

SENATE No. 1124

The Commonwealth of Massachusetts

PRESENTED BY:

Cynthia S. Creem

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act improving juvenile justice data collection.

PETITION OF:

NAME:

DISTRICT/ADDRESS:

Cynthia S. Creem

First Middlesex and Norfolk

Jason M. Lewis

Fifth Middlesex

SENATE No. 1124

By Ms. Creem, a petition (accompanied by bill, Senate, No. 1124) of Cynthia S. Creem and Jason M. Lewis for legislation to improve data collection in the juvenile justice system. Public Safety and Homeland Security.

[SIMILAR MATTER FILED IN PREVIOUS SESSION
SEE SENATE, NO. 1198 OF 2011-2012.]

The Commonwealth of Massachusetts

In the Year Two Thousand Thirteen

An Act improving juvenile justice data collection.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. The purpose of this provision is to ensure that the Commonwealth
2 establishes systems to collect accurate, consistent, and comprehensive data on juveniles’ contacts
3 with officials in the law enforcement and juvenile justice systems in order to improve
4 comprehensive state planning as required by Title 42 of the United States Code, section 5633.

5 SECTION 2. Definitions.

6 As used in this act, -

7 "contact" means any action or practice by law enforcement personnel or by any
8 other official of the commonwealth or private service provider under contract or other agreement
9 with the commonwealth, in dealing with a juvenile at any stage of the juvenile justice system
10 including, but not limited to, the points of contact listed below in sections 4(a) –(i).

11 “juvenile” means a youth between the age of seven and seventeen and up to the
12 age of 21 if the individual remains within the jurisdiction of the juvenile court or juvenile justice
13 system, and children aged fourteen to seventeen who are charged with first or second degree
14 murder pursuant to M.G.L.A. 119 § 74;

15 “alternative lock-up program” means a facility and/or program that provides for
16 the physical care and custody of a youth being held by the police after an arrest and before an
17 arraignment, and includes programs provided by the police, municipal, county or state
18 government, as well as any contractor, vendor or service-provider working with such
19 government entities.

20 “racial/ethnic category” means the socio-cultural racial and ethnic category of
21 an individual as categorized in a manner that is consistent with the categories established and
22 utilized by the Office of Juvenile Justice and Delinquency Prevention.

23 “type of crime” means category of crime into which the alleged or proven
24 offense a youth has committed falls as categorized in a manner that is consistent with the
25 categories established and utilized by the National Incident-Based Reporting System.

26 SECTION 3. The Child Advocate shall create and update as may be
27 appropriate an instrument to record statistical data at each point of contact identified in sections
28 4(a)-(i). This instrument shall, at minimum, include age, gender, race/ethnicity category, and
29 type of crime. The child advocate shall give due regard to the census of juveniles when setting
30 forth the race/ethnicity categories in the instrument. The Child Advocate shall consider
31 providing guidance about the manner in which the race/ethnicity information is designated and
32 collected, with consideration of the juveniles’ self-reporting of such categories. All Offices and
33 Departments subject to this law shall use this instrument to record contacts.

34 SECTION 4. (a) The department of state police, municipal police
35 departments, Massachusetts Bay Transportation Authority police, any school-based police from a
36 local education authority, and any contractor, vendor or service-provider working with such
37 police including any alternative lock-up programs, shall collect the necessary information to
38 complete the instrument identified in Section 3 for each juvenile subjected to the following
39 contacts for each fiscal year

40 (1) referral to and/or use of diversion programming;

41 (2) arrest; and

42 (3) pre-arraignment detention;

43 (b) Clerk magistrates shall collect the necessary information to complete the
44 instrument identified in Section 3 for each juvenile subjected to the following contacts for each
45 fiscal year

46 (1) criminal complaint filed

47 (2) finding of probable cause;

48 (3) complaint issued;

- 49 (4) appeal to judge of the finding by the clerk magistrate; and
50 (5) complaint issued after appeal.

51 (c) The district attorneys shall collect the necessary information to complete the
52 instrument identified in Section 3 for each juvenile subjected to the following contacts for each
53 fiscal year

- 54 (1) referral to and/or use of diversion programming;
55 (2) indictment as a youthful offender;
56 (3) dismissal of indictment/dismissal of indictment in exchange for
57 other action; and
58 (4) prosecution in criminal court under M.G.L.A. ch. 119 § 74.

59 (d) The juvenile court department shall collect the necessary information to
60 complete the instrument identified in Section 3 for each juvenile subjected to the following
61 contacts for each fiscal year

- 62 (1) arraignment as a delinquent
63 (2) arraignment as a youthful offender;
64 (3) referral to and/or use of diversion programming;
65 (3) pre-trial probation pursuant to M.G.L.A. ch. 276 § 87;
66 (4) cases which are continued without a finding, M.G.L.A. ch. 278 §
67 18 and M.G.L.A. ch. 119 §58 ;
68 (5) adjudication as a delinquent;
69 (6) adjudication as a youthful offender;
70 (7) sentence to probation;
71 (8) commitment to the department of youth services pursuant to
72 M.G.L.A. ch. 119 § 58;
73 (9) commitment to the department of youth services pursuant to
74 M.G.L.A. ch. 279 s. 2 that are suspended;
75 (10) extension of commitments to the department of youth services
76 pursuant to M.G.L.A. ch. 120 § §17,18 by consent or order;

77 (11) juvenile brought before the court on criminal and non-criminal
78 violations of probation; and

79 (12) commitments to department of youth services following
80 probation violation.

81 (e) The office of the commissioner of probation shall collect the necessary
82 information to complete the instrument identified in Section 3 for each juvenile subjected to the
83 following contacts for each fiscal year

84 (1) referral to and/or use of diversion programming;

85 (2) supervision of pre-trial probation;

86 (3) supervision of continuances without a finding; and

87 (4) supervision of youth on probation;

88 (f) The department of youth services and any contractor, vendor or service
89 provider working with said department including alternative lock-up programs shall collect the
90 necessary information to complete the instrument identified in Section 3 for each juvenile
91 subjected to the following contacts for each fiscal year

92 (1) pre-trial detention;

93 (2) commitment;

94 (3) level of care including, but not limited to,

95 a. "hardware," secure;

96 b. staff secure;

97 c. residential; and

98 d. community placement;

99 (4) notice of revocation of grants of conditional liberty;

100 (5) hearing on grants of conditional liberty;

101 (6) youth placed in secure for violation of conditions of liberty;

102 (7) extensions of commitments pursuant to M.G.L.A. ch. 120 §
103 §17,18 sought by the department of youth services; and

104 (8) extensions pursuant to M.G.L.A. ch. 120 § §17,18 by consent or
105 order.

106 (g) The superior court shall collect the necessary information to complete the
107 instrument identified in Section 3 for each juvenile subjected to the following contacts for each
108 fiscal year

109 (1) arraignment for murder in the first degree and murder in the
110 second degree; and

111 (2) convictions.

112 (h) The department of correction and each sheriff's department shall collect the
113 necessary information to complete the instrument identified in Section 3 for each juvenile
114 subjected to the following contacts for each fiscal year

115 (1) prearrest detention;

116 (2) pretrial detention;

117 (3) post-disposition confinement of youthful offenders; and

118 (4) post-conviction confinement for Murder.

119 (i) The parole board shall collect the necessary information to complete the
120 instrument identified in Section 3 for each juvenile subjected to the following contacts for each
121 fiscal year

122 (1) grant of parole;

123 (2) supervision of parole; and

124 (3) revocation of parole.

125 SECTION 5. (a) The Executive Office of Public Safety and Security shall be
126 responsible for assembling the data collected by the below offices and departments on an annual
127 basis. The collected data for each fiscal year shall be published on the Executive Office of
128 Public Safety and Security Website, filed with the clerks of the Massachusetts House and Senate
129 and provided to the Office of the Child Advocate no later than 90 days after the end of that fiscal
130 year. The first such report shall be submitted by January 2, 2012.

131 a. The Commissioner of the Department of Correction

132 b. Sheriffs of each County;

133 c. The Parole Board;

- 134 d. The Department of the State Police;
- 135 e. Municipal police departments;
- 136 f. The Massachusetts Bay Transportation Authority Police;
- 137 g. School based police from any local education authority;
- 138 h. Alternative Lock-up Programs; and
- 139 i. any other contractor, vendor or service provider working with
140 school based or other police officers.

141 (b) The Attorney General shall be responsible of assembling data collected by
142 District Attorney's Offices on an annual basis. The collected data for each fiscal year shall be
143 published on the Attorney General's website, filed with the clerks of the Massachusetts House
144 and Senate and provided to the Office of the Child Advocate no later than 90 days after the end
145 of that fiscal year. The first such report shall be submitted by January 2, 2012.

146 (c) The Chief Justice for Administration and Management shall be responsible
147 for assembling data collected by judicial officers and court personnel including the
148 Commissioner of Probation, judicial officers and court personnel, and the Executive Director of
149 Community Correction. The data shall be collected on an annual basis. The collected data for
150 each fiscal year shall be published on the Supreme Judicial Court's website, filed with the clerks
151 of the Massachusetts House and Senate and provided to the Office of the Child Advocate no later
152 than 90 days after the end of that fiscal year. The first such report shall be submitted by January
153 2, 2012.

154 (d) The Executive Office for Human Services shall be responsible for
155 assembling data collect by the Commissioner of the Department of Youth Services and all
156 department personnel, contractors or vendors working with the Department. The data shall be
157 collected on an annual basis. The collected data for each fiscal year shall be published on the
158 Office's website, filed with the clerks of the Massachusetts House and Senate and provided to
159 the Office of the Child Advocate no later than 90 days after the end of that fiscal year. The first
160 such report shall be submitted by January 2, 2012.

161 SECTION 6. Any individual data described or acquired under the provisions of
162 this chapter shall be used only for statistical purposes and may not be disseminated if it contains
163 data that reveal the identity of an individual who had contact with the juvenile justice system
164 within the meaning of this chapter.

165 SECTION 7. The annual Juvenile Justice Contact Data Reports from the
166 Executive Offices of Public Safety and Security, Attorney General, Chief Justice for

167 Administration and Management and Executive of Office of Human Services shall be public
168 records.