

SENATE No. 2437

The Commonwealth of Massachusetts

In the Year Two Thousand Ten

An Act to promote cost containment, transparency and efficiency in the provision of quality health insurance for individuals and small businesses.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Section 38C of chapter 3 of the General Laws, as appearing in the 2008
2 Official Edition, is hereby amended by adding after subsection (d) the following subsection:-

3 (e) The division of health care finance and policy shall issue a comprehensive report at
4 least once every 4 years on the cost and public health impact of all existing mandated benefits.
5 In conjunction with this review, the division shall consult with the department of public health
6 and the University of Massachusetts Medical School in a clinical review of all mandated benefits
7 to ensure that all mandated benefits continue to conform to existing standards of care in terms of
8 clinical appropriateness or evidence-based medicine. The division may file legislation that would
9 amend or repeal existing mandated benefits that no longer meet these standards.

10 SECTION 2. Chapter 29 of the General Laws is hereby amended by inserting after
11 section 2AAAA the following section:-

12 Section 2BBBB. There shall be established and set up on the books of the
13 commonwealth a separate fund to be known as the High Risk Reinsurance Trust Fund. The

14 commissioner of insurance, in consultation with the secretary of administration and finance, shall
15 determine the amount necessary for deposit into the fund and shall issue regulations to assess
16 surcharge payers under the same methodology established in section 38 of chapter 118G. Those
17 surcharges shall be collected in a manner consistent with said chapter 118G; provided, however,
18 that to the extent federal financial participation is received, the commissioner shall adjust the
19 amount assessed accordingly. The commissioner of insurance shall authorize expenditures from
20 the fund to reimburse carriers, as defined section 1 of chapter 176J, for all costs that the carriers
21 may incur in claims under section 12 of said chapter 176J. Nothing in this section shall prohibit
22 the commissioner of insurance from contracting with a third party to administer the fund. The
23 commissioner of insurance shall promulgate regulations necessary to implement this section.
24 The commissioner of insurance shall, not later than October 1 of each year, file a written,
25 detailed report with the joint committee on health care financing, the joint committee on
26 financial services, and the house and senate committees on ways and means regarding the
27 methodology and mechanism used in ascertaining any assessments, the methodology used for
28 reimbursing eligible carriers, and the disbursements made by carrier and amount, for the fiscal
29 year ending on the preceding June 30.

30 SECTION 3. Chapter 111 of the General Laws is hereby amended by inserting after
31 section 25I the following section:-

32 Section 25J. Every health care provider, as defined by section 1 shall track and report
33 quality information at least annually under regulations promulgated by the department.

34 SECTION 4. Section 217 said chapter 111, as appearing in the 2008 Official Edition, is
35 hereby further amended by striking out, in line 33, the word “plan.” and inserting in place thereof
36 the following words:–

37 plans; and

38 (7) administer and grant enrollment waivers under paragraph (4) of subsection (a) of
39 section 4 of chapter 176J.

40 The office of patient protection may grant waivers to an eligible individual who certifies,
41 under penalty of perjury, that such individual did not intentionally forego enrollment into
42 coverage for which the individual is eligible and that is at least actuarially equivalent to
43 minimum creditable coverage. The office shall establish by regulation standards and procedures
44 for enrollment waivers.

45 SECTION 5. Section 1 of chapter 118G of the General Laws, as so appearing, is hereby
46 amended by inserting after the definition of “Health maintenance organization” the following
47 definition:–

48 “Health status adjusted total medical expenses”, the total cost of care for the patient
49 population associated with a provider group based on allowed claims for all categories of
50 medical expenses and all non-claims related payments to providers, adjusted by health status,
51 and expressed on a per member per month basis, as calculated under section 6 of chapter 118G
52 and the regulations promulgated by the commissioner.

53 SECTION 6. Said section 1 of said chapter 118, as so appearing, is hereby further
54 amended by inserting after the definition of “Purchaser” the following definition:–

55 “Relative prices”, the contractually negotiated amounts paid to providers by each private
56 and public carrier for health care services, including non-claims related payments and expressed
57 in the aggregate relative to the payer’s network-wide average amount paid to providers, as
58 calculated under section 6 of chapter 118G and regulations promulgated by the commissioner.

59 SECTION 7. Section 6 of chapter 118G of the General Laws, as so appearing, is hereby
60 amended by striking out the fourth and fifth paragraphs and inserting in place thereof the
61 following 3 paragraphs: -

62 The division shall require the submission of data and other information from each private
63 health care payer offering small or large group health plans including, without limitation: (i)
64 average annual individual and family plan premiums for each payer’s most popular plans for a
65 representative range of group sizes, as further determined in regulations, and average annual
66 individual and family plan premiums for the lowest cost plan in each group size that meets the
67 minimum standards and guidelines established by the division of insurance under section 8H of
68 chapter 26; (ii) information concerning the actuarial assumptions that underlie the premiums for
69 each plan; (iii) summaries of the plan designs for each plan; (iv) information concerning the
70 medical and administrative expenses, including medical loss ratios for each plan, using a uniform
71 methodology, and collected under section 21 of chapter 176O; (v) information concerning the
72 payer’s current level of reserves and surpluses; and (vi) information on provider payment
73 methods and levels; (vii) health status adjusted total medical expenses by provider group and
74 local practice group and zip code calculated according to a uniform methodology; (viii) relative
75 prices paid to every hospital, physician group, ambulatory surgical center, freestanding imaging
76 center, mental health facility, rehabilitation facility, skilled nursing facility and home health
77 provider in the payer’s network, by type of provider and calculated according to a uniform

78 methodology; and (ix) hospital inpatient and outpatient costs, including direct and indirect costs,
79 according to a uniform methodology.

80 The division shall require the submission of data and other information from public
81 health care payers including, without limitation: (i) average premium rates for health insurance
82 plans offered by public payers and information concerning the actuarial assumptions that
83 underlie these premiums; (ii) average annual per-member per-month payments for enrollees in
84 MassHealth primary care clinician and fee for service programs; (iii) summaries of plan designs
85 for each plan or program; (iv) information concerning the medical and administrative expenses,
86 including medical loss ratios for each plan or program; (v) where appropriate, information
87 concerning the payer's current level of reserves and surpluses; (vi) information on provider
88 payment methods and levels, including information concerning payment levels to each hospital
89 for the 25 most common medical procedures provided to enrollees in these programs, in a form
90 that allows payment comparisons between Medicaid programs and managed care organizations
91 under contract to the office of Medicaid; (vii) health status adjusted total medical expenses by
92 provider group and local practice group and zip code calculated according to a uniform
93 methodology; (viii) relative prices paid to every hospital, physician group, ambulatory surgical
94 center, freestanding imaging center, mental health facility, rehabilitation facility, skilled nursing
95 facility and home health provider in the payer's network, by type of provider and calculated
96 according to a uniform methodology; and (ix) hospital inpatient and outpatient costs, including
97 direct and indirect costs, according to a uniform methodology.

98 The division shall publicly report information on health status adjusted total medical
99 expenses, relative prices, and hospital inpatient and outpatient costs, including direct and indirect
100 costs under this section on an annual basis. The division shall coordinate with Centers for

101 Medicare and Medicaid Services to determine if Centers for Medicare and Medicaid Services
102 can provide the health status adjusted total medical expenses of provider groups that serve
103 Medicare patients.

104 SECTION 8. Section 6C of said chapter 118G is hereby amended by striking out
105 subsection (c), as so appearing, and inserting in place thereof the following subsection:-

106 (c) Information that identifies individual employees by name or health insurance status
107 shall not be a public record, but the information shall be exchanged with the department of
108 revenue, the commonwealth health insurance connector authority, and the health care access
109 bureau in the division of insurance under an interagency services agreement for the purposes of
110 enforcing this section and sections 3, 6B and 18B of chapter 118H, as well as sections 3to 7A,
111 inclusive, of chapter 176Q. Nothing in this section shall prevent the implementation of section
112 304 of chapter 149 of the acts of 2004. An employer who knowingly falsifies or fails to file with
113 the division any information required by this section or by any regulation promulgated by the
114 division shall be punished by a fine of not less than \$1,000 not more than \$5,000.

115 SECTION 9. Section 3 of chapter 176D of the General Laws is hereby amended by
116 striking out subsection (4), as so appearing, and inserting in place thereof the following new
117 subsection:

118 (4) Boycott, coercion and intimidation: (a) entering into any agreement to commit, or by
119 any concerted action committing, any act of boycott, coercion or intimidation resulting in or
120 tending to result in unreasonable restraint of, or monopoly in, the business of insurance; (b) any
121 refusal by a nonprofit hospital service corporation, medical service corporation, insurance or
122 health maintenance organization to negotiate, contract or affiliate with a health care facility or

123 provider because of such facility's or provider's contracts or affiliations with any other nonprofit
124 hospital service corporation, medical service corporation, insurance company or health
125 maintenance organization; or (c) any nonprofit hospital service corporation, medical service
126 corporation, insurance company or health maintenance organization establishing the price to be
127 paid to any health care facility or provider by reference to the price paid, or the average of prices
128 paid, to such facility or provider under a contract or contracts with any other nonprofit hospital
129 service corporation, medical service corporation, insurance company, health maintenance
130 organization or preferred provider arrangement.

131 SECTION 10. Said chapter 176D is hereby amended by striking out section 3A and
132 replacing it with the following section:-

133 Section 3A. The following are defined as unfair methods of competition and unfair or
134 deceptive acts or practices in the business of insurance by entities organized under chapters
135 176A, 176B, 176G, and 176I or licensed under chapter 175: (i) entering into any agreement to
136 commit or by any concerted action committing any act of, boycott, coercion, intimidation
137 resulting in or tending to result in unreasonable restraint of, or monopoly in, the business of
138 insurance; (ii) refusal to enter into a contract with a health care facility on the basis of the
139 facility's religious affiliation; (iii) seeking to set the price to be paid to any health care facility or
140 provider by reference to the price paid, or the average of prices paid, to that health care facility or
141 provider under a contract or contracts with any other nonprofit hospital service corporation,
142 medical service corporation, insurance company, health maintenance organization or preferred
143 provider arrangement; (iv) refusal to contract or affiliate with a health care facility solely because
144 the facility does not provide a specific service or range of services; (v) selecting or contracting
145 with a health care facility or provider not based primarily on cost, availability and quality of

146 covered services; (vi) refusal to enter into a contract with a health care facility solely on the basis
147 of the facility's governmental affiliation; (vii) arranging for an individual employee to apply for
148 individual health insurance coverage, as defined in chapter 176J, for the purpose of separating
149 that employee from group health insurance coverage to reduce costs for an employer sponsored
150 health plan provided in connection with the employee's employment.

151 SECTION 11. Section 1 of chapter 176J of the General Laws, as appearing in the 2008
152 Official Edition, is hereby amended by inserting, after the definition of "Date of enrollment" the
153 following 2 definitions:-

154 "Direct premiums earned", premiums earned during an applicable 12-month period plus
155 the unearned premiums at the beginning of the period less the unearned premiums at the end of
156 the period.

157 "Direct claims incurred", medical claims paid during an applicable 12-month period
158 which pertain only to that specific period, plus any reasonable unpaid claim reserve.

159 SECTION 12. Said section 1 of said chapter 176J, as so appearing, is hereby amended
160 by striking out the definition of "Eligible individual" and inserting in place thereof the following
161 definition:-

162 "Eligible individual", an individual who is a resident of the commonwealth and who is
163 not seeking individual coverage to reduce costs for an employer sponsored health plan for which
164 the individual is eligible and which provides coverage that is at least actuarially equivalent to
165 minimum creditable coverage.

166 SECTION 13. Said section 1 of said chapter 176J, as so appearing, is hereby further
167 amended by inserting, after the definition of “Mandated benefit” the following definition:-

168 “Medical loss ratio”, the ratio of direct claims incurred to direct premiums earned,
169 expressed as a percentage, calculated using data reported by the carrier as prescribed under
170 regulations promulgated by the commissioner;

171 SECTION 14. Subsection (a) of section 3 of said chapter 176J, as so appearing, is hereby
172 amended by striking out clause (2) and inserting in place thereof the following clause:-

173 (2) A carrier may establish an age rate adjustment that applies to both eligible individuals
174 and eligible small groups; provided, however, that the carrier applies the rate adjustment on a
175 year-to-year basis for both eligible individuals and eligible small groups.

176 SECTION 15. Said section 3 of said chapter 176J, as so appearing, is hereby further
177 amended by adding the following 2 subsections:-

178 (f) The commissioner may conduct an examination of the rating factors used in the small
179 group health insurance market in order to identify whether any expenses or factors
180 disproportionately increase the cost in relation to the risks of the affected small group. The
181 commissioner may adopt changes to regulation promulgated under this chapter to modify the
182 derivation of group base premium rates or of any factor used to develop individual group
183 premiums; provided, however that the commissioner may only adopt such changes each July 1
184 for rates effective the following January 1.

185 (g) For small group base rate factors applied after July 1, 2010, a carrier must limit the
186 effect of the application of any single or combination of rate adjustment factors identified in

187 clauses (2) to (6), inclusive, of subsection (a) used in the calculation of an individual's or small
188 group's premium so that the final annual premium charged to an individual or small group does
189 not increase or decrease by more than an amount established biennially by the commissioner
190 through regulation. The limit established by the commissioner may not result in an aggregate
191 increase to the base premium rate exceeding 1 per cent.

192 SECTION 16. Clause (1) of subsection (a) of section 4 of chapter 176J of the General
193 Laws, as so appearing, is hereby amended by inserting after the word "every", in line 2, the
194 following word:- eligible.

195 SECTION 17. Said subsection (a) of said section 4 of said chapter 176J, as so appearing,
196 is hereby amended by striking out clauses (2) to (4), inclusive and inserting in place thereof the
197 following 3 clauses:-

198 (2) A carrier shall enroll eligible individuals and eligible persons, as defined in section
199 2741 of the Health Insurance Portability and Accountability Act of 1996, 42 U.S.C. section
200 300gg-41(b), into a health plan if such individuals or persons request coverage within 63 days of
201 termination of any prior creditable coverage. Coverage shall become effective within 30 days of
202 the date of application, subject to reasonable verification of eligibility.

203 (3) A carrier shall enroll an eligible individual who does not meet the requirements of
204 clause (2) into a health benefit plan during the mandatory biannual open enrollment period for
205 eligible individuals and the eligible dependents of those individuals. Each year, the first open
206 enrollment period shall begin on January 1 and end on February 15. The second open enrollment
207 period shall begin on July 1 and end on August 15. All coverage shall become effective on the
208 first day of the month following enrollment. The commissioner shall promulgate regulations for

209 the open enrollment periods permissible under this section. With respect to Trade Act/Health
210 Coverage Tax Credit Eligible Persons, a carrier may impose a pre-existing condition exclusion or
211 waiting period of no more than 6 months following the individual's effective date of coverage if
212 the Trade Act/Health Coverage Tax Credit Eligible Person has had less than 3 months of
213 continuous health coverage before becoming eligible for the health coverage tax credit; or a
214 break in coverage of over 62 days immediately before the date of application for enrollment into
215 the qualified health plan.

216 (4) No policy may require any waiting period if the eligible individual has not had any
217 creditable coverage for the 18 months prior to the effective date of coverage. Notwithstanding
218 paragraph (3), an eligible individual who does not meet the requirements of paragraph (2) may
219 seek an enrollment waiver to permit enrollment not during a mandatory open enrollment period.
220 Enrollment waivers shall be administered and granted by the office of patient protection
221 established by section 217 of chapter 111.

222 SECTION 18. Subsection (a) of said section 4 of said chapter 176J is hereby amended by
223 striking out clause (3), as appearing in section 17, and inserting in place thereof the following
224 clause:-

225 (3) A carrier shall enroll an eligible individual who does not meet the requirements of
226 paragraph (2) into a health benefit plan during the mandatory annual open enrollment period for
227 eligible individuals and their dependents. Each year, the open enrollment period shall begin on
228 July 1 and end on August 15. A carrier shall only enroll an eligible individual who does not
229 meet the requirements of paragraph (2) into a health benefit plan during the open enrollment
230 period. All coverage shall become effective on the first day of the month following enrollment.

231 The commissioner shall promulgate regulations for the open enrollment period permissible under
232 this section. With respect to Trade Act/Health Coverage Tax Credit Eligible Persons, a carrier
233 may impose a pre-existing condition exclusion or waiting period of no more than 6 months
234 following the individual's effective date of coverage if the Trade Act/Health Coverage Tax
235 Credit Eligible Person has had less than 3 months of continuous health coverage before
236 becoming eligible for the health care tax credit; or a break in coverage of over 62 days
237 immediately before the date of application for enrollment into the qualified health plan.

238 SECTION 19. Subsection (b) of said section 4 of said chapter 176J, as appearing in the
239 2008 Official Edition, is hereby amended by striking out clause (1) and inserting in place thereof
240 the following clause:-

241 (1) Notwithstanding any other provision in this section, a carrier may deny an eligible
242 individual or eligible small group enrollment in a health benefit plan if the carrier certifies to the
243 commissioner that the carrier intends to discontinue selling that health benefit plan to new
244 eligible individuals or eligible small businesses. A health benefit plan closed to new members
245 may be cancelled and discontinued to all members upon the approval of the Division of
246 Insurance when it has been closed to enrollment for new individuals and small groups for at least
247 120 days and the aggregate membership in the closed plan reaches the greater of 25% of the
248 membership at the time the plan was closed to new individuals and small groups or 1000
249 members. Cancellation of the plan would be effective at the individual or small group's next
250 enrollment anniversary after the threshold has been reached and the cancellation is approved by
251 the division. The commissioner is authorized to promulgate regulations prohibiting a carrier
252 from using this paragraph to circumvent the intent of this chapter.

253 SECTION 20. Said chapter 176J is hereby amended by striking out section 6 and
254 inserting in place thereof the following section:-

255 Section 6. (a) Notwithstanding any general or special law to the contrary, health benefit
256 plans submitted to the division of insurance to be provided to eligible individuals or eligible
257 small businesses shall be subject to the disapproval of the commissioner.

258 (b) Notwithstanding any general or special law to the contrary, the commissioner shall
259 require carriers offering health benefit plans to eligible small businesses and eligible individuals
260 to file all changes to plan base rates, rating factors and administrative costs, at least 90 days
261 before the effective date of the proposed changes. Carriers shall submit information as required
262 by the commissioner, which shall include the current and projected medical loss ratio for plans
263 and the components of projected administrative expenses and financial information, including,
264 but not limited to:

265 (i) underwriting, auditing, actuarial, financial analysis, treasury and investment expenses;

266 (ii) marketing and sales expenses, including, but not limited to, advertising, member
267 relations, member enrollment and all expenses associated with producers, brokers and benefit
268 consultants;

269 (iii) claims operations expenses, including but not limited to, adjudication, appeals,
270 settlements and expenses associated with paying claims;

271 (iv) medical administration expenses including, but not limited to, disease management,
272 utilization review and medical management;

273 (v) network operations expenses, including but not limited to, contracting, hospital and
274 physician relations and medical policy procedures;

275 (vi) charitable expenses, including but not limited to, contributions to tax-exempt
276 foundations and community benefits;

277 (vii) state premium taxes;

278 (viii) board, bureau and association fees;

279 (ix) depreciation; and

280 (x) miscellaneous expenses described in detail by expense, including any expense not
281 included in clauses (i) to (ix), inclusive.

282 (c) Reporting of administrative expenses under subsection (b) shall be grouped as
283 appropriate into (i) salary or payroll expenses; (ii) outside personnel expenses; or (iii) outsourced
284 services. The commissioner shall disapprove any proposed change to administrative costs which
285 is excessive, inadequate or unreasonable. The commissioner shall disapprove any change to
286 rating factors that is discriminatory or not actuarially sound. The carriers shall provide the
287 attorney general notice of any such proposed changes to plan base rates, rating factors and
288 administrative costs at least 90 days before their proposed effective date and shall provide the
289 attorney general copies of such information related to the proposed changes as the attorney
290 general may request. The attorney general may make recommendations to the commissioner that
291 proposed changes should be disapproved or that public hearings should be held to determine
292 whether the proposed changes should be disapproved.

293 (d) For base rate changes filed under this section, if a carrier files for an increase in a
294 plan's base rate over the prior year's base rate by an amount that is more than 150 per cent of
295 the prior calendar year's percentage increase in the consumer price index for medical care
296 services, as identified by the division of health care finance and policy, or if a carrier files an
297 initial base rate request that is greater than the average base rate for actuarially equivalent plans
298 offered by other carriers by more than 150 per cent of the prior calendar year's base premium
299 rate, such carrier's rate, in addition to being subject to this chapter, shall be presumptively
300 disapproved as excessive by the commissioner as set forth in this section.

301 (1) A carrier must communicate to all employers and individuals covered under a small
302 group product that the proposed increase has been presumptively disapproved and is subject to a
303 hearing at the division of insurance.(2) The commissioner shall conduct a public hearing and
304 shall advertise it in newspapers in Boston, Brockton, Fall River, Pittsfield, Springfield,
305 Worcester, New Bedford and Lowell or shall notify such newspapers of the hearing.(3) The
306 attorney general shall be authorized to intervene in a public hearing or other proceeding under
307 this subsection.

308 (e) Notwithstanding subsection (d), for base rate changes filed under this section, if a
309 carrier elects to limit its aggregate medical loss ratio for all plans offered under this chapter to no
310 less than 88 percent, and to limit the amount of any load in the rate for profit and surplus to no
311 more than 1 percent, such plans shall not be presumptively disapproved as excessive under
312 subsection (d). A carrier making such election shall do so, in writing, to the commissioner when
313 the carrier files changes to base rates or to rating factors under this section. A carrier making
314 such election shall notify all its eligible individuals and eligible small groups in writing at the
315 time of making such election that it has made such election.

316 A carrier making an election under this subsection shall regularly and as requested by the
317 commissioner file with the commissioner documentation reporting that the annual aggregate
318 medical loss ratio for all plans offered under this chapter and the annual aggregate amount of any
319 contribution to profit or surplus derived from all plans offered under this chapter complies with
320 regulations promulgated by the commissioner.

321 If the annual aggregate medical loss ratio for all plans offered under this chapter is
322 less than 88 percent over the applicable 12 month period, the carrier shall refund the excess
323 premium to its eligible individuals and eligible small groups. A carrier must communicate
324 within 30 days to all individuals and small groups that were covered under plans during the
325 relevant 12 month period that such individuals and small groups qualify for a refund to be issued
326 under this paragraph, which may take the form of either a refund on the premium for the
327 applicable 12 month period, or if the individual or groups are still covered by the carrier, a credit
328 on the premium for the subsequent 12 month period. The total of all refunds issued shall equal
329 the amount of a carrier's earned premium that exceeds that amount necessary to achieve a
330 medical loss ratio of 88 percent, calculated using data reported by the carrier as prescribed under
331 regulations promulgated by the commissioner. The commissioner may authorize a waiver or
332 adjustment of this requirement only if it is determined that issuing refunds would result in
333 financial impairment for the carrier.

334 (1) The commissioner shall conduct an annual public hearing on the implementation of
335 this subsection and shall advertise it in newspapers in Boston, Brockton, Fall River, Pittsfield,
336 Springfield, Worcester, New Bedford and Lowell or shall notify such newspapers of the
337 hearing.(2) The attorney general shall be authorized to intervene in any public hearing or other

338 proceeding under this subsection and may require additional information as the attorney general
339 considers necessary to ensure compliance with this subsection.

340 (f) The commissioner shall adopt regulations required under this section.

341 SECTION 21. Section 6 of said chapter 176J, as amended by section 20, is hereby
342 further amended by striking out the figure “88” each time that it appears and inserting in place
343 thereof the following figure:- 90.

344 SECTION 22. Said chapter 176J is hereby amended by striking out section 6, as amended
345 by section 21, and inserting in place thereof the following section:-

346 Section 6. (a) Notwithstanding any general or special law to the contrary, health benefit
347 plans submitted to the division to be provided to eligible individuals or eligible small businesses
348 shall be subject to review by the commissioner.

349 (b) Notwithstanding any general or special law to the contrary, the commissioner shall
350 require carriers offering health benefit plans to eligible small businesses and eligible individuals
351 to file all changes to plan base rates, rating factors and administrative costs, at least 90 days
352 before their proposed effective date. Carriers shall submit information as required by the
353 commissioner, which shall include the current and projected medical loss ratio for plans and the
354 components of projected administrative expenses and financial information, including, but not
355 limited to:

356 (i) underwriting, auditing, actuarial, financial analysis, treasury and investment expenses;

357 (ii) marketing and sales expenses, including, but not limited to, advertising, member
358 relations, member enrollment and all expenses associated with producers, brokers and benefit
359 consultants;

360 (iii) claims operations expenses, including but not limited to adjudication, appeals,
361 settlements and expenses associated with paying claims;

362 (iv) medical administration expenses including but not limited to disease management,
363 utilization review and medical management;

364 (v) network operations expenses, including but not limited to, contracting, hospital and
365 physician relations and medical policy procedures;

366 (vi) charitable expenses, including but not limited to, any contributions to tax-exempt
367 foundations and community benefits;

368 (vii) state premium taxes;

369 (viii) board, bureau and association fees;

370 (ix) depreciation; and

371 (x) miscellaneous expenses described in detail by expense, including any expense not
372 included in clause (i) to (ix), inclusive.

373 (c) Reporting of administrative expenses under subsection (b) shall be grouped as
374 appropriate into (i) salary or payroll expenses; (ii) outside personnel expenses; or (iii) outsourced
375 services. The commissioner shall disapprove any change to rating factors that is discriminatory
376 or not actuarially sound. The carriers shall provide the attorney general notice of any such

377 proposed changes to plan base rates, rating factors and administrative costs at least 90 days
378 before their proposed effective date and shall also provide the attorney general copies of such
379 information related to the proposed changes as the attorney general may request. The attorney
380 general may make recommendations to the commissioner that proposed changes should be
381 disapproved or that public hearings should be held to determine whether the proposed changes
382 should be disapproved.

383 (d) The commissioner shall adopt regulations required pursuant to this section.

384 SECTION 23. Said chapter 176J is hereby amended by adding the following section:-

385 Section 11. (a) A carrier that offers a health benefit plan that (i) provides or arranges for
386 the delivery of health care services through a closed network of health care providers; and (ii) as
387 of the close of any preceding calendar year, has a combined total of 5,000 or more eligible
388 individuals, eligible employees and eligible dependents, who are enrolled in health benefit plans
389 sold, issued, delivered, made effective or renewed to qualified small businesses or eligible
390 individuals, shall offer to all eligible individuals and small businesses at least one plan with
391 either a reduced or selective network of providers, or a plan in which providers are tiered and
392 member cost sharing is based on the tier placement of the provider.

393 The base premium for the reduced or selective network, or tiered network plan shall be at
394 least 10 per cent lower than the base premium of the carrier's most actuarially similar plan with
395 the carrier's non-selective or non-tiered network of providers.

396 (b) A tiered network plan may only include variations on member cost-sharing between
397 provider tiers, which are reasonable in relation to the premium charged, as long as the carrier
398 provides adequate access to covered services at lower patient cost sharing levels.

399 (c) The commissioner shall determine network adequacy for a tiered network plan based
400 on the availability of sufficient network providers in the carrier's overall tiered network plan .

401 (d) The commissioner shall determine network adequacy for a select network plan based
402 on the availability of sufficient network providers in the carrier's select network of providers.

403 (e) In determining network adequacy under this section the commissioner may consider
404 factors including: the location of providers participating in the plan; employers or members that
405 enroll in the plan; the range of services provided by providers in the plan; and any plan benefits
406 that recognize and provide for extraordinary medical needs of members that may not be
407 adequately dealt with by the providers within the plan network.

408 (f) Carriers may (i) reclassify provider tiers or (ii) determine provider participation in
409 selective and tiered plans no more than once per calendar year; provided, however, that carriers
410 may reclassify providers from a higher cost tier to a lower cost tier at any time. If the carrier
411 reclassifies provider tiers or providers participating in a selective plan during the course of an
412 account year, the carrier shall provide members of the account with information regarding the
413 plan changes at least 30 days before the changes take effect. Carriers shall provide information
414 on their websites about any tiered or selective plan, including, but not limited to, the providers
415 participating in the plan, the selection criteria for those providers and if applicable, the tier in
416 which each provider is classified.

417 (g) The division of insurance shall report annually on utilization trends of eligible
418 employers and eligible individuals enrolled in plans offered under this section The report shall
419 include the number of members enrolled by plan type, de-identified aggregate demographic,
420 geographic and socioeconomic information on all members and the average direct premium

421 claims incurred for selective and tiered network plans compared to non-selective and non-tiered
422 plans.

423 SECTION 24. Said chapter 176J is hereby amended by striking out section 11 as inserted
424 by section 23 and inserting in place thereof the following section:-

425 Section 11. (a) A carrier that offers a health benefit plan that (i) provides or arranges for
426 the delivery of health care services through a closed network of health care providers and (ii) as
427 of the close of any preceding calendar year, has a combined total of 5,000 or more eligible
428 individuals, eligible employees and eligible dependents, who are enrolled in health benefit plans
429 sold, issued, delivered, made effective or renewed to qualified small businesses or eligible
430 individuals, shall offer to all eligible individuals and small businesses at least 1 plan with either a
431 reduced or selective network of providers or a plan in which providers are tiered and member
432 cost sharing is based on the tier placement of the provider.

433 The base premium for the reduced or selective or tiered network plan shall be at least
434 10% lower than the base premium of the carrier's most actuarially similar plan with the carrier's
435 non-selective or non-tiered network of providers. The savings may be achieved by means
436 including, but not limited to: (i) the exclusion of providers with similar or lower quality based on
437 the standard quality measure set with higher health status adjusted total medical expenses or
438 relative prices, as determined under section 6 of chapter 118G; or (ii) increased member cost-
439 sharing for members who utilize providers for non-emergency services with similar or lower
440 quality based on the standard quality measure set and with higher health status adjusted total
441 medical expenses or relative prices, as determined under section 6 of chapter 118G.

442 (b) A tiered network plan may only include variations in member cost-sharing between
443 provider tiers which are reasonable in relation to the premium charged and ensure adequate
444 access to covered services. Carriers shall tier providers based on quality performance as
445 measured by the standard quality measure set and by cost performance as measured by health
446 status adjusted total medical expenses and relative prices. Where applicable quality measures are
447 not available, tiering may be based solely on health status adjusted total medical expenses or
448 relative prices or both.

449 The commissioner shall promulgate regulations requiring the uniform reporting of tiering
450 information, included but not limited to requiring, at least 90 days before the proposed effective
451 date of any tiered network plan, or any modification in the tiering methodology for any existing
452 tiered network plan, the reporting of a detailed description of the methodology used for tiering
453 providers, including: the statistical basis for tiering; a list of providers to be tiered at each
454 member cost-sharing level; a description of how the methodology and resulting tiers will be
455 communicated to each network provider, eligible individuals and small groups; and a description
456 of the appeals process a provider may pursue to challenge the assigned tier level.

457 (c) The commissioner shall determine network adequacy for a tiered network plan based
458 on the availability of sufficient network providers in the carrier's overall network of providers.

459 (d) The commissioner shall determine network adequacy for a selective network plan
460 based on the availability of sufficient network providers in the carrier's selective network.

461 (e) In determining network adequacy under this section the commissioner of insurance
462 may take into consideration factors such as the location of providers participating in the plan and
463 employers or members that enroll in the plan, the range of services provided by providers in the

464 plan and plan benefits that recognize and provide for extraordinary medical needs of members
465 that may not be adequately dealt with by the providers within the plan network.

466 (f) Carriers may (i) reclassify provider tiers and (ii) determine provider participation in
467 selective and tiered plans no more than once per calendar year except that carriers may reclassify
468 providers from a higher cost tier to a lower cost tier or add providers to a selective network at
469 any time. If the carrier reclassifies provider tiers or providers participating in a selective plan
470 during the course of an account year, the carrier must provide members of the account with
471 information regarding the plan changes at least 30 days before the changes take effect. Carriers
472 must provide information on their websites about any tiered or selective plan, including but not
473 limited to, the providers participating in the plan, the selection criteria for those providers and
474 where applicable, the tier in which each provider is classified.

475 (g) The division of insurance shall report annually on utilization trends of eligible
476 employers and eligible individuals enrolled in plans offered under this section. The report shall
477 include the number of members enrolled by plan type, aggregate demographic, geographic and
478 socioeconomic information on all members and the average direct premium claims incurred, as
479 defined in section 6, for selective and tiered network products compared to non-selective and
480 non-tiered products.

481 SECTION 25. Said chapter 176J is hereby amended by adding the following section:-

482 Section 12. (a) The commissioner shall reimburse a carrier in an amount equal to claims
483 costs in a calendar year between an initial threshold and an upper limit attributable to an eligible
484 individual or dependent of an eligible individual. The commissioner shall establish the threshold

485 and limit on an annual basis with increases allowable for medical cost trends in the small group
486 market.

487 (b) A carrier's cost and utilization trends applicable to premiums charged to eligible small
488 businesses shall reflect anticipated reimbursements under this section.

489 (c) Reimbursements to carriers under this section shall be made from the High Risk
490 Reinsurance Trust Fund established in section 2BBBB of chapter 29.

491 (d) The commissioner shall promulgate regulations necessary to implement this section.
492 Nothing in this section shall prohibit the commissioner of insurance from contracting with a third
493 party to administer the fund.

494 SECTION 26. Subsection (b) of section 2 of chapter 176M of the General Laws, as
495 appearing in the 2008 Official Edition, is hereby amended by striking out clause 1 and inserting
496 in place thereof the following clause:-

497 (1) A carrier that offers health benefit plans to eligible small groups, as defined by
498 chapter 176J, shall participate in the nongroup health insurance market by selling nongroup
499 insurance. A carrier shall sell nongroup health insurance solely through the connector, as defined
500 in chapter 176Q.

501 SECTION 27. Said clause (1) of said subsection (b) of said section 2 of said chapter
502 176M, as amended by section 26 is hereby amended by striking out the figure 176Q and
503 inserting in place thereof the following words:-176Q; provided, however, that carriers may sell
504 nongroup plans solely on a renewal basis to individuals who had purchased nongroup plans prior
505 to January 1, 2012.

506 SECTION 28. Clause (2) of said subsection (b) of said section 2 of said chapter 176M, as
507 appearing in the 2008 Official Edition, is hereby amended by inserting after the word “renewal”,
508 in line 28, the following words:- including renewal through the connector,.

509 SECTION 29. Clause (3) of said subsection (b) of said section 2 of said chapter 176M, as
510 so appearing, is hereby amended by inserting after the word “renewal”, in line 39, the following
511 words:- including renewal through the connector,.

512 SECTION 30. Subsection (d) of said section 2 of said chapter 176M, as so appearing, is
513 hereby amended by inserting after the word “market”, in lines 1 and 2, the following words:-
514 including the connector,.

515 SECTION 31. Section 3 of Chapter 176M of the General Laws, as so appearing, is
516 hereby amended by striking out subsection (d) and inserting in place thereof the following
517 subsection:-

518 (d) As of July 1, 2007, a carrier shall no longer offer, sell or deliver a health plan to a
519 person to whom it does not have such an obligation under an individual policy, contract or
520 agreement with an employer or through a trust or association; provided, however, that a closed
521 guaranteed issue plan or a closed health plan shall be subject to all the other requirements of this
522 chapter. A carrier shall be obligated to renew a closed guarantee issue health plan and a closed
523 plan. A carrier may discontinue a closed guarantee issue health plan or a closed under regulations
524 promulgated by the commissioner.

525 SECTION 32. Section 2 of chapter 176O of the General Laws, as so appearing, is hereby
526 amended by striking out subsection (b) and replacing in with the following subsection:-

527 (b) In establishing said minimum standards, the bureau shall consult and use, where
528 appropriate, standards established by national accreditation organizations. Notwithstanding the
529 foregoing, the bureau shall not be bound by said standards established by such organizations, but
530 wherever the bureau promulgates standards different from said national standards, it shall: (1) be
531 subject to chapter 30A; (2) state the reason for such variation; and (3) take into consideration any
532 projected compliance costs for such variation. In order to reduce health care costs and improve
533 access to health care services, the bureau shall establish by regulation as a condition of
534 accreditation that carriers use uniform standards and methodologies for credentialing. The
535 division shall, before adopting regulations under this section, consult with the division of health
536 care finance and policy, the department of public health, the group insurance commission, the
537 Centers for Medicare and Medicaid Services and each carrier. Accreditation by the bureau shall
538 be valid for a period of 24 months.

539 SECTION 33. Subsection (a) of section 7 of said chapter 176O, as so appearing, is
540 hereby amended by striking out clause (1) and inserting in place thereof the following clause:-

541 (1) a list of health care providers in the carrier's network, organized by specialty and by
542 location and summarizing for each such provider: (i) the method used to compensate or
543 reimburse such provider, including details of measures and compensation percentages tied to any
544 incentive plan or pay for performance provision; (ii) the provider price relativity, as defined in
545 and reported under section 6 of chapter 118G; (iii) the provider's health status adjusted total
546 medical expenses, as defined in and reported under section 6 of chapter 118G; and (iv) current
547 measures of the provider's quality based on measures from the Standard Quality Measure Set, as
548 defined in the regulations promulgated by the department of public health under section 25J of
549 chapter 111; provided, however, that if any specific providers or type of providers requested by

550 an insured are not available in said network, or are not a covered benefit, such information shall
551 be provided in an easily obtainable manner;.

552 SECTION 34. Chapter 176O of the General Laws is hereby amended by inserting, after
553 section 9, the following section:-

554 Section 9A. (a) A carrier shall not enter into an agreement or contract with a health care
555 provider if the agreement or contract contains a provision that:

556 (i) limits the ability of the carrier to introduce or modify a select network plan or tiered
557 network plan by granting the health care provider a guaranteed right of participation; (ii) requires
558 the carrier to place all members of a provider group, whether local practice groups or facilities, in
559 the same tier of a tiered network plan; (iii) requires the carrier to include all members of a
560 provider group, whether local practice groups or facilities, in a select network plan on an all-or-
561 nothing basis; or (iv) requires a provider to participate in a new select network or tiered network
562 plan that the carrier introduces without granting the provider the right to opt-out of the new plan
563 at least 60 days before the new plan is submitted to the commissioner for approval;

564 requires or permits the carrier or the health care provider to alter or terminate a contract
565 or agreement, in whole or in part, to affect parity with an agreement or contract with other
566 carriers or health care providers or based on a decision to introduce or modify a select network
567 plan or tiered network plan; or

568 requires or permits the carrier to make any form of supplemental payment unless each
569 such supplemental payment is publicly disclosed to the commissioner as a condition of
570 accreditation, including the amount and purpose of each such payment, and whether or not each

571 such payment is included within the provider's reported relative prices and health status adjusted
572 total medical expenses as under section 6 of chapter 118G

573 SECTION 35. Said chapter 176O is hereby amended by adding the following section: -

574 Section 21. (a) Each carrier shall submit an annual comprehensive financial statement to
575 the division detailing carrier costs from the previous calendar year.

576 The annual comprehensive financial statement shall include all of the information in this
577 section and shall be itemized, where applicable, by:

578 market group size, including individual; small groups of 1 to 5, 6 to 10, 11 to 25 and 26
579 to 50; large groups of 50 to 100, 101 to 500, 501 to 1000 and greater than 1000; and

580 line of business, including, individual, general, blanket or group policy of health, accident
581 or sickness insurance issued by an insurer licensed under chapter 175; a hospital service plan
582 issued by a nonprofit hospital service corporation under chapter 176A; a medical service plan
583 issued by a nonprofit hospital service corporation under chapter 176B; a health maintenance
584 contract issued by a health maintenance organization under chapter 176G; insured health benefit
585 plan that includes a preferred provider arrangement issued under chapter 176I; and group health
586 insurance plans issued by the commission under chapter 32A.

587 The statement shall include, but shall not be limited to, the following information:

588 direct premiums earned, as defined by chapter 176J;

589 direct claims incurred, as defined by chapter 176J;

590 medical loss ratio, as defined by chapter 176J;

591 number of members;

592 number of distinct groups covered;

593 number of lives covered;

594 realized capital gains and losses;

595 net income;

596 accumulated surplus;

597 accumulated reserves;

598 risk-based capital ratio, based on a formula developed by the National Association of
599 Insurance Commissioners;

600 financial administration expenses, including underwriting, auditing, actuarial, financial
601 analysis, treasury and investment expenses;

602 marketing and sales expenses, including advertising, member relations, member
603 enrollment expenses;

604 distributions expenses, including commissions, producers, broker and benefit consultant
605 expenses;

606 claims operations expenses, including adjudication, appeals, settlements and expenses
607 associated with paying claims;

608 medical administration expenses, including disease management, utilization review and
609 medical management expenses;

610 network operational expenses, including contracting, hospital and physician relations and
611 medical policy procedures;

612 charitable expenses, including any contributions to tax-exempt foundations and
613 community benefits

614 board, bureau or association fees;

615 any miscellaneous expenses described in detail by expense, including an expense not
616 included in (a) to (s), inclusive;

617 payroll expenses and the number of employees on the carrier's payroll;

618 taxes, if any, paid by the carrier to the federal government or to the commonwealth; and
619 any other information deemed necessary by the commissioner.

620 (b)(1) In this subsection, the following words shall have the following meanings:-

621 "Carrier", an insurer licensed or otherwise authorized to transact accident or health
622 insurance under chapter 175; a nonprofit hospital service corporation organized under chapter
623 176A; a nonprofit medical service corporation organized under chapter 176B; a health
624 maintenance organization organized under chapter 176G; and an organization entering into a
625 preferred provider arrangement under chapter 176I;; or a third party administrator, a pharmacy
626 benefit manager or other similar entity with claims data, eligibility data, provider files and other
627 information relating to health care provided to residents of the commonwealth and health care
628 provided by health care providers in the commonwealth provided however that "carrier" shall
629 not include an entity that offers a policy, certificate or contract that provides coverage solely for

630 dental care services or visions care services “Self-insured customer”, a self-insured group for
631 which a carrier provides administrative services.

632 “Self-insured group”, a self-insured or self-funded employer group health plan.

633 “Third-party administrator”, a person who, on behalf of a health insurer or purchaser of
634 health benefits, receives or collects charges, contributions or premiums for, or adjusts or settles
635 claims on or for residents of the commonwealth.

636 (2) Any carrier required to report under this section, which provides administrative
637 services to 1 or more self-insured groups shall include, as an appendix to such report, the
638 following information:

639 the number of the carrier’s self-insured customers;

640 the aggregate number of members, as defined in section 1 of chapter 176J, in all of the
641 carrier’s self-insured customers;

642 the aggregate number of lives covered in all of the carrier’s self-insured customers;

643 the aggregate value of direct premiums earned, as defined by chapter 176J, for all of the
644 carrier’s self-insured customers;

645 the aggregate value of direct claims incurred, as defined by chapter 176J, for all of the
646 carrier’s self-insured customers;

647 the aggregate medical loss ratio, as defined by chapter 176J, for all of the carrier’s self-
648 insured customers;

649 net income;

650 accumulated surplus;
651 accumulated reserves;
652 the percentage of the carrier's self-insured customers that include each of the benefits
653 mandated for health benefit plans under chapters 175, 176A, 176B and 176G;
654 administrative service fees paid by each of the carrier's self-insured customers; and
655 any other information deemed necessary by the commissioner.

656 (c) A carrier who fails to file this report on or before April 1 shall be assessed a late
657 penalty not to exceed \$100 per day. The division shall make public all of the information
658 collected under this section. The division shall issue an annual summary report to the joint
659 committee on financial services, the joint committee on health care financing and the house and
660 senate committees on ways and means of the annual comprehensive financial statements by May
661 15. The information shall be exchanged with the division of health care finance and policy for
662 use under section 6 of chapter 118G. The division shall, from time to time, require payers to
663 submit the underlying data used in their calculations for audit.

664 The commissioner may adopt rules to carry out this subsection, including standards and
665 procedures requiring the registration of persons or entities not otherwise licensed or registered by
666 the commissioner, such as third-party administrators, and criteria for the standardized reporting
667 and uniform allocation methodologies among carriers. The division shall, before adopting
668 regulations under this section, consult with other agencies of the commonwealth and the federal
669 government and affected carriers to ensure that the reporting requirements imposed under the
670 regulations are not duplicative.

671 (d) If, in any year, a carrier reports a risk-based capital ratio under subsection (a) that
672 exceeds 700 per cent, the division shall hold a public hearing within 60 days. The carrier shall
673 submit testimony on its overall financial condition and the continued need for additional surplus.
674 The carrier shall also submit testimony on how, and in what proportion to the total surplus
675 accumulated, the carrier will dedicate any additional surplus to reducing the cost of health
676 benefit plans or for health care quality improvement, patient safety or health cost containment
677 activities not conducted in previous years. The division shall review such testimony and issue a
678 final report on the results of the hearing.

679 SECTION 36. Section 1 of chapter 176Q of the General Laws, as appearing in the 2008
680 Official Edition, is hereby amended by striking out the definition of “eligible individuals” and
681 inserting in place thereof the following definition:-

682 “Eligible individual”, an individual who is a resident of the commonwealth not seeking
683 individual coverage to reduce costs for an employer sponsored health plan for which the
684 individual is eligible and which provides coverage that is at least actuarially equivalent to
685 minimum creditable coverage.

686 SECTION 37. Section 5 of said chapter 176Q, as so appearing, is hereby amended by
687 adding after subsection (d) the following subsection:-

688 (e) The connector shall be the sole entity authorized to market or sell nongroup health
689 plans, as defined in section 1 of chapter 176M.

690 SECTION 38. Chapter 176Q of the General Laws is hereby amended by inserting after
691 section 7 the following section:-

692 Section 7A. (a) There shall be a small group wellness incentive program to expand the
693 prevalence of employee wellness initiatives by small businesses. The program shall be
694 administered by the board of the connector, in consultation with the department of public health.
695 The program shall provide subsidies and technical assistance for eligible small groups to
696 implement evidence-based employee health and wellness programs to improve employee health,
697 decrease employer health costs, and increase productivity.

698 (b) An eligible small group shall be qualified to participate in the program if:-

699 (1) the eligible small group purchases group coverage through the connector;

700 (2) the eligible small group is eligible for federal health care tax credits under the federal
701 Patient Protection and Affordable Care Act;

702 (3) the eligible small group offers an evidence-based, employee wellness program, that
703 meets certain minimum criteria, as determined by the connector board, in collaboration with the
704 department of public health;

705 (4) the eligible small group meets certain minimum employee participation requirements
706 in the qualified wellness program, as determined by the connector board, in collaboration with
707 the department of public health;

708 (c) For eligible small groups participating in the program, the connector shall provide an
709 annual subsidy not to exceed 5 per cent of eligible employer health care costs as calculated by
710 the employer for credit by the federal government under the Patient Protection and Affordable
711 Care Act. If the director determines that funds are insufficient to meet the projected costs of
712 enrolling new eligible employers, the director shall impose a cap on enrollment in the program.

713 (d) The connector shall coordinate with the department of public health to provide
714 technical assistance, including grant-writing assistance, to participating eligible small groups in
715 order to maximize federal grant funding provided under the Patient Protection and Affordable
716 Care Act for the establishment of wellness initiatives by small employers.

717 (e) The connector shall seek to ensure that all necessary applications and filings
718 coordinate with and conform to appropriate federal guidelines in order to minimize
719 administrative burden on participating small groups.

720 (f) The connector shall report annually to the joint committee on community development
721 and small business, the joint committee on health care financing and the house and senate
722 committees on ways and means on the enrollment in the small business wellness incentive
723 program and evaluate the impact of the program on expanding wellness initiatives for small
724 groups.

725 (g) The connector shall promulgate regulations to implement this section.

726 SECTION 39. Notwithstanding any general or special law to the contrary, the
727 commissioner of insurance, in consultation with the secretary of administration and finance and
728 the secretary of health and human services, shall apply for and accept all available federal
729 funding under section 1001 of the Patient Protection and Affordable Care Act to fund the High
730 Risk Reinsurance Trust Fund established in section 2BBBB of chapter 29. The division of
731 insurance shall file with the joint committee on health care financing and the house and senate
732 committees on ways and means a copy of the state application requesting funding concurrently
733 with the federal government. The commissioner shall also inform the joint committee on health
734 care financing and the house and senate committees on ways and means in writing of the amount

735 of funds to be allocated as soon as the commissioner receives notification from the federal
736 government.

737 SECTION 40. (a) Notwithstanding any general or special laws to the contrary, there
738 shall be a special commission to examine proposals to reform the merged market to produce
739 premium reductions, which shall include limitations on rating adjustment factors and the
740 establishment of a reinsurance pool.

741 (b) The commission shall consist of the commissioner of insurance, who shall serve as
742 chair; the secretary of administration and finance; the commissioner of health care finance and
743 policy; and 4 members to be appointed by the governor, 3 of whom shall represent carriers, and 1
744 of whom shall be an actuary in good standing with the American Society of Actuaries.

745 (c) The commission shall conduct a study, which shall include examining the impact of
746 establishing a reinsurance pool for carriers issuing health benefit plans under chapter 176J,
747 including the potential impact of a carrier-funded reinsurance pool on individual carriers, the
748 potential impact on the competitive balance in the marketplace, and the potential aggregate
749 impact on premiums for eligible individuals and eligible small groups.

750 The commission shall make recommendations for a plan of operation for the reinsurance
751 pool to be implemented under section 12 of chapter 176J of the General Laws that will maximize
752 federal funding and provide the greatest reduction in premiums for eligible individuals and
753 eligible small groups. The recommendations shall also include, but shall not be limited to: the
754 source of the funding, the level of funding sufficient to produce reductions in premiums for the
755 small-group health insurance market and the methodology used for reimbursing eligible carriers
756 and the disbursements made by carrier and amount of such disbursements.

757 The report shall take into account the following factors:

758 (1) the financing of the pool through an assessment on surcharge payers under section 38
759 of chapter 118G of the General Laws;

760 (2) the availability of federal financing through the federal Patient Protection and
761 Affordable Care Act;

762 (3) the experience of other states in designing and implementing reinsurance pools or
763 high-risk pools;

764 (d) The commission shall also conduct a study, which shall review the rating factors as
765 permitted by section 3 of chapter 176J of the General Laws to determine the impact of the
766 application of each rating factor on premiums of eligible individuals and eligible small groups.
767 As part of its analysis, the commission shall examine the extent to which establishing a limit on
768 the application of any single or combination of rate adjustment factors identified in paragraphs
769 (2) to (6), inclusive of subsection (a) of said section 3 of said chapter 176J, shall result in an
770 increase to a carrier's base premium rate for the individual and small group insurance market.

771 (e) For the purpose of conducting these studies, the commission may contract with an
772 outside organization with expertise in fiscal analysis of the private insurance market. The
773 commission shall establish appropriate guidelines and assumptions regarding the health reforms
774 authorized in this act before engaging an outside organization. In conducting its examination,
775 the organization shall, to the extent possible, obtain and use actual health plan data; provided,
776 however, that such data shall be confidential and shall not be a public record.

777 (f) The commission shall meet not later than July 15, 2010 and shall file a report with the
778 clerks of the senate and house of representatives not later than September 30, 2010.

779 SECTION 41. Notwithstanding any special or general law to the contrary, the department
780 of public health, in cooperation with the department of labor and workforce development and the
781 division of health care finance and policy, shall establish a workplace wellness program to assist
782 businesses in establishing evidence-based, comprehensive wellness programs for their
783 employees. The program shall provide informational tools, trainings and direct assistance to
784 businesses. The program shall also assess existing policies, practices and environmental supports
785 and develop best practices for workplace wellness programs. The department may also provide
786 technical assistance to businesses with fewer than 100 employees to apply for grants available in
787 the federal Patient Protection and Affordable Care Act for the establishment of wellness
788 programs. The department shall coordinate with the commonwealth connector authority in
789 providing services to business eligible for a wellness subsidy under section 7A of chapter 176Q
790 of the General Laws.

791 SECTION 42. Notwithstanding any general or special law to the contrary, the secretary
792 of administration and finance, in consultation with the executive director of the commonwealth
793 connector authority and the commissioner of insurance, shall study the federal requirements for
794 states to establish a small business health options program through the state exchange by 2014
795 under the Patient Protection and Affordable Care Act. The study shall include an accelerated
796 implementation plan, with legislation if necessary, for a pilot program to be administered by the
797 commonwealth connector authority not later than January 1, 2011. The recommendations of the
798 study shall be filed with the clerks of the house of representatives and senate by October 1, 2010.

799 SECTION 43. Notwithstanding any general or special law to the contrary, carriers, as
800 defined in section 1 of chapter 176Q of the General Laws may sell nongroup health plans, as
801 defined in section 1 of chapter 176M solely on a renewal basis to individuals who had purchased
802 nongroup plans prior to January 1, 2012.

803 SECTION 44. Notwithstanding any special or general law to the contrary, the
804 Massachusetts small business development center at the University of Massachusetts, as funded
805 in item 7007-0800, shall develop and implement a small business health insurance assistance
806 program to provide free and confidential, technical assistance, counseling and educational tools
807 for eligible small businesses as defined in chapter 176J of the General Laws, seeking to purchase
808 small group health insurance. The program shall, to the greatest extent possible, coordinate with
809 existing chambers of commerce and other small business associations to develop common
810 materials, conferences and educational seminars for small businesses.

811 SECTION 45. (a) Notwithstanding any special or general law to the contrary, tier 1 and
812 tier 2 participating providers shall contract with a carrier to provide one-time supplemental
813 funding for the purposes of issuing refunds for all health benefit plans issued to eligible
814 individuals and small groups under chapter 176J of the General Laws. The refund may take the
815 form of either a refund on the premium for the applicable 12 month period or another form
816 agreed upon by the parties by contract.

817 (b) For purposes of this section a tier 1 participating provider is an acute care hospital
818 licensed by the department of public health that, based on the most recent cost report it filed with
819 the division of health care finance and policy, referred to in this section as the applicable cost

820 report, had an operating margin greater than 2.5 per cent and that received more than 50 per cent
821 of its net patient service revenue from private carriers.

822 (c) For the purposes of this section a tier 2 participating provider is an acute care hospital
823 licensed by the department of public health that based on the most recent cost report it filed with
824 the division of health care finance and policy, had an operating margin greater than 2.5 per cent
825 and that received more than 35 per cent and less than 50 per cent of its net patient service
826 revenue from private carriers.

827 (d) The state-wide aggregate amount of one-time supplemental funding generated under
828 this section from all contracts between participating providers and carriers may not exceed \$100
829 million. Each tier 1 participating provider's pro rata share of this aggregate amount shall be
830 equal to 1.25 per cent of such participating provider's net patient service revenue, as determined
831 from the applicable cost report, or such lesser percentage as may be determined by the division
832 of health care finance and policy. Each tier 2 participating provider's pro rata share of the state-
833 wide aggregate amount will be equal to 0.75 per cent of such participating providers net patient
834 service revenue, as determined from the applicable cost report, or such lesser percentage as may
835 be determined by the division of health care finance and policy.

836 (e) The division of health care finance and policy may exempt an acute care hospital
837 from its assessment obligation based on financial hardship criteria to be developed within 30
838 days of the effective date of this act; provided however, that a participating provider with less
839 than 25 days of operational financing shall be exempt.

840 (f) Funds generated under this section shall be designated for the purpose of reducing
841 health insurance premiums for eligible individuals and small groups in the commonwealth.

842 Participating providers and carriers may develop a schedule for transfers by contract, provided
843 that all transfers are completed on or before September 30, 2012. The division of insurance shall
844 require the filing of such contracts after execution for the purposes of ensuring distribution as
845 provided in the contracts. Each carrier that is a party to such a contract shall report to the division
846 of insurance, at least quarterly and in such form as the division of insurance shall require, the
847 amount of one-time supplemental funding it has received from each participating provider and
848 how such supplemental funding is to be refunded to eligible individuals and small groups under
849 chapter 176J of the General Laws; and shall certify to the division of insurance, at least quarterly
850 in such form as the division of insurance shall require, that it has made distribution of such
851 supplemental funding in accordance with the terms of the applicable contracts. The division of
852 insurance shall have the right to audit the books and records of each such carrier to assure
853 compliance with the terms of each certification that it files. The division of insurance shall issue
854 a public report by October 1, 2010 detailing the participating providers who have entered into
855 such contracts, the amount of one-time supplemental funding by participating provider and the
856 estimated aggregate refunds to be provided to eligible individuals and small groups. The
857 commissioner of insurance may promulgate regulations as necessary to implement this section.

858 (g) A tier 1 or tier 2 participating provider shall be exempt from payment obligations
859 under this section, if such provider amends its existing contracts with carriers to provide the
860 same level of financial relief as the assessment obligation defined by the division of health care
861 finance and policy. The tier 1 and tier 2 participating provider and relevant carrier shall jointly
862 provide the division of insurance with a statement that the parties to the contract have amended
863 their contract such that the total economic value of the adjustment is equal to or greater than the
864 economic value of the assessment based on current payment rates and service volumes controlled

865 by the contract. The method of payments and specific adjustments required to qualify for the
866 exemption shall be determined by the parties to the contract. The division of insurance shall
867 establish procedures to assure that the financial value of an amendment to a contract under this
868 subsection benefits employers and individuals purchasing health care coverage from a carrier on
869 or before September 30, 2012.

870 The division of insurance may require additional information from participating providers
871 as necessary to ensure compliance with this section.

872 SECTION 46. Notwithstanding any special or general law to the contrary, the division of
873 insurance, in consultation with the division of health care finance and policy, shall promulgate
874 regulations on or before October 1, 2010 to establish a uniform methodology for calculating and
875 reporting by carriers for the medical loss ratios of health benefit plans under section 6 of chapter
876 176J, section 21 of chapter 176O and section 6 of chapter 118G of the General Laws. The
877 uniform methodology for calculating and reporting medical loss ratios shall, at a minimum
878 specify a uniform method for allocating expenditures as medical claims or administrative
879 expenses, including, but not limited to: (i) financial administration expenses; (ii) marketing and
880 sales expenses; (iii) distribution expenses; (iv) claims operations expenses; (v) medical
881 administration expenses, such as disease management, utilization review and medical
882 management activities; (vi) network operation expenses; (vii) charitable expenses; (viii) board,
883 bureau or association fees; (ix) state and federal tax expenses, including assessments; (x) payroll
884 expenses; and (xi) other miscellaneous expenses not included in one of the previous categories.
885 The methodology shall conform with applicable federal statutes and regulations to the maximum
886 extent possible. The division shall, before adopting regulations under this section, consult with:
887 the group insurance commission; the Centers for Medicare and Medicaid Services; the national

888 association of insurance commissioners; the attorney general; representatives from the
889 Massachusetts Association of Health Plans; the Blue Cross and Blue Shield of Massachusetts;
890 the Massachusetts Health Information Management Association; the Massachusetts Health Data
891 Consortium; a representative from a small business association; and a representative from a
892 health care consumer group.

893 SECTION 47. Notwithstanding any special or general law to the contrary, the division of
894 health care finance and policy, in consultation with the division of insurance, shall promulgate
895 regulations on or before October 1, 2010 to establish a uniform methodology for calculating and
896 reporting the health status adjusted total medical expenses, under section 6 of chapter 118G of
897 the General Laws. The uniform methodology shall apply to a uniform list of provider groups
898 and their constituent local practice groups and for each zip code in the commonwealth. The
899 uniform methodology for calculating and reporting total medical expenses under this section
900 shall, at a minimum: (i) specify a uniform method for calculating total medical expenses based
901 on allowed claims for all categories of medical expenses, including, but not limited to, acute
902 inpatient, hospital outpatient, sub-acute such as skilled nursing and rehabilitation, professional,
903 pharmacy, mental/behavioral health and substance abuse, home health, durable medical
904 equipment, laboratory, diagnostic imaging and alternative care such as chiropractic and
905 acupuncture claims, incurred under all fully-insured and self-insured plans; (ii) specify a uniform
906 method for including in the calculation all non-claims related payments to providers, including
907 supplemental payments of any type, such as pay-for-performance, infrastructure payments,
908 grants, surplus payments, lump sum settlements, signing bonuses and government payer shortfall
909 payments; infrastructure, medical director and health information technology payments; (iii)
910 specify a uniform method for adjusting total medical expenses by health status; (iv) designate the

911 minimum patient membership in a local practice group for individual reporting of total medical
912 expenses by local practice group; (v) specify a uniform method for reporting total medical
913 expenses in aggregate for all local practice groups that fall below the minimum patient
914 membership; (vi) specify a uniform method for reporting total medical expenses by zip code
915 separately for patient members whose plans require them to select a primary care provider, and
916 patient members whose plans do not require them to select a primary care provider; (vii)
917 designate and annually update the comprehensive list of provider groups and local practice
918 groups and zip codes for which payers shall report total medical expenses; and (viii) specify a
919 uniform format for reporting that includes the raw and adjusted health status score and patient
920 membership for each local practice group and zip code. The division shall from time to time
921 require payers to submit the underlying data used in their calculation of total medical expenses
922 for audit.

923 SECTION 48. Notwithstanding any special or general law to the contrary, the division of
924 health care finance and policy, in consultation with the division of insurance, shall promulgate
925 regulations on or before October 1, 2010 to establish uniform methodology for calculating and
926 reporting relative prices paid to hospitals, physician groups, freestanding surgical centers by
927 each private and public health care payer under section 6 of chapter 118G of the General Laws.
928 The uniform methodology for calculating and reporting relative prices under this section shall, at
929 a minimum: (i) specify a method for basing the calculation on a uniform mix of products and
930 services by payer that is case mix neutral; (ii) specify a uniform method for including in the
931 calculation all non-claims related payments to providers, including supplemental payments of
932 any type, such pay-for-performance, infrastructure payments, grants, surplus payments, lump
933 sum settlements, signing bonuses, and government payer shortfall payments; (iii) permit

934 reporting of relative price in the aggregate for all physician groups whose price equals the
935 payer's standard fee schedule rates; and (vi) designate and annually update the comprehensive
936 list of physician groups for which payers shall report relative prices.

937 SECTION 49. Notwithstanding any special or general law to the contrary, the division of
938 health care finance and policy, in consultation with the division of insurance, shall promulgate
939 regulations on or before October 1, 2010 to establish uniform methodology for calculating and
940 reporting inpatient and outpatient costs, including direct and indirect costs, for all hospitals under
941 section 6 of chapter 118G of the General Laws. The division shall, as necessary and appropriate,
942 promulgate regulations or amendments to its existing regulations to require hospitals to report
943 cost and cost trend information in a uniform manner including, but not limited to, uniform
944 methodologies for reporting the cost and cost trend for categories of direct labor, debt service,
945 depreciation, advertising and marketing, bad debt, stop-loss insurance, malpractice insurance,
946 health information technology, medical management, development, fundraising, research,
947 academic costs, charitable contributions, and operating margins for all commercial business and
948 for all state and federal government business, including but not limited to Medicaid, Medicare,
949 insurance through the group insurance commission and Champus. The division shall, before
950 adopting regulations under this section, consult with the group insurance commission, the
951 Centers for Medicare and Medicaid Services, the attorney general and representatives from the
952 Massachusetts Hospital Association, the Massachusetts Medical Society, the Massachusetts
953 Association of Health Plans, the Blue Cross and Blue Shield of Massachusetts, the
954 Massachusetts Health Information Management Association the Massachusetts Health Data
955 Consortium.

956 SECTION 50. The department of public health shall promulgate regulations under
957 section 25J of chapter 111 of the General Laws by December 31, 2010 requiring the uniform
958 reporting of a standard set of health care quality measures for each health care provider facility
959 or medical group in the commonwealth hereinafter referred to as the “Standard Quality Measure
960 Set.”

961 The department of public health shall convene a statewide advisory committee which
962 shall recommend to the department by November 1, 2010 the Standard Quality Measure Set.
963 The statewide advisory committee shall consist of the commissioner of health care finance and
964 policy or the commissioner’s designee, who shall serve as the chair; and up to 8 members,
965 including the executive director of the group insurance commission and the Medicaid director, or
966 the directors’ designees; and up to 6 representatives of organizations to be appointed by the
967 governor including at least 1 representative from an acute care hospital or hospital association, 1
968 representative from a provider group or medical association, 1 representative from a private
969 health plan or health plan association, 1 representative from an employer association and 1
970 representative from a health care consumer group.

971 In developing its recommendation of the Standard Quality Measure Set, the advisory
972 committee shall, after consulting with state and national organizations that monitor and develop
973 quality and safety measures, select from existing quality measures and shall not select quality
974 measures that are still in development or develop its own quality measures. The committee shall
975 recommend to the department of public health any updates to the Standard Quality Measure Set
976 on an annual basis by November 1. For its recommendation beginning in 2011, the committee
977 may solicit for consideration and recommend quality measures not yet developed or in use as of

978 November 1, 2010, including recommendations from medical specialty groups as to appropriate
979 quality measures for that group's specialty. At a minimum, the Standard Quality

980 Measure Set shall consist of the following quality measures:

981 the Centers for Medicare and Medicaid Services hospital process measures for acute
982 myocardial infarction, congestive heart failure, pneumonia and surgical infection prevention;

983 the Hospital Consumer Assessment of Healthcare Providers and Systems survey;

984 the Healthcare Effectiveness Data and Information Set reported as individual measures
985 and as a weighted aggregate of the individual measures by medical group; and

986 the Ambulatory Care Experiences Survey.

987 SECTION 51. Notwithstanding and special or general law to the contrary, eligible
988 individuals as defined in chapter 176J with existing coverage issued under chapter 176J that will
989 expire after the end of open enrollment in 2010 established under section 4 of chapter 176J may
990 renew coverage on the date that the eligible individual's coverage expires for a term of less than
991 1 year until the beginning of open enrollment period in 2011.

992 SECTION 52. Notwithstanding any general or special law to the contrary, the secretary
993 of health and human services shall convene an administrative simplification working group
994 consisting of the following members: the secretary of consumer affairs and business regulation
995 or the secretary's designee, the commissioner of health care finance and policy or the
996 commissioner's designee, the commissioner of public health or the commissioner's designee, the
997 commissioner of insurance or the commissioner's designee, the commissioner of revenue or the
998 commissioner's designee, the attorney general or the attorney general's designee, the inspector

999 general or the inspector general's designee, a representative of the Massachusetts Health Data
1000 Consortium, a representative of the Health Care Quality and Cost Council, and the executive
1001 director of the commonwealth health connector authority or the executive director's designee.
1002 The group shall identify ways to streamline state created or mandated administrative
1003 requirements in health care. The group shall hold its first meeting no later than January 1, 2011
1004 and shall issue a report on or before April 1, 2011. The report shall include specific steps to be
1005 taken by each agency and the agencies collectively to reduce administrative and filing
1006 requirements on health carriers and health care providers, which shall include, but not be limited
1007 to, an inter-agency agreement to use best efforts to streamline all requests for membership and
1008 claims data from health care providers and health plans in the commonwealth.

1009 SECTION 53. Notwithstanding any special or general law to the contrary, the division of
1010 insurance, in consultation with the secretary of health and human services, shall promulgate
1011 regulations on or before December 1, 2010 to promote administrative simplification in the
1012 processing of claims for health care services under health benefit plans by carriers, as defined in
1013 section 1 of chapter 176O of the General Laws. At a minimum, the regulations shall: (1)
1014 establish uniform standards and processes for determining health benefit plan member eligibility
1015 by health care providers; (2) establish standards and processes for providers appeals of denied
1016 claims; and (3) establish a standard authorization form to be submitted by health care providers
1017 to obtain authorization to provide health care services to a member. The division shall, before
1018 adopting regulations under this section, consult with a statewide advisory committee, including
1019 but not limited to, a representative of the Massachusetts Hospital Association, a representative of
1020 the Massachusetts Medical Society, a representative of the Massachusetts Association of Health
1021 Plans, a representative of Blue Cross and Blue Shield of Massachusetts, a representative of the

1022 group insurance commission, the attorney general, a representative of the Centers for Medicare
1023 and Medicaid Services, a representative from an employer association and a representative from
1024 a health care consumer group.

1025 SECTION 54. Notwithstanding any general or special law to the contrary, for the
1026 purposes of decreasing the administrative burden on health care payers and providers associated
1027 with pricing, paying claims and submitting claims for multiple unique health benefit plans, the
1028 commissioner of insurance may limit the number of health benefit plans that a health care payer
1029 may maintain in the commonwealth. For purposes of this section, a health benefit plan shall
1030 mean a health insurance policy, subscriber agreement or contract between the covered person
1031 and an organization which defines the covered services and benefit levels available including
1032 specific levels of cost sharing.

1033 The commissioner, after consultation with a statewide advisory committee including, but
1034 not limited to, a representative of: the Massachusetts Hospital Association; the Massachusetts
1035 Medical Society; the Massachusetts Association of Health Plans; the Blue Cross and Blue Shield
1036 of Massachusetts; the Massachusetts Health Information Management Association; the
1037 Massachusetts Health Data Consortium; a MassHealth contracted managed care organization; the
1038 executive office of health and human services; the division of health care finance and policy; the
1039 health care quality and cost council; and a representative from an employer association and a
1040 representative from a health care consumer group, may adopt regulations that establish a
1041 maximum number of health benefit plans which a health care payer may maintain in the
1042 commonwealth. The regulations shall ensure that each health care payer shall be able to provide
1043 a range of insurance products so as to preserve consumer and employer choice and competition
1044 between health insurance payers, including but not limited to: (i) tiered products; (ii) selective

1045 network products; and (iii) products with a range of cost sharing options. The division shall
1046 convene the advisory committee not later than October 1, 2010, and shall issue regulations under
1047 this section not later than December 1, 2010.

1048 The commissioner may specify, by regulation, an orderly process for the closure of a
1049 health care payer's existing health benefit plans if such health care payer's existing products
1050 exceed the number of products permitted in the commonwealth under the regulations
1051 promulgated by the commissioner consistent with this section. The orderly process for closure
1052 of a health care payer's existing health benefit plans shall include, but not be limited to, a process
1053 that provides affected consumers and employers with a notice period adequate to identify and
1054 transition to a new health benefit plan.

1055 SECTION 55. Sections 1, 3 to 7, inclusive, 9 to 17, inclusive, 19, 20, 23, 31, 34, 39 to 42,
1056 inclusive and 44 to 54, inclusive, shall take effect on July 1, 2010.

1057 SECTION 56. Sections 2 and 25 shall take effect on October 1, 2010.

1058 SECTION 57. Sections 32 and 35 shall take effect on January 1, 2011.

1059 SECTION 58. Sections 18, 21, 24, 33 and 38 shall take effect on July 1, 2011.

1060 SECTION 59. Sections 8, 26 to 30, inclusive, 36, 37 and 43 shall take effect on January
1061 1, 2012.

1062 SECTION 60. Section 22 shall take effect on July 1, 2012.