## **SENATE . . . . . . . . . . . . . . . No. 2443**

Senate, July 14, 2016 – Text of amendment (194) (offered by Senator Gobi) to the Ways and Means amendment (Senate, No. 2423) to the House Bill relative to job creation, workforce development and infrastructure investment.

## The Commonwealth of Massachusetts

In the One Hundred and Eighty-Ninth General Court (2015-2016)

1 by inserting after section 120 the following sections:-

SECTION 121. Section 6C of chapter 20 of the General Laws, as appearing in the 2014
Official Edition, is hereby amended by striking out, in line 3, the figure "17" and inserting in
place thereof the following figure:- 18.

5 SECTION 122. Said section 6C of said chapter 20, as so appearing, is hereby further 6 amended by inserting after the word "designee", in line 14, the following words:- ; 1 of whom 7 shall be the commissioner of fish and game, or the commissioner's designee.

8 SECTION 122A. Said section 6C of said chapter 20, as so appearing, is hereby further 9 amended by inserting after the word "assistance", in line 50, the following words:- ; 1 of whom 10 shall represent an organization or entity engaged in hydroponic farming or in research related to 11 hydroponic farming; 1 of whom shall represent an organization or entity engaged in aquaponic 12 farming or in research related to aquaponic farming.

SECTION 123. Section 23 of said chapter 20, as so appearing, is hereby amended by
inserting after the word "by", in line 22, the following words:- agricultural commissions or.

SECTION 124. Chapter 29 of the General Laws is hereby amended by striking out
 section 2III, as so appearing, and inserting in place thereof the following section:-

17 Section 2III. There shall be a fund to be known as the Agricultural Resolve and Security 18 Fund. The money in this fund shall be expended to foster agriculture, as defined in section 1A of 19 chapter 128, in the commonwealth and for furthering other purposes and programs of the 20 department of agricultural resources as set forth in any general or special law including, but not 21 limited to, agricultural education, support for sustainable agriculture and pollution prevention, 22 agricultural integrated pest management programs, agricultural land preservation, control of 23 animal diseases, emergency preparedness, agricultural innovation, the agricultural food safety 24 improvement program, the farm viability enhancement program and the urban agriculture 25 program.

26 The Agricultural Resolve and Security Fund may receive money from: (i) gifts, grants 27 and donations from public or private sources; (ii) federal reimbursements and grants-in-aid; (iii) 28 revenues retained equal to 10 per cent, but not exceeding \$400,000, of the annual pesticide 29 product registration fees collected pursuant to section 7 of chapter 132B; (iv) any appropriations 30 authorized by the general court specifically designated to be credited to the fund; and (v) any 31 interest earned from the fund. The state treasurer shall be the custodian of the fund and shall 32 receive, deposit and invest all money transmitted under this section to ensure the highest interest 33 rate available consistent with the safety of the fund. The books and records of the fund shall be 34 subject to an annual audit by the state auditor. The department of agricultural resources may 35 expend money in the fund and no expenditure from the fund shall cause it to be in deficiency at 36 the close of a fiscal year. The commissioner of agricultural resources shall report annually to the 37 house and senate committees on ways and means and the joint committee on environment,

natural resources and agriculture on income received into the fund and sources of that income,
any expenditure from the fund and the purpose of that expenditure and the fund's balance.
Money in the fund at the end of the fiscal year shall not revert to the General Fund and shall be
available for expenditure in the subsequent year and shall not be subject to section 5C of chapter
29.

43 SECTION 125. Said chapter 29 is hereby further amended by inserting after section
44 2RRRR the following section:-

45 Section 2SSSS. (a) There shall be a fund to be known as the Massachusetts Veterans and 46 Warriors to Agriculture Program Fund. The fund shall be administered by the department of 47 agricultural resources. Notwithstanding any general or special law to the contrary, there shall be 48 credited to the fund any revenue from appropriations or other money authorized by the general 49 court and specifically designated to be credited to the fund and any gifts, grants, private 50 contributions or investment income earned by the fund's assets and all other sources. No 51 expenditure from the fund shall cause the fund to be in deficiency at the close of the fiscal year. 52 Money in the fund at the end of the fiscal year shall not revert to the General Fund and shall be 53 available for expenditure in the subsequent year and shall not be subject to section 5C of chapter 54 29.

(b) Funds may be expended to enhance the education, training, employment, income, productivity and retention of veterans currently working or aspiring to work in the field of agriculture in the commonwealth. The department of agricultural resources, in consultation with the department of veteran services, shall establish, develop and implement the Massachusetts Veterans and Warriors to Agriculture Program. Amounts credited to the fund shall be used,

without further appropriation, for the costs associated with administering and implementing the
program and may also be used to provide grants or loans on a competitive basis to public, private
and charitable entities to finance projects in furtherance of the Massachusetts Veterans and
Warriors to Agriculture Program. Expenditures from the fund for this purpose shall complement
and not replace existing local, state, private or federal funding for related training and
educational programs.

66 SECTION 126. Chapter 40 of the General Laws is hereby amended by inserting after
 67 section 8K the following section:-

68 Section 8L. (a) For the purposes of this section, the terms "farming" and "agriculture"
69 shall have the same meaning as provided in section 1A of chapter 128.

70 (b) A city or town which accepts this section may establish a municipal agricultural 71 commission to promote and develop the agricultural resources of the city or town. A municipal 72 agricultural commission, unless otherwise restricted by law, may: (i) buy, hold, manage, license 73 or lease land for agricultural purposes; (ii) educate the public on agricultural issues; (iii) advocate 74 for farmers, farm businesses and farm interests; (iv) assist farmers in resolving municipal 75 problems or conflicts related to farms; (v) seek to coordinate agricultural related activities with 76 other governmental bodies or unofficial local groups or organizations that promote agriculture; 77 (vi) receive grants, gifts, bequests or devises of personal or monetary property of any nature and 78 interest in real property in accordance with this section; (vii) apply for, receive, expend and act 79 on behalf of the municipality in connection with federal and state grants or programs or private 80 grants related to local agriculture, with the approval of the mayor or city manager in a city or the board of selectmen in a town; and (viii) advertise, prepare, print and distribute books, maps, 81

charts and pamphlets related to local agriculture that the municipal agricultural commissiondeems necessary for its work.

84 (c) A municipal agricultural commission may conduct research and prepare agriculture 85 related plans, including a comprehensive local agricultural land plan which shall be, to the extent 86 possible, consistent with any current town master plan and regional area plans. The plan shall 87 show or identify: (i) agricultural land areas and facilities; (ii) matters which may be shown on a 88 tract index under section 33 of chapter 184; (iii) acquisitions of interest in land under this 89 section; (iv) municipal lands that are held as open space; (v) non-municipal land subject to legal 90 requirements or restrictions to protect that land or use it for open space, conservation, recreation 91 or agriculture; (vi) land that should be retained as a public necessity for agricultural use; and (vii) 92 any other information that the commission determines to be relevant to local agricultural land 93 use. The commission may amend the plan whenever necessary.

94 (d) The commission may appoint a chair, clerks, consultants and other employees and
95 may contract for materials and services as it may require, subject to appropriation by the
96 municipality.

97 (e) The municipal agricultural commission shall keep accurate records of its meetings and 98 actions and shall file an annual report with the clerk of the municipality. The commission's 99 annual report shall be posted on the municipality's public website and, in a town, shall be printed 100 in the annual town report for that year.

(f) A municipal agricultural commission shall consist of not less than 3 nor more than 7
 members who shall be residents of the municipality. A majority of members shall be farmers or
 employed in an agriculture related field. In the event that farmers or those employed in

agriculture are unavailable to serve on the commission, then the commission shall include a
majority of members with knowledge and experience in agricultural practices or knowledge of
related agricultural business. Each member of the commission shall serve for a term of 3 years;
provided, however, that the initial members appointed under this section shall serve for terms of
1, 2 or 3 years and the terms shall be arranged by the appointing authority so that the terms of
approximately 1/3 of the commission's members shall expire each year.

In a city, the members of the municipal agricultural commission shall be appointed by the mayor, unless otherwise provided by the city's charter; provided, however, that in a city having a Plan D or Plan E charter, the appointments shall be made by the city manager, unless otherwise provided by the city's charter. In a town, the members of the municipal agricultural commission shall be appointed after a public hearing by the board of selectmen; provided, however, that in a town having a manager form of government the appointments shall be made by the town manager subject to the approval of the board of selectmen.

117 A member of a municipal agricultural commission may be removed for cause by the 118 appointing authority after a public hearing, if such hearing is requested by the member. A 119 vacancy created by a member being removed for cause shall be filled by the appointing authority 120 for the unexpired term in the same manner as the original appointment.

(g) A municipal agricultural commission may receive gifts, bequests or devises of personal property or interests in real property as described in this subsection in the name of the city or town, subject to the approval of the city council or board of selectmen. The municipal agricultural commission may purchase interests in the land only with funds available to the commission. A city council or a town meeting may raise or transfer funds so that the municipal agricultural commission may acquire in the name of the city or town by option, purchase, lease
or otherwise the fee in the land or water rights, conservation or agricultural restrictions,
easements or other contractual rights as may be necessary to acquire, maintain, improve, protect,
limit the future use of or conserve and properly utilize open spaces in land and water areas within
the city or town. The municipal agricultural commission shall manage and control the interests in
land acquired under this subsection. The commission shall not take or obtain land by eminent
domain.

133 The commission shall adopt rules and regulations governing the use of land and water 134 under its control and prescribe civil penalties, not exceeding a fine of \$100, for any violation 135 thereof.

136 (h) A municipality may appropriate money to an agricultural preservation fund of which 137 the treasurer of the municipality shall be the custodian. The treasurer shall receive, deposit or 138 invest the funds in savings banks, trust companies incorporated under the laws of the 139 commonwealth, banking companies incorporated under the laws of the commonwealth which are 140 members of the Federal Deposit Insurance Corporation or national banks or invest the funds in: 141 (i) paid-up-shares and accounts of and in cooperative banks; (ii) shares of savings and loan 142 associations; or (iii) shares of federal savings and loan associations doing business in the 143 commonwealth. Any income derived from deposits or investments under this subsection shall be 144 credited to the fund. Money in said fund may be expended by the commission for any purpose 145 authorized by this section.

SECTION 126A. Section 15 of said chapter 40, as appearing in the 2014 Official
Edition, is hereby amended by striking out, in line 4, the words "or right, or part thereof" and

inserting in place thereof the following words:- right or restriction, as defined in section 31 of
chapter 184, or part of any such land, easement, right or restriction, held by a governmental
body.

151 SECTION 127. Chapter 61A of the General Laws is hereby amended by striking out
152 section 4, as so appearing, and inserting in place thereof the following section:-

Section 4. (a) For general property tax purposes, the value of land that is not less than 5 acres in area and is actively devoted to agricultural or horticultural or agricultural and horticultural uses during the tax year in issue, and has been so devoted for at least the 2 immediately preceding tax years, shall, upon application by the owner of the land and approval of that application, be the value of that land for agricultural or horticultural purposes.

158 (b) Land qualifying under subsection (a) shall include: (i) contiguous land under the same 159 ownership that is not committed to residential, industrial or commercial use and which is covered 160 by an application submitted pursuant to section 6; and (ii) noncontiguous land under the same 161 ownership that is not committed to residential, industrial or commercial use and which is covered 162 by an application submitted pursuant to said section 6 if that noncontiguous land is located 163 within a  $\frac{1}{2}$  mile of any boundary of other land under the same ownership and it is utilized 164 together with that other land for a unified agricultural, horticultural, agricultural and horticultural 165 or economic purpose. Land shall be deemed contiguous if it is separated from other land under 166 the same ownership by only a public or private way, waterway or an easement for water supply.

167 (c) The acreage of land, which is considered contiguous or non-contiguous for purposes
168 of this chapter, shall not exceed 100 per cent of the acreage which is actively devoted to
169 agricultural, horticultural or agricultural and horticultural uses.

170	(d) The rate of tax applicable to such agricultural or horticultural land shall be the rate
171	determined to be applicable to class 3, commercial property under chapter 59.
172	SECTION 128. Said chapter 61A is hereby further amended by striking out sections 5
173	and 6, as so appearing, and inserting in place thereof the following 2 sections:-
174	Section 5. When land, including any contiguous and noncontiguous land, being used for
175	agricultural, horticultural or agricultural and horticultural purposes is under 1 ownership and is
176	located in more than 1 city or town, compliance with the 5 acre minimum area requirements of
177	section 4 shall be determined on the basis of the entire area of the land and not on the basis of the
178	land area which falls within the bounds of a particular city or town.
179	Section 6. The eligibility of land for valuation, assessment and taxation pursuant to
180	section 4 shall be determined separately for each tax year. An application for eligibility shall be
181	submitted to the board of assessors in the city or town in which the land is situated by not later
182	than December 1 preceding each tax year for which the valuation, assessment and taxation are
183	being sought. The application may not be withdrawn after it is submitted. An application shall
184	be made on a form prescribed by the commissioner of revenue and provided to applicants by the
185	board of assessors. The form shall provide for the reporting of information pertinent to this
186	chapter and of Article XCIX of the Articles of Amendment to the Constitution of the
187	Commonwealth and for certification by the applicant that the applicant will immediately, but not
188	later than December 1 of the following year, notify the board of assessors in writing of any
189	subsequently developing circumstance within the applicant's control or knowledge which may
190	cause a change in use of the land covered by the form. An application submitted under this
191	section for leased land shall be accompanied by a written statement of the lessee's intent to use

the land for the purposes in the application and shall be signed by the lessee. The landowner shall certify, in a manner prescribed by the commissioner, that under the penalties of perjury the information in the landowner's application is true. If the application is allowed under section 9, then the classification of the land as actively devoted to agricultural, horticultural or agricultural and horticultural use shall take effect on January 1 preceding the beginning of the tax year to which the application relates and taxation under this chapter shall commence with that tax year.

SECTION 129. Section 7 of said chapter 61A, as so appearing, is hereby amended by
striking out, in line 3, the words "October first and June thirtieth of the year" and inserting in
place thereof the following words:- December 1 and June 30.

SECTION 130. Said chapter 61A, as so appearing, is hereby further amended by striking
 out section 8, as so appearing, and inserting in place thereof the following section:-

203 Section 8. Notwithstanding any provision of this chapter to the contrary, in any tax year 204 for which a city or town has undertaken and completed a program of revaluation of all property 205 in that city or town, applications by landowners for the valuation, assessment and taxation of 206 their lands on the basis of being actively devoted to agricultural or horticultural or agricultural 207 and horticultural use that are filed with the board of assessors by not later than the last day for 208 filing an application for abatement of the tax assessed on the new valuation shall be deemed to 209 have been timely made for the tax year of the revaluation program. If the application is approved 210 and the lands qualify for valuation, assessment and taxation as lands actively devoted to 211 agricultural, horticultural or agricultural and horticultural use in that tax year, then the portion of 212 any tax assessed for that year which is in excess of the tax that would have been assessed on the 213 lands, if the application had been timely made and approved, shall be abated.

SECTION 131. Section 14 of said chapter 61A, as so appearing, is hereby amended by
 striking out the eighteenth paragraph and inserting in place thereof the following paragraph:-

The assignment shall be for the purpose of maintaining not less than 70 per cent of the land in use as forest land as defined in section 1 of chapter 61, as agricultural and horticultural land as defined in sections 1 and 2 of this chapter or as recreational land as defined in section 1 of chapter 61B, and in no case shall the assignee develop a greater proportion of the land than was proposed by the developer whose offer gave rise to the assignment. All land other than land that is to be developed shall then be bound by a permanent deed restriction that meets the requirements of chapter 184.

SECTION 132. Chapter 61B of the General Laws is hereby amended by striking out
 section 3, as so appearing, and inserting in place thereof the following section:-

225 Section 3. The eligibility of land for valuation, assessment and taxation under this chapter 226 shall be determined separately for each tax year. An application for eligibility shall be submitted 227 to the board of assessors in the city or town in which the land is situated by not later than 228 December 1 preceding each tax year for which the valuation, assessment and taxation is being 229 sought. The application shall be made on a form prescribed by the commissioner of revenue and 230 provided to applicants by the board of assessors. The form shall provide for the reporting of 231 information pertinent to this chapter and for certification by the applicant that the applicant will 232 immediately, but not later than the December 1 of the following year, notify the board of 233 assessors in writing of any subsequent circumstance within the applicant's control or knowledge 234 which may cause a change in use of the land covered by the form. An application submitted 235 under this section for leased land shall be accompanied by a written statement of the lessee's

intent to use the land for the purposes in the application and shall be signed by the lessee. The
landowner shall certify, in a manner prescribed by the commissioner, that under the penalties of
perjury the information in the landowner's application is true. If the application is allowed under
section 6, then the classification of the land as recreational land shall take effect on January 1
preceding the beginning of the tax year to which the application relates and taxation under this
chapter shall commence with that tax year.

SECTION 133. Section 4 of said chapter 61B, as so appearing, is hereby amended by
striking out, in lines 2 and 3, the words "October first and June thirtieth of the year" and inserting
in place thereof the following words:- December 1 and June 30.

SECTION 134. Said chapter 61B is hereby further amended by striking out section 5, as
so appearing, and inserting in place thereof the following section:-

247 Section 5. Notwithstanding any provision of this chapter to the contrary, in any tax year 248 for which a city or town has undertaken and completed a program of revaluation of all property 249 in that city or town, applications by landowners for the valuation, assessment and taxation of 250 their lands on the basis of being maintained in recreational use that are filed with the board of 251 assessors by not later than the last day for filing an application for abatement of the tax assessed 252 on the new valuation shall be deemed to have been timely made for the tax year of the 253 revaluation program. If the application is approved and the lands qualify for valuation, 254 assessment and taxation as lands actively devoted to agricultural, horticultural or agricultural and 255 horticultural use in that tax year, then the portion of any tax assessed for that year which is in 256 excess of the tax which would have been assessed on the lands, if the application been timely 257 made and approved, shall be abated.

258 SECTION 135. Section 6 of said chapter 61B, as so appearing, is hereby amended by 259 striking out, in line 13, the words "a disallowance", and inserting in place thereof the following 260 words:- an allowance.

261 SECTION 136. Section 9 of said chapter 61B, as so appearing, is hereby amended by 262 striking out the eighteenth paragraph and inserting in place thereof the following paragraph:-

The assignment shall be for the purpose of maintaining not less than 70 per cent of the land in use as forest land as defined in section 1 of chapter 61, as agricultural and horticultural land as described in sections 1 and 2 of chapter 61A or as recreation land as described in section 1 of this chapter and the assignee shall not develop a greater proportion of the land than was proposed by the developer whose offer gave rise to the assignment. All land other than land that is to be developed shall then be bound by a permanent deed restriction that meets the requirements of chapter 184.

SECTION 137. Chapter 94 of the General Laws is hereby amended by inserting after
 section 13E the following section:-

272 Section 13F. (a) A dairy farmer manufacturing raw milk for human consumption shall be 273 licensed under section 16A of chapter 94 and section 5 of chapter 94A. A licensed raw milk 274 farmer may deliver raw milk directly to a consumer, off-site from the farm, if the raw milk 275 farmer has a direct, contractual relationship with the consumer. The raw milk farmer may 276 contract with a third party for such delivery; provided, however, that the raw milk farmer shall 277 maintain the contractual relationship with the consumer. The raw milk farmer may deliver raw 278 milk through a community supported agriculture, or CSA, delivery system; provided, however, 279 that the raw milk farmer shall maintain a contractual relationship with the consumer. Delivery

may be made directly to the consumer's residence or to a pre-established receiving site. A
receiving site shall not be in a retail setting with the exception of a CSA delivery. In such
instances, raw milk shall be kept separate from retail items for sale and shall not be accessible to
the general public.

(b) A raw milk farmer may sell raw milk from the farmer's farm stands even if not
contiguous to the farmer's raw milk dairy; provided however, the farmer shall comply with
section 3 of chapter 40A .

(c) The department of agricultural resources and the department of public health, acting
jointly, shall adopt and promulgate rules and regulations governing the handling, packaging,
storage, testing and transportation of raw milk; provided, however, that any delivery vehicle
transporting raw milk shall comply with the inspection requirements set forth in sections 33, 35
and 40.

(d) The label on any raw milk sold pursuant to this section shall contain: (i) the identity
of the farm where the raw milk was packaged, including the licensee's name, address and license
number; and (ii) the following warning: "Raw milk is not pasteurized. Pasteurization destroys
organisms that may be harmful to health."

SECTION 137A. Section 31 of chapter 111 of the General Laws, as appearing in the
2014 Official Edition, is hereby amended by inserting after the first paragraph the following
paragraph:-

In a city or town with a municipal agricultural commission, as defined in section 8L of chapter 40, the board of health in that city or town shall, during the publication period, solicit and 301 consider comments submitted by the municipal agricultural commission on regulations that have302 an impact on farming or agriculture as defined in section 1A of chapter 128.

303	SECTION 137B. Section 1 of chapter 128, as appearing in the 2014 Official Edition, is
304	hereby amended by inserting after the definition of "Nursery stock" the following 2 definitions:-
305	"Recyclable paper bag", a paper bag that is 100 per cent recyclable and has the words
306	"Recyclable" and "Reusable" in a clearly visible manner on the outside of the bag.
307	"Reusable Bag", a bag with handles that is specifically designed and manufactured to be
308	used multiple times and is made of cloth, industrial vinyl or other machine washable fabric
309	suitable to be used at least 125 times.
310	SECTION 137C. Said section 1 of said chapter 128, as so appearing, is hereby further
311	amended by inserting after the definition of "Riding school operator" the following definition:-
312	"Single-use plastic carryout bag", a non-reusable bag made of plastic that is provided to a
313	customer by a store at the point of sale.
314	SECTION 138. Section 1A of said chapter 128, as so appearing, is hereby amended by
315	adding the following definition:-
316	"Farmers' market", a building, structure or market that is used by 2 or more farmers for
317	the direct sale of food crops and other farm related or locally hand crafted items to the public that
318	operates or occurs more than once per year for the primary purpose of promoting goods
319	produced in the commonwealth; provided, however, that the origin of all products is clearly
320	identified.

321 SECTION 138A. Said chapter 128 is hereby further amended by inserting after section
322 1A the following section:-

323 Section 1B. A vendor at a farmers' market shall not provide a single-use plastic carryout 324 bag to a customer at the point of sale; provided, however, that a plastic bag without handles that 325 is used to protect items from damage or from damaging or contaminating other purchased items 326 or to contain an unwrapped food item may be distributed to a customer by a vendor at the point 327 of sale.

Recyclable paper bags shall be provided without cost to customers upon request and reusable bags may be offered for sale or provided without cost to customers, subject to regulations by the department.

331 SECTION 138B. Section 2 of said chapter 128, as appearing in the 2014 Official Edition,
 332 is hereby amended by adding the following subsection:-

(1) Promulgate regulations on product signage at farmers' markets to identify the
producer or source of each product including if the product was grown, raised or made
exclusively by the vendor and if the product was grown, raised or made exclusively in the
commonwealth. The commissioner may develop enforcement mechanisms to ensure compliance
with this subsection.

338 SECTION 139. Section 46 of chapter 132 of the General Laws, as so appearing, is hereby 339 amended by striking out, in lines 12 and 13, the words "on June thirtieth of each year" and 340 inserting in place thereof the following words:- 3 years after the date the license was issued to 341 the timber harvester. 342 SECTION 140. Section 49 of said chapter 132, as so appearing, is hereby amended by
343 striking out, in line 8, the words "annually on the anniversary date of the license granted for said"
344 and inserting in place thereof the following words:- 3 years after the date the license was issued
345 to the.

346 SECTION 141. Section 50 of said chapter 132, as so appearing, is hereby amended by
347 striking out, in lines 7 and 8, the words "Massachusetts Association of Professional Foresters"
348 and inserting in place thereof the following words:- Massachusetts Forest Alliance Limited.

349 SECTION 142. Chapter 132A of the General Laws is hereby amended by inserting after
 350 section 2D the following 2 sections:-

Section 2E. (a) The commissioner of conservation and recreation shall develop a
 program to promote the use of designated land in state-owned parks and reservations throughout
 the commonwealth for community gardens. Lands so designated shall be restricted to
 noncommercial, horticultural uses of growing and harvesting food crops by residents of local
 communities.

Community gardens shall be established as authorized by the commissioner, in open spaces that are suitable for noncommercial gardening activities accessible to the public. Improvements to community garden lands shall, to the extent practicable, preserve the natural state of the park and reservation areas.

Under the program, specific planting areas available within designated community
 garden sites shall be allotted for personal use on a seasonal basis by permits issued to qualifying
 residents of the community.

The department shall evaluate, identify and map community garden lands and post
 relevant information about the sites and any potential sites on the department's public website.

365 (b) The commissioner may license cities and towns to establish, improve, maintain, 366 operate and access local community gardens on designated department land. The licenses shall 367 be granted upon such terms, restrictions and agreements and for such period of years, not 368 exceeding 10 years, as the commissioner deems appropriate; provided, however, that the land 369 licensed shall be utilized for the department's community garden program and such use shall be 370 consistent with the applicable rules and regulations of the department; and provided further, that 371 under any such license, a city or town may be responsible for the costs and expenses, or portion 372 thereof, to establish, improve, maintain and operate community gardens.

A city or town applying for a license to use department lands under the community garden program shall submit a plan related to such use and the plan shall be subject to approval by the commissioner.

376 (c) The commissioner may license qualified nonprofit organizations to establish, 377 improve, maintain, operate and access community gardens on designated department land. The 378 licenses shall be granted upon such terms, restrictions and agreements and for such period of 379 years, not exceeding 5 years, as the commissioner deems appropriate; provided, however, that 380 the land shall be used for the department's community garden program and such use shall be 381 consistent with the applicable rules and regulations of the department. Licenses shall be granted 382 based on a competitive application and proposal process. A license shall not be granted to a 383 nonprofit organization for designated land unless the commissioner has first provided the city or town where the available land is located with the option to be granted a license for suchcommunity garden site.

386 (d) Cities and towns and nonprofit organizations, as part of the terms of such licenses,
387 shall abide by the rules and regulations adopted by the department relating to the use and
388 operation of community garden lands.

Licenses granted for community garden lands under this section shall be revocable at any time by the commissioner for the failure of a recipient city or town or nonprofit organizations to comply with the license terms, restrictions and agreements.

The granting of a license under this section shall not be construed to confer on the city or the nonprofit organization any title, right to acquire title or ownership interest in licensed lands. This subsection shall not prohibit the commissioner from leasing such lands to municipalities or qualified nonprofit organizations under applicable law for the purposes of the community garden program.

(e) The department or its employees shall not be liable for injuries or death to persons, or damage to property, resulting from any conduct related to the operation and use of community gardens on department lands in the absence of willful, wanton or reckless conduct on the part of the department or any of its employees if the community garden where the injury or death occurred is enclosed by suitable fencing of not less than 4 feet in height and conspicuous signage warning of the limitation of liability is posted on or near the fence at garden entryways.

403 (f) The department shall adopt rules and regulations related to the establishment, use and
404 operation of community gardens under the department's community garden program.

Section 2F. The commissioner of conservation and recreation shall develop a program to
promote the seasonal use of areas in state-owned parks and reservations for farmers' markets as
defined in section 1A of chapter 128. The farmers' market shall promote food and other
agricultural products that are grown, raised or produced on farms in the commonwealth.

409 The temporary establishment of a farmers' market as approved by the commissioner shall 410 be at suitable land and parking areas accessible by the public and at appropriate times during 411 daylight hours. Under the program, the commissioner may issue special seasonal permits to 412 farmer vendors, which shall be restricted to specific approved public market sites and times, and 413 shall be upon such terms and conditions as the commissioner may deem appropriate. As a 414 condition of the issuance of a permit, a farmer vendor shall be required to comply with any laws 415 and regulations applicable to the vending of food and agricultural products at the farmers' 416 market. A farmer vendor shall not engage in the preparation or sale of value-added agriculture 417 products or food without a license and inspection by the local board of health pursuant to state 418 and federal food safety regulations.

- 419 Special permits issued by the commissioner shall be based on a competitive application
  420 and proposal process and shall be subject to revocation by the commissioner at any time.
- 421 The commissioner, in consultation with the commissioner of agricultural resources, shall422 adopt rules and regulations for conducting farmers' markets.
- 423 Farmers' markets allowed pursuant to this section shall not be subject to the commercial424 limitations in section 2B.

SECTION 143. Chapter 138 of the General Laws, as appearing in the 2014 Official
Edition, is hereby amended by striking out section 15F and inserting in place thereof the
following section:-

428 Section 15F. Notwithstanding any other provision of this chapter, in any city or town 429 wherein the granting of licenses to sell wines and malt beverages is authorized under this 430 chapter, the local licensing authority may issue to an applicant authorized to operate a farmer-431 winery under section 19B a special license for the sale of wine produced by or for the licensee or 432 to an applicant authorized to operate a farmer-brewery under section 19C a special license for the 433 sale of malt beverages produced by or for the licensee and, in any city or town wherein the 434 granting of licenses to sell all alcoholic beverages is authorized under this chapter, the local 435 licensing authority may issue to an applicant authorized to operate a farmer-distillery under 436 section 19E a special license for the sale of distilled spirits produced by or for the licensee, in 437 sealed containers, for off-premises consumption at an indoor or outdoor agricultural event.

438 All sales of alcoholic beverages shall be conducted by the licensee or by an agent, 439 representative or solicitor of the licensee to customers who are at least 21 years of age. A 440 licensee under this section may provide, without charge, samples of its alcoholic beverages to 441 prospective customers at an indoor or outdoor agricultural event. All samples shall be served by 442 the licensee or by an agent, representative or solicitor of the licensee to individuals who are at 443 least 21 years of age and all samples shall be consumed in the presence of such licensee or in the 444 presence of an agent, representative or solicitor of the licensee; provided, however, that no 445 sample of wine shall exceed 1 ounce, no sample of malt beverages shall exceed 2 ounces and no 446 sample of distilled spirits shall exceed 1/4 ounce; and provided further that not more than 5 447 samples shall be served to an individual prospective customer. For the purposes of this section,

448 "agricultural event" shall be limited to those events certified by the department of agricultural449 resources as set forth in this section.

An applicant for a special license under this section shall first submit a plan to the department of agricultural resources that shall demonstrate that the event is an agricultural event. The plan shall include a description of the event, the date, time and location of the event, a copy of the operational guidelines or rules for the event, written proof that the prospective licensee has been approved as a vendor at the event, including the name and contact information of the onsite manager, and a plan depicting the premises and the specific location where the license shall be exercised.

457 Upon review of the plan, the department may certify that the event is an agricultural 458 event; provided, however, that in making that determination, the department shall consider the 459 following factors: (i) operation as a farmers' market or agricultural fair approved or inspected by 460 the department; (ii) frequency and regularity of the event, including dates, times and locations; 461 (iii) number of vendors; (iv) terms of vendor agreements; (v) presence of an on-site manager; 462 (vi) training of the on-site manager; (vii) operational guidelines or rules which shall include 463 vendor eligibility and produce source; (viii) focus of event on local agricultural products grown 464 or produced within the market area; (ix) types of shows or exhibits, including those described in 465 subsection (f) of section 2 of chapter 128; and (x) sponsorship or operation by an agricultural or 466 horticultural society organized under the laws of the commonwealth, or by a local grange 467 organization or association which has a primary purpose of promoting agriculture and its allied 468 industries. The department of agricultural resources may promulgate rules and regulations 469 necessary for the operation, oversight, approval and inspection of agricultural events under this 470 section.

471 An applicant for a special license under this section shall file with the local licensing 472 authority along with its application proof of certification from the department of agricultural 473 resources that the event is an agricultural event. A special license under this section shall 474 designate the specific premises and the dates and times covered. A special license may be 475 granted for an indoor or outdoor agricultural event which takes place on multiple dates or times 476 during a single calendar year but no special license shall be granted for an agricultural event that 477 will not take place within 1 calendar year. The special license shall be conspicuously displayed at 478 the licensed premises. A copy of a special license granted by the local licensing authority shall 479 be submitted by the authority to the commission at least 7 days before the date the agricultural 480 event is first scheduled to begin. The local licensing authority may charge a fee for each special 481 license granted but such fee shall not exceed \$50. A special license granted under this section 482 shall be nontransferable to any other person, corporation or organization and shall be clearly 483 marked "nontransferable" on its face.

484 The commission may promulgate rules and regulations as it deems appropriate to485 effectuate this section.

486 A special license under this section may be granted by the local licensing authorities for a 487 portion of premises that are licensed under section 12; provided, however, that: (i) the holder of 488 the special license shall document the legal basis for use of the section 12 licensed premises; (ii) 489 the area in which the special license is to be approved shall be physically delineated from the 490 area remaining under the control of the section 12 license holder; (iii) the holder of the special 491 license shall be solely liable for all activities that arise out of the special license; and (iv) the 492 holder of the special license shall not pay any consideration, directly or indirectly, to the section 493 12 license holder for the access to or use of the section 12 licensee's premises.

494 SECTION 144. Section 7B of chapter 242 of the General Laws, as so appearing, is
495 hereby amended by striking out subsection (a) and inserting in place thereof the following
496 subsection:-

(a) Any person who: (i) operates an off-highway or recreational vehicle in a manner that
damages or destroys a field crop product or agricultural property situated on the land of another;
or (ii) without the permission of the owner, willfully and intentionally removes, damages or
destroys a field crop product or property used primarily for agricultural purposes situated on the
land of another shall be liable to the owner of such product or property in tort.

502 SECTION 145. Said section 7B of said chapter 242, as so appearing, is hereby further 503 amended by striking out, in line 25, the words "Section 1A of chapter 128" and inserting in place 504 thereof the following words:- section 1A of chapter 128 or any forest product produced on land 505 under a certified forest management plan.

506 SECTION 146. Said section 7B of said chapter 242, as so appearing, is hereby further 507 amended by inserting after the word "structure", in line 27, the following words:- or device.

508 SECTION 147. (a) Notwithstanding any general or special law to the contrary, the board 509 of state examiners of plumbers and gas fitters shall conduct a review of the rules and regulations 510 of the Uniform State Plumbing Code under 248 CMR 10.00 to consider amending the code, to 511 provide separate regulatory provisions specific to buildings and operations related to farming as 512 defined in section 1A of chapter 128 of the General Laws. Amendments to the code adopted by 513 the board pursuant to this act shall be consistent with subsection (c).

(b) There shall be established an advisory committee to make recommendations to theboard of state examiners of plumbers and gas fitters for amendments to the Uniform State

516 Plumbing Code under 248 CMR 10.00 to adopt separate regulatory provisions specific to 517 buildings and operations related to farming. The advisory committee shall consist of: the 518 chairperson of the board of state examiners of plumbers and gas fitters, or designee, who shall 519 serve as a co-chair of the advisory committee; the commissioner of agricultural resources, or 520 designee, who shall serve as a co-chair of the advisory committee; the commissioner of public 521 health or designee; the chair of the Northeast Regional Coalition of the International Code 522 Council or designee; 1 person shall be appointed by the governor who shall be employed as a 523 municipal plumbing inspector for at least 10 years and who has no other financial interest related 524 to the plumbing business; and 2 person to be appointed by the commissioner of agricultural 525 resources, of whom 1 shall be a farmer and a member of the Massachusetts Farm Bureau 526 Federation and 1 shall be an organic farmer and a member of the Northeast Organic Farming 527 Association/Massachusetts Chapter.

Recommendations by the advisory committee to amend the code shall be based on standards that: (i) protect the public's health and safety; (ii) preserve the environment; (iii) provide alternative plumbing practices and methods which are reasonable, suitable and effective for farming buildings and operations; and (iv) promote farming development by reducing requirements that are unnecessarily excessive or costly, to achieve intended purposes in farming applications. The advisory committee, as a part of such recommendations, shall provide proposals for specific amendments to the code.

The advisory committee shall submit its written recommendations to the board for review within 12 months after the effective date of this act. A copy of the recommendations shall be submitted to the senate and house chairs of the joint committee of environment, natural resources and agriculture. (c) Within 6 months after the board receives the advisory committee's recommendations, the board shall complete its review of the code and any recommendations. Determinations by the board to amend the code to adopt separate provisions specific to farming buildings and operations shall take into consideration the recommendations of the advisory committee. If the board decides to amend the regulations under the code, it shall, within 30 days of completing its review, provide notice under sections 2 and 3 of chapter 30A.

545 If the board rejects, in whole or part, the recommendations of the advisory committee, the 546 board shall submit a report within 30 days after completing its review. The report shall detail the 547 specific reasons for rejecting the advisory committee's recommendations to the senate and house 548 chairs of the joint committee of environment, natural resources and agriculture.

549 SECTION 148. (a) Notwithstanding any general or special law to the contrary, the 550 secretary of energy and environmental affairs, in consultation with the farmland protection and 551 viability advisory commission established into subsection (b), shall develop a farmland action 552 plan. The plan shall set forth the commonwealth's goals, priorities and recommended actions for 553 farmland protection and access to reflect the importance of farmlands of the commonwealth to its 554 citizens who derive their livelihoods from farming and the importance of protected farmland for 555 ecosystem health and biodiversity.

The plan shall include, but not be limited to: (i) an inventory of state land in active agricultural production or that is potentially suitable for farming; (ii) a review of state agency policies related to the use or lease of land for farming and recommendations related to state policies for the use and lease of state-owned land for farming; (iii) an analysis of recent trends and potential threats related to farmland loss and conversion and its recommendations, including 561 resources necessary to improve state data collection for farmland trends and to establish a system 562 for tracking acres of farmland in production over time; (iv) recommended statutory, regulatory or 563 policy revisions to the agricultural preservation restriction program to support the long-term 564 economic viability of protected farms, to address housing needs and to ensure the program is 565 managed in a transparent and consistent manner and with policies that keep pace with changes in 566 agriculture and associated markets; (v) an analysis of farmland enrolled in a program under 567 chapter 61A of the General Laws and recommendations for improving enrollment of farmland in 568 the program; and (vi) measurable statewide goals and benchmarks related to farmland 569 conversion, farmland protection and farmland access and recommendations for state policy 570 changes and program funding levels to meet these goals and benchmarks. The plan may include 571 maps, illustrations and other media and shall be based on best available science and best 572 management practices.

573 (b) There shall be a farmland protection and viability advisory commission to assist the 574 secretary in developing the farmland action plan. The commission shall consist of: 2 members of 575 the senate or a designee, 1 of whom shall be appointed by the minority leader; 2 members of the 576 house of representatives or a designee, 1 of whom shall be appointed by the minority leader; 1 577 member of the board of food and agriculture, as elected by the board of food and agriculture for 578 this purpose who shall chair the commission; the commissioner of agricultural resources or a 579 designee; a representative of the Center for Agriculture, Food and the Environment at the 580 University of Massachusetts at Amherst; a representative of the Massachusetts Farm Bureau 581 Federation; a representative of The Trustees of Reservations; a representative of the American 582 Farmland Trust; and 3 persons to be appointed by the governor, 1 of whom shall be a farmer, 1

of whom shall be a representative of an urban agriculture organization and 1 of whom shall be arepresentative of a farmland access organization.

585 The advisory commission shall meet at least quarterly and otherwise at the discretion of 586 the chair. The commission shall make recommendations to the secretary for the proper 587 management and development of the farmland action plan. The secretary shall consider the 588 recommendations of the commission.

(c) The farmland action plan shall be delivered to the joint committee on environment,
natural resources and agriculture not later than December 31, 2017. The executive office of
energy and environmental affairs and the department of agricultural resources shall provide
technical support to the commission.

(d) The secretary shall develop and implement a public outreach and informationprogram to provide information to the public regarding the farmland action plan.

595 SECTION 149. Notwithstanding any general or special law to the contrary, the state 596 board of building regulations and standards shall amend the state building code to include rain 597 sensor devices for newly-installed or renovated residential outdoor landscape sprinkler systems.

598 SECTION 149A. There shall be an advisory committee to study methods to encourage 599 development of domestic farms as well as the production and use of locally grown ingredients 600 for wine, beer and spirits. The committee shall consist of 1 representative of the Massachusetts 601 Brewers Guild, Inc.; 1 representative of the alcoholic beverages control commission; the 602 commissioner of agricultural resources or a designee, who shall serve as chair of the advisory 603 committee; the house and senate chairs of the joint committee on environment, natural resources 604 and agriculture or their designees; the house and senate chairs of the joint committee on

605 consumer protection and professional licensure or their designees; the minority leader of the 606 senate or a designee; the minority leader of the house of representatives or a designee; a 607 representative of the Massachusetts Farm Bureau Federation, Incorporated; a representative of 608 the Federation of Massachusetts Farmers Markets; and 4 persons to be appointed by the 609 governor, 2 of whom shall be representatives of licensed farmer-breweries, 1 of whom shall be a 610 representative of a licensed farmer-winery and 1 of whom shall be a representative of a licensed 611 farmer-distillery. The advisory committee shall make recommendations to the general court 612 including, but not be limited to, standard requirements or goals for farmer-wineries, farmer-613 breweries and farmer-distilleries related to the growth of locally grown ingredients and the 614 amount of barrel production. The advisory committee shall conduct a comprehensive review and 615 evaluation of the production of ingredients and the ingredients used by existing farmer-wineries, 616 farmer-breweries and farmer-distilleries. The advisory committee shall submit its findings and 617 recommendations to the clerks of the senate and the house of representatives, the alcoholic 618 beverages control commission and the executive office of energy and environmental affairs by 619 not later than March 1, 2017.

620 SECTION 149B. The department of agricultural resources, in collaboration with The 621 Center for Agriculture, Food and the Environment at the University of Massachusetts at 622 Amherst, shall conduct a cost-benefit analysis on the effects of adding hydroponic and aquaponic 623 farming methods to the definition of "farming" or "agriculture" under section 1A of chapter 128 624 of the General Laws. The department shall submit a final report that includes the results of its 625 cost-benefit analysis and the department's recommendations, if any, to the clerks of the senate 626 and house of representatives and the joint committee on environment, natural resources and 627 agriculture by not later than December 31, 2016.

628 SECTION 149C. (a) There shall be a special commission established pursuant to section 629 2A of chapter 4 to investigate and study methods and solutions to protect and promote 630 pollinators' health. The commission shall consist of: 1 member of the senate; 1 member of the 631 house of representatives; 1 member of the senate appointed by the minority leader of the senate; 632 1 member of the house of representatives appointed by the minority leader of the house of 633 representatives; the secretary of energy and environmental affairs or a designee, who shall serve 634 as chair; 6 people to be appointed by the governor, 1 of whom shall be a University of 635 Massachusetts faculty member specializing in the science of pollinator health, 1 of whom shall 636 represent an advocacy group for farmers, 1 of whom shall represent an advocacy group for 637 organic farmers, 1 of whom shall represent an advocacy group for cranberry producers, 1 of 638 whom shall be a commercial beekeeper, 1 of whom shall be a representative of the University of 639 Massachusetts Extension with knowledge in crops which rely on pollinators and pollinator 640 health; and 6 people to be appointed by the attorney general, 1 of whom is certified as a master 641 gardener representing the public, 1 of whom shall represent an advocacy group dedicated to the 642 protection of pollinators and invertebrates, 2 of whom shall be beekeepers representing the 643 county beekeeping associations, 1 of whom shall represent an advocacy group for nurseries and 644 1 of whom shall represent an advocacy group dedicated to environmental protection.

(b) The special commission shall examine issues relevant to pollinator health, including:
(i) studying current regulations in the commonwealth and other states and countries related to
pollinators and pollinator health; (ii) studying public education and outreach plans regarding
pollinator health that have been successful in other states; (iii) evaluating the current apiary
inspection program with specific focus on parasitic diseases; (iv) identifying adequacy of
funding for efforts to promote or protect pollinator health; (v) investigating other methods to

651 increase and strengthen pollinator vitality including proposed changes in law or regulation; (vi)
652 investigating the means used by other states to gather data on populations of pollinators; (vii)
653 evaluating existing best management practices for promoting pollinator health including, but not
654 limited to, foraging and proper food source diversity; (viii) evaluating proposed pollinator
655 protection plans; and (ix) studying the use of nonagricultural lands and how those lands may be
656 used to provide pollinator forage and unique opportunities to increase pollinator populations.

(c) The special commission may take actions necessary and proper to carry out the work
of the commission including, but not limited to, scheduling hearings and taking testimony on
matters related to pollinator health.

(d) The special commission shall defer to the pesticide board on matters regarding the
regulation, review and use of pesticides under chapter 132B, including, but not limited to the
regulation, review or use of neonicotinoids.

(e) No later than June 30, 2017, the special commission shall submit a report to the clerks
of the senate and house of representatives and to the joint committee on environment, natural
resources and agriculture detailing the results of its investigation and study and provide
recommendations, together with drafts of legislation.

667 SECTION 150. A municipal agricultural commission duly formed prior to the effective 668 date of this act shall have the authority as provided in section 8L of chapter 40 of the General 669 Laws without further action to accept said section 8L of said chapter 40.

670 SECTION 151. Sections 127 to 136, inclusive, shall be effective for tax years beginning
671 on or after January 1, 2017.

- 672 SECTION 152. The regulations required to be promulgated pursuant to sections 137, 142
- and 149 shall be completed not later than 270 days after the effective date of this act.
- 674 SECTION 153. Sections 137B, 137C and 138A shall take effect on May 1, 2017.