

**SENATE . . . . . No. 1544**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

***Bruce E. Tarr***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to zero-based budgeting and budget transparency.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Bruce E. Tarr</i>	<i>First Essex and Middlesex</i>
<i>Richard J. Ross</i>	<i>Norfolk, Bristol and Middlesex</i>
<i>Geoff Diehl</i>	<i>7th Plymouth</i>
<i>Carolyn C. Dykema</i>	<i>8th Middlesex</i>

**SENATE . . . . . No. 1544**

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By Mr. Tarr, a petition (accompanied by bill, Senate, No. 1544) of Bruce E. Tarr, Richard J. Ross, Geoff Diehl and Carolyn C. Dykema for legislation relative to zero-based budgeting and budget transparency. State Administration and Regulatory Oversight.

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[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE SENATE, NO. 1619 OF 2011-2012.]

**The Commonwealth of Massachusetts**

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**In the Year Two Thousand Thirteen**  
\_\_\_\_\_

An Act relative to zero-based budgeting and budget transparency.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 29 of the General Laws, as appearing in the 2010 Official Edition,  
2 is hereby amended by inserting, after section 5G, the following new section: -

3 Section 5H: Development and Adoption of Zero-Based Budget Estimates

4 1. The Secretary of Administration and Finance, with the approval of the Governor, shall  
5 on a quadrennial basis develop and submit to the Clerks of the Senate and House of  
6 Representatives a zero-based budget, so-called, for each agency and department of state  
7 government.

8 Said zero-based budget shall reflect the amount of funding deemed necessary to achieve  
9 the most cost-effective performance of each agency or department pursuant to an accompanying  
10 narrative delineating the tasks to be performed by that agency or department, together with goals  
11 and objectives for each agency or department for a period not to exceed four years. Said budget  
12 shall have a zero dollar amount as its basis, and shall not reflect any prior appropriation amount,  
13 adjusted or otherwise.

14 2. Said zero-based budget shall be referred by the Senate and House of Representatives to  
15 the committees of subject matter jurisdiction relevant to each component of said budget. Such  
16 committees shall evaluate each such component, taking into account all available information,

17 including that provided by public testimony in oral and written form. The evaluations of the  
18 committee shall then be reported to the Senate and House Committees on Ways and Means.

19           3. The Ways and Means Committees of the Senate and House of Representatives shall,  
20 jointly or individually, conduct at least one public hearing on the zero-based budget and shall  
21 also receive written and electronic testimony for a period of not less than 30 days on said budget.

22           Said ways and means committees shall jointly develop and submit to the Clerks of the  
23 Senate and House of Representatives a zero-based budget estimate not later than 60 days  
24 following the receipt of the zero-based budget estimate filed by the Secretary pursuant to Section  
25 1 above.

26           Said zero-based budget estimate shall be included in a joint resolution and placed before  
27 the members of the General Court for their consideration. Such joint resolution, if adopted, shall  
28 be employed in evaluating each annual budget considered by the General Court for the four years  
29 following its adoption.

30           4. Zero-based budgeting shall mean, for the purposes of this section, a means of  
31 developing appropriations based on the cost-effective achievement of the tasks and goals of a  
32 particular agency or department without regard to prior appropriations, adjusted for inflation or  
33 otherwise. Any appropriation so developed shall to the extent possible, be accompanied by a  
34 brief description of said tasks and goals together with the performance measure of the  
35 achievement of those tasks and goals.