

HOUSE No. 4108

House bill No. 4091, as changed by the committee on Bills in the Third Reading and as amended and passed to be engrossed by the House. May 21, 2014.

The Commonwealth of Massachusetts

In the Year Two Thousand Fourteen

An Act relative to improving student achievement.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Section 1J of chapter 69 of the General Laws, as appearing in the 2012
2 Official Edition, is hereby amended by striking out subsection (a) and inserting in place thereof
3 the following 2 subsections:-

4 (a) Prior to October 1, the commissioner of elementary and secondary education may, on
5 the basis of student performance data collected pursuant to section 1I, a school or district review
6 performed under section 55A of chapter 15, or regulations adopted by the board of elementary
7 and secondary education, designate 1 or more schools in a school district other than a Horace
8 Mann charter school as a challenge, underperforming or chronically underperforming school.
9 The board shall adopt regulations establishing standards for the commissioner to make such
10 designations on the basis of data collected pursuant to section 1I or information from a school or
11 district review performed under section 55A of chapter 15. Upon the release of the proposed
12 regulations, the board shall file a copy thereof with the clerks of the house of representatives and
13 the senate who shall forward the regulations to the joint committee on education. Within 30 days
14 of the filing, the committee may hold a public hearing and issue a report on the regulations and
15 file the report with the board. The board, pursuant to applicable law, may adopt final regulations
16 making revisions to the proposed regulations as it deems appropriate after consideration of the
17 report and shall forthwith file a copy of the regulations with the chairpersons of the joint
18 committee on education and, not earlier than 30 days from the filing, the board shall file the
19 final regulations with the state secretary. Schools that score in the lowest 20 per cent statewide
20 among schools serving common grade levels on a single measure developed by the department
21 that takes into account student performance data and, beginning on July 1, 2011, improvement in
22 student academic performance, shall be deemed eligible for designation as a challenge,
23 underperforming

24 or chronically underperforming school, provided that any school designated as a
25 challenge school shall be drawn from those schools most likely to be designated as
26 underperforming. Not more than 4 per cent of the total number of public schools may be
27 designated as a challenge, underperforming or chronically underperforming school at any given
28 time.

29 In adopting regulations allowing the commissioner to designate a school as a challenge,
30 underperforming or chronically underperforming school, the board shall ensure that such
31 regulations take into account multiple indicators of school quality in making such designations,
32 including, but not limited to: student attendance rates, dismissal rates and exclusion rates,
33 promotion rates, graduation rates or the lack of demonstrated significant improvement for 2 or
34 more consecutive years in core academic subjects, either in the aggregate or among subgroups of
35 students, including designations based on special education, low-income, English language
36 proficiency and racial or ethnic classifications.

37 Before a school is designated chronically underperforming by the commissioner, a school
38 must be designated underperforming and fail to improve.

39 A challenge, underperforming or chronically underperforming school described in the
40 following subsections shall operate in accordance with laws regulating other public schools,
41 except as such provisions may conflict with this section or any turnaround plans created
42 thereunder. A student who is enrolled in a school at the time it is designated as a challenge,
43 underperforming or chronically underperforming school shall be able to remain enrolled in the
44 school while remaining a resident of the district if the student chooses to do so.

45 (a^{1/2})(1) Within 15 days of the commissioner designating a school as a challenge school in
46 accordance with the regulations developed pursuant to this section, the school committee and the
47 local teachers union shall meet to negotiate a waiver agreement, if necessary, that identifies any
48 provisions of the collective bargaining agreement that would be subject to a waiver upon a two-
49 thirds vote of the teachers working at least 50 per cent of the time in the designated challenge
50 school. Such waivers shall be designed to permit the implementation of a turnaround plan
51 developed pursuant to this subsection which may include provisions that are inconsistent with
52 the existing collective bargaining agreement. Such negotiations shall be completed within 30
53 days of the commissioner designating a school as a challenge school, and shall not be subject to
54 impasse provisions under section 9 of chapter 150E or unilateral implementation after impasse
55 pursuant to chapter 150E. If the school committee and the union fail to reach an agreement, the
56 process provided in this subsection shall be terminated and the commissioner may designate the
57 school as underperforming pursuant to subsection (a).

58 Within 15 days of the completion of the waiver negotiation process, the superintendent
59 shall convene a local stakeholder group for the purpose of developing a turnaround plan for the
60 school. The local stakeholder group shall include: (i) the superintendent, or a designee; (ii) the

61 chair of the school committee, or a designee; (iii) the president of the local teachers' union, or a
62 designee; (iv) an administrator from the school, who may be the principal, chosen by the
63 superintendent; (v) 2 educators chosen by the faculty of the school, 1 of whom shall be a
64 classroom teacher and 1 of whom shall be a certified non-teaching professional from the school;
65 and (vi) a parent member of the school council established pursuant to section 59C of chapter 71
66 to be chosen by the school council. Meetings of the local stakeholder group shall be open to the
67 public.

68 (2) In creating the turnaround plan, the local stakeholder group shall, to the extent
69 practicable, base the plan on student outcome data, including, but not limited to: (i) data
70 collected pursuant to section 1I or information from a school or district review performed under
71 section 55A of chapter 15; (ii) student achievement on the statewide assessment system approved
72 by the board under section 1I of this chapter; (iii) other measures of student achievement,
73 approved by the commissioner; (iv) student promotion and graduation rates; (v) achievement
74 data for different subgroups of students, including low-income students as defined in chapter 70,
75 limited English-proficient students and students receiving special education; and (vi) student
76 attendance, dismissal rates and exclusion rates.

77 The local stakeholder group shall also consider, in the creation of the turnaround plan,
78 whether to include the following: (i) steps to address social service and health needs of students
79 at the school and their families, to help students arrive and remain at school ready to learn;
80 provided, however, that this may include mental health and substance abuse screening; (ii) steps
81 to improve or expand child welfare services and, as appropriate, law enforcement services in the
82 school community, in order to promote a safe and secure learning environment; (iii) steps to
83 improve workforce development services provided to students and their families at the school, to
84 provide students and families with meaningful employment skills and opportunities; (iv) steps to
85 address achievement gaps for limited English-proficient, special education and low-income
86 students; and (v) notwithstanding chapter 71A, alternative English language learning programs
87 for limited English proficient students; provided that the school committee may retain said
88 programs after the school is no longer designated as a challenge school. The secretaries of health
89 and human services, labor and workforce development, public safety, health and child welfare
90 officials and other applicable state and local social services, shall coordinate with the
91 superintendent to implement the strategies established pursuant to clauses (i) to (iii), inclusive, of
92 this paragraph that are included in a final turnaround plan and shall, subject to appropriation,
93 reasonably support the implementation, which shall be consistent with the requirements of all
94 state and federal law applicable to the relevant programs to be administered. The secretary of
95 education shall assist the superintendent in facilitating the coordination.

96 To assess the school across multiple measures of school performance and student
97 success, the turnaround plan shall include measurable annual goals including, but not limited to:
98 (i) student attendance, dismissal rates and exclusion rates; (ii) student safety and discipline; (iii)
99 student promotion and graduation and dropout rates; (iv) student achievement on the statewide

100 assessment system approved by the board under section 1I; (v) progress in areas of academic
101 underperformance; (vi) progress among subgroups of students, including low-income students as
102 defined by chapter 70, limited English proficient students and students receiving special
103 education; (vii) reduction of achievement gaps among different groups of students; (viii) student
104 acquisition and mastery of twenty-first century skills; (ix) development of college and career
105 readiness, including at the elementary and middle school levels; (x) parent and family
106 engagement; (xi) building a culture of academic success among students; (xii) building a culture
107 of student support and success among school faculty and staff; and (xiii) developmentally
108 appropriate child assessments from pre-kindergarten through third grade, if applicable.

109 (3) The plan shall include provisions intended to maximize the rapid achievement of
110 students at the school by addressing the conditions for school effectiveness as determined by the
111 department. The plan shall identify the specific provisions of the collective bargaining agreement
112 that must be waived in order to implement the plan in accordance with the process set forth in
113 paragraph (1) of this subsection, and shall describe the process and schedule for seeking approval
114 of the plan by the teachers in the school pursuant to paragraph (5) of this subsection.

115 Notwithstanding any general or special law to the contrary, the turnaround plan may also
116 include provisions that allow the superintendent to: (i) expand, alter or replace the curriculum
117 and program offerings of the school, including the implementation of research-based early
118 literacy programs, early interventions for struggling readers and the teaching of advanced
119 placement courses or other rigorous nationally or internationally recognized courses, if the
120 school does not already have such programs or courses; (ii) reallocate the uses of the existing
121 budget of the school; (iii) provide additional funds to the school from the budget of the district, if
122 the school does not already receive funding from the district at least equal to the average per
123 pupil funding received for students of the same classification and grade level in the district; (iv)
124 provide funds, subject to appropriation, to expand the school day or school year or both of the
125 school; (v) limit, suspend or change 1 or more school district policies or practices that relate to
126 improved student performance and achievement at the school; (vi) for an elementary school, add
127 pre-kindergarten and full-day kindergarten classes, if the school does not already have such
128 classes; (vii) include a provision of job-embedded professional development for teachers at the
129 school, with an emphasis on strategies that involve teacher input and feedback; (viii) provide for
130 increased opportunities for teacher planning time and collaboration, including professional
131 learning communities, focused on improving student instruction; (ix) establish a plan for
132 professional development for administrators at the school, with an emphasis on strategies that
133 develop leadership skills and use the principles of distributive leadership; (x) redesign and
134 refocus the use of existing teacher preparation periods in the school to ensure that such
135 preparation period is utilized to improve student instruction with an emphasis on improved
136 student performance and achievement at the school; (xi) develop a strategy to search for and
137 study best practices in areas of demonstrated deficiency in the school; (xii) establish strategies to
138 address student attendance, mobility and transiency among the student population of the school;

139 and (xiii) use formative and summative assessments to track student progress and to inform the
140 instructional strategies employed in the classroom. The plan may also include a financial plan for
141 the school based on additional funds to be provided by the district, commonwealth, federal
142 government, private foundations, or other sources to provide additional resources, and may
143 include a process for modifying the plan.

144 For a school with limited English proficient students, the professional development and
145 planning time for teachers and administrators shall include specific strategies and content
146 designed to maximize the rapid academic achievement of limited English proficient students at
147 the school.

148 (4) The local stakeholder group shall submit an initial turnaround plan to the school
149 committee within 30 days of its initial meeting. The school committee may propose
150 modifications to the turnaround plan and shall submit any proposed modifications to the
151 superintendent within 10 days of receiving the initial plan. The superintendent shall consider and
152 may incorporate, alter or reject the proposed modifications submitted by the school committee,
153 and may propose additional modifications to the plan. Within 15 days of receiving any proposed
154 modifications from the school committee, the superintendent shall issue the final turnaround plan
155 for the school; provided, however, that if the plan requires any waiver of provisions of the
156 collective bargaining agreement beyond those authorized by the negotiated agreement pursuant
157 to paragraph (1) of this subsection, the school committee and the local teachers union shall meet
158 to negotiate additional waivers. Such negotiations shall be completed within 15 days and shall
159 not be subject to impasse provisions under section 9 of chapter 150E or unilateral
160 implementation after impasse pursuant to chapter 150E. If the school committee and the union
161 fail to reach an agreement, the process provided in this subsection shall be terminated and the
162 commissioner may designate the school as underperforming pursuant to subsection (a).

163 (5) The superintendent shall submit the final turnaround plan to the school committee and
164 the teachers in the school for approval, and shall forward a copy of said plan to the
165 commissioner. A two-thirds vote of the teachers shall be required to approve the plan and shall
166 be conducted by the local teachers union. A copy of the plan shall be provided to the faculty at
167 least 5 days in advance of an informational meeting which shall be held at least 5 days in
168 advance of the vote. The vote shall be by secret ballot. For the purposes of this vote, a teacher is
169 any person working at least 50 per cent of the time in the designated challenge school under a
170 license listed in 603 CMR 7.04 (3) (a), (b) or (d). A teacher on an approved leave at the time of
171 the election may vote in such election. A teacher who has prior to such vote given notice to leave
172 the school the following year because of: (i) retirement; (ii) resignation; (iii) voluntary transfer;
173 or (iv) any other reason or who has received notice to leave the school the following year
174 because of involuntary transfer, dismissal or any other reason, shall not be eligible to vote to
175 approve the plan. If a final turnaround plan is not approved within the time frame provided in
176 this subsection, the process provided in this subsection shall be terminated and the commissioner
177 may designate the school as underperforming pursuant to subsection (a). Each turnaround plan

178 shall be authorized for a period of not more than 2 years. The superintendent, as applicable, shall
179 be responsible for meeting the goals of the plan.

180 (6) Each school designated by the commissioner as a challenge school pursuant to this
181 subsection shall be reviewed by the superintendent, in consultation with the principal of the
182 school, at least annually. The purpose of the review shall be to determine whether the school has
183 met the annual goals in its turnaround plan and to assess the overall implementation of the plan.
184 The review shall be in writing and shall be submitted to the relevant school committee not later
185 than July 1 for the preceding school year and shall be available to the public on the school
186 district's website.

187 If the superintendent, in consultation with the principal of the school, determines that the
188 school has met the annual performance goals stated in the turnaround plan, the review shall be
189 considered sufficient and the implementation of the turnaround plan shall continue. If the
190 superintendent determines that the school has not met 1 or more goals in the turnaround plan and
191 that the failure to meet the goals may be corrected through reasonable modification of the plan,
192 the superintendent may reconvene the local stakeholder group which may amend the turnaround
193 plan in a manner consistent with the requirements of paragraphs (1) to (5), inclusive; provided,
194 however, that if a turnaround plan includes a process for modifying the plan, such modifications
195 shall be implemented in accordance with the provisions of the plan.

196 (7) At a point not more than 2 years after the designation of a school as a challenge
197 school, the commissioner shall determine whether the school has improved sufficiently, requires
198 further improvement or has failed to improve. The commissioner may determine that: (i) the
199 school has improved sufficiently for the designation of the school as a challenge school to be
200 removed; (ii) the school has improved, but has not improved sufficiently for the designation of
201 the school as a challenge school to be removed, in which case the superintendent may, with the
202 approval of the commissioner, reconvene the local stakeholder group for the purposes of
203 renewing the plan or creating a new or modified plan for an additional period of not more than 2
204 years, consistent with the requirements of paragraphs (1) to (5), inclusive; or (iii) consistent with
205 the requirements of subsection (a), the school is underperforming.

206 SECTION 2. Said section 1J of said chapter 69, as so appearing, is hereby amended by
207 inserting after the word "System", in lines 94, 134, 422 and 461, the following words:- , or any
208 successor statewide assessment system approved by the board pursuant to section 1I.

209 SECTION 3. Said section 1J of said chapter 69, as so appearing, is hereby further
210 amended by inserting after the word "government", in lines 117 and 445, the following words:—
211 , private foundations,.

212 SECTION 4

213 Said section 1J of said chapter 69, as so appearing, is hereby further amended by striking
214 out, in line 203, the words “or chronically underperforming”.

215 SECTION 5. Said section 1J of said chapter 69, as so appearing, is hereby further
216 amended by inserting after the word “issues”, in line 272, the following word:- to.

217 SECTION 6. Subsection (l) of said section 1J of said chapter 69, as so appearing, is
218 hereby amended by adding the following sentence:- Until the commissioner makes the
219 determination required under this section, and any new or amended turnaround plan is approved,
220 the terms of the expired turnaround plan shall remain in effect.

221 SECTION 7. Said section 1J of said chapter 69, as so appearing, is hereby further
222 amended by inserting after the word “superintendent”, in line 502, the following words:— or, if
223 one has been appointed pursuant to subsection (r), the school’s receiver.

224 SECTION 8. Said section 1J of said chapter 69, as so appearing, is hereby further
225 amended by striking out, in line 524, the word “commissioner” and inserting in place thereof the
226 following words:- superintendent or, if one has been appointed pursuant to subsection (r), the
227 school’s receiver.

228 SECTION 9. Said section 1J of said chapter 69, as so appearing, is hereby further
229 amended by striking out, in line 525, the figure “(7)” and inserting in place thereof the following
230 figure:- (8).

231 SECTION 10. Said section 1J of said chapter 69, as so appearing, is hereby further
232 amended by striking out, in line 533, the words “underperforming or”.

233 SECTION 11. Said section 1J of said chapter 69, as so appearing, is hereby further
234 amended by striking out, in line 536, the words “commissioner or superintendent” and inserting
235 in place thereof the following words:- superintendent or receiver.

236 SECTION 12. Subsection (s) of said section 1J of said chapter 69, as so appearing, is
237 hereby amended by adding the following 2 sentences:- Following the annual appropriation of the
238 school district's operating budget, the amount approved for the operation of each chronically
239 underperforming school shall be available for expenditure by the superintendent or the external
240 receiver for any lawful purpose. A chronically underperforming school shall not expend or incur
241 obligations in excess of its budget; provided, however, that a chronically underperforming school
242 may spend federal and state grants and other funds received independently of its operating
243 budget without approval from the school committee or by the superintendent if a receiver has
244 been appointed.

245 SECTION 13. Said section 1J of said chapter 69, as so appearing, is hereby further
246 amended by striking out subsection (y) and inserting in place thereof the following subsection:-

247 (y) The board of elementary and secondary education shall adopt regulations regarding:
248 (1) the conditions under which a challenge, underperforming or chronically underperforming
249 school shall no longer be designated as a challenge, underperforming or chronically
250 underperforming school; and (2) the transfer of the operation of an underperforming or a
251 chronically underperforming school from a superintendent or an external receiver, as applicable,
252 to the school committee. The regulations shall include provisions to allow a school to retain
253 measures adopted in a turnaround plan for a transitional period if, in the judgment of the
254 commissioner, the measures would contribute to the continued improvement of the school. Such
255 regulations shall also include provisions that clearly identify the conditions under which such a
256 transitional period shall end and the powers granted to the commissioner and board under this
257 section shall cease to apply to a school previously designated as underperforming or chronically
258 underperforming.

259 SECTION 14. Said section 1J of said chapter 69, as so appearing, is hereby further
260 amended by striking out, in line 714, the word “underperforming” and inserting in place thereof
261 the following words:—challenge, underperforming.

262 SECTION 15. The second paragraph of subsection (a) of section 1K of said chapter 69,
263 as so appearing, is hereby amended by adding the following sentence:—At the request of the
264 commissioner, the secretary of administration and finance shall appoint a chief procurement
265 officer for a district designated as chronically underperforming.

266 SECTION 16. Said section 1K of said chapter 69, as so appearing, is hereby further
267 amended by striking out, in line 42, the word “an” and inserting in place thereof the following
268 word:- a.

269 SECTION 17. Said section 1K of said chapter 69, as so appearing, is hereby further
270 amended by inserting after the word “System”, in lines 85 and 124, the following words:—, or
271 any successor statewide assessment system approved by the board pursuant to section 1I.

272 SECTION 18. Said subsection (c) of said section 1K of said chapter 69, as so appearing,
273 is hereby further amended by striking out, in line 114, the word “an” and inserting in place
274 thereof the following word:- a.

275 SECTION 19. Said section 1K of said chapter 69, as so appearing, is hereby further
276 amended by striking out, in line 163, the words “reapplications. turnaround plan” and inserting in
277 place thereof the following word:- reapplications.

278 SECTION 20. Said section 1K of said chapter 69, as so appearing, is hereby further
279 amended by striking out, in lines 184 and 218, the word “commissioner” and inserting in place
280 thereof, in each instance, the following word:- receiver.

281 SECTION 21. Said section 1K of said chapter 69, as so appearing, is hereby further
282 amended by striking out, in line 196, the word “commissioner/superintendent” and inserting in
283 place thereof the following word:- receiver.

284 SECTION 22. Said section 1K of said chapter 69, as so appearing, is hereby further
285 amended by striking out, in line 217, the word “if” and inserting in place thereof the following
286 word:- If.

287 SECTION 23. Said section 1K of said chapter 69, as so appearing, is hereby further
288 amended by striking out, in lines 268 and 277, the words “subsection (g)” and inserting in place
289 thereof, in each instance, the following words:- subsection (h).

290 SECTION 24. Said section 1K of said chapter 69, as so appearing, is hereby further
291 amended by striking out, in line 328, the words “subsection (h)” and inserting in place thereof
292 the following words:- subsection (i).

293 SECTION 25. Section 15 of chapter 70B of the General Laws, as so appearing, is hereby
294 amended by striking out, in line 62, the word “may” and inserting in place thereof the following
295 word:- shall.

296 SECTION 26. Said section 15 of said chapter 70B, as so appearing, is hereby further
297 amended by inserting after the word “lease”, in line 64, the following words:- in whole or in part.

298 SECTION 27. Subsection (c) of section 89 of chapter 71 of the General Laws, as so
299 appearing, is hereby amended by striking out the second paragraph and inserting in place thereof
300 the following 4 paragraphs:-

301 A Horace Mann charter school shall be a public school or part of a public school operated
302 under a charter approved by the school committee in the district in which the school is located
303 and, in the case of a Horace Mann I charter school, also by the local collective bargaining unit in
304 which the school is located; provided, however, that all charters shall be granted by the board of
305 elementary and secondary education. A Horace Mann charter school shall be operated and
306 managed by a board of trustees independent of the school committee which approved the school.
307 The board of trustees may include a member of the school committee.

308 A Horace Mann I charter school shall be a new school operated under a charter approved
309 by the school committee and the local collective bargaining unit in the district in which the
310 school is located. A Horace Mann I charter school shall have a memorandum of understanding
311 with the school committee of the district in which the charter school is located that defines the
312 services and facilities to be provided by the district to the charter school and states the funding of
313 the charter school by the district.

314 A Horace Mann II charter school shall be a conversion of an existing public school
315 operated under a charter approved by the school committee in the district in which the school is

316 located. A Horace Mann II charter school shall not require approval of the local collective
317 bargaining unit, but shall require a memorandum of understanding with the local collective
318 bargaining unit and the school committee of the district in which the charter school is located
319 regarding any waivers to applicable collective bargaining agreements; provided, that the
320 memorandum of understanding shall be approved by a majority of the school faculty; and
321 provided, further, that Horace Mann II charter schools shall not count towards the maximum
322 number of Horace Mann charter schools stated in paragraph (1) of subsection (i). A vote by the
323 school faculty shall be held and finalized within 30 days of submission of the charter school
324 application to the board of elementary and secondary education. School faculty who have prior
325 to such vote given notice to leave the school the following year because of: (i) retirement; (ii)
326 resignation; (iii) voluntary transfer; or (iv) any other reason or who has received notice to leave
327 the school the following year because of involuntary transfer, dismissal or any other reason, shall
328 not be eligible to vote to approve the memorandum of understanding.

329 A Horace Mann III charter school shall be a new school operated under a charter
330 approved by the school committee in the district in which the school is located. A Horace Mann
331 III charter school shall not require approval of the local collective bargaining unit; provided,
332 however, that after the charter for a Horace Mann III charter school has been granted by the
333 board, the school shall develop a memorandum of understanding with the school committee of
334 the district in which the charter school is located and the local collective bargaining unit
335 regarding any waivers to applicable collective bargaining agreements; provided, further, that if
336 an agreement is not reached on the memorandum of understanding at least 30 days before the
337 scheduled opening of the school, the charter school shall operate under the terms of its charter
338 until an agreement is reached.

339 SECTION 28. Paragraph (1) of subsection (i) of said section 89 of said chapter 71, as so
340 appearing, is hereby amended by striking out the first paragraph and inserting in place thereof the
341 following paragraph:-

342 Not more than 120 charter schools shall be allowed to operate in the commonwealth at
343 any time, excluding those approved pursuant to paragraph (3) of this subsection; provided,
344 however, that of the 120 charter schools, not more than 48 shall be Horace Mann charter schools
345 and not more than 72 shall be commonwealth charter schools. Of the 48 Horace Mann charter
346 schools, not more than 14 shall be Horace Mann III charter schools; provided, further, that not
347 less than 4 of the 14 Horace Mann III charter schools shall be located in a municipality with
348 more than 500,000 residents. The board shall not approve a new commonwealth charter school in
349 any community with a population of less than 30,000 as determined by the most recent United
350 States Census estimate, unless it is a regional charter school.

351 SECTION 29. Said section 89 of said chapter 71, as so appearing, is hereby further
352 amended by inserting after the word “year”, in line 174, the following words:- ; provided that

353 applications to establish a Horace Mann III charter school may be submitted and granted at any
354 time during the year.

355 SECTION 30. Said section 89 of said chapter 71, as so appearing, is hereby further
356 amended by striking out, in line 179, the words “shall not exceed 18” and inserting in place
357 thereof the following words:- may exceed 9.

358 SECTION 31. Said section 89 of said chapter 71, as so appearing, is hereby further
359 amended by striking out, in lines 184 and 185, the words “9 per cent of the school district’s net
360 school spending or 18 per cent for those districts that qualify under said paragraph (3)” and
361 inserting in place thereof the following words:- the net school spending cap in such district.

362 SECTION 32. Said section 89 of said chapter 71, as so appearing, is hereby amended by
363 inserting after the word “performance”, in line 204, the following words:- and growth.

364 SECTION 33. Said section 89 of said chapter 71, as so appearing, is hereby further
365 amended by inserting after the word “per cent”, in line 208, the following words:-; provided,
366 however, that for a district qualifying under this paragraph, the board may approve an application
367 for the establishment or expansion of a commonwealth charter school that has the effect of
368 increasing the district’s total charter tuition payments above 18 per cent of the district’s net
369 school spending if the charter applicant meets 1 or more of the criteria described in paragraph
370 (4); and provided, further that no public school district’s total charter tuition payments to
371 commonwealth charter schools shall exceed 23 per cent of said district’s net school spending.

372 SECTION 34. Said section 89 of said chapter 71, as so appearing, is hereby further
373 amended by striking out, in line 239, the word “or” and inserting in place thereof the following
374 word:- and.

375 SECTION 35. Subsection (i) of said section 89 of said chapter 71, as so appearing, is
376 hereby amended by adding the following paragraph:-

377 (4) For a district qualifying under paragraph (3) whose charter school tuition payments
378 exceed 18 per cent of the school district’s net school spending, the board shall only approve an
379 application for the establishment or expansion of a commonwealth charter school that meets 1 or
380 more of the following criteria:

381 (i) the school enrolls students using an opt-out admissions lottery process that
382 automatically includes the names of all eligible students, without any required application
383 process for the school; or

384 (ii) the school’s primary purpose is to establish alternative education programs designed
385 to serve at-risk students or students who have dropped out of school; provided that, for the
386 purposes of this section, the term “at-risk student” shall mean any student enrolled in grades
387 seven through twelve who is identified as “at-risk” according to the early warning indicator

388 index system, or any successor data collection and tracking system, developed by the department
389 to identify and track students at risk of not graduating on time; and provided, further, that not
390 less than 75 per cent of students enrolled at the school shall qualify as at-risk students or students
391 who have dropped out of school.

392 The board shall give preference to applications for expansions under clause (i) or clause
393 (ii) of this paragraph for existing charter schools that have an average 3-year student attrition rate
394 that is equal to or less than the average 3-year student attrition rate of the schools within the
395 sending district to be determined by the department or for existing charter schools that have
396 successfully established collaborative relationships with their sending districts on the sharing of
397 best practices. If an existing charter school applying for an expansion under clause (i) or clause
398 (ii) of this paragraph has an average 3-year student attrition rate that is greater than the average
399 3-year student attrition rate of the schools within the sending district, such charter school shall
400 include in its application for expansion a plan to reduce its attrition rates. Existing charter
401 schools that apply for an expansion under clause (i) or clause (ii) of this paragraph shall be
402 required to meet the criteria set forth in said clauses through a phased-in process established by
403 the board. Existing Horace Mann or commonwealth charter schools that apply for an expansion
404 under clause (i) and are approved for new seats in higher grades than they currently serve may
405 assign students already enrolled in the school to those new seats. Nothing in this section shall
406 prevent the board from approving other Horace Mann or commonwealth charter school
407 applications that meet the criteria in clause (i) or clause (ii) of this paragraph in districts where
408 the net school spending cap has not been reached.

409 SECTION 36. Subsection (m) of said section 89 of said chapter 71, as so appearing, is
410 hereby amended by adding the following paragraph:—

411 For a charter school qualifying under clause (i) of paragraph (4) of subsection (i), all
412 students who would be eligible to attend the school under the district's assignment policy if it
413 were a district school, shall be deemed eligible for enrollment in said charter school without any
414 application process required for admittance to the school. An admissions lottery, including the
415 names of all eligible students, shall be held to fill all of the spaces in that school. In the event that
416 the parents or guardians of a student who is selected for admission to the charter school through
417 the lottery determine not to enroll the student in the charter school, then the charter school shall
418 fill that enrollment space with a student from the waiting list maintained pursuant to this
419 subsection. Parents or guardians of a student may elect for that student to not participate in such
420 enrollment lottery.

421 Notwithstanding the provisions of subsection (n), charter schools qualifying under clause
422 (i) of said paragraph (4) of said subsection (i) shall attempt to fill vacant seats throughout the
423 school year for all grade levels offered by the school.

424 SECTION 37. Subsection (n) of said section 89 of said chapter 71, as so appearing, is
425 hereby amended by inserting after the second paragraph the following 6 paragraphs:-

426 Charter schools qualifying under clause (ii) of paragraph (4) of subsection (i) may offer
427 enrollment preferences to at-risk students or students who have dropped out of school. In charter
428 schools that offer such enrollment preferences, priority for enrollment shall be given first to at-
429 risk students or students who have dropped out of school, and second to other students who
430 reside within the city or town in which the charter school is located but are not at-risk students or
431 students who have dropped out of school. Notwithstanding the provisions of subsection (m) or
432 any general or special law to the contrary, a charter school qualifying under clause (ii) of said
433 paragraph (4) of said subsection (i) may limit admissions to students who qualify as at-risk
434 students or students who have dropped out of school.

435 Subject to approval by the board, school districts or municipalities that rent classroom
436 space to commonwealth charter schools under lease agreements with terms of at least 10 years
437 may require such schools to offer enrollment preferences to students who reside in a specific
438 geographical area in which such school buildings are located as a condition of such lease
439 agreements; provided, however, that within this geographical preference area, the percentage of
440 students who qualify for the free or reduced price lunch program is equal to or higher than the
441 district's overall percentage of students who qualify for this program.

442 Subject to approval by the board, commonwealth or Horace Mann charter schools may
443 voluntarily offer enrollment preferences to students who reside in a specific geographical area
444 within the district in which the school is located; provided, however, that within this
445 geographical preference area, the percentage of students who qualify for the free or reduced price
446 lunch program is equal to or higher than the district's overall percentage of students who qualify
447 for this program.

448 In addition to providing the information pursuant to subsection (e), any charter school
449 that offers geographical enrollment preferences shall include in its application for approval: (i) a
450 definition of the geographical area for which it will offer an enrollment preference; (ii) an
451 explanation of how this preference will support the mission of the charter school and the
452 academic performance of its students; (iii) evidence that within this geographical area there
453 resides an equal or higher percentage of low-income students, as measured by qualification for
454 the free or reduced price lunch program, as the district as a whole; and (iv) an explanation of
455 how the charter school will target its recruitment and retention efforts for students within this
456 geographical area. When any charter school that chooses to offer a geographical preference seeks
457 charter renewal and intends to continue applying the geographical preference, the board shall
458 consider whether the preference area continues to support the mission of the charter school and
459 the academic performance of its students, as well as whether the preference area continues to
460 serve an adequate percentage of low-income students to qualify as a geographical preference
461 area under this subsection.

462 In commonwealth charter schools that offer geographical enrollment preferences,
463 students who reside within the geographical preference area shall have priority for enrollment in
464 any open seats over students who reside in the city or town in which the charter school is located
465 but outside of the geographical preference area. In Horace Mann charter schools that offer
466 geographical enrollment preferences, priority for enrollment shall be given first to students
467 actually enrolled in the school on the date the application is filed with the board and their
468 siblings; second, to students who reside within the geographical preference area and are enrolled
469 in the public schools of the district where the Horace Mann charter school is to be located; third,
470 to other students who reside within the geographical preference area; fourth, to other students
471 enrolled in the public schools of the district where the Horace Mann charter school is to be
472 located but who reside outside of the geographical preference area; and fifth, to other students
473 who reside outside of the geographical preference area but within the city or town in which the
474 charter school is located.

475 Subject to approval by the board, charter schools located within the same municipality
476 may voluntarily establish a common lottery, which may provide student applicants with a single
477 offer for admission.

478 SECTION 38. Said section 89 of said chapter 71, as so appearing, is hereby further
479 amended by inserting after the word “vacant”, in line 378, the following word:-seats.

480 SECTION 39. The fifth paragraph of said subsection (n) of said section 89 of said chapter
481 71, as so appearing, is hereby amended by striking out the last sentence.

482 SECTION 40. The sixth paragraph of said subsection (n) of said section 89 of said
483 chapter 71, as so appearing, is hereby amended by striking out the first 2 sentences and inserting
484 in place thereof the following 2 sentences:— The names of students who entered the lottery but
485 did not gain admission shall be maintained on a waitlist or waitpool, which shall be forwarded to
486 the department on or before June 1 in the year in which the lottery is held, and which shall be
487 updated on or before December 1 of said year. In addition to the names of students, the school
488 shall supply such other information as the department deems necessary.

489 SECTION 41. Said section 89 of said chapter 71, as so appearing, is hereby further
490 amended by striking out, in line 411, the words “and 37H¹/₂” and inserting in place thereof the
491 following words:- , 37H¹/₂, and 37H³/₄.

492 SECTION 42. The first paragraph of subsection (dd) of said section 89 of said chapter
493 71, as so appearing, is hereby amended by striking out the second sentence and inserting in place
494 thereof the following sentence:- The board shall develop procedures and guidelines for
495 revocation, amendment, and renewal of a school's charter; provided, however, that an
496 amendment or renewal of a charter for a Horace Mann charter school shall be subject to
497 approval by majority vote of the school committee and local collective bargaining unit in the
498 district where said charter school is located only to the extent that its initial charter required such

499 approval; and provided, further, that a commonwealth charter shall not be renewed unless the
500 board of trustees of the charter school has documented in a manner approved by the board that
501 said commonwealth charter school has provided models for replication and best practices to the
502 commissioner and to other public schools in the district where the charter school is located.

503 SECTION 43. Subsection (kk) of said section 89 of said chapter 71, as so appearing, is
504 hereby amended by striking out the last sentence and inserting in place thereof the following 2
505 sentences:- The commissioner shall also collect attrition data, including, but not limited to, the
506 number of students leaving each charter school and the reasons for leaving, pursuant to
507 regulations promulgated by the board. The commissioner shall make said data publicly available
508 online on an annual basis on or before December 1 and may file said data annually with the
509 clerks of the house and senate and the joint committee on education on or before December 1.

510 SECTION 44. Beginning in 2016, the commissioner of elementary and secondary
511 education shall comply with the October 1 deadline for making designations pursuant to
512 subsection (a) of section 1J of chapter 69 of the General Laws.

513 SECTION 45. The board of elementary and secondary education shall promulgate rules
514 and regulations to implement the provisions of this act.

515 SECTION 46. For the school districts qualifying under paragraph (3) of subsection (i) of
516 section 89 of chapter 71 of the General Laws in which net school spending on charter school
517 tuition does not exceed 23 per cent, the following shall apply: (1) in fiscal year 2018, a public
518 school district's total charter school tuition payment to commonwealth charter schools shall be
519 limited to 19 per cent of the district's net school spending; (2) in fiscal year 2019, a public school
520 district's total charter school tuition payment to commonwealth charter schools shall be limited
521 to 20 per cent of the district's net school spending; (3) in fiscal year 2020, a public school
522 district's total charter school tuition payment to commonwealth charter schools shall be limited
523 to 21 per cent of the district's net school spending; (4) in fiscal year 2021, a public school
524 district's total charter school tuition payment to commonwealth charter schools shall be limited
525 to 22 per cent of the district's net school spending; and (5) in fiscal year 2022, a public school
526 district's total charter school tuition payment to commonwealth charter schools shall be limited
527 to 23 per cent of the district's net school spending.

528 SECTION 47. (a) The department of elementary and secondary education shall convene a
529 working group on charter school transportation within 30 days of the effective date of this act.
530 The working group shall include, but not be limited to: the commissioner of elementary and
531 secondary education, or a designee, who shall serve as chair of the working group; 3
532 representatives from commonwealth charter schools, 1 of whom shall be from a charter school
533 located in a municipality with more than 500,000 residents, 1 of whom shall be from a charter
534 school located in a municipality with less than 100,000 residents and 1 of whom shall be from a
535 regional charter school; and 3 representatives from school districts that provide transportation to

536 1 or more commonwealth charter schools, 1 of whom shall be from a municipality with more
537 than 500,000 residents, 1 of whom shall be from a municipality with less than 100,000 residents
538 and 1 of whom shall be from a municipality that provides transportation to 1 or more regional
539 charter schools.

540 (b) The working group shall: (i) review current patterns and approaches to providing
541 transportation to commonwealth charter schools in districts across the commonwealth; (ii) assess
542 the financial impacts of charter school student transportation patterns on district finances; (iii)
543 propose changes to improve efficiency; and (iv) identify any statutory modifications necessary to
544 make such changes. The working group shall issue a final report containing its findings and
545 recommendations within 6 months of the effective date of this act. Said report shall be submitted
546 to the clerks of the senate and house of representatives, who shall forward the report to the chairs
547 of the joint committee on education and the senate and house committees on ways and means.

548 SECTION 48. The Department of Elementary and Secondary Education shall conduct a
549 study to determine a reasonable use policy regarding extracurricular activities. Said study shall
550 determine the feasibility of requiring that any charter school student be allowed to participate in
551 any extracurricular activity offered exclusively in said student's public school district, and
552 furthermore, that any public school student be allowed to participate in any extracurricular
553 activity offered exclusively at any charter school in the same district. The department shall issue
554 a final report containing its findings and recommendations within one year of the effective date
555 of this act. Said report shall be submitted to the clerks of the senate and house of representatives,
556 who shall forward the report to the chairs of the joint committee on education and the senate and
557 house committees on ways and means.

558 SECTION 49. Subsection (c) of section 1J of chapter 69, as so appearing, is hereby
559 amended by inserting after the words "chapter 71A, in line 115, the following words:- ; provided
560 that the school committee may retain said programs after the school is no longer designated as
561 underperforming.

562 SECTION 50. Subsection (n) of section 1J of chapter 69, as so appearing, is hereby
563 amended by inserting after the words "chapter 71A, in line 443, the following words:- ; provided
564 that the school committee may retain said programs after the school is no longer designated as
565 chronically underperforming.

566 SECTION 51. Subsection (c) of section 1K of chapter 69, as so appearing, is hereby
567 amended by inserting after the words "chapter 71A, in line 106, the following words:- ; provided
568 that the school committee may retain said programs after the school is no longer designated as
569 chronically underperforming.