

The Commonwealth of Massachusetts

PRESENTED BY:

Patricia D. Jehlen

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act establishing paid sick days..

PETITION OF:

NAME:	DISTRICT/ADDRESS:
Patricia D. Jehlen	
Susan C. Fargo	
Martha M. Walz	8th Suffolk
Katherine M. Clark	Fifth Middlesex
Michael F. Rush	Norfolk and Suffolk
Joyce A. Spiliotis	12th Essex
Gloria L. Fox	7th Suffolk
Denise Andrews	2nd Franklin
James M. Cantwell	4th Plymouth
Sonia Chang-Diaz	
Sal N. DiDomenico	Middlesex and Suffolk
Kenneth J. Donnelly	
James B. Eldridge	
Sean Garballey	23rd Middlesex
Jason M. Lewis	31st Middlesex
Thomas M. McGee	Third Essex
Mark C. Montigny	
Denise Provost	27th Middlesex

Stanley C. Rosenberg	Hampshire, Franklin and Worcester
Karen E. Spilka	
Ellen Story	3rd Hampshire
Timothy J. Toomey, Jr.	26th Middlesex

SENATE DOCKET, NO. 189 FILED ON: 1/18/2011

SENATE No. 930

By Ms. Jehlen, a petition (accompanied by bill, Senate, No. 930) of Patricia D. Jehlen, Susan C. Fargo, Marty Walz, Denise Andrews and other members of the General Court for legislation to establish paid sick days. Labor and Workforce Development.

[SIMILAR MATTER FILED IN PREVIOUS SESSION SEE SENATE, NO. 688 OF 2009-2010.]

The Commonwealth of Massachusetts

In the Year Two Thousand Eleven

An Act establishing paid sick days..

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. SHORT TITLE

- 2 This Act may be cited as the "Paid Sick Days Act".
- 3 SECTION 2: PREAMBLE

The legislature, in order to promote the health and welfare of families and the public health of the Commonwealth, and to advance healthier, more productive and more equitable workplaces throughout the Commonwealth, hereby provides all employees shall be entitled to earn up to a minimum of 7 paid sick days per year, or the appropriate percentage thereof, and directs all employers to allow employees to use up to 7 paid sick days per year who have earned such time as determined by this Act.

10 SECTION 3: FINDINGS

1	1

The Legislature of the Commonwealth of Massachusetts makes the following findings:

12 1) Preventive and routine medical care helps avoid illness and injury by detecting 13 illnesses early and shortening the duration of illnesses. Providing employees time off to attend to 14 their own health care needs ensures that they will be healthier and more efficient employees in 15 the long run. Routine medical care results in savings by detecting and treating illness and injury 16 early and decreasing the need for emergency care. These savings benefit public and private 17 payers of health insurance, including private businesses.

2) Public health is jeopardized as many workers who do not have paid sick days have the
most frequent contact with the public, such as workers in food services, nursing homes, child
care centers, and retail clerks. The spread of contagious diseases such as the flu cannot be
stopped without a universally adopted paid sick days policy.

3) Nearly every worker in the Commonwealth is likely to need, during any given
year, time off to attend to their own illness or that of an immediate family member, or for routine
medical care. Almost half of all private sector workers do not earn a single paid sick day per
year. Low-income workers are significantly worse off. Over three quarters of the poorest
families (76 percent) lack any regular paid sick leave.

4) Little more than 20% of workers who earn paid sick days can use it to care for
children or elder adult family members who may be ill.

S) When parents are available to care for their children who become sick, the children's
recovery is faster, more serious illnesses are prevented, and the children's overall mental and

physical health is improved. Parents who cannot afford to miss work must send children with a
contagious illness to childcare or school, contributing to the high rate of infections in child care
centers and schools.

34 6) The majority of elder-care is performed by working family members. About one in
35 every four employees has provided informal care to an elderly family member or friend in the
36 past year.

37 7) Approximately 1.5 million women are assaulted, stalked or raped by an intimate 38 partner each year; 31% of American women report being physically or sexually abused by a 39 husband or boyfriend at some point in their lives; and, on average, more than 3 women are 40 murdered every day by their husbands or boyfriends. 96% of employed victims of domestic 41 violence experience some kind of work-related problem due to violence; victims may need to 42 take time off from work to participate in criminal and civil legal proceedings and to address the 43 effects of domestic violence such as relocating their family and obtaining medical care. 44 Providing paid sick days would mean important job security for domestic violence victims, as 45 between a quarter to a half of all victims of domestic violence lose their jobs.

8) Allowing employees to earn 7 paid sick days per year is affordable for employers and good for business. Requiring all employers to provide paid sick days levels the playing field for employers so all those who want to provide this benefit can, without fear of being at a competitive disadvantage. Employers who provide paid sick days see greater retention and avoid the problems of "presenteeism" or employees coming to work sick. Studies have shown that employers that offer paid sick days have higher productivity and morale, reduced absenteeism, and decreased turnover and training costs. Sick workers are less productive and spread their

germs to about 20% of their co-workers. Paid sick days will save Massachusetts businesses
about \$63.2 million annually in wages paid to workers who are too sick to be productive, and
\$627.2 million in turnover costs.

56

SECTION 4: PURPOSE AND CONSTRUCTION

The purpose of this Act is to ensure that all workers in the Commonwealth of
 Massachusetts can address their own health needs and the health needs of their families by
 requiring employers to provide a minimum of 7 earned paid sick days per year; and

- 60 2) To alleviate undue burden on public and private health care systems by enabling
 61 workers to seek early and routine medical care for themselves and their family members.
- 62 3) This Act is a remedial act which shall be liberally construed to further its purpose63 and all presumptions shall be made in favor of providing workers with paid sick days leave.
- 64 SECTION 5: Chapter 149 of the General Laws, as appearing in the 2008 Official
 65 Edition, is hereby amended by inserting after section 148B the following section:-
- 66 Section 148C

67 (a) Definitions: As used in this section, the following terms shall have the following68 meanings:

69 "Child", a biological, adopted, or foster child, stepchild, legal ward, or child of a
70 parent standing in loco parentis who is under 18 years of age, or 18 years of age or older but
71 incapable of earning wages because of a mental or physical incapacity.

72 "Employee", any person who performs services for an employer for wage, remuneration,73 or other compensation.

74 "Employer", any individual, corporation, partnership or other entity, including any agent 75 thereof, who engages the services of an employee or employees for wages, remuneration or other 76 compensation.

- "Federal act", the Family and Medical Leave Act of 1993, 29 U.S.C. sections 2601 to
 2654 inclusive, as it may be amended.
- 79 "Health care provider", a provider who ____

80 (1)(i) is permitted, pursuant to written policy of each individual institution
81 providing health care services, to provide a patient with written notice of his/her illness or
82 condition resulting in absence from work, for the patient to provide his/her employer; or

- 83 (ii) is any other person determined by the attorney general to be capable of84 providing health care services; and
- 85 (2) is not employed by an employer to whom the provider issues certifications86 under this section.

87 "Parent", a biological, foster, stepparent or adoptive parent of an employee or an
88 employee's spouse, or other person who stood in loco parentis during the childhood of an
89 employee or employee's spouse.

90 "Seven Paid Sick Days", the total number of paid sick hours computed by determining91 the number of hours in a regular work day and multiplying this number by seven.

- 92 "Sick day", a portion of, or a regular workday when an employee is unable to report to
 93 work because of the reasons described in subsection (c).
- 94 "Spouse", the meaning given such term by the marriage laws of the95 Commonwealth of Massachusetts.

(b) All employees who work in the Commonwealth who must be absent from work for
the reasons set forth in subsection (c) shall be entitled to not less than 7 sick days with pay
during a 12-month period, or to a pro rata number of paid days or hours under the provisions of
subsection (d). The 12-month period for each employee shall be calculated from the date-of-hire
or subsequent anniversary date.

101 (c) Paid sick days shall be provided to an employee by an employer for:

(1) care for the employee's child, spouse, parent, or parent of spouse who is suffering
from a physical or mental illness, injury, or medical condition that requires home care,
professional medical diagnosis or care or preventative medical care, or that is covered under the
federal act; or

(2) care for the employee's own physical or mental illness, injury, or medical condition
that requires home care, or professional medical diagnosis or care or preventative medical care,
or that is covered under the federal act; or

- (3) an employee to attend a routine medical appointment for himself or herself or for achild, or, in the case of a spouse, parent, or parent of spouse otherwise in need of care; or
- (4) an employee to address the psychological, physical or legal effects of domestic
 violence as defined in subsection (g1/2) of section 1 of chapter 151A.

113 (d) Paid sick days leave shall accrue at the rate of one hour of pay for every 30 hours 114 worked up to the maximum of 7 paid sick days. Paid sick days may be used as accrued, or be 115 loaned by the employer, at its discretion, to the employee in advance of such accrual, provided 116 that an employer shall not require an employee to reimburse it for any unearned sick days the 117 employee is allowed to use. Unless the employer and employee agree to designate otherwise, for 118 periods of paid sick day leave that are less than a normal workday, the leave shall be counted on 119 an hourly basis, or the smallest increment that the employer's payroll system uses to account for absences or use of leave. 120

121 (e) Subject to the provisions of subparagraph (o), an employer may require 122 certification of the qualifying illness, injury or health condition when a paid sick day leave 123 period covers more than 3 consecutive workdays. Any reasonable documentation signed by a 124 health care provider involved in following or treating the illness, injury or health condition, and 125 indicating the need for the amount of sick days taken, shall be deemed acceptable certification. 126 The certification shall be issued at such time and in such manner the attorney general may by 127 regulation require. The employer shall not delay the commencement of leave taken for purposes 128 of subsection (c) or pay for this period on the basis that the employer has not yet received the 129 certification. Nothing in this act shall be construed to require an employee to provide as 130 certification any information from a health care provider that would be in violation of section 131 1177 of the Social Security Act or the regulations promulgated pursuant to section 264(c) of the 132 Health Insurance Portability and Accountability Act, 42 U.S.C. 1320d-2 note.

(f) If the necessity for paid sick days leave under this section is foreseeable, theemployee shall provide the employer with not less than 7 days notice before the date the leave is

to begin. If the necessity for leave is not foreseeable, the employee shall provide such notice assoon as is practicable after the employee is aware of the necessity of such leave.

(g) Paid sick days shall carry over annually to the extent not used by the employee,
provided that nothing in this section shall be construed to require an employer to allow use of
more than 7 paid sick days leave in any given year for an employee unless an employer agrees to
do so. Employers shall not be required to pay out unused sick days upon the separation of the
employee from the employer.

(h) It shall be unlawful for any employer to interfere with, restrain, or deny the
exercise of, or the attempt to exercise, any right provided under, or in connection with this
section, including, but not limited to using the taking of paid sick days under this section as a
negative factor in an employment action such as hiring, evaluation, promotion or a disciplinary
action, or counting the paid sick days under a no-fault attendance policy.

147 (i) It shall be unlawful for any employer to take any adverse action against an 148 employee because the employee 1) exercises rights or attempts to exercise rights under this 149 section, 2) opposes practices which such employee believes to be in violation of this section, or 150 3) supports the exercise of rights of another under this section. Exercising rights under this 151 section shall include but not be limited to filing an action, or instituting or causing to be 152 instituted any proceeding under or related to this section; providing or about to provide any 153 information in connection with any inquiry or proceeding relating to any right provided under 154 this section; or testifying to about to testify in any inquiry or proceeding relating to any right 155 provided under this section.

(j) The attorney general shall enforce this section, and may obtain injunctive or
declaratory relief for this purpose. Violation of this section shall be subject to the penalties in
section 27C(b)(1),(2),(4),(6),(7) and the provisions in section 150.

- (k) The attorney general shall prescribe the employer's obligation to make, keep, and
 preserve records pertaining to this section and the requirements for keeping records under section
 15 of chapter 151 shall apply to the records required under this section.
- (1) Nothing in this section shall be construed to discourage employers from adopting
 or retaining paid sick day policies more generous than policies that comply with the requirements
 of this section and nothing in this section shall be construed to diminish the obligation of an
 employer to comply with any contract, collective bargaining agreement, or any employment
 benefit program or plan that provides greater paid sick day leave rights to employees than the
 rights established under this session.

(m) Employers who have a paid time off leave policy providing paid leave in excess of 20 days per year shall not be required to modify such policy, if such policy offers an employee the option, at the employee's discretion, to take paid sick days that is at least equivalent to the paid sick days described in paragraphs (b), (c), and (f), or if the policy offers paid sick days leave in amounts equivalent to the amounts described in such paragraphs for the purposes that include the reasons described in subparagraph (b).

(n) The attorney general may adopt such rules and regulations as may be necessary to
carry out the purpose and provisions of this act, including the manner in which an employee who
does not have a health care provider shall provide certification.

177	(o) A notice of the provisions of this section shall be prepared by the attorney
178	general, in English and other languages as required under section 62A(a)(iii) of chapter 151A.
179	Each employer shall post this notice in a conspicuous location accessible to employees in every
180	establishment where employees having rights under this section work and provide a copy to each
181	such employee. Such notice shall include the following information:
182	(i) information describing the rights to paid sick days leave under this act;
183	(ii) information about the notices, documentation and any other requirements placed on
184	employees in order to exercise their rights to paid sick days;
185	(iii) information that describes the protections that an employee has in exercising rights
186	under this act;
187	(iv) the name, address, and phone number of the relevant department of the attorney
188	general's office where questions about the rights and responsibilities under the act can be
189	answered; and
190	(v) information about filing of an action with the attorney general under this act.
191	SECTION 6: OUTREACH
192	The executive office of health and human services, in coordination with the attorney
193	general, shall develop and implement a multilingual outreach program to inform employees,

196 written materials in English and other languages to all child care and elder care providers,

195

10 of 11

paid sick days under this act. This program shall include the distribution of notices and other

domestic violence shelters, schools, hospitals, community health centers, and other health careproviders.

199	SECTION 7: Section 150 of chapter 149 as so appearing is hereby further amended by
200	inserting after the number "148B" in line 21, the following:-148C.
201	SECTION 8: EFFECTIVE DATES
202	(a) This act shall take effect within 90 days of its passage.
203	(b) In the case of a collective bargaining agreement in effect on the effective date

204 proscribed by subsection (a), this act shall take effect on the earlier of the date of the 205 termination of such agreement; or the date that occurs 12 months after the promulgation of 206 regulations by the attorney general.