HOUSE No. 2407

The Commonwealth of Massachusetts

PRESENTED BY:

Angelo M. Scaccia

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act adjusting the compensation of certain executive officials consistent with the provisions of articles of amendment CXVIII.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Angelo M. Scaccia	14th Suffolk	1/16/2015
William F. Galvin	Secretary of the Commonwealth	1/15/2015

HOUSE No. 2407

By Mr. Scaccia of Boston, a petition (accompanied by bill, House, No. 2407) of Angelo M. Scaccia and William Francis Galvin (Secretary of the Commonwealth) relative to adjusting the compensation of certain elected officials. Public Service.

The Commonwealth of Alassachusetts

In the One Hundred and Eighty-Ninth General Court (2015-2016)

An Act adjusting the compensation of certain executive officials consistent with the provisions of articles of amendment CXVIII.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- 1 SECTION 1. Chapter 6 of the General Laws is hereby amended by striking out in section
- 1, line 1 the figure "140,535" and inserting in its place the figure \$185,000.
- 3 SECTION 2. Chapter 6 of the General Laws is hereby amended by striking out in section
- 4 2, line 1 the figure "\$124,920" and inserting in its place the figure \$165,000.
- 5 SECTION 3. Chapter 9 of the General Laws is hereby amended by striking out in section
- 6 1, line 7 the figure "\$ 124,920" and inserting in its place the figure \$165,000.
- 7 SECTION 4. Chapter 10 of the General Laws is hereby amended by striking out in
- 8 section 1, line 3 the figure "\$ 124,920" and inserting in its place the figure \$175,000.
- 9 SECTION 5. Chapter 11 of the General Laws is hereby amended by striking out in
- section 1, line 4 the figure "\$ 124,920" and inserting in its place the figure \$165,000.

11	SECTION 6. Chapter 12 of the General Laws is hereby amended by striking out in
12	section 1, line 3 the figure "\$127,523" and inserting in its place the figure \$175,000.
13	SECTION 7. Section 262 of Chapter 194 of the Acts of 1998 is hereby amended by
14	striking out the following sentence:-
15	"the president of the senate and the speaker of the house of representatives shall each
16	receive for each regular session \$35,000 additional compensation" and insert in its place the
17	following language:-
18	"The president of the senate and the speaker of the house shall have their annual salary
19	set at \$175,000".
20	SECTION 8. This act shall take effect upon passage.
21	REPORT TO THE PUBLIC, LEGISLATURE, AND GOVERNOR OF THE
22	COMMONWEALTH OF MASSACHUSETTS BY THE SPECIAL ADVISORY
23	COMMISSION REGARDING THE COMPENSATION OF PUBLIC OFFICIALS
24	DECEMBER 1, 2014
25	(see http://cdn.umb.edu/images/mgs/Final_Report_Special_Advisory_Commission-
26	NOV30.pdf)
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43	The Special Advisory Commission regarding the Compensation of Public Officials was
44	created by Section 239 of Chapter 165 of the Acts of 2014 (the fiscal 2015 General
45	Appropriation Act). The Commission was charged to study the compensation of the state's

46	constitutional officers and members of the state legislature, to compare their
47	compensation with constitutional officers in other states and to the private sector, and to examine
48	the method by which biennial adjustments are made to legislative base pay.
49	As prescribed in the enabling legislation, the State Auditor made one appointment:
50	• Ms. Cathy Minehan, Dean, Simmons School of Management.
51	The Secretary of State also made one appointment:
52	• Mr. Chris Kealey, Deputy Director, Massachusetts Business Roundtable.
53	The Governor made four appointments, including:
54	• Dr. J. Lynn Griesemer, Executive Director, UMass Donahue Institute and Associate,
55	Vice President for Economic Development, UMass President's Office
56	• Ms. Mary Ann Ashton, Co-Chair, League of Women Voters-Acton Area
57	• Dr. Michael J. Widmer, President, Massachusetts Taxpayers Foundation;
58	• Mr. Ira A. Jackson, Dean, John W. McCormack Graduate School of Policy and Global
59	Studies at the University of Massachusetts Boston, whom the Governor also appointed as Chair.
60	Secretary of Administration and Finance Glen Shor serves ex officio, and was
61	represented by:
62	• Mr. Scott A. Jordan, Undersecretary, Administration and Finance at Commonwealth of
63	Massachusetts

- The legislature's charge to the board included four discrete tasks. These include a review of:
- 66 (A) all forms of direct and indirect compensation of public officials identified in said 67 Article LXIV, including base salaries, stipends, general expenses, per diem allowances and any 68 other form of compensation;
- 69 (B) a state-by-state comparison of direct and indirect compensation of comparable public officials;
 - (C) a comparison of direct and indirect compensation of public officials with similar employment in the private sector in the commonwealth; and
- (D) an analysis of the methods of calculating median family income for the purpose of
 Article CXVIII of the Articles of Amendment to the Constitution.
- 75 1 Section 239 of Chapter 165 of the Acts of 2014 (FY2015 state budget).

76 I. COMMISSION PROCESS

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The Commission held seven meetings between September 5, 2014 and November 21, 2014, all of which complied with the Commonwealth's Open Meeting Law requirements. Two Public Hearings were held in November, one in Boston and the other in Springfield, at which several private citizens provided input into the Commission's Preliminary Findings of Fact, which were released to the public on November 5 and can be found on our website: www.masspubliccomp.umb.edu. Public comment was also received via an email address established for this purpose (MassPublicComp@umb.edu).

In Section 58 of Chapter 359 of the Supplemental Budget Bill, the legislature officially
moved the deadline for the Commission to complete its work from September 30, 2014 to
December 1, 2014. The Commission still had less than 90 days to complete its work –

having had its first organizational meeting on September 5 and releasing the final report on December 1 – and was thus tightly constrained by time. Nevertheless, the Commission is confident that its analysis fulfills the mandate in the legislation and that its conclusions and recommendations are supported by fact and adequate analysis.

The Commission based its analysis on a series of framing questions derived from the mandate in Section 239. These included:

- Does the Governor's salary accurately and adequately reflect his/her responsibilities?
- Where does Massachusetts rank in terms of gubernatorial salary in comparison to other states?
- Does the relationship between the Governor's salary and other Constitutional Officers' salaries appropriately reflect the importance of each position's respective responsibilities?
- Does the relationship between the Governor's salary and those of the Senate President and the House Speaker appropriately reflect the importance of each position's responsibilities?
- How do current salaries of Constitutional Officers, the Senate President, and House Speaker compare with compensation for private sector positions with similar responsibilities?
- Are these salaries sufficient to attract and retain highly qualified individuals broadly representative of the general public to these positions?

• What formulas have been used for the biennial adjustment to legislative pay, and what has their effect been on the salaries of legislators? What is the most appropriate data to rely upon so that future adjustments are consistent and

transparent?

- Are current methods for other payments to legislators for reimbursement of per diem expenses and office expenses adequate and fair for legislators from diverse parts of the state who may have different needs for travel, lodging, and office space?
 - •Are these other forms of compensation understandable to their constituents?
- When considering revising the compensation for certain public officials, should we also consider simultaneous procedural reforms? If so, what kind of reforms would be most appropriate?
- Should consideration be given to restrictions on outside income for full-time public officials, as a previous Special Advisory Commission recommended in 2008? (2 See Report to the Legislature of the Commonwealth of Massachusetts, by the Advisory Board on Compensation, co-chaired by Paul Guzzi and Nora Costa, June 20, 2008 (hereinafter referred to as the Guzzi-Costa Report). Report is available at www.masspubliccomp.umb.edu.
- Should future Special Advisory Commissions of this kind be established, and with what frequency should they be appointed, and by whom?
- To address these questions, the Commission established Lead Commissioners to research certain topics in detail and report their findings back to the group.

124 Commission Chair Ira A. Jackson and Commissioner Scott Jordan were Lead 125 Commissioners on the topic of philosophy and guiding principles. 126 Commissioner Mary Ann Ashton was the Lead Commissioner on the topic of comparing 127 public official compensation in Massachusetts to public official compensation in other states. 128 Commissioners Cathy Minehan and Chris Kealey were Lead Commissioners on the topic 129 of private sector comparisons. They received substantial research support from Warren Kerper, 130 Managing Principal in the Boston Office of Sullivan, Cotter and Associates, Inc. (Sullivan 131 Cotter), and were supported by an intern, Sunshine Greene, from Simmons College School of 132 Management. 133 Commissioners Mike Widmer and Lynn Griesemer were Lead Commissioners on the 134 topic of the methods of calculating changes in median family income for the purpose of Article 135 CXVIII of the Articles of Amendment to the Constitution and other components of legislative 136 pay, including per diem and office expense compensations. 137 The Chair's Research Assistant, Jason Ewas, a graduate student and McCormack Scholar 138 in the MSPA program at the McCormack Graduate School, contributed to numerous components 139 of the report, including working with the Chair on drafting the Commission's Preliminary

Yuliya Rashchupkina, a doctoral candidate in the Global Governance and Human Security program at the McCormack Graduate School, provided research support throughout the process.

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Findings of Fact and Final Report.

Ashley O'Neill, an Executive Assistant in the Office of Administration and Finance, provided substantial research and logistical support for Commissioner Scott Jordan and the entire Commission.

Lori Hindle, Director of Intergovernmental Affairs for the Commonwealth of Massachusetts, provided administrative support to the Commission.

Kristin Cormier, an Executive Assistant for Economic Development at the UMass President's Office, helped arrange the Commission's meetings that took place at the UMass President's Office.

Carolyn Ryan, Assistant Director of Policy and Research at the Massachusetts Taxpayers Foundation, and Carrie Bernstein, Senior Research Analyst at the UMass Donahue Institute, provided substantial research support for Commissioners Mike Widmer and Lynn Griesemer.

II. GUIDING PHILOSOPHY

The Commission agreed to make all recommendations based on the principle that an effective democracy requires exceptional representatives of the people, especially those officials with the greatest responsibilities. The U.S. Constitution establishes the framework of a democratic government whose success depends to a great extent upon its elected

officials' professional skills, analytical abilities, and commitment to serve the will of the people. Writing of government efficiency in the Federalist Papers, Alexander Hamilton observed that "the vigor of government is essential to the security of liberty." In Article V of the Constitution of Massachusetts, John Adams wrote that "all power residing originally in

the people, and being derived from them, the several magistrates and officers of government, vested with authority, whether legislative, executive, or judicial, are their substitutes and agents, and are at all times accountable to them." The capacity of those agents to adequately perform this function will in large part determine the efficacy of representative government.

Article XIII of the Massachusetts Constitution states: As the public good requires that the governor should not be under the undue influence of any of the members of the general court by a dependence on them for his support, that he should in all cases, act with freedom for the benefit of the public, that he should not have his attention necessarily diverted from that object to his private concerns -- and that he should maintain the dignity of the commonwealth in the character of its chief

magistrate, it is necessary that he should have an honorable stated salary, of a fixed and permanent value, amply sufficient for those purposes, and established by standing laws: and it shall be among the first acts of the general court, after the commencement of this constitution, to establish such salary by law accordingly.

A constitutional officer's salary should enable any capable individual of the Commonwealth, regardless of his or her economic means and geographic representation, to offer his or her talents to the public interest. It should simultaneously act as a barrier or protection against the temptation of corruption or influence. In addition to these factors,

the Commission wishes to recommend compensation levels that will bring qualified, dedicated people from the public, private and not-for-profit sectors to public office. The Commission views this collaboration as essential to effective governance in an increasingly complicated world and wishes to open the doors of elected office to a greater number of

qualified individuals while helping to insure that, once in office, those officials execute their job faithfully and effectively.

Based on the Commission's review of the literature on public employee compensation and responsibilities, (3 See, for example, reports from the 2000 Connecticut Commission of Compensation of Elected Officials and Judges, Oregon's 2008 report, the 2008 Guzzi-Costa Report, and a host of others based their recommendations on similar criteria. Other examples include James L. Stern, Charles M. Rehmus, J. Joseph Loewenberg, Hirshel Kasper, and Barbara D. Dennis, Final-Offer Arbitration (Lexington, MA: D. C. Heath, 1975), pp. 203-13; Walter Fogel and David Lewin, "Wage Determination in the Public Sector," in Public Sector Labor Relations, edited by David Lewin, Peter Feuille, and Thomas A. Kochan, 2nd edition (Sun City, AZ: Thomas Horton and Daughters), pp. 269-289; Alan Rosenthal, Engines of Democracy: Politics & Policymaking

in State Legislatures (Washington, DC: CQ Press, 2009); G. Krausse and N. Woods,
State Bureaucracy: Policy Delegation, Comparative Institutional Capacity, and Administrative
Politics in the American States, Oxford Handbook of State and Local Government, 2014.)
extensive research, public hearings, and its discussions, it concluded that the following factors be considered in setting salaries of high-level elected government positions within its scope of responsibility:

- Ability to attract and retain a diverse and high quality set of people in determining public policy and the delivery of public services.
 - Official list and scope of responsibilities undertaken by public officials.

207	• Comparability of salaries of similar positions in other states, as well as comparability
208	within the state's own salary structure.
209	• Comparability of direct and indirect compensation of public officials with similar
210	employment in the private sector, including for-profit and not-for-profit businesses.
211	• Cost of living in Greater Boston and Massachusetts generally compared to other states
212	and regions, and changes in these costs since previous salary adjustments.
213	• Skills and qualifications required, and level of responsibility associated with the
214	position.
215	• Effects on the current, future, direct, and indirect costs of salary decisions on the state's
216	finances.
217	While ideally comparisons would be made of total compensation, including benefits and
218	other non-salary compensation, the tight time constraints required the Commission to prioritize
219	its investigations, and this analysis is not included.
220	III. ANALYSIS
221	METHODOLOGY AND BACKGROUND FOR ANALYSIS
222	Table 1 shows the salaries that are currently being paid to the Governor, Secretary of
223	State,
224	Attorney General, Treasurer, Auditor, Speaker of the House and Senate President.
225	Because
226	the Lieutenant Governor position has been vacant since 2012, the Commissioners

227	estimated what the current salary might have been had the position continued to receive
228	the same increases as those of the Governor.
229	Table 1
230	Current Salaries of Constitutional Officers, Senate President, and Speaker of the House
231	Commissioners developed and reviewed descriptions of the jobs of each of the
232	Constitutional Officers, and identified similar positions in the public, private, and not-
233	forprofit
234	sectors.4 For similar positions in other states, Commissioners relied upon data
235	collected by the Council for State Governments as published in the 2014 Book of States.5
236	The Commission compared the salaries that Massachusetts pays to each of its
237	Constitutional Officials with those paid in other states. Table 2 summarizes the relative
238	ranking of each of these positions with similar officials in the other 49 states. The state-
239	by-
240	4 The descriptions of each of these positions are summarized in Appendix A.
241	5 Council of State Governments, 2014 Book of States, available at
242	http://knowledgecenter.csg.org/ kc/
243	category/content-type/bos-2014. These data reflect salary data for the 2014 fiscal year
244	(ends June 30, 2014),

245	and were collected by CSG in February 2014, either through survey responses or through
246	access to state
247	websites.
248	Position Current Salary
249	Percentage of
250	Governor's Salary
251	Governor \$151,800 100%
252	Auditor \$134,952 88.90%
253	Lieutenant Governor
254	(Projected)
255	\$134,932 88.89%
256	Secretary of State \$130,916 86.24%
257	Attorney General \$130,582 86.02%
258	Treasurer \$127,917 84.27%
259	Senate President \$102,279 67.38%
260	House Speaker \$102,279 67.38%
261	Total Cost \$1,015,657
262	7

263		state rankings for each position and more details on the findings are included in Appendi
264	B.	
265		Table 2
266		Rank of Massachusetts Constitutional Officer Salaries Among 50 States
267		However, salaries paid to individuals locally do not accurately reflect the buying power
268	that	
269		a salary has in that location. Typically if one were considering relocating to a similar
270		position in another part of the country, one would want to know how those two salaries
271		compare in terms of their ability to purchase the goods and services needed. To
272	accura	itely
273		analyze the salaries that Massachusetts pays its Constitutional Officers compared with
274		comparable positions in other states, we applied a cost of living index to the salaries paid
275	to	
276		Constitutional Officers in Massachusetts, and compared these with similarly adjusted
277		positions in the other 49 states. Table 3 summarizes the rankings of the Constitutional
278		Officers of Massachusetts with those in the other states after adjusting them for cost of
279	living.	
280		Table 3
281		Rank of Massachusetts Constitutional Officer Adjusted Salaries Among 50 States

282	Position Salary for FY2014
283	Rank of Massachusetts Among 50 States
284	Governor \$151,800 11
285	Attorney General \$130,582 20
286	Treasurer \$127,917 11
287	Lieutenant Governor \$134,932 6
288	Secretary of State \$130,262 9
289	Auditor \$137,425 14
290	Position
291	Salary for FY2014 - Unadjusted
292	Rank of Massachusetts Among 50 States - Unadjusted
293	Salary for FY2014 - Adjusted for Cost of Living Difference
294	Rank of Massachusetts Among 50 States - Adjusted
295	Governor \$151,800 11 \$128,318 26
296	Lieutenant Governor \$134,932 6 \$114,059 11
297	Secretary of State \$130,262 9 \$110,112 16
298	Attorney General \$130,582 20 \$110,382 31

299	Treasurer \$127,917 11 \$108,129 18
300	Auditor \$137,425 14 \$116,167 20
301	As mandated by the legislation creating the Special Commission, the Commission studied
302	the compensation of large for-profit and not-for-profit organizations in the
303	Commonwealth.
304	The positions of the public officials identified in Article LXIV of the Articles of
305	Amendment
306	to the Constitution do not have clear, direct private sector equivalents. However, to meet
307	the legislative requirements, the Commission identified specific private sector positions
308	whose responsibilities reflect public sector duties in greater or lesser fashion.6 A review
309	of
310	a compensation survey database using inputs based on all industries, which includes
311	forprofit
312	and not-for-profit sectors, in Massachusetts with gross revenues between \$5 billion
313	and \$20 billion in revenue indicated that the compensation of the public officials is less
314	than what the private sector executives currently make in all cases. For example, the
315	Governor's base salary is between 5 percent and 8 percent of a CEO's total compensation
316	in
317	the private sector. Table 4 illustrates how base salaries of the elected officials compare to

318		the private sector at various revenue sizes.
319		6 The Commission was assisted by consultants from Sullivan, Cotter and Associates, Inc.
320	(Sulliv	van Cotter) and
321		an intern, Sunshine Greene, from Simmons College School of Management. The source
322	of the	compensation
323		data used in this analysis was the ERI Economic Research Institute's (ERI) Executive
324	Comp	ensation Assessor.
325		Table 4
326		Private Sector Equivalents with Constitutional Officers
327		To determine "a comparison of direct and indirect compensation of public officials with
328		similar employment in the private sector in the commonwealth," the Commissioners,
329	with	
330		the assistance of Sullivan Cotter and Ms. Greene, used the following parameters from the
331		ERI Executive Assessor:
332		Geographic Location: Massachusetts
333		• Similar employment: The fiscal budget of the Commonwealth is \$36.5 billion. Since
334		there are very few companies of similar size headquartered within the
335		Commonwealth, the commissioners decided to use the parameters of "all industries"

336	at revenue sizes of \$5 billion, \$10 billion and \$20 billion to demonstrate the range of
337	private sector employment opportunities within the Commonwealth.
338	\$10 \$20
339	billion billion
340	Governor \$151,800 Chief Executive
341	Officer
342	\$1,913,970 \$2,366,042 \$2,842,970 8% 6% 5%
343	Lieutenant
344	Governor
345	\$127,327 Executive Vice
346	President
347	\$818,987 \$1,004,704 \$1,207,530 16% 13% 11%
348	Attorney
349	General
350	\$130,582 Top Legal Executive \$755,567 \$901,098 \$1,074,607 17% 14% 12%
351	Secretary
352	of State \$130,262

353	Chief
354	Administrative
355	Officer
356	\$751,648 \$902,861 \$1,084,449 17% 14% 12%
357	Treasurer \$127,917 Chief Financial
358	Officer
359	\$878,445 \$1,096,250 \$1,379,654 15% 12% 9%
360	Treasurer \$127,917 Top Treasurer
361	Corporate
362	\$529,658 \$634,662 \$760,460 24% 20% 17%
363	Auditor \$134,952 Top Internal
364	Auditor
365	\$193,465 \$220,002 \$252,140 70% 61% 54%
366	Senate
367	President/
368	Speaker of
369	the

370	House
371	Senate
372	President/
373	Speaker of
374	the
375	House
376	Position
377	Current
378	Salary
379	Private Sector
380	Survey Title
381	Private Sector Total Compensation Salaries at Various Revenue Sizes
382	Current Salary as a % of
383	the 50th Percentile
384	\$5 billion \$10 billion \$20 billion \$5 billion
385	18% 15%
386	\$102,279 Chief Operating

387		Officer
388		\$1,151,417 \$1,422,821 \$1,700,651 9% 7% 6%
389		\$102,279 Chairman of Board
390		(Outside Member)
391		\$498,997 \$576,038 \$664,964 20%
392		• Job comparisons: The public officials identified in Article LXIV of the Articles of
393		Amendment to the Constitution do not have direct private sector equivalents. The
394		commissioners acknowledge this and attempted to make the best comparisons
395		possible to the private sector.
396		The job comparisons and more details on the findings are included in Appendix C.
397		In the following pages the Commission describes its findings with respect to the current
398		salaries being paid to Constitutional Officers in Massachusetts.
399		ANALYSIS OF GOVERNOR'S COMPENSATION
400		The Governor of the Commonwealth is the Chief Executive Officer of the largest
401	institu	tion
402		in the Commonwealth: state government. The Governor7 oversees total spending of \$46
403		billion, including a state operating budget of \$36.5 billion and a state capital budget of
404	\$4.5	

405		billion. There are approximately 136,000 employees in Massachusetts state government
406		entities, of which 45,000 work in the Executive Branch. The Governor is the leader of the
407		Commonwealth in terms of the day-to-day functioning of the government and the public
408		official citizens turn to in times of crisis. S/he submits budgets, convenes special sessions
409	of	
410		the legislature, oversees the management and organization of the Executive Branch and
411	has	
412		line item veto power on appropriations bills. Among many other functions, the Governor
413	is	
414		the Commander in Chief of the Massachusetts National Guard, and appoints a cabinet
415	and	
416		citizens to more than 700 boards and commissions. The position is full-time, high profile
417		and demanding. The Governor makes thousands of decisions every year and is expected
418	to	
419		be a competent executive, a collaborative partner with the legislative branch and an
420		effective communicator with the public. S/he faces intense public and media scrutiny and
421	is	
422		expected to make meaningful decisions that frequently are controversial, sometimes

423		contentious, and often affect virtually every citizen of the Commonwealth. The position
424	of	
425		Governor has historically been viewed as the preeminent and most important
426		constitutional office in the Commonwealth.
427		The Governor of Massachusetts earns a salary of \$151,800 (Table 1). Compared with
428		compensation for governors of the other 50 states, the compensation for the
429	Massa	chusetts
430		governor ranks 11th (Table 2).
431		Adjusted for cost of living, the Governor's salary ranks 26th out of all 50 states (Table 3).
432		In 2014, more than 1,254 state employees (including state college and university
433		employees) earned more than the Governor. Including overtime the number of employees
434		earning more than the Governor would likely be 75% larger. The Chief Justice of the
435		Supreme Judicial Court earns more than the Governor (\$181,239), as do the Chief Justice
436	of	
437		the Trial Court, the Chief Justice of the Court of Appeals, and the Court Administrator,
438	all of	
439		7 See Appendix A for a description of the Governor's responsibilities.
440		whom earn \$173,058, as well as all Trial Court judges in Massachusetts. All district

441		attorneys earn more than the Governor, as do many directors and other employees of
442		quasi-independent state agencies. In terms of direct reports, the Comptroller earns more
443		than the Governor, as do all of the members of the Governor's cabinet and his/her Chief
444	of	
445		Staff. The Governor makes less than the Presidents and Chancellors of all 29
446	Massa	chusetts
447		state colleges and universities, including the state's 15 community colleges.
448		Massachusetts is one of only six states that does not provide an official gubernatorial
449		residence. One of the other five, Idaho, provides an annual housing stipend of \$58,000,
450	and	
451		the Governor lives in his own house. While there is no reliable way to assign an exact
452	dollar	
453		value to the benefit of an official residence and the ability of the Governor to host
454	activit	ies
455		at an official state residence, experts have estimated a dollar value that exceeds \$100,000.
456		Boston is the 7th most expensive city in the country, and Boston is the most expensive
457	state	
458		capital in the nation as measured by the cost of an average single-family home.8
459	Theref	Core,

460		the dollar value of a Governor's house or residence would presumably be greater than the
461		dollar value assigned to most other states.
462		A prior Advisory Board on Compensation in 2008 (Guzzi-Costa report) recommended a
463		\$175,000 salary for the Governor, as well as substantial increases in judicial
464	compe	ensation.
465		While the judicial recommendations were eventually acted upon, the recommendation in
466		terms of the Governor's salary was not. When adjusted for inflation since 2008, the
467		\$175,000 salary would be \$193,500 in 2014.9
468		As described previously, the Commission studied the compensation of large for-profit
469	and	
470		not-for-profit organizations in the Commonwealth. Compared to the CEOs of all such
471		organizations in Massachusetts with revenues of \$20 billion or more, the Governor earns
472	5	
473		percent of comparator CEO median total compensation: \$151,800 versus \$2,842,970
474		(Table 4).
475		ANALYSIS OF ATTORNEY GENERAL'S COMPENSATION
476		The Attorney General10 currently earns an annual salary of \$130,582 (Table 1).
477	Compa	ared

478		with the compensation for Attorneys General in all 50 states, this salary ranks 20th (Table
479		2). Adjusted for cost of living, the Massachusetts Attorney General salary ranks 31st out
480	of	
481		all 50 states (Table 3). The Attorney General earns less than every district attorney and
482		judge in the Commonwealth. S/he also earns less than the starting salary of most first
483	year	
484		associates at prominent Boston law firms. Informed by the work of our private sector
485		comparator study, the Attorney General is the rough equivalent of the Top Legal
486	Execu	tive
487		or General Counsel at a large company. Using the \$20 billion comparator set, the current
488		salary is 12 percent of total compensation: \$130,582 versus \$1,074,607 (Table 4).
489		8 National Association of Realtors, 2014 2Q data.
490		9 Data provided by the Bureau of Labor Statistics, CPI Inflation Calculator.
491		10 See Appendix A for a description of the Attorney General's responsibilities.
492		ANALYSIS OF TREASURER'S COMPENSATION
493		The Treasurer11 currently earns an annual salary of \$127,917 (Table 1). In comparison
494		with Treasurers in the 46 states with a comparable position, this salary ranks 11th (Table

495		2). Adjusted for cost of living, the Massachusetts Treasurer's salary ranks 18th out of
496	these	
497		46 states. In terms of rough comparisons with the private sector, the Treasurer is the
498		equivalent of Top Treasurer Corporate or Chief Financial Officer in a large company.
499	Using	
500		the \$20 billion comparator set for private sector comparisons, the current Treasurer's
501		salary is 17 percent of the total compensation of Top Treasurer Corporate: \$127,917
502	versus	
503		\$760,460 (Table 4). When compared to the Chief Financial Officer, the Treasurer's
504	salary	is
505		9 percent of total compensation: \$127,917 versus \$1,379,654 (Table 4).
506		ANALYSIS OF SECRETARY OF STATE'S COMPENSATION
507		The Secretary of State12 currently earns an annual salary of \$130,262 (Table 1). In
508		comparison with Secretaries of States in the 46 states with a comparable position, this
509		salary ranks 9th (Table 2). Adjusted for cost of living, the Massachusetts Secretary of
510	State's	
511		salary ranks 16th out of these 46 states. The Secretary of State earns less than the
512		Registers of Probate in the Commonwealth, as well as 15 clerks of court and clerk
513		magistrates, all of whom earn \$134,692. Our private sector comparator set found that the

514		Secretary of State might best be compared with the Chief Administrative Officer of a
515	large	
516		corporation. Using the \$20 billion revenue set, the Secretary of State's salary is 12
517	percen	ıt .
518		of equivalent positions: \$130,262 versus \$1,084,449 (Table 4).
519		ANALYSIS OF STATE AUDITOR'S COMPENSATION
520		The Auditor13 currently earns an annual salary of \$134,952. In comparison with Auditors
521		in the 44 states with a comparable position, this salary ranks 14th (Table 2). Adjusted for
522		cost of living, the Auditor's salary ranks 20th out of these 44 states. Our private sector
523		comparator set found that the position of Auditor is analogous to the Top Internal Auditor
524		of a large corporation, and the Auditor's salary is 54 percent of equivalent positions:
525		\$134,952 versus \$252,140 (Table 4).
526		ANALYSIS OF LIEUTENANT GOVERNOR'S COMPENSATION
527		The Lieutenant Governor14 would currently earn an annual salary of \$134,932 if the last
528		Lieutenant Governor's salary from 2012 rose at the same level as the Governor's over the
529		past two years. In comparison with Lieutenant Governors in the 43 states with a
530		11 See Appendix A for a description of the Treasurer's responsibilities.
531		12 See Appendix A for a description of the Secretary of State's responsibilities.

532		13 See Appendix A for a description of the Auditor's responsibilities.
533		14 See Appendix A for a description of the Lieutenant Governor's responsibilities.
534		13
535		comparable position, this salary ranks 6th (Table 2). Adjusted for cost of living, the
536		Massachusetts Lieutenant Governor's salary ranks 11th out of these 43 states. While
537	there	
538		is no position directly analogous in the private sector, the comparator set chosen for the
539	Lt.	
540		Governor is an Executive Vice President of a large corporation. The Lt. Governor's
541	salary	is
542		some 11 percent of equivalent positions: \$134,932 versus \$1,207,530 (Table 4).
543		RELATIONSHIP AMONG THE SALARIES OF CONSTITUTIONAL OFFICERS
544		A rough hierarchy exists among salaries of other constitutional officers in relationship to
545		the Governor's salary. The State Auditor currently earns 88.9 percent of the Governor's
546		salary. The Secretary of State earns 86.2 percent of the Governor's salary. The Attorney
547		General earns 86 percent of the Governor's salary. The Treasurer earns 84.3 percent of
548	the	
549		Governor's salary. The position of Lieutenant Governor is now vacant; we estimate that
550	if	

551		that position had been continuously occupied, the Lieutenant Governor would now earn
552		88.9 percent of the Governor's salary (Table 1).
553		ANALYSIS OF LEGISLATOR BASE PAY AND OTHER COMPENSATION
554		The base salary of legislators was established by Constitutional Amendment Article
555	CXVI	III,
556		effective January 1, 1998, and therefore was not reviewed by the Commission. In 2014,
557	the	
558		base salary for each legislator is \$60,033. Massachusetts legislators are elected to a two-
559	year	
560		term; each biennial session begins on the first Wednesday in January of the odd-
561	numb	ered
562		years. All formal business of the first year of the session must be concluded by
563		the third Wednesday in November of that year. The legislature then sits in an informal
564		session until the first Wednesday of January of the second year. Formal session through
565		the last day of July, and then finishes the remainder of the session in an informal session.
566		There is a wide range of responsibilities and time commitments among the legislatures in
567		the 50 states, therefore the Commissioners concluded that the most relevant comparisons
568		were between Massachusetts and the other states with full-time legislatures. These

569		comparisons are summarized below in Table 5. Massachusetts' base pay for 2014 ranks
570	7th	
571		among the states with full-time legislatures, both unadjusted and adjusted for cost of
572	living.	
573		Table 5
574		Base Pay for Legislators – States with Full-Time Legislatures
575		Constitutional Amendment Article CXVIII directly linked the adjustment in legislative
576		salaries every two years to any changes in the median household income in the
577		Commonwealth. In 2014, the base salary for each legislator is \$60,033. By comparison,
578	the	
579		median household income in Massachusetts for 2013 was \$66,768, a difference of \$6,735
580		or 11 percent.
581		Below we discuss the effect of this mechanism on the salary that legislators receive.
582		HOUSE SPEAKER AND SENATE PRESIDENT
583		In addition to the base salary, the Senate President and House Speaker both earn an
584		additional \$35,000 stipend in recognition of their increased responsibilities and time
585		commitment. This same stipend has been in effect since 1982. When adjusted for
586	inflatio	nn

587	since 1982, the \$35,000 stipend would be approximately \$86,000 in 2014.15 The Senate
588	President and House Speaker together are the leaders of a co-equal branch of state
589	government. Both positions wield enormous authority over the budget, operations of state
590	government and legislation, and both positions, along with that of Governor, require
591	those
592	who hold the positions to be on-call at all times.
593	For fiscal 2013, the Senate President and House Speaker both earned \$102,279.16 This
594	includes the total of their base salary, plus a leadership stipend of \$35,000, plus up to
595	15 Data provided by the Bureau of Labor Statistics, CPI Inflation Calculator.
596	16 Specific special payment data reflect earnings rather than rate. For example, the state's
597	Open Checkbook
598	states that the President of the Senate and Speaker of the House earned \$102,279 in 2013.
599	The Open
600	Checkbook explains what can account for the difference between earnings and rate:
601	Rank Among 11
602	States with Full-Time Legislatures
603	Base Salary
604	States with Full-Time Legislatures

605	Rank Among 11
606	Base Salary Adjusted
607	8 Alaska \$50,400 Alaska 10 \$42,496
608	1 California \$97,197 California 2 \$81,541
609	11 Florida \$29,697 Florida 11 \$29,201
610	5 Illinois \$67,836 Illinois 5 \$63,876
611	7 Massachusetts \$60,033 Massachusetts 7 \$50,746
612	4 Michigan \$71,685 Michigan 3 \$73,599
613	10 New Jersey \$49,000 New Jersey 9 \$43,828
614	3 New York \$79,500 New York 4 \$69,191
615	6 Ohio \$60,584 Ohio 6 \$61,073
616	2 Pennsylvania \$84,012 Pennsylvania 1 \$83,016
617	9 Wisconsin \$49,943 Wisconsin 8 \$49,108
618	\$7,200 that each legislator is allowed to receive for expenses. Using these data, the
619	current
620	salary of the Senate President and House Speaker equates to 67 percent of the Governor's
621	salary. When compared with the salaries paid to legislative leaders in other states with
622	full-time legislatures (using the base salary plus leadership stipend for comparability), the

623	Massachusetts Senate President's salary ranks 5th, and the House Speaker's salary ranks
624	6th.
625	After adjusting for cost of living, the Massachusetts Senate President ranks 6th and the
626	House Speaker ranks 7th (see Table 6).
627	http://checkbook.itd.state.ma.us/StateOfMass/Help/FAQ.html#q2.2. "The Annual Rate is
628	the calculated
629	annual rate for an employee, while earnings are the year-to-date actual payments
630	received. Earnings may be
631	lower than Annual Rate if the final payroll has not been paid, or if the employee was on
632	unpaid leave during
633	the year. Earnings that are higher than Annual Rate reflect payments from a number of
634	possible sources, such
635	as overtime, additional pay for working overnight, on weekends or holidays, or some
636	recognitions for length
637	of service or educational degrees."
638	Table 6
639	Comparison of Pay for House and Senate Leaders Among Full-Time Legislatures
640	The 2008 Advisory Board (Guzzi-Costa report) on public compensation recommended a

641	salary for the House Speaker and Senate President of \$159,100. When adjusted for
642	inflation
643	since 2008, the \$159,100 salary would be slightly more than \$175,000 in 2014.17
644	In an effort to fulfill our mandate to compare the Senate President and Speaker of the
645	House to comparable private sector positions, we selected the Chair of the Board and/or
646	17 Data provided by the Bureau of Labor Statistics, CPI Inflation Calculator.
647	State
648	Senate President
649	Pay
650	Rank Among 11
651	Senate President
652	Pay - Adjusted
653	Rank Among 11
654	No. of Constituents Served by Each Senator
655	Alaska \$50,900 9 \$42,917 10 36,757
656	California \$109,584 3 \$91,933 4 958,313
657	Florida \$41,181 11 \$40,493 11 488,822
658	Illinois \$95,313 4 \$89,749 5 113,438

659	Massachusetts \$95,033 5 \$80,332 6 167,321
660	Michigan \$76,647 7 \$78,693 7 260,411
661	New Jersey \$65,317 8 \$58,423 8 222,483
662	New York \$121,000 2 \$105,309 2 311,923
663	Ohio \$94,437 6 \$95,199 3 350,631
664	Pennsylvania \$131,148 1 \$129,593 1 255,476
665	Wisconsin \$49,943 10 \$49,108 9 174,022
666	State
667	House Speaker
668	Pay
669	Rank Among 11
670	House Speaker
671	Pay - Adjusted
672	Rank Among 11
673	Alaska \$50,900 9 \$42,917 10
674	California \$109,584 3 \$91,933 5
675	Florida \$41,181 11 \$40,493 11

676	Illinois \$95,313 5 \$89,749 6
677	Massachusetts \$95,033 6 \$80,332 7
678	Michigan \$98,685 4 \$101,319 3
679	New Jersey \$65,317 8 \$58,423 8
680	New York \$121,000 2 \$105,309 2
681	Ohio \$94,437 7 \$95,199 4
682	Pennsylvania \$130,034 1 \$128,492 1
683	Wisconsin \$50,243 10 \$49,403 9
684	Chief Operating Officer of a large company as similar positions. These analogies are
685	inexact
686	and imprecise, as the outside Lead Director of a company is only a part-time position,
687	and
688	clearly neither the Speaker nor the Senate President is responsible for day-to-day
689	activities
690	in the Executive Branch. However, both the Speaker and Senate President develop the
691	operating budgets, as well as the operational direction and mandates of public agencies
692	throughout state government. Nevertheless, when compared to Chairman of the Board
693	(Outside Member), the House Speaker and Senate President earn 15 percent of equivalent

694 compensation: \$102,279 versus \$664,964 (Table 4). When compared to the Chief 695 Operating Officer, the Senate President and House Speaker earn 6 percent of comparable 696 compensation: \$102,279 versus \$1,700,651 (Table 4). 697 BIENNIAL ADJUSTMENT 698 Voters adopted a constitutional amendment in 1998, effective for the 2001-02 legislative 699 session, directly linking the biennial change in legislative salaries to the change in median 700 household income in the Commonwealth. However, the lack of timely median household 701 income data has forced administrations to improvise when estimating the growth in 702 income for the year preceding the start of each session. As a result, there is no consistent 703 method for determining the biennial change in legislative salaries. The Commission 704 sought 705 to find a method for calculating changes in legislative pay that is fair, consistent, and 706 avoids 707 arbitrariness. 708 The Commission has researched a variety of options and data sources for calculating 709 biennial changes in legislative pay based on the increase/decrease of income for state 710 residents. The Commission recommends using data from the Bureau of Economic 711 Analysis

712		(BEA) to measure the quarterly change in salaries and wages in Massachusetts for the
713	most	
714		recent eight quarters to determine the biennial change in legislative salaries. For the
715	2015-	
716		2016 session, this calculation would measure the change in wages and salaries between
717	Q4	
718		2012 and Q3 2014. Table 7 shows a history of the biennial adjustments and what these
719		might have been had the BEA method been used.
720		Table 7
721		Comparison of Actual Pay Changes and Changes Using BEA Method
722		The BEA data measures statewide income in the aggregate, not the median. However, the
723		BEA releases updated data frequently, with lag times of three months or less, so using
724	this	
725		resource addresses the critical challenge of timely data. Wages and salaries include
726		commissions, tips, and bonuses; voluntary employee contributions to deferred
727		compensation plans, such as 401(k) plans; employee gains from exercising stock options;
728		and receipts-in-kind that represent income. Wages and salaries are measured before
729		deductions, such as for Social Security contributions, union dues, and voluntary
730	emplo	vee

/31	co	ontributions to defined contribution pension plans.
732	Ll	EGISLATIVE PER DIEM AND OFFICE EXPENSES
733	M	assachusetts General Laws Part I Section 9B prescribes per-diem and expense
734	payments	
735	fo	r legislators beyond base salaries. Each member of the legislature is paid \$7,200 a year
736	fo	r expenses often used to pay for computers, cell phones, and district or home office
737	ex	spenses. Additionally, legislators are entitled to per diem payments for each day the
738	le	gislature is in session, as well as any other day a legislator goes to the State House in
739	pe	erformance of official duties. These per diem payments range from \$10 to \$100, based
740	on	
741	pr	roximity to Beacon Hill (see Figure 1).
742	Se	ession Actual Pay and Percentage Change
743	В	EA, 8 Most Recent Quarters and Percentage Change
744	20	007 (base year) \$58,197 \$58,197
745	\$6	51,440 \$62,206
746	(+	5.6%) (+6.9%)
747	\$6	51,133 \$62,585
748	(-(0.5%) (+0.6%)

749 \$60,032 \$66,410 750 (-1.8%) (+6.1%) 751 \$63,994 752 (+6.6% based on 2013-14 actual pay)[1] 753 Note: Calculations for BEA are based on the data that was available at the time of 754 calculation. 755 [1] The projection for the 2015-16 pay is based on the most recent seven quarters of BEA 756 wages and salary 757 data, covering Q4 2012 through Q2 2014. Data for Q3 2014 will be available in mid-758 December. 2009-10 session 759 760 2011-12 session 761 2013-14 session 762 2015-16 session projected N/A 763 Finally, there is a category of special compensation for those representatives and senators 764 who have leadership roles. In addition to the President of the Senate and the Speaker of the 765 House, others with leadership roles such as chair/vice chair of committees are regulated by 766 section 3 chapter 192 of the 1994 acts (with substantive revisions in 2000 and 2005). Table 8

767

summarizes the range of these payments.

768	Figure 1
769	Table 8
770	Current Legislative Salaries by Position
771	Position
772	No. in
773	Position
774	Present
775	Base Pay
776	Stipend
777	Total Base
778	Pay and
779	Stipend Expenses
780	Total Base
781	Pay,
782	Stipend
783	and
784	Expenses

785	Open
786	Checkbook*
787	President of the Senate and Speaker of the House 2 \$60,033 \$35,000 \$95,033 \$7,200
788	\$102,233 \$102,279
789	Chairmen of the House and Senate Committees on
790	Ways and Means 2 \$60,033 \$25,000 \$85,033 \$7,200 \$92,233
791	Floor Leaders of each of the major political parties
792	in the Senate and House 2 \$60,033 \$22,500 \$82,533 \$7,200 \$89,733
793	The President pro tempore of the Senate,
794	The Speaker pro tempore of the House, 2 \$60,033 \$15,000 \$75,033 \$7,200 \$82,233
795	The Assistant and Second Assistant Floor Leaders of
796	each of the major political parties in the Senate and
797	the House 8 \$60,033 \$15,000 \$75,033 \$7,200 \$82,233
798	The Third Assistant Floor Leaders of the minority party
799	in the Senate and House and of the majority party in
800	the Senate 3 \$60,033 \$15,000 \$75,033 \$7,200 \$82,233
801	The Chairmen of each of the four divisions of the
802	House 4 \$60,033 \$15,000 \$75,033 \$7,200 \$82,233

803	The Chairman of the House Committee on Rules 1 \$60,033 \$15,000 \$75,033 \$7,200
804	\$82,233
805	The Vice Chairmen of the Senate and House
806	Committees on Ways and Means 2 \$60,033 \$15,000 \$75,033 \$7,200 \$82,233
807	The ranking minority members of the Senate and
808	House Committees on Ways and Means 2 \$60,033 \$15,000 \$75,033 \$7,200 \$82,233
809	The Chairmen of the Senate and House Committees
810	on Bonding, Capital Expenditures and State Assets;
811	Post Audit and Oversight; State Administration and
812	Regulatory Oversight; Health Care Financing; Financial
813	Services; the Joint Committee on Revenue; and the
814	Committee on Economic Development and Emerging
815	Technologies 14 \$60,033 \$15,000 \$75,033 \$7,200 \$82,233
816	The Chairmen of all other Committees of the Senate
817	and the House of representatives established by the
818	joint rules, or by the senate or house rules, \$60,033 \$7,500 \$67,533 \$7,200 \$74,733
819	The Vice Chairman and the ranking minority member
820	of the House committee on rules,

821	2 \$60,033 \$7,500 \$67,533 \$7,200 \$74,733
822	The Vice Chairman of the House Committee on Post
823	Audit and Oversight,
824	1 \$60,033 \$7,500 \$67,533 \$7,200 \$74,733
825	The Assistant Vice Chairmen of the Senate and House
826	Committees on Ways and Means,
827	2 \$60,033 \$7,500 \$67,533 \$7,200 \$74,733
828	The House Vice Chairmen of the Committees on
829	Financial Services; Health Care Financing; Bonding,
830	Capital Expenditures and State Assets; State
831	Administration and Regulatory Oversight; and
832	Revenue.
833	5
834	\$60,033 \$7,500 \$67,533 \$7,200 \$74,733
835	The House ranking minority member of the
836	Committee on Bonding, Capital Expenditures and
837	1

838	\$60,033 \$7,500 \$67,533 \$7,200 \$74,733
839	The House Vice Chairman and the House ranking
840	minority member of the committee on Economic
841	Development and Emerging Technologies,
842	2
843	\$60,033 \$7,500 \$67,533 \$7,200 \$74,733
844	The Senate and House ranking minority members of
845	the Committee on Health Care Financing 2 \$60,033 \$7,500 \$67,533 \$7,200 \$74,733
846	All other members of the House and Senate \$60,033 \$0 \$60,033 \$7,200 \$67,233
847	Note: *Specific special payment data reflects earnings rather than rate. The state's open
848	checkbook explains what can account for the
849	difference between earnings and rate:
850	http://opencheckbook.itd.state.ma.us/StateOfMass/Help/FAQ.html#q2.2. "The Annual Rate is
851	the calculated annual rate for an employee, while earnings are the year-to-date actual
852	payments received. Earnings may be lower than
853	Annual Rate if the final payroll has not been paid, or if the employee was on unpaid leave
854	during the year. Earnings that are higher than
855	Annual Rate reflect payments from a number of possible sources, such as overtime,
856	additional pay for working overnight, on weekends or

858 IV. CONCLUSIONS 859 After extensive analysis and fact finding, the Special Commission concludes that the 860 compensation of the Commonwealth's Constitutional Officers and legislative leadership 861 is 862 generally outdated and inadequate. Massachusetts state government is the instrument 863 through which we govern ourselves as a Commonwealth. It is a large and complex 864 organization that provides vital services that affect every citizen, and as such it needs to 865 attract talented, publicly spirited and honest individuals from diverse socio-economic and 866 geographic backgrounds to fulfill its mission of serving every citizen. In recent years, 867 state 868 government has increasingly been asked and expected to provide more and better services 869 with fewer resources. A greater premium is placed on efficiency and effectiveness in 870 government today than in the past, and there is a greater need for modern management 871 practices in all of its aspects. 872 While state government is the public's "business," its top officials cannot and should not 873 be 874 compensated in a manner equivalent to the private sector. Nevertheless, as the League of

holidays, or some recognitions for length of service or educational degrees."

857

876 be 877 adequate enough to attract and retain qualified individuals to a public career and ensure 878 that there is not a temptation to betray the public trust. The capabilities that citizens should expect in their public officials are substantial and the 879 880 demands of these positions are undeniable. The actions the public officials take are significant for our democracy and the economy. While these responsibilities are high 881 882 profile, the risks public officials sometimes incur can also be high. The price they pay for 883 intense public scrutiny and lack of privacy is great. 884 Beyond potential financial sacrifices and professional risks that elected leadership entails, 885 there are also offsetting rewards and professional recognition. The positions which the 886 Commission studied offer intrinsic rewards and personal and professional satisfaction. 887 Serving the public in visible and demonstrable ways can be enormously fulfilling and, 888 done 889 well, adds enormous value to society. Moreover, the experience and insight gained in 890 such 891 positions can also lead to lucrative employment in the private sector whether in for-profit 892 or not-for-profit industries. While no firm calculation can precisely capture these multiple

Women Voters testified before the Commission, compensation for public officials should

875

893		dimensions, the Commission's analysis leads to the conclusion that Massachusetts needs
894	to	
895		address public official compensation in a comprehensive fashion, adjust for certain
896		anomalies, and adjust salaries to better conform to responsibilities.
897		The Special Commission finds that the Governor of Massachusetts is paid a salary not
898		commensurate with his/her responsibilities. The current salary does not reflect the
899		foundational role that that the Governor plays in the functioning of an honest, efficient
900	and	
901		professional government that can enjoy the trust and confidence of the public it serves.
902		While private sector comparisons are only informative and not instructive, they do
903	conve	у
904		the importance the market place and shareholders place on executive leadership in large
905		and complex organizations. The discrepancy with the Governor's salary is striking, given
906		the enormity and scope of the Governor's responsibilities and powers and the fact that
907	s/he	
908		is responsible not to shareholders but to virtually millions of citizen stakeholders in the
909		Commonwealth.
910		The Special Commission fully respects the need to maintain acceptable and appropriate

911	salary levels for public officials and for those salaries to reflect that public service is an
912	honor and a great privilege that requires sacrifices. Nevertheless, the Commission finds
913	the
914	current salary level of the Governor to be inadequate. Further, the Commission concludes
915	that maintenance of the prevailing salary structure is potentially an impediment to
916	attracting and retaining individuals of character and competence broadly representative of
917	the people whom the Governor is sworn to serve. Given the singular importance of this
918	position, the impact the Governor's actions have on every citizen, the scope of his/her
919	responsibilities, the scrutiny the Governor faces, and the managerial imperative to
920	maintain some reasonable relationship between the Chief Executive Officer and his/her
921	subordinates, we believe that a substantial increase in the Governor's salary is justified.
922	The Commission further concludes that the Office of the Governor deserves and requires
923	adequate housing to perform his/her official duties, as is provided by all but
924	Massachusetts
925	and five other states. The Mayor of Boston has the Parkman House, adjacent to the State
926	House, from which to conduct important public business and ceremonial functions.
927	Forty-four
928	states provide either an official gubernatorial residence or housing allowance. Boston

929		is one of the most expensive cities in the country. The burden on a Governor from
930	Weste	rn
931		Massachusetts or someone with modest means is obvious and may be a deterrent to
932		seeking office. By providing a housing allowance, Massachusetts will ensure that any
933		Governor will have an adequate venue from which to perform official and important state
934		business at a reasonable distance to Beacon Hill.
935		Current law established the base salary of Governor at \$140,535; Attorney General at
936		\$127,523; and Lieutenant Governor, Secretary of State, Treasurer, and Auditor at
937		\$124,920.18 Subsequent pay increases for some or flat salaries for others has resulted in
938	an	
939		arbitrary relationship among the salaries of other Constitutional Officers with the salary
940	of	
941		the Governor. The Commission suggests a new hierarchy based on the responsibilities
942		associated with each position.
943		The Commission concludes that the positions of House Speaker and Senate President are
944		also inadequately compensated. The legislature is a co-equal branch of government,
945	along	
946		with the executive and the judiciary. Yet the leadership of the legislature is paid one-third

947		less than the leader of the executive and more than 40 percent less than the leadership of
948		the judiciary. All are full-time, demanding and important positions. The Commission
949		concludes that legislative leadership be compensated equivalent to the median salary of
950	the	
951		constitutional officers.
952		18 For Governor salary, see M.G.L. ch.6 § 1. For Lieutenant Governor salary, see M.G.L.
953	ch.6 § 2	2. For Secretary of
954		State salary, see M.G.L. ch.9 § 1. For Treasurer salary, see M.G.L. ch.10 § 1. For Auditor
955	salary,	see M.G.L. ch.11
956		§ 1. For Attorney General salary, see M.G.L. ch.12 § 1.
957		The Massachusetts legislature is full-time. Legislative base compensation has been
958		determined by constitutional amendment and corresponds roughly to median family
959		income in Massachusetts. The base salary is adjusted every other year to conform roughly
960		to increases or decreases in family income. However, the methods used to make that
961		adjustment vary from Governor to Governor; that is, each Governor can decide what
962		formula to use to calculate the median family income. The Commission concludes that
963	the	
964		formula that produces this biennial adjustment should be set by statute, making the

965 calculation transparent. Further, the Commission concludes that the same biennial 966 adjustment should apply to the salaries of the Constitutional Officers and the Senate 967 President and House Speaker. 968 Legislators receive an office expense and per diem payments adjusted to distance from 969 Boston. The per diem calculation conforms neither to state nor federal practice and does 970 not require verification in order to receive reimbursement. While doing away with the per 971 diem would impose a disproportionate cost on legislators living further away from 972 Boston, 973 the Commission believes that the current per diem policy is out-of-date. It should also be 974 noted that in recent years fewer than half of the Senate and House members claim per 975 diem 976 payments. 977 The office expense was last set in 2000. The office expense is used to support a variety of 978 legislator's basic official needs, including rent of a district office, furnishings, phones, 979 office 980 equipment, meetings with constituents, and other expenses associated with district 981 business. Having reviewed both of these payments, the Commission concludes that it 982 would

983 be better to eliminate the per diem and increase the office expense, adjusted to reflect the 984 distance individual legislators live from Boston. 985 V. RECOMMENDATIONS 986 **GOVERNOR** 987 The Special Advisory Commission recommends that the Governor earn a salary of 988 \$185,000. This would result in the Governor of Massachusetts ranking near the top of the 989 compensation of the governors of the fifty states. Adjusted for cost of living, the result 990 would rank our Governor 10th, which we find appropriate given the size, complexity and 991 importance of the Governor's position and state government in Massachusetts compared 992 with the other states. Additionally, as Massachusetts is one of only six states that supplies 993 neither a governor's residence nor a housing allowance for its Governor, and as Boston 994 has 995 the most expensive housing market of any of the state capitals, 19 we recommend that the 996 Governor receive a housing allowance of \$65,000. 997 19 As measured by the cost of the average single-family home. See National Association of Realtors, 2Q 2014 998 999 data.

ATTORNEY GENERAL AND TREASURER

1000

1001		The Special Advisory Commission recommends that the Attorney General and Treasurer,
1002		who have roughly commensurate responsibilities, earn \$175,000. This would result in the
1003		Attorney General and Treasurer salaries ranking 2nd among the 50 states, and 6th when
1004		adjusted for cost of living.
1005		SECRETARY OF STATE, AUDITOR AND LIEUTENANT GOVERNOR
1006		The Special Advisory Commission recommends that the Secretary of State, Auditor and
1007	Lt.	
1008		Governor all earn \$165,000. This would result in the Secretary of State ranking 2nd
1009	among	5
1010		the 50 states and 5th when adjusted for cost of living. This would result in the Auditor
1011		ranking 5th among the 50 states and 9th when adjusted for the cost of living. This would
1012		result in the Lieutenant Governor ranking 1st among the 50 states and 2nd when adjusted
1013		for the cost of living.
1014		HOUSE SPEAKER AND SENATE PRESIDENT
1015		The Special Advisory Commission recommends that the House Speaker and Senate
1016		President earn \$175,000. This would result in the House Speaker and Senate President
1017		salaries ranking 1st among the 50 states both unadjusted and adjusted for cost of living.
1018		OTHER LEGISLATIVE LEADERSHIP POSITIONS

1019		The Special Advisory Commission recognizes that reasonable adjustments to the stipends
1020		provided to other House and Senate leadership positions are justified.
1021		The Commission's recommendations for salaries are summarized in Table 9. Table 10
1022		shows how these salary recommendations compare with salaries for comparable positions
1023		in other states and how they rank after adjusting for cost of living. Details for these tables
1024		are found in Tables B-5 and B-6 in Appendix B.
1025		Table 9
1026		Proposed Salaries of Constitutional Officers, Senate President, and House Speaker and
1027	their	
1028		Percentage of Governor's Salary
1029		Table 10
1030		Rank of Massachusetts Constitutional Officer Proposed Salaries (Unadjusted and
1031	Adjust	red)
1032		Among Other States
1033		Position
1034		Proposed
1035		Salary
1036		Percentage of

1037	Governor's
1038	Salary Current Salary
1039	Percentage of
1040	Governor's
1041	Salary
1042	Governor \$185,000 100% \$151,800 100%
1043	Attorney General \$175,000 94.59% \$130,582 86.02%
1044	Treasurer \$175,000 94.59% \$127,917 84.27%
1045	Senate President \$175,000 94.59% \$102,279 67.38%
1046	House Speaker \$175,000 94.59% \$102,279 67.38%
1047	Auditor \$165,000 89.19% \$134,952 88.90%
1048	Lieutenant Governor \$165,000 89.19% \$134,932 88.89%
1049	Secretary of State \$165,000 89.19% \$130,916 86.24%
1050	Total Cost \$1,380,000 \$1,015,657
1051	Additional Cost \$364,343
1052	Position
1053	Proposed Salary -

1054	Unadjusted
1055	Rank of
1056	Massachusetts
1057	Among 50 States
1058	for 2014* -
1059	Unadjusted
1060	Proposed Salary -
1061	Adjusted for Cost
1062	of Living
1063	Difference
1064	Rank of
1065	Massachusetts
1066	Among 50 States
1067	for 2014* -
1068	Adjusted
1069	Governor \$185,000 2 \$156,382 10
1070	Attorney General \$175,000 2 \$147,929 6

1071	Treasurer \$175,000 2 \$147,929 6
1072	Speaker of House \$175,000 1 \$147,929 1
1073	Senate President \$175,000 1 \$147,929 1
1074	Lieutenant Governor \$165,000 1 \$139,476 2
1075	Secretary of State \$165,000 2 \$139,476 5
1076	Auditor \$165,000 5 \$139,476 9
1077	* Speaker of House and Senate President are comparisons with other states with full-time
1078	legislatures as described
1079	above.
1080	26
1081	VI. RECOMMENDED REFORMS
1082	BIENNIAL ADJUSTMENT
1083	The Special Advisory Commission recommends that the biennial adjustment to
1084	legislative
1085	pay be determined by using data from the Bureau of Economic Analysis to measure the
1086	quarterly change in salaries and wages in Massachusetts for the most recent eight
1087	quarters.
1088	This method will be transparent, fair and consistent. The Special Advisory Commission

1089 also recommends that this method be used to increase or decrease the compensation of all 1090 Constitutional Officers and the House Speaker and Senate President on a biennial basis. 1091 ELIMINATE LEGISLATIVE PER DIEM 1092 The Special Commission recommends that the per diem payments be eliminated. 1093 LIMITATIONS ON OUTSIDE EMPLOYMENT 1094 To preclude the potential for conflicts of interest and in recognition of the full-time nature 1095 of their duties and the increased compensation levels that we are proposing, the Special 1096 Advisory Commission strongly recommends that Constitutional Officers and the House 1097 Speaker and Senate President should be precluded from earning outside income, other 1098 than passive income from investments. We recommend that such a prohibition be 1099 substantially similar to the Congressional rules which restrict the outside income of 1100 Members of Congress. When enacted by statute, Massachusetts would then be the first 1101 state in the nation to adopt such restrictions. We believe this reform would serve the 1102 public interest and help instill confidence in the integrity of state government. 1103 INCREASE THE LEGISLATIVE OFFICE EXPENSE 1104 The Special Commission recommends that the office expense be increased to \$10,000 for

1105

those legislators whose districts are within a 50-mile radius of Boston, and to \$15,000 for

1106		those legislators whose districts are outside that radius.
1107		COST TO THE TAXPAYERS
1108		The Special Advisory Commission asserts that the totality of any and all increases must
1109	be	
1110		cost neutral to the taxpayer. Further, the Commission finds that the additional costs
1111		required to fill these recommendations can be achieved through efficiencies and cost
1112		savings without impact on any state services. The Commission believes strongly that
1113	each	
1114		Constitutional Office and each branch of the Legislature must identify the sources of
1115	these	
1116		efficiencies and savings and report to the public on an annual basis to ensure
1117	accour	ntability
1118		and transparency that no additional cost is imposed on the taxpayers. Table 11
1119	summa	arizes
1120		the incremental costs of the Commission's recommendations above what is currently
1121	being	
1122		paid. Given that the recommendations of the Special Advisory Commission total
1123	\$934,3	343
1124		– less than three one-thousandths of one percent of the state budget – we strongly believe

1125	that these costs can be borne through commensurate savings or cuts in the budgets of the
1126	respective Constitutional Offices and branches of the Legislature and that these savings
1127	should be specifically identified and enumerated in annual reports to the public.
1128	Table 11
1129	Cost for All Recommendations
1130	Recommendation Additional Cost
1131	Changes to Salaries for Constitutional Officers
1132	Increase salary for Governor to \$185,000 \$33,200
1133	Increase salary for Attorney General \$175,000 \$44,418
1134	Increase salary for Treasurer to \$175,000 \$47,083
1135	Increase salary for Secretary of State to \$165,000
1136	\$34,084
1137	Increase salary for Senate President to \$175,000 \$72,721
1138	Increase salary for Speaker of the House to
1139	\$175,000
1140	\$72,721
1141	Increase salary for Auditor to \$165,000 \$30,048

1142	Increase salary for Lieutenant Governor to
1143	\$165,000
1144	\$30,068
1145	Subtotal Salaries \$364,343
1146	Governor Housing Allowance
1147	Institute housing allowance for governor \$65,000
1148	Changes in Legislative Expenses
1149	Eliminate per diem payment* (\$300,000)
1150	Increase Office Expenses to \$10,000 for
1151	legislators within 50-mile radius and \$15,000 for
1152	those outside 50-mile radius \$805,000
1153	Subtotal Legislative Expense Changes \$505,000
1154	Total All Proposed Changes \$934,343
1155	*Estimated based on FY13 usage from Treasurer's office.
1156	** Estimated based on difference with current (40 Senators + 160 Representatives)
1157	28
1158	FUTURE SPECIAL ADVISORY COMMISSIONS

1159		The Special Advisory Commission recommends that the Legislature create a Special
1160		Advisory Commission to be appointed on a biennial basis to review and make
1161		recommendations on appropriate compensation of public officials. Citizens would
1162		therefore have regular input into the compensation of their elected officials. Without such
1163	a	
1164		commission, infrequent evaluation of public official pay has resulted in sporadic attempts
1165		to adjust compensation levels. For example, another Commission issued the last report on
1166		public official compensation in 2008, and its recommendations were largely ignored. We
1167		believe that six years is much too long of a delay. Economic conditions in the
1168		Commonwealth can change rapidly and significantly in a short amount of time and
1169	should	I and the second se
1170		be accompanied by a more frequent evaluation of compensation of public officials.
1171		A-1
1172		APPENDIX A: JOB DUTIES AND RESPONSIBILITIES FOR
1173		CONSTITUTIONAL OFFICERS AND PUBLIC OFFICIALS IN
1174		MASSACHUSETTS
1175		OFFICE OF THE GOVERNOR

1176 Under the Massachusetts Constitution, the Governor is the "supreme executive 1177 magistrate" 1178 of the Commonwealth. The Governor is in effect the chief executive officer for the Executive 1179 1180 Branch of state government responsible for developing and managing the annual state 1181 budget and working with the Massachusetts Legislature. In FY15, the Office of the 1182 Governor 1183 oversees total state spending of \$46 billion, including a state operating budget of \$36.5 billion and a state capital budget of \$4.5 billion. There are 136,000 employees in 1184 1185 Massachusetts state government entities, of whom 45,000 work in the Executive Branch. 1186 The Governor submits budgets, convenes special sessions of the Legislature, oversees the 1187 management and organization of the Executive Branch and has the power to veto 1188 legislation including line item veto powers on appropriations bills. Among many other 1189 functions, the Governor is the Commander in Chief of the Massachusetts National Guard, 1190 recommends judicial appointments and appoints a cabinet and citizens to more than 700 1191 state boards and commissions. 1192 The current executive secretariats in the Governor's cabinet include: 1193 • Administration & Finance

1194		• Department of Transportation
1195		• Education
1196		• Energy & Environmental Affairs
1197		• Health & Human Services
1198		Housing & Economic Development
1199		• Labor & Workforce Development
1200		• Public Safety & Security
1201		At the beginning of each term of office, the Governor is required by state law to submit to
1202		the Legislature a detailed economic development strategy for the Commonwealth. The
1203		Office of the Governor wields substantial authority over the daily management of the
1204		state's budget with the power to reduce state spending to maintain a balanced budget. The
1205		Governor has the authority to pardon offenses and commute prison sentences. The
1206		Governor represents the Commonwealth in meetings with visiting dignitaries and at high
1207		level events.
1208		OFFICE OF THE LIEUTENANT GOVERNOR
1209		The Lieutenant Governor is the first in line to discharge the powers and duties of the
1210	Office	
1211		of the Governor following the incapacitation of the Governor. The Lieutenant Governor

1212	serves in place of the Governor when he/she is outside the borders of Massachusetts.
1213	According to the Massachusetts Constitution, during such vacancy, the Lieutenant
1214	Governor
1215	shall "perform all the duties incumbent upon the governor, and shall have and exercise all
1216	the
1217	powers and authorities, which by this constitution the governor is vested with, when
1218	personally
1219	present. [See Amendments, Arts. LV.]" The Lieutenant Governor serves on the
1220	Governor's Council,
1221	and in the absence of the Governor, serves as President of the Council.
1222	OFFICE OF THE ATTORNEY GENERAL
1223	The Office of the Attorney General serves as the chief attorney and top law enforcement
1224	officer for the Commonwealth. The Attorney General is responsible for protecting the
1225	public and serves as an advocate and resource for the Commonwealth and its residents.
1226	The Attorney General's responsibilities include consumer protection, enforcing labor
1227	laws,
1228	combating fraud and public corruption, protecting civil rights, as well as enforcing laws
1229	in

1230	areas including the environment, health care, financial services, energy and insurance.
1231	The
1232	Attorney General oversees 23,000 public charities across the state and operates the
1233	Medicaid Fraud Division.
1234	Currently, the Office of the Attorney General is organized into five major bureaus:
1235	• Executive Bureau
1236	• Business & Labor Bureau
1237	Criminal Bureau
1238	Government Bureau
1239	Public Protection & Advocacy Bureau
1240	The Attorney General is responsible for certifying questions through the initiative
1241	petition
1242	process for the statewide ballot. The Attorney General has several regional offices across
1243	Massachusetts, which are staffed by lawyers, labor inspectors, consumer mediators, and
1244	other specialists, who provide information on resources that are available to help
1245	consumers. The regional offices work with local communities on important consumer and
1246	public safety issues.
1247	When the Governor and Lieutenant Governor are not in the state, the Attorney General is

1248	second in the line of succession following the Secretary of State.
1249	OFFICE OF THE SECRETARY OF STATE
1250	The Office of the Secretary of State serves as the chief administrative official and
1251	elections
1252	officer in the state. The Secretary of State is responsible for administering elections
1253	including printing ballots and overseeing the nominations process, while also providing
1254	information to voters on ballot questions. The Secretary of State is responsible for
1255	managing the Registry of Deeds, ensuring that citizens have open access to public
1256	information, maintaining official record keeping, overseeing the registration of
1257	corporations, as well as managing the filing and distribution of public regulations. The
1258	Secretary of State also manages the system of filing and public disclosure for all
1259	legislative
1260	agents.
1261	Currently, the Secretary of State is organized into several divisions:
1262	Citizen Information Service
1263	• Commonwealth Museum
1264	• Corporations Division
1265	• Elections & Voting Division

1266		• Lobbyist Division
1267		Archives Division
1268		Massachusetts Historical Commission
1269		Public Records Division
1270		Publications & Regulations Division
1271		• Registry of Deeds
1272		• Securities Division
1273		• State House Tours
1274		• Records Center
1275		Address Confidentiality Program
1276		When the Governor and Lieutenant Governor are not in the state, the Secretary of State
1277		assumes the powers of the Governor.
1278		OFFICE OF THE TREASURER & RECEIVER GENERAL
1279		The Office of the Treasurer & Receiver General is responsible for managing the state's
1280	daily	
1281		cash flows including revenues from federal, state and local government currently totaling
1282		\$46 billion annually. The Office of the Treasurer serves as ex-officio Chair of the State
1283		Board of Retirement, which oversees the Massachusetts State Employees Retirement

1284		System. There are currently 88,156 active members, and the current net value of assets is
1285		\$22.7 billion. The Treasurer is also responsible for making local aid payments to cities
1286	and	
1287		towns, managing the state's short-term investment pool for working capital and
1288	reconc	iling
1289		the state's bank accounts.
1290		The Treasurer serves as Chair of the Board of Directors for the Massachusetts School
1291		Building Authority, a quasi-public government authority responsible for overseeing the
1292		process for making capital improvements in public schools. The Treasurer works closely
1293		with the state's Executive Office for Administration and Finance to maintain the
1294		Commonwealth's credit rating and oversee the investment of public funds.
1295		The Office of Treasurer is currently organized into several major departments:
1296		Cash Management Department
1297		• Debt Management Department
1298		• Deferred Compensation
1299		• Pension Reserves Investment Management Board
1300		School Building Authority
1301		• State Board of Retirement

1302		State Lottery Commission
1303		• Unclaimed Property Division
1304		• Veterans' Bonus
1305		When the Governor and Lieutenant Governor are not in the state, the Treasurer is third in
1306		the line of succession following the Secretary of State and Attorney General.
1307		OFFICE OF THE AUDITOR
1308		The Office of the State Auditor is responsible for conducting regular independent audits
1309	of	
1310		all departments, programs, agencies, authorities, commissions, contracts, and vendors
1311		serving the Commonwealth. The Auditor's reports provide detailed financial,
1312	perfoi	rmance
1313		and technical assessments of the various agencies and departments in state government
1314		and make recommendations for reforms including improved accountability, efficiency,
1315	and	
1316		transparency.
1317		The Office of the State Auditor implements a state law designed to assess the financial
1318		impact of state mandates on cities and towns and protect communities from unfunded
1319		mandates. The Auditor provides information to the public on the management and

1320		efficiency of state agencies and departments and establishes a mechanism for the public
1321	to	
1322		report fraud and government waste.
1323		The Office of the State Auditor is organized into five major departments:
1324		• Audit Operations
1325		Administration and Finance
1326		Bureau of Special Investigations
1327		• Division of Local Mandates
1328		• Executive Departments
1329		When the Governor and Lieutenant Governor are not in the state, the Auditor is fourth in
1330		the line of succession.
1331		OFFICE OF THE SENATE PRESIDENT & MASSACHUSETTS STATE SENATE
1332		The Massachusetts State Senate is comprised of 40 members with each Senator
1333		representing a district consisting of approximately 159,000 people. As required by the
1334		Massachusetts Constitution, the Senate meets every 72 hours, year-round in either formal
1335		or informal session to consider legislation, hold hearings and conduct other business. The
1336		Massachusetts Senate is led by the President of the Senate, who is elected by the
1337	memb	ers

at the start of each two-year legislative session. 1339 The Senate President is elected by the members of the body to lead the Senate and set the 1340 agenda and priorities for the session. Once elected, the President of the Senate appoints 1341 committee chairs and other leadership positions including Majority Leader, President Pro 1342 Tempore, Assistant Majority Leader, Majority Whip, Assistant Majority Whip and the 1343 Chair 1344 of the Committee on Ways & Means. The Senate President appoints 35 committee 1345 chairpersons and 35 committee vice chairpersons. 1346 As one of the leaders of a co-equal branch of state government, the Senate President 1347 works 1348 with the Speaker of the House and the Governor to establish policy priorities, develop the 1349 state's annual budget, periodic passage of multi-billion dollar bond authorization bills, as 1350 well as establishing the operations of state government in areas that include taxation, 1351 health care, economic development, education, public safety, energy and the 1352 environment. 1353 As the top executive in the State Senate, the Senate President is responsible for an annual 1354 budget of \$19 million in FY15, as well as managing an organization with 379 employees 1355 according to data from the state's Open Checkbook. The Senate President also is jointly

1338

1356		responsible for managing an \$8.5 million joint legislative staff payroll.
1357		The Senate President represents the State Senate at high level events, meetings with
1358		visiting dignitaries other leaders in the Commonwealth.
1359		OFFICE OF THE HOUSE SPEAKER & MASSACHUSETTS HOUSE OF
1360		REPRESENTATIVES
1361		The Massachusetts House of Representatives is comprised of 160 members with each
1362		member representing a district of approximately 40,000 people. As required by the
1363		Massachusetts Constitution, the House meets every 72 hours, year-round in either formal
1364		or informal session to consider legislation, hold hearings and conduct other business. The
1365		Massachusetts House is led by the Speaker of the House, who is elected by the members
1366	of	
1367		the body at the beginning of each two-year session of the General Court. At the beginning
1368	of	
1369		each session of the General Court, or if the Speakership is vacated, the first order of
1370		business is the election of a Speaker.
1371		The Speaker is responsible for appointing a leadership team including the Majority
1372	Leade	r,
1373		Speaker Pro Tempore, Assistant Majority Leader, Second Assistant Majority Leader,

1374	Division Chairs and the Chair of the Committee on Ways & Means. The Speaker's
1375	appointments are subject to ratification of a majority party caucus vote. The Speaker
1376	appoints 36 committee chairpersons and 36 vice chairpersons.
1377	As one of the leaders of a co-equal branch of state government, the Speaker works with
1378	the
1379	Senate President and the Governor to establish policy priorities, develop the state's
1380	annual
1381	budget, periodic passage of multi-billion dollar bond authorization bills, as well as
1382	establishing the operations of state government in areas that include taxation, health care,
1383	economic development, education, public safety, energy and the environment. The
1384	Speaker
1385	is responsible for guiding and setting the legislative agenda in the House.
1386	As the top executive in the House of Representatives, the Speaker is responsible for an
1387	annual budget of \$39 million in FY15, as well as managing an organization with 707
1388	employees according to data from the state's Open Checkbook. The Speaker also is
1389	jointly
1390	responsible for managing an \$8.5 million joint legislative staff payroll.
1391	The Speaker represents the House of Representatives at high level events, meetings with

1392		visiting dignitaries other leaders in the Commonwealth.
1393		Acknowledgements:
1394		The Special Advisory Commission on Public Compensation compiled the information
1395		contained in this appendix from sources including The Massachusetts Political Almanac,
1396	as	
1397		well as from the Executive Office of Administration & Finance and the Commonwealth's
1398		website, www.mass.gov. The Commission wishes to thank Publisher Craig Sandler and
1399		Affiliated News Services for allowing the use of information from the Massachusetts
1400	Politic	al
1100	1 01101	
1401		Almanac.
1401		Almanac.
1401 1402		Almanac. B-1
1401 1402 1403		Almanac. B-1 APPENDIX B: COMPARISON OF SALARIES FOR
1401 1402 1403 1404		Almanac. B-1 APPENDIX B: COMPARISON OF SALARIES FOR MASSACHUSETTS CONSTITUTIONAL OFFICERS WITH THOSE OF
1401 1402 1403 1404 1405		Almanac. B-1 APPENDIX B: COMPARISON OF SALARIES FOR MASSACHUSETTS CONSTITUTIONAL OFFICERS WITH THOSE OF OTHER STATES

1409	the 2014 fiscal year (ends June 30, 2014), published in the Book of States 2014. These
1410	data
1411	reflect salary data collected by CSG in February 2014, either through survey responses or
1412	through access to state websites.
1413	The Commission compared the salaries that Massachusetts pays to its Governor,
1414	Lieutenant
1415	Governor, Secretary of State, Attorney General, Treasurer and Auditor with those paid by
1416	the other 49 states. The Lieutenant Governor position has been vacant since 2012, so the
1417	Commission estimated what the current salary might have been had the former
1418	Lieutenant
1419	Governor continued in that position through 2014 at \$134,932. The rank of
1420	Massachusetts
1421	among all 50 states is summarized below in Table B-1, and detailed in Table B-3.
1422	Table B-1
1423	Rank of Massachusetts Constitutional Officer Salaries Among 50 States
1424	ADJUSTING SALARIES FOR CONSTITUTIONAL OFFICERS IN
1425	MASSACHUSETTS AND
1426	COMPARING WITH OTHER STATES

1427		Salaries paid to individuals locally do not accurately reflect the buying power that a
1428	salary	
1429		has in that location. Typically if one were considering relocating to a similar position in
1430		another part of the country, one would want to know how those two salaries compare in
1431		terms of their ability to purchase the goods and services needed. To accurately analyze
1432	the	
1433		salaries that Massachusetts pays its constitutional officers compared with comparable
1434		positions in other states, the Commissioners applied a cost of living index (using data
1435	from	
1436		Position Salary for FY2014
1437		Rank of Massachusetts
1438		Among 50 States
1439		Governor \$151,800 11
1440		Lieutenant Governor \$134,932 6
1441		Secretary of State \$130,262 9
1442		Attorney General \$130,582 20
1443		Treasurer \$127,917 11
1444		Auditor \$137,425 14

1445		B-2
1446		the Economic Research Institute, Inc.) to the salaries paid to Constitutional Officers in
1447		Massachusetts, and compared these with similarly adjusted positions in the other 49
1448	states.	
1449		Table B-2 summarizes the results. The detailed adjustments are shown in Table B-4.
1450		Table B-2
1451		Rank of Massachusetts Constitutional Officer Adjusted Salaries Among 50 States
1452		Position
1453		Salary for FY2014 -
1454		Unadjusted
1455		Rank of
1456		Massachusetts
1457		Among 50 States -
1458		Unadjusted
1459		Salary for FY2014 -
1460		Adjusted for Cost of
1461		Living Difference
1462		Rank of

1463	Massachusetts
1464	Among 50 States -
1465	Adjusted
1466	Governor \$151,800 11 \$128,318 26
1467	Lieutenant Governor \$134,932 6 \$114,059 11
1468	Secretary of State \$130,262 9 \$110,112 16
1469	Attorney General \$130,582 20 \$110,382 31
1470	Treasurer \$127,917 11 \$108,129 18
1471	Auditor \$137,425 14 \$116,167 20
1472	B-3
1473	Table B-3
1474	Comparison of Salaries Paid to Constitutional Officers in 50 States
1475	State Governor State
1476	Lieutenant
1477	Governor State
1478	Secretary
1479	of State State

1480	Attorney
1481	General State Treasurer State Auditor
1482	1 Pennsylvania 187,818 1 Pennsylvania 157,765 1 Tennessee 190,260 1 Tennessee
1483	176,988 1 Tennessee 190,260 1 Texas 198,000
1484	2 Tennessee 181,980 2 New York 151,500 2 Illinois 156,541 2 Alabama 166,002 2
1485	Michigan 174,204 2 Tennessee 190,260
1486	3 New York 179,000 3 New Jersey 141,000 3 Virginia 152,793 3 Illinois 156,541 3
1487	Georgia 163,125 3 California 175,000
1488	4 Illinois 177,412 4 Hawaii 140,220 4 Florida 140,000 4 Pennsylvania 156,264 4
1489	Virginia 162,214 4 Virginia 168,279
1490	5 New Jersey 175,000 5 Illinois 135,669 5 Oklahoma 140,000 5 Washington 151,718 5
1491	Pennsylvania 156,264 5 Michigan 163,537
1492	6 Virginia 175,000 6 Massachusetts 134,932 6 Pennsylvania 135,228 6 New York
1493	151,500 6 New Jersey 141,000 6 Georgia 159,215
1494	7 California 173,987 7 California 130,490 7 Georgia 130,690 7 California 151,127 7
1495	Hawaii 140,220 7 Pennsylvania 156,264
1496	8 Delaware 171,000 8 Maryland 125,000 8 California 130,490 8 Texas 150,000 8
1497	California 139,189 8 New York 151,500
1498	9 Washington 166,891 9 Florida 124,851 9 Massachusetts 130,262 9 Virginia 150,000 9
1499	Illinois 135,669 9 Illinois 151,035

1500	10 Michigan 159,300 10 North Carolina 124,676 10 Delaware 127,590 10 Wyoming
1501	147,000 10 Florida 128,972 10 Oregon 147,324
1502	11 Massachusetts 151,800 11 Kentucky 117,329 11 Texas 125,880 11 Delaware 145,207
1503	11 Massachusetts 127,917 11 New Jersey 141,793
1504	12 Connecticut 150,000 12 Alaska 115,000 12 North Carolina 124,676 12 North Dakota
1505	143,685 12 New York 127,000 12 Rhode Island 140,050
1506	13 Maryland 150,000 13 Louisiana 115,000 13 New York 120,800 13 Nevada 141,086
1507	13 Maryland 125,000 13 Colorado 140,000
1508	14 Texas 150,000 14 Oklahoma 114,713 14 Kentucky 117,329 14 New Jersey 141,000
1509	14 North Carolina 124,676 14 Massachusetts 137,425
1510	15 West Virginia 150,000 15 Michigan 111,510 15 Washington 116,950 15 Hawaii
1511	140,220 15 Alaska 122,928 15 Florida 135,000
1512	16 Nevada 149,573 16 Connecticut 110,000 16 Louisiana 115,000 16 Wisconsin 140,147
1513	16 Kentucky 117,329 16 Alaska 133,908
1514	17 Ohio 148,886 17 Rhode Island 108,808 17 Michigan 112,410 17 Georgia 137,791 17
1515	Washington 116,950 17 Hawaii 133,536
1516	18 Oklahoma 147,000 18 Utah 104,000 18 Connecticut 110,000 18 Alaska 136,350 18
1517	Louisiana 115,000 18 Louisiana 132,620
1518	19 Vermont 145,538 19 Iowa 103,212 19 Ohio 109,986 19 Oklahoma 132,825 19
1519	Oklahoma 114.713 19 Arizona 128.785

1520	20 Alaska 145,000 20 North Dakota 94,461 20 Rhode Island 108,808 20 Massachusetts
1521	130,582 20 Delaware 113,374 20 North Carolina 124,676
1522	21 Wisconsin 144,423 21 Washington 93,948 21 Missouri 107,746 21 Florida 128,972 21
1523	Connecticut 110,000 21 Kentucky 117,329
1524	22 Hawaii 143,748 22 Georgia 91,609 22 New Hampshire 105,930 22 Maryland 125,000
1525	22 Ohio 109,986 22 Washington 116,950
1526	23 North Carolina 141,265 23 Indiana 88,543 23 Iowa 103,212 23 North Carolina
1527	124,676 23 Rhode Island 108,808 23 Oklahoma 114,713
1528	24 Georgia 139,339 24 Missouri 86,484 24 Nevada 102,898 24 Iowa 123,669 24
1529	Missouri 107,746 24 Wisconsin 114,351
1530	25 Kentucky 138,012 25 Montana 86,362 25 Idaho 101,150 25 New Hampshire 117,913
1531	25 New Hampshire 105,930 25 Ohio 109,985
1532	B-4
1533	Table B-3
1534	Comparison of Salaries Paid to Constitutional Officers in 50 States (Continued)
1535	State Governor State
1536	Lieutenant
1537	Governor State
1538	Secretary

1539	of State State
1540	Attorney
1541	General State Treasurer State Auditor
1542	25 Kentucky 138,012 25 Montana 86,362 25 Idaho 101,150 25 New Hampshire 117,913
1543	25 New Hampshire 105,930 25 Ohio 109,985
1544	26 Missouri 133,821 26 New Mexico 85,000 26 North Dakota 96,794 26 Kentucky
1545	117,329 26 Utah 104,000 26 Delaware 108,532
1546	27 Florida 130,273 27 Delaware 78,553 27 Vermont 95,139 27 Missouri 116,437 27
1547	Iowa 103,212 27 Missouri 107,746
1548	28 Iowa 130,000 28 Ohio 78,041 28 West Virginia 95,000 28 Montana 115,817 28
1549	Nevada 102,898 28 South Dakota 105,348
1550	29 Louisiana 130,000 29 Minnesota 77,896 29 South Carolina 92,007 29 Rhode Island
1551	115,610 29 Idaho 101,150 29 South Carolina 104,433
1552	30 Rhode Island 129,210 30 Wisconsin 76,261 30 Wyoming 92,000 30 Louisiana
1553	115,000 30 West Virginia 95,000 30 Utah 104,000
1554	31 Mississippi 122,160 31 Nebraska 75,000 31 Mississippi 90,000 31 Vermont 113,901
1555	31 Vermont 92,269 31 Iowa 103,212
1556	32 New Hampshire 121,896 32 Alabama 68,556 32 Minnesota 89,877 32 Minnesota
1557	113,859 32 South Carolina 92,007 32 Minnesota 101,858

1558	33 North Dakota 121,679 33 Colorado 68,500 33 Montana 88,099 33 Michigan 112,410
1559	33 Wyoming 92,000 33 North Dakota 96,794
1560	34 Minnesota 119,850 34 Nevada 63,648 34 Maryland 87,500 34 Connecticut 110,000 34
1561	North Dakota 91,406 34 Vermont 95,139
1562	35 Idaho 119,000 35 Vermont 61,776 35 Kansas 86,003 35 Ohio 109,986 35 Mississippi
1563	90,000 35 West Virginia 95,000
1564	36 Indiana 111,688 36 Tennessee 60,609 36 Alabama 85,248 36 Mississippi 108,960 36
1565	Kansas 86,003 36 Wyoming 92,000
1566	37 New Mexico 110,000 37 Mississippi 60,000 37 Nebraska 85,000 37 Idaho 107,100 37
1567	Alabama 85,248 37 Mississippi 90,000
1568	38 Utah 109,470 38 Kansas 54,000 38 New Mexico 85,000 38 South Dakota 103,892 38
1569	Nebraska 85,000 38 Montana 88,099
1570	39 Montana 108,167 39 South Carolina 46,545 39 South Dakota 83,135 39 Kansas
1571	98,901 39 New Mexico 85,000 39 Alabama 85,248
1572	40 South Carolina 106,078 40 Arkansas 41,896 40 Oregon 76,992 40 Utah 98,509 40
1573	South Dakota 83,135 40 Nebraska 85,000
1574	41 Nebraska 105,000 41 Virginia 36,321 41 Indiana 76,892 41 Nebraska 95,000 41
1575	Indiana 76,892 41 New Mexico 85,000
1576	42 Wyoming 105,000 42 Idaho 35,700 42 Arizona 70,000 42 New Mexico 95,000 42
1577	Oregon 72.000 42 Maine 81.556

1578	43 South Dakota 104,002 43 Texas 7,200 43 Maine 69,264 43 West Virginia 95,000 43
1579	Arizona 70,000 43 Indiana 76,892
1580	44 Kansas 99,636 44 Arizona 0 44Wisconsin 68,566 44 Indiana 92,503 44 Maine 69,264
1581	44 Arkansas 54,305
1582	45 Oregon 98,600 45 Maine 0 45Colorado 68,500 45 Maine 92,248 45 Wisconsin 68,566
1583	45 Connecticut 0
1584	46 Arizona 95,000 46 New Hampshire 0 46Arkansas 54,305 46 South Carolina 92,007 46
1585	Colorado 68,500 46 Idaho 0
1586	47 Colorado 90,000 47 Oregon 0 47Alaska 0 47Arizona 90,000 47 Arkansas 0 47Kansas
1587	0
1588	48 Arkansas 86,890 48 South Dakota 0 48Hawaii 0 48Oregon 82,220 48 Minnesota 0
1589	48Maryland 0
1590	49 Maine 70,000 49 West Virginia 0 49New Jersey 0 49Colorado 80,000 49 Montana 0
1591	49Nevada 0
1592	50 Alabama 0 50Wyoming 0 50Utah 0 50Arkansas 72,408 50 Texas 0 50New Hampshire
1593	0
1594	Sources: Book of States 2014, Table 4.11, The Council of State Governments' survey of
1595	state personnel agencies and state Web sites February 2014.
1596	B-5
1597	Table B-4

1598	Comparison of Adjusted Salaries Paid to Constitutional Officers in 50 States
1599	State Governor
1600	Cost of
1601	Living Adj
1602	Governor
1603	Adj State
1604	Lieutenant
1605	Governor
1606	Cost of
1607	Living Adj
1608	Lieutenant
1609	Governor
1610	Adj State
1611	Secretary
1612	of State
1613	Cost of
1614	Living Adj

1615	Secretary
1616	of State
1617	Adj
1618	1 Tennessee 181,980 93.7% 194,216 1 Pennsylvania 157,765 101.2% 155,894 1
1619	Tennessee 190,260 93.7% 203,052
1620	2 Pennsylvania 187,818 101.2% 185,591 2 New York 151,500 114.9% 131,854 2
1621	Oklahoma 140,000 94.9% 147,524
1622	3 Virginia 175,000 104.1% 168,108 3 Illinois 135,669 106.2% 127,749 3 Illinois 156,54
1623	106.2% 147,402
1624	4 Illinois 177,412 106.2% 167,055 4 New Jersey 141,000 111.8% 126,118 4 Virginia
1625	152,793 104.1% 146,775
1626	5 Michigan 159,300 97.4% 163,552 5 Florida 124,851 101.7% 122,764 5 Florida
1627	140,000 101.7% 137,660
1628	6 Delaware 171,000 106.5% 160,563 6 North Carolina 124,676 101.6% 122,713 6
1629	Pennsylvania 135,228 101.2% 133,625
1630	7 Washington 166,891 104.3% 160,011 7 Oklahoma 114,713 94.9% 120,878 7 Texas
1631	125,880 95.5% 131,812
1632	8 Texas 150,000 95.5% 157,068 8 Kentucky 117,329 97.2% 120,709 8 Georgia 130,690
1633	99.5% 131,347

1634	9 New Jersey 175,000 111.8% 156,530 9 Louisiana 115,000 99.3% 115,811 9 North
1635	Carolina 124,676 101.6% 122,713
1636	10 New York 179,000 114.9% 155,788 10 Michigan 111,510 97.4% 114,487 10
1637	Kentucky 117,329 97.2% 120,709
1638	11 West Virginia 150,000 96.5% 155,440 11 Massachusetts 134,932 118.3% 114,059 11
1639	Delaware 127,590 106.5% 119,803
1640	12 Oklahoma 147,000 94.9% 154,900 12 Maryland 125,000 109.8% 113,843 12
1641	Louisiana 115,000 99.3% 115,811
1642	13 Ohio 148,886 99.2% 150,087 13 California 130,490 119.2% 109,471 13 Michigan
1643	112,410 97.4% 115,411
1644	14 Nevada 149,573 102.4% 146,067 14 Utah 104,000 97.7% 106,448 14 Washington
1645	116,950 104.3% 112,128
1646	15 California 173,987 119.2% 145,962 15 Iowa 103,212 98.2% 105,104 15 Ohio 109,986
1647	99.2% 110,873
1648	16 Wisconsin 144,423 101.7% 142,009 16 Hawaii 140,220 135.3% 103,636 16
1649	Massachusetts 130,262 118.3% 110,112
1650	17 Kentucky 138,012 97.2% 141,988 17 Rhode Island 108,808 108.5% 100,284 17
1651	California 130,490 119.2% 109,471
1652	18 Georgia 139,339 99.5% 140,039 18 Alaska 115,000 118.6% 96,965 18 Missouri
1653	107,746 100.6% 107,103

1654	19 North Carolina 141,265 101.6% 139,040 19 Connecticut 110,000 116.6% 94,340 19
1655	New York 120,800 114.9% 105,135
1656	20 Maryland 150,000 109.8% 136,612 20 North Dakota 94,461 102.0% 92,609 20 Iowa
1657	103,212 98.2% 105,104
1658	21 Vermont 145,538 106.8% 136,272 21 Indiana 88,543 95.8% 92,425 21 Idaho 101,150
1659	98.6% 102,586
1660	22 Missouri 133,821 100.6% 133,023 22 Georgia 91,609 99.5% 92,069 22 New
1661	Hampshire 105,930 103.6% 102,249
1662	23 Iowa 130,000 98.2% 132,383 23 Washington 93,948 104.3% 90,075 23 Nevada
1663	102,898 102.4% 100,486
1664	24 Louisiana 130,000 99.3% 130,916 24 Missouri 86,484 100.6% 85,968 24 Rhode
1665	Island 108,808 108.5% 100,284
1666	25 Connecticut 150,000 116.6% 128,645 25 New Mexico 85,000 99.8% 85,170 25 West
1667	Virginia 95,000 96.5% 98,446
1668	26 Massachusetts 151,800 118.3% 128,318 26 Montana 86,362 103.0% 83,847 26
1669	Wyoming 92,000 96.8% 95,041
1670	27 Florida 130,273 101.7% 128,095 27 Ohio 78,041 99.2% 78,670 27 North Dakota
1671	96,794 102.0% 94,896
1672	28 Mississippi 122,160 96.1% 127,118 28 Nebraska 75,000 98.0% 76,531 28
1673	Connecticut 110,000 116.6% 94.340

1674	29 Alaska 145,000 118.6% 122,260 29 Minnesota 77,896 103.2% 75,481 29 Mississippi
1675	90,000 96.1% 93,652
1676	30 Idaho 119,000 98.6% 120,690 30 Wisconsin 76,261 101.7% 74,986 30 South Carolina
1677	92,007 101.0% 91,096
1678	31 North Dakota 121,679 102.0% 119,293 31 Delaware 78,553 106.5% 73,759 31
1679	Vermont 95,139 106.8% 89,081
1680	32 Rhode Island 129,210 108.5% 119,088 32 Alabama 68,556 98.2% 69,813 32 Kansas
1681	86,003 96.7% 88,938
1682	33 New Hampshire 121,896 103.6% 117,660 33 Colorado 68,500 103.5% 66,184 33
1683	South Dakota 83,135 95.1% 87,419
1684	34 Indiana 111,688 95.8% 116,585 34 Tennessee 60,609 93.7% 64,684 34 Minnesota
1685	89,877 103.2% 87,090
1686	35 Minnesota 119,850 103.2% 116,134 35 Mississippi 60,000 96.1% 62,435 35 Alabama
1687	85,248 98.2% 86,811
1688	36 Utah 109,470 97.7% 112,047 36 Nevada 63,648 102.4% 62,156 36 Nebraska 85,000
1689	98.0% 86,735
1690	37 New Mexico 110,000 99.8% 110,220 37 Vermont 61,776 106.8% 57,843 37 Montana
1691	88,099 103.0% 85,533
1692	38 South Dakota 104,002 95.1% 109,361 38 Kansas 54,000 96.7% 55,843 38 New
1693	Mexico 85.000 99.8% 85.170

1694	39 Wyoming 105,000 96.8% 108,471 39 South Carolina 46,545 101.0% 46,084 39
1695	Indiana 76,892 95.8% 80,263
1696	40 Nebraska 105,000 98.0% 107,143 40 Arkansas 41,896 95.9% 43,687 40 Maryland
1697	87,500 109.8% 79,690
1698	41 Hawaii 143,748 135.3% 106,244 41 Idaho 35,700 98.6% 36,207 41 Oregon 76,992
1699	105.9% 72,703
1700	42 South Carolina 106,078 101.0% 105,028 42 Virginia 36,321 104.1% 34,890 42
1701	Arizona 70,000 100.7% 69,513
1702	43 Montana 108,167 103.0% 105,017 43 Texas 7,200 95.5% 7,539 43 Wisconsin 68,566
1703	101.7% 67,420
1704	44 Kansas 99,636 96.7% 103,036 44 Arizona 0 100.7% 0 44 Maine 69,264 103.9%
1705	66,664
1706	45 Arizona 95,000 100.7% 94,340 45 Maine 0 103.9% 0 45 Colorado 68,500 103.5%
1707	66,184
1708	46 Oregon 98,600 105.9% 93,107 46 New Hampshire 0 103.6% 0 46 Arkansas 54,305
1709	95.9% 56,627
1710	47 Arkansas 86,890 95.9% 90,605 47 Oregon 0 105.9% 0 47 Alaska 0 118.6% 0
1711	48 Colorado 90,000 103.5% 86,957 48 South Dakota 0 95.1% 0 48 Hawaii 0 135.3% 0
1712	49 Maine 70,000 103.9% 67,372 49 West Virginia 0 96.5% 0 49 New Jersey 0 111.8% 0

1713	50 Alabama 0 98.2% 0 50 Wyoming 0 96.8% 0 50 Utah 0 97.7% 0
1714	Sources: Book of States 2014, Table 4.11, The Council of State Governments' survey of
1715	state personnel agencies and state Web sites February 2014.
1716	B-6
1717	Table B-4
1718	Comparison of Adjusted Salaries Paid to Constitutional Officers in 50 States (Continued)
1719	State
1720	Attorney
1721	General
1722	Cost of
1723	Living Adj
1724	Attorney
1725	General
1726	Adj State Treasurer
1727	Cost of
1728	Living Adj
1729	Treasurer
1730	Adj State Auditor

1731	Cost of
1732	Living Adj
1733	Auditor
1734	Adj
1735	1 Tennessee 176,988 93.7% 188,888 1 Tennessee 190,260 93.7% 203,052 1 Texas
1736	198,000 95.5% 207,330
1737	2 Alabama 166,002 98.2% 169,045 2 Michigan 174,204 97.4% 178,854 2 Tennessee
1738	190,260 93.7% 203,052
1739	3 Texas 150,000 95.5% 157,068 3 Georgia 163,125 99.5% 163,945 3 Michigan 163,537
1740	97.4% 167,902
1741	4 Pennsylvania 156,264 101.2% 154,411 4 Virginia 162,214 104.1% 155,825 4 Virginia
1742	168,279 104.1% 161,651
1743	5 Wyoming 147,000 96.8% 151,860 5 Pennsylvania 156,264 101.2% 154,411 5 Georgia
1744	159,215 99.5% 160,015
1745	6 Illinois 156,541 106.2% 147,402 6 Illinois 135,669 106.2% 127,749 6 Pennsylvania
1746	156,264 101.2% 154,411
1747	7 Washington 151,718 104.3% 145,463 7 Florida 128,972 101.7% 126,816 7 California
1748	175,000 119.2% 146,812

1749 8 Virginia 150,000 104.1% 144,092 8 New Jersey 141,000 111.8% 126,118 8 Illinois 1750 151,035 106.2% 142,218 1751 9 North Dakota 143,685 102.0% 140,868 9 North Carolina 124,676 101.6% 122,713 9 1752 Oregon 147,324 105.9% 139,116 1753 10 Oklahoma 132,825 94.9% 139,963 10 Oklahoma 114,713 94.9% 120,878 10 Colorado 1754 140,000 103.5% 135,266 1755 11 Georgia 137,791 99.5% 138,483 11 Kentucky 117,329 97.2% 120,709 11 Louisiana 132,620 99.3% 133,555 1756 1757 12 Wisconsin 140,147 101.7% 137,804 12 California 139,189 119.2% 116,769 12 1758 Florida 135,000 101.7% 132,743 1759 13 Nevada 141,086 102.4% 137,779 13 Louisiana 115,000 99.3% 115,811 13 New York 1760 151,500 114.9% 131,854 1761 14 Delaware 145,207 106.5% 136,345 14 Maryland 125,000 109.8% 113,843 14 Rhode 1762 Island 140,050 108.5% 129,078 1763 15 New York 151,500 114.9% 131,854 15 Washington 116,950 104.3% 112,128 15 1764 Arizona 128,785 100.7% 127,890 1765 16 Florida 128,972 101.7% 126,816 16 Ohio 109,986 99.2% 110,873 16 New Jersey 141,793 111.8% 126,827 1766 1767 17 California 151,127 119.2% 126,784 17 New York 127,000 114.9% 110,531 17 North 1768 Carolina 124,676 101.6% 122,713

1769 18 New Jersey 141,000 111.8% 126,118 18 Massachusetts 127,917 118.3% 108,129 18 1770 Oklahoma 114,713 94.9% 120,878 1771 19 Iowa 123,669 98.2% 125,936 19 Missouri 107,746 100.6% 107,103 19 Kentucky 1772 117,329 97.2% 120,709 1773 20 North Carolina 124,676 101.6% 122,713 20 Delaware 113,374 106.5% 106,454 20 1774 Massachusetts 137,425 118.3% 116,167 1775 21 Kentucky 117,329 97.2% 120,709 21 Utah 104,000 97.7% 106,448 21 Alaska 1776 133,908 118.6% 112,907 1777 22 Louisiana 115,000 99.3% 115,811 22 Iowa 103,212 98.2% 105,104 22 Wisconsin 1778 114,351 101.7% 112,440 1779 23 Missouri 116,437 100.6% 115,743 23 Alaska 122,928 118.6% 103,649 23 1780 Washington 116,950 104.3% 112,128 1781 24 Michigan 112,410 97.4% 115,411 24 Hawaii 140,220 135.3% 103,636 24 Ohio 1782 109,985 99.2% 110,872 1783 25 Alaska 136,350 118.6% 114,966 25 Idaho 101,150 98.6% 102,586 25 South Dakota 1784 105,348 95.1% 110,776 1785 26 Maryland 125,000 109.8% 113,843 26 New Hampshire 105,930 103.6% 102,249 26 1786 Missouri 107,746 100.6% 107,103 1787 27 New Hampshire 117,913 103.6% 113,816 27 Nevada 102,898 102.4% 100,486 27 1788 Utah 104,000 97.7% 106,448

1789	28 Mississippi 108,960 96.1% 113,382 28 Rhode Island 108,808 108.5% 100,284 28
1790	Iowa 103,212 98.2% 105,104
1791	29 Montana 115,817 103.0% 112,444 29 West Virginia 95,000 96.5% 98,446 29 South
1792	Carolina 104,433 101.0% 103,399
1793	30 Ohio 109,986 99.2% 110,873 30 Wyoming 92,000 96.8% 95,041 30 Delaware
1794	108,532 106.5% 101,908
1795	31 Massachusetts 130,582 118.3% 110,382 31 Connecticut 110,000 116.6% 94,340 31
1796	Minnesota 101,858 103.2% 98,700
1797	32 Minnesota 113,859 103.2% 110,328 32 Mississippi 90,000 96.1% 93,652 32 Hawaii
1798	133,536 135.3% 98,696
1799	33 South Dakota 103,892 95.1% 109,245 33 South Carolina 92,007 101.0% 91,096 33
1800	West Virginia 95,000 96.5% 98,446
1801	34 Idaho 107,100 98.6% 108,621 34 North Dakota 91,406 102.0% 89,614 34 Wyoming
1802	92,000 96.8% 95,041
1803	35 Vermont 113,901 106.8% 106,649 35 Kansas 86,003 96.7% 88,938 35 North Dakota
1804	96,794 102.0% 94,896
1805	36 Rhode Island 115,610 108.5% 106,553 36 South Dakota 83,135 95.1% 87,419 36
1806	Mississippi 90,000 96.1% 93,652
1807	37 Hawaii 140,220 135.3% 103,636 37 Alabama 85,248 98.2% 86,811 37 Vermont
1808	95 139 106 8% 89 081

1809	38 Kansas 98,901 96.7% 102,276 38 Nebraska 85,000 98.0% 86,735 38 Alabama 85,248
1810	98.2% 86,811
1811	39 Utah 98,509 97.7% 100,828 39 Vermont 92,269 106.8% 86,394 39 Nebraska 85,000
1812	98.0% 86,735
1813	40 West Virginia 95,000 96.5% 98,446 40 New Mexico 85,000 99.8% 85,170 40
1814	Montana 88,099 103.0% 85,533
1815	41 Nebraska 95,000 98.0% 96,939 41 Indiana 76,892 95.8% 80,263 41 New Mexico
1816	85,000 99.8% 85,170
1817	42 Indiana 92,503 95.8% 96,558 42 Arizona 70,000 100.7% 69,513 42 Indiana 76,892
1818	95.8% 80,263
1819	43 New Mexico 95,000 99.8% 95,190 43 Oregon 72,000 105.9% 67,989 43 Maine
1820	81,556 103.9% 78,495
1821	44 Connecticut 110,000 116.6% 94,340 44 Wisconsin 68,566 101.7% 67,420 44
1822	Arkansas 54,305 95.9% 56,627
1823	45 South Carolina 92,007 101.0% 91,096 45 Maine 69,264 103.9% 66,664 45
1824	Connecticut 0 116.6% 0
1825	46 Arizona 90,000 100.7% 89,374 46 Colorado 68,500 103.5% 66,184 46 Idaho 0 98.6%
1826	0
1827	47 Maine 92,248 103.9% 88,785 47 Arkansas 0 95.9% 0 47 Kansas 0 96.7% 0
1828	48 Oregon 82,220 105.9% 77,639 48 Minnesota 0 103.2% 0 48 Maryland 0 109.8% 0

1829	49 Colorado 80,000 103.5% 77,295 49 Montana 0 103.0% 0 49 Nevada 0 102.4% 0
1830	50 Arkansas 72,408 95.9% 75,504 50 Texas 0 95.5% 0 50 New Hampshire 0 103.6% 0
1831	Sources: Book of States 2014, Table 4.11, The Council of State Governments' survey of
1832	state personnel agencies and state Web sites February 2014.
1833	B-7
1834	Table B-5
1835	Comparison of Proposed Massachusetts Salaries Paid to Constitutional Officers With
1836	Those in 50 States
1837	B-8
1838	State Governor State
1839	Lieutenant
1840	Governor State
1841	Secretary
1842	of State
1843	1 Pennsylvania 187,818 1 Massachusetts 165,000 1 Tennessee 190,260
1844	2 Massachusetts 185,000 2 Pennsylvania 157,765 2 Massachusetts 165,000
1845	3 Tennessee 181,980 3 New York 151,500 3 Illinois 156,541
1846	4 New York 179,000 4 New Jersey 141,000 4 Virginia 152,793

1847	5 Illinois 177,412 5 Hawaii 140,220 5 Florida 140,000
1848	6 New Jersey 175,000 6 Illinois 135,669 6 Oklahoma 140,000
1849	7 Virginia 175,000 7 California 130,490 7 Pennsylvania 135,228
1850	8 California 173,987 8 Maryland 125,000 8 Georgia 130,690
1851	9 Delaware 171,000 9 Florida 124,851 9 California 130,490
1852	10 Washington 166,891 10 North Carolina 124,676 10 Delaware 127,590
1853	11 Michigan 159,300 11 Kentucky 117,329 11 Texas 125,880
1854	12 Connecticut 150,000 12 Alaska 115,000 12 North Carolina 124,676
1855	13 Maryland 150,000 13 Louisiana 115,000 13 New York 120,800
1856	14 Texas 150,000 14 Oklahoma 114,713 14 Kentucky 117,329
1857	15 West Virginia 150,000 15 Michigan 111,510 15 Washington 116,950
1858	16 Nevada 149,573 16 Connecticut 110,000 16 Louisiana 115,000
1859	17 Ohio 148,886 17 Rhode Island 108,808 17 Michigan 112,410
1860	18 Oklahoma 147,000 18 Utah 104,000 18 Connecticut 110,000
1861	19 Vermont 145,538 19 Iowa 103,212 19 Ohio 109,986
1862	20 Alaska 145,000 20 North Dakota 94,461 20 Rhode Island 108,808
1863	21 Wisconsin 144,423 21 Washington 93,948 21 Missouri 107,746

1864	22 Hawaii 143,748 22 Georgia 91,609 22 New Hampshire 105,930
1865	23 North Carolina 141,265 23 Indiana 88,543 23 Iowa 103,212
1866	24 Georgia 139,339 24 Missouri 86,484 24 Nevada 102,898
1867	25 Kentucky 138,012 25 Montana 86,362 25 Idaho 101,150
1868	26 Missouri 133,821 26 New Mexico 85,000 26 North Dakota 96,794
1869	27 Florida 130,273 27 Delaware 78,553 27 Vermont 95,139
1870	28 Iowa 130,000 28 Ohio 78,041 28 West Virginia 95,000
1871	29 Louisiana 130,000 29 Minnesota 77,896 29 South Carolina 92,007
1872	30 Rhode Island 129,210 30 Wisconsin 76,261 30 Wyoming 92,000
1873	31 Mississippi 122,160 31 Nebraska 75,000 31 Mississippi 90,000
1874	32 New Hampshire 121,896 32 Alabama 68,556 32 Minnesota 89,877
1875	33 North Dakota 121,679 33 Colorado 68,500 33 Montana 88,099
1876	34 Minnesota 119,850 34 Nevada 63,648 34 Maryland 87,500
1877	35 Idaho 119,000 35 Vermont 61,776 35 Kansas 86,003
1878	36 Indiana 111,688 36 Tennessee 60,609 36 Alabama 85,248
1879	37 New Mexico 110,000 37 Mississippi 60,000 37 Nebraska 85,000
1880	38 Utah 109,470 38 Kansas 54,000 38 New Mexico 85,000

1881	39 Montana 108,167 39 South Carolina 46,545 39 South Dakota 83,135
1882	40 South Carolina 106,078 40 Arkansas 41,896 40 Oregon 76,992
1883	41 Nebraska 105,000 41 Virginia 36,321 41 Indiana 76,892
1884	42 Wyoming 105,000 42 Idaho 35,700 42 Arizona 70,000
1885	43 South Dakota 104,002 43 Texas 7,200 43 Maine 69,264
1886	44 Kansas 99,636 44 Arizona 0 44Wisconsin 68,566
1887	45 Oregon 98,600 45 Maine 0 45Colorado 68,500
1888	46 Arizona 95,000 46 New Hampshire 0 46Arkansas 54,305
1889	47 Colorado 90,000 47 Oregon 0 47 Alaska 0
1890	48 Arkansas 86,890 48 South Dakota 0 48Hawaii 0
1891	49 Maine 70,000 49 West Virginia 0 49New Jersey 0
1892	50 Alabama 0 50Wyoming 0 50Utah 0
1893	Sources: Book of States 2014, Table 4.11, The Council of State Governments' survey of
1894	state personnel
1895	agencies and state Web sites February 2014.
1896	B-9
1897	Table B-5

1898	Comparison of Proposed Massachusetts Salaries Paid to Constitutional Officers With
1899	Those in 50 States
1900	(Continued)
1901	B-10
1902	State
1903	Attorney
1904	General State Treasurer State Auditor
1905	1 Tennessee 176,988 1 Tennessee 190,260 1 Texas 198,000
1906	2 Massachusetts 175,000 2 Massachusetts 175,000 2 Tennessee 190,260
1907	3 Alabama 166,002 3 Michigan 174,204 3 California 175,000
1908	4 Illinois 156,541 4 Georgia 163,125 4 Virginia 168,279
1909	5 Pennsylvania 156,264 5 Virginia 162,214 5 Massachusetts 165,000
1910	6 Washington 151,718 6 Pennsylvania 156,264 6 Michigan 1 63,537
1911	7 New York 151,500 7 New Jersey 141,000 7 Georgia 159,215
1912	8 California 151,127 8 Hawaii 140,220 8 Pennsylvania 156,264
1913	9 Texas 150,000 9 California 139,189 9 New York 151,500
1914	10 Virginia 150,000 10 Illinois 135,669 10 Illinois 151,035
1915	11 Wyoming 147,000 11 Florida 128,972 11 Oregon 147,324

1916	12 Delaware 145,207 12 New York 127,000 12 New Jersey 141,793
1917	13 North Dakota 143,685 13 Maryland 125,000 13 Rhode Island 140,050
1918	14 Nevada 141,086 14 North Carolina 124,676 14 Colorado 140,000
1919	15 New Jersey 141,000 15 Alaska 122,928 15 Florida 135,000
1920	16 Hawaii 140,220 16 Kentucky 117,329 16 Alaska 133,908
1921	17 Wisconsin 140,147 17 Washington 116,950 17 Hawaii 133,536
1922	18 Georgia 137,791 18 Louisiana 115,000 18 Louisiana 132,620
1923	19 Alaska 136,350 19 Oklahoma 114,713 19 Arizona 128,785
1924	20 Oklahoma 132,825 20 Delaware 113,374 20 North Carolina 124,676
1925	21 Florida 128,972 21 Connecticut 110,000 21 Kentucky 117,329
1926	22 Maryland 125,000 22 Ohio 109,986 22 Washington 116,950
1927	23 North Carolina 124,676 23 Rhode Island 108,808 23 Oklahoma 114,713
1928	24 Iowa 123,669 24 Missouri 107,746 24 Wisconsin 114,351
1929	25 New Hampshire 117,913 25 New Hampshire 105,930 25 Ohio 109,985
1930	26 Kentucky 117,329 26 Utah 104,000 26 Delaware 108,532
1931	27 Missouri 116,437 27 Iowa 103,212 27 Missouri 107,746
1932	28 Montana 115,817 28 Nevada 102,898 28 South Dakota 105,348

1933	29 Rhode Island 115,610 29 Idaho 101,150 29 South Carolina 104,433
1934	30 Louisiana 115,000 30 West Virginia 95,000 30 Utah 104,000
1935	31 Vermont 113,901 31 Vermont 92,269 31 Iowa 103,212
1936	32 Minnesota 113,859 32 South Carolina 92,007 32 Minnesota 101,858
1937	33 Michigan 112,410 33 Wyoming 92,000 33 North Dakota 96,794
1938	34 Connecticut 110,000 34 North Dakota 91,406 34 Vermont 95,139
1939	35 Ohio 109,986 35 Mississippi 90,000 35 West Virginia 95,000
1940	36 Mississippi 108,960 36 Kansas 86,003 36 Wyoming 92,000
1941	37 Idaho 107,100 37 Alabama 85,248 37 Mississippi 90,000
1942	38 South Dakota 103,892 38 Nebraska 85,000 38 Montana 88,099
1943	39 Kansas 98,901 39 New Mexico 85,000 39 Alabama 85,248
1944	40 Utah 98,509 40 South Dakota 83,135 40 Nebraska 85,000
1945	41 Nebraska 95,000 41 Indiana 76,892 41 New Mexico 85,000
1946	42 New Mexico 95,000 42 Oregon 72,000 42 Maine 81,556
1947	43 West Virginia 95,000 43 Arizona 70,000 43 Indiana 76,892
1948	44 Indiana 92,503 44 Maine 69,264 44 Arkansas 54,305
1949	45 Maine 92,248 45 Wisconsin 68,566 45 Connecticut 0

1950	46 South Carolina 92,007 46 Colorado 68,500 46 Idaho 0
1951	47 Arizona 90,000 47 Arkansas 0 47Kansas 0
1952	48 Oregon 82,220 48 Minnesota 0 48Maryland 0
1953	49 Colorado 80,000 49 Montana 0 49Nevada 0
1954	50 Arkansas 72,408 50 Texas 0 50New Hampshire 0
1955	Sources: Book of States 2014, Table 4.11, The Council of State Governments' survey of
1956	state personnel
1957	agencies and state Web sites February 2014.
1958	B-11
1959	Table B-6
1960	Comparison of Proposed Massachusetts Salaries Paid to Constitutional Officers With
1961	Those in 50 States
1962	After Adjusting for Cost of Living
1963	State Governor
1964	Cost of
1965	Living Adj
1966	Governor
1967	Adj State

1968	Lieutenant
1969	Governor
1970	Cost of
1971	Living Adj
1972	Lieutenant
1973	Governor
1974	Adj State
1975	Secretary
1976	of State
1977	Cost of
1978	Living Adj
1979	Secretary
1980	of State
1981	Adj
1982	1 Tennessee 181,980 93.7% 194,216 1 Pennsylvania 157,765 101.2% 155,894 1
1983	Tennessee 190,260 93.7% 203,052
1984	2 Pennsylvania 187,818 101.2% 185,591 2 Massachusetts 165,000 118.3% 139,476 2
1985	Oklahoma 140,000 94.9% 147,524

1986	3 Virginia 175,000 104.1% 168,108 3 New York 151,500 114.9% 131,854 3 Illinois
1987	156,541 106.2% 147,402
1988	4 Illinois 177,412 106.2% 167,055 4 Illinois 135,669 106.2% 127,749 4 Virginia 152,793
1989	104.1% 146,775
1990	5 Michigan 159,300 97.4% 163,552 5 New Jersey 141,000 111.8% 126,118 5
1991	Massachusetts 165,000 118.3% 139,476
1992	6 Delaware 171,000 106.5% 160,563 6 Florida 124,851 101.7% 122,764 6 Florida
1993	140,000 101.7% 137,660
1994	7 Washington 166,891 104.3% 160,011 7 North Carolina 124,676 101.6% 122,713 7
1995	Pennsylvania 135,228 101.2% 133,625
1996	8 Texas 150,000 95.5% 157,068 8 Oklahoma 114,713 94.9% 120,878 8 Texas 125,880
1997	95.5% 131,812
1998	9 New Jersey 175,000 111.8% 156,530 9 Kentucky 117,329 97.2% 120,709 9 Georgia
1999	130,690 99.5% 131,347
2000	10 Massachusetts 185,000 118.3% 156,382 10 Louisiana 115,000 99.3% 115,811 10
2001	North Carolina 124,676 101.6% 122,713
2002	11 New York 179,000 114.9% 155,788 11 Michigan 111,510 97.4% 114,487 11
2003	Kentucky 117,329 97.2% 120,709
2004	12 West Virginia 150,000 96.5% 155,440 12 Maryland 125,000 109.8% 113,843 12
2005	Delaware 127,590 106.5% 119,803

2006	13 Oklahoma 147,000 94.9% 154,900 13 California 130,490 119.2% 109,471 13
2007	Louisiana 115,000 99.3% 115,811
2008	14 Ohio 148,886 99.2% 150,087 14 Utah 104,000 97.7% 106,448 14 Michigan 112,410
2009	97.4% 115,411
2010	15 Nevada 149,573 102.4% 146,067 15 Iowa 103,212 98.2% 105,104 15 Washington
2011	116,950 104.3% 112,128
2012	16 California 173,987 119.2% 145,962 16 Hawaii 140,220 135.3% 103,636 16 Ohio
2013	109,986 99.2% 110,873
2014	17 Wisconsin 144,423 101.7% 142,009 17 Rhode Island 108,808 108.5% 100,284 17
2015	California 130,490 119.2% 109,471
2016	18 Kentucky 138,012 97.2% 141,988 18 Alaska 115,000 118.6% 96,965 18 Missouri
2017	107,746 100.6% 107,103
2018	19 Georgia 139,339 99.5% 140,039 19 Connecticut 110,000 116.6% 94,340 19 New
2019	York 120,800 114.9% 105,135
2020	20 North Carolina 141,265 101.6% 139,040 20 North Dakota 94,461 102.0% 92,609 20
2021	Iowa 103,212 98.2% 105,104
2022	21 Maryland 150,000 109.8% 136,612 21 Indiana 88,543 95.8% 92,425 21 Idaho
2023	101,150 98.6% 102,586
2024	22 Vermont 145,538 106.8% 136,272 22 Georgia 91,609 99.5% 92,069 22 New
2025	Hampshire 105.930 103.6% 102.249

2026	23 Missouri 133,821 100.6% 133,023 23 Washington 93,948 104.3% 90,075 23 Nevada
2027	102,898 102.4% 100,486
2028	24 Iowa 130,000 98.2% 132,383 24 Missouri 86,484 100.6% 85,968 24 Rhode Island
2029	108,808 108.5% 100,284
2030	25 Louisiana 130,000 99.3% 130,916 25 New Mexico 85,000 99.8% 85,170 25 West
2031	Virginia 95,000 96.5% 98,446
2032	26 Connecticut 150,000 116.6% 128,645 26 Montana 86,362 103.0% 83,847 26
2033	Wyoming 92,000 96.8% 95,041
2034	27 Florida 130,273 101.7% 128,095 27 Ohio 78,041 99.2% 78,670 27 North Dakota
2035	96,794 102.0% 94,896
2036	28 Mississippi 122,160 96.1% 127,118 28 Nebraska 75,000 98.0% 76,531 28
2037	Connecticut 110,000 116.6% 94,340
2038	29 Alaska 145,000 118.6% 122,260 29 Minnesota 77,896 103.2% 75,481 29 Mississippi
2039	90,000 96.1% 93,652
2040	30 Idaho 119,000 98.6% 120,690 30 Wisconsin 76,261 101.7% 74,986 30 South Carolina
2041	92,007 101.0% 91,096
2042	31 North Dakota 121,679 102.0% 119,293 31 Delaware 78,553 106.5% 73,759 31
2043	Vermont 95,139 106.8% 89,081
2044	32 Rhode Island 129,210 108.5% 119,088 32 Alabama 68,556 98.2% 69,813 32 Kansas
2045	86 003 96 7% 88 938

2046	33 New Hampshire 121,896 103.6% 117,660 33 Colorado 68,500 103.5% 66,184 33
2047	South Dakota 83,135 95.1% 87,419
2048	34 Indiana 111,688 95.8% 116,585 34 Tennessee 60,609 93.7% 64,684 34 Minnesota
2049	89,877 103.2% 87,090
2050	35 Minnesota 119,850 103.2% 116,134 35 Mississippi 60,000 96.1% 62,435 35 Alabama
2051	85,248 98.2% 86,811
2052	36 Utah 109,470 97.7% 112,047 36 Nevada 63,648 102.4% 62,156 36 Nebraska 85,000
2053	98.0% 86,735
2054	37 New Mexico 110,000 99.8% 110,220 37 Vermont 61,776 106.8% 57,843 37 Montana
2055	88,099 103.0% 85,533
2056	38 South Dakota 104,002 95.1% 109,361 38 Kansas 54,000 96.7% 55,843 38 New
2057	Mexico 85,000 99.8% 85,170
2058	39 Wyoming 105,000 96.8% 108,471 39 South Carolina 46,545 101.0% 46,084 39
2059	Indiana 76,892 95.8% 80,263
2060	40 Nebraska 105,000 98.0% 107,143 40 Arkansas 41,896 95.9% 43,687 40 Maryland
2061	87,500 109.8% 79,690
2062	41 Hawaii 143,748 135.3% 106,244 41 Idaho 35,700 98.6% 36,207 41 Oregon 76,992
2063	105.9% 72,703
2064	42 South Carolina 106,078 101.0% 105,028 42 Virginia 36,321 104.1% 34,890 42
2065	Arizona 70 000 100 7% 69 513

2066	43 Montana 108,167 103.0% 105,017 43 Texas 7,200 95.5% 7,539 43 Wisconsin 68,566
2067	101.7% 67,420
2068	44 Kansas 99,636 96.7% 103,036 44 Arizona 0 100.7% 0 44 Maine 69,264 103.9%
2069	66,664
2070	45 Arizona 95,000 100.7% 94,340 45 Maine 0 103.9% 0 45 Colorado 68,500 103.5%
2071	66,184
2072	47 Arkansas 86,890 95.9% 90,605 47 Oregon 0 105.9% 0 47 Alaska 0 118.6% 0
2073	48 Colorado 90,000 103.5% 86,957 48 South Dakota 0 95.1% 0 48Hawaii 0 135.3% 0
2074	49 Maine 70,000 103.9% 67,372 49 West Virginia 0 96.5% 0 49New Jersey 0 111.8% 0
2075	50 Alabama 0 98.2% 0 50 Wyoming 0 96.8% 0 50Utah 0 97.7% 0
2076	Sources: Book of States 2014, Table 4.11, The Council of State Governments' survey of
2077	state personnel agencies and state Web sites February 2014.
2078	B-12
2079	Table B-6
2080	Comparison of Proposed Massachusetts Salaries Paid to Constitutional Officers With
2081	Those in 50 States
2082	After Adjusting for Cost of Living (Continued)
2083	State
2084	Attorney

2085	General
2086	Cost of
2087	Living Adj
2088	Attorney
2089	General
2090	Adj State Treasurer
2091	Cost of
2092	Living Adj
2093	Treasurer
2094	Adj State Auditor
2095	Cost of
2096	Living Adj
2097	Auditor
2098	Adj
2099	1 Tennessee 176,988 93.7% 188,888 1 Tennessee 190,260 93.7% 203,052 1 Texas
2100	198,000 95.5% 207,330
2101	2 Alabama 166,002 98.2% 169,045 2 Michigan 174,204 97.4% 178,854 2 Tennessee
2102	190,260 93.7% 203,052

2103	3 Texas 150,000 95.5% 157,068 3 Georgia 163,125 99.5% 163,945 3 Michigan 163,537
2104	97.4% 167,902
2105	4 Pennsylvania 156,264 101.2% 154,411 4 Virginia 162,214 104.1% 155,825 4 Virginia
2106	168,279 104.1% 161,651
2107	5 Wyoming 147,000 96.8% 151,860 5 Pennsylvania 156,264 101.2% 154,411 5 Georgia
2108	159,215 99.5% 160,015
2109	6 Massachusetts 175,000 118.3% 147,929 6 Massachusetts 175,000 118.3% 147,929 6
2110	Pennsylvania 156,264 101.2% 154,411
2111	7 Illinois 156,541 106.2% 147,402 7 Illinois 135,669 106.2% 127,749 7 California
2112	175,000 119.2% 146,812
2113	8 Washington 151,718 104.3% 145,463 8 Florida 128,972 101.7% 126,816 8 Illinois
2114	151,035 106.2% 142,218
2115	9 Virginia 150,000 104.1% 144,092 9 New Jersey 141,000 111.8% 126,118 9
2116	Massachusetts 165,000 118.3% 139,476
2117	10 North Dakota 143,685 102.0% 140,868 10 North Carolina 124,676 101.6% 122,713
2118	10 Oregon 147,324 105.9% 139,116
2119	11 Oklahoma 132,825 94.9% 139,963 11 Oklahoma 114,713 94.9% 120,878 11 Colorado
2120	140,000 103.5% 135,266
2121	12 Georgia 137,791 99.5% 138,483 12 Kentucky 117,329 97.2% 120,709 12 Louisiana
2122	132,620 99.3% 133,555

2123	13 Wisconsin 140,147 101.7% 137,804 13 California 139,189 119.2% 116,769 13
2124	Florida 135,000 101.7% 132,743
2125	14 Nevada 141,086 102.4% 137,779 14 Louisiana 115,000 99.3% 115,811 14 New York
2126	151,500 114.9% 131,854
2127	15 Delaware 145,207 106.5% 136,345 15 Maryland 125,000 109.8% 113,843 15 Rhode
2128	Island 140,050 108.5% 129,078
2129	16 New York 151,500 114.9% 131,854 16 Washington 116,950 104.3% 112,128 16
2130	Arizona 128,785 100.7% 127,890
2131	17 Florida 128,972 101.7% 126,816 17 Ohio 109,986 99.2% 110,873 17 New Jersey
2132	141,793 111.8% 126,827
2133	18 California 151,127 119.2% 126,784 18 New York 127,000 114.9% 110,531 18 North
2134	Carolina 124,676 101.6% 122,713
2135	19 New Jersey 141,000 111.8% 126,118 19 Missouri 107,746 100.6% 107,103 19
2136	Oklahoma 114,713 94.9% 120,878
2137	20 Iowa 123,669 98.2% 125,936 20 Delaware 113,374 106.5% 106,454 20 Kentucky
2138	117,329 97.2% 120,709
2139	21 North Carolina 124,676 101.6% 122,713 21 Utah 104,000 97.7% 106,448 21 Alaska
2140	133,908 118.6% 112,907
2141	22 Kentucky 117,329 97.2% 120,709 22 Iowa 103,212 98.2% 105,104 22 Wisconsin
2142	114,351 101.7% 112,440

2143	23 Louisiana 115,000 99.3% 115,811 23 Alaska 122,928 118.6% 103,649 23 Washington
2144	116,950 104.3% 112,128
2145	24 Missouri 116,437 100.6% 115,743 24 Hawaii 140,220 135.3% 103,636 24 Ohio
2146	109,985 99.2% 110,872
2147	25 Michigan 112,410 97.4% 115,411 25 Idaho 101,150 98.6% 102,586 25 South Dakota
2148	105,348 95.1% 110,776
2149	26 Alaska 136,350 118.6% 114,966 26 New Hampshire 105,930 103.6% 102,249 26
2150	Missouri 107,746 100.6% 107,103
2151	27 Maryland 125,000 109.8% 113,843 27 Nevada 102,898 102.4% 100,486 27 Utah
2152	104,000 97.7% 106,448
2153	28 New Hampshire 117,913 103.6% 113,816 28 Rhode Island 108,808 108.5% 100,284
2154	28 Iowa 103,212 98.2% 105,104
2155	29 Mississippi 108,960 96.1% 113,382 29 West Virginia 95,000 96.5% 98,446 29 South
2156	Carolina 104,433 101.0% 103,399
2157	30 Montana 115,817 103.0% 112,444 30 Wyoming 92,000 96.8% 95,041 30 Delaware
2158	108,532 106.5% 101,908
2159	31 Ohio 109,986 99.2% 110,873 31 Connecticut 110,000 116.6% 94,340 31 Minnesota
2160	101,858 103.2% 98,700
2161	32 Minnesota 113,859 103.2% 110,328 32 Mississippi 90,000 96.1% 93,652 32 Hawaii
2162	133,536 135.3% 98,696

2163	33 South Dakota 103,892 95.1% 109,245 33 South Carolina 92,007 101.0% 91,096 33
2164	West Virginia 95,000 96.5% 98,446
2165	34 Idaho 107,100 98.6% 108,621 34 North Dakota 91,406 102.0% 89,614 34 Wyoming
2166	92,000 96.8% 95,041
2167	35 Vermont 113,901 106.8% 106,649 35 Kansas 86,003 96.7% 88,938 35 North Dakota
2168	96,794 102.0% 94,896
2169	36 Rhode Island 115,610 108.5% 106,553 36 South Dakota 83,135 95.1% 87,419 36
2170	Mississippi 90,000 96.1% 93,652
2171	37 Hawaii 140,220 135.3% 103,636 37 Alabama 85,248 98.2% 86,811 37 Vermont
2172	95,139 106.8% 89,081
2173	38 Kansas 98,901 96.7% 102,276 38 Nebraska 85,000 98.0% 86,735 38 Alabama 85,248
2174	98.2% 86,811
2175	39 Utah 98,509 97.7% 100,828 39 Vermont 92,269 106.8% 86,394 39 Nebraska 85,000
2176	98.0% 86,735
2177	40 West Virginia 95,000 96.5% 98,446 40 New Mexico 85,000 99.8% 85,170 40
2178	Montana 88,099 103.0% 85,533
2179	41 Nebraska 95,000 98.0% 96,939 41 Indiana 76,892 95.8% 80,263 41 New Mexico
2180	85,000 99.8% 85,170
2181	42 Indiana 92,503 95.8% 96,558 42 Arizona 70,000 100.7% 69,513 42 Indiana 76,892
2182	95 8% 80 263

2183	43 New Mexico 95,000 99.8% 95,190 43 Oregon 72,000 105.9% 67,989 43 Maine
2184	81,556 103.9% 78,495
2185	44 Connecticut 110,000 116.6% 94,340 44 Wisconsin 68,566 101.7% 67,420 44
2186	Arkansas 54,305 95.9% 56,627
2187	45 South Carolina 92,007 101.0% 91,096 45 Maine 69,264 103.9% 66,664 45
2188	Connecticut 0 116.6% 0
2189	47 Maine 92,248 103.9% 88,785 47 Arkansas 0 95.9% 0 47Kansas 0 96.7% 0
2190	48 Oregon 82,220 105.9% 77,639 48 Minnesota 0 103.2% 0 48 Maryland 0 109.8% 0
2191	49 Colorado 80,000 103.5% 77,295 49 Montana 0 103.0% 0 49 Nevada 0 102.4% 0
2192	50 Arkansas 72,408 95.9% 75,504 50 Texas 0 95.5% 0 50New Hampshire 0 103.6% 0
2193	Sources: Book of States 2014, Table 4.11, The Council of State Governments' survey of
2194	state personnel agencies and state Web sites February 2014.
2195	B-13
2196	Table B-7
2197	Comparison of Proposed Massachusetts Salaries Paid to Legislative Leaders With Those
2198	in Other States with
2199	Full-Time Legislatures After Adjusting for Cost of Living (Continued)
2200	State
2201	Senate President

2202	Pay
2203	Rank
2204	Among
2205	11
2206	Senate President
2207	Pay - Adjusted
2208	Rank
2209	Among
2210	11
2211	No. of
2212	Constituents
2213	Served by Each
2214	Senator
2215	Alaska \$50,900 9 \$42,917 10 36,757
2216	California \$109,584 4 \$91,933 5 958,313
2217	Florida \$41,181 11 \$40,493 11 488,822
2218	Illinois \$95,313 5 \$89,749 6 113,438

2219	Massachusetts \$175,000 1 \$147,929 1 167,321
2220	Michigan \$76,647 7 \$78,693 7 260,411
2221	New Jersey \$65,317 8 \$58,423 8 222,483
2222	New York \$121,000 3 \$105,309 3 311,923
2223	Ohio \$94,437 6 \$95,199 4 350,631
2224	Pennsylvania \$131,148 2 \$129,593 2 255,476
2225	Wisconsin \$49,943 10 \$49,108 9 174,022
2226	State
2227	House Speaker
2228	Pay
2229	Rank
2230	Among
2231	11
2232	House Speaker
2233	Pay - Adjusted
2234	Rank
2235	Among

2236	11
2237	Alaska \$50,900 9 \$42,917 10
2238	California \$109,584 4 \$91,933 6
2239	Florida \$41,181 11 \$40,493 11
2240	Illinois \$95,313 6 \$89,749 7
2241	Massachusetts \$175,000 1 \$147,929 1
2242	Michigan \$98,685 5 \$101,319 4
2243	New Jersey \$65,317 8 \$58,423 8
2244	New York \$121,000 3 \$105,309 3
2245	Ohio \$94,437 7 \$95,199 5
2246	Pennsylvania \$130,034 2 \$128,492 2
2247	Wisconsin \$50,243 10 \$49,403 9
2248	C-1
2249	APPENDIX C: COMPARISON OF SALARIES FOR
2250	MASSACHUSETTS CONSTITUTIONAL OFFICERS WITH SIMILAR
2251	JOBS IN PRIVATE SECTOR
2252	OBJECTIVE

The objective of this analysis is based on Section 239: "There shall be a special advisory 2254 commission regarding the compensation of public officials identified in Article LXIV of 2255 the 2256 Articles of Amendment to the Constitution... The commission shall study compensation issues which shall include, but not limited to: ... (C) a comparison of direct and indirect 2257 2258 compensation of public officials with similar employment in the private sector in the 2259 commonwealth." 2260 **EXECUTIVE SUMMARY** The positions of the public officials identified in Article LXIV of the Articles of 2261 2262 Amendment to the Constitution do not have clear, direct private sector equivalents. However, to meet 2263 2264 the legislative requirements we have identified specific private sector positions whose 2265 responsibilities reflect public sector duties in greater or lesser fashion. A review of 2266 compensation survey data from all industries in Massachusetts with gross revenues 2267 between \$5 billion and \$20 billion in revenue indicated that the compensation of the 2268 public 2269 officials is less than what the private sector executives currently make in all cases and in

2253

2270		most cases much less. The following chart is an example of how base salaries of the
2271	elected	I
2272		officials compares to the private sector at various revenue sizes:
2273		C-2
2274		METHODOLOGY
2275		Commissioners Chris Kealey and Cathy Minehan were assisted by consultants from
2276		Sullivan, Cotter and Associates, Inc. (SullivanCotter) and an intern, Sunshine Greene,
2277	from	
2278		Simmons College School of Management. The source of the compensation data used in
2279	this	
2280		analysis was the ERI Economic Research Institute's (ERI) Executive Compensation
2281		Assessor, which is more fully described at the end of this report.
2282		To determine "a comparison of direct and indirect compensation of public officials with
2283		similar employment in the private sector in the commonwealth" the commissioners, with
2284		the assistance of SullivanCotter and Ms. Greene, used the following parameters from the
2285		ERI Executive Assessor:
2286		Geographic Location: Massachusetts
2287		• Similar employment: The budget of the Commonwealth is \$36.5 billion. Since there

2288	are very few companies of similar size headquartered within the Commonwealth,
2289	the commissioners decided to use the parameters of "all industries" at revenue sizes
2290	\$5 billion \$10 billion \$20 billion
2291	Governor \$151,800 Chief Executive
2292	Officer
2293	\$1,045,582 \$1,209,124 \$1,384,720
2294	Lieutenant
2295	Governor \$127,327
2296	Executive Vice
2297	President \$541,612 \$623,894 \$713,573
2298	Attorney
2299	General \$130,582
2300	Top Legal
2301	Executive \$503,271 \$596,394 \$706,747
2302	Secretary of
2303	State
2304	\$130,262

2305	Chief
2306	Administrative
2307	Officer
2308	\$522,393 \$623,841 \$744,990
2309	Treasurer \$127,917
2310	Top Treasurer
2311	Corporate \$376,512 \$488,663 \$534,645
2312	Auditor \$134,952
2313	Top Internal
2314	Auditor \$164,181 \$183,888 \$207,762
2315	Senate
2316	President/
2317	Speaker of
2318	the House
2319	\$102,279
2320	Chairman of
2321	Board (Outside

2322	Member)
2323	\$392,421 \$451,156 \$518,685
2324	Senate
2325	President/
2326	Speaker of
2327	the House
2328	\$102,279
2329	Chief
2330	Operating
2331	Officer
2332	\$694,718 \$794,685 \$895,854
2333	Position
2334	Base
2335	Salary
2336	Private Sector
2337	Survey Title
2338	Private Sector Base Salaries at

2339	C-3
2340	of \$5 billion, \$10 billion and \$20 billion to demonstrate the range of private sector
2341	employment opportunities within the Commonwealth.
2342	• Appropriate job responsibility comparisons: The public officials identified in Article
2343	LXIV of the Articles of Amendment to the Constitution do not have direct private
2344	sector equivalents. The commissioners acknowledge this and attempted to make the
2345	best comparisons possible to the private sector. The comparisons are as follows:
2346	Public Official Private Sector Title
2347	Governor Chief Executive Officer
2348	Lieutenant Governor Executive Vice President
2349	Attorney General Top Legal Executive
2350	Secretary of State Chief Administrative Officer
2351	Treasurer Top Treasurer Corporate
2352	Auditor Top Internal Auditor
2353	Senate President and Speaker of the House Chairman of Board (Outside Member –
2354	analogous to a Lead Director) **
2355	Senate President and Speaker of the House Chief Operating Officer **

2356		** These positions are particularly difficult to match. If one looks at legislative leadership
2357	as	
2358		the operating heads of the Commonwealth then the Chief Operating Officer's
2359		compensation may be a good private sector comparator. Alternatively, if one views the
2360		legislative heads as leaders governing the Commonwealth in conjunction with the
2361		Governor, then the Lead Director or outside Chair of the Board might be the comparator.
2362		The components of compensation available from ERI include:
2363		• Salary – This is the fixed wage paid to an employee. The basis is usually weekly,
2364		monthly, or yearly, and is most often applied to exempt employees.
2365		• Total Compensation – The sum of all payments made to an employee for a specific
2366		time period (usually annual) including base salary, incentives, and bonuses (and/or
2367		other variable pay), commissions and stock options.
2368		• Stock Options – The right to buy company stock at a certain price within a particular
2369		period of time. The assumption is that the market price of the stock will be higher
2370		than the predetermined price at the time that the person is allowed to purchase the
2371		stock. (Please note, however, this is not always the case, and options can expire "out
2372		of the money.")
2373		All survey data were adjusted by 3 percent to January 1, 2015.

2374	Tl	he private sector survey job descriptions from ERI can be found at the end of this
2375	report.	
2376	C	-4
2377	Fl	INDINGS
2378	U	sing the above mentioned inputs, the ERI Compensation Comparables Assessor
2379	de	emonstrated that at the revenue levels used for this study, the compensation for the
2380	рι	ublic officials was less than compensation in the private sector.
2381	C	onstitutional Officer
2382	ar	nd Legislative Leaders Survey Match 25th
2383	Pe	ercentile
2384	50	Oth .
2385	Pe	ercentile
2386	75	5th
2387	Pe	ercentile
2388	25	5th
2389	Pe	ercentile
2390	50	Oth .
2391	Pe	ercentile

2392	75th
2393	Percentile
2394	Base
2395	Salary
2396	Total
2397	Compensation
2398	Governor \$151,800 Chief Executive Officer \$1,003,654 \$1,384,720 \$1,879,468
2399	\$2,060,852 \$2,842,970 \$3,857,949 11% 5%
2400	Lieutenant Governor \$127,327 (2012) Executive Vice President \$517,215 \$713,573
2401	\$968,534 \$875,222 \$1,207,530 \$1,638,990 18% 11%
2402	Attorney General \$130,582 Top Legal Executive \$527,240 \$706,747 \$939,857 \$801,646
2403	\$1,074,607 \$1,429,066 18% 12%
2404	Secretary of State \$130,262 (2013) Chief Administrative Officer \$607,044 \$744,990
2405	\$924,202 \$883,638 \$1,084,449 \$1,345,332 17% 12%
2406	Treasurer \$127,917 Top Treasurer Corporate \$458,414 \$534,645 \$633,698 \$652,017
2407	\$760,460 \$901,375 24% 17%
2408	Auditor \$134,952 Top Internal Auditor \$190,756 \$207,762 \$231,868 \$229,459 \$252,140
2409	\$283,601 65% 54%
2410	Senate President and

2411	Speaker of the House \$102,279 (2013) Chairman of Board
2412	(Outside Member) \$395,204 \$518,685 \$679,053 \$506,636 \$664,964 \$870,588 20% 15%
2413	Senate President and
2414	Speaker of the House \$102,279 (2013) Chief Operating Officer \$658,812 \$895,854
2415	\$1,203,654 \$1,250,679 \$1,700,651 \$2,284,865 11% 6%
2416	All Industries
2417	Massachusetts
2418	\$20,000,000,000 Revenue
2419	Base Salaries Total Compensation Current Salary as % of the
2420	50th Percentile
2421	Current Salary
2422	(2014)
2423	Constitutional Officer
2424	and Legislative Leaders Survey Match 25th
2425	Percentile
2426	50th
2427	Percentile
2428	75th

2429	Percentile
2430	25th
2431	Percentile
2432	50th
2433	Percentile
2434	75th
2435	Percentile
2436	Base
2437	Salary
2438	Total
2439	Compensation
2440	Governor 1 51,800 Chief Executive Officer 876,377 1,209,124 1,641,152 1,715,042
2441	2,366,042 3,211,033 13% 6%
2442	Lieutenant Governor 1 27,327 (2012) Executive Vice President 452,224 623,894 846,803
2443	728,214 1,004,704 1,363,702 20% 13%
2444	Attorney General 1 30,582 Top Legal Executive 444,927 596,394 793,091 672,213
2445	901,098 1,198,325 22% 14%

2446	Secretary of State 1 30,262 (2013) Chief Administrative Officer 508,334 623,841
2447	773,899 735,676 902,861 1,120,058 21% 14%
2448	Treasurer 1 27,917 Top Treasurer Corporate 384,699 448,663 531,773 544,163 634,662
2449	752,258 29% 20%
2450	Auditor 1 34,952 Top Internal Auditor 169,990 183,888 204,012 201,426 220,002
2451	246,140 73% 61%
2452	Senate President and
2453	Speaker of the House 102,279 (2013) Chairman of Board
2454	(Outside Member) 343,765 451,156 590,629 438,894 576,038 754,152 23% 18%
2455	Senate President and
2456	Speaker of the House 102,279 (2013) Chief Operating Officer 584,418 794,685
2457	10,677,222 1,046,344 1,422,821 1,911,640 13% 7%
2458	All Industries
2459	Massachusetts
2460	\$10,000,000,000 Revenue
2461	Base Salaries Total Compensation Current Salary as % of the
2462	50th Percentile
2463	Current Salary

2464	(2014)
2465	Constitutional Officer
2466	and Legislative Leaders Survey Match 25th
2467	Percentile
2468	50th
2469	Percentile
2470	75th
2471	Percentile
2472	25th
2473	Percentile
2474	50th
2475	Percentile
2476	75th
2477	Percentile
2478	Base
2479	Salary
2480	Total

2481	Compensation
2482	Governor 1 51,800 Chief Executive Officer 757,842 1,045,582 1,419,184 1,387,301
2483	1,913,970 2,597,677 15% 8%
2484	Lieutenant Governor 1 27,327 (2012) Executive Vice President 392,595 541,612 735,107
2485	593,613 818,987 1,111,622 24% 16%
2486	Attorney General 1 30,582 Top Legal Executive 375,470 503,271 669,237 563,656
2487	755,567 1,004,784 26% 17%
2488	Secretary of State 1 30,262 (2013) Chief Administrative Officer 425,679 522,393
2489	648,034 612,468 751,648 932,462 25% 17%
2490	Treasurer 1 27,917 Top Treasurer Corporate 322,846 376,512 446,242 454,138 529,658
2491	627,786 34% 24%
2492	Auditor 1 34,952 Top Internal Auditor 153,557 164,181 180,932 178,308 193,465
2493	215,192 82% 70%
2494	Senate President and
2495	Speaker of the House 102,279 (2013) Chairman of Board
2496	(Outside Member) 299,028 392,421 513,718 380,206 498,997 653,273 26% 20%
2497	Senate President and
2498	Speaker of the House 102,279 (2013) Chief Operating Officer 510,909 694,718 933,400
2499	846,748 1,151,417 1,547,019 15% 9%

2500	All Industries
2501	Massachusetts
2502	\$5,000,000,000 Revenue
2503	Base Salaries Total Compensation Current Salary as % of the
2504	50th Percentile
2505	Current Salary
2506	(2014)
2507	C-5
2508	EXECUTIVE COMPENSATION ASSESSOR POSITION DESCRIPTIONS
2509	CEO
2510	Alternate Titles:
2511	• Chairman of the Board & CEO; Chief Executive Officer; Executive Director CEO;
2512	President; Top Executive; Top Executive Officer; Top Group Executive
2513	Overview:
2514	• Plans, develops, establishes and overseers interpretation and implementation of
2515	policies and objectives of organization in accordance with board directives and
2516	corporate charter.

2517	Typical Functions:
2518	• Responsible for the profitability of the entire organization.
2519	• Holds position of the top executive and principal organization leader in the
2520	organization.
2521	• This position is distinguished from others in that it is the top ranking executive and, in
2522	most cases, is the highest paid executive in the organization.
2523	• Confers with organization officials to plan business objectives, to develop
2524	organizational policies to coordinate functions and operations between divisions and
2525	departments, and to establish responsibilities and procedures for obtaining objectives.
2526	• Reviews activity reports and financial statements to determine progress and status in
2527	attaining objectives and revises objectives and plans in accordance with current
2528	conditions.
2529	• Directs and coordinates formulation of financial programs to provide funding for new
2530	or continuing operations to maximize returns on investments and to increase
2531	productivity.
2532	• Plans and develops industrial, labor and public relations policies designed to improve
2533	company's image and relations with customers, employees, stockholders and public.

2534	• Evaluates performance of executives for compliance with established policies and
2535	objectives of firm and contributions in attaining objectives.
2536	• May preside over Board of Directors.
2537	• May serve as chairman of committees, such as management, executive, engineering and
2538	sales.
2539	EVP
2540	Alternate Titles:
2541	• Executive Vice President; Group Vice President; Senior Vice President; Vice
2542	President Executive
2543	Overview:
2544	• Directs, plans, approves, revises and implements overall corporate growth
2545	strategies and personnel activities.
2546	Typical Functions:
2547	• Oversees a broad range of activities or functions in the organization.
2548	• This position is distinguished in that it is responsible for a broad range of activities
2549	or functions in the organization.
2550	C-6

2551	• In larger organizations, Vice President level position(s) may report to the Executive
2552	Vice President.
2553	• Develops, recommends, evaluates and obtains approval of all major corporate
2554	personnel and operational plans and programs.
2555	• Selects, develops and motivates necessary management talent.
2556	• Guides the development of innovative compensation and benefit programs and
2557	provides cost control of this element.
2558	• Contributes to solutions of major public problems.
2559	• May direct operations and/or administrative functions.
2560	• May provide staff support services to operating groups in the areas of operations,
2561	distribution, personnel and corporate office administrative services and participate
2562	as a member of the Executive Committee in planning and controlling corporate
2563	growth and evaluating performance against objectives.
2564	Legal Top Executive
2565	Alternate Titles:
2566	• Chief Legal Executive; Legal Counsel Chief; Top Legal Officer; Vice President Legal
2567	Overview:

2569 organization's legal posture is developed and maintained. **Typical Functions:** 2570 2571 • Establishes legal services required by the organization and ensures that the 2572 organization is protected from any legal action. 2573 • Provides officers and directors with advice and guidance in identifying the critical 2574 problems to which the application of legal principals yields the greatest 2575 opportunities for minimizing risks and maximizing profits. 2576 • Works with all departments on developing and modifying policies and procedures 2577 to confirm to legal requirements. • Reviews and controls department budget to support systematically planned 2578 2579 programs of legal actions or defenses and to assure optimum deployment of 2580 resource within approved budget. 2581 • Keeps fully informed on all legislation affecting the organization's operations and of 2582 all new developments in corporate legal matters, and keeps all levels of 2583 management informed of applicable new laws and of the progress and results of 2584 court cases.

• Directs, oversees and controls legal activities and functions to ensure the

2568

2585	• Develops a professionally competent staff of attorneys and legal and paralegal
2586	generalists and specialists.
2587	• Serves as liaison with carefully selected outside legal firms and monitors and
2588	evaluates their activities.
2589	Chief Administrative Officer
2590	Alternate Titles:
2591	• Administrative Vice President; Corporate Services Head; Head of Corporate
2592	Services; Top Administrative Officer; Vice President Administration
2593	Overview:
2594	C-7
2595	• Directs, plans, develops and establishes policies and objectives of functions in
2596	accordance with objectives of organization.
2597	Typical Functions:
2598	• Heads multifunctional support divisions or departments such as, but not limited to,
2599	administration, data communications, facilities management, human resources
2600	services, insurance, office services, purchasing, security, etc.
2601	• Confers with organization officials to plan business objectives, to develop

2603 • Provides support and assistance to other functions and operating units of the 2604 organization. 2605 • Interprets company policy to employees and enforces company policy and practices. 2606 • Develops human resource management policy and programs that contribute to the 2607 acquisition, retention, motivation and development of company employees capable 2608 of meeting current and future organizational needs and objectives. 2609 • Provides physical working environment that provides a positive, productive climate 2610 for operations through maintenance, planning and general building services. 2611 • Ensures efficiency of internal non-electronic data processing (EDP) management systems through improved organizational structure, continued surveillance, work 2612 2613 methods programs and establishing performance standards. 2614 • Provides non-EDP equipment and supplies that effectively meet operational 2615 requirements with a minimum expenditure. 2616 • Counsels management on strategic planning and organization design processes, 2617 combined with recommendations and insights that contribute to overall plan 2618 strategic management and corporate direction.

organizational policies and to coordinate functions.

2602

2619	• May guide the company's formal strategic planning effort.
2620	• May provide general legal counsel to management, with a minimum use of external
2621	counsel.
2622	Top Treasurer Corporate
2623	Alternate Titles:
2624	• Corporate Treasurer; Treasurer Corporate
2625	Overview:
2626	• Directs and coordinates the organization's treasury activities including receipt,
2627	disbursement, banking, protection and custody and investment of funds, securities
2628	and financial instruments.
2629	Typical Functions:
2630	Analyzes financial records to forecast future financial position and budget
2631	requirements.
2632	• Evaluates need for procurement of funds and investment of surplus.
2633	• Advises CFO on investments and loans for short- and long-range financial plans.
2634	• Prepares financial reports for CFO.
2635	• Develops policies and procedures for account collections and extension of credit to

2636	customers.
2637	C-8
2638	Top Internal Auditor
2639	Alternate Titles:
2640	• Auditor Top; Internal Auditor Top; Top Auditor
2641	Overview:
2642	• Directs, develops and administers the organization's internal audit program system
2643	and procedures to determine the effectiveness of controls, accuracy of records and
2644	efficiency of operations.
2645	Typical Functions:
2646	• Reviews company operations and each financial system and evaluates their
2647	efficiency, effectiveness and compliance with internal corporate policies and
2648	procedures and external laws and government regulations.
2649	• Measures and evaluates the effectiveness and efficiency of business practices and
2650	operations, the reliability of financial reporting, the process for deterring and
2651	investigating fraud and the safeguarding of company assets.
2652	• Examines and evaluates the organization's financial and information systems,

	management procedures, and managerial and internal controls to ensure records
	and controls are accurate.
	• Analyzes and recommends business improvements and ways to better execute the
	organization's responsibilities.
	• Recommends controls for organization's computer system to ensure reliability of
	the system and integrity of the data.
	• Provides counsel and advice to management regarding implications of audit
	findings, and recommends appropriate corrective measures.
	Please note that the State Auditor's Office has greater responsibilities than described in
the	
	survey description. The Office conducts financial, performance and technical assessments
	of programs, departments, agencies, authorities, contracts and vendors. While these
audits	
	and reports may uncover problems and issues, they also contain recommendations to
	improve accountability, efficiency and transparency, making state government work
better	
	for the citizens of the Commonwealth. The Office consists of Audit Operations, the
	audits

2670	Administration of Finance Division, the Bureau of Special Investigations and the
2671	Division of
2672	Local Mandates.
2673	Chairman of the Board
2674	Alternate Titles:
2675	• Board Chair (outside member)
2676	Overview:
2677	• Directs board meetings.
2678	Typical Functions:
2679	• Oversees board members and manages various committees.
2680	• Represents the needs and interests of shareholders.
2681	• Votes on various matters.
2682	• NOTE: This is typically a position elected by other board members who are in turn
2683	elected positions.
2684	• Likely unpaid for service if an inside member who also serves as a member of
2685	management.
2686	C-9
2687	• As an outside board member, pay is for board meeting and committee meeting

2688	attendance, plus other activities related to that service.
2689	Chief Operating Officer
2690	Alternate Titles:
2691	• COO; President & Chief Operating Officer; Top Operations Officer; Vice President
2692	Operations
2693	Overview:
2694	• Heads, plans, oversees and coordinates the entire operation of an organization
2695	toward the achievement of established policies, goals and operating objectives.
2696	Typical Functions:
2697	• Collaborates in the planning and formulation of organization policies and practices.
2698	• Oversees the design, operation and improvement of the system that creates and
2699	delivers the organization's products or services.
2700	• Oversees and adjusts organization's processes and operations as necessary to
2701	ensure efficient and effective execution of policies and procedures.
2702	• This position is neatly always the second highest paid position in the organization.
2703	• Provides operational guidance in analyzing and appraising the effectiveness of
2704	organizational operations.

2706 business and performance goals, short- and long-terms strategic planning and 2707 objectives, plans, budgets, programs and policies. 2708 • Evaluates operating results throughout the organization to ensure that organization 2709 growth and objectives are being met. 2710 • Guides and leads other members of management. 2711 • Monitors the capital expenditure and asset redeployment activities. 2712 C-10 2713 Acknowledgements: 2714 About SullivanCotter: Sullivan, Cotter and Associates, Inc. is an independent consulting 2715 firm 2716 specializing in executive, physician and employee compensation and governance in the health care and not-for-profit industry with a specific focus within health care, higher 2717 2718 education, associations and foundations. Within the compensation arena, SullivanCotter 2719 covers direct and indirect compensation, qualified and nonqualified benefits, rewards, 2720 perquisites and other forms of remuneration. In addition, SullivanCotter performs 2721 assessments and mergers and acquisition due diligence around business valuations and

• Participates in the planning, development, implementation and evaluation of key

2705

2722

fair market value.

2723	About ERI: ERI Economic Research Institute was founded over 25 years ago to provide
2724	compensation, benefits and Human Resource research for private and public
2725	organizations
2726	in the form of published reports and software database products. Revenues for ERI are
2727	earned solely from these cost of living and salary survey software and publication sales.
2728	ERI does not provide fee-for-service consulting.
2729	ERI's research database software subscriptions are available to management, analysts and
2730	consultants and are now widely used by client organizations. Subscribers include
2731	corporate
2732	compensation, relocation, human resources and other professionals, as well as
2733	independent consultants and counselors and US and Canadian public sector
2734	administrators
2735	(including military, law enforcement, city/county, state/provincial and federal
2736	government
2737	pay administrators).
2738	About Executive Compensation Assessor: The Executive Compensation Assessor®
2739	software
2740	compares salaries and bonuses for more than 500 position titles in the US, Canada, and
2741	Europe. Executive compensation levels are calculated based on user input for position,

2742 industry, location, pay strategy, executive performance, and salary planning date. 2743 Compare 2744 your organization's executive pay packages to competitors, viewing their past 2745 compensation packages for top officers, including stock options and benefits. This is the 2746 most comprehensive database of executive compensation information available. 2747 D-1 2748 APPENDIX D: LEGISLATIVE COMPENSATION 2749 BASE PAY FOR LEGISLATORS 2750 Massachusetts legislators received a base pay of \$60,033 in 2013. 2751 Voters adopted a constitutional amendment in 1998, effective for the 2001-02 legislative 2752 session, directly linking the annual change in legislative salaries to the change in median 2753 household income in the Commonwealth. However, the lack of timely median household 2754 income data has forced administrations to improvise when estimating the growth in 2755 income for the year preceding the start of each session. As a result, there is no consistent 2756 method for determining the biennial change in legislative salaries. The Commission 2757 sought 2758 to find a method for calculating changes in legislative pay that is fair, consistent, and 2759 avoids

2760		arbitrariness.
2761		The Commission has researched a variety of options and data sources for calculating
2762		biennial changes in legislative pay based on the increase/decrease of income for state
2763		residents. The Commission recommends using data from the Bureau of Economic
2764	Analy	rsis
2765		(BEA) that measures the quarterly change in salaries and wages.
2766		The BEA data measures statewide income in the aggregate, not the median. However, the
2767		BEA releases updated data frequently, with lag times of three months or less, so using
2768	this	
2769		resource addresses the critical challenge of timely data. Wages and salaries include
2770		commissions, tips, and bonuses; voluntary employee contributions to deferred
2771		compensation plans, such as 401(k) plans; employee gains from exercising stock options;
2772		and receipts-in-kind that represent income. Wages and salaries are measured before
2773		deductions, such as for Social Security contributions, union dues, and voluntary
2774	emplo	oyee
2775		contributions to defined contribution pension plans.20
2776		The Commission specifically recommends that future administrations use BEA quarterly

2777	data measuring the change in wages and salaries in Massachusetts for the most recent
2778	eight
2779	quarters to determine the biennial change in legislative salaries. For the 2015-2016
2780	session, this calculation would measure the change in wages and salaries between Q4
2781	2012
2782	and Q3 2014.
2783	20 Bureau of Economic Analysis, U.S. Department of Commerce, State Personal Income
2784	and Employment:
2785	Concepts, Data Sources, and Statistical Methods, September 2014.
2786	D-2
2787	Table D-1
2788	Comparison of Actual Pay Changes and Changes Using BEA Method
2789	Session
2790	Actual Pay and
2791	Percentage Change
2792	BEA, 8 Most Recent
2793	Quarters and
2794	Percentage Change

2795	2007 (base year) \$58,197 \$58,197
2796	2009-10 session \$61,440
2797	(+5.6%)
2798	\$62,206
2799	(+6.9%)
2800	2011-12 session \$61,133
2801	(-0.5%)
2802	\$62,585
2803	(+0.6%)
2804	2013-14 session \$60,032
2805	(-1.8%)
2806	\$66,410
2807	(+6.1%)
2808	2015-16 session
2809	projected N/A
2810	\$63,994
2811	(+6.6% based on 2013-

2812		14 actual pay)21
2813		Note: Calculations for BEA are based on the data that was available at the time of
2814		calculation.
2815		LEADERSHIP STIPENDS AND SPECIAL COMPENSATION FOR LEGISLATORS
2816		Two laws govern special compensation types for Massachusetts representatives and
2817		senators: special payments for "expenses" and "per diem" are regulated by Massachusetts
2818		General Laws Part I Section 9B, and special compensation for leadership roles, including
2819		Speaker of the House, President of the Senate, and chairman/vice chairman roles on
2820		specific committees, are regulated by Section 3 Chapter 192 of the 1994 Acts (with
2821		substantive revisions in 2000 and 2005). A section at the end of this appendix follows
2822	with	
2823		relevant legal language for the two laws governing special compensation above base pay
2824		for Massachusetts legislators.
2825		Massachusetts General Laws Part I Section 9B dictates both the per diem and expenses
2826		payments. These are paid in addition to the base salaries for legislators.
2827		• Each member of the legislature is paid \$7,200 a year for expenses.
2828		• Per diem payments are made for each day the legislature is in session, as well as any
2829		other day a legislator goes to the state house in performance of official duties. They range

2830	from \$10 to \$100, based on proximity to Beacon Hill (see Figure D-1, and detail below).
2831	21 The projection for the 2015-16 pay is based on the most recent seven quarters of BEA
2832	wages and salary
2833	data, covering Q4 2012 through Q2 2014. Data for Q3 2014 will be available mid-
2834	December.
2835	Legislato
2836	Table Dpay.
2837	The
2838	leadersh
2839	legislato
2840	ors in leade
2841	-2 shows th
2842	e additional
2843	hip roles inc
2844	ors.
2845	Per Diem
2846	rship positi
2847	e distributi

2848	1 sources of
2849	crease the a
2850	F
2851	m Amounts fo
2852	ions receive
2853	on of paym
2854	f compensat
2855	average pay
2856	D-3
2857	igure D-1
2858	or Massachu
2859	e stipends ra
2860	ents under
2861	tion of per
2862	level above
2863	usetts Legisl
2864	anging from

2865	the current
2866	diem, expen
2867	e the base p
2868	lators
2869	m \$7,500 to
2870	t laws gove
2871	nses, and co
2872	pay rates fo
2873	\$35,000.
2874	rning legisl
2875	ompensatio
2876	r Massachu
2877	lative
2878	on for
2879	usetts
2880	D-4
2881	Table D-2

2882	Current Legislative Salaries by Position
2883	Position
2884	Number
2885	in this
2886	position
2887	Present
2888	Base Pay Stipend
2889	Total Base
2890	Pay and
2891	Stipend Expenses
2892	Total Base
2893	Pay,
2894	Stipend
2895	and
2896	Expenses
2897	Open
2898	Checkbook*

2899	President of the Senate and Speaker of the House 2 6 0,033 3 5,000 9 5,033 7,200
2900	102,233 102,279
2901	Chairmen of the House and Senate Committees on
2902	Ways and Means 2 60,033 2 5,000 8 5,033 7,200 9 2,233
2903	Floor Leaders of each of the major political parties
2904	in the Senate and House 2 60,033 2 2,500 8 2,533 7,200 8 9,733
2905	The President pro tempore of the Senate,
2906	The Speaker pro tempore of the House, 2 60,033 15,000 75,033 7,200 82,233
2907	The Assistant and Second Assistant Floor Leaders of
2908	each of the major political parties in the Senate and
2909	the House 8 60,033 15,000 75,033 7,200 82,233
2910	The Third Assistant Floor Leaders of the minority party
2911	in the Senate and House and of the majority party in
2912	the Senate 3 60,033 15,000 75,033 7,200 82,233
2913	The Chairmen of each of the four divisions of the
2914	House 4 60,033 15,000 75,033 7,200 82,233
2915	The Chairman of the House Committee on Rules 1 6 0,033 1 5,000 7 5,033 7,200 8 2,233
2916	The Vice Chairmen of the Senate and House

2917	Committees on Ways and Means 2 60,033 15,000 75,033 7,200 82,233
2918	The ranking minority members of the Senate and
2919	House Committees on Ways and Means 2 60,033 15,000 75,033 7,200 82,233
2920	The Chairmen of the Senate and House Committees
2921	on Bonding, Capital Expenditures and State Assets;
2922	Post Audit and Oversight; State Administration and
2923	Regulatory Oversight; Health Care Financing; Financial
2924	Services; the Joint Committee on Revenue; and the
2925	Committee on Economic Development and Emerging
2926	Technologies 14 60,033 1 5,000 7 5,033 7,200 8 2,233
2927	The Chairmen of all other Committees of the Senate
2928	and the House of representatives established by the
2929	joint rules, or by the senate or house rules, 6 0,033 7,500 6 7,533 7,200 7 4,733
2930	The Vice Chairman and the ranking minority member
2931	of the House committee on rules,
2932	2
2933	60,033 7,500 67,533 7,200 74,733

2934	The Vice Chairman of the House Committee on Post
2935	Audit and Oversight,
2936	1
2937	60,033 7,500 67,533 7,200 74,733
2938	The Assistant Vice Chairmen of the Senate and House
2939	Committees on Ways and Means,
2940	2
2941	60,033 7,500 67,533 7,200 74,733
2942	The House Vice Chairmen of the Committees on
2943	Financial Services; Health Care Financing; Bonding,
2944	Capital Expenditures and State Assets; State
2945	Administration and Regulatory Oversight; and
2946	Revenue.
2947	5
2948	60,033 7,500 67,533 7,200 74,733
2949	The House ranking minority member of the
2950	Committee on Bonding, Capital Expenditures and

2951	1
2952	60,033 7,500 67,533 7,200 74,733
2953	The House Vice Chairman and the House ranking
2954	minority member of the committee on Economic
2955	Development and Emerging Technologies,
2956	2
2957	60,033 7,500 67,533 7,200 74,733
2958	The Senate and House ranking minority members of
2959	the Committee on Health Care Financing 2 60,033 7,500 6 7,533 7,200 7 4,733
2960	All other members of the House and Senate 6 0,033 - 6 0,033 7,200 6 7,233
2961	Note: *Specific special payment data reflects earnings rather than rate. The state's open
2962	checkbook explains what can account for the
2963	difference between earnings and rate:
2964	http://opencheckbook.itd.state.ma.us/StateOfMass/Help/FAQ.html#q2.2. "The Annual Rate is
2965	the calculated annual rate for an employee, while earnings are the year-to-date actual
2966	payments received. Earnings may be lower than
2967	Annual Rate if the final payroll has not been paid, or if the employee was on unpaid leave
2968	during the year. Earnings that are higher than

2969	Annual Rate reflect payments from a number of possible sources, such as overtime,
2970	additional pay for working overnight, on weekends or
2971	holidays, or some recognitions for length of service or educational degrees."
2972	D-5
2973	Additionally there are some federal tax laws that apply to state legislators, specifically:
2974	• Expenses claimed as Office Expenses are generally covered by Form 8829, Expenses
2975	for Business Use of Your Home http://www.irs.gov/Businesses/Small-Businesses-&-
2976	Self-
2977	Employed/Home-Office-Deduction and Business Expenses http://www.irs.gov/
2978	Businesses/Small-Businesses-&-Self-Employed/Deducting-Business-Expenses.
2979	• The Internal Revenue Bulletin: 2010-17, published on April 26, 2010, T.C. 9481
2980	http://www.irs.gov/irb/2010-17_IRB/ar12.html, specifically defines deductions for Travel
2981	for State Legislators.
2982	COMPARISONS WITH LEGISLATORS IN OTHER STATES
2983	Table D-3 summarizes the compensation for Office Supplies, District Offices and
2984	Staffing for
2985	legislators in the all 50 states.
2986	Table D-3

2987	2014 State Legislator Compensation—Office Supplies, District Offices and Staffing
2988	State Office Supplies, District Offices and Staffing
2989	Alabama None, although annual appropriation to certain positions may be
2990	allocated.
2991	Alaska
2992	Senators receive up to \$20,000/ year and representatives receive up to
2993	\$16,000/year for postage per their choice for postage, stationery and
2994	other legislative expenses. Staffing allowance is determined by the rules
2995	and presiding officers, depending on the time of year.
2996	Arizona None.
2997	Arkansas
2998	Legislators receive a maximum reimbursement of \$14,400/year for
2999	legislative expenses. Committee chairs, vice chairs and standing
3000	subcommittee chairs may claim additional reimbursement up to
3001	\$3,600/year.
3002	California
3003	Assembly members have a base allowance of \$263,000/year to cover

3004	these expenses. Senate member expenses are paid directly and
3005	maintained by the Senate Rules Committee.
3006	Colorado None.
3007	Connecticut Senators receive \$5,500/year and representatives receive \$4,500/year in
3008	unvouchered expense allowance.
3009	Delaware Office supplies are distributed out of the general House supply budget.
3010	Florida Senate: \$2,921/month for district office expenses. House: \$2,482/month
3011	for district office expenses.
3012	Georgia
3013	Legislators have \$7,000/year reimbursable expense account. If members
3014	request, and provide receipts, they are reimbursed for personal services,
3015	office equipment, rent, supplies, transportation, telecommunications,
3016	etc.
3017	D-6
3018	State Office Supplies, District Offices and Staffing
3019	Hawaii No district offices. The allocation for session staffing is approximately
3020	\$5,000–\$8,000/month for the January–April legislative session.

3021	Idaho \$1,875/year for unvouchered constituent expense. No staffing
3022	allowance.
3023	Illinois Senators receive \$83,063/year and representatives \$69,409/year for
3024	office expenses, including district offices and staffing.
3025	Indiana These expenses come out of one main Senate budget. No district offices.
3026	Iowa \$300/month to cover district constituency postage, travel, telephone
3027	and other expenses. No staffing allowance.
3028	Kansas
3029	Allowed \$7,083/year, which is taxable income for the legislators. Staffing
3030	allowances vary for leadership, which has its own budget. Legislators are
3031	provided with secretaries during session only.
3032	Kentucky \$1,788.51/year for district expenses during interim.
3033	Louisiana
3034	Allowed \$500/month. Senators and representatives receive an
3035	additional \$1,500/month supplemental allowance for vouchered office
3036	expenses, rent and travel mileage in district. Senators and
3037	representatives have staff allowances of \$2,000/month starting salary

3038	up to \$3,000/month, with annual increases.
3039	Maine None; however, supplies for staff offices are provided and paid for out
3040	of general legislative account.
3041	Maryland
3042	\$18,265/year for normal expenses of an office with limits on postage,
3043	telephone and publications; members must document expenses.
3044	Legislators must use \$5,800 for clerical services. Senators receive one
3045	administrative assistant and session secretary.
3046	Massachusetts Allowed \$7,200/year for office expenses.
3047	Michigan \$51,900 per majority Senator for office budget and \$51,900 for minority
3048	Senator for office budget.
3049	Minnesota
3050	Supplies provided in the Capitol. In the House, staffing is provided
3051	centrally. Senators have one legislative assistant and are given \$75/week
3052	for interns. No district offices.
3053	Mississippi \$1,500/month out of session.
3054	Missouri \$700/month to cover all reasonable and necessary business expenses.

3055	Montana None.
3056	Nebraska No allowance; however, each member is provided with two full-time
3057	Capitol staff year-round.
3058	Nevada None.
3059	New
3060	Hampshire None.
3061	New Jersey Allowed \$1,250 for office supplies. Equipment and furnishings are
3062	D-7
3063	State Office Supplies, District Offices and Staffing
3064	supplied through a district office program, and there is \$110,000/year
3065	for district office personnel. The state provides stationery for each
3066	legislator and \$10,000 for postage stamps.
3067	New Mexico None.
3068	New York
3069	Staff allowance (district and Capitol) is set by the majority leader for
3070	majority members and by the minority leader for minority members.
3071	Geographic location, seniority and leadership responsibilities will cause

3072	variations.
3073	North Carolina
3074	Non-leaders receive \$6,708/year for any legislative expenses not
3075	otherwise provided. Full-time secretarial assistance is provided during
3076	session.
3077	North Dakota None.
3078	Ohio None.
3079	Oklahoma
3080	Each member is given a \$1,500/year allotment. This may be spent on
3081	electronic communications such as cell phone bills as well as office
3082	expenses.
3083	Oregon
3084	\$36,367/year for session staffing and \$2,692.80 for services and
3085	supplies. For interim periods, legislators receive \$68,538/biennium to
3086	spend as they choose. They also receive an additional \$450-\$750/month
3087	during interim only, as a district allowance, depending on geographic
3088	size of district.

3089	Pennsylvania Staffing is determined by leadership.
3090	Rhode Island None.
3091	South Carolina
3092	Senate: \$3,400/year for postage, stationery and telephone. House:
3093	\$1,800/year for telephone and \$600/year for postage. Legislators also
3094	receive \$1,000/month for district expenses that is treated as income.
3095	South Dakota None.
3096	Tennessee Allowed \$1,000/month for expenses in district (U).
3097	Texas
3098	Approved allowance for staff salaries, supplies, stationery, postage,
3099	district office rental, telephone expense, etc. Senate and House
3100	allocations are not the same.
3101	Utah None.
3102	Vermont None.
3103	Virginia
3104	Legislators receive \$1,250/month and leadership receives \$1,750/month
3105	as an office expense allowance. Legislators receive a staffing allowance

3106	of \$56,000/year; leadership receives \$74,879/year.
3107	Washington Senate: \$7,800/year for legislative expenses, for which the legislator has
3108	not been otherwise entitled to reimbursement. No staffing allowance.
3109	West Virginia None.
3110	D-8
3111	State Office Supplies, District Offices and Staffing
3112	Wisconsin
3113	\$15,000/two-year session in the Assembly. No available staffing at
3114	district office. \$45,000/two-year period for office expenses.
3115	\$191,700/two-year period for staffing allowance.
3116	Wyoming \$750/quarter through the constituent service allowance.
3117	Source: National Conference of State Legislatures 2014
3118	EXCERPTS OF LAWS GOVERNING SPECIAL COMPENSATION FOR
3119	LEGISLATORS
3120	Section 3
3121	1994 Act:
3122	Chapter 192. AN ACT FURTHER REGULATING LEGISLATIVE AND
3123	CONSTITUTIONAL

OFFICERS' COMPENSATION

Be it enacted, etc., as follows:

available for the purpose,

SECTION 1. To provide for supplementing certain items in the general appropriation act

for

fiscal year nineteen hundred and ninety-five, the sums set forth in section two are hereby appropriated for the several purposes and subject to the conditions specified in chapter sixty of the acts of nineteen hundred and ninety-four, and subject to the provisions of law regulating the disbursement of public funds and the conditions pertaining to appropriations in said chapter sixty for the fiscal year ending June thirtieth, nineteen hundred and ninety-five, the sums so appropriated shall be in addition to any amount

SECTION 3. Notwithstanding the provisions of any other law to the contrary and except

3136 as

herein provided, each member of the general court shall receive for each regular annual session forty-six thousand four hundred and ten dollars. The president of the senate and the speaker of the house of representatives shall each receive for each regular session eighty-one thousand four hundred and ten dollars. The chairman of the senate committee on ways and means and the chairman of the house committee on ways and means shall

3143 The floor leaders of each of the major political parties in the senate and house of 3144 representatives shall each receive sixty-eight thousand nine hundred and ten dollars. The 3145 assistant floor leaders of each of the major political parties in the senate and the assistant 3146 floor leader of each of the major political parties in the house of representatives, and the second assistant floor leaders of each of the major political parties in the senate and house 3147 3148 of representatives, the third assistant floor leader of the minority party in the senate and 3149 house of representatives, the vice chairman of the house committee on ways and means 3150 and the vice chairman of the senate committee on ways and means and the ranking 3151 minority members of the house and senate committees on ways and means, the senate 3152 chairman and the house chairman of the committee on post audit and oversight, the 3153 senatechairman 3154 and the house chairman of the committee on taxation, the senate chairman and 3155 the house chairman of the committee on science and technology shall each receive 3156 sixtyD-9 3157

each receive for each regular session seventy-one thousand four hundred and ten dollars.

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one thousand four hundred and ten dollars. Other chairmen of committees of the house of

representatives and the senate established by the joint rules or the house or senate rules,

3160 and the house vice chairman of the committee on post audit and oversight, the assistant 3161 vice chairman of the senate committee on ways and means and the assistant vice 3162 chairman 3163 of the house committee on ways and means and the vice chairman of the house 3164 committee 3165 on taxation shall each receive fifty-three thousand nine hundred and ten dollars, provided, however, that no chairman who serves as chairman of more than one such committee 3166 3167 shall 3168 receive more than the compensation established for a chairman of one of any such 3169 committees. Each member of the general court shall be entitled to be paid for his 3170 compensation for each such session at the rate of one-twelfth the amount of 3171 compensation 3172 for such session for each full month of the session. Such payment shall be to him, upon 3173 his 3174 request, on the last legislative day in which the general court is in session preceding the 3175 fifteenth day of each month, and on the date preceding the last legislative day of each 3176 month, and shall be for an amount not exceeding the proportion then due at the aforesaid 3177 rate; provided, that the state treasurer may, during such regular session, make additional

payments on account, in excess of such monthly rate, to any member making written

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3179 request but the amount of such additional payments shall not exceed, in the aggregate, 3180 fifteen hundred dollars in any one such session, or two thousand dollars if such session 3181 continues beyond July first, and in no event shall the amount of all payments under this 3182 section during such session to any member exceed, in the aggregate, the compensation of 3183 such member for such session. 3184 SECTION 4. Section three of this act shall survive the expiration of the fiscal year. 3185 SECTION 5. Section 9B of said chapter 3 as appearing in the 1992 Official Edition is 3186 hereby 3187 amended by striking cut the first paragraph and inserting in place thereof the following 3188 paragraph:-3189 Each member of the general court shall receive thirty-six hundred dollars annually for 3190 expenses to be paid as follows:- each member shall be entitled to receive three hundred 3191 dollars on the first day of each session and the first day of each month thereafter until 3192 said 3193 sum of thirty-six hundred dollars shall have been paid; and on the last day of the session 3194 there shall be paid to each member of the general court the balance, if any, of said sum of 3195 thirty-six hundred dollars.

3196		SECTION 6. Section 1 of chapter 6 of the General Laws as appearing in the 1992
3197	Officia	al
3198		Edition is hereby amended by striking out, in line 1, the word "seventy-five" and
3199	inserti	ng
3200		in place thereof the following word:- ninety.
3201		SECTION 7. Section 2 of said chapter 6 of the General Laws, as so appearing, is hereby
3202		amended by striking out, in line 1, the word "sixty" and inserting in place thereof the
3203		following word:- seventy-five.
3204		SECTION 8. Section 1 of chapter 9 of the General Laws, as appearing in the 1992
3205	Officia	al
3206		Edition, is hereby amended by striking out, in line 8, the word "sixty" and inserting in
3207	place	
3208		thereof the word:- seventy-five.
3209		D-10
3210		SECTION 9. Section 1 of chapter 10 of the General Laws, as appearing in the 1992
3211	Officia	al
3212		Edition, is hereby amended by striking out, in line 3, the word "sixty" and inserting in
3213	place	
3214		thereof the following word:- seventy-five.

3215		SECTION 10. Section 1 of chapter 11 of the General Laws, as appearing in the 1992
3216	Officia	al
3217		Edition, is hereby amended by striking out, in line 4, the word "sixty" and inserting in
3218	place	
3219		thereof the following word:- seventy-five.
3220		SECTION 11. Section 1 of chapter 12 of the General Laws, as appearing in the 1992
3221	Officia	al
3222		Edition, is hereby amended by striking out, in line 3, the word "sixty-Five" and inserting
3223	in	
3224		place thereof the following word:- eighty.
3225		SECTION 12. There is hereby established a special commission on the compensation of
3226		legislators consisting of the president and chief executive officer of the New England
3227		Electric System, the president of Robinson Lake Sawyer Miller, the president of Suffolk
3228		University and two members to be appointed by the governor. The commission shall
3229	make	
3230		an investigation and study of the most independent method of determining cost-of-living
3231		adjustments to the salaries of members of the general court. Said commission shall report
3232		to the general court the results of its investigation and study, and its recommendations, if

3233	any, together with drafts of legislation necessary to carry such recommendations into
3234	effect
3235	by filing the same with the clerk of the senate and the clerk of the house of
3236	representatives
3237	on or before the second Wednesday of December, nineteen hundred and ninety-five.
3238	SECTION 13. The provisions of sections two, three, four and five shall take effect as of
3239	January fourth, nineteen hundred and ninety-five. The provisions of sections six and
3240	seven
3241	shall take effect as of January fifth, nineteen hundred and ninety-five. The provisions of
3242	sections eight, nine, ten and eleven shall take effect as of January eighteenth, nineteen
3243	hundred and ninety-five. The remaining provisions of this act shall take effect upon
3244	passage.
3245	Approved December 8, 1994.
3246	2000 Act:
3247	Chap. 0086. AN ACT RELATIVE TO THE COMPENSATION OF CERTAIN
3248	MEMBERS OF THE
3249	LEGISLATIVE COMMITTEE ON EDUCATION, ARTS AND HUMANITIES.
3250	Whereas, The deferred operation of this act would tend to defeat its purpose, which is to

provide a compensation schedule for certain members of the general court, therefore it is hereby declared to be an emergency law, necessary for the immediate preservation of the public convenience.

Be it enacted, etc., as follows:

SECTION 1. Section 3 of chapter 192 of the acts of 1994, as amended by section 262 of chapter 194 of the acts of 1998, is hereby further amended by striking out the fifth sentence and inserting in place thereof the following sentence:- The assistant floor leaders of each of the major political parties in the senate, the assistant floor leader of each of the D-11

major political parties in the house of representatives, the second assistant floor leaders of each of the major political parties in the senate and house of representatives, the third assistant floor leader of the minority party in the senate and house of representatives, the chairmen of each of the four divisions of the house of representatives, the chairman of the house committee on rules, the chairman of the house committee on long-term debt and capital expenditures, the vice chairman of the house committee on ways and means, the vice chairman of the senate committee on ways and means, the ranking minority members

of the house and senate committees on ways and means, the senate chairman and the

house chairman of the committee on post audit and oversight, the senate chairman and

house chairman of the committee on taxation, the senate chairman and the house chairman

the

chairman of the committee on education, arts and humanities shall each receive for each regular session \$15,000 additional compensation.

of the committee on science and technology and the senate chairman and the house

SECTION 2. Said section 3 of said chapter 192, as amended by said section 262 of said chapter 194, is hereby further amended by striking out the sixth sentence and inserting in place thereof the following sentence:- Other chairmen of committees of the house of representatives and the senate established by the joint rules or the house or senate rules, the house vice chairman of the committee on post audit and oversight, the assistant vice chairman of the senate committee on ways and means, the assistant vice chairman of the house committee on taxation, the vice chairman and the ranking minority member of the house committee on longterm

debt and capital expenditures, the house vice chairman, the senate vice chairman, the

3287	house ranking minority member and the senate ranking minority member of the
3288	committee on education, arts and humanities shall each receive for each regular session
3289	\$7,500 additional compensation; provided, however, that no chairman who serves as
3290	chairman of more than one such committee shall receive more than the compensation
3291	established for a chairman of one of any such committees.
3292	SECTION 3. Section 1 shall take effect as of January 12, 2000. Section 2 shall take effect
3293	on
3294	January 3, 2001.
3295	Approved May 17, 2000.
3296	2005 Act:
3297	Chapter 3 AN ACT RELATIVE TO COMPENSATION OF MEMBERS OF THE
3298	GENERAL COURT.
3299	Whereas, The deferred operation of this act would tend to defeat its purpose, which is to
3300	provide forthwith a compensation schedule for certain members of the general court,
3301	therefore it is hereby declared to be an emergency law, necessary for the immediate
3302	preservation of the public convenience.
3303	Be it enacted by the Senate and House of Representatives in General Court assembled,
3304	and

by the authority of the same, as follows:

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the

SECTION 1. Section 9 of chapter 3 of the General Laws is hereby repealed.

SECTION 2. Section 3 of chapter 192 of the acts of 1994, as most recently amended by section 2 of chapter 86 of the acts of 2000, is hereby further amended by striking out the fifth and sixth sentences and inserting in their place the following 2 sentences:- The president pro tempore of the senate, the speaker pro tempore of the house of representatives, the assistant floor leaders of each of the major political parties in the senate, the assistant floor leaders of each of the major political parties in the house of representatives, the second assistant floor leaders of each of the major political parties in the senate and house of representatives, the third assistant floor leaders of the minority party in the senate and house of representatives and of the majority party in the senate,

chairmen of each of the four divisions of the house of representatives, the chairman of the house committee on rules, the senate and house chairmen of the committee on bonding, capital expenditures and state assets, the vice chairman of the senate committee on ways and means, the vice chairman of the house committee on ways and means, the ranking minority members of the house and senate committees on ways and means, the chairman

of the senate committee on post audit and oversight, the chairman of the house committee on post audit and oversight, the senate and house chairmen of the committee on state administration and regulatory oversight, the senate and house chairmen of the committee on health care financing, the senate and house chairmen of the committee on financial services, and the house chairman of the committee on economic development and emerging technologies shall each receive for each regular annual session \$15,000 additional compensation, and shall not receive any other additional compensation under this section. Chairmen of all other committees of the senate and the house of representatives established by the joint rules, or by the senate or house rules, the vice chairman of the house committee on rules, the ranking minority member of the house committee on rules, the vice chairman of the house committee on post audit and oversight, the assistant vice chairman of the senate committee on ways and means, the assistant vice chairman of the house committee on ways and means, the house vice chairman of the committee on financial services, the house vice chairman of the committee on health care

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financing, the house vice chairman of the committee on bonding, capital expenditures and

3341		administration and regulatory oversight, the house vice chairman and the house ranking
3342		minority member of the committee on economic development and emerging
3343	techno	plogies,
3344		and the senate and house ranking minority members of the committee on health care
3345		financing shall each receive for each regular annual session \$7,500 additional
3346		compensation for each such position.
3347		SECTION 3. This act shall take effect as of January 5, 2005.
3348		Approved February 4, 2005.
3349		D-13
3350		Further updates to this law, 2006:
3351		2006, Chapter 64 AN ACT MAKING APPROPRIATIONS FOR THE FISCAL YEAR
3352	2006	ГО
3353		PROVIDE FOR SUPPLEMENTING CERTAIN EXISTING APPROPRIATIONS AND
3354	FOR	
3355		CERTAIN OTHER ACTIVITIES AND PROJECTS.
3356		[]SECTION 6. Section 3 of chapter 192 of the acts of 1994, as most recently amended
3357	by	
3358		section 2 of chapter 3 of the acts of 2005, is hereby further amended by striking out the

3359		seventh and eighth sentences and inserting in place thereof the following sentence:- Each
3360		member of the general court shall be entitled to be paid for his compensation for each
3361	such	
3362		session on a bi-weekly basis. []
3363		Further updates to this law, 2007:
3364		2007, Chapter 16 AN ACT MAKING APPROPRIATIONS FOR THE FISCAL YEAR
3365	2007	О
3366		PROVIDE FOR SUPPLEMENTING CERTAIN EXISTING APPROPRIATIONS AND
3367	FOR	
3368		CERTAIN OTHER ACTIVITIES AND PROJECTS.
3369		[]SECTION 4A. The fifth sentence of section 3 of chapter 192 of the acts of 1994, as
3370		appearing in section 2 of chapter 3 of the acts of 2005, is hereby amended by striking out
3371		the words "and the house chairman of the committee on economic development and
3372		emerging technologies" and inserting in place thereof the following words "and the
3373	senate	
3374		and house chairmen of the committee on economic development and emerging
3375		technologies". []
3376		Further updates to this law. 2008:

3377	2008, Chapter 62 AN ACT MAKING APPROPRIATIONS FOR THE FISCAL YEAR
3378	2008 TO
3379	PROVIDE FOR SUPPLEMENTING CERTAIN EXISTING APPROPRIATIONS AND
3380	FOR
3381	CERTAIN OTHER ACTIVITIES AND PROJECTS.
3382	[]SECTION 3A. The fifth sentence of section 3 of chapter 192 of the acts of 1994 as
3383	appearing in section 2 of chapter 3 of the acts of 2005, as most recently amended by
3384	section
3385	4A of chapter 16 of the acts of 2007, is hereby further amended by inserting after the
3386	words "financial services," the following words:- and the senate and the house chairmen
3387	of
3388	the joint committee on revenue.
3389	SECTION 3B. Said fifth sentence of said section 3 of said chapter 192 is hereby further
3390	amended by inserting after the word "technologies", as appearing in section 4A of
3391	chapter
3392	16 of the acts of 2007, the following words:- and the house vice chairman of the
3393	committee
3394	on revenue. []
3395	Further updates to this law, 2009:

3396	2009, Chapter 5 AN ACT MAKING APPROPRIATIONS FOR THE FISCAL YEAR
3397	2009 TO
3398	PROVIDE FOR SUPPLEMENTING CERTAIN EXISTING APPROPRIATIONS AND
3399	FOR
3400	CERTAIN OTHER ACTIVITIES AND PROJECTS.
3401	D-14
3402	[]SECTION 6. The fifth sentence of section 3 of chapter 192 of the acts of 1994 is
3403	hereby
3404	amended by striking out the words "and the house vice chairman of the committee on
3405	revenue", inserted by section 3B of chapter 62 of the acts of 2008.
3406	SECTION 7. The sixth sentence of said section 3 of said chapter 192, as amended by
3407	section
3408	2 of chapter 3 of the acts of 2005, is hereby further amended by inserting after the word
3409	"technologies", in line 12, the following words:-, the house vice chairman of the
3410	committee
3411	on revenue. []
3412	Table of Per Diem by Municipality
3413	Legislators' Municipality Per Diem

3414	Arlington, Belmont, Boston, Brookline, Cambridge, Chelsea, Dedham, Everett, Lynn,
3415	Malden,
3416	Medford, Melrose, Milton, Nahant, Newton, Quincy, Revere, Saugus, Somerville,
3417	Stoneham,
3418	Wakefield, Waltham, Watertown, Winchester, Winthrop or Woburn \$10
3419	Abington, Andover, Avon, Bedford, Beverly, Billerica, Boxford, Braintree, Brockton,
3420	Burlington, Canton, Carlisle, Cohasset, Concord, Danvers, Dover, Easton, Framingham,
3421	Hamilton, Hanover, Hingham, Holbrook, Hull, Lexington, Lincoln, Lynnfield,
3422	Manchester bythe
3423	Sea, Marblehead, Medfield, Middleton, Millis, Natick, Needham, North Andover, North
3424	Reading, Norwell, Norwood, Peabody, Randolph, Reading, Rockland, Salem, Scituate,
3425	Sharon, Sherborn, Stoughton, Sudbury, Swampscott, Tewksbury, Topsfield, Walpole,
3426	Wayland, Wellesley, Wenham, Weston, Westwood, Weymouth, Whitman or Wilmington
3427	\$18
3428	Acton, Ashland, Ayer, Bellingham, Blackstone, Bolton, Boxborough, Bridgewater,
3429	Carver,
3430	Chelmsford, Dracut, Dunstable, Duxbury, East Bridgewater, Essex, Foxborough,
3431	Franklin,

3432	Georgetown, Gloucester, Groton, Groveland, Halifax, Hanson, Harvard, Haverhill,
3433	Holliston,
3434	Hopedale, Hopkinton, Hudson, Ipswich, Kingston, Lakeville, Lawrence, Littleton,
3435	Lowell,
3436	Mansfield, Marlborough, Marshfield, Maynard, Medway, Mendon, Methuen,
3437	Middleborough,
3438	Milford, Millville, Newbury, Newburyport, Norfolk, Northborough, Norton, Pembroke,
3439	Plainville, Plympton, Raynham, Rockport, Rowley, Shirley, Southborough, Stow,
3440	Tyngsborough, Upton, Westborough, West Bridgewater, Westford, West Newbury or
3441	Wrentham \$26
3442	Acushnet, Amesbury, Ashby, Attleboro, Auburn, Berkley, Berlin, Boylston, Clinton,
3443	Dighton,
3444	Douglas, Fall River, Fitchburg, Freetown, Grafton, Holden, Lancaster, Leicester,
3445	Leominster,
3446	Lunenburg, Marion, Mattapoisett, Merrimac, Millbury, Northbridge, North Attleborough,
3447	Oxford, Paxton, Pepperell, Plymouth, Princeton, Rehoboth, Rochester, Rutland,
3448	Salisbury,
3449	Seekonk, Shrewsbury, Somerset, Sterling, Sutton, Swansea, Taunton, Townsend,
3450	Uxhridae

3451	Wareham, Webster, West Boylston, Westminster or Worcester \$36
3452	Ashburnham, Barre, Bourne, Brookfield, Charlton, Dartmouth, Dudley, East Brookfield,
3453	Fairhaven, Gardner, Hubbardston, New Bedford, New Braintree, North Brookfield,
3454	Oakham,
3455	Sandwich, Southbridge, Spencer, Sturbridge, Templeton, Warren, West Brookfield,
3456	Westport or Winchendon \$45
3457	D-15
3458	Athol, Barnstable, Belchertown, Brimfield, Dennis, Falmouth, Hardwick, Holland,
3459	Mashpee,
3460	Monson, New Salem, Orange, Palmer, Petersham, Phillipston, Royalston, Wales, Ware or
3461	Yarmouth \$50
3462	Amherst, Brewster, Chatham, Chicopee, Eastham, East Longmeadow, Erving, Gill,
3463	Granby,
3464	Hadley, Hampden, Harwich, Leverett, Longmeadow, Ludlow, Montague, Northfield,
3465	Orleans,
3466	Pelham, Shutesbury, South Hadley, Springfield, Sunderland, Warwick, Wendell or
3467	Wilbraham \$60
3468	Agawam, Bernardston, Conway, Deerfield, Easthampton, Greenfield, Hatfield, Holyoke,

3469	Leyden, Montgomery, Northampton, Shelburne, Southampton, Southwick, Truro,
3470	Wellfleet,
3471	Westfield, Westhampton, West Springfield, Whately or Williamsburg \$66
3472	Ashfield, Blandford, Buckland, Charlemont, Chester, Chesterfield, Colrain,
3473	Cummington,
3474	Goshen, Granville, Hawley, Heath, Huntington, Plainfield, Provincetown, Russell,
3475	Tolland or
3476	Worthington \$74
3477	Becket, Dalton, Florida, Hinsdale, Lee, Middlefield, Monroe, Monterey, Otis, Peru,
3478	Rowe,
3479	Sandisfield, Savoy, Tyringham, Washington or Windsor \$82
3480	Adams, Alford, Aquinnah, Cheshire, Chilmark, Clarksburg, Edgartown, Egremont,
3481	Gosnold,
3482	Great Barrington, Hancock, Lanesborough, Lenox, Mount Washington, New Ashford
3483	New
3484	Marlborough, North Adams, Oak Bluffs, Pittsfield, Richmond, Sheffield, Stockbridge
3485	Tisbury, West Stockbridge, West Tisbury or Williamstown \$90
3486	Nantucket \$100
3487	MGL Part 1 Section 9B

3488		Section 9B. Each member of the general court shall receive \$7,200 annually for expenses
3489	to	
3490		be paid as follows: each member shall be entitled to receive \$600 on the first day of each
3491		session and the first day of each month thereafter until said sum of \$7,200 shall have
3492	been	
3493		paid, and on the last day of the session there shall be paid to each member of the general
3494		court the balance, if any, of said sum of \$7,200.
3495		A member of the general court who lives in the city or town of Arlington, Belmont,
3496	Boston	1,
3497		Brookline, Cambridge, Chelsea, Dedham, Everett, Lynn, Malden, Medford, Melrose,
3498	Milton	1,
3499		Nahant, Newton, Quincy, Revere, Saugus, Somerville, Stoneham, Wakefield, Waltham,
3500		Watertown, Winchester, Winthrop or Woburn shall receive a per diem allowance for
3501		mileage, meals and lodging of \$10 per day; a member of the general court who lives in
3502	the	
3503		city or town of Abington, Andover, Avon, Bedford, Beverly, Billerica, Boxford,
3504	Braint	ree,
3505		Brockton, Burlington, Canton, Carlisle, Cohasset, Concord, Danvers, Dover, Easton,

3506		Framingham, Hamilton, Hanover, Hingham, Holbrook, Hull, Lexington, Lincoln,
3507	Lynnfi	eld,
3508		Manchester by-the Sea, Marblehead, Medfield, Middleton, Millis, Natick, Needham,
3509	North	
3510		Andover, North Reading, Norwell, Norwood, Peabody, Randolph, Reading, Rockland,
3511	Salem,	
3512		Scituate, Sharon, Sherborn, Stoughton, Sudbury, Swampscott, Tewksbury, Topsfield,
3513		Walpole, Wayland, Wellesley, Wenham, Weston, Westwood, Weymouth, Whitman or
3514		Wilmington shall receive a per diem allowance for mileage, meals and lodging of \$18 per
3515		D-16
3516		day; a member of the general court who lives in the city or town of Acton, Ashland,
3517	Ayer,	
3518		Bellingham, Blackstone, Bolton, Boxborough, Bridgewater, Carver, Chelmsford, Dracut,
3519		Dunstable, Duxbury, East Bridgewater, Essex, Foxborough, Franklin, Georgetown,
3520		Gloucester, Groton, Groveland, Halifax, Hanson, Harvard, Haverhill, Holliston,
3521	Hoped	ale,
3522		Hopkinton, Hudson, Ipswich, Kingston, Lakeville, Lawrence, Littleton, Lowell,
3523	Mansf	ield.

3524		Marlborough, Marshfield, Maynard, Medway, Mendon, Methuen, Middleborough,
3525	Milfo	rd,
3526		Millville, Newbury, Newburyport, Norfolk, Northborough, Norton, Pembroke, Plainville,
3527		Plympton, Raynham, Rockport, Rowley, Shirley, Southborough, Stow, Tyngsborough,
3528		Upton, Westborough, West Bridgewater, Westford, West Newbury or Wrentham shall
3529		receive a per diem allowance for mileage, meals and lodging of \$26 per day; a member of
3530		the general court who lives in the city or town of Acushnet, Amesbury, Ashby, Attleboro,
3531		Auburn, Berkley, Berlin, Boylston, Clinton, Dighton, Douglas, Fall River, Fitchburg,
3532		Freetown, Grafton, Holden, Lancaster, Leicester, Leominster, Lunenburg, Marion,
3533		Mattapoisett, Merrimac, Millbury, Northbridge, North Attleborough, Oxford, Paxton,
3534		Pepperell, Plymouth, Princeton, Rehoboth, Rochester, Rutland, Salisbury, Seekonk,
3535		Shrewsbury, Somerset, Sterling, Sutton, Swansea, Taunton, Townsend, Uxbridge,
3536	Warel	nam,
3537		Webster, West Boylston, Westminster or Worcester shall receive a per diem allowance
3538	for	
3539		mileage, meals and lodging of \$36 per day; a member of the general court who lives in
3540	the	
3541		city or town of Ashburnham, Barre, Bourne, Brookfield, Charlton, Dartmouth, Dudley,
3542	East	

3543		Brookfield, Fairhaven, Gardner, Hubbardston, New Bedford, New Braintree, North
3544		Brookfield, Oakham, Sandwich, Southbridge, Spencer, Sturbridge, Templeton, Warren,
3545	West	
3546		Brookfield, Westport or Winchendon shall receive a per diem allowance for mileage,
3547	meals	
3548		and lodging of \$45 per day; a member of the general court who lives in the city or town
3549	of	
3550		Athol, Barnstable, Belchertown, Brimfield, Dennis, Falmouth, Hardwick, Holland,
3551	Mashp	pee,
3552		Monson, New Salem, Orange, Palmer, Petersham, Phillipston, Royalston, Wales, Ware or
3553		Yarmouth shall receive a per diem allowance for mileage, meals and lodging of \$50 per
3554	day;	
3555		a member of the general court who lives in the city or town of Amherst, Brewster,
3556	Chatha	am,
3557		Chicopee, Eastham, East Longmeadow, Erving, Gill, Granby, Hadley, Hampden,
3558	Harwi	ch,
3559		Leverett, Longmeadow, Ludlow, Montague, Northfield, Orleans, Pelham, Shutesbury,
3560	South	
3561		Hadley, Springfield, Sunderland, Warwick, Wendell or Wilbraham shall receive a per
8562	diem	

3563		allowance for mileage, meals and lodging of \$60 per day; a member of the general court
3564		who lives in the city or town of Agawam, Bernardston, Conway, Deerfield, Easthampton,
3565		Greenfield, Hatfield, Holyoke, Leyden, Montgomery, Northampton, Shelburne,
3566		Southampton, Southwick, Truro, Wellfleet, Westfield, Westhampton, West Springfield,
3567		Whately or Williamsburg shall receive a per diem allowance for mileage, meals and
3568	lodgin	g
3569		of \$66 per day; a member of the general court who lives in the city or town of Ashfield,
3570		Blandford, Buckland, Charlemont, Chester, Chesterfield, Colrain, Cummington, Goshen,
3571		Granville, Hawley, Heath, Huntington, Plainfield, Provincetown, Russell, Tolland or
3572		Worthington shall receive a per diem allowance for mileage, meals and lodging of \$74
3573	per	
3574		day; a member of the general court who lives in the city or town of Becket, Dalton,
3575	Florida	a,
3576		Hinsdale, Lee, Middlefield, Monroe, Monterey, Otis, Peru, Rowe, Sandisfield, Savoy,
3577		Tyringham, Washington or Windsor shall receive a per diem allowance for mileage,
3578	meals	
3579		and lodging of \$82 per day; a member of the general court who lives in the city or town
3580	of	

3581		Adams, Alford, Aquinnah, Cheshire, Chilmark, Clarksburg, Edgartown, Egremont,
3582	Gosno	old,
3583		Great Barrington, Hancock, Lanesborough, Lenox, Mount Washington, New Ashford,
3584	New	
3585		Marlborough, North Adams, Oak Bluffs, Pittsfield, Richmond, Sheffield, Stockbridge,
3586		D-17
3587		Tisbury, West Stockbridge, West Tisbury or Williamstown shall receive a per diem
3588		allowance for mileage, meals and lodging of \$90 per day; a member of the general court
3589		who lives in the town of Nantucket shall receive a per diem allowance for mileage, meals
3590		and lodging of \$100 per day.
3591		Whenever the general court is not in session, but not having prorogued, each member
3592	shall	
3593		also receive such per diem allowance for each day for travel from his place of residence
3594	to	
3595		the state house and return therefrom, while in the performance of his official duties, upon
3596		certification to the state treasurer that he was present at the state house.
3597		Each member of the general court shall also be paid such per diem allowance after
3598		prorogation of the general court for each day for travel from his place of residence to the

3599	state house and return therefrom while in the performance of his official duties upon
3600	certification to the state treasurer that he was present at the state house.
3601	There were no other updates to this law referencing section 3 of chapter 192 of the acts of
3602	1994.
3603	FEDERAL AND STATE HOUSING, MEALS AND INCIDENTAL EXPENSES
3604	(M&IE),
3605	AND MILEAGE REIMBURSEMENT COMPARED TO MASSACHUSETTS
3606	LEGISLATIVE
3607	PER DIEM
3608	Federal Travel Rates are published by the General Services Administration (GSA) on a
3609	federal fiscal year basis (October 1 to September 30). They include:
3610	• Lodging rates (excluding taxes) by location and time of year. (Attachment A)
3611	• Meal and Incidental Expenses (M&IE) rates that do include taxes and tips (Attachment
3612	B – top of page)
3613	• Mileage Rates for use of a personal vehicle (Attachment B – bottom of page)
3614	Sources: http://www.gsa.gov/portal/category/100000 and
3615	http://www.irs.gov/2014-Standard-Mileage-Rates-for-Business,-Medical-and-Moving-
3616	Announced

3617	Massachusetts State Mileage Rate (Attachment C)
3618	Sources: http://www.mass.gov/anf/employment-equal-access-disability/hrpolicies/
3619	leave-program/red-book/
3620	http://www.mass.gov/anf/employment-equal-access-disability/employee-benefits-
3621	andcomp/
3622	mileage-rates/private-auto-employee-reimbursement-rates-per-mile.html
3623	Comparisons of Federal and State Compensation Rates for Travel to Massachusetts
3624	Legislative
3625	Per Diem Rates (Examples) (Attachment D)
3626	D-18
3627	Attachment A: Lodging rates (excluding taxes) by location and time of year
3628	Note: Lodging taxes are not included in the CONUS per diem rate.
3629	Source: http://www.gsa.gov/portal/category/100000
3630	FY 2015 Per Diem Rates - Effective October 1, 2014
3631	STATE DESTINATION COUNTY / LOCATION DEFINED SEASON BEGIN
3632	SEASON END FY2015 Lodging Rate FY2015 M&IE
3633	Standard CONUS rate applies to
3634	all counties not specifically listed.

3635		Cities not listed may be located in
3636		a listed county. \$83 \$46
3637		MA Boston / Cambridge Suffolk, city of Cambridge October 1 October 31 \$ 258 \$ 71
3638		MA Boston / Cambridge Suffolk, city of Cambridge November 1 March 31 \$ 179 \$ 71
3639		MA Boston / Cambridge Suffolk, city of Cambridge April 1 June 30 \$ 231 \$ 71
3640		MA Boston / Cambridge Suffolk, city of Cambridge July 1 August 31 \$ 210 \$ 71
3641		MA Boston / Cambridge Suffolk, city of Cambridge September 1 September 30 \$ 258 \$
3642	71	
3643		D-19
3644		Attachment B: Meal and Incidental Expenses (M&IE) rates that do include
3645		taxes and tips
3646		Meals and Incidental Expenses (M&IE) Breakdown
3647		The separate amounts for breakfast, lunch and dinner listed in the chart are provided
3648		should you need to deduct any of those meals from your trip voucher. For example, if
3649	your	
3650		trip includes meals that are already paid for by the government (such as through a
3651		registration fee for a conference), you will need to deduct those meals from your voucher.
3652		Refer to Section 301-11.18 of the Federal Travel Regulation for specific guidance on

3653	deducting these amounts from your per diem reimbursement claims	for meals furnished
3654	to	
3655	you by the government. Other organizations may have different rules	s that apply for their
3656	employees; please check with your organization for more assistance.	
3657	The table lists the six M&IE tiers in the lower 48 continental United	States (currently
3658	ranging from \$46 to \$71). If you need to deduct a meal amount, first	determine the
3659	location	
3660	where you will be working while on official travel. You can look up	the location-specific
3661	information at www.gsa.gov/perdiem. The M&IE rate for your locat	ion will be one of the
3662	six tiers listed on this table. Find the corresponding amount on the fir	rst line of the table
3663	(M&IE Total) and then look below for each specific meal deduction	amount.
3664	The table also lists the portion of the M&IE rate that is provided for	incidental expenses
3665	(currently \$5 for all tiers).	
3666	Total	
3667	Continental	
3668	Breakfast/	
3669	Breakfast	
3670	Lunch Dinner IE	

3671	\$71 \$12 \$18 \$36 \$5
3672	This table lists the amount federal employees receive for the first and last calendar day of
3673	travel. The first and last calendar day of travel is calculated at 75 percent.
3674	Total First & Last Day of Travel
3675	\$71 \$53.25
3676	Source: http://www.gsa.gov/portal/category/100000
3677	D-20
3678	Federal Mileage Rates for use of a personal vehicle
3679	Source: http://www.irs.gov/2014-Standard-Mileage-Rates-for-Business,-Medical-and-
3680	Moving-Announced
3681	D-21
3682	Attachment C: Massachusetts State Travel Policy and Mileage Rate
3683	THE COMMONWEALTH OF MASSACHUSETTS
3684	HUMAN RESOURCES DIVISION
3685	RULES GOVERNING PAID LEAVE AND OTHER BENEFITS
3686	FOR MANAGERS AND CONFIDENTIAL EMPLOYEES
3687	June 13, 2011

3688	http://www.mass.gov/anf/docs/hrd/policies/publications/pol_redbk.rtf
3689	As authorized by Massachusetts General Laws, Chapter 7, Section 28
3690	D-22
3691	9.00 TRAVEL EXPENSES AND MEAL REIMBURSEMENT
3692	Pages 31 – 35
3693	9.00 TRAVEL EXPENSES AND MEAL REIMBURSEMENT
3694	9.01 Out of State Travel
3695	No expenses for out-of-state travel, including the use of state-owned cars, shall be
3696	reimbursed unless prior approval is given by the Appointing Authority and Cabinet
3697	Secretary (M.G.L., Chapter 30, §25B).
3698	9.02 Economy of Travel Expenses
3699	In every case the means of transportation which is least expensive to the Commonwealth
3700	and which is in the interest of economy, with proper consideration to the circumstances,
3701	should be used. Railroads or busses are preferred to transportation by plane, taxi or
3702	privately-owned automobile. Commutation and reduced-rate round trip tickets shall be
3703	used when possible. The cost of transportation shall include fares less federal taxes.
3704	Pullman charges will not be reimbursable for distances less than 100 miles; when they are

3706 detailed procedures for cost-effective authorized travel as issued from time to time by the 3707 Secretary of Administration and Finance. 3708 9.03 Travel Between Home and Work Assignment 3709 • Transportation of any kind between an employee's home and permanently assigned 3710 office (official headquarters) is not reimbursable (M.G.L., Chapter 30, §25). 3711 • If employees travel from home to temporary assignments rather than to their 3712 permanently assigned offices, transportation expenses shall be allowed either for the 3713 distance from their homes to places of temporary assignment, or from their 3714 permanently assigned offices to places of temporary assignment, whichever is nearer. 3715 • In all instances in which the Appointing Authority assigns the employee's home as 3716 his/her permanent office, prior approval must be given by the Personnel Administrator 3717 before such assignment becomes valid. 3718 • The designation of the permanently assigned office for purposes of this rule by the 3719 Appointing Authority with the approval of the Personnel Administrator shall be final 3720 unless the employee files an appeal within 10 days in accordance with Rule 1.05. 3721 D-23

used, Pullman check or voucher shall be submitted. Reference should be made to the

3705

3722	9.04 Full Travel Status
3723	This is defined as temporary absence from home on assignment to duty for more than 24
3724	hours. The following items shall be reimbursable while on full travel status:
3725	• Reasonable charges for hotel rooms, based upon submission of receipted hotel bill.
3726	• Reasonable tips other than those for meals.
3727	• Telephone and facsimile (fax) charges over 25 cents, if itemized and listing the
3728	exchange called or place to which fax was sent.
3729	9.05 Unallowable Travel Expenses
3730	Reimbursement shall not be made for expenses incurred for the sole benefit of the
3731	traveler,
3732	such as valet service, entertainment, laundry service, etc.
3733	9.06 Duration of Full Travel Status
3734	Full travel status, other than out-of-state travel, for any employee shall not exceed a
3735	period
3736	of 30 consecutive days unless prior approval is given by the Personnel Administrator.
3737	9.07 Use of State-owned Automobiles
3738	• State-owned cars shall be used on official business only. They shall not be operated
3739	outside the necessary working hours (working hours to include time required to travel

3740		to and from place of authorized garaging).
3741		• Pleasure riding or use for private purposes is absolutely forbidden.
3742		• No operator of a state-owned motor vehicle shall transport a passenger or passengers
3743		other than those traveling on official business except with the approval of the
3744		Appointing Authority.
3745		9.08 Liability When Using State-owned Automobiles
3746		Operators are personally responsible for damage liabilities arising from accidents
3747		occurring during non-work related travel or involving passengers not traveling on official
3748		business. Any accident in which a state-owned vehicle is involved shall be reported
3749		immediately to the Secretary of Administration and Finance. Any such accident involving
3750		death or personal injury shall be reported immediately in writing to the Registrar of
3751	Motor	
3752		Vehicles. (M.G.L., Chapter 90, §26).
3753		D-24
3754		9.09 Reimbursement of Expenses of State-owned Automobiles
3755		Reimbursement shall be allowed for expenses incurred in the operation of state-owned
3756		cars, including charges for gas, oil and reasonable charges for minor repairs, public
3757	garage	

3758	and parking fees, toll charges and reasonable charges for car washing.
3759	9.10 Privately-owned Automobiles and Mileage Rate
3760	• When use of a person's private automobile is necessary and has been authorized by the
3761	Appointing Authority, the approved mileage rate will be allowed. In addition to the
3762	approved mileage rate, reimbursement will be allowed for reasonable charges for tolls,
3763	garaging and parking.
3764	• From time to time, the Secretary of Administration and Finance may adjust the mileage
3765	rate up or down, depending upon current conditions.
3766	• For each trip, the city or town visited must be reported. If several addresses are visited
3767	within a city or town, state the number visited and total mileage covered.
3768	• Mileage reported shall be based upon actual odometer readings or computed from a
3769	recognized mileage chart.
3770	• Private automobile mileage reimbursement shall be payable only to one of two or more
3771	employees traveling together in the same vehicle.
3772	9.11 Unallowable Expenses for Automobiles
3773	• No reimbursement shall be allowed or obligation incurred for the private garaging of a
3774	state-owned automobile operated by an employee as transportation from the place of

3775	employment to the vicinity of residence.
3776	• No payment shall be made or obligation incurred for the garaging of any automobile in
3777	private garages under any circumstances except upon prior approval by the Secretary
3778	of Administration and Finance.
3779	• No charges for simonizing, polishing, or repainting will be allowed unless approved in
3780	advance by the State Purchasing Agent.
3781	9.12 Meal Reimbursement
3782	• The rules on meal reimbursement (Rules 9.12 to 9.18) apply to all persons employed by
3783	offices, departments, boards, commissions and other agencies receiving state
3784	appropriations (see Rule 1.04 and M.G.L., Chapter 7, §28).
3785	• Reimbursement shall be allowed for meals while on full travel status.
3786	D-25
3787	9.13 Amount of Meal Reimbursement
3788	Employees who are required to travel to other locations for business shall receive a per
3789	diem payment of \$30.00 for meals, for each whole day during which they are on such
3790	assignment.
3791	1. A whole day shall be a 24 hour period commencing at midnight;

3792	2. The duration of travel shall begin from the employee's departure from his/her home
3793	or work location directly to the destination of the travel assignment, and shall
3794	conclude with the employee's arrival at his/her home or work location directly from
3795	such travel assignment.
3796	The rates above shall apply only when meals are not included in the rate charged for
3797	lodging or otherwise included in registration or conference fees.
3798	For travel for partial day periods (see rules 9.15 through 9.17), individual meal
3799	allowances
3800	are as follows:
3801	Breakfast: \$6.00
3802	Lunch: \$8.00
3803	Dinner: \$16.00
3804	9.14 Meal Reimbursement for Certain Unclassified Employees
3805	• Rule 9.13 shall not apply to any Cabinet Secretary or Department Director.
3806	• Reimbursement for those persons shall be the reasonable and necessary meal expenses
3807	as may be allowed by the Appointing Authority or person designated by statute to
3808	approve expenses.
3809	9.15 When Meals May be Reimbursed

3810	For travel status of 24 hours or more, the following are the allowances on the first day:
3811	• When travel status begins before 6:00 A.M., the person will be entitled to the entire per
3812	diem amount.
3813	• When travel status begins between 6:00 A.M. and noon, the person will be entitled to
3814	midday and evening meals.
3815	• When travel status begins between noon and evening, the person will be entitled to the
3816	evening meal.
3817	For travel status of 24 hours or more, the following are the allowances on the final day:
3818	D-26
3819	• When travel status ends between 6:00 A.M., and noon, the person will be entitled to
3820	breakfast.
3821	• When travel status ends between noon and 6:00 P.M., breakfast and midday meals will
3822	be allowed.
3823	• When travel status ends after 6:00 P.M., the entire per diem amount will be allowed.
3824	Breakfast at the beginning and evening meal at the end of travel status will not be
3825	allowed
3826	unless the charge is accompanied by a statement of necessity for early departure or late
3827	return.

3829 • For travel of one day's duration starting two hours or more before compensated time, 3830 the person will be entitled to the breakfast allowance. Voucher must state time of 3831 departure and time compensation commenced. 3832 • For travel of one day's duration ending two hours or more after compensated time, the 3833 person will be entitled to the evening meal allowance. Voucher must state the time 3834 compensation ceases and time of arrival home. 3835 • In no event will the midday meal be allowed for travel of less than 24 hours' duration. 3836 • Voucher must state necessity for early departure or late return as well as a statement 3837 giving the regularly scheduled work hours. 3838 • In computing travel under this rule, the two hour travel time must be computed from the person's permanently assigned office or home, whichever is nearer to the place of 3839 3840 temporary assignment. 3841 9.17 Meals Reimbursement for Inmates/Patients 3842 Reimbursement at the rates in Rule 9.13 shall be made for meal expenses incurred by an 3843 employee who purchases a meal or meals for inmates or patients who are being 3844 transferred from one institution to another, or an employee who is assisting in the

9.16 Meal Reimbursement for Travel Less Than 24 Hours in Duration

3828

3845	performance of official duties. In all such cases, the name or the number of the inmate or
3846	patient must be stated.
3847	9.18 Unallowable Meal Reimbursement
3848	Meals served by air and steamship lines at no charge to the traveler or where the price of
3849	passage includes a meal or meals shall not be reimbursable.
3850	D-27
3851	9.19 Foreign Travel
3852	• Employees traveling in foreign countries shall report their expenditures by items in
3853	dollars, noting on hotel bills and other receipts submitted with vouchers the equivalent
3854	value in dollars at the then current rate of exchange.
3855	• Supplemental expenses such as fees for passports, visas, photographs, birth and
3856	marriage certificates and inoculations shall be reimbursable.
3857	Massachusetts State Private Auto Employee Reimbursement Rates Per Mile
3858	Effective 5/22/11 unless otherwise noted
3859	Employee Type Amount Comments
3860	Managers and Confidential
3861	Employees

3862	45 Cents
3863	Unit 1 45 Cents
3864	Unit 2 45 Cents
3865	Unit 3 45 Cents
3866	Unit 4 45 Cents Effective 7/17/11
3867	Unit 4A 45 Cents Effective 7/17/11
3868	Unit 5 45 Cents Effective 7/17/11
3869	Unit 5A 22 Cents
3870	Unit 6 45 Cents
3871	Unit 7 45 Cents
3872	Units 8 & 10 45 Cents
3873	Unit 9 45 Cents
3874	http://www.mass.gov/anf/employment-equal-access-disability/employee-benefits-
3875	andcomp/
3876	mileage-rates/private-auto-employee-reimbursement-rates-per-mile.html
3877	D-28
3878	Attachment D: Comparisons of Federal and State Compensation Rates for
3879	Travel to Massachusetts Legislative Per Diem Rates (Examples)

3880	The following table provides several example comparisons of what a legislator would
3881	receive based upon Federal and State Travel Reimbursement Rates for three (3)
3882	consecutive days at the State House and one day at the State House.
3883	For the purpose of comparison we assumed that a legislator from Pittsfield might stay
3884	overnight for 2 nights during 3 consecutive days at the State House.
3885	Example I: Legislator in Pittsfield MA (Traveling from District Office)
3886	Scenario I-A: Leaves office on Tuesday morning at 6:00 AM; returns home Thursday
3887	night after 6:00 PM
3888	Scenario I-B: Leaves office on Tuesday morning at 6:00 AM; returns home on
3889	Tuesday night at midnight.
3890	Example II: Legislator in Worcester MA (Traveling from District Office)
3891	Scenario II-A: Leaves office on Tuesday morning at 6:00 AM; returns home
3892	Thursday night at 6:00 PM
3893	Scenario II-B: Leaves office on Tuesday morning at 6:00 AM; returns home on
3894	Tuesday night at midnight.
3895	Example I: Legislator living in Newton MA (No District Office)
3896	Scenario III-A: Leaves home on Tuesday morning at 6:00 AM; returns home on

3897	Tuesday night at midnight; Leaves home on Wednesday morning at
3898	6:00 AM; returns home on Wednesday night at midnight; Leaves home
3899	on Thursday morning at 6:00 AM; returns home on Thursday night at
3900	midnight
3901	Scenario III-B: Leaves home on Tuesday morning at 6:00 AM; returns home on
3902	Tuesday night at midnight.
3903	D-29
3904	Examples
3905	Federal
3906	Rates 2014
3907	Federal
3908	Amount
3909	Reimbursed
3910	State Rates
3911	2014
3912	State

3913

Amount

3914	Reimbursed
3915	Per Diem
3916	Rates by
3917	Present Law
3918	Per Diem
3919	Amount
3920	Reimbursed
3921	Example I-A: Pittsfield
3922	from District Office
3923	Lodging (minimum)
3924	2 nights at
3925	\$179/day 358.00
3926	2 nights at
3927	\$179/day 358.00
3928	Meals or Per Diem
3929	у
3930	\$71/day;

3931	0.5 day at \$33 175.00
3932	\$30/day;
3933	0.5 day at \$14 74.00 3 days at \$90 270.00
3934	Mileage (141 mi)
3935	141 Miles
3936	one way at
3937	\$.56/mi 157.92
3938	141 Miles
3939	one way at
3940	\$.45/mi 126.9
3941	Total: \$ 690.92 \$ 558.90 \$ 270.00
3942	Example I-B: Pittsfield
3943	from District Office
3944	Meals or Per Diem 0.5 day at \$33 33.00 1 day at \$90 90.00
3945	Mileage (141 mi)
3946	141 Miles
3947	one way at

3948	\$.56/mi 157.92
3949	141 Miles
3950	one way at
3951	\$.45/mi 126.9
3952	Total: \$ 190.92 \$ 126.90 \$ 90.00
3953	Example II-A: Worcester
3954	with District Office
3955	Per Diem
3956	3 days at 12+
3957	hour/ day at
3958	\$33/day; 99.00 3 days at \$36 108.00
3959	Mileage (47 mi)
3960	47 Miles one
3961	way at
3962	\$.56/mi 157.92
3963	47 Miles one
3964	way at

3965	\$.45/mi 126.90
3966	Total: \$ 256.92 \$ 126.90 \$ 108.00
3967	Example II-B: Worcester
3968	from District Office
3969	Per Diem 0.5 day at \$33 33.00 36.00
3970	Mileage (47 mi)
3971	47 Miles one
3972	way at
3973	\$.56/mi 52.64
3974	47 Miles one
3975	way at
3976	\$.45/mi 42.30
3977	Total: \$ 85.64 \$ 4 2.30 \$ 3 6.00
3978	Example III-A: Newton
3979	(No District Office)
3980	Per Diem
3981	3 days at

3982	\$10/day 30.00
3983	Total: \$ 30.00
3984	Example II-B: Newton
3985	(No District Office)
3986	Per Diem
3987	1 day at
3988	\$10/day 10.00
3989	Total: \$ 10.00
3990	Comparisons of Federal and State Compensation Rates for Travel
3991	to Massachusetts Legislative Per Diem Rates (Examples)
3992	Federal Rates 2014 State Rates 2014 Present Per Diem Rates
3993	E-1
3994	APPENDIX E: LEGISLATIVE AUTHORIZATION
3995	SECTION 239. There shall be a special advisory commission regarding the compensation
3996	of public officials identified in Article LXIV of the Articles of Amendment to the
3997	Constitution. The commission shall consist of 7 members: (i) 1 of whom shall have
3998	experience in human resources and represent an organization of employers in the

3999 commonwealth, to be appointed by the state secretary; (ii) 1 of whom shall represent a 4000 school of business administration located in the commonwealth, to be appointed by the 4001 state auditor; (iii) 2 of whom shall represent a membership-based public advocacy 4002 organization with experience in matters relating to government accountability, 4003 transparency and public integrity; 1 of whom shall represent a Massachusetts-based 4004 public 4005 policy research organization; and 1 of whom shall represent a taxpayer advocacy 4006 organization in the commonwealth, all to be appointed by the governor; and (iv) 1 of 4007 whom 4008 shall be the secretary of administration and finance. The governor shall select 1 of the 4009 nonprofit or private sector appointees to serve as chair. The commission shall study 4010 compensation issues which shall include, but not be limited to: (A) a review of all forms 4011 of 4012 direct and indirect compensation of public officials identified in said Article LXIV, 4013 including 4014 base salaries, stipends, general expenses, per-diem allowances and any other form of 4015 compensation; (B) a state-by-state comparison of direct and indirect compensation of 4016 comparable public officials; (C) a comparison of direct and indirect compensation of 4017 public

4018		officials with similar employment in the private sector in the commonwealth; and (D) an
4019		analysis of the methods of calculating median family income for the purpose of Article
4020		CXVIII of the Articles of Amendment to the Constitution. The commission shall submit a
4021		report, including drafts of any recommendations for legislation, on or before September
4022	30,	
4023		2014. The comptroller shall provide the commission with all records of compensation
4024		requested by the commission.
4025		Amendment in Section 58 of Chapter 359 of the Supplemental Budget Bill: Section
4026		239 of said chapter 165 is hereby amended by striking out the words "September 30" and
4027		inserting in place thereof the following words: December 1.
4028		F-1
4029		APPENDIX F: COMMISSIONERS
4030		CHAIR
4031		Ira A. Jackson, Dean
4032		John W. McCormack Graduate School of Policy and Global Studies, University of
4033		Massachusetts Boston
4034		Jackson has a distinguished history of public service and both executive and academic

4035		leadership. He has held senior positions at Harvard's Kennedy School of Government,
4036	MIT,	
4037		and the Drucker School at Claremont Graduate University. Jackson also served as the
4038		executive vice president and executive director of external affairs at BankBoston and
4039		revenue commissioner for the Commonwealth of Massachusetts. Jackson has earned
4040		numerous awards for outstanding public service and leadership including the Big Citizen
4041		Award from City Year.
4042		Appointed by Governor Patrick
4043		MEMBERS
4044		Mary Ann Ashton, Co-President
4045		League of Women Voters-Acton Area
4046		Ashton has focused her professional and volunteer activities for more than 20 years on
4047		data analysis and communications applied to solve problems, specializing in economic
4048	and	
4049		management analysis. As a volunteer, she has served on her local Finance Committee, as
4050	a	
4051		member and chair of the School Committee, and also as a leader of several parent-teacher
4052		organizations. In addition, she has served on the boards of several nonprofit organizations

4053	devoted to children, arts, and nature.
4054	Appointed by Governor Patrick
4055	J. Lynn Griesemer, Associate Vice President for Economic Development
4056	University of Massachusetts President's Office
4057	Griesemer has worked closely with the President's Office managing initiatives in
4058	economic
4059	development and related areas. Her accomplishments include the development of the of
4060	the UMass Center at Springfield, development and growth of the STEM Summit,
4061	development of the Academy for Newly Elected Legislators in Massachusetts,
4062	management
4063	of the Life Science Initiative, development of MassBenchmarks, and the considerable
4064	expansion of the University of Massachusetts Donahue Institute.
4065	Appointed by Governor Patrick
4066	F-2
4067	Christopher Kealey, Deputy Director
4068	Massachusetts Business Roundtable
4069	As deputy director of the Massachusetts Business Roundtable, Kealey works with CEOs
4070	and

4071		senior executives to improve the long-term strength of the economy in the
4072	Comm	nonwealth.
4073		Kealey has more than 20 years' experience in the private and public sectors as a senior
4074		policy, government affairs and communications executive in areas including economic
4075		development, real estate development, life sciences, clean energy, and health care
4076		technology. He served as chief of staff for the Massachusetts Technology Collaborative,
4077	as	
4078		well as chief of staff and communications director at MassDevelopment.
4079		• Appointed by the Secretary of the Commonwealth
4080		Cathy Minehan, Dean
4081		College of Management, Simmons College
4082		A recognized expert on business and finance, Minehan worked at the Federal Reserve
4083	Bank	
4084		of Boston for 39 years, having served as the president and CEO of the Boston Bank and a
4085		member of the Federal Open Market Committee. She also holds director positions at
4086		Arlington Advisory Partners LLC; VISA, Inc.; Massachusetts Mutual Life Insurance
4087		Company; and MITRE Corporation. She serves as chairman of the Board of Trustees of
4088	the	

4089	Massachusetts General Hospital as well as the Massachusetts Governor's Council of
4090	Economic Advisors.
4091	Appointed by the State Auditor
4092	Michael Widmer, PhD, President
4093	Massachusetts Taxpayers Foundation
4094	Widmer has been president of the Massachusetts Taxpayers Foundation since 1992 after
4095	more than 20 years of management and political experience in both the public and private
4096	sectors in Massachusetts. He is dedicated to finding public policy improvements in health
4097	care, business costs, capital spending, state and municipal finances, transportation
4098	restructuring, and state government reform.
4099	Appointed by Governor Patrick
4100	EX-OFFICIO MEMBER
4101	Scott Jordan, Undersecretary of Administration and Finance
4102	Commonwealth of Massachusetts
4103	Prior to his current role as the state's undersecretary of administration and finance, Jordan
4104	was executive director of the Massachusetts Water Pollution Abatement Trust, director of
4105	finance for the City of Lawrence, director of debt finance for A&F, and deputy director at

4106		the state Office of Tax Policy Analysis. Jordan represents Secretary of Administration
4107	and	
4108		Finance Glen Shor on this commission.