

**HOUSE . . . . . No. 3178**

**The Commonwealth of Massachusetts**

PRESENTED BY:

***Jay R. Kaufman***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act creating a legislative budget office.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Jay R. Kaufman</i>	<i>15th Middlesex</i>
<i>Shawn Dooley</i>	<i>9th Norfolk</i>
<i>Josh S. Cutler</i>	<i>6th Plymouth</i>
<i>Tricia Farley-Bouvier</i>	<i>3rd Berkshire</i>
<i>Jennifer E. Benson</i>	<i>37th Middlesex</i>
<i>Angelo M. Scaccia</i>	<i>14th Suffolk</i>
<i>Mary S. Keefe</i>	<i>15th Worcester</i>
<i>Michael O. Moore</i>	<i>Second Worcester</i>
<i>David M. Rogers</i>	<i>24th Middlesex</i>
<i>Jason M. Lewis</i>	<i>Fifth Middlesex</i>
<i>Carolyn C. Dykema</i>	<i>8th Middlesex</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>
<i>Chris Walsh</i>	<i>6th Middlesex</i>
<i>Denise Provost</i>	<i>27th Middlesex</i>
<i>Barbara A. L'Italien</i>	<i>Second Essex and Middlesex</i>
<i>Geoff Diehl</i>	<i>7th Plymouth</i>
<i>Leah Cole</i>	<i>12th Essex</i>
<i>Jonathan Hecht</i>	<i>29th Middlesex</i>

*Kevin J. Kuros*  
*Carmine L. Gentile*

*8th Worcester*  
*13th Middlesex*

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**HOUSE . . . . . No. 3178**

By Mr. Kaufman of Lexington, a petition (accompanied by bill, House, No. 3178) of Jay R. Kaufman and others for legislation to establish a legislative budget office. Ways and Means.

[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE HOUSE, NO. 3218 OF 2013-2014.]

**The Commonwealth of Massachusetts**

**In the One Hundred and Eighty-Ninth General Court  
(2015-2016)**

An Act creating a legislative budget office.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Sections 56 through 61, inclusive, of chapter 3 of the General Laws, as  
2 appearing in the 2010 Official Edition, are hereby repealed.

3 SECTION 2. Chapter 3 of the General Laws, as so appearing, is hereby amended by  
4 adding the following 4 sections:-

5 Section 68. (a) There is hereby established the Joint Legislative Budget Office,  
6 hereinafter referred to as the “office”. The office shall be headed by a Director; and there shall be  
7 a Deputy Director who shall perform such duties as may be assigned to him by the Director and,  
8 during the absence or incapacity of the Director or during a vacancy in that office, shall act as  
9 Director.

10 (b)(1) The Director shall be appointed by the speaker of the house of representatives and  
11 senate president, in consultation with the chairmen of the house and senate committees on post  
12 audit and oversight, the chairmen of the house and senate committees on ways and means, and  
13 the minority leaders of both chambers. The person so appointed shall be selected without regard  
14 to political affiliation. The term of office of the Director shall be 5 years. Any individual  
15 appointed as Director to fill a vacancy prior to the expiration of a term shall serve only the  
16 unexpired portion of that term. The person so appointed may be removed from office, for cause,  
17 by the speaker and senate president, in consultation with the chairmen of the house and senate  
18 committees on post audit and oversight, the chairmen of the house and senate committees on  
19 ways and means, and the minority leaders of both chambers. Such cause may include substantial  
20 neglect of duty, gross misconduct, indictment, or conviction of a crime. The reasons for removal  
21 of the Director shall be stated in writing and shall include the basis for such removal. Such  
22 writing shall be sent to the clerk of the senate and the clerk of the house of representatives at the  
23 time of the removal.

24 (2) The Deputy Director shall be appointed by the Director. Any Deputy Director shall  
25 serve until the expiration of the term of office of the Director who appointed him, unless sooner  
26 removed by the Director.

27 (c) The Director shall, subject to appropriation, appoint and may remove such employees,  
28 as he deems necessary to carry out the duties and functions of the office, and may determine their  
29 salaries and duties; provided, however, that the total amount of all such salaries shall not exceed  
30 the sum appropriated therefore by the general court. The personnel of the office shall include at  
31 least one certified public accountant and at least one attorney. All personnel of the office shall be  
32 appointed without regard to political affiliation and shall be appointed solely on the basis of their

33 fitness to perform their duties. For purposes of pay, employment benefits, rights, privileges, and  
34 disciplinary matters, all personnel of the office shall be considered employees of the general  
35 court.

36 (d) The office shall be nonpartisan and may perform duties including, but not limited to,  
37 the following:

38 (1) advise and assist any committee of the senate or house of representatives, upon  
39 request, in the analysis, appraisal, and evaluation of legislative proposals within that committee's  
40 jurisdiction or recommendations submitted to the general court by the governor or any agency,  
41 department or division within the executive branch, and by providing such other research and  
42 analytical services as the committee considers appropriate, or otherwise to assist in furnishing a  
43 basis for the proper evaluation and determination of legislative proposals and recommendations  
44 generally;

45 (2) advise and assist any member of the senate or house of representatives, upon request,  
46 on the fiscal impact of a bill or budget item, or review proposed legislation, provided, however,  
47 that the office shall have no legislative powers to originate or file legislation;

48 (3) prepare and provide information, research, and reference materials and services to  
49 committees and members of the senate and house of representatives to assist them in their  
50 legislative and representative functions;

51 (5) conduct studies, develop options, and make recommendations on fiscal matters that  
52 relate to the state budget, including:

53 (i) taxes and revenues, including the state tax expenditure budget;

54 (ii) finances;

55 (iii) grants to individual and private entities;

56 (7) review the proposed state budget at each stage of its consideration, and;

57 (8) conduct revenue forecasts.

58 (e) The office shall have the authority and ability to access documents maintained by  
59 agencies or authorities of the commonwealth relating to their expenditures, revenues, operations  
60 and organizational structures.

61 (f) The office shall provide an annual report detailing the work and performance of the  
62 office to the state library, the speaker of the house, the senate president, the chair of the house  
63 committee on ways and means, the chair of the senate committee on ways and means, the chairs  
64 of the house and senate post audit and oversight committees, and the minority leaders of both the  
65 house and senate. A copy of the same shall be filed with the clerk of the house of representatives  
66 and the clerk of the senate on or before the 2nd Wednesday of November in each year.

67 (g) The office shall be considered a part of the general court for the purposes of public  
68 records under section 18 of chapter 66.