

The Commonwealth of Massachusetts

PRESENTED BY:

Aaron Michlewitz

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act establishing uniform confidentiality and enforcement provisions relative to certain licensees under the jurisdiction of the Division of Banks.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Aaron Michlewitz	3rd Suffolk	1/19/2017

By Mr. Michlewitz of Boston, a petition (accompanied by bill, House, No. 2190) of Aaron Michlewitz for legislation to establish uniform confidentiality and enforcement provisions relative to certain licensees under the jurisdiction of the Division of Banks. Financial Services.

[SIMILAR MATTER FILED IN PREVIOUS SESSION SEE SENATE, NO. 542 OF 2015-2016.]

The Commonwealth of Massachusetts

In the One Hundred and Ninetieth General Court (2017-2018)

An Act establishing uniform confidentiality and enforcement provisions relative to certain licensees under the jurisdiction of the Division of Banks.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1	SECTION 1. Section 24D of chapter 93 of the General Laws, as appearing in the 2012
2	Official Edition, is hereby amended by inserting after the word "licensee" in lines 12, 15 and 29,
3	the following words:— or registrant.
4	SECTION 2. Section 24D of chapter 93 of the General Laws, as so appearing, is hereby
5	further amended by inserting after the word "licensees" in line 34, the following words:— or
6	registrants.
7	SECTION 3. Chapter 93 of the General Laws, as so appearing, is hereby amended by
8	striking out section 24F and inserting in place thereof the following section:

9 Section 24F. The commissioner, or the commissioner's examiners or other assistants as 10 the commissioner may designate, may summon a licensee or registrant, or any of its agents or 11 employees, and other witnesses as necessary, and examine them relative to their transactions, 12 may require the production of books and papers and, for those purposes may administer oaths. 13 Whoever, without justifiable cause, fails or refuses to appear and testify or to produce books and 14 papers when so required, or obstructs the commissioner or the commissioner's representatives 15 making the examination in the performance of their duties, shall be punished by a fine of not 16 more than \$1,000 or by imprisonment for not more than 6 months, or both. Each day a violation 17 occurs or continues shall be considered a separate offense. The penalty provision of this section 18 shall be in addition to, and not in lieu of, any other provision of law applicable to a licensee or 19 other person for violating section 24A or any rule or regulation made thereunder. 20 SECTION 4. Chapter 93 of the General Laws, as so appearing, is hereby amended by

adding after section 24K the following two sections:—

22 Section 24L. (a) Whenever the commissioner finds that any licensee or exempt person 23 under section 24A of this chapter has violated any provision of this chapter or any rule or 24 regulation adopted thereunder, or any other law of the Commonwealth applicable to the conduct 25 of the business of a debt collector or a third party loan servicer, the commissioner may, by order, 26 in addition to any other action authorized under this chapter or any rule or regulation made 27 thereunder, impose a penalty upon the person which shall not exceed \$5,000 for each violation, 28 up to a maximum of \$100,000 for the violation plus the costs of investigation. The commissioner 29 may impose a penalty which shall not exceed \$5,000 for each violation of this chapter, or any 30 rule or regulation adopted thereunder, by a person other than a licensee or exempt person under 31 section 24A of this chapter, plus the costs of investigation.

32	(b) Nothing in this section shall limit the right of any individual or entity who has been
33	injured as a result of any violation of this chapter by a licensee, or any person other than a
34	licensee or exempt person under section 24A of this chapter, to bring an action to recover
35	damages or restitution in a court of competent jurisdiction.
36	(c) Any findings or order issued by the commissioner pursuant to this section shall be
37	subject to review as provided in chapter thirty A.
38	Section 24M. (a) Whenever the commissioner determines that any person has, directly or
39	indirectly, violated any section of this chapter or any rule or regulation adopted thereunder,
40	applicable to the conduct of the business of a debt collector or a third party loan servicer; or any
41	order issued by the commissioner under this chapter or any written agreement entered between
42	the licensee and the commissioner; the commissioner may serve upon the person a written notice
43	of intention:
44	(1) to prohibit the person from performing in the capacity of a principal employee on
45	behalf of any licensee for a period of time that the commissioner deems necessary;
46	(2) to prohibit the person from applying for or obtaining a license from the commissioner
47	for a period up to 36 months following the effective date of an order issued under subsection (b)
48	or (c); or
49	(3) to prohibit the person from any further participation, in any manner, in the conduct of
50	the affairs of a debt collector or a third party loan servicer in Massachusetts or to prohibit the
51	person from being employed by, an agent of, or operating on behalf of a licensee under this
52	chapter or any other business which requires a license from the commissioner.

(b) A written notice issued under subsection (a) shall contain a written statement of the facts that support the prohibition and shall give notice of an opportunity for a hearing to be held thereon. The hearing shall be fixed for a date not more than 30 days after the date of service upon the commissioner of the request for a hearing. If the person fails to submit a request for a hearing within 20 days of service of notice under subsection (a), or otherwise fails to appear in person or by a duly authorized representative, the party shall be deemed to have consented to the issuance of an order of prohibition in accordance with the notice.

(c) In the event of a consent under subsection (b), or if after a hearing the commissioner
finds that any of the grounds specified in the notice have been established, the commissioner
may issue an order of prohibition in accordance with subsection (a) as the commissioner finds
appropriate.

(d) An order issued under subsection (b) or (c) shall be effective upon service upon the
person. The commissioner shall also serve a copy of the order upon the licensee of which the
person is an employee or on whose behalf the person is performing. The order shall remain in
effect and enforceable until it is modified, terminated, suspended, or set aside by the
commissioner or a court of competent jurisdiction.

(e) Except as consented to in writing by the commissioner, any person who, pursuant to an order issued under subsection (b) or (c), has been prohibited from participating in whole or in part in the conduct of the affairs of a debt collector or a third party loan servicer in Massachusetts may not, while the order is in effect, continue or commence to perform in the capacity of a principal employee, or otherwise participate in any manner, if so prohibited by order of the commissioner, in the conduct of the affairs of:

75

(1) any licensee or registrant under this chapter;

76 (2) any other business which requires a license from the commissioner; and

(3) any bank, as defined under section one of chapter one hundred sixty-seven, or any
subsidiary thereof.

SECTION 5. Section 99 of chapter 140 of the General Laws, as so appearing, is hereby
 amended by striking out section 99 and inserting in place thereof the following section:—

81 Section 99. A licensee shall, when directed by the commissioner, permit the 82 commissioner or the commissioner's duly authorized representative to inspect its records and 83 evidence of compliance with this chapter or any rule and regulation issued thereunder and with 84 any other law, rule and regulation applicable to the conduct of its business. The commissioner 85 shall preserve a full record of each examination of a licensee including a statement of its 86 condition. All records of investigations and reports of examinations by the commissioner, 87 including workpapers, information derived from the reports or responses to the reports, and any 88 copies thereof in the possession of any licensee under the supervision of the commissioner, shall 89 be confidential and privileged communications, shall not be subject to subpoena and shall not be 90 a public record under clause twenty-sixth of section 7 of chapter 4. For the purpose of this 91 paragraph, records of investigation and reports of examinations shall include records of 92 investigation and reports of examinations conducted by a financial regulatory agency of the 93 federal government and any other state, and of any foreign government which are considered 94 confidential by the agency or foreign government and which are in possession of the 95 commissioner. In any proceeding before a court, the court may issue a protective order to seal the 96 record protecting the confidentiality of any such record, and other than any such record on file

97 with the court or filed in connection with the court proceeding, and the court may exclude the 98 public from any portion of a proceeding at which any such record may be disclosed. Copies of 99 reports of examination shall be furnished to a licensee for its use only and shall not be exhibited 100 to any other person, organization or agency without prior written approval by the commissioner. 101 The commissioner may, in his or her discretion, furnish to regulatory agencies of the federal 102 government, of other states, or of foreign countries, and any law enforcement agency, the 103 information, reports, inspections and statements relating to the licensees under the 104 commissioner's supervision.

105 The commissioner may summon licensees, companies or associations, or any of their 106 agents or employees, and other witnesses as necessary, and examine them relative to their 107 transactions and to the condition of their business, and for that purpose may administer oaths. 108 Whoever without justifiable cause refuses to appear and testify when so required, or obstructs the 109 commissioner or the commissioner's representatives in the performance of their duties, shall be 110 punished by a fine of not more than \$1,000 or by imprisonment for not more than 6 months, or 111 both. The penalty provision of this section shall be in addition to, and not in lieu of, any other 112 provision of law applicable to a licensee or other person for violating section 96 or any rule or 113 regulation made thereunder.

SECTION 6. Section 103 Chapter 140 of the General Laws, as so appearing, is hereby
amended by striking out section 103, and inserting in place thereof the following three
sections:—

Section 103. The commissioner may suspend or revoke any license issued pursuant tosection ninety-six if the commissioner finds that:

119	(i) the licensee has violated any provision of sections ninety-six to one hundred and
120	fourteen, inclusive, or any rule or regulation made by the commissioner under any provision of
121	sections ninety-six to one hundred and fourteen, inclusive, or any other law applicable to the
122	conduct of the business; or
123	(ii) any fact or condition exists which, if it had existed at the time of the original
124	application for the license, would have warranted the commissioner in refusing to issue the
125	license.
126	Except as provided in section one hundred and three A, no license shall be revoked or
127	suspended except after notice and a hearing thereon pursuant to chapter thirty A.
128	A licensee may surrender a license by delivering to the commissioner written notice that
129	it thereby surrenders the license, but the surrender shall not affect the civil or criminal liability of
130	the licensee for acts committed before the surrender.
131	No revocation, suspension or surrender of any license shall impair or affect the obligation
132	of any pre-existing lawful contract between the licensee and any person.
133	The penalty provision of this section shall be in addition to, and not in lieu of, any other
134	provision of law applicable to a licensee or other person for violating section ninety-six, ninety-
135	seven, ninety-eight, one hundred, one hundred and one, one hundred and two, one hundred and
136	four, one hundred and six, and one hundred and nine or any rule or regulation made thereunder.
137	Section 103A. (a) If the commissioner determines, after giving notice of an opportunity
138	for a hearing, that a licensee has engaged or is about to engage in an act or practice constituting a
139	violation of a provision of sections ninety-seven, ninety-eight, one hundred, one hundred and

140 one, one hundred and two, one hundred and four or one hundred and nine, or any rule or 141 regulation made by the commissioner under section ninety-seven or one hundred and six, or any other law applicable to the conduct of the business, the commissioner may order the licensee to 142 143 cease and desist from the unlawful act or practice and take affirmative action as in his or her 144 judgment will effect the purpose of sections ninety-seven, ninety-eight, one hundred, one 145 hundred and one, one hundred and two, one hundred and four or one hundred and nine, or any 146 rule or regulation made by the commissioner under section ninety-seven or one hundred and six, 147 or any other law applicable to the conduct of the business.

148 (b) If the commissioner makes written findings of fact that the public interest will be 149 irreparably harmed by delay in issuing an order under section (a) the commissioner may issue a 150 temporary cease and desist order. Upon the entry of a temporary cease and desist order, the 151 commissioner shall promptly notify, in writing, the licensee affected thereby that the order has 152 been so entered, the reasons therefor, and that within 20 days after receipt of a written request 153 from the licensee, the matter will be scheduled for a hearing to determine whether or not the 154 temporary order shall become permanent and final. If no hearing is requested and none is ordered 155 by the commissioner, the order shall remain in effect until it is modified or vacated by the 156 commissioner. If a hearing is requested or ordered, the commissioner, after giving notice of and 157 opportunity for a hearing to the licensee subject to the order, shall, by written finding of facts and 158 conclusions of law, vacate, modify or make permanent the order.

(c) No order under this section, except an order issued pursuant to subsection (b), may be entered without prior notice of and opportunity for a hearing. The commissioner may vacate or modify an order under this section upon finding that the conditions which required the an order have changed and that it is in the public interest to so vacate or modify. 163 Any order issued pursuant to this section shall be subject to review as provided in chapter164 thirty A.

Section 103B. The commissioner may enforce the provisions of section ninety-six
through one hundred and fourteen A, or restrain any violations thereof, by filing a civil action in
any court of competent jurisdiction.

SECTION 7. Chapter 140 of the General Laws, as so appearing, is hereby amended by
adding after section 113 the following two sections:—

170 Section 113A. (a) Whenever the commissioner finds that any licensee or exempt person 171 under section ninety-six of this chapter has violated any provision of this chapter or any rule or 172 regulation adopted thereunder, or any other law of the Commonwealth applicable to the conduct 173 of the business of making small loans, the commissioner may, by order, in addition to any other 174 action authorized under this chapter or any rule or regulation made thereunder, impose a penalty 175 upon the person which shall not exceed \$5,000 for each violation, up to a maximum of \$100,000 176 for the violation plus the costs of investigation. The commissioner may impose a penalty which 177 shall not exceed \$5,000 for each violation of this chapter, or any rule or regulation adopted 178 thereunder, by a person other than a licensee or exempt person under section ninety-six of this 179 chapter, plus the costs of investigation.

(b) In addition to any other action authorized under this chapter or any rule of regulation
made thereunder, a licensee who violates the provisions of section one hundred may also be
punished by imprisonment for not more than one year. Each day the violation occurs or
continues shall be deemed a separate offense. Any loan made by any person so licensed in

184 violation of section one hundred may be declared void by the supreme judicial or superior court185 in equity upon petition by the person to whom the loan was made.

(c) Nothing in this section shall limit the right of any individual or entity who has been
injured as a result of any violation of this chapter by a licensee, or any person other than a
licensee or exempt person under section ninety-six of this chapter, to bring an action to recover
damages or restitution in a court of competent jurisdiction.

(d) Any findings or order issued by the commissioner pursuant to this section shall besubject to review as provided in chapter thirty A.

192 Section 113B. (a) Whenever the commissioner determines that any person has, directly or 193 indirectly, violated any section of this chapter or any rule or regulation adopted thereunder, 194 applicable to the conduct of the business of making small loans; or any order issued by the 195 commissioner under this chapter or any written agreement entered between the licensee and the 196 commissioner; the commissioner may serve upon the person a written notice of intention:

(1) to prohibit the person from performing in the capacity of a principal employee onbehalf of any licensee for a period of time that the commissioner deems necessary;

(2) to prohibit the person from applying for or obtaining a license from the commissioner
for a period up to 36 months following the effective date of an order issued under subsection (b)
or (c); or

(3) to prohibit the person from any further participation, in any manner, in the conduct of
 the affairs of a business making small loans in Massachusetts or to prohibit the person from

being employed by, an agent of, or operating on behalf of a licensee under this chapter or anyother business which requires a license from the commissioner.

(b) A written notice issued under subsection (a) shall contain a written statement of the facts that support the prohibition and shall give notice of an opportunity for a hearing to be held thereon. The hearing shall be fixed for a date not more than 30 days after the date of service upon the commissioner of the request for a hearing. If the person fails to submit a request for a hearing within 20 days of service of notice under subsection (a), or otherwise fails to appear in person or by a duly authorized representative, the party shall be deemed to have consented to the issuance of an order of prohibition in accordance with the notice.

(c) In the event of a consent under subsection (b), or if after a hearing the commissioner
finds that any of the grounds specified in the notice have been established, the commissioner
may issue an order of prohibition in accordance with subsection (a) as the commissioner finds
appropriate.

(d) An order issued under subsection (b) or (c) shall be effective upon service upon the person. The commissioner shall also serve a copy of the order upon the licensee of which the person is an employee or on whose behalf the person is performing. The order shall remain in effect and enforceable until it is modified, terminated, suspended, or set aside by the commissioner or a court of competent jurisdiction.

(e) Except as consented to in writing by the commissioner, any person who, pursuant to
an order issued under subsection (b) or (c), has been prohibited from participating in whole or in
part in the conduct of the affairs of a business making small loans in Massachusetts may not,
while the order is in effect, continue or commence to perform in the capacity of a principal

employee, or otherwise participate in any manner, if so prohibited by order of the commissioner,in the conduct of the affairs of:

228 (1) any licensee under this chapter;

(2) any other business which requires a license from the commissioner; and

(3) any bank, as defined under section one of chapter one hundred sixty-seven, or anysubsidiary thereof.

SECTION 8. Chapter 140 of the General Laws, as so appearing, is hereby amended by
 striking section 114A and inserting in place thereof the following section:—

234 Section 114A. A bank as defined in section one of chapter one hundred sixty-seven, a 235 national banking association, a federally chartered credit union, a federal savings and loan 236 association, a federal savings bank, or any subsidiary of the above, or any bank, trust company, 237 savings bank, savings and loan association, or credit union organized under the laws of any other 238 state, or any subsidiary of the above, shall not be subject to the provisions of sections ninety-six 239 to one hundred fourteen, inclusive; provided, that the institutions may not take, receive, reserve 240 or charge interest, expenses and other considerations for making or securing any loan subject to 241 the provisions of section ninety-six in excess of those permitted by section one hundred. Any 242 loan subject to the provisions of section ninety-six made by any bank as defined in section one of 243 chapter one hundred sixty-seven, a national banking association, a federally-chartered credit 244 union, a federal savings and loan association, a federal savings bank, or any subsidiary of the 245 above, or any bank, trust company, savings bank, savings and loan association, or credit union 246 organized under the laws of any other state on which charges for interest, expenses and other 247 considerations exceed those permitted by section one hundred may be declared void by the

supreme judicial court or superior court in equity upon petition by the person to whom the loans were made, and any bank as defined section one of chapter one hundred sixty-seven, a national banking association, a federally chartered credit union, a federal savings and loan association, a federal savings bank, or any subsidiary of the above, or any bank, trust company, savings bank, savings and loan association, or credit union organized under the laws of any other state making such a loan shall be subject to a fine of not more than \$1,000.

This section shall not be construed as preventing a rate of charge for interest, expenses and other consideration on one or more portions of a loan in excess of the permitted maximum rate of charge applicable to the portion or portions, provided, that the composite rate of charge on the whole loan produces an amount equal to or less than that which would be produced were the maximum rate of charge applied to the loan. Extension, default or deferment charges shall not be deemed to be interest, expenses and other considerations in determining the maximum rate of charge that may be taken, received, reserved or charged for the loan.

SECTION 9. Section 4 of chapter 167F of the General Laws, as amended by section 5 of chapter 144 of the acts of 2012, is hereby amended by striking out the first paragraph and inserting in place thereof the following paragraph:—

Any bank as defined in section one of chapter one hundred sixty-seven, a national banking association, a federally-chartered credit union, a federal savings and loan association, a federal savings bank, or any subsidiary of the above, any bank, trust company, savings bank, savings and loan association, or credit union organized under the laws of any other state or any subsidiary of the above, may engage directly in the business of selling, issuing or registering checks or money orders for use primarily for personal, family, or household purposes, except all of the institutions described above may engage in the business through agents who shall not be deemed to be branches of the institutions. No person, other than the foregoing, shall engage in such business directly or indirectly unless a sworn statement setting forth the person's name and address, the names and business addresses of the person's agents, other than the financial institutions described above, authorized to receive money and transact such business on the person's behalf is filed annually, as of a date determined by the commissioner.

276 SECTION 10. Section 4 of Chapter 167F, as so appearing, is hereby further amended by
277 inserting after the fourth paragraph the following two paragraphs:—

278 The commissioner shall examine any person, to whom a certificate to engage in the 279 business of selling, issuing or registering checks or money orders has been issued, as the 280 commissioner deems necessary and in a manner the commissioner deems appropriate. The 281 commissioner shall preserve a full record of each examination of a check seller including a 282 statement of its condition. All records of investigations and reports of examinations by the 283 commissioner, including workpapers, information derived from the reports or responses to the 284 reports, and any copies thereof in the possession of any licensee under the supervision of the 285 commissioner, shall be confidential and privileged communications, shall not be subject to 286 subpoena and shall not be a public record under clause twenty-sixth of section 7 of chapter 4. For 287 the purpose of this paragraph, records of investigation and reports of examinations shall include 288 records of investigation and reports of examinations conducted by a financial regulatory agency 289 of the federal government and any other state, and of any foreign government which are 290 considered confidential by the agency or foreign government and which are in possession of the 291 commissioner. In any proceeding before a court, the court may issue a protective order to seal the 292 record protecting the confidentiality of any such record, other than any such record on file with

293 the court or filed in connection with the court proceeding, and the court may exclude the public 294 from any portion of the proceeding at which any such record may be disclosed. Copies of the 295 reports of examination shall be furnished to a licensee for its use only and shall not be exhibited 296 to any other person, organization or agency without prior written approval by the commissioner. 297 The commissioner may, in his or her discretion, furnish to regulatory agencies of the federal 298 government, of other states, or of foreign countries, and any law enforcement agency, the 299 information, reports, inspections and statements relating to the licensees under the 300 commissioner's supervision.

The commissioner, or the commissioner's examiners or other assistants as the commissioner may designate, may summon the directors, officers or agents of a licensee, or any other witnesses, and examine them relative to the affairs, transactions and condition of the licensee, and, for that purpose, may administer oaths. Whoever, without justifiable cause, refuses to appear and testify when so required or obstructs the person making the examination in the performance of their duty, shall be punished by a fine of not more than \$1,000 or by imprisonment for not more than one year.

308 SECTION 11. Said section 4 of chapter 167F of the General Laws, as so appearing, is
 309 hereby further amended by striking out the fifth paragraph.

310 SECTION 12. Chapter 167F of the General Laws, as so appearing, is hereby amended by
311 adding after section 4 the following two sections:—

312 Section 4A. (a) Whenever the commissioner finds that any licensee or exempt person
313 under section 4 of this chapter has violated any provision of this chapter or any rule or regulation
314 adopted thereunder, or any other law of the Commonwealth applicable to the conduct of the

business of selling, issuing or registering checks or money orders, the commissioner may, by order, in addition to any other action authorized under this chapter or any rule or regulation made thereunder, impose a penalty upon the person which shall not exceed \$5,000 for each violation, up to a maximum of \$100,000 for the violation plus the costs of investigation. The commissioner may impose a penalty which shall not exceed \$5,000 for each violation of this chapter, or any rule or regulation adopted thereunder, by a person other than a licensee or exempt person under section 4 of this chapter, plus the costs of investigation.

(b) Nothing in this section shall limit the right of any individual or entity who has been
injured as a result of any violation of this chapter by a licensee, or any person other than a
licensee or exempt person under section 4 of this chapter, to bring an action to recover damages
or restitution in a court of competent jurisdiction.

326 (c) Any findings or order issued by the commissioner pursuant to this section shall be327 subject to review as provided in chapter thirty A.

Section 4B. (a) Whenever the commissioner determines that any person has, directly or indirectly, violated any section of this chapter or any rule or regulation adopted thereunder, applicable to the conduct of the business of selling, issuing or registering checks or money orders; or any order issued by the commissioner under this chapter or any written agreement entered between the licensee and the commissioner; the commissioner may serve upon the person a written notice of intention:

(1) to prohibit the person from performing in the capacity of a principal employee onbehalf of any licensee for a period of time that the commissioner deems necessary;

336 (2) to prohibit the person from applying for or obtaining a license from the commissioner
337 for a period up to 36 months following the effective date of an order issued under subsection (b)
338 or (c); or

(3) to prohibit the person from any further participation, in any manner, in the conduct of
the affairs of selling, issuing or registering checks or money orders in Massachusetts or to
prohibit the person from being employed by, an agent of, or operating on behalf of a licensee
under this chapter or any other business which requires a license from the commissioner.

(b) A written notice issued under subsection (a) shall contain a written statement of the facts that support the prohibition and shall give notice of an opportunity for a hearing to be held thereon. Such hearing shall be fixed for a date not more than 30 days after the date of service upon the commissioner of the request for a hearing. If the person fails to submit a request for a hearing within 20 days of service of notice under subsection (a), or otherwise fails to appear in person or by a duly authorized representative, the party shall be deemed to have consented to the issuance of an order of prohibition in accordance with the notice.

(c) In the event of a consent under subsection (b), or if after a hearing the commissioner
finds that any of the grounds specified in the notice have been established, the commissioner
may issue an order of prohibition in accordance with subsection (a) as the commissioner finds
appropriate.

(d) An order issued under subsection (b) or (c) shall be effective upon service upon the person. The commissioner shall also serve a copy of the order upon the licensee of which the person is an employee or on whose behalf the person is performing. The order shall remain in effect and enforceable until it is modified, terminated, suspended, or set aside by thecommissioner or a court of competent jurisdiction.

359	(e) Except as consented to in writing by the commissioner, any person who, pursuant to
360	an order issued under subsection (b) or (c), has been prohibited from participating in whole or in
361	part in the conduct of the affairs of business of selling, issuing or registering checks or money
362	orders in Massachusetts may not, while the order is in effect, continue or commence to perform
363	in the capacity of a principal employee, or otherwise participate in any manner, if so prohibited
364	by order of the commissioner, in the conduct of the affairs of:
365	(1) any licensee under this chapter;
366	(2) any other business which requires a license from the commissioner; and
367	(3) any bank, as defined under section one of chapter one hundred sixty-seven, or any
368	subsidiary thereof.
369	SECTION 13. Chapter 169 of the General Laws, as so appearing, is hereby amended by
370	striking out Section 1 and inserting in place thereof the following section:
371	Section 1. This chapter shall apply to all persons who engage or are financially interested
372	in the business of receiving deposits of money for the purpose of transmitting the same or
373	equivalents thereof to foreign countries, except banks as defined in section one of chapter one
374	hundred sixty-seven, a national banking association, a federally-chartered credit union, a federal
375	savings and loan association, a federal savings bank, or any bank, trust company, savings bank,
376	savings and loan association, or credit union organized under the law of any other state, or any
377	subsidiary of the above, persons doing business under section forty-three of chapter one hundred

378 sixty-seven, express companies having contracts with transportation companies for the operation
379 of an express service upon the lines of such companies or express companies doing an

380 international express business or global transportation companies or telegraph companies.

381 SECTION 14. Section 3 of chapter 169 of the General Laws, as amended by section 8 of
382 chapter 144 of the acts of 2012, is hereby amended by striking out the eighth, thirteenth and
383 fourteenth sentence.

384 SECTION 15. Section 10 of chapter 169, as so appearing, is hereby amended by inserting
385 after the second paragraph the following two paragraphs:—

386 The commissioner shall preserve a full record of each examination of a licensee including 387 a statement of its condition. All records of investigations and reports of examinations by the 388 commissioner, including workpapers, information derived from the reports or responses to the 389 reports, and any copies thereof in the possession of any licensee under the supervision of the 390 commissioner, shall be confidential and privileged communications, shall not be subject to 391 subpoena and shall not be a public record under clause twenty-sixth of section 7 of chapter 4. For 392 the purpose of this paragraph, records of investigation and reports of examinations shall include 393 records of investigation and reports of examinations conducted by a financial regulatory agency 394 of the federal government and any other state, and of any foreign government which are 395 considered confidential by the agency or foreign government and which are in possession of the 396 commissioner. In any proceeding before a court, the court may issue a protective order to seal the 397 record protecting the confidentiality in appropriate circumstances to protect the confidentiality of 398 any such record, other than any such record on file with the court or filed in connection with the 399 court proceeding, and the court may exclude the public from any portion of the proceeding at

which any such record may be disclosed. Copies of the reports of examination shall be furnished
to a licensee for its use only and shall not be exhibited to any other person, organization or
agency without prior written approval by the commissioner. The commissioner may, in his or her
discretion, furnish to regulatory agencies of the federal government, of other states, or of foreign
countries, and any law enforcement agency, the information, reports, inspections and statements
relating to the licensees under the commissioner's supervision.

The commissioner, or the commissioner's examiners, or other assistants as the commissioner may designate, may summon the directors, officers or agents of a licensee, or any other witnesses, and examine them relative to the affairs, transactions and condition of the licensee, and, for that purpose, may administer oaths. Whoever, without justifiable cause, refuses to appear and testify when so required or obstructs the person making the examination in the performance of their duty, shall be punished by a fine of not more than \$1,000 or by imprisonment for not more than one year.

413 SECTION 16. Chapter 169 of the General Laws is hereby amended by striking our 414 section 16, as so appearing, and inserting in place thereof, the following two sections:—

Section 16. (a) Whenever the commissioner finds that any licensee or exempt person under any provision of this chapter has violated any provision of this chapter or any rule or regulation adopted thereunder, or any other law of the Commonwealth applicable to the conduct of the business of receiving deposits of money for the purpose of transmitting the same or equivalents thereof to foreign countries, the commissioner may, by order, in addition to any other action authorized under this chapter or any rule or regulation made thereunder, impose a penalty upon the person which shall not exceed \$5,000 for each violation, up to a maximum of \$100,000

422 for the violation plus the costs of investigation. The commissioner may impose a penalty which 423 shall not exceed \$5,000 for each violation of this chapter, or any rule or regulation adopted 424 thereunder, by a person other than a licensee or exempt person under any provision of this 425 chapter, plus the costs of investigation. 426 (b) In addition to any other action authorized under this chapter or any rule of regulation 427 made thereunder, whoever violates any provision of this chapter or any rule or regulation made 428 hereunder by the commissioner may be punished by imprisonment for not more than one year. 429 (c) Nothing in this section shall limit the right of any individual or entity who has been 430 injured as a result of any violation of this chapter by a licensee, or any person other than a 431 licensee or exempt person under any provision of this chapter, to bring an action to recover 432 damages or restitution in a court of competent jurisdiction. 433 (d) Any findings or order issued by the commissioner pursuant to this section shall be 434 subject to review as provided in chapter thirty A. 435 Section 17. (a) Whenever the commissioner determines that any person has, directly or 436 indirectly, violated any section of this chapter or any rule or regulation adopted thereunder, 437 applicable to the conduct of the business of receiving deposits of money for the purpose of 438 transmitting the same or equivalents thereof to foreign countries; or any order issued by the 439 commissioner under this chapter or any written agreement entered between the licensee and the 440 commissioner; the commissioner may serve upon the person a written notice of intention: 441 (1) to prohibit the person from performing in the capacity of a principal employee on 442 behalf of any licensee for a period of time that the commissioner deems necessary;

443 (2) to prohibit the person from applying for or obtaining a license from the commissioner
444 for a period up to 36 months following the effective date of an order issued under subsection (b)
445 or (c); or

(3) to prohibit such person from any further participation, in any manner, in the conduct of the affairs of a business of receiving deposits of money for the purpose of transmitting the same or equivalents thereof to foreign countries in Massachusetts or to prohibit such person from being employed by, an agent of, or operating on behalf of a licensee under this chapter or any other business which requires a license from the commissioner.

(b) A written notice issued under subsection (a) shall contain a written statement of the facts that support the prohibition and shall give notice of an opportunity for a hearing to be held thereon. The hearing shall be fixed for a date not more than 30 days after the date of service upon the commissioner of such request for a hearing. If such person fails to submit a request for a hearing within 20 days of service of notice under subsection (a), or otherwise fails to appear in person or by a duly authorized representative, such party shall be deemed to have consented to the issuance of an order of such prohibition in accordance with the notice.

(c) In the event of such consent under subsection (b), or if after a hearing the
commissioner finds that any of the grounds specified in such notice have been established, the
commissioner may issue an order of prohibition in accordance with subsection (a) as the
commissioner finds appropriate.

(d) An order issued under subsection (b) or (c) shall be effective upon service upon the
person. The commissioner shall also serve a copy of the order upon the licensee of which the
person is an employee or on whose behalf the person is performing. The order shall remain in

465 effect and enforceable until it is modified, terminated, suspended, or set aside by the466 commissioner or a court of competent jurisdiction.

(e) Except as consented to in writing by the commissioner, any person who, pursuant to
an order issued under subsection (b) or (c), has been prohibited from participating in whole or in
part in the conduct of the affairs of a business of receiving deposits of money for the purpose of
transmitting the same or equivalents thereof to foreign countries in Massachusetts may not, while
such order is in effect, continue or commence to perform in the capacity of a principal employee,
or otherwise participate in any manner, if so prohibited by order of the commissioner, in the
conduct of the affairs of:

474 (1) any licensee under this chapter;

475 (2) any other business which requires a license from the commissioner; and

476 (3) any bank, as defined under section one of chapter one hundred sixty-seven, or any477 subsidiary thereof.

SECTION 17. Section 2 of chapter 169A of the General Laws, as so appearing, is hereby
amended, in line 7, by striking out the word "bank." and inserting in place thereof the words:—
bank or any bank, trust company, savings bank, savings and loan association, or credit union
organized under the laws of any other state, or any subsidiary of the above.

- 482 SECTION 18. Section 5 of chapter 169A, as so appearing, is hereby amended by striking483 out the third and fourth sentences.
- 484 SECTION 19. Section 10 of chapter 169A, as so appearing, is hereby amended by adding
 485 the following two paragraphs:—

486 The commissioner shall preserve a full record of each such examination of a licensee 487 including a statement of its condition. All records of investigations and reports of examinations 488 by the commissioner, including workpapers, information derived from such reports or responses 489 to such reports, and any copies thereof in the possession of any licensee under the supervision of 490 the commissioner, shall be confidential and privileged communications, shall not be subject to 491 subpoena and shall not be a public record under clause twenty-sixth of section 7 of chapter 4. For 492 the purpose of this paragraph, records of investigation and reports of examinations shall include 493 records of investigation and reports of examinations conducted by a financial regulatory agency 494 of the federal government and any other state, and of any foreign government which are 495 considered confidential by such agency or foreign government and which are in possession of the 496 commissioner. In any proceeding before a court, the court may issue a protective order to seal the 497 record protecting the confidentiality of any such record, other than any such record on file with 498 the court or filed in connection with the court proceeding, and the court may exclude the public 499 from any portion of the proceeding at which any such record may be disclosed. Copies of such 500 reports of examination shall be furnished to a licensee for its use only and shall not be exhibited 501 to any other person, organization or agency without prior written approval by the commissioner. 502 The commissioner may, in his or her discretion, furnish to regulatory agencies of the federal 503 government, of other states, or of foreign countries, and any law enforcement agency, such 504 information, reports, inspections and statements relating to the licensees under the 505 commissioner's supervision.

506 The commissioner, or the commissioner's examiners or such other assistants as the 507 commissioner may designate, may summon the directors, officers or agents of a licensee, or any 508 other witnesses, and examine them relative to the affairs, transactions and condition of the

509	licensee, and, for that purpose, may administer oaths. Whoever, without justifiable cause, refuses
510	to appear and testify when so required or obstructs the person making such examination in the
511	performance of their duty, shall be punished by a fine of not more than \$1,000 or by
512	imprisonment for not more than one year.
513	SECTION 20. Chapter 169A of the General Laws, as so appearing, is hereby amended by
514	striking out section 13 and inserting in place thereof the following two sections:
515	Section 13. (a) Whenever the commissioner finds that any licensee or exempt person
516	under section two of this chapter has violated any provision of this chapter or any rule or
517	regulation adopted thereunder, or any other law of the Commonwealth applicable to the conduct
518	of the business of cashing checks, drafts or money orders, the commissioner may, by order, in
519	addition to any other action authorized under this chapter or any rule or regulation made
520	thereunder, impose a penalty upon such person which shall not exceed \$5,000 for each violation,
521	up to a maximum of \$100,000 for such violation plus the costs of investigation. The
522	commissioner may impose a penalty which shall not exceed \$5,000 for each violation of this
523	chapter, or any rule or regulation adopted thereunder, by a person other than a licensee or exempt
524	person under section two of this chapter, plus the costs of investigation.
525	(b) In addition to any other action authorized under this chapter or any rule of regulation
526	made thereunder, whoever violates any provision of section two or any rule or regulation made
527	thereunder by the commissioner may be punished by imprisonment for not more than 6 months.
528	Each day a violation continues shall be deemed a separate offense. The penalty provision of this
529	section shall be in addition to, and not in lieu of, any other provision of law applicable to a

530 licensee or other person for violating section two or any rule or regulation made thereunder.

(c) Nothing in this section shall limit the right of any individual or entity who has been
injured as a result of any violation of this chapter by a licensee, or any person other than a
licensee or exempt person under section two of this chapter, to bring an action to recover
damages or restitution in a court of competent jurisdiction.

(d) Any findings or order issued by the commissioner pursuant to this section shall besubject to review as provided in chapter thirty A.

537 Section 14. (a) Whenever the commissioner determines that any person has, directly or 538 indirectly, violated any section of this chapter or any rule or regulation adopted thereunder, 539 applicable to the conduct of the business of cashing checks, drafts or money orders; or any order 540 issued by the commissioner under this chapter or any written agreement entered between such 541 licensee and the commissioner; the commissioner may serve upon such person a written notice of 542 intention:

543 (1) to prohibit such person from performing in the capacity of a principal employee on544 behalf of any licensee for a period of time that the commissioner deems necessary;

(2) to prohibit the person from applying for or obtaining a license from the commissioner
for a period up to 36 months following the effective date of an order issued under subsection (b)
or (c); or

(3) to prohibit such person from any further participation, in any manner, in the conduct of the affairs of person or entity engaged in the cashing of checks, drafts or money orders in Massachusetts or to prohibit such person from being employed by, an agent of, or operating on behalf of a licensee under this chapter or any other business which requires a license from the commissioner. (b) A written notice issued under subsection (a) shall contain a written statement of the facts that support the prohibition and shall give notice of an opportunity for a hearing to be held thereon. The hearing shall be fixed for a date not more than 30 days after the date of service upon the commissioner of such request for a hearing. If such person fails to submit a request for a hearing within 20 days of service of notice under subsection (a), or otherwise fails to appear in person or by a duly authorized representative, such party shall be deemed to have consented to the issuance of an order of such prohibition in accordance with the notice.

(c) In the event of such consent under subsection (b), or if after a hearing the
commissioner finds that any of the grounds specified in such notice have been established, the
commissioner may issue an order of prohibition in accordance with subsection (a) as the
commissioner finds appropriate.

(d) An order issued under subsection (b) or (c) shall be effective upon service upon the person. The commissioner shall also serve a copy of the order upon the licensee of which the person is an employee or on whose behalf the person is performing. The order shall remain in effect and enforceable until it is modified, terminated, suspended, or set aside by the commissioner or a court of competent jurisdiction.

(e) Except as consented to in writing by the commissioner, any person who, pursuant to an order issued under subsection (b) or (c), has been prohibited from participating in whole or in part in the conduct of the affairs of a person or entity engaged in the cashing of checks, drafts or money orders in Massachusetts may not, while such order is in effect, continue or commence to perform in the capacity of a principal employee, or otherwise participate in any manner, if so prohibited by order of the commissioner, in the conduct of the affairs of:

576 (2) any other business which requires a license from the commissioner; and

577 (3) any bank, as defined under section one of chapter one hundred sixty-seven, or any578 subsidiary thereof.

579 SECTION 21. Section 1 of chapter 255B of the General Laws, as so appearing, is hereby 580 amended by striking out the definition of "Sales finance company" and inserting in place thereof 581 the following definition:— "Sales finance company",. (1) a bank as defined in section one of 582 chapter one hundred and sixty-seven, a national banking association, federal savings bank, 583 federal savings and loan association, federal credit union, or any bank, trust company, savings 584 bank, savings and loan association or credit union organized under the laws of any other state of 585 the United States, or any subsidiary of the above;

(2) any person engaged, in whole or in part, in the business of purchasing retailinstallment contracts from one or more retail sellers; and

(3) a retail seller engaged, in whole or in part, in the business of holding retail installment
 contracts acquired from retail buyers. The term "sales finance company" does not include the
 pledgee of an aggregate number of such contracts to secure a bona fide loan thereon.

- 591 SECTION 22. Section 2 of chapter 255B, as amended by section 9 of chapter 144 of the 592 acts of 2012, is hereby amended by striking out the fourth and fifth sentences.
- 593 SECTION 23. Section 3 of Chapter 255B, as so appearing, is hereby amended by 594 inserting after the first paragraph the following two paragraphs:—

595 The commissioner shall preserve a full record of each such examination of a licensee 596 including a statement of its condition. All records of investigations and reports of examinations 597 by the commissioner, including workpapers, information derived from such reports or responses 598 to such reports, and any copies thereof in the possession of any licensee under the supervision of 599 the commissioner, shall be confidential and privileged communications, shall not be subject to 600 subpoena and shall not be a public record under clause twenty-sixth of section 7 of chapter 4. For 601 the purpose of this paragraph, records of investigation and reports of examinations shall include 602 records of investigation and reports of examinations conducted by a financial regulatory agency 603 of the federal government and any other state, and of any foreign government which are 604 considered confidential by such agency or foreign government and which are in possession of the 605 commissioner. In any proceeding before a court, the court may issue a protective order to seal the 606 record protecting the confidentiality of any such record, other than any such record on file with 607 the court or filed in connection with the court proceeding, and the court may exclude the public 608 from any portion of the proceeding at which any such record may be disclosed. Copies of such 609 reports of examination shall be furnished to a licensee for its use only and shall not be exhibited 610 to any other person, organization or agency without prior written approval by the commissioner. 611 The commissioner may, in his or her discretion, furnish to regulatory agencies of the federal 612 government, of other states, or of foreign countries, and any law enforcement agency, such 613 information, reports, inspections and statements relating to the licensees under the 614 commissioner's supervision.

615 The commissioner, or the commissioner's examiners, or such other assistants as the 616 commissioner may designate, may summon the directors, officers or agents of a licensee, or any 617 other witnesses, and examine them relative to the affairs, transactions and condition of the

618	licensee, and, for that purpose, may administer oaths. Whoever, without justifiable cause, refuses
619	to appear and testify when so required or obstructs the person making such examination in the
620	performance of their duty, shall be punished by a fine of not more than \$1000 or by
621	imprisonment for not more than one year.
622	SECTION 24. Section 4 of said chapter 255B of the General Laws, as so appearing, is
623	hereby amended by adding the following sentence:— Each day such violation occurs or
624	continues shall be deemed a separate offense.
625	SECTION 25. Chapter 255B of the General Laws, as so appearing, is hereby amended by
626	striking out section 7, and inserting in place thereof the following section:
627	Section 7. The commissioner may suspend or revoke any license issued pursuant to this
628	chapter if the commissioner finds that:
629	(i) the licensee has violated any provision of this chapter or any rule or regulation
630	adopted hereunder, or any other law applicable to the conduct of its business; or
631	(ii) any fact or condition exists which, if it had existed at the time of the original
632	application for such license, would have warranted the commissioner in refusing to issue such
633	license.
634	Except as provided in section eight, no license shall be revoked or suspended except after
635	notice and a hearing thereon pursuant to chapter thirty A.
636	A licensee may surrender a license by delivering to the commissioner written notice that
637	it thereby surrenders such license, but such surrender shall not affect the civil or criminal liability
638	of the licensee for acts committed before such surrender.

No revocation, suspension or surrender of any license shall impair or affect the obligationof any pre-existing lawful contract between the licensee and any person.

641 SECTION 26. Chapter 255B of the General Laws, as so appearing, is hereby amended by
 642 striking out section 8 and inserting in place thereof the following two sections:—

643 Section 8. (a) If the commissioner determines, after giving notice of and opportunity for a 644 hearing, that a licensee has engaged in or is about to engage in an act or practice constituting a 645 violation of a provision of this chapter or a rule, regulation or order hereunder, the commissioner 646 may order such licensee to cease and desist from such unlawful act or practice and take such 647 affirmative action as in his or her judgment will effect the purposes of this chapter.

648 (b) If the commissioner makes written findings of fact that the public interest will be 649 irreparably harmed by delay in issuing an order under subsection (a) the commissioner may issue 650 a temporary cease and desist order. Upon the entry of a temporary cease and desist order, the 651 commissioner shall promptly notify, in writing, the licensee affected thereby that such order has 652 been so entered, the reasons therefor, and that within 20 days after the receipt of a written request 653 from such licensee, the matter will be scheduled for a hearing to determine whether or not such 654 temporary order shall become permanent and final. If no such hearing is requested and none is 655 ordered by the commissioner, the order shall remain in effect until it is modified or vacated by 656 the commissioner. If a hearing is requested or ordered, the commissioner, after giving notice of 657 and opportunity for a hearing to the licensee subject to the order, shall, by written finding of facts 658 and conclusions of law, vacate, modify or make permanent the order.

659 (c) No order under this section, except an order issued pursuant to subsection (b), may be 660 entered without prior notice of and opportunity for a hearing. The commissioner may vacate or modify an order under this section upon finding that the conditions which required such an order
have changed and that it is in the public interest to so vacate or modify.

663 Any order issued pursuant to this section shall be subject to review as provided in chapter 664 thirty A.

665 Section 8A. The commissioner may enforce the provisions of this chapter, or restrain any 666 violations thereof, by filing a civil action in any court of competent jurisdiction.

667 SECTION 27. Chapter 255B of the General Laws, as so appearing, is hereby amended by
 668 adding after section 25 the following two sections:—

669 Section 26. (a) Whenever the commissioner finds that any licensee or exempt person 670 under section two of this chapter has violated any provision of this chapter or any rule or 671 regulation adopted thereunder, or any other law of the Commonwealth applicable to the conduct 672 of the business of a sales finance company, the commissioner may, by order, in addition to any 673 other action authorized under this chapter or any rule or regulation made thereunder, impose a 674 penalty upon such person which shall not exceed \$5,000 for each violation, up to a maximum of 675 \$100,000 for such violation plus the costs of investigation. The commissioner may impose a 676 penalty which shall not exceed \$5,000 for each violation of this chapter, or any rule or regulation 677 adopted thereunder, by a person other than a licensee or exempt person under section two of this 678 chapter, plus the costs of investigation.

(b) In addition to any other action authorized under this chapter or any rule of regulation
made thereunder, whoever violates any provision of this chapter or any rule or regulation made
thereunder by the commissioner may also be punished by imprisonment for not more than 6
months. The penalty provision of this section shall be in addition to, and not in lieu of, any other

provision of law applicable to a licensee or other person for violating provision of this chapter orany rule or regulation made thereunder.

(c) Nothing in this section shall limit the right of any individual or entity who has been
injured as a result of any violation of this chapter by a licensee, or any person other than a
licensee or exempt person under section two of this chapter, to bring an action to recover
damages or restitution in a court of competent jurisdiction.

689 (d) Any findings or order issued by the commissioner pursuant to this section shall be690 subject to review as provided in chapter thirty A.

691 Section 27. (a) Whenever the commissioner determines that any person has, directly or 692 indirectly, violated any section of this chapter or any rule or regulation adopted thereunder, 693 applicable to the conduct of the business of a sales finance company; or any order issued by the 694 commissioner under this chapter or any written agreement entered between such licensee and the 695 commissioner; the commissioner may serve upon such person a written notice of intention:

696 (1) to prohibit such person from performing in the capacity of a principal employee on697 behalf of any licensee for a period of time that the commissioner deems necessary;

(2) to prohibit the person from applying for or obtaining a license from the commissioner
for a period up to 36 months following the effective date of an order issued under subsection (b)
or (c); or

(3) to prohibit the person from any further participation, in any manner, in the conduct of
the affairs of a sales finance company in Massachusetts or to prohibit the person from being

employed by, an agent of, or operating on behalf of a licensee under this chapter or any otherbusiness which requires a license from the commissioner.

(b) A written notice issued under subsection (a) shall contain a written statement of the facts that support the prohibition and shall give notice of an opportunity for a hearing to be held thereon. The hearing shall be fixed for a date not more than 30 days after the date of service upon the commissioner of the request for a hearing. If the person fails to submit a request for a hearing within 20 days of service of notice under subsection (a), or otherwise fails to appear in person or by a duly authorized representative, the party shall be deemed to have consented to the issuance of an order of prohibition in accordance with the notice.

(c) In the event of a consent under subsection (b), or if after a hearing the commissioner
finds that any of the grounds specified in such notice have been established, the commissioner
may issue an order of prohibition in accordance with subsection (a) as the commissioner finds
appropriate.

(d) An order issued under subsection (b) or (c) shall be effective upon service upon the person. The commissioner shall also serve a copy of the order upon the licensee of which the person is an employee or on whose behalf the person is performing. The order shall remain in effect and enforceable until it is modified, terminated, suspended, or set aside by the commissioner or a court of competent jurisdiction.

(e) Except as consented to in writing by the commissioner, any person who, pursuant to an order issued under subsection (b) or (c), has been prohibited from participating in whole or in part in the conduct of the affairs of a sales finance company in Massachusetts may not, while the order is in effect, continue or commence to perform in the capacity of a principal employee, or otherwise participate in any manner, if so prohibited by order of the commissioner, in theconduct of the affairs of:

727 (1) any licensee under this chapter;

728 (2) any other business which requires a license from the commissioner; and

(3) any bank, as defined under section one of chapter one hundred sixty-seven, or anysubsidiary thereof.

731 SECTION 28. Chapter 255C of the General Laws, as amended by section 11 of chapter
732 144 of the acts of 2012, is hereby amended by striking out section 2 and inserting in place
733 thereof the following section:—

734 Section 2. No person, other than a bank as defined in section one of chapter one hundred 735 sixty-seven, a national banking association, a federally-chartered credit union, a federal savings 736 and loan association, a federal savings bank, or any subsidiary of the above, or a bank, a trust 737 company, savings bank, savings and loan association or credit union organized under the laws of 738 any other state, or any subsidiary of the above, a sales finance company, as defined in section 739 one of chapter two hundred fifty-five B, and a company licensed to carry on the business of 740 making small loans, shall engage in the business of premium finance agency unless licensed by 741 the commissioner, as provided in section three; provided, however, that no property and casualty 742 insurance agent or broker, including an insurance agent or insurance broker conducting an 743 insurance premium financing agency business under a subsidiary or different company name, 744 who provides premium financing only to their own customers for purposes of financing payment 745 of premiums on contracts of insurance, which contracts of insurance are exclusively limited to 746 commercial insurance policies, shall be required to be licensed pursuant to this section or any

other section of this chapter. The commissioner may adopt, amend or repeal rules and
regulations, which may include an adequate capitalization requirement for sales finance
companies, to aid in the administration and enforcement of this chapter.

750 The license shall allow the holder to maintain only one office from which the business 751 may be conducted, but more than one license may be issued to any person. Any change of 752 location of an office of a licensee shall require the prior approval of the commissioner. The 753 request for relocation shall be in writing setting forth the reason or reasons for the request, and 754 shall be accompanied by a relocation investigation fee to be determined annually by the secretary 755 of administration and finance under section 3B of chapter 7. If an applicant has more than one 756 office, the applicant may obtain a license for each office from which the applicant intends to 757 conduct the business.

758 SECTION 29. Section 4 of chapter 255C, as so appearing, is hereby amended by striking
759 out the second sentence.

SECTION 30. Section 4 of chapter 255C is hereby further amended by adding the
 following paragraph: —

If a licensee intends to carry on the business at any place in addition to the address on the license, the licensee shall so notify the commissioner, in writing, at least 30 days prior thereto, and the licensee shall pay a fee for the additional location in an amount to be determined annually by the commissioner of administration under the provision of section three B of chapter seven. The license shall not be transferable or assignable and shall expire annually on a date determined by the commissioner.

768	SECTION 31. Chapter 255C of the General Laws, as so appearing, is hereby amended by
769	striking out section 5, and inserting in place thereof the following three sections:
770	Section 5. The commissioner may suspend or revoke any license issued pursuant to this
771	chapter if the commissioner finds that:
772	(i) the licensee has violated any provision of this chapter or any rule or regulation
773	adopted hereunder, or any other law applicable to the conduct of its business; or
774	(ii) any fact or condition exists which, if it had existed at the time of the original
775	application for the license, would have warranted the commissioner in refusing to issue the
776	license.
777	The commissioner shall have sufficient cause to suspend or revoke a license whenever
778	the commissioner learns from the commissioner of insurance or from any other source that the
779	licensee has failed to return the full amount of a return premium to the person whose insurance
780	policy has been cancelled or to the person's assignee, as required by section one hundred and
781	seventy-six A of chapter one hundred and seventy-five.
782	A licensee may surrender a license by delivering to the commissioner written notice that
783	it thereby surrenders the license, but the surrender shall not affect the civil or criminal liability of
784	the licensee for acts committed before the surrender. A revocation or suspension or surrender of
785	any license shall not impair or affect the obligation of an insured under any lawful premium
786	finance agreement previously acquired or held by the licensee.

787 No revocation, suspension or surrender of any license shall impair or affect the obligation
788 of any pre-existing lawful contract between the licensee and any person.

Whenever the commissioner revokes or suspends a license, the commissioner shall forthwith execute in duplicate a written order to that effect, and shall file one copy of the order in the office of the secretary of state and mail one copy to the licensee. A suspension or revocation of a license shall not be subject to the provisions of chapter thirty A.

Section 5A. (a) If the commissioner determines, after giving notice of and opportunity for a hearing, that a licensee has engaged in or is about to engage in an act or practice constituting a violation of a provision of this chapter or a rule, regulation or order hereunder, the commissioner may order the licensee to cease and desist from the unlawful act or practice and take affirmative action as in his or her judgment will effect the purposes of this chapter.

798 (b) If the commissioner makes written findings of fact that the public interest will be 799 irreparably harmed by delay in issuing an order under subsection (a) the commissioner may issue 800 a temporary cease and desist order. Upon the entry of a temporary cease and desist order, the 801 commissioner shall promptly notify, in writing, the licensee affected thereby that the order has 802 been so entered, the reasons therefor, and that within 2 days after the receipt of a written request 803 from the licensee, the matter will be scheduled for hearing to determine whether or not the 804 temporary order shall become permanent and final. If no hearing is requested and none is ordered 805 by the commissioner, the order shall remain in effect until it is modified or vacated by the 806 commissioner. If a hearing is requested or ordered, the commissioner, after giving notice of and 807 opportunity for a hearing to the licensee subject to the order, shall, by written finding of facts and 808 conclusions of law, vacate, modify or make permanent the order.

809 (c) No order under this section, except an order issued pursuant to subsection (b), may be810 entered without prior notice of and opportunity for a hearing. The commissioner may vacate or

811 modify an order under this section upon finding that the conditions which required the order 812 have changed and that it is in the public interest to so vacate or modify.

813 Any order issued pursuant to this section shall be subject to review as provided in chapter 814 thirty A.

815 Section 5B. The commissioner may enforce the provisions of this chapter, or restrain any
816 violations thereof, by filing a civil action in any court of competent jurisdiction.

817 SECTION 32. Section 6 of chapter 255C, as amended by section 14 of chapter 44 of the 818 acts of 2012, is hereby amended by striking out the second paragraph and inserting in place 819 thereof the following two paragraphs:—

820 The commissioner shall preserve a full record of each examination of a licensee including 821 a statement of its condition. All records of investigations and reports of examinations by the 822 commissioner, including workpapers, information derived from the reports or responses to the 823 reports, and any copies thereof in the possession of any licensee under the supervision of the 824 commissioner, shall be confidential and privileged communications, shall not be subject to 825 subpoena and shall not be a public record under clause twenty-sixth of section 7 of chapter 4. For 826 the purpose of this paragraph, records of investigation and reports of examinations shall include 827 records of investigation and reports of examinations conducted by a financial regulatory agency 828 of the federal government and any other state, and of any foreign government which are 829 considered confidential by the agency or foreign government and which are in possession of the 830 commissioner. In any proceeding before a court, the court may issue a protective order to seal the 831 record protecting the confidentiality of any such record, other than any such record on file with 832 the court or filed in connection with the court proceeding, and the court may exclude the public

from any portion of the proceeding at which any such record may be disclosed. Copies of such reports of examination shall be furnished to a licensee for its use only and shall not be exhibited to any other person, organization or agency without prior written approval by the commissioner. The commissioner may, in his or her discretion, furnish to regulatory agencies of the federal government, of other states, or of foreign countries, and any law enforcement agency, the information, reports, inspections and statements relating to the licensees under the commissioner's supervision.

The commissioner, or the commissioner's examiners or other assistants as the commissioner may designate, may summon the directors, officers or agents of a licensee, or any other witnesses, and examine them relative to the affairs, transactions and condition of the licensee, and, for that purpose, may administer oaths. Whoever, without justifiable cause, refuses to appear and testify when so required or obstructs the person making the examination in the performance of their duty, shall be punished by a fine of not more than \$1,000 or by imprisonment for not more than one year.

847 SECTION 33. Section 9 of chapter 255C of the General Laws, as so appearing, is hereby
848 amended by striking out the first paragraph:—

849 SECTION 34. Chapter 255C of the General Laws, as so appearing, is hereby amended by
850 adding after section 23 the following two sections:—

851 Section 24. (a) Whenever the commissioner finds that any licensee or exempt person 852 under section two of this chapter has violated any provision of this chapter or any rule or 853 regulation adopted thereunder, or any other law of the Commonwealth applicable to the conduct 854 of the business of a premium finance agency, the commissioner may, by order, in addition to any other action authorized under this chapter or any rule or regulation made thereunder, impose a
penalty upon the person which shall not exceed \$5,000 for each violation, up to a maximum of
\$100,000 for the violation plus the costs of investigation. The commissioner may impose a
penalty which shall not exceed \$5,000 for each violation of this chapter, or any rule or regulation
adopted thereunder, by a person other than a licensee or exempt person under section two of this
chapter, plus the costs of investigation.

861 (b) In addition to any other action authorized under this chapter or any rule of regulation 862 made thereunder, whoever violates any provision of this chapter, or knowingly makes any 863 incorrect statement of a material fact in any application, report or statement filed pursuant to this 864 chapter, or knowingly omits to state any material fact necessary to give the commissioner any 865 information lawfully required, may be punished by imprisonment for not more than 6 months. 866 The penalty provision of this section shall be in addition to, and not in lieu of, any other 867 provision of law applicable to a licensee or other person for violating any provision of this 868 chapter or any rule or regulation made thereunder.

(c) Nothing in this section shall limit the right of any individual or entity who has been
injured as a result of any violation of this chapter by a licensee, or any person other than a
licensee or exempt person under section two of this chapter, to bring an action to recover
damages or restitution in a court of competent jurisdiction.

873 (d) Any findings or order issued by the commissioner pursuant to this section shall be874 subject to review as provided in chapter thirty A.

875 Section 25. (a) Whenever the commissioner determines that any person has, directly or 876 indirectly, violated any section of this chapter or any rule or regulation adopted thereunder, applicable to the conduct of the business of a premium finance agency; or any order issued by
the commissioner under this chapter or any written agreement entered between the licensee and
the commissioner; the commissioner may serve upon the person a written notice of intention:

880 (1) to prohibit the person from performing in the capacity of a principal employee on881 behalf of any licensee for a period of time that the commissioner deems necessary;

(2) to prohibit the person from applying for or obtaining a license from the commissioner
for a period up to 36 months following the effective date of an order issued under subsection (b)
or (c); or

(3) to prohibit the person from any further participation, in any manner, in the conduct of
the affairs of a premium finance agency in Massachusetts or to prohibit the person from being
employed by, an agent of, or operating on behalf of a licensee under this chapter or any other
business which requires a license from the commissioner.

(b) A written notice issued under subsection (a) shall contain a written statement of the facts that support the prohibition and shall give notice of an opportunity for a hearing to be held thereon. The hearing shall be fixed for a date not more than 30 days after the date of service upon the commissioner of the request for a hearing. If the person fails to submit a request for a hearing within 20 days of service of notice under subsection (a), or otherwise fails to appear in person or by a duly authorized representative, the party shall be deemed to have consented to the issuance of an order of prohibition in accordance with the notice.

(c) In the event of a consent under subsection (b), or if after a hearing the commissionerfinds that any of the grounds specified in the notice have been established, the commissioner

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may issue an order of prohibition in accordance with subsection (a) as the commissioner findsappropriate.

(d) An order issued under subsection (b) or (c) shall be effective upon service upon the
person. The commissioner shall also serve a copy of the order upon the licensee of which the
person is an employee or on whose behalf the person is performing. The order shall remain in
effect and enforceable until it is modified, terminated, suspended, or set aside by the
commissioner or a court of competent jurisdiction.

905 (e) Except as consented to in writing by the commissioner, any person who, pursuant to
906 an order issued under subsection (b) or (c), has been prohibited from participating in whole or in
907 part in the conduct of the affairs of a premium finance agency in Massachusetts may not, while
908 the order is in effect, continue or commence to perform in the capacity of a principal employee,
909 or otherwise participate in any manner, if so prohibited by order of the commissioner, in the
910 conduct of the affairs of:

911 (1) any licensee under this chapter;

912 (2) any other business which requires a license from the commissioner; and

913 (3) any bank, as defined under section one of chapter one hundred sixty-seven, or any914 subsidiary thereof.

- 915 SECTION 35. Section 1 of chapter 255D of the General Laws, as so appearing, is hereby
- amended by striking out the definition of "Sales finance company" in lines 91 through 98,
- 917 inclusive, and inserting in place thereof the following definition:—
- 918 "Sales finance company"

(1) a bank as defined in section one of chapter one hundred and sixty-seven, or a national
banking association or a savings and loan association, federal savings bank, federal savings and
loan association, federal credit union, or any bank, trust company, savings bank, savings and
loan association or credit union organized under the laws of any other state of the United States,
or any subsidiary of the above,

- (2) any person other than an installment seller engaged, in whole or in part, in the
 business of purchasing retail installment sale agreements or revolving credit agreements of one
 or more retail sellers. The term "sales finance company" shall not include the pledgee of an
 aggregate number of such agreements to secure a bona fide loan thereon.
- 928 SECTION 36. The first paragraph of section 2 of chapter 255D, as amended by section
 929 14 of chapter 144 of the acts of 2012, is hereby amended by striking out the fourth and fifth
 930 sentences.
- 931 SECTION 37. Section 2 of chapter 255D, as so appearing, is hereby further amended by932 striking out the ninth sentence.
- 933 SECTION 38. Section 3 of chapter 255D of the General Laws, as so appearing, is hereby
 934 amended by inserting after the first paragraph the following two paragraphs:—

The commissioner shall preserve a full record of each examination of a licensee including a statement of its condition. All records of investigations and reports of examinations by the commissioner, including workpapers, information derived from the reports or responses to the reports, and any copies thereof in the possession of any licensee under the supervision of the commissioner, shall be confidential and privileged communications, shall not be subject to subpoena and shall not be a public record under clause twenty-sixth of section 7 of chapter 4. For 941 the purpose of this paragraph, records of investigation and reports of examinations shall include 942 records of investigation and reports of examinations conducted by a financial regulatory agency 943 of the federal government and any other state, and of any foreign government which are 944 considered confidential by the agency or foreign government and which are in possession of the 945 commissioner. In any proceeding before a court, the court may issue a protective order to seal the 946 record protecting the confidentiality of any such record, other than any such record on file with 947 the court or filed in connection with the court proceeding, and the court may exclude the public 948 from any portion of the proceeding at which any such record may be disclosed. Copies of such 949 reports of examination shall be furnished to a licensee for its use only and shall not be exhibited 950 to any other person, organization or agency without prior written approval by the commissioner. 951 The commissioner may, in his or her discretion, furnish to regulatory agencies of the federal 952 government, of other states, or of foreign countries, and any law enforcement agency, the 953 information, reports, inspections and statements relating to the licensees under the 954 commissioner's supervision.

The commissioner, or the commissioner's examiners, or other assistants as the commissioner may designate, may summon the directors, officers or agents of a licensee, or any other witnesses, and examine them relative to the affairs, transactions and condition of the licensee, and, for that purpose, may administer oaths. Whoever, without justifiable cause, refuses to appear and testify when so required or obstructs the person making the examination in the performance of their duty, shall be punished by a fine of not more than \$1,000 or by imprisonment for not more than one year.

962 SECTION 39. Chapter 255D of the General Laws, as so appearing, is hereby amended by
 963 striking out section 7 as so appearing, and inserting in place thereof the following section:—

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964 Section 7. The commissioner may suspend or revoke any license issued pursuant to this965 chapter if the commissioner finds that:

966 (i) the licensee has violated any provision of this chapter or any rule or regulation967 adopted hereunder, or any other law applicable to the conduct of its business; or

(ii) any fact or condition exists which, if it had existed at the time of the original
application for the license, would have warranted the commissioner in refusing to issue the
license.

971 Except as provided in section eight, no license shall be revoked or suspended except after 972 notice and a hearing thereon pursuant to chapter thirty A.

A licensee may surrender a license by delivering to the commissioner written notice that
it thereby surrenders the license, but the surrender shall not affect the civil or criminal liability of
the licensee for acts committed before the surrender.

976 No revocation, suspension or surrender of any license shall impair or affect the obligation977 of any pre-existing lawful contract between the licensee and any person.

978 SECTION 40. Said chapter 255D of the General Laws, as so appearing, is hereby further
979 amended by striking out section 8, as so appearing, an inserting in place thereof the following
980 two sections:—

981 Section 8. (a) If the commissioner determines, after giving notice of and opportunity for a 982 hearing, that a licensee has engaged in or is about to engage in an act or practice constituting a 983 violation of a provision of this chapter or a rule, regulation or order hereunder, the commissioner may order the licensee to cease and desist from the unlawful act or practice and take affirmativeaction as in his or her judgment will effect the purposes of this chapter.

986 (b) If the commissioner makes written findings of fact that the public interest will be 987 irreparably harmed by delay in issuing an order under subsection (a) the commissioner may issue 988 a temporary cease and desist order. Upon the entry of a temporary cease and desist order, the 989 commissioner shall promptly notify, in writing, the licensee affected thereby that the order has 990 been so entered, the reasons therefor, and that within 20 days after the receipt of a written request 991 from the licensee, the matter will be scheduled for hearing to determine whether or not the 992 temporary order shall become permanent and final. If no hearing is requested and none is ordered 993 by the commissioner, the order shall remain in effect until it is modified or vacated by the 994 commissioner. If a hearing is requested or ordered, the commissioner, after giving notice of and 995 opportunity for a hearing to the licensee subject to the order, shall, by written finding of facts and 996 conclusions of law, vacate, modify or make permanent the order.

997 (c) No order under this section, except an order issued pursuant to subsection (b), may be
998 entered without prior notice of and opportunity for a hearing. The commissioner may vacate or
999 modify an order under this section upon finding that the conditions which required the order
1000 have changed and that it is in the public interest to so vacate or modify.

1001 Any order issued pursuant to this section shall be subject to review as provided in chapter 1002 thirty A.

Section 8A. The commissioner may enforce the provisions of this chapter, or restrain anyviolations thereof, by filing a civil action in any court of competent jurisdiction.

SECTION 41. Section 30 of chapter 255D of the General Laws, as so appearing, ishereby repealed.

SECTION 42. Chapter 255D of the General Laws, as so appearing, is hereby amended by
adding after section 31 the following two sections:—

1009 Section 32. (a) Whenever the commissioner finds that any licensee or exempt person 1010 under section two of this chapter has violated any provision of this chapter or any rule or 1011 regulation adopted thereunder, or any other law of the Commonwealth applicable to the conduct 1012 of the business of a sales finance company, the commissioner may, by order, in addition to any 1013 other action authorized under this chapter or any rule or regulation made thereunder, impose a 1014 penalty upon the person which shall not exceed \$5,000 for each violation, up to a maximum of 1015 \$100,000 for the violation plus the costs of investigation. The commissioner may impose a 1016 penalty which shall not exceed \$5,000 for each violation of this chapter, or any rule or regulation 1017 adopted thereunder, by a person other than a licensee or exempt person under section two of this 1018 chapter, plus the costs of investigation.

(b) In addition to any other action authorized under this chapter or any rule of regulation
made thereunder, whoever violates any provision of this chapter may be punished by
imprisonment for not more than 6 months. The penalty provision of this section shall be in
addition to, and not in lieu of, any other provision of law applicable to a licensee or other person
for violating section two or any rule or regulation made thereunder.

(c) Nothing in this section shall limit the right of any individual or entity who has been
injured as a result of any violation of this chapter by a licensee, or any person other than a

1026 licensee or exempt person under section two of this chapter, to bring an action to recover1027 damages or restitution in a court of competent jurisdiction.

1028 (d) Any findings or order issued by the commissioner pursuant to this section shall be1029 subject to review as provided in chapter thirty A.

1030 Section 33. (a) Whenever the commissioner determines that any person has, directly or 1031 indirectly, violated any section of this chapter or any rule or regulation adopted thereunder, 1032 applicable to the conduct of the business of a sales finance company; or any order issued by the 1033 commissioner under this chapter or any written agreement entered between the licensee and the 1034 commissioner; the commissioner may serve upon the person a written notice of intention:

1035 (1) to prohibit the person from performing in the capacity of a principal employee on
1036 behalf of any licensee for a period of time that the commissioner deems necessary;

1037 (2) to prohibit the person from applying for or obtaining a license from the commissioner
1038 for a period up to 36 months following the effective date of an order issued under subsection (b)
1039 or (c); or

(3) to prohibit the person from any further participation, in any manner, in the conduct of
the affairs of a sales finance company in Massachusetts or to prohibit the person from being
employed by, an agent of, or operating on behalf of a licensee under this chapter or any other
business which requires a license from the commissioner.

1044 (b) A written notice issued under subsection (a) shall contain a written statement of the 1045 facts that support the prohibition and shall give notice of an opportunity for a hearing to be held 1046 thereon. The hearing shall be fixed for a date not more than 30 days after the date of service upon 1047 the commissioner of the request for a hearing. If the person fails to submit a request for a hearing 1048 within 20 days of service of notice under subsection (a), or otherwise fails to appear in person or 1049 by a duly authorized representative, the party shall be deemed to have consented to the issuance 1050 of an order of prohibition in accordance with the notice.

(c) In the event of a consent under subsection (b), or if after a hearing the commissioner
finds that any of the grounds specified in the notice have been established, the commissioner
may issue an order of prohibition in accordance with subsection (a) as the commissioner finds
appropriate.

(d) An order issued under subsection (b) or (c) shall be effective upon service upon the person. The commissioner shall also serve a copy of the order upon the licensee of which the person is an employee or on whose behalf the person is performing. The order shall remain in effect and enforceable until it is modified, terminated, suspended, or set aside by the commissioner or a court of competent jurisdiction.

(e) Except as consented to in writing by the commissioner, any person who, pursuant to
an order issued under subsection (b) or (c), has been prohibited from participating in whole or in
part in the conduct of the affairs of a sales finance company in Massachusetts may not, while the
order is in effect, continue or commence to perform in the capacity of a principal employee, or
otherwise participate in any manner, if so prohibited by order of the commissioner, in the
conduct of the affairs of:

1066 (1) any licensee under this chapter;

1067 (2) any other business which requires a license from the commissioner; and

1068 (3) any bank, as defined under section one of chapter one hundred sixty-seven, or any1069 subsidiary thereof.

1070 SECTION 43. Section 8 of chapter 255E, as so appearing, is hereby amended by adding
1071 the following paragraph:—

1072 The commissioner, or the commissioner's examiners, or other assistants as the

1073 commissioner may designate, may summon the directors, officers or agents of a licensee, or any

1074 other witnesses, and examine them relative to the affairs, transactions and condition of the

1075 licensee, and, for that purpose, may administer oaths. Whoever, without justifiable cause, refuses

1076 to appear and testify when so required or obstructs the person making the examination in the

1077 performance of their duty, shall be punished by a fine of not more than \$1,000 or by

1078 imprisonment for not more than one year.