

SENATE . . . . . No. 28

The Commonwealth of Massachusetts

PRESENTED BY:

Gale D. Candaras

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relating to improving quality in early education and care by family child care providers.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Gale D. Candaras</i>	
<i>Angelo J. Puppolo, Jr.</i>	<i>12th Hampden</i>
<i>Cory Atkins</i>	<i>14th Middlesex</i>
<i>Jennifer E. Benson</i>	<i>37th Middlesex</i>
<i>William N. Brownsberger</i>	
<i>Harriette L. Chandler</i>	
<i>Katherine M. Clark</i>	<i>Fifth Middlesex</i>
<i>Sal N. DiDomenico</i>	<i>Middlesex and Suffolk</i>
<i>Kenneth J. Donnelly</i>	
<i>James J. Dwyer</i>	<i>30th Middlesex</i>
<i>James B. Eldridge</i>	
<i>Sean Garballey</i>	<i>23rd Middlesex</i>
<i>John Hart, Jr.</i>	
<i>Thomas P. Kennedy</i>	
<i>Jason M. Lewis</i>	<i>31st Middlesex</i>
<i>Thomas M. McGee</i>	<i>Third Essex</i>
<i>Michael O. Moore</i>	
<i>Marc R. Pacheco</i>	

<i>James T. Welch</i>	
<i>Sonia Chang-Diaz</i>	
<i>Thomas P. Conroy</i>	<i>13th Middlesex</i>
<i>Cynthia S. Creem</i>	
<i>Benjamin B. Downing</i>	<i>Berkshire, Hampshire, Franklin and Hampden</i>
<i>Jennifer L. Flanagan</i>	
<i>Patricia D. Jehlen</i>	
<i>Mark C. Montigny</i>	
<i>Denise Provost</i>	<i>27th Middlesex</i>
<i>Michael F. Rush</i>	<i>Norfolk and Suffolk</i>
<i>Karen E. Spilka</i>	
<i>Benjamin Swan</i>	<i>11th Hampden</i>

**SENATE . . . . . No. 28**

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By Ms. Candaras, a petition (accompanied by bill, Senate, No. 28) of Gale D. Candaras, Angelo J. Puppolo, Jr., Cory Atkins, Jennifer E. Benson and other members of the General Court for legislation to improve quality in early education and care by family child care providers. Children, Families and Persons with Disabilities.

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**The Commonwealth of Massachusetts**

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**In the Year Two Thousand Eleven**  
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An Act relating to improving quality in early education and care by family child care providers.

*Whereas*, The deferred operation of this act would tend to defeat its purpose, which is to  
Whereas, The deferred operation of this act would tend to defeat its purpose, which is to  
establish forthwith a system for improving the quality of family child care services in the  
commonwealth and to provide collective bargaining rights for providers of such services,  
therefore it is hereby declared to be an emergency law, necessary for the immediate preservation  
of the public convenience., therefore, it is hereby declared to be an emergency law, necessary for  
the immediate preservation of the public convenience.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority  
of the same, as follows:*

1                   SECTION 1. Section 2 of chapter 15D of the General Laws, as appearing in the  
2   2008 Official Edition, is hereby amended by adding the following paragraph: -

3                   (u) subject to appropriation and notwithstanding any general or special law to  
4   the contrary, assure quality early education and care provided to children through family child  
5   care providers by working cooperatively with family child care providers to build upon the  
6   existing system and continuously improve the delivery of high quality early education and care

7 services for eligible low income families through providers who have the requisite skills and  
8 training.

9 SECTION 2. Said chapter 15D is hereby further amended by adding the  
10 following section:-

11 Section 17. (a) As used in this section the following terms shall have the following  
12 meanings:-

13 “Division”, the division of labor relations established by section 90 of chapter 23.

14 “Employee organization”, an employee organization as defined in section 1 of chapter  
15 150E.

16 “Family child care services”, child care services provided for less than 24 hours per day  
17 in the residence of the provider on behalf of low-income and other at risk children, for which  
18 payment from the commonwealth is made pursuant to a rate structure for voucher and contracted  
19 payments.

20 “Family child care provider”, a person who provides family child care services on behalf  
21 of low-income and other at risk children and receives payment from the commonwealth for such  
22 services pursuant to a rate structure for voucher and contracted payments.

23 (b) Family child care providers shall be considered public employees, as defined  
24 by and solely for the purposes of, chapter 150E and section 17J of chapter 180. Said chapter  
25 150E, including subsection (c) of section 7, shall apply to family child care providers except to  
26 the extent that chapter 150E is inconsistent with this section, in which case this section shall  
27 control. In addition, family child care providers shall be treated as state employees solely for the

28 purposes of sections 17A and 17G of chapter 180. Family child care providers shall not be  
29 considered public employees or state employees for any purpose other than those set forth in this  
30 paragraph. The department, acting through the commissioner, shall be the employer, solely for  
31 the purposes of said chapter 150E and sections 17A, 17G and 17J of said chapter 180 and  
32 deductions under said sections 17A, 17G and 17J may be made by any entity authorized by the  
33 commonwealth to compensate family child care providers pursuant to a rate structure for  
34 voucher and contracted payments. Family child care providers shall not be eligible for benefits  
35 through the group insurance commission, the state board of retirement or the state employee  
36 workers' compensation program.

37 (c) Family child care providers who are employees of the commonwealth under  
38 this section are not, for that reason, public employees or employees of the commonwealth for  
39 any other purpose. Nothing in this chapter shall alter the obligations of the commonwealth or the  
40 parent or legal guardian of the child receiving family child care services to provide their share of  
41 social security, federal and state unemployment taxes, Medicare and workers' compensation  
42 insurance under the Federal Insurance Contributions Act, federal and state unemployment law,  
43 the Massachusetts Workers' Compensation Act or vicarious liability in tort.

44 (d) Consistent with section 9A of chapter 150E, no family child care provider  
45 shall engage in a strike and no family child care provider shall induce, encourage or condone any  
46 strike, work stoppage, slowdown or withholding of services by any family child care provider.

47 (e) The only appropriate bargaining unit for family child care providers shall  
48 consist of all family child care providers in the commonwealth who are on the most current list

49 provided by the commissioner, regardless of the number of hours of care such family child care  
50 providers have worked.

51 (f) An employee organization seeking to represent family child care providers  
52 shall file with the division in accordance with the provisions of section 4 of chapter 150E.

53 (g) The mandatory subjects as to which the department and an employee  
54 organization certified by the division as the bargaining representative of family child care  
55 providers shall bargain shall include developing and encouraging greater education and training  
56 opportunities for family child care providers, improvement of recruitment and retention of  
57 qualified providers and reimbursement and payment procedures. Nothing in this legislation shall  
58 inhibit the parties from discussing other permissive subjects of bargaining, including without  
59 limitation the rate structure for family child care providers.

60 (h) In addition to the mandatory subjects set forth in clause (g), the department  
61 and an employee organization certified by the division as the bargaining representative of family  
62 child care providers shall bargain about the rate structure for voucher and contracted payments  
63 for family child care services on behalf of low-income and other at risk children.

64 (i) Nothing in this section shall modify any right of a parent or legal guardian to  
65 choose, terminate the services of, or otherwise supervise a family child care provider.

66 (j) Nothing in this section shall alter or abridge the department's statutory rights  
67 and responsibilities to visit, inspect and monitor facilities, or to suspend, revoke, sanction, assess  
68 fines or take any other action against a provider's license in furtherance of this chapter, inclusive  
69 of sections 6 to 10, and in furtherance of the department's regulations promulgated in this regard.  
70 The collective bargaining process and the grievance procedures described in chapter 150E,

71 including section 8 of chapter 150E, shall not apply to the department’s statutory and regulatory  
72 licensing, monitoring and enforcement functions.

73 (k) Collective bargaining and related activity by providers, as authorized  
74 pursuant to this section, shall qualify for the state action exemption to the federal anti-trust laws.

75 SECTION 3. The first paragraph of subsection (c) of section 7 of chapter 150E  
76 of the General Laws, as amended by section 100 of chapter 25 of the acts of 2009, is hereby  
77 further amended by inserting after the word “council” the following words:-, the department of  
78 early education and care with regard to bargaining with family child care providers.

79 SECTION 4. The first sentence of section 17G of chapter 180, as amended by  
80 section 1 of chapter 45 of the acts of 2009, is hereby further amended by inserting after the  
81 words “workforce council”, added by said section 1 of said chapter 45, the following words:- or  
82 a collective bargaining agreement with the department of early education and care covering  
83 family child care providers.

84 SECTION 5. Clause (h) of section 17 of chapter 15D of the General Laws, as  
85 set forth in section 2 of this act, shall take effect on July 1, 2012.