

SENATE . . . . . No. 1768

The Commonwealth of Massachusetts

PRESENTED BY:

James B. Eldridge

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to protecting consumers of gas and electricity from paying for leaked and unaccounted for gas.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
James B. Eldridge	Middlesex and Worcester	3/9/2015
Peter V. Kocot	1st Hampshire	
Lori A. Ehrlich	8th Essex	
Barbara A. L'Italien	Second Essex and Middlesex	
Denise Provost	27th Middlesex	
Cory Atkins	14th Middlesex	
Sean Garballey	23rd Middlesex	
Kenneth J. Donnelly	Fourth Middlesex	
Mary S. Keefe	15th Worcester	
Marjorie C. Decker	25th Middlesex	
Tricia Farley-Bouvier	3rd Berkshire	
Carmine L. Gentile	13th Middlesex	
Edward F. Coppinger	10th Suffolk	
Patricia D. Jehlen	Second Middlesex	
Brian A. Joyce	Norfolk, Bristol and Plymouth	
Steven Ultrino	33rd Middlesex	
Benjamin Swan	11th Hampden	

<i>Linda Dorcena Forry</i>	<i>First Suffolk</i>	
<i>Michelle M. DuBois</i>	<i>10th Plymouth</i>	
<i>Timothy J. Toomey, Jr.</i>	<i>26th Middlesex</i>	
<i>Joan B. Lovely</i>	<i>Second Essex</i>	<i>3/4/2015</i>
<i>Daniel A. Wolf</i>	<i>Cape and Islands</i>	<i>3/9/2015</i>
<i>Anthony W. Petrucci</i>	<i>First Suffolk and Middlesex</i>	<i>3/23/2015</i>

**SENATE . . . . . No. 1768**

---

By Mr. Eldridge, a petition (accompanied by bill, Senate, No. 1768) of James B. Eldridge, Peter V. Kocot, Lori A. Ehrlich, Barbara L'Italien and other members of the General Court for legislation relative to protecting consumers of gas and electricity from paying for leaked and unaccounted for gas. Telecommunications, Utilities and Energy.

---

**The Commonwealth of Massachusetts**

**In the One Hundred and Eighty-Ninth General Court  
(2015-2016)**

An Act relative to protecting consumers of gas and electricity from paying for leaked and unaccounted for gas.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           The General Laws of the Commonwealth of Massachusetts are hereby amended as  
2 follows:

3           SECTION 1. Chapter 164 of the General Laws, as appearing in the 2014 Official Edition,  
4 is hereby amended by adding the following section:

5           Section 147. (a) As used in this Section, the following words shall have the following  
6 meanings:

7           “Gas” - natural gas and any of its products, components or derivatives and methane,  
8 whether produced by, or gathered from or collected as a result of exploration and production by  
9 well, mining or otherwise, hydraulic fracturing, biomass gasification reactors, biogas reactors,

10 anaerobic digestion, methane emissions from landfills and liquid natural gas and whether mixed  
11 with propane air or not or with synthetic natural gas or not.

12 “Hydraulic fracturing” - the process of pumping a fluid into or under the surface of the  
13 ground in order to create or develop or enhance the flow through fractures in rock for the  
14 purpose of the production or recovery of oil or gas.

15 "Liquefied natural gas " - a natural gas that has been changed into a liquid by cooling the  
16 temperature at atmospheric pressure to approximately 260°F.

17 “Local Distribution Company” – includes a municipal distribution company, and is  
18 referred to as an LDC.

19 “Local retail outlets” – Distributors of gas at retail to retail customers for individual  
20 household use.

21 "Natural gas " - a type of gas which originates in the ground and is predominantly  
22 methane.

23 "Propane air" - a type of gas produced by those facilities which add commercial grade  
24 propane to air for mixture with natural gas .

25 “Provider” – anyone that purchases, acquires, transmits, barter, forfeits, exchanges,  
26 transports, stores, processes, compresses or decompresses, distributes, sells or conveys gas for  
27 resale or reuse and any Public Utility. A Provider may use one or more system types.

28 “Public Utility” – a gas or electric company as defined in section one of chapter one  
29 hundred and sixty four, or any municipal corporation which owns or may acquire municipal  
30 lighting plants as referred to in section two of said chapter one hundred and sixty four or any

31 person, firm, association, or private corporation which owns or operates works or a distribution  
32 plant for the manufacture and sale or distribution and sale of gas for heating and illuminating  
33 purposes, or of electricity, within the Commonwealth as referred to in section two of said chapter  
34 one hundred and sixty four or any domestic electric utility or foreign electric utility as defined  
35 in section one of chapter one hundred and sixty four A.

36 "Synthetic natural gas " - a type of gas which is made by a facility which produces a  
37 gaseous fuel from the manufacture, conversion or reforming of liquid or solid hydrocarbons.

38 "System type" – any one of a gas distribution system, gas transmission or transportation  
39 system, gas storage facility whether in liquefied or other state, gas production, gathering or  
40 handling system. and a Public Utility.

41 Unaccounted-for-gas (UFG) —The difference between the total gas available from all  
42 sources that is acquired by a system type and the total gas accounted for as sales, net interchange  
43 and company use. This difference includes leakage or loss by other means, discrepancies due to  
44 measuring or monitoring inaccuracies, variations of temperatures or pressures, or both, and other  
45 variants .

46 (b) Calculation of UFG.

47 (1) When possible, UFG must be measured, computed and reported by system type.

48 (2) UFG for a system type equals Gas Received less Gas Delivered less Adjustments.

49 (3) Percent of UFG equals UFG divided by Gas Received times 100

50 (4) Gas received, gas delivered, and adjustments must represent actual gas quantities.

51 Measuring and monitoring equipment that meets current industry standards applicable in

52 Massachusetts must be installed. Estimates shall be treated as UFG unless clearly identified,  
53 have supporting justification, assumptions and calculations and can be determined to be at least  
54 as accurate as measured results. All records of acquisition by purchase or otherwise, sales and  
55 internal usage must be made available and have been kept in the usual course of business.

56 (5) All lost and unaccounted for gas shall be presumed to be lost gas unless the portion  
57 represented by unaccounted for gas, including but not limited to losses to company used gas,  
58 liquids extraction, and meter errors due to inaccurate calibration or temperature and pressure  
59 fluctuations, is proven by a preponderance of the evidence in a given ratemaking proceeding.

60 (6) A Provider shall be responsible for the UFG of each other Provider that is a source of  
61 gas within the state that is not subject to ratemaking and the gas received for measuring UFG  
62 shall be the gas received within the state by that Provider that it not subject to rate making.

63 (c) The cost of UFG in excess of the maximum allowable and all expenses for decreasing  
64 UFG down to the maximum allowable shall be disallowed for ratemaking purposes.

65 (1) The maximum allowable loss is as shown in the following table.

66 Maximum Allowable Loss as a Percent of UFG per System Type

67	Year/	Distribution/	Transmission/	Storage/	Public utility/	Other
68	1/	1.00%/	0.50%/	0.25%/	0.25%/	0.25%
69	2/	0.750%/	0.25%/	0.10%/	0.10%/	0.10%
70	3/	0.50%/	0.10%/	0.05%/	0.05%/	0.05%
71	4/	0.25%/	0.05%/	to/	to/	to

72 5/ 0.10%/ to

73 6/ 0.00%/ 0.00%/ 0.00%/ 0.00%/ 0.00%

74 (2) The calculation of the percentage of lost and unaccounted for gas shall be based on an  
75 annual period. Notwithstanding the choice of test year for other aspects of ratemaking, and  
76 unless a more appropriate period can be demonstrated by a preponderance of the evidence in a  
77 given ratemaking proceeding, the annual period ends June 30, and is the most recent such period  
78 for which data are available.

79 (3) Local retail outlets shall use best available technology and practices for preventing  
80 leakage.

81 SECTION 2. Section 1 shall take effect on January 1, 2017.