HOUSE No. 1111

The Commonwealth of Massachusetts

PRESENTED BY:

Kevin G. Honan and James B. Eldridge

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to housing production.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Kevin G. Honan	17th Suffolk	1/16/2015
James B. Eldridge	Middlesex and Worcester	1/16/2015
Linda Dorcena Forry	First Suffolk	9/11/2019
Byron Rushing	9th Suffolk	9/11/2019
Marjorie C. Decker	25th Middlesex	1/21/2015
Jonathan Hecht	29th Middlesex	2/2/2015
Christine P. Barber	34th Middlesex	1/20/2015
Kay Khan	11th Middlesex	9/11/2019
William N. Brownsberger	Second Suffolk and Middlesex	9/11/2019
Bruce J. Ayers	1st Norfolk	9/11/2019
Danielle W. Gregoire	4th Middlesex	9/11/2019
Sarah K. Peake	4th Barnstable	9/11/2019
Steven Ultrino	33rd Middlesex	9/11/2019
Paul McMurtry	11th Norfolk	9/11/2019
Marcos A. Devers	16th Essex	9/11/2019
Stephen L. DiNatale	3rd Worcester	9/11/2019
Daniel A. Wolf	Cape and Islands	9/11/2019
Patricia D. Jehlen	Second Middlesex	9/11/2019

Sean Garballey	23rd Middlesex	9/11/2019
Peter V. Kocot	1st Hampshire	9/11/2019
Antonio F. D. Cabral	13th Bristol	9/11/2019
Frank I. Smizik	15th Norfolk	9/11/2019
Dennis A. Rosa	4th Worcester	9/11/2019
Sal N. DiDomenico	Middlesex and Suffolk	9/11/2019
Jeffrey Sánchez	15th Suffolk	9/11/2019

HOUSE DOCKET, NO. 3173 FILED ON: 1/16/2015

By Representative Honan of Boston and Senator Eldridge, a joint petition (accompanied by bill, House, No. 1111) of Kevin G. Honan and others for legislation to establish a small-scale housing development demonstration program within the Executive Office of Housing and Economic Development. Housing.

The Commonwealth of Massachusetts

In the One Hundred and Eighty-Ninth General Court (2015-2016)

An Act relative to housing production.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1	SECTION 1. The Executive Office of Housing and Economic Development shall create a
2	small-scale housing development demonstration program that creates no less than one thousand
3	units within four years of enactment. Small-scale development shall consist of developments
4	with less than twenty units, constructed without the use of low income housing tax credits, and
5	shall exclude housing built under Chapter 58 of the Acts of 2012.
ſ	SECTION 2. Section 1. f Charter 40V of the Community in the 2012
6	SECTION 2. Section 1 of Chapter 40V of the General Laws, as appearing in the 2012
7	official edition, is hereby amended by striking out, in line 16, the words "80 per cent" and
8	inserting in place thereof, the following words:- 50 percent.
9	SECTION 3. Said section 1 of Chapter 40V of the General Laws is further amended by
10	striking out, in line 20, the words "above 110 percent" and inserting in place thereof, the
11	following words:- between 80 per cent and 120 per cent upon initial occupancy.

12	SECTION 4. Said section 1 of Chapter 40V of the General Laws is further amended by
13	striking out in line 22, the words "Qualified substantial rehabilitation expenditure, the cost of
14	substantial rehabilitation" and inserting in place thereof, the following words:- Qualified reuse
15	expenditure, the cost of reuse.
16	SECTION 5. Said section 1 of Chapter 40V of the General Laws is hereby further
17	amended by striking out in line 31, the words "Substantial rehabilitation and "substantially
18	rehabilitated", the needed major redevelopment, repair and renovation of a property, excluding
19	the purchase of the property, as determined by the department of housing and community
20	development and inserting in place thereof, the following words:- "Reuse", substantial
21	rehabilitation, new construction, or some combination of substantial rehabilitation and new
22	construction, excluding the purchase of the property, as determined by the department of housing
23	and community development.
23 24	and community development. SECTION 6. Subparagraph (iv) of subsection (a) of Section 4 of Chapter 40V of the
24	SECTION 6. Subparagraph (iv) of subsection (a) of Section 4 of Chapter 40V of the
24 25	SECTION 6. Subparagraph (iv) of subsection (a) of Section 4 of Chapter 40V of the General Laws is hereby amended by striking out in line 9, the word, "80" and inserting in place
24 25 26	SECTION 6. Subparagraph (iv) of subsection (a) of Section 4 of Chapter 40V of the General Laws is hereby amended by striking out in line 9, the word, "80" and inserting in place thereof, the following word:- 50.
24 25 26 27	SECTION 6. Subparagraph (iv) of subsection (a) of Section 4 of Chapter 40V of the General Laws is hereby amended by striking out in line 9, the word, "80" and inserting in place thereof, the following word:- 50. SECTION 7. Subparagraph (vi) of subsection (a) of Section 4 of Chapter 40V the
24 25 26 27 28 29	SECTION 6. Subparagraph (iv) of subsection (a) of Section 4 of Chapter 40V of the General Laws is hereby amended by striking out in line 9, the word, "80" and inserting in place thereof, the following word:- 50. SECTION 7. Subparagraph (vi) of subsection (a) of Section 4 of Chapter 40V the General Laws is hereby amended by striking out in line 13, the words, "substantial rehabilitation" and inserting in place thereof, the following word:- reuse.
 24 25 26 27 28 29 30 	SECTION 6. Subparagraph (iv) of subsection (a) of Section 4 of Chapter 40V of the General Laws is hereby amended by striking out in line 9, the word, "80" and inserting in place thereof, the following word:- 50. SECTION 7. Subparagraph (vi) of subsection (a) of Section 4 of Chapter 40V the General Laws is hereby amended by striking out in line 13, the words, "substantial rehabilitation" and inserting in place thereof, the following word:- reuse. SECTION 8. Section 5 of Chapter 40V of the General Laws is hereby amended by
24 25 26 27 28 29	SECTION 6. Subparagraph (iv) of subsection (a) of Section 4 of Chapter 40V of the General Laws is hereby amended by striking out in line 9, the word, "80" and inserting in place thereof, the following word:- 50. SECTION 7. Subparagraph (vi) of subsection (a) of Section 4 of Chapter 40V the General Laws is hereby amended by striking out in line 13, the words, "substantial rehabilitation" and inserting in place thereof, the following word:- reuse.

33 SECTION 9. Chapter 40A of the General Laws is hereby amended by adding the
 34 following sections:-

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36 Section 3A. All zoning ordinances and bylaws shall include districts in which 37 multifamily housing of two or more attached dwelling units is a permitted use as of right, within 38 two years of the effective date of this section. Such districts shall include housing without age 39 restrictions, which is suitable for families with children, and provided further, such districts shall 40 be reasonably proximate to schools, transportation and public services and shall accommodate a 41 reasonable share of regional needs for multifamily housing. Allowance of multifamily housing in 42 suitably located districts shall not preclude the establishment of low-density development zoning 43 districts to protect natural resources.

44 Section 3B. The Department of Housing and Community Development shall publish 45 guidelines which may be used to determine if a city or town has met the requirement established 46 in Section 3A. In establishing said guidelines, the Department shall consider the character of 47 communities of different sizes and regions, provided further that the Department shall promote 48 the reasonable opportunity for multifamily housing construction in each city and town by 49 incorporating the following variables into said guidelines: (1) the land area and suitability of 50 districts zoned to allow multifamily housing; (2) the location of said districts; (3) the types of 51 multifamily housing permitted; and (4) anticipated market demand for multifamily housing. A 52 city or town may elect to satisfy the requirement of Section 3A by obtaining a determination 53 from the Department of Housing and Community Development, acting directly or through a

54 regional planning agency as its designee, that the multifamily provisions of its zoning ordinance 55 or bylaw are consistent with published guidelines.

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57	SECTION 10. Section 9 of Chapter 40A of the General Laws is hereby amended by
58	striking the sixth paragraph of Section 9 and inserting in place thereof the following:-
59	Notwithstanding any provision of this section to the contrary, zoning ordinances or by-
60	laws shall provide, on or after January 1, 2017, that cluster developments be permitted upon
61	review and approval by a planning board pursuant to the applicable provisions of sections 81K to
62	81GG, inclusive, of chapter 41 and in accordance with its rules and regulations governing
63	subdivision control.
64	SECTION 11. The Secretary of Administration and Finance and the Secretary of Housing
65	and Economic Development shall jointly submit a report to the Joint Committee on Housing
66	within one year of enactment which shall detail: (1) the net fiscal impacts of new housing needed
67	to support existing employment levels through 2040; (2) mechanisms to mitigate negative net
68	fiscal impact of new housing on Massachusetts cities and towns, including, but not limited to,
69	development impact fees, one-time incentive payments, recurring mitigation payments, or
70	changes to the current local aid formula; and (3) projections of state revenue growth to support
71	such mitigation.
72	SECTION 12. Section 2 of Chapter 40S of the General Laws, as appearing in the 2012

official edition, is hereby amended in line 3, by adding after the words "smart growth zoning
districts" the following words:-

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Multifamily district, or cluster developments

76 SECTION 13. Section 63(a) of Chapter 23A of the General Laws, as appearing in the 77 2012 official edition, is hereby amended by adding in line 16 after the words "projects 78 supporting smart growth as defined by the state's sustainable development principles" the 79 following words:-80 and projects that support the production of multi-family housing in mixed-use districts 81 that are well-connected to significant employment opportunities 82 SECTION 14. Notwithstanding any law to the contrary, property owned by the 83 Commonwealth shall not be deemed surplus for purposes of disposition, unless it is offered and 84 determined to be of no use to the Department of Housing and Community Development for the 85 development of housing or mixed use development subject to the Commonwealth's Sustainable 86 **Development Principles.** 87 SECTION 15. The Secretary of Economic Development, Secretary of Energy and 88 Environmental Affairs, the Secretary of Transportation, and the chief executive officer of 89 MassDevelopment shall jointly submit a report to the Joint Committee on Housing within one 90 year of enactment identifying the potential greyfields sites across the Commonwealth, options 91 for redevelopment or reuse that may include housing, public use or facilities, mixed use 92 development, or natural restoration and open space, and identify programs within the appropriate 93 state and quasi-public agencies that can be used to support communities in repurposing 94 underutilized land. For the purposes of this section, greyfields may include, but are not limited to 95 land with development that is outdated, underutilized, failing, or vacant.

- 96 SECTION 16. Section 4A of Chapter 40 of the General Laws, as appearing in the 2012
 97 official edition, is hereby amended by adding the following paragraph after line 54 :
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99 By a two-thirds vote of its legislative body, and in conformance with its charter, a town 100 may enter into an agreement with a contiguous town or towns to establish a regional planning 101 board, zoning board of appeals, conservation commission or board of health or, in the case of 102 towns within the same regional planning district, to delegate the functions of such a regional 103 board or boards to the regional planning agency established pursuant to section 3 of Chapter 104 40B. Such regional boards shall have the same statutory authority as if they existed within a 105 single city or town. Agreements establishing regional planning boards or regional zoning boards 106 of appeal shall be subject to approval by the Director of Housing and Community Development. 107 Agreements establishing regional conservation commissions or regional boards of health shall be 108 subject to approval by the Commissioner of Environmental Protection.

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By a majority vote of their legislative bodies, and with the approval of the mayor, board of selectmen or other chief elected official, any contiguous cities and towns may enter into an agreement to allocate public infrastructure costs, municipal service costs and local tax revenue associated with the development of an identified parcel or parcels or development within the contiguous communities generally, provided that said agreement is approved by the Secretary of Housing and Economic Development and by the Commissioner of Revenue.

SECTION 17. There is hereby established an Office of State Planning to coordinate data
 collection, analysis and policy relating to the orderly growth and development of the

118 Commonwealth. The scope of the office shall include, but is not limited to, analysis and policy 119 relative to population, employment and business growth trends, projected transportation demand 120 and transportation capacity, projected housing demand and housing production, state and local 121 fiscal impacts of development, impacts of local zoning and land use regulation, school capacity 122 and projected enrollment, open space consumption and preservation, and natural resource 123 protection. The director of the office shall be appointed by and serve at the pleasure of the 124 governor and for administrative purposes the office may be located within an executive office 125 designated by the Governor. The work of the office shall be prioritized and coordinated by a 126 growth planning cabinet composed of the Secretaries of Housing and Economic Development, 127 Transportation, Education, and Energy and Environmental affairs or their designees. To the 128 greatest extent practicable the office shall utilize and coordinate existing technical experts within 129 the executive offices and quasi-public agencies of the Commonwealth.