

**HOUSE . . . . . No. 804**

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The Commonwealth of Massachusetts

PRESENTED BY:

*Paul Brodeur*

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to family financial protection.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Paul Brodeur</i>	<i>32nd Middlesex</i>	<i>1/16/2015</i>
<i>Jason M. Lewis</i>	<i>Fifth Middlesex</i>	<i>8/5/2019</i>
<i>Denise Provost</i>	<i>27th Middlesex</i>	<i>8/5/2019</i>
<i>Benjamin Swan</i>	<i>11th Hampden</i>	<i>8/5/2019</i>
<i>Carolyn C. Dykema</i>	<i>8th Middlesex</i>	<i>8/5/2019</i>
<i>Michael D. Brady</i>	<i>Second Plymouth and Bristol</i>	<i>8/5/2019</i>
<i>James J. O'Day</i>	<i>14th Worcester</i>	<i>8/5/2019</i>
<i>Tom Sannicandro</i>	<i>7th Middlesex</i>	<i>8/5/2019</i>
<i>Patricia D. Jehlen</i>	<i>Second Middlesex</i>	<i>8/5/2019</i>
<i>Mary S. Keefe</i>	<i>15th Worcester</i>	<i>8/5/2019</i>
<i>Brian M. Ashe</i>	<i>2nd Hampden</i>	<i>2/2/2015</i>
<i>Daniel M. Donahue</i>	<i>16th Worcester</i>	<i>2/2/2015</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>	<i>2/3/2015</i>
<i>Jonathan Hecht</i>	<i>29th Middlesex</i>	<i>2/2/2015</i>
<i>Kay Khan</i>	<i>11th Middlesex</i>	<i>2/1/2015</i>
<i>Elizabeth A. Malia</i>	<i>11th Suffolk</i>	<i>2/4/2015</i>
<i>Chris Walsh</i>	<i>6th Middlesex</i>	<i>2/4/2015</i>

**HOUSE . . . . . No. 804**

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By Mr. Brodeur of Melrose, a petition (accompanied by bill, House, No. 804) of Paul Brodeur and others for legislation to protect families from adverse financial conditions caused by unreasonable debt. Financial Services.

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The Commonwealth of Massachusetts

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**In the One Hundred and Eighty-Ninth General Court  
(2015-2016)**  
\_\_\_\_\_

An Act relative to family financial protection.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. The General Laws are hereby amended by inserting after chapter 93J the  
2 following chapter:-

3 CHAPTER 93K

4 FAMILY FINANCIAL PROTECTION ACT

5 Section 1. Title and Scope

6

7 (a) This Act shall be known and cited as the "Family Financial Protection Act." This Act  
8 shall be liberally and remedially construed to effectuate its purpose. The purpose of the Act is to  
9 protect consumers, and this Act is to be construed as a consumer protection statute for all  
10 purposes.

11 (b) No business (including any officer, agent, employee, or representative) may  
12 individually or in conjunction or cooperation with another solicit the execution of, receive, or  
13 rely upon a consumer form contract, including reliance upon the contract as a basis for a suit or  
14 claim, unless the person has complied with the provisions of this Act and the contract is in  
15 compliance with this Act. The provisions of this Act shall apply to, inter alia, any person who  
16 attempts to evade its applicability by any device, subterfuge, or pretense whatsoever.

17 (c) Should a court decide that any provision of this Act is unconstitutional, preempted, or  
18 otherwise invalid, that provision shall be severed and such decision shall not affect the validity of  
19 the Act other than the part severed.

## 20 Section 2. Definitions

21 As used in this chapter, the following words shall, unless the context clearly indicates a  
22 different meaning, have the following meanings:

23 “Consumer” means a natural person.

24 “Consumer form contract” means a contract in writing between a business and a  
25 consumer involving goods or services, including, but not limited to, credit or financial services,  
26 primarily for personal, family, or household purposes, which contract has been drafted by the  
27 business for use with more than one consumer, unless a second consumer is the spouse of the  
28 first consumer.

29 “Consumer debt” means any obligation or alleged obligation of a consumer to pay money  
30 arising out of a transaction in which the money, property, insurance, or services which are the

31 subject of the transaction are primarily for personal, family, or household purposes, whether or  
32 not such obligation has been reduced to judgment.

33 “Creditor” is a person to whom a debt is owed and includes a judgment creditor and any  
34 other person that obtains an execution on a debt.

35 “Debt buyer” means a person or entity that is engaged in the business of purchasing  
36 delinquent or charged-off consumer loans or consumer credit accounts, or other delinquent  
37 consumer debt for collection purposes, whether it collects the debt itself or hires a third party for  
38 collection or an attorney-at-law for litigation in order to collect such debt. A debt buyer is  
39 considered to be a debt collector for all purposes.

40 “Debt collector” means any person who regularly collects or attempts to collect, directly  
41 or indirectly, consumer debts owed or due or asserted to be owed or due another. The term does  
42 not include any officer or employee of a creditor who, in the name of the creditor, collects debts  
43 for such creditor, but it does include any creditor who, in the process of collecting its own debts,  
44 uses any name other than its own which would indicate that a third person is collecting or  
45 attempting to collect such debts. The term does include a debt buyer.

46 “Earnings” means compensation paid or payable for personal services, whether  
47 denominated as wages, salary, commission, bonus, payment for skilled, personal or professional  
48 services, or otherwise, whether earned as an employee or as an independent contractor, and also  
49 includes alimony.

50 “Execution” includes an attachment, levy, garnishment, or other disablement, freeze, or  
51 seizure of property, whether pre-judgment or post-judgment, to satisfy a debt. Except for

52 purposes of § 2-112, it also includes a creditor's exercise of a right of setoff to collect a debt. It  
53 does not include self-help repossession of collateral.

54 "Exempt" means, unless otherwise specified, not subject to execution, levy, attachment,  
55 garnishment, setoff, self-help, seizure, or any other form of process, court order, creditor or other  
56 action for the purpose of debt collection or restitution or other equitable claim. Funds that are  
57 exempt remain exempt when they are paid or transferred to the debtor, the debtor's spouse,  
58 partner, beneficiary, or dependent or to an account for the benefit of the debtor, the debtor's  
59 spouse, partner, beneficiary, or dependent.

60 "Garnishable earnings" means that part of the earnings of any individual remaining after  
61 the deduction from those earnings of any amounts required by law to be withheld such as taxes,  
62 social security or alternative pension and Medicare withholdings, and after further deduction of  
63 up to fifteen percent of the remainder for contributions for health insurance, a medical expense  
64 account, a pension, or a retirement account.

65 "Garnishment" means any legal or equitable procedure through which the earnings,  
66 property, or funds of any person are required by a court of competent jurisdiction to be withheld  
67 by another entity for payment of any debt to a creditor.

68 "Trustee" means a trustee served pursuant to chapter 246

69 "Value" means current fair market value of accounts, goods or property less the amount  
70 of any liens or security interests in the accounts, goods or property, based on the price that would  
71 be paid, assuming a willing buyer and a willing seller, for accounts, goods or property of similar  
72 age and condition. A debtor's testimony as to the value of property the debtor owns or as to the

73 advertised value of property similar to that claimed as exempt shall be admissible as evidence of  
74 an item's value.

75 Section 3. Earnings Exempt

76 (a) If earnings of a defendant are attached to satisfy a judgment for collection of a  
77 consumer debt, such debtor's garnishable earnings for any week that are less than eighty times  
78 the greater of the federal minimum hourly wage prescribed by section 206(a)(1) of Title 29 of the  
79 United States Code or the state minimum hourly wage provided by the Massachusetts hourly  
80 minimum wage prescribed by section 1 of chapter 151 in effect at the time are exempt from such  
81 attachment and not subject to garnishment. This exemption shall be adjusted pro rata for any pay  
82 period other than weekly.

83 (b) If the debtor's garnishable earnings exceed the amount provided by the preceding  
84 subsection, no more than 10% of the amount exempt from attachment under the preceding  
85 subsection shall be subject to garnishment unless the weekly garnishable earnings of the debtor  
86 exceed \$1200, in which case no more than 15% is subject to garnishment. The amount not  
87 subject to garnishment is exempt from attachment.

88 (c) If more than one order of attachment for a consumer debt is served on a trustee with  
89 respect to the same debtor, the order of attachment served earliest shall take priority. If an order  
90 of attachment with greater priority consumes the entirety of the disposable income that is  
91 available for garnishment under the preceding subsections, then no part of the debtor's  
92 garnishable earnings shall be garnished pursuant to the order of attachment with lower priority.

93 (d) The protections for earnings set forth in this section apply to all debtors whose  
94 physical place of employment is in Massachusetts, notwithstanding that the debtor's employer  
95 may have corporate offices or other places of business located outside this state.

96 (e) The provisions of this section shall not apply in any proceeding to attach wages or a  
97 pension to satisfy a divorce, separate maintenance or child support order of a court of competent  
98 jurisdiction, and in such actions, including an action for trustee process to enforce a support  
99 order under section 36A of chapter 208, the provisions of federal law limiting the amounts which  
100 may be trustee, assigned or attached in order to satisfy an alimony, maintenance or child  
101 support order shall apply in lieu of said provisions of this section.

102 (f) Except as otherwise permitted by law, amounts held by a trustee for a defendant in a  
103 pension, as that term is defined in section 28 of chapter 246 shall be reserved in the hands of the  
104 trustee and shall be exempt from attachment to satisfy a judgment for collection of a consumer  
105 debt.

106 (g) Section 28 of chapter 246 shall be amended by adding the following paragraph at the  
107 end thereof: "The provisions of this section shall not apply in any proceeding to attach earnings  
108 or a pension to satisfy a judgment for collection of a consumer debt, as those terms are defined in  
109 the [codification of the Family Financial Protection Act] and in such actions the provisions of the  
110 [codification of the Family Financial Protection Act] shall apply lieu of said provisions of this  
111 section."

112 (h) The employer may not discipline, suspend or discharge an employee, or refuse to hire  
113 any individual because of an income withholding order for a consumer debt or because of any  
114 obligation such income withholding imposes against the employer. Any employer who violates

115 this section shall be liable in a civil action, action for contempt or other appropriate proceeding  
116 to such employee or individual for all wages and employment benefits lost by the employee or  
117 individual from the time of the unlawful discipline, suspension, refusal to hire or discharge to the  
118 period of reinstatement, and an additional penalty of up to \$1,000.

119 Section 4. Limitations on Actions for Consumer Debts

120 (a) Any action for the collection of a consumer debt shall be commenced within three  
121 years of the accrual of the cause, which shall be the earlier of the date of charge-off, placement  
122 for collection, or 180 days after the last regular payment. This period shall apply whether the  
123 claim sounds in contract, contract under seal, account stated, open account or other cause, and  
124 notwithstanding the provisions of any other statute of limitations unless that statute provides for  
125 a shorter limitations period. This paragraph shall apply to all claims brought after the date of  
126 enactment of this Act.

127 (b) Any waiver by any consumer of any protection provided by or any right of the  
128 consumer under this section is void, and may not be enforced by any Federal or State court or  
129 any other person.

130 (c) If a consumer debt has been charged-off or placed for collection, or there has not been  
131 any payment on the debt for over 180 days, any subsequent payment toward the debt or oral or  
132 written affirmation of the debt shall not extend the three-year limitations period, nor shall it bar  
133 the consumer from asserting any defenses to the collection of a consumer debt. If a payment on  
134 a defaulted or charged-off debt completely cures the default and pays off any delinquency, then a  
135 new cause of action may accrue upon a subsequent default or charge-off.

136 (d) When the period within which an action may be commenced under this section has  
137 expired, the right to collect the consumer debt is extinguished as well as the remedy. No person  
138 shall attempt to collect a consumer debt after the three-year period described in paragraph (a) has  
139 expired.

140 (e) If a consumer debt was created by or based upon a consumer form contract, any  
141 action for collection of that consumer debt shall be based on only a claim for breach of contract  
142 and not on an open account, account stated, quantum meruit or other cause of action. Regardless  
143 of the cause of action asserted, a consumer may raise a defense based upon the reasonable value  
144 of goods or services provided.

145 (f) Notwithstanding the provisions of section 20 of chapter 260 or of any other law, an  
146 action upon a judgment or decree on a consumer debt, including any execution upon or trustee  
147 process based on such judgment or decree, and all other activity to collect on the judgment must  
148 be commenced within five years after the entry of the judgment or decree.

#### 149 Section 5. No Imprisonment for Debt

150 Notwithstanding the provisions of section 18 of chapter 224 or of any other law, no  
151 person or corporation shall seek a capias or other warrant for the arrest of a debtor for any action  
152 or failure to act that arises or relates to a lawsuit to collect a consumer debt or a judgment arising  
153 therefrom, unless such warrant relates to a violation of the Criminal Code.

#### 154 Section 6. Interest; Attorney's Fees

155 (a) If the plaintiff is the prevailing party in any action to collect a consumer debt, whether  
156 the claim sounds in contract, contract under seal, account stated, open account or other cause,

157 any interest computed pursuant to section 6C of chapter 231 or section 8 of chapter 235 shall be  
158 limited to the rate of interest equal to the weekly average 1-year constant maturity Treasury  
159 yield, as published by the Board of Governors of the Federal Reserve System, for the calendar  
160 week preceding the date of the judgment. No other rate of interest on the judgment shall be  
161 permitted, including the rate provided for in the contract.

162 (b) If the plaintiff is the prevailing party in any action to collect a consumer debt, the  
163 plaintiff shall be entitled to collect attorney's fees only if the contract or other document  
164 evidencing the indebtedness sets forth an obligation of the consumer to pay such attorney's fees,  
165 and subject to the following provisions:

166 (1) If the contract or other document evidencing indebtedness provides for attorney's fees  
167 in some specific percentage, such provision and obligation shall be valid and enforceable up to  
168 but not in excess of fifteen percent (15%) of the amount of the debt excluding attorney's fees and  
169 collection costs.

170 (2) If a contract or other document evidencing indebtedness provides for the payment of  
171 reasonable attorney's fees by the debtor, without specifying any specific percentage, such  
172 provision shall be construed to mean the lesser of fifteen percent (15%) of the amount of the  
173 debt, excluding attorney's fees and collection costs, or the amount of attorney's fees calculated  
174 by a reasonable rate for such cases multiplied by the amount of time reasonably expended to  
175 obtain the judgment.

176 (3) The documentation setting forth a party's obligation to pay attorney's fees shall be  
177 provided to the court before a court may enforce those provisions. Such documentation must

178 include any materials that applicable court rules required the plaintiff to file together with the  
179 complaint.

180 (c) If the debtor is the prevailing party in any action to collect a consumer debt, the debtor  
181 shall be entitled to an award of reasonable attorney's fees. The amount of the debt that the  
182 creditor sought shall not be a factor in determining the reasonableness of the award. In the  
183 alternative, at the debtor's election, a prevailing debtor shall be awarded the amount of attorney's  
184 fees that the plaintiff would have been entitled to collect if the plaintiff had been the prevailing  
185 party.