

**SENATE . . . . . No. 2128**

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**The Commonwealth of Massachusetts**

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**In the Year Two Thousand Fourteen**  
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relative to the in-office sales of medical devices and products.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. The General Laws are hereby amended by adding the following as Chapter  
2 1110:

3           CHAPTER 1110.

4           Section 1. Short title; purpose.

5           It is the purpose of this chapter to protect patients from certain aspects of the practice of  
6 in-office sales of medical devices or products. The practice of health care practitioners selling  
7 products for profit in their offices to patients creates the potential for a conflict of interest,  
8 creates undue pressure on the patient, and may lead to adverse decision making by health care  
9 practitioners and patients. The conditions of this chapter are therefore established in the interest  
10 of transparency in the execution of these sales.

11          Section 2. Definitions.

12          As used in this chapter the following words shall, unless the context clearly requires  
13 otherwise, have the following meanings:—

14          “Board,” the board of professional licensure that provides the license under which the  
15 health care practitioner conducts their practice, or that registers the health care practitioner to  
16 conduct their practice, or that otherwise regulates and establishes the standards for professional  
17 conduct relevant to that practitioner.

18          “Health care practitioner,” any person licensed to provide health care under chapter 112  
19 of the General Laws, or a partnership or corporation comprised of such persons, or an officer,

20 employee, agent or contractor of such person acting in the course and scope of the employment,  
21 agency or contract related to or in support of the provision of health care to patients.

22 “In-office sale,” the transfer, exchange, barter, lease, contract for use, or other financial  
23 transaction for the possession or use of a medical device or product, that occurs within the  
24 business office of a health care practitioner.

25 “Medical device” shall have the meaning given to the same in chapter 111N; provided  
26 further that for the purposes of this chapter only, medical device shall not include an item that is  
27 prescribed or commonly covered by a health insurance carrier.

28 “Patient,” an individual who receives health services from a health care practitioner, as  
29 defined in this chapter at a hospital, health care facility, or long term care facility.

30 “Product,” or “products,” health and non-health related drugs, devices, appliances, goods,  
31 supplements, vitamins, ointments, or procedures, including aesthetic pharmaceutical products as  
32 defined in section 9 of chapter 94C; provided, however, that products shall not include  
33 prescription items or items commonly covered by health insurance carriers.

34 Section 3. Conditions for in-office sales; and prohibitions.

35 (a) Any health care practitioner engaging in the in-office sale of medical devices or  
36 products must observe the following conditions. Unless otherwise specified in section 4 of this  
37 chapter, in-office sales not in compliance with all of the conditions listed in this section shall be  
38 prohibited, and subject to the penalties established in section 5 of this chapter; provided further,  
39 that nothing in this chapter shall be construed to authorize the sale or dispensing of medical and  
40 pharmaceutical devices and products that is otherwise prohibited by Federal or State laws and  
41 regulations; and provided further that nothing in this chapter shall be construed to replace or  
42 exempt a health care practitioner from the requirements established pursuant to chapter 111N:

43 (1) The health care practitioner must disclose to the patient any profit gained or  
44 financial interest held by the health care practitioner, or any immediate family member, in the  
45 sale of the medical device or product, or any professional or other relationship between the  
46 health care practitioner and the manufacturer or marketer of the medical device or product;  
47 where the terms “financial interest” and “professional or other relationship,” for the purposes of  
48 this chapter only, shall be defined in regulation by the board;

49 (2) The health care practitioner must advise the patient as to the availability of the  
50 medical device or product, or any reasonable equivalents, for purchase at a retail pharmacy or  
51 other commercial retail source, and as to the market price of said devices or products or  
52 equivalents if purchased at another source;

53 (3) The medical device or product sold must provide a reasonable potential for  
54 therapeutic and medical gain specific to the patient’s medical condition or complaint;

55 (4) The health care practitioner must have available, and upon request must  
56 provide to the patient, easily understandable literature or an explanation of the device's or  
57 product's medical or therapeutic benefits, and any risks associated with the device or product,  
58 and the scientific evidence upon which any claims of said benefits or risks are based;

59 (5) The office in which in-office sales occur must have notice prominently posted,  
60 or must otherwise reasonably communicate to the patient, that the patient is under no obligation  
61 to purchase the medical device or product in the office; provided further that such notice or  
62 communication shall also include an explanation to the patient of how to contact the board if the  
63 patient feels the in-office sale or discussion promoting said sale creates undue pressure on the  
64 patient to purchase a medical device or product, or otherwise violates the standards for  
65 professional conduct applicable to the health care practitioner.

66 (6) Any other conditions deemed appropriate and as may be established in  
67 regulation by the board under which the health care practitioner primarily involved in the  
68 execution of the in-office sale is registered or licensed.

69 Section 4. Exemptions.

70 The in-office sale of a medical device or product to a particular patient shall be exempt  
71 from the conditions stated in section 3, if forcing or allowing the patient to travel away from the  
72 health care practitioner's office without having obtained said device or product would bring  
73 harm, or cause undue pain or distress, to that patient, or put that patient's health and safety in  
74 immediate danger.

75 Section 5. Enforcement.

76 (a) This chapter shall be enforced by the board; provided that in the event that  
77 punishment for a violation includes assessment of a financial penalty, the board will refer the  
78 case to the Department of Public Health to assess that penalty. A health care practitioner that  
79 violates this chapter shall be punished by any or all of the following:

80 (1) a fine of not more than \$5,000 for each transaction, occurrence or event that  
81 violates any provision of this chapter;

82 (2) restitution payments to the patient for the costs incurred by the patient for the  
83 purchase of a medical device or product sold in violation of this chapter.

84 (3) suspension or revocation of the health care practitioner's licensure.

85 SECTION 2. Section 9(b) of chapter 94C, as so appearing, is hereby amended by  
86 inserting after the paragraph that begins "For the purposes of this section, 'therapeutic contact  
87 lenses'" the following paragraphs:

88           A physician may, when acting in accordance with applicable federal law and any  
89 provision of this chapter which is consistent with federal law and in good faith and in the  
90 practice of medicine, dispense and sell aesthetic pharmaceuticals directly to patients in amounts  
91 greater than necessary for immediate and proper treatment. Physicians dispensing aesthetic  
92 pharmaceuticals must comply with all applicable state and federal labeling and recordkeeping  
93 requirement, and must, prior to each dispensing of said products, comply with the requirements  
94 of chapter 111O. Records maintained under this section must be accessible as provided under  
95 state and federal law. The department shall promulgate rules and regulation governing the  
96 dispensing and sale of aesthetic pharmaceuticals pursuant to this section.

97           For purposes of this section “aesthetic pharmaceutical” shall mean, (i) bimatoprost,  
98 hydroquinone, metronidazole, and tretinoin, or (ii) a prescription medication that (A) is classified  
99 by the department as a schedule VI controlled substance; (B) has been approved by the federal  
100 Food and Drug Administration; and (C) is prescribed for the treatment of a diagnosed skin  
101 condition, or to alleviate symptoms of said condition that may affect the patient’s appearance.