

The Commonwealth of Massachusetts

PRESENTED BY:

John V. Fernandes and William N. Brownsberger

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act improving the accuracy of eyewitness identification procedures.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED
John V. Fernandes	10th Worcester	1/15/2015
William N. Brownsberger	Second Suffolk and Middlesex	1/29/2015
Carolyn C. Dykema	8th Middlesex	9/17/2019
Chris Walsh	6th Middlesex	9/17/2019
Jason M. Lewis	Fifth Middlesex	9/17/2019
Diana DiZoglio	14th Essex	1/29/2015
Russell E. Holmes	6th Suffolk	2/4/2015
Jay D. Livingstone	8th Suffolk	2/4/2015
Harold P. Naughton, Jr.	12th Worcester	2/2/2015
Alice Hanlon Peisch	14th Norfolk	2/4/2015
Jeffrey N. Roy	10th Norfolk	1/31/2015
Michael O. Moore	Second Worcester	9/17/2019

By Representative Fernandes of Milford and Senator Brownsberger, a joint petition (accompanied by bill, House, No. 1290) of John V. Fernandes, William N. Brownsberger and others relative to improving the accuracy of eyewitness identification procedures. The Judiciary.

The Commonwealth of Massachusetts

In the One Hundred and Eighty-Ninth General Court (2015-2016)

An Act improving the accuracy of eyewitness identification procedures.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

 Transportation Authority and the police department of any city or town serving a population two thousand residents or more shall have a written policy consistent with the model policy eyewitness identification developed by the Massachusetts Chiefs of Police Association Massachusetts State Police and promulgated by the Executive Office of Public Safety Security (EOPSS). 	1	SECTION 1. The General Laws are hereby amended by inserting after Chapter
 The Massachusetts State Police, the Transit Police of the Massachusetts Transportation Authority and the police department of any city or town serving a poput two thousand residents or more shall have a written policy consistent with the model p eyewitness identification developed by the Massachusetts Chiefs of Police Association Massachusetts State Police and promulgated by the Executive Office of Public Safety Security (EOPSS). The model policy shall include the following minimal elements consist 	2	41, Section 98G, the following new section: -
 5 Transportation Authority and the police department of any city or town serving a popul 6 two thousand residents or more shall have a written policy consistent with the model p 7 eyewitness identification developed by the Massachusetts Chiefs of Police Association 8 Massachusetts State Police and promulgated by the Executive Office of Public Safety 9 Security (EOPSS). 10 2. The model policy shall include the following minimal elements consist 	3	Section 98H
 two thousand residents or more shall have a written policy consistent with the model p eyewitness identification developed by the Massachusetts Chiefs of Police Association Massachusetts State Police and promulgated by the Executive Office of Public Safety Security (EOPSS). 2. The model policy shall include the following minimal elements consist 	4	1. The Massachusetts State Police, the Transit Police of the Massachusetts Bay
 eyewitness identification developed by the Massachusetts Chiefs of Police Association Massachusetts State Police and promulgated by the Executive Office of Public Safety Security (EOPSS). 2. The model policy shall include the following minimal elements consist 	5	Transportation Authority and the police department of any city or town serving a population of
 Massachusetts State Police and promulgated by the Executive Office of Public Safety Security (EOPSS). 2. The model policy shall include the following minimal elements consist 	6	two thousand residents or more shall have a written policy consistent with the model policy on
 9 Security (EOPSS). 10 2. The model policy shall include the following minimal elements consist 	7	eyewitness identification developed by the Massachusetts Chiefs of Police Association and the
10 2. The model policy shall include the following minimal elements consist	8	Massachusetts State Police and promulgated by the Executive Office of Public Safety and
	9	Security (EOPSS).
11 general accepted science and evidence-based practice:	10	2. The model policy shall include the following minimal elements consistent with
	11	general accepted science and evidence-based practice:

a. A show-up should not be conducted more than two hours after the witness's
observation of the offender;

b. The Department shall not employ multiple identification procedures featuring any
one suspect with the same witness.

c. Any lineup or photo array shall be conducted by an administrator who does not
know the suspect's identity or shall be conducted in a manner that prevents the administrator
from knowing which member of the array is being viewed by the eyewitness at any given time.

d. In addition to the suspect, there shall be at least four non-suspects in any live
lineup and at least five non-suspects in any photo array. All non-suspect photos or individuals in
an array or lineup shall match the description of the perpetrator provided by the eyewitness. No
photo or lineup member shall stand out.

e. Each witness shall be instructed that the perpetrator may or may not be present,
that the investigation will continue regardless of whether an identification is made, and that the
administrator is not aware of which lineup or array member is the suspect.

f. At the time an identification is made, the eyewitness shall be asked to articulate in
his or her own words, the level of certainty he or she feels in the identification. This statement
shall be documented verbatim.

29 3. Each written policy shall include the minimal elements identified in Section 1(2)
30 and be submitted for approval to EOPSS to ensure conformity with the model policy.

4. The model policy shall be revisited biennially by the Massachusetts Chiefs of
 Police Association and Massachusetts State Police and, if necessary, modified to ensure its

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- 33 consistency with jury instructions related to system variables issued by the Massachusetts
- 34 Supreme Judicial Court.