

**SENATE . . . . . No. 2120**

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**The Commonwealth of Massachusetts**

**In the Year Two Thousand Fourteen**

An Act relative to fair retainage payments in private construction.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. Chapter 149 of the General Laws is hereby amended by inserting after  
2 section 29E the following section:

3           Section 29F: (a) As used in this section the following word(s) shall have the following  
4 meanings, unless the context clearly requires otherwise:

5           "Contract for construction", a contract for which a lien may be established under sections  
6 2 or 4 of chapter 254 on a project for which the person whose contract with the project owner has  
7 an original contract price of \$3,000,000 or more; provided, however, this shall not include  
8 projects containing or designed to contain at least 1 but not more than 4 dwelling units.

9           "Claim", an allegation that the person seeking payment of retainage breached its contract  
10 for construction for the project. A claim shall be subject to the applicable dispute resolution  
11 procedure, notice and other requirements in the contract for construction.

12           "Deliverable(s)", project close-out documents required to be submitted by the person  
13 seeking payment of retainage under that person's contract for construction. A lien waiver or  
14 release which is a deliverable shall comply with chapter 254. A deliverable shall not include a  
15 document affirming, certifying or confirming completion or correction of labor, materials or  
16 other items furnished or incomplete or defective work.

17           "Incomplete or defective work", labor, materials or any other items, except deliverables,  
18 required for full performance by the person seeking payment of retainage which remain to be  
19 furnished by such person under that person's contract for construction or which have been  
20 furnished by such person but require correction, repair, further completion, revision or  
21 replacement. Incomplete or defective work shall not include labor, materials or other items to be

22 repaired or replaced after substantial or final completion pursuant to a warranty or guarantee or  
23 other contractual obligations to correct defective work after substantial or final completion.

24 “Person”, any natural person, joint venture, partnership, corporation or other business or  
25 legal entity.

26 “Prime contractor”, a person who enters into a contract for construction with the project  
27 owner.

28 “Retainage”, a portion of a payment due pursuant to a contract for construction that is  
29 withheld to ensure full performance of such contract for construction.

30 “Substantial completion”, the stage in the progress of the project when the work required  
31 by the contract for construction with the project owner is sufficiently complete in accordance  
32 with the contract for construction so that the project owner can occupy or utilize such work for  
33 its intended use. Substantial completion may apply to the entire project, or a phase of the entire  
34 project if the contract for construction with the project owner expressly permits substantial  
35 completion to apply to defined phases.

36 (b) Every contract for construction which provides for retainage shall also provide that  
37 retainage shall not exceed 5% of each progress payment.

38 (c) No later than fourteen days after substantial completion the prime contractor shall  
39 submit to the project owner a notice of substantial completion, substantially in the form provided  
40 in this subsection, stating the date on which the project was substantially complete.

41 FORM FOR NOTICE OF SUBSTANTIAL COMPLETION

42 NOTICE OF SUBSTANTIAL COMPLETION

43 Under M.G.L. c. 149, § 29F

44 For [project name]

45 To [project owner]:

46 The undersigned hereby gives notice that the project was substantially complete, as  
47 defined under M.G.L. c. 149, § 29F, on [date of substantial completion]. This notice is certified  
48 as made in good faith on [date of notice].

49 By \_\_\_\_\_

50 [prime contractor]

51 Accepted:

52 By \_\_\_\_\_

53 [project owner]

54 Dated: \_\_\_\_\_

55 (d) The project owner shall accept or reject the notice of substantial completion within  
56 fourteen days of receipt of the notice. The project owner shall indicate its acceptance by signing  
57 the notice in the space provided and returning it to the prime contractor within such fourteen  
58 days. If the project owner rejects the notice of substantial completion it shall, within such  
59 fourteen days, notify the prime contractor in writing of the rejection, and include in the writing  
60 the factual and contractual basis for the rejection and a certification that the rejection is made in  
61 good faith. Any such rejection shall be subject to the dispute resolution provisions of the  
62 contract for construction, which, notwithstanding any provision in such contract to the contrary,  
63 shall be commenced by the prime contractor within seven days of receipt of the project owner's  
64 rejection. The prime contractor and project owner shall prosecute the dispute resolution  
65 procedures diligently, expeditiously and in good faith. Any notice of substantial completion not  
66 rejected by the project owner within fourteen days of receipt of the notice and in accordance with  
67 this subsection (d) shall be deemed accepted by the project owner. Upon an express or deemed  
68 acceptance of a notice of substantial completion, the date of substantial completion shall be the  
69 date so stated in the prime contractor's notice for all purposes, and such acceptance shall be final  
70 and binding on the project owner and its successors and assignees.

71 (e) No later than fourteen days after the express or deemed acceptance of the notice of  
72 substantial completion, or in the case of a dispute, final and binding resolution of the dispute, the  
73 project owner shall submit to the prime contractor a written list describing all the incomplete or  
74 defective work items and deliverables required of the prime contractor under the prime  
75 contractor's contract for construction. Such list shall be certified by the project owner as made  
76 in good faith. No later than twenty one days after the express or deemed acceptance of the notice  
77 of substantial completion, or in the case of a dispute, final and binding resolution of the dispute,  
78 the prime contractor shall submit to each person from whom the prime contractor is withholding  
79 retainage a written list describing all the incomplete or defective work items and deliverables  
80 required by such person under that person's contract for construction, which list may include  
81 items beyond those on the project owner's list. Such list shall be certified by the prime  
82 contractor as made in good faith. Neither the project owner nor the prime contractor shall  
83 include any items or deliverables on the list which are subject to a warranty, guarantee or other  
84 contractual obligation to correct defective work after substantial or final completion.

85 (f) The project owner and prime contractor shall fulfill their obligations under sections  
86 (c), (d) and (e) in a good faith and timely manner. Except where the contract for construction  
87 provides for an earlier submission, following the expiration of sixty days after substantial  
88 completion, or, in the case of a dispute under subsection (d), final and binding resolution of the

89 dispute, a person may submit a written application for payment of retainage in the form required  
90 by such person's contract for construction. Any application for payment of retainage shall be  
91 accompanied by a written list identifying those incomplete or defective work items and  
92 deliverables on its received list that the person has completed, repaired and delivered. Such list  
93 shall be certified by the person submitting the application for payment of retainage as made in  
94 good faith. Subject to subsection (g) of this section, an application for payment of retainage shall  
95 be paid no later than thirty days following submission of the application; provided, however, that  
96 the time period for payment of an application for retainage by the person at each tier of contract  
97 below the owner of the project may be extended by seven days more than the time period  
98 applicable to the person at the tier of contract above such person.

99 (g) The following may be withheld from the payment of retainage: (i) an amount of not  
100 more than the reasonable value of deliverables, provided that the total value of all deliverables  
101 shall not be assessed at more than 50% of the original retainage withheld under that person's  
102 contract for construction; (ii) an amount of not more than 150% of the reasonable cost to  
103 complete or correct incomplete or defective work items; and (iii) an amount of not more than the  
104 reasonable value of claims, and any costs, expenses and attorneys' fees incurred as a result of  
105 the claims if permitted in the contract for construction of the person seeking payment of  
106 retainage. Provided, however, that no amount shall be withheld from the payment of retainage  
107 unless the person seeking payment has received, before the date payment is due, a writing which  
108 describes the incomplete or defective work items and deliverables, the factual and contractual  
109 basis for the claims and the value attributable to each incomplete or defective work item,  
110 deliverable and claim, and which is certified as made in good faith. A person may submit  
111 additional applications for payment of retainage in the form required by such person's contract  
112 for construction following completion or correction of incomplete or defective work items, the  
113 furnishing of deliverables or the resolution of claims. Such additional applications shall be paid,  
114 and amounts may be withheld from payment, in accordance with subsections (f) and (g).

115 (h) Retainage held by the project owner on account of the prime contractor's self-  
116 performed labor, materials and equipment shall be eligible for payment to the same extent as if  
117 such labor materials and equipment had been provided by a person under a contract for  
118 construction with the prime contractor.

119 (i) Provided the prime contractor is not in breach of its contract for construction with the  
120 project owner, and subject to the provisions of this Section 29F, the project owner shall not  
121 withhold any part of the retainage of a person under a contract for construction with the prime  
122 contractor, or the prime contractor's proportional retainage calculated thereon, for a claim that  
123 the project owner asserts against the prime contractor that does not arise out of performance of  
124 such person or the prime contractor or breach of such person's or the prime contractor's contract  
125 for construction.

126 (j) A contract for construction may establish date of the month for submission of an  
127 application for payment of retainage provided such contract may not restrict such submission to  
128 less frequently than one application per calendar month. An application submitted prior to the  
129 date established in the contract for construction shall be deemed submitted as of the date  
130 established in such contract. Any rejection of any application for payment of retainage and any  
131 dispute regarding incomplete or defective work items, deliverables or claims shall be subject to  
132 the applicable dispute resolution procedure. A provision in a contract for construction which  
133 requires a person to delay commencement of such procedure until a date later than 30 days after  
134 the rejection of an application for payment of retainage or written notice of the dispute is  
135 provided, whichever first occurs, is void and unenforceable. Payment of retainage shall be  
136 subject to subsection (e) of c. 149 sec 29E.

137 (k) A communication required in this section to be in writing may be submitted in  
138 electronic form and by electronic means.

139 (l) A provision in a contract for construction which purports to waive, limit or subvert  
140 any provisions of this section, or to redefine or expand the conditions for achievement of  
141 substantial completion or for payment of retainage shall be void and unenforceable.