

**SENATE . . . . . No. 998**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

*Marc R. Pacheco*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to consumers and workers.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Marc R. Pacheco</i>	<i>First Plymouth and Bristol</i>
<i>Robert M. Koczera</i>	<i>11th Bristol</i>
<i>William M. Straus</i>	<i>10th Bristol</i>
<i>Sal N. DiDomenico</i>	<i>Middlesex and Suffolk</i>

**SENATE . . . . . No. 998**

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By Mr. Pacheco, a petition (accompanied by bill, Senate, No. 998) of Marc R. Pacheco, Robert M. Koczera, William M. Straus and Sal N. DiDomenico for legislation relative to consumers and workers. Labor and Workforce Development.

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[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE SENATE, NO. 880 OF 2013-2014.]

**The Commonwealth of Massachusetts**

\_\_\_\_\_  
**In the One Hundred and Eighty-Ninth General Court  
(2015-2016)**  
\_\_\_\_\_

An Act relative to consumers and workers.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. Definitions

2           (a)The term "electronic monitoring" means the collection of information concerning  
3 employee activities or communications by any means other than direct observation, including the  
4 use of a computer, telephone, wire, radio, camera, electromagnetic, photo-electronic or photo-  
5 optical system.

6           (b) The term "employee" means any person who performs services for an employer in  
7 exchange for financial remuneration, including part time, leased, or former employees.

8 (c) The term "employer" shall mean any person, partnership, corporation, or other  
9 organization engaged in commerce, or any other person or organization, which obtains the  
10 services of individuals in exchange for financial remuneration.

11 (d) Customer or consumer shall mean a person who is encouraged or solicited by the  
12 employer to utilize or purchase services and products of the employer.

13 (e) Personal data - The term "personal data" means any information concerning an  
14 employee which, because of name, identifying number, mark or description, can be readily  
15 associated with a particular individual, and such term includes information contained in  
16 printouts, forms, or written analyses or evaluations.

17 (f) Telephone service observation – The term "telephone service observation" means the  
18 practice of listening to or recording telephone calls being made by, or received by, an employee  
19 in order to monitor the quality of service provided by the employee.

20 (g) Director – The term Director means the Director of the Office of Consumer Affairs  
21 and Business Regulations.

## 22 SECTION 2. Information Which May Be Collected

23 (a) An employer may use electronic surveillance to collect any information so long as:

24 (i) the information is collected at the employer's premises and

25 (ii) the information is confined to the employee's work.

26 (iii) Exception: Electronic monitoring, including security cameras, whose sole purpose  
27 and principal effect is to collect information permitted by this act is not prohibited by section (ii)

28 because it collects some information about employees which is not confined to the employee's  
29 work.

30 SECTION 3. General Notice

31 (a) Each employer who engages in any type of electronic monitoring shall provide prior  
32 written notice to all employees, customers or consumers who may be affected.

33 This notice shall provide the following:

34 (i) the information which is to be collected;

35 (ii) The means by which this information is to be collected;

36 (iii) the times at which the monitoring is to occur;

37 (iv) the location of the monitoring equipment;

38 (v) the use to be made of the information which is collected;

39 (vi) the identity of the employees who will be monitored.

40 (b) Where an employer's monitoring program will include the employer's customers or  
41 members of the public, the employer shall provide notice to those affected. This notice may take  
42 any form that is reasonably calculated to reach the affected parties.

43 (c) Exception: Where an employer has reasonable grounds to believe that the employees  
44 are engaged in conduct which violates the legal rights of the employer or the employer's  
45 employees, customers or consumers and involves significant harm to that party, and that

46 electronic monitoring will produce evidence of this misconduct, the employer may conduct  
47 monitoring without giving notice as provided below.

48 (i) Special Electronic Monitoring – Subject to paragraph (ii), an employer, other than  
49 the State or political subdivision thereof, who has a reasonable suspicion that an employer's  
50 employee, customer or consumer is engaged in or is about to engage in conduct which:

51 (A) violates criminal or civil law or constitutes willful gross misconduct and

52 (B) has a significant adverse effect involving economic loss or injury to the employer, the  
53 employer's employees or the employer's customers or consumers.

54 The employer may engage, on the employer's worksite, in electronic monitoring of such  
55 employee or of an area in which the actions described in sub-paragraphs (A) and (B) occur  
56 without providing the notice required by section 3(a), 4(a) or 4(b).

57 (ii) Statement – Before engaging in the electronic monitoring described in paragraph  
58 (1), an employer shall execute a notarized statement setting forth:

59 (A) with particularity, the conduct that is being electronically monitored and the basis for  
60 the electronic monitoring;

61 (B) an identification of the specific economic loss or injury to the employer or the  
62 employer's employees resulting from such conduct or the injury to the interests of such employer  
63 or employer's employees; and

64 (C) that the employer is in compliance with section 5(c)(1).

65           The employer shall sign the statement and retain it for three years from the date of the  
66 electronic monitoring began or until judgment is rendered in a action brought under section 12(c)  
67 by an employee affected by such electronic monitoring, whichever is later.

68           SECTION 4. Director's Notice

69           (a) In general, the Director shall prepare, have printed and distribute to employers a  
70 notice that will inform employees, customers or consumers –

71           (i) that an employer engages in or may engage in electronic monitoring of employees  
72 and specifies the circumstances (including the electronic monitoring and exception described in  
73 section (c) under which an employee, customer and consumer is or is not entitled to additional  
74 notice under this section; and

75           (ii) of the rights and protections provided to employees, customers or consumers by this  
76 Act.

77           (b) Posting of Notice – Each employer who engages in electronic monitoring shall post  
78 and maintain the notice required in paragraph 4 (a) in conspicuous places on its premises where  
79 notices to employees, customers or consumers are customarily posted.

80           (c) Exception to Notice Requirement –

81           (i) Special Electronic Monitoring – subject to paragraph (ii), an employer, other than  
82 the Federal Government or State or political subdivision thereof, who has a reasonable suspicion  
83 that an employer's employee, customer or consumer is engaged in or is about to engage in  
84 conduct which –

85           (A) violates criminal or civil law, or constitutes willful gross misconduct; and

86 (B) has a significant adverse effect involving economic loss or injury to the employer or  
87 the employer's employees, customers or consumers.

88 The employer may engage, on the employer's worksite, in electronic monitoring of such  
89 employee, customer or consumer or of an area in which the actions described in subparagraphs  
90 (A) and (B) occur without providing the notice required by section 4(b), 5(a) or 5(b), and without  
91 regard to sections, 9, 10(a) and 11(2).

92 (ii) Statement – Before engaging in the electronic monitoring described in paragraph (i),  
93 an employer shall execute a statement setting forth –

94 (A) with particularity, the conduct that is being electronically monitored and the basis for  
95 the electronic monitoring;

96 (B) an identification of the specific economic loss or injury to the business of the  
97 employer or the employer's employees, customers or consumers resulting from such conduct or  
98 the injury to the interests of such employer or employer's employees, customers or consumers;  
99 and

100 (C) that the employer is in compliance with section 5(c)(1)

101 The employer shall sign the statement and retain it for three years from the date the  
102 electronic monitoring began or until judgment is rendered in an action brought under section  
103 12(c) by an employee, customer or consumer affected by such electronic monitoring, whichever  
104 is later.

105 SECTION 5. Employer's Specific Notice

106 (a) Each employer shall provide to each employee, customer or consumer who will be  
107 electronically monitored, and the exclusive bargaining representative, if any, prior written notice  
108 describing the following regarding the electronic monitoring of such employees:

109 (i) The forms of electronic monitoring to be used.

110 (ii) The personal data to be collected.

111 (iii) The hours and days per calendar week that electronic monitoring will occur.

112 SECTION 6. Simultaneous Notice

113 (a) Employers who engage in random or periodic monitoring of employees' customer's, or  
114 consumer's communications, such as telephone service observation or monitoring of electronic  
115 mail, shall inform the affected employees of the specific events which are being monitored at the  
116 time the monitoring takes place.

117 (b) Exception: Employers who are engaged in a bona fide quality program is an  
118 employer program which meets the following requirements:

119 (i) the information collected relates to the performance of a specific defined task;

120 (ii) the employer has a written standard for the performance of  
121 this task;

122 (iii) The purpose of the program is to compare the performance of employees  
123 performing the task to the standard;



124 (iv) Information is collected on a reasonably equal basis regarding the performance of  
125 all employees performing the task;

126 (v) The affected employees are given feedback on the employer's evaluation of their  
127 performance at a time when they can reasonably be expected to remember the events upon which  
128 their evaluation is based.

#### 129 SECTION 7. Private Areas

130 (a) No electronic monitoring shall take place in bathrooms, locker rooms, shower  
131 facilities, dressing areas, room rental, or other areas provided to customers or consumers or other  
132 similar private areas.

#### 133 SECTION 8. Employee Review of Records

134 (a) In general, except as provided in subsection (6), each employer shall provide the  
135 employer's employee (or the employee's authorized agent) and the exclusive bargaining  
136 representative, if any, with a reasonable opportunity to review and, upon request, a copy of all  
137 personal data obtained or maintained by electronic monitoring of the employee.

138 (b) Exception – In general, except as provided in paragraph (i), an employer is not  
139 required to provide the employer's employee (or the employee's authorized agent) or the  
140 exclusive bargaining representative, if any, a reasonable opportunity to review data that are  
141 obtained by electronic monitoring described in section 5(c)(1).

142 (i) Review permitted, if –

143 (A) the investigation by an employer with respect to electronic monitoring described in  
144 section 5(c)(1) that was conducted on the employer's employee has been completed, or

145 (B) disciplinary action has been initiated by an employer against the employer's  
146 employee who was the subject of such electronic monitoring, whichever occurs first, such  
147 employer shall promptly provide such employee (or the employee's authorized agent) and  
148 exclusive bargaining representative, if any, with a reasonable opportunity to review and, upon  
149 request, obtain a copy of the personal data and any interpretation of such data obtained from such  
150 electronic monitoring.

151 (i) individual employee performance evaluation; or

152 (ii) setting production quotas or work performance expectations, unless an employee is  
153 not working at a facility of an employer and transmits the employee's work to the employer  
154 electronically, and such data is the only basis available to such employer for such purposes.

#### 155 SECTION 9. Use of Data Collected by Electronic Monitoring

156 (a) Employer Actions – an employer shall not take any action against an employee on the  
157 basis of personal data obtained by electronic monitoring of such employee unless the employer  
158 has complied with all the requirements of this Act.

159 (b) Data shall not be used as sole basis for evaluation or production quotas – an employer  
160 shall not use quantitative data on an employee that is obtained by electronic monitoring and that  
161 records the amount of work performed by such employee within a specific time as the sole basis  
162 for any advancement or increase in benefits.

#### 163 SECTION 10. Disclosure

164 Information concerning employees which is collected through electronic monitoring may  
165 be disclosed only:

166 (a) With the prior written consent of the employee (such consent shall not be condition  
167 of employment);

168 (b) To officers, employees, or authorized agents of the employer who have a legitimate  
169 need for the information in performance of their duties;

170 (c) To appropriate law enforcement agencies.

#### 171 SECTION 11. Non-Retaliation

172 (a) No employer may discharge, discipline, or in any other manner discriminate against  
173 an employee because the employee has asserted his or her rights under this statute, assisted other  
174 employees in asserting their rights, reported violations of this statute, or participated in  
175 enforcement actions under this statute.

#### 176 SECTION 12. Privacy Protections

177 (a) Work Related – no employer may intentionally collect personal data about an  
178 employee through electronic monitoring if the data are not confined to the employee's work,  
179 unless the employee is a customer or consumer of the employer at the time of the electronic  
180 monitoring.

181 (b) Private Areas – no employer may engage in electronic monitoring in –

182 (i) bathrooms;

183 (ii) locker rooms;

184 (iii) dressing rooms, or

185 (iv) any other area where an employer customer or consumer has a reasonable  
186 expectation of privacy.

187 (c) First Amendment Rights – in general, an employer shall not intentionally engage in  
188 electronic monitoring of an employee when the employee is exercising First Amendment Rights,  
189 and an employer shall not intentionally use of disseminate personal data obtained by electronic  
190 monitoring of an employee when the employee is exercising First Amendment Rights.

191 (i) Exception – Electronic monitoring by an employer whose purpose and principal  
192 effect is to collect data about the work of an employee of the employer is not prohibited by  
193 paragraph (a) because it collects some incidental data concerning the exercise of an employee's  
194 First Amendment Rights.

195 (d) Disclosure – an employer shall not disclose personal data obtained by electronic  
196 monitoring to any person or other employer or business entity except to (or with the prior written  
197 consent of) the individual employee to whom the data pertain, unless the disclosure would be –

198 (i) to officers and employees of the employer who have a legitimate need for the  
199 information in the performance of their duties;

200 (ii) to a law enforcement agency pursuant to a warrant issued under the Federal Rules  
201 of Criminal Procedure, an equivalent State warrant, a grand jury subpoena, or an administrative  
202 subpoena authorized by the Federal or State statute;

203 (iii) to the public if the data contain evidence of illegal conduct by a public official or  
204 have a direct and substantial effect on public health or safety; or

205 (iv) to the exclusive bargaining representative, if any.

206 (e) Issuance of Court Order – A court order for disclosure under subsection (b) or (c)  
207 shall issue only if the law enforcement agency demonstrates that there is reason to believe the  
208 contents of the data are relevant to a legitimate law enforcement inquiry. In the case of a State  
209 governmental authority, such a court order shall not issue if prohibited by the laws of such State.  
210 A court issuing an order pursuant to this section, on a motion made promptly by the service  
211 provider, may quash or modify such order, if the data requested are unusually voluminous in  
212 nature or compliance with such order would cause an undue burden on the employer.

## 213 SECTION 12. Enforcement

### 214 (a) Administrative

215 The Director shall have the authority to investigate alleged violations of this act. Any  
216 employer who is found to have violated this act shall be fined an amount not to exceed  
217 \$5,000.00.

### 218 (b) Private Right of Action

219 Any person whose rights under this act have been abridged may file a civil action. Any  
220 employer that violates the provisions of this act shall be liable to the person aggrieved for special  
221 and general damages together with attorney's fees and costs.

### 222 (c) Injunctive Relief

223 Any employer that commits, or proposes to commit, an act in violation of any provision  
224 of this act may be enjoined therefrom by any court of competent jurisdiction.

## 225 SECTION 13. Waiver of Rights

226 (a) The rights provided by this act may not be waived by contract or otherwise, unless  
227 such waiver is part of a written settlement to a pending action or complaint.

228 SECTION 14. Application

229 (a) Law Enforcement – This Act shall not apply to electronic monitoring administered by  
230 law enforcement agencies as may otherwise be lawfully permitted under criminal investigations.

231 (b) Third Party – Monitoring for another person – A person who engages in electronic  
232 monitoring may not perform electronic monitoring for another person unless the requirements of  
233 this Act are complied with.

234 SECTION 15. Regulations

235 (a) The Director shall, within six months after the date of the enactment of this Act, issue  
236 regulations to carry out this Act.