# **SENATE . . . . . . . . . . . . . . . . . . No. 1619**

## The Commonwealth of Massachusetts

#### PRESENTED BY:

#### Bruce E. Tarr

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to zero-based budgeting and budget transparency..

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:
Bruce E. Tarr	
Michael R. Knapik	
Robert L. Hedlund	
Richard J. Ross	Norfolk, Bristol and Middlesex
Steven A. Baddour	
Richard T. Moore	

#### SENATE DOCKET, NO. 669 FILED ON: 1/20/2011

## **SENATE** . . . . . . . . . . . . . . . . . . No. 1619

By Mr. Tarr, a petition (accompanied by bill, Senate, No. 1619) of Bruce E. Tarr, Michael R. Knapik, Robert L. Hedlund, Richard J. Ross and other members of the Senate for legislation relative to zero-based budgeting and budget transparency. State Administration and Regulatory Oversight.

#### [SIMILAR MATTER FILED IN PREVIOUS SESSION SEE SENATE, NO. 1454 OF 2009-2010.]

### The Commonwealth of Massachusetts

In the Year Two Thousand Eleven

An Act relative to zero-based budgeting and budget transparency..

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1	SECTION 1. Chapter 29 of the General Laws is hereby amended by adding the following
2	new section after Section 5F: -

- 3 Section 5G: Development and Adoption of Zero-Based Budget Estimates
- 4 1. The Secretary of Administration and Finance, with the approval of the Governor, shall
- 5 on a quadrennial basis develop and submit to the Clerks of the Senate and House of

6 Representatives a zero-based budget, so-called, for each agency and department of state

7 government.

8 Said zero-based budget shall reflect the amount of funding deemed necessary to achieve
9 the most cost-effective performance of each agency or department pursuant to an accompanying

narrative delineating the tasks to be performed by that agency or department, together with goals
and objectives for each agency or department for a period not to exceed four years. Said budget
shall have a zero dollar amount as its basis, and shall not reflect any prior appropriation amount,
adjusted or otherwise.

14 2. Said zero-based budget shall be referred by the Senate and House of Representatives to 15 the committees of subject matter jurisdiction relevant to each component of said budget. Such 16 committees shall evaluate each such component, taking into account all available information, 17 including that provided by public testimony in oral and written form. The evaluations of the 18 committee shall then be reported to the Senate and House Committees on Ways and Means.

3. The Ways and Means Committees of the Senate and House of Representatives shall,
 jointly or individually, conduct at least one public hearing on the zero-based budget and shall
 also receive written and electronic testimony for a period of not less than 30 days on said budget.

Said ways and means committees shall jointly develop and submit to the Clerks of the
Senate and House of Representatives a zero-based budget estimate not later than 60 days
following the receipt of the zero-based budget estimate filed by the Secretary pursuant to Section
1 above.

Said zero-based budget estimate shall be included in a joint resolution and placed before the members of the General Court for their consideration. Such joint resolution, if adopted, shall be employed in evaluating each annual budget considered by the General Court for the four years following its adoption.

30 4. Zero-based budgeting shall mean, for the purposes of this section, a means of
31 developing appropriations based on the cost-effective achievement of the tasks and goals of a

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- 32 particular agency or department without regard to prior appropriations, adjusted for inflation or
- 33 otherwise. Any appropriation so developed shall to the extent possible, be accompanied by a
- 34 brief description of said tasks and goals together with the performance measure of the
- 35 achievement of those tasks and goals.