NEW JERSEY AND WASHINGTON: ALTERNATIVE FINANCING METHODS TO SUPPORT TRUST FUND SOLVENCY

Ben Gitis, Co-Chair

Task Force on Unemployment Insurance

National Academy of Social Insurance

HOW DO THE TRUST FUNDS COMPARE?

Status of state trust funds as of January 1, 2021

Trust Fund Indicators, 2021	Massachusetts	New Jersey	Washington
Trust Fund Balance (millions)	\$34	\$193	\$1,798
Outstanding Loan Balance, June 2021 (millions)	\$2,268	\$333	\$0
Reserve Ratio	0	0	0.93
Average High Cost Multiple	0	0	0.43
Last year state had 1.0 Avg HCM	2000	2001	2019

- Declining balance ahead in Massachusetts
 - End of February Net Trust Fund Balance: -\$2.9 billion
 - Year end: -\$4.1 billion

HOW DO BENEFITS COMPARE?

Benefit Metric	Massachusetts	New Jersey	Washington
Recipiency Rate*	50%	59%	29%
Maximum Weekly Benefit	\$855	\$731	\$844
Maximum w/ dependents	\$1,283	Dependent benefit available if regular benefit below the maximum	No change
Benefit Cost Rate	2.62	2.53	1.91

^{*}Recipiency Rates from 2019

EMPLOYER PAYROLL TAX RATE SCHEDULES

 Overall, Washington and New Jersey tend to have lower employer payroll tax rates than Massachusetts

Massachusetts

- Positive Reserve ratio: 0.56% 6.77%
- Negative Reserve ratio: 4.22% 18.55%
- Solvency surcharge: 0.58% in 2020 (1.12% in 2021)

New Jersey

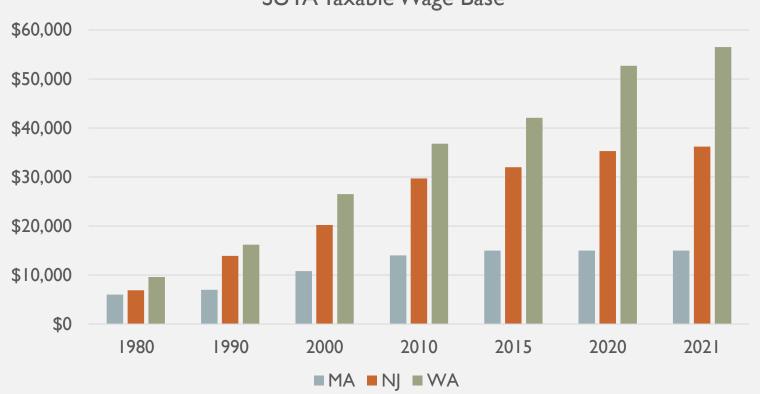
- Positive Reserve ratio: 0.4% 5.4%
- Negative Reserve ratio: 2.8% 5.4%

Washington

• 0% - 5.4%

TAXABLE WAGE BASE





- The UI taxable wage base in MA has fallen behind
- 2021
 - MA: \$15,000
 - NJ: \$36,200
 - WA: 56,500
- NJ and WA each index their TWB to inflation or wages

NEW JERSEY'S EMPLOYEE PAYROLL TAX

- New Jersey has an employee payroll tax of 0.425%
- On top of its employer payroll tax rate
 - 0.4% 5.4% (positive reserve ratio)
 - 2.8% 5.4% (negative reserve ratio)
- Employee payroll tax accounts for 37% of funding
- Increases UI take-up
 - Workers see it as an earned benefit

WASHINGTON'S SOCIAL COST FACTOR

- Flat "Social Cost Factor"
 - Modified based on trust fund considerations
 - Determined by subtracting taxes paid by employers for 4 consecutive quarters from total benefits paid over the same period and dividing by total taxable payrolls
 - Minimum flat social cost factor is 0.6%
 - Scaled for each employer as determined by rate class (78% to 120% of the flat tax)
- Revenue Contribution and Current Status
 - Typically accounts for roughly 15% of funding
 - In 2021, was set to rise to 1.22% (43% of funding)
 - However, recently enacted legislation decreased it to 0.5%
- Total tax (basic tax plus social cost factor) cannot exceed 6.5%

REVIEW

- WA and NJ's high taxable wage base is a major differentiator
 - Enables them to charge lower tax rates than MA, while maintaining generous benefits and stronger trust fund balances

- Each state also employs alternative funding methods on top of employer payroll tax
 - New Jersey's employee payroll tax
 - Washington's social cost factor

THANK YOU!