

HOUSE No. 3898

The Commonwealth of Massachusetts

PRESENTED BY:

James M. Cantwell

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying resolve:

Resolve establishing a special commission on behavioral health promotion and upstream prevention.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>James M. Cantwell</i>	<i>4th Plymouth</i>	<i>10/19/2015</i>
<i>Elizabeth A. Malia</i>	<i>11th Suffolk</i>	<i>10/19/2015</i>
<i>Cheryl Bartlett</i>		<i>10/19/2015</i>
<i>Bradley H. Jones, Jr.</i>	<i>20th Middlesex</i>	<i>11/4/2015</i>
<i>Paul J. Donato</i>	<i>35th Middlesex</i>	<i>11/2/2015</i>
<i>Byron Rushing</i>	<i>9th Suffolk</i>	<i>11/2/2015</i>
<i>Garrett J. Bradley</i>	<i>3rd Plymouth</i>	<i>11/3/2015</i>
<i>Jeffrey Sánchez</i>	<i>15th Suffolk</i>	<i>10/29/2015</i>
<i>Kay Khan</i>	<i>11th Middlesex</i>	<i>10/21/2015</i>
<i>David T. Vieira</i>	<i>3rd Barnstable</i>	<i>10/22/2015</i>
<i>Denise C. Garlick</i>	<i>13th Norfolk</i>	<i>10/28/2015</i>
<i>Sarah K. Peake</i>	<i>4th Barnstable</i>	<i>10/28/2015</i>
<i>John F. Keenan</i>	<i>Norfolk and Plymouth</i>	<i>11/4/2015</i>
<i>Jason M. Lewis</i>	<i>Fifth Middlesex</i>	<i>11/4/2015</i>
<i>Harriette L. Chandler</i>	<i>First Worcester</i>	<i>10/22/2015</i>
<i>Jonathan Hecht</i>	<i>29th Middlesex</i>	<i>10/20/2015</i>

<i>Ruth B. Balsler</i>	<i>12th Middlesex</i>	<i>10/26/2015</i>
<i>Tom Sannicandro</i>	<i>7th Middlesex</i>	<i>11/2/2015</i>
<i>James M. Murphy</i>	<i>4th Norfolk</i>	<i>10/28/2015</i>
<i>Sean Garballey</i>	<i>23rd Middlesex</i>	<i>10/29/2015</i>
<i>Josh S. Cutler</i>	<i>6th Plymouth</i>	<i>7/19/2019</i>
<i>Thomas J. Calter</i>	<i>12th Plymouth</i>	<i>10/22/2015</i>
<i>James Arciero</i>	<i>2nd Middlesex</i>	<i>11/4/2015</i>
<i>Brian M. Ashe</i>	<i>2nd Hampden</i>	<i>10/23/2015</i>
<i>Cory Atkins</i>	<i>14th Middlesex</i>	<i>11/4/2015</i>
<i>Bruce J. Ayers</i>	<i>1st Norfolk</i>	<i>10/30/2015</i>
<i>Christine P. Barber</i>	<i>34th Middlesex</i>	<i>11/2/2015</i>
<i>F. Jay Barrows</i>	<i>1st Bristol</i>	<i>10/29/2015</i>
<i>Jennifer E. Benson</i>	<i>37th Middlesex</i>	<i>11/4/2015</i>
<i>Donald R. Berthiaume, Jr.</i>	<i>5th Worcester</i>	<i>11/4/2015</i>
<i>Michael D. Brady</i>	<i>Second Plymouth and Bristol</i>	<i>11/4/2015</i>
<i>Paul Brodeur</i>	<i>32nd Middlesex</i>	<i>11/2/2015</i>
<i>Antonio F. D. Cabral</i>	<i>13th Bristol</i>	<i>11/2/2015</i>
<i>Linda Dean Campbell</i>	<i>15th Essex</i>	<i>11/4/2015</i>
<i>Gailanne M. Cariddi</i>	<i>1st Berkshire</i>	<i>10/28/2015</i>
<i>Evandro C. Carvalho</i>	<i>5th Suffolk</i>	<i>11/2/2015</i>
<i>Tackey Chan</i>	<i>2nd Norfolk</i>	<i>10/28/2015</i>
<i>Edward F. Coppinger</i>	<i>10th Suffolk</i>	<i>11/2/2015</i>
<i>Brendan P. Crighton</i>	<i>11th Essex</i>	<i>11/4/2015</i>
<i>Claire D. Cronin</i>	<i>11th Plymouth</i>	<i>10/28/2015</i>
<i>Mark J. Cusack</i>	<i>5th Norfolk</i>	<i>10/29/2015</i>
<i>Michael S. Day</i>	<i>31st Middlesex</i>	<i>11/2/2015</i>
<i>Viriato M. deMacedo</i>	<i>Plymouth and Barnstable</i>	<i>11/2/2015</i>
<i>Angelo L. D'Emilia</i>	<i>8th Plymouth</i>	<i>10/29/2015</i>
<i>Marcos A. Devers</i>	<i>16th Essex</i>	<i>10/29/2015</i>
<i>Sal N. DiDomenico</i>	<i>Middlesex and Suffolk</i>	<i>11/4/2015</i>
<i>Shawn Dooley</i>	<i>9th Norfolk</i>	<i>10/30/2015</i>
<i>Michelle M. DuBois</i>	<i>10th Plymouth</i>	<i>10/22/2015</i>
<i>James J. Dwyer</i>	<i>30th Middlesex</i>	<i>10/28/2015</i>
<i>Carolyn C. Dykema</i>	<i>8th Middlesex</i>	<i>10/28/2015</i>
<i>Lori A. Ehrlich</i>	<i>8th Essex</i>	<i>11/3/2015</i>
<i>Tricia Farley-Bouvier</i>	<i>3rd Berkshire</i>	<i>10/28/2015</i>
<i>Kimberly N. Ferguson</i>	<i>1st Worcester</i>	<i>11/4/2015</i>
<i>Carole A. Fiola</i>	<i>6th Bristol</i>	<i>10/23/2015</i>
<i>Linda Dorcena Forry</i>	<i>First Suffolk</i>	<i>10/29/2015</i>

<i>Gloria L. Fox</i>	<i>7th Suffolk</i>	<i>10/26/2015</i>
<i>Paul K. Frost</i>	<i>7th Worcester</i>	<i>10/29/2015</i>
<i>Colleen M. Garry</i>	<i>36th Middlesex</i>	<i>10/23/2015</i>
<i>Carmine L. Gentile</i>	<i>13th Middlesex</i>	<i>11/4/2015</i>
<i>Susan Williams Gifford</i>	<i>2nd Plymouth</i>	<i>10/28/2015</i>
<i>Anne M. Gobi</i>	<i>Worcester, Hampden, Hampshire and Middlesex</i>	<i>11/3/2015</i>
<i>Thomas A. Golden, Jr.</i>	<i>16th Middlesex</i>	<i>11/4/2015</i>
<i>Carlos Gonzalez</i>	<i>10th Hampden</i>	<i>7/19/2019</i>
<i>Kenneth I. Gordon</i>	<i>21st Middlesex</i>	<i>10/29/2015</i>
<i>Danielle W. Gregoire</i>	<i>4th Middlesex</i>	<i>11/4/2015</i>
<i>Paul R. Heroux</i>	<i>2nd Bristol</i>	<i>10/22/2015</i>
<i>Steven S. Howitt</i>	<i>4th Bristol</i>	<i>10/30/2015</i>
<i>Daniel J. Hunt</i>	<i>13th Suffolk</i>	<i>10/28/2015</i>
<i>Randy Hunt</i>	<i>5th Barnstable</i>	<i>11/4/2015</i>
<i>Brian A. Joyce</i>	<i>Norfolk, Bristol and Plymouth</i>	<i>10/21/2015</i>
<i>Hannah Kane</i>	<i>11th Worcester</i>	<i>10/28/2015</i>
<i>Jay R. Kaufman</i>	<i>15th Middlesex</i>	<i>11/4/2015</i>
<i>Peter V. Kocot</i>	<i>1st Hampshire</i>	<i>11/4/2015</i>
<i>Robert M. Koczera</i>	<i>11th Bristol</i>	<i>10/28/2015</i>
<i>John J. Lawn, Jr.</i>	<i>10th Middlesex</i>	<i>10/28/2015</i>
<i>Barbara A. L'Italien</i>	<i>Second Essex and Middlesex</i>	<i>11/2/2015</i>
<i>Jay D. Livingstone</i>	<i>8th Suffolk</i>	<i>10/28/2015</i>
<i>Joan B. Lovely</i>	<i>Second Essex</i>	<i>11/2/2015</i>
<i>Adrian Madaro</i>	<i>1st Suffolk</i>	<i>10/28/2015</i>
<i>Timothy R. Madden</i>	<i>Barnstable, Dukes and Nantucket</i>	<i>10/26/2015</i>
<i>Paul W. Mark</i>	<i>2nd Berkshire</i>	<i>10/29/2015</i>
<i>Christopher M. Markey</i>	<i>9th Bristol</i>	<i>11/4/2015</i>
<i>Joseph D. McKenna</i>	<i>18th Worcester</i>	<i>11/4/2015</i>
<i>Paul McMurtry</i>	<i>11th Norfolk</i>	<i>7/19/2019</i>
<i>Leonard Mirra</i>	<i>2nd Essex</i>	<i>10/28/2015</i>
<i>Rady Mom</i>	<i>18th Middlesex</i>	<i>10/28/2015</i>
<i>Michael O. Moore</i>	<i>Second Worcester</i>	<i>10/23/2015</i>
<i>Frank A. Moran</i>	<i>17th Essex</i>	<i>11/3/2015</i>
<i>David K. Muradian, Jr.</i>	<i>9th Worcester</i>	<i>11/3/2015</i>
<i>Mathew Muratore</i>	<i>1st Plymouth</i>	<i>10/28/2015</i>
<i>Shaunna L. O'Connell</i>	<i>3rd Bristol</i>	<i>11/4/2015</i>
<i>Keiko M. Orrall</i>	<i>12th Bristol</i>	<i>10/29/2015</i>
<i>Jerald A. Parisella</i>	<i>6th Essex</i>	<i>11/4/2015</i>

<i>William Smitty Pignatelli</i>	<i>4th Berkshire</i>	<i>10/29/2015</i>
<i>Elizabeth A. Poirier</i>	<i>14th Bristol</i>	<i>11/3/2015</i>
<i>Denise Provost</i>	<i>27th Middlesex</i>	<i>10/26/2015</i>
<i>Angelo J. Puppolo, Jr.</i>	<i>12th Hampden</i>	<i>10/22/2015</i>
<i>David M. Rogers</i>	<i>24th Middlesex</i>	<i>10/29/2015</i>
<i>Jeffrey N. Roy</i>	<i>10th Norfolk</i>	<i>10/28/2015</i>
<i>Paul A. Schmid, III</i>	<i>8th Bristol</i>	<i>11/2/2015</i>
<i>Frank I. Smizik</i>	<i>15th Norfolk</i>	<i>10/28/2015</i>
<i>Thomas M. Stanley</i>	<i>9th Middlesex</i>	<i>11/4/2015</i>
<i>Benjamin Swan</i>	<i>11th Hampden</i>	<i>10/29/2015</i>
<i>Timothy J. Toomey, Jr.</i>	<i>26th Middlesex</i>	<i>11/4/2015</i>
<i>Jose F. Tosado</i>	<i>9th Hampden</i>	<i>10/22/2015</i>
<i>Paul Tucker</i>	<i>7th Essex</i>	<i>11/2/2015</i>
<i>Steven Ultrino</i>	<i>33rd Middlesex</i>	<i>10/26/2015</i>
<i>Aaron Vega</i>	<i>5th Hampden</i>	<i>11/3/2015</i>
<i>John C. Velis</i>	<i>4th Hampden</i>	<i>11/4/2015</i>
<i>RoseLee Vincent</i>	<i>16th Suffolk</i>	<i>11/4/2015</i>
<i>Chris Walsh</i>	<i>6th Middlesex</i>	<i>10/23/2015</i>
<i>Timothy R. Whelan</i>	<i>1st Barnstable</i>	<i>11/4/2015</i>
<i>Susannah M. Whipps Lee</i>	<i>2nd Franklin</i>	<i>11/4/2015</i>
<i>Donald H. Wong</i>	<i>9th Essex</i>	<i>10/29/2015</i>
<i>Jonathan D. Zlotnik</i>	<i>2nd Worcester</i>	<i>11/4/2015</i>

HOUSE No. 3898

By Mr. Cantwell of Marshfield, a petition (subject to Joint Rule 12) of James M. Cantwell and others for an investigation by a special commission (including members of the General Court) to study behavioral health promotion and upstream prevention. Mental Health and Substance Abuse.

The Commonwealth of Massachusetts

**In the One Hundred and Eighty-Ninth General Court
(2015-2016)**

Resolve establishing a special commission on behavioral health promotion and upstream prevention.

1 **Resolved**, there is hereby established, pursuant to section 2A of chapter 4 of the General
2 Laws, a special legislative commission on behavioral health promotion and upstream prevention,
3 to investigate evidence-based practices, programs and systems to prevent behavioral health
4 disorders and promote behavioral health across the commonwealth.

5 For the purposes of creating the plan, the commission shall:

6 (1) consider recommendations from state and federal reports, guides and action plans to
7 promote behavioral health, including, but not limited to: Preventing Mental, Emotional, and
8 Behavioral Disorders Among Young People: Progress and Possibilities, published by the
9 Institute of Medicine; the National Registry of Evidence-Based Programs and Practices,
10 published by the Substance Abuse and Mental Health Services Administration; and the National
11 Strategy for Suicide Prevention, published by the Surgeon General.

12 (2) identify sustainable, cost-beneficial, and evidence-based privately or publicly funded
13 programs, implemented inside or outside of the commonwealth, which are designed to promote
14 behavioral health, prevent disorders, and support early detection and intervention of behavioral
15 health disorders;

16 (3) assess approaches to improve the commonwealth's system of behavioral health
17 promotion and prevention, including the creation of a single state behavioral health agency, and
18 to increase collaboration at the state and local levels between community coalitions, and public
19 health, mental health, healthcare, education, social services and public safety organizations;

20 (4) assess innovative approaches for funding promotion and prevention programs,
21 including through health insurance plans and aggregate health insurance dollars;

22 (5) assess the difference in healthcare spending on behavioral health compared to
23 physical health, and the impact such difference has on major public health problems such as
24 violence, criminality, substance use and chronic illness;

25 (6) recommend strategies, including legislative action, to shift healthcare spending over
26 the long term from acute and inpatient behavioral health care to promotion and upstream
27 prevention, without diminishing treatment or recovery services for those in need;

28 (7) recommend evidence-based, primary and secondary-level programs that are
29 community, family or school-based, including whole school approaches, that reduce risk factors
30 and increase protective factors for behavioral health disorders and foster social and emotional
31 health;

32 (8) recommend programs and practices to improve the commonwealth's system of
33 behavioral health by 2020, 2022 and 2025;

34 (9) recommend measurable statewide behavioral health goals consistent with the goals
35 identified in paragraphs (1) to (8), inclusive, for preventing behavioral health disorders by 2020,
36 2022 and 2025; and

37 (10) describe the costs and benefits of achieving the plan goals for 2020, 2022 and 2025,
38 including potential lives saved, improvements in school climate, community health, academic
39 and economic outcomes, and estimated reductions in the rates of mental illness, substance abuse,
40 suicide, homelessness, violence and criminality.

41 The commission shall consist of 19 members: 2 members of the house of representatives,
42 1 of whom shall be the house chair of the joint committee on mental health and substance abuse,
43 or a designee, and 1 of whom shall be appointed by the minority leader of the house of
44 representatives; 2 members of the senate, 1 of whom shall be the senate chair of the joint
45 committee on mental health and substance abuse, or a designee, and 1 of whom shall be
46 appointed by the minority leader of the senate; the commissioner of mental health, or a designee;
47 the commissioner of public health, or a designee; the commissioner of elementary and secondary
48 education, or a designee; the commissioner of the division of insurance, or a designee; the
49 secretary of the executive office of public safety and security, or a designee; the executive
50 director of the health policy commission, or a designee; the executive director of the center for
51 health information and analysis, or a designee; the director of suicide prevention for the
52 department of public health, or a designee; the director of prevention services for the bureau of
53 substance abuse services, or a designee; the executive director of the Massachusetts community

54 health information profile, or a designee; and the executive director of the mental health legal
55 advisors committee, or a designee; and 4 members who shall be appointed by the governor, 1 of
56 whom shall be a representative from the health insurance industry, 1 of whom shall be an expert
57 in mental and behavioral health promotion, 1 of whom shall be an expert in school and
58 community based public health and 1 of whom shall be a representative from the national
59 alliance on mental illness. The house and senate chairs of the joint committee on mental health
60 and substance abuse, or their designees, shall serve as the chairs of the commission.

61 All commission appointments shall be made not later than 60 days after the effective date
62 of this resolve. The first meeting of the commission shall take place within 90 days of the
63 effective date of this resolve.

64 The department of public health shall appoint a public or private technical assistance
65 organization competent in behavioral health promotion and prevention to facilitate the work of
66 the commission.

67 The commission shall report the results of its investigation and study in the form of a
68 plan, hereby known as the promote prevent plan, which shall include all findings and
69 recommendations for achieving measurable outcomes in promoting behavioral health and
70 preventing mental, emotional, and behavioral health disorders. The commission shall submit its
71 final plan to the clerks for the house of representatives and the senate, no later than 24 months
72 after the date of the first meeting of the commission.

73 The commission may hold public meetings and fact-finding hearings as it considers
74 necessary; provided, however, that the commission shall conduct at least 3 public hearings to
75 receive testimony from members of the public. The commission shall make a draft plan

76 available to the public and accept comments on the draft plan before submitting its final plan to
77 the clerks of the house of representatives and the senate.