#### 

## The Commonwealth of Massachusetts

#### PRESENTED BY:

### **Tom Sannicandro**

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to permit enhanced public access to deliberations of public bodies and to permit improved efficiency of public bodies.

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED
Tom Sannicandro	7th Middlesex	1/8/2015
Shawn Dooley	9th Norfolk	1/9/2015
Carolyn C. Dykema	8th Middlesex	12/5/2019
Jeffrey N. Roy	10th Norfolk	12/5/2019
Richard J. Ross	Norfolk, Bristol and Middlesex	12/5/2019
Leah Cole	12th Essex	2/2/2015
Paul R. Heroux	2nd Bristol	2/1/2015
Jay R. Kaufman	15th Middlesex	2/3/2015
Karen E. Spilka	Second Middlesex and Norfolk	1/31/2015
Chris Walsh	6th Middlesex	2/4/2015

#### HOUSE DOCKET, NO. 56 FILED ON: 1/8/2015

# HOUSE . . . . . . . . . . . . . . . . . . No. 2816

By Mr. Sannicandro of Ashland, a petition (accompanied by bill, House, No. 2816) of Tom Sannicandro and others for legislation to amend the open meeting law by defining a "public internet discussion" and setting requirements for members of a public body to discuss matters before it in a "public internet discussion". State Administration and Regulatory Oversight.

# The Commonwealth of Massachusetts

In the One Hundred and Eighty-Ninth General Court (2015-2016)

An Act to permit enhanced public access to deliberations of public bodies and to permit improved efficiency of public bodies.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Section 18 of Chapter 30A of the General Laws, as appearing in the 2014

2 Official Edition, is hereby amended by inserting after the word "meeting", in line 8, the

3 following word:- "materials".

4 SECTION 2. Said Section 18 of Chapter 30A, as so appearing, is hereby further amended

5 by striking out, in line 17, the word "by" and inserting in place thereof the following words:- "at

6 a gathering of".

7 SECTION 3. Said Section 18 of Chapter 30A, as so appearing, is hereby further amended

8 by amended by striking out, in line 32, the word, "or".

amended by striking out, in line 35, the word, "session." and inserting in place thereof the following words, "session; or".
following words, "session; or".
SECTION 5. The definition of "meeting" in said section 18 of said chapter 30A, as so
appearing, is hereby further amended by adding the following clause:-
(f) participation by members of a public body in a Public Internet Discussion.
SECTION 6. Said Section 18 of Chapter 30A, as so appearing, is hereby further amended
by inserting after the word "meeting", in line 40, the following words: - "or a public internet
discussion".
SECTION 7. Said Section 18 of Chapter 30A, as so appearing, is hereby further amended
by inserting after the definition of "Post Notice" the following definition:-
"Public Internet Discussion", a discussion via the Internet by members of a public body,
which may include matters within the body's jurisdiction. All public Internet discussions shall be
set up so that the public can monitor the discussion among members of the public body. At the
discretion of the public body, a public Internet discussion may be set up so that some defined
subset of the public can also make statements in the public Internet discussion. Everyone making
statements in a public Internet discussion shall be authenticated, so that all statements can be
accurately attributed to the person making them. No votes or formal actions may be taken in a
public Internet discussion and there is no quorum requirement for a public Internet discussion.
SECTION 8. Section 20 of chapter 30A, as so appearing, is hereby amended by striking
out subsection (a) in its entirety and inserting in place thereof the following subsection:-

30 (a) (1) Except as provided in Section 21, all meetings of a public body shall be
31 open to the public.

32 (2) All public Internet discussions shall be open to the public in that members of the33 public must be able to monitor the proceedings via the Internet.

- 34 (3) No deliberations may take place except at
- 35 (i) Meetings,
- 36 (ii) Public Internet Discussions, or

37 (iii) gatherings that meet exceptions (d) or (e) under the definition of Meeting, as38 defined in Section 18.

39 SECTION 9. Section 20 of chapter 30A, as so appearing, is hereby further amended by
 40 striking out subsection (b) in its entirety and inserting in place thereof the following subsection:-

(b) Except in an emergency, in addition to any notice otherwise required by law, a public
body shall post notice of every meeting and public Internet discussion at least 48 hours prior to
the start of such meeting or public Internet discussion, excluding Saturdays, Sundays and legal
holidays. In an emergency, a public body shall post notice as soon as reasonably possible prior to
such meeting or public Internet discussion. Notice shall be printed in a legible, easily
understandable format and shall contain a listing of topics that the chair reasonably anticipates
will be discussed at the meeting or public Internet discussion.

48 (1) In the case of a meeting, the notice also shall contain the date, time and place of49 the meeting.

50 (2) In the case of a public Internet discussion, the notice also shall contain the date 51 and time of the start of the public internet discussion and shall state whether the public is limited 52 to monitoring the discussion among members of the public body or whether some defined subset 53 of the public can also make statements in the public Internet discussion. If some defined subset 54 of the public can make statements in the public Internet discussion, the notice shall provide, or 55 direct readers to, directions for members of that subset to get authenticated so that they can make 56 statements in the public Internet discussion and their statements can be attributed accurately.

57 (3) In the case of a public Internet discussion held via an internet service such as a 58 computer-mediated discussion, conference, forum or blog, it shall be publicly accessible and the 59 notice shall include the URL (or URLs, if there are more than one) and any other information 60 required to access the discussion and its archive.

(4) In the case of a public Internet discussion based on the exchange of discrete
messages, it shall be possible for the public to subscribe to receive the messages and the
messages shall be available from a publicly accessible archive. The notice shall include
instructions for subscribing to the messages and instructions for accessing them from the archive.

(5) In the case of a continuing public Internet discussion, a notice that the public
Internet discussion is continuing shall be reposted at least once a month. This notice shall include
the instructions for accessing the public Internet discussion and its archive and shall list the
topics that the chair reasonably anticipates will be discussed during the following month.

69 SECTION 10. Section 20 of chapter 30A, as so appearing, is hereby further amended by
70 inserting after the word "meetings", in each instance in which it appears in subsection (c) in lines
71 11 through 32, the following words:- "and public internet discussions".

72	SECTION 11. Section 20 of chapter 30A, as so appearing, is hereby further amended by
73	striking in subsection (d), in line 33, the word "The" and inserting in place thereof the following
74	words:- "In the case of a physical meeting, the".
75	SECTION 12. Section 20 of chapter 30A, as so appearing, is hereby further amended by
76	inserting in subsection (d), at the end thereof, the following sentences:- "In the case of public
77	Internet discussions, there is no concept of the physical location of the discussion. Independent
78	of participants' physical locations, when they are participating in a public Internet discussion,
79	they are present at the discussion. The public must be offered the same access to see, read, or
80	hear the proceedings as the members of the public body have themselves."
81	SECTION 13. Section 22 of chapter 30A, as so appearing, is hereby amended by striking
82	out subsection (a) in its entirety and inserting in place thereof the following subsection:-
83	(a) (1) A public body shall create and maintain accurate minutes of all meetings,
84	including executive sessions, setting forth the date, time and place, the members present or
85	absent, a summary of the discussions on each subject, a list of documents and other exhibits used
86	at the meeting, the decisions made and the actions taken at each meeting, including the record of
87	all votes.

88 (2) All information exchanged during a public Internet discussion must be captured 89 and maintained and be freely accessible via the Internet. Each message or statement must have 90 an indication of the date and time it was made and the person who made it. All statements made 91 or opinions expressed in a public Internet discussion are made solely on behalf of the person 92 making the statement or expressing the opinion (independent of whether that person is a member 93 of the public body or the public at large), not on behalf of the public body.