

**HOUSE . . . . . No. 3077**

**The Commonwealth of Massachusetts**

PRESENTED BY:

*Mary S. Keefe*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act restricting fine time sentences.

PETITION OF:

| NAME:                        | DISTRICT/ADDRESS:              | DATE ADDED:      |
|------------------------------|--------------------------------|------------------|
| <i>Mary S. Keefe</i>         | <i>15th Worcester</i>          | <i>1/20/2017</i> |
| <i>Michael J. Barrett</i>    | <i>Third Middlesex</i>         |                  |
| <i>Carmin L. Gentile</i>     | <i>13th Middlesex</i>          |                  |
| <i>Lori A. Ehrlich</i>       | <i>8th Essex</i>               |                  |
| <i>David M. Rogers</i>       | <i>24th Middlesex</i>          |                  |
| <i>Jack Lewis</i>            | <i>7th Middlesex</i>           |                  |
| <i>Daniel M. Donahue</i>     | <i>16th Worcester</i>          |                  |
| <i>James B. Eldridge</i>     | <i>Middlesex and Worcester</i> |                  |
| <i>Jason M. Lewis</i>        | <i>Fifth Middlesex</i>         |                  |
| <i>Michelle M. DuBois</i>    | <i>10th Plymouth</i>           |                  |
| <i>Marjorie C. Decker</i>    | <i>25th Middlesex</i>          |                  |
| <i>Aaron Vega</i>            | <i>5th Hampden</i>             |                  |
| <i>Mike Connolly</i>         | <i>26th Middlesex</i>          |                  |
| <i>Tricia Farley-Bouvier</i> | <i>3rd Berkshire</i>           |                  |
| <i>Ruth B. Balsler</i>       | <i>12th Middlesex</i>          |                  |
| <i>Denise Provost</i>        | <i>27th Middlesex</i>          |                  |
| <i>Paul R. Heroux</i>        | <i>2nd Bristol</i>             |                  |
| <i>Christine P. Barber</i>   | <i>34th Middlesex</i>          |                  |

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|--------------------------|-----------------------|--|
| <i>Daniel Cullinane</i>  | <i>12th Suffolk</i>   |  |
| <i>Kay Khan</i>          | <i>11th Middlesex</i> |  |
| <i>Kenneth I. Gordon</i> | <i>21st Middlesex</i> |  |
| <i>Natalie Higgins</i>   | <i>4th Worcester</i>  |  |
| <i>Jay R. Kaufman</i>    | <i>15th Middlesex</i> |  |
| <i>Byron Rushing</i>     | <i>9th Suffolk</i>    |  |
| <i>José F. Tosado</i>    | <i>9th Hampden</i>    |  |
| <i>David Paul Linsky</i> | <i>5th Middlesex</i>  |  |
| <i>Chris Walsh</i>       | <i>6th Middlesex</i>  |  |
| <i>John W. Scibak</i>    | <i>2nd Hampshire</i>  |  |
| <i>John J. Mahoney</i>   | <i>13th Worcester</i> |  |

**HOUSE . . . . . No. 3077**

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By Ms. Keefe of Worcester, a petition (accompanied by bill, House, No. 3077) of Mary S. Keefe and others relative to fine time sentences, so-called. The Judiciary.

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**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninetieth General Court  
(2017-2018)**  
\_\_\_\_\_

An Act restricting fine time sentences.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. Section 24(1)(a)(1) of chapter 90 of the General Laws, as appearing in the  
2   2014 Official Edition, is hereby amended by striking out the third sentence and inserting in place  
3   thereof the following sentence:-

4           The assessment shall be waived or reduced if it will cause a substantial financial hardship  
5   to the person or the family or dependents thereof.

6           SECTION 2. Section 24(1)(a)(1) of chapter 90 of the General Laws, as so appearing, is  
7   hereby further amended by striking out the fifth sentence and inserting in place thereof the  
8   following sentence:-

9           The assessment shall be waived or reduced if it will cause a substantial financial hardship  
10   to the person or the family or dependents thereof.

11 SECTION 3. Section 24(2)(a) of chapter 90 of the General Laws, as so appearing, is  
12 hereby amended by striking out the fourth sentence and inserting in place thereof the following  
13 sentence:-

14 The assessment shall be waived or reduced if it will cause a substantial financial hardship  
15 to the person or the family or dependents thereof.

16 SECTION 4. Section 24D of chapter 90 of the General Laws, as so appearing, is hereby  
17 amended by striking out, in lines 173 and 174, the words “cause a grave and serious hardship to  
18 such individual or to the family thereof,”, and inserting in place thereof the following words:-  
19 “cause a substantial financial hardship to the individual or the family or dependents thereof,”.

20 SECTION 5. Section 8(a) of chapter 90B of the General Laws, as so appearing, is hereby  
21 amended by striking out the sentence beginning on line 513 and inserting in place thereof the  
22 following sentence:-

23 The assessment shall be waived or reduced if it will cause a substantial financial hardship  
24 to the person or the family or dependents thereof.

25 SECTION 6. Section 144 of chapter 127 of the General Laws, as so appearing, is hereby  
26 amended by striking out, in line 3, the word “thirty”, and inserting in place thereof, the following  
27 word:- “ninety”.

28 SECTION 7. Chapter 127 of the General Laws is hereby amended by striking out section  
29 145, as appearing in the 2014 Official Edition, and inserting in place thereof the following  
30 section:-

31 Section 145. Commitment of persons for nonpayment of monies

32 (a) Justices of trial courts shall not commit a person to a prison or place of confinement  
33 solely for non-payment of monies owed if such person has shown by a preponderance of the  
34 evidence that the person is not able to pay without causing substantial financial hardship to the  
35 person or the family or dependents thereof. A court shall determine if a substantial financial  
36 hardship exists at a hearing, where it shall consider the person's employment status, earning  
37 ability, financial resources, living expenses, number of dependents, and any special  
38 circumstances that may have bearing on ability to pay.

39 (b) Justices of trial courts shall not commit a person to a prison or place of confinement  
40 solely for non-payment of monies owed if such a person was not offered counsel for the  
41 commitment portion of the case. A person deemed indigent for the purpose of the offer of  
42 counsel shall not be assessed a fee for such assistance.

43 (c) Justices of the trial courts shall consider alternatives to incarceration before  
44 committing a person to a prison or place of confinement solely for non-payment of a fine or a  
45 fine and expenses.

46 SECTION 8. Section 10 of chapter 209A of the General Laws, as so appearing, is hereby  
47 amended by striking out, in lines 6 through 8, the words "when the court finds that the person is  
48 indigent or that payment of the assessment would cause the person, or the dependents of such  
49 person, severe financial hardship.", and inserting in place thereof the following words: "when the  
50 court finds that the person is indigent or that payment of the assessment would cause substantial  
51 financial hardship to the person or the family or dependents thereof".

52 SECTION 9. Section 2A of chapter 211D of the General Laws, as so appearing, is  
53 hereby amended by striking out subsections (f), (g), and (h).

54 SECTION 10. Section 8 of chapter 258B of the General Laws, as so appearing, is hereby  
55 amended by striking out, in lines 38 through 40, the words “would impose a severe financial  
56 hardship upon the person against whom the assessment is imposed,”, and inserting in place  
57 thereof the following words: “would cause a substantial financial hardship to the person, or the  
58 family or dependents thereof, against whom the assessment is imposed.”.

59 SECTION 11. Section 47 of chapter 265 of the General Laws, as so appearing, is hereby  
60 amended by striking out the seventh sentence and inserting in place thereof the following  
61 sentence:-

62 If an offender establishes that such fees would cause a substantial financial hardship to  
63 the offender or the family or dependents thereof, the court may waive them.

64 SECTION 12. Section 30 of chapter 276 of the General Laws, as so appearing, is hereby  
65 amended by striking out, in lines 5 and 6, the words “except that upon a finding of good cause by  
66 the court the fee may be waived,”, and inserting in place thereof the following words: “except  
67 that the court may waive the fee upon a finding of good cause or a finding that such a fee would  
68 cause a substantial financial hardship to the person or the family or dependents thereof.”.

69 SECTION 13. Section 30 of chapter 276 of the General Laws, as so appearing, is hereby  
70 further amended by striking out, in line 11, the words “unless the judge finds that such person is  
71 indigent,”, and inserting in place thereof the following words: “unless the judge finds that the fee  
72 would cause a substantial financial hardship to the person or the family or dependents thereof.”.

73 SECTION 14. Section 87A of chapter 276 of the General Laws, as so appearing, is  
74 hereby amended by striking out the second paragraph and inserting in place thereof the following  
75 paragraph:-

76           The court shall assess upon every person placed on supervised probation, including all  
77 persons placed on probation for offenses under section 24 of chapter 90, but not including any  
78 person placed on supervised probation after release from prison or a house of correction, a  
79 monthly probation supervision fee, hereinafter referred to as "probation fee", in the amount of  
80 \$60 per month. Said person shall pay said probation fee once each month during such time as  
81 said person remains on supervised probation. The court shall assess upon every person placed on  
82 administrative supervised probation, except for persons placed on administrative supervised  
83 probation after release from a prison or a house of correction, a monthly administrative probation  
84 supervision fee, hereinafter referred to as "administrative probation fee", in the amount of \$45  
85 per month. Said person shall pay said administrative probation fee once each month during such  
86 time as said person remains on administrative supervised probation. Notwithstanding the  
87 foregoing, said fees shall not be assessed upon any person accused or convicted of a violation of  
88 section 1 or 15 of chapter 273, where compliance with an order of support for a spouse or minor  
89 child is a condition of probation.

90           SECTION 15. Section 87A of chapter 276 of the General Laws, as so appearing, is  
91 hereby amended by striking out, in lines 42 through 44, the words "undue hardship on said  
92 person or his family due to limited income, employment status, or any other factor.", and  
93 inserting in place thereof the following words: "substantial financial hardship for the person or  
94 the family or dependents thereof".

95           SECTION 16. Said section 87A of chapter 276 of the General Laws, as so appearing, is  
96 hereby further amended by striking out the sixth paragraph and inserting in place thereof the  
97 following paragraph:-

98           The court shall also assess upon every person assessed a supervised probation fee,  
99 including all persons placed on probation for offenses under section 24 of chapter 90, a monthly  
100 probationers' victim services surcharge, hereinafter referred to as "victim services surcharge", in  
101 the amount of \$5 per month. Said person shall pay said victim services surcharge once each  
102 month during such time as said person remains on supervised probation. The court shall assess  
103 upon every person assessed an administrative probation fee a monthly administrative  
104 probationer's victim services surcharge, hereinafter referred to as "administrative victim services  
105 surcharge" in the amount of \$5 per month. Said person shall pay said victim services surcharge  
106 once each month during such time as said person remains on administrative probation.

107           SECTION 17. Section 87A of chapter 276 of the General Laws, as so appearing, is  
108 hereby amended by striking out, in lines 86 through 88, the words "undue hardship on said  
109 person or his family due to limited income, employment status, or any other factor.", and  
110 inserting in place thereof the following words: "substantial financial hardship for the person or  
111 the family or dependents thereof".

112           SECTION 18. Section 1 of chapter 279 of the General Laws, as so appearing, is hereby  
113 amended by inserting after the fourth sentence, the following sentence:

114           When a person is sentenced to pay a fine of any amount, or is assessed fines, fees, costs,  
115 civil penalties, or other expenses at disposition of a case, the court shall inform that person that:  
116 (i) nonpayment of the fines, fees, costs, civil penalties, or expenses may result in commitment to  
117 a prison or place of confinement; (ii) payment must be made by a date certain; (iii) failure to  
118 appear at such date certain or failure to make the payment may result in the issuance of a default;



119 and (iv) if an inability to pay exists as the result of a change in financial circumstances or for any  
120 other reason, the person has a right to address the court on inability to pay.

121 SECTION 19. Section 6A of chapter 280 of the General Laws, as so appearing, is hereby  
122 amended by striking out the fourth sentence and inserting in place thereof the following  
123 sentence:-

124 The court or justice may in his discretion waive all or any part of said cost assessment,  
125 the payment of which would cause a substantial financial hardship to the person convicted or the  
126 family or dependents thereof.

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