## HOUSE . . . . . . . . . . . . . . . . No. 4483

### The Commonwealth of Massachusetts

#### PRESENTED BY:

#### Paul W. Mark and Stanley C. Rosenberg

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An act relative to the city of Greenfield charter.

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Paul W. Mark	2nd Berkshire	3/21/2018
Stanley C. Rosenberg	Hampshire, Franklin and Worcester	3/21/2018

## The Commonwealth of Massachusetts

In the One Hundred and Ninetieth General Court (2017-2018)

An act relative to the city of Greenfield charter.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:* 

1	SECTION 1. The charter of the city known as the town of Greenfield, which is on file in
2	the office of the archivist of the commonwealth as provided in section 12 of chapter 43B of the
3	General Laws, is hereby amended by striking out the text of the charter and inserting in place
4	thereof the following new text:-
5	"ARTICLE 1
6	INCORPORATION; SHORT TITLE; DEFINITIONS
7	SECTION 1-1: INCORPORATION
8	The inhabitants of the City of Greenfield, within the territorial limits established by law,
9	shall continue to be a municipal corporation, a body corporate and politic, under the name "City
10	of Greenfield."
11	SECTION 1-2: SHORT TITLE

12 This instrument shall be known and may be cited as the "City of Greenfield Home Rule13 Charter."

14	SECTION 1-3: DISTRIBUTION OF POWERS
15	The administration of the fiscal, and municipal affairs of the City of Greenfield, with the
16	government thereof, shall be vested in an executive/administrative branch headed by a Mayor,
17	and a legislative branch comprised of a City Council consisting of thirteen (13) members.
18	SECTION 1-4: POWERS OF THE CITY
19	Subject only to express limitations on the exercise of any power or function by a
20	municipal government in the Constitution or General Laws of the Commonwealth, it is the
21	intention and the purpose of the voters of Greenfield through the adoption of this Charter to
22	secure for themselves and their government all of the powers it is possible to secure as fully and
23	as completely as though each such power were specifically and individually enumerated herein.
24	SECTION 1-5: CONSTRUCTION
25	The powers of the City of Greenfield under this Charter are to be construed liberally in
26	favor of the City, and the specific mention of any particular power is not intended to limit the
27	general powers of the City as stated in section 1-4.
28	SECTION 1-6: INTERGOVERNMENTAL RELATIONS
29	Subject only to express limitations in the Constitution or General Laws of the
30	Commonwealth, Greenfield may exercise any of its powers or perform any of its functions, and
31	may participate in the financing thereof, jointly or in cooperation, by contract or otherwise, with

32	the Commonwealth or any agency or political subdivision thereof, or with the United States
33	government or any agency thereof.
34	SECTION 1-7: DEFINITIONS
35	Unless another meaning is clearly apparent from the manner in which the word is used,
36	the following words as used in this Charter shall have the following meanings:
37	(a) Charter The word "Charter" shall mean this Charter and any amendments to it
38	that may hereafter be adopted.
39	(b) Days The word "days" shall refer to business days, not including Saturdays,
40	Sundays and legal holidays when the time set is less than seven (7) days; when the time set is
41	seven (7) days or more, every day shall be counted. When the last day falls on a Saturday,
42	Sunday or legal holiday the period shall be extended to the end of the next day which is not a
43	Saturday, Sunday or legal holiday.
44	(c) Emergency The word "emergency" shall mean a sudden, unexpected,
45	unforeseen happening, occurrence, event or condition which necessitates immediate action.
46	(d) general laws The words "general laws" (all lower case letters) shall mean laws,
47	which apply alike to all cities and town, to all cities, or to a class of municipalities of which
48	Greenfield is a member. The City of Greenfield shall be governed by the general laws applicable
49	to cities.
50	(e) General Laws The words "General Laws" (used with initial capital letters) shall
51	refer to the General Laws of Massachusetts, a codification and revision of statutes enacted on

## 3 of 72

52 December 22, 1920, and including all amendments thereto subsequently adopted. The City of
53 Greenfield shall be governed by the General Laws applicable to cities.

(f) Library -- The word "library" shall mean the Greenfield Public Library, and any
branch or branches, which may be established thereof.

(g) Local Newspaper -- The words "local newspaper" shall mean a newspaper of
 general circulation in the City of Greenfield.

(h) Majority Vote -- The words "majority vote" shall mean a majority of those
present and voting, provided that a quorum of the body is present when the vote is taken, unless a
higher number is required by law.

(i) Multiple Member Body -- The words "multiple member body" shall mean any
City body consisting of two (2) or more persons and whether styled board, commission,
committee, subcommittee, or otherwise and however elected or appointed or otherwise
constituted.

(j) Quorum -- The word "quorum", unless otherwise required by law or this Charter,
shall mean a majority of the members of a multiple member body notwithstanding any
vacancies, which might then exist.

68 (k) City -- The word "City" shall mean the City of Greenfield.

69 (1) City Agency -- The words "City agency" shall mean any board, commission,
70 committee, department, division or office of the City government.

(m) City Bulletin Board -- The words "City Bulletin Board" shall mean the bulletin
board in the City Hall on which official City notices are posted and those at other locations

4 of 72

within the City which may from time to time be designated as City Bulletin Boards by ordinance,
or by other vote of the City Council.

(n) City Officer -- The words "City officer" when used without further qualification
or description, shall mean a person having charge of an office or department of the City who in
the exercise of the powers or duties of that position exercises some portion of the sovereign
power of the City.

79 (o) Voters -- The word "voters" shall mean registered voters of the City of80 Greenfield.

81 ARTICLE 2

#### 82 LEGISLATIVE BRANCH

83 SECTION 2-1: COMPOSITION; TERM OF OFFICE

(a) Composition - There shall be a City Council of thirteen (13) members, which
shall exercise the legislative powers of the City. Four (4) of these members, to be known as
"Councilors-at-Large," shall be nominated and elected by and from the voters at large. Nine (9)
of these members, to be known as "Precinct Councilors," shall be nominated and elected by the
voters in each precinct, one (1) such Precinct Councilor to be elected from each of the nine (9)
precincts into which the City is divided, in accordance with section 7-4.

90 (b) Term of Office – The term of office for City Councilors shall be for 4 years,
91 beginning on the first business day of January after the City Election, and until the City
92 Councilors' successors have been qualified.

93 (c) Eligibility - Any voter shall be eligible to hold the office of Councilor-at-Large. A
94 Precinct Councilor shall at the time of election be a voter of the precinct from which elected,
95 provided if any Precinct Councilor dies, resigns, or removes from his or her precinct, the
96 procedure for filling a vacancy shall apply.

97 SECTION 2-2: COUNCIL PRESIDENT

98 (a) Election and Term – As soon as practicable after the Councilors-elect have been
99 qualified following each City Election or on the first business day of the new year, the members
100 of the City Council shall elect from among its members a Council President who shall serve
101 during the ensuing year.

(b) Powers and Duties - The Council President shall preside at all meetings of the
City Council, regulate its proceedings and shall decide all questions of order. The Council
President shall appoint all members of all committees of the City Council, whether special or
standing. The Council President shall have the same powers to vote upon all measures coming
before the City Council as any other member of the City Council. The Council President shall
perform such other duties consistent with the office as may be provided by Charter, by ordinance
or by other vote of the City Council.

(c) Council Vice-President - The members of the City Council shall also elect from
among its members a Council Vice-president who shall serve as Acting President during the
temporary absence or disability of the Council President during the ensuing term of office. The
powers of an acting Council President shall be limited to only those powers of the president as
may be necessary to the conduct of the business of the City Council in an orderly and efficient
manner and which may not be delayed.

#### 115 SECTION 2-3: PROHIBITIONS

116	No member of the City Council shall hold any other City office or City employment for
117	which a salary or other emolument is payable from the City treasury. No former member of the
118	City Council shall hold any compensated appointed City office or City employment until one (1)
119	year following the date on which such former member's service on the City Council has
120	terminated. This provision shall not prevent a City officer or other City employee who has taken
121	a leave of absence in order to serve as a member of the City Council from returning to the same
122	office or other position of City employment held at the time such leave of absence commenced;
123	provided, however, no such person shall be eligible for any other municipal position until at least
124	one (1) year following the termination of service as a member of the City Council.
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126	SECTION 2-4: COMPENSATION; EXPENSES
127	(a) Salary - Each City Councilor may receive an annual salary as established by vote
128	of the City Council.
129	(b) If the City Council sets an annual salary by ordinance, the salary shall not take
130	effect until four (4) years after the effective date of the ordinance. (amended 1/5/2017)
131	(c) Expenses - Subject to appropriation, the Council members shall be entitled to
132	reimbursement of their actual and necessary expenses in the performance of their duties.
133	SECTION 2-5: GENERAL POWERS

Except as otherwise provided by general law or by this Charter, all legislative powers of the City shall be vested in the City Council, which shall provide for their exercise and for the performance of all duties and obligations imposed upon the City by law.

137 SECTION 2-6: EXERCISE OF POWERS; QUORUM; RULES

(a) Exercise of Powers - Except as otherwise provided by general law or by this
Charter, the legislative powers of the City Council may be exercised in a manner determined by
it.

(b) Quorum - The presence of seven (7) members shall constitute a quorum for the
transaction of business, but a smaller number may meet and adjourn from time to time. Except as
otherwise provided by general law or by this Charter the affirmative vote of seven (7) members
shall be required to adopt any ordinance or appropriation order.

145 (c) Rules of Procedure - The City Council shall from time to time adopt rules
146 regulating its procedures, which shall be in addition to the following:

147 1. Regular meetings of the City Council shall be held at a time and place fixed by
 148 ordinance.

149 2. Special meetings of the City Council shall be held at the call of the Council 150 President, or, on the call of any five (5) or more members, by written notice delivered in hand or 151 to the place of residence of each member and which contains a listing of the items to be acted 152 upon. Except in case of an emergency, of which the Council President shall be judge, such notice 153 shall be delivered at least forty-eight (48) hours in advance of the time set for such meeting. A 154 copy of the notice to members shall, forthwith, be posted upon the City bulletin board.

155	3.	All sessions of the City Council and of every committee or subcommittee thereof,
156	shall at all tin	nes be open to the public, unless another provision is made by law.

4. A full, accurate, up-to-date account of the proceedings of the City Council shall
be kept, which shall include a record of each vote taken, and which shall be made available with
reasonable promptness following each meeting.

- 160 5. Provision shall be made for a specific portion of time to be available, at all regular
  161 meetings of the City Council, for citizens to address the Council.
- 162 SECTION 2-7: ACCESS TO INFORMATION

(a) In General - The City Council may make investigations into the affairs of the City
and into the conduct and performance of any City agency and for this purpose may subpoena
witnesses, administer oaths and require the production of evidence.

(b) City Officers, Members of City Agencies, Employees - The City Council may
require any City officer, member of a City agency or City employee to appear before it to give
such information as the City Council may require in relation to the municipal services, functions,
powers, or duties which are within the scope of responsibility of such person and within the
jurisdiction of the City Council.

171 (c) Mayor - The City Council may require the Mayor to provide specific information 172 to it on any matter within the jurisdiction of the City Council. The City Council may require the 173 Mayor to appear before it, in person, to provide specific information on the conduct of any aspect 174 of the business of the City and to respond to written questions made available to the Mayor at the 175 time the demand to attend is made to the Mayor. The Mayor may bring to such meeting any assistant, department head or other City officer or employee the Mayor may deem necessary toassist in responding to the questions posed by the City Council.

(d) Notice - The City Council shall give not less than five (5) days notice to any
person it may require to appear before it under the provisions of this section. The notice shall
include specific questions on which the City Council seeks information and no person called to
appear before the City Council under this section shall be required to respond to any question not
relevant or related to those presented in advance and in writing. Notice shall be by delivery in
hand, or by registered or certified mail to the last known place of residence of any such person.

184 SECTIO

### SECTION 2-8: OFFICERS ELECTED BY CITY COUNCIL

185 City Auditor - The City Council may appoint a City Auditor to serve for a term of (a) 186 three (3) years and until a successor is chosen and qualified. The City Auditor shall perform a 187 legislative oversight and a post audit function and shall not be involved in the day-to-day 188 administrative detail of the financial operations of the City. The City Auditor shall have free 189 access to all books, accounts, bills and vouchers of the City and shall continuously review and 190 examine the same. The City Auditor shall make periodic reports thereon to the City Council, 191 with such frequency as the City Council by ordinance, by rule or by other vote may direct. All 192 officials of the City shall cooperate with the City Auditor in the performance of this oversight 193 function. The City Auditor shall have such other powers and duties, as may be provided by 194 Charter, by ordinance or by other vote of the City Council.

(b) City Clerk - The City Council shall elect a City Clerk to serve for a term of three
(3) years and until a successor is chosen and qualified. The City Clerk shall have the powers and
duties relating to the keeping of records and vital statistics, the regulation and conduct of

elections, the highway book and the issuance of licenses as are provided to City Clerks by
General Laws and such additional powers and duties as may be provided by General Laws, by
Charter, by ordinance or by other vote of the City Council.

(c) Clerk of the Council - The City Clerk shall be the Clerk of the City Council. The
Clerk of the Council shall give notice of its meetings to its members and to the public, keep the
minutes of its proceedings and perform such other duties as may be provided by ordinance or by
other vote of the City Council.

205 (d) Removal/Suspension - Any person elected by the City Council may be removed
206 or suspended by the City Council by the use of procedures substantially the same as those
207 contained in section 3-4(b).

208 SECTION 2-9: ORDINANCES AND OTHER MEASURES

209 (a) Emergency Ordinances - No ordinance shall be passed finally on the date it is
210 introduced, except in case of emergency involving the health or safety of the people or their
211 property.

No ordinance shall be regarded as an emergency ordinance unless the emergency is defined and declared in a preamble to the ordinance, separately voted upon and receiving the affirmative vote of at least 9 members of the City Council.

An emergency ordinance shall stand repealed on the sixty-first day following its adoption unless (1) an earlier date is specified in the measure; (2) a second emergency measure adopted in conformity with this section is passed extending it; or (3) a measure passed in conformity with the procedures for measures generally has been passed extending it. (b) Measures, In General - The City Council may pass a measure through all of its
stages at any 1 meeting, except proposed ordinances, appropriation orders and loan
authorizations, provided that no member of the City Council objects; provided, however, that if 3
members object, a vote on the measure shall be postponed to the next meeting of the City
Council.

On the first occasion that the question of adopting any measure is put to the City Council, except an emergency measure as defined in subsection (a), if 3 members object to the taking of a vote, the vote shall be postponed until the next regular or special meeting of the City Council. If when the matter is next taken up for a vote 5 members object to the taking of the vote, the matter shall be further postponed for not less than an additional 5 days. This procedure shall not be used more than once for any measure notwithstanding any amendments made to the original measure.

(c) Publication - For every proposed ordinance, appropriation order or loan
authorization, except emergency ordinances as provided in subsection (a), a complete summary
shall be published once in a local newspaper and in any additional manner as may be provided
by ordinance, at least 5 days before its final passage. After final passage, it shall be posted on the
City bulletin board and otherwise published as may be required by ordinance. The full text of all
proposed ordinances, appropriations order and loan authorizations shall be available in the office
of the City Clerk at least 5 days prior to final vote.

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#### 238 SECTION 2-10: COUNCIL REVIEW OF CERTAIN APPOINTMENTS

(a) The Mayor shall submit to the City Council the name of each person the Mayor
desires to appoint as a member of a multiple-member body. The City Council shall refer each

12 of 72

such name as is submitted to it to a standing committee of the City Council which shall
investigate each such candidate for appointment and shall make a report, with recommendations,
to the full City Council not less than seven (7) nor more than thirty (30) days following such
referral.

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(b) Appointments made by the Mayor shall become effective on the 35th day
following the date on which notice of the proposed appointment was filed with the Clerk of the
Council, unless the City Council shall within the said thirty (30) days vote to reject such
appointment. The votes of at least nine (9) members shall be necessary to reject an appointment
proposed by the Mayor. The question on rejection of any appointment made by the Mayor shall
not be subject to the procedure of Charter objection provided in section 2-9(b) of this Charter.

252 SECTION 2-11: FILLING OF VACANCIES

If a vacancy should occur in the Office of Precinct Councilor or Councilor at-large, within ninety (90) days prior to the next Annual City Election, it shall remain vacant until that election. Otherwise, the Council President with the advice of the committee chairs may fill that seat by appointing a person residing in that precinct (not applicable for those elected at-large) for which a vacancy exists, subject to a two-thirds vote of the Councilors present, to serve until the next Annual City Election, at which time a person shall be elected to fill the unexpired term.

259 ARTICLE 3

#### 260 EXECUTIVE BRANCH

# 261 SECTION 3-1: MAYOR: QUALIFICATIONS; TERM OF OFFICE;262 COMPENSATION

(a) Mayor, Qualifications - The Chief Executive Officer of the City shall be a Mayor,
elected by and from the voters of the City at large. Any voter shall be eligible to hold the office
of Mayor. The Mayor shall devote full time to the office and shall not hold any other elective
public office, nor shall the Mayor be actively engaged in any other business, occupation or
profession during the period of service as Mayor.

(b) Term of Office – The term of office of the Mayor shall be 4 years beginning on the
first business day of January following the City Election at which the Mayor was chosen and
until a successor is qualified.

271 (c) Compensation - The Mayor shall receive a minimum annual salary of \$70,000.

(d) Further compensation - The City Council shall, by ordinance, establish an annualsalary for the Mayor, which shall become effective immediately.

#### 274 SECTION 3-2: EXECUTIVE POWERS; ENFORCEMENT OF ORDINANCES

(a) The executive powers of the City shall be vested solely in the Mayor, and may be
exercised by the Mayor either personally or through the several City agencies under the general
supervision and control of the office of the Mayor. The Mayor shall cause the Charter, the laws,
the ordinances and other orders for the government of the City to be enforced, and shall cause a
record of all official acts of the executive branch of the City to be kept.

(b) The Mayor shall exercise a general supervision and direction over all City
agencies, unless otherwise provided by general law, by the Charter or by ordinance. Each City

agency shall furnish to the Mayor, forthwith upon request, any information, materials or
otherwise as the Mayor may request and as the needs of the office and the interest of the City
may require.

285 The Mayor shall be the chief procurement officer for the City responsible for (c) 286 buying, purchasing, renting, leasing, or otherwise acquiring all supplies and all services for all 287 departments and all activities of the City and including all functions that pertain to the obtaining 288 of a supply or a service, including description of requirements, selection and solicitation of 289 sources, preparation and award of all contracts and all phases of contract administration. The 290 Mayor may delegate all or any portion of such powers and duties to a subordinate officer, but no 291 such delegation shall in any way absolve the Mayor from the ultimate responsibility for all 292 procurement activities.

(d) The Mayor shall supervise, direct and be responsible for the efficient administration of all City activities and functions placed under the control of the Mayor by general law, by this Charter, by ordinance or otherwise. The Mayor shall be responsible for the efficient and effective coordination of the activities of all agencies of the City of Greenfield and for this purpose shall have the authority to call together for consultation, conference and discussion at all reasonable times all persons serving the City, whether elected directly by the voters, chosen by persons elected directly by the voters, or otherwise.

300 (e) The Mayor shall hold no other City office or City employment for which a salary
301 or other emolument is payable from the City treasury. No former Mayor shall hold any
302 compensated appointed City office or City employment until one (1) year following the date on
303 which such former Mayor's City service has terminated. This provision shall not prevent a City

#### 15 of 72

304 officer or other City employee who has taken a leave of absence in order to serve as Mayor from 305 returning to the same office or other position of City employment held at the time such leave of 306 absence commenced; provided, however, no such person shall be eligible for any other 307 municipal position until at least one (1) year following the termination of service as Mayor.

308 (f) The Mayor shall be, by virtue of office, a member of every multiple member body 309 of the City. The Mayor shall have a right, as such ex-officio member, to attend any meeting of 310 any multiple member body of the City, at any time, including, so called, executive sessions, to 311 participate in the discussions, to make motions and to exercise every other right of a regular 312 member of such body, but not including the right to vote.

313 SECTION 3-3: APPOINTMENTS BY THE MAYOR

314 (a) The Mayor shall appoint, subject to the review of such appointments by the City 315 Council as provided in section 2-10, all City officers, department heads and the members of 316 multiple-member bodies for whom no other method of appointment or selection is provided by 317 the Charter, excepting only persons serving under the School Committee, and persons serving 318 under the City Council. Except as may otherwise be required by the civil service law, and in this 319 Charter, appointments made by the Mayor shall be for indefinite terms. All persons categorized 320 as department heads shall, subject to the consent of the Mayor, appoint all assistants, 321 subordinates and other employees of the agency for which such person is responsible.

322 (b) All appointments and promotions made by the Mayor shall be made on the basis 323 of merit and fitness demonstrated by examination, past performance, or by other evidence of 324 competence and suitability. Each person appointed to fill an office or position shall be a person especially fitted by education, training and previous work experience to perform the duties of theoffice or position for which chosen.

327 (c) The Mayor shall appoint four (4) members of the Greenfield Redevelopment
328 Authority and Housing Authority, subject to confirmation by the City Council, consistent with
329 General Laws (MGL c. 121B, ~ 5).

330 (d) The Mayor shall appoint 5 members of the Board of Trustees for Soldiers'
331 Memorials, subject to confirmation by the City Council, consistent with section 105 of chapter
332 41 of the General Laws.

333 SECTION 3-4: REMOVAL OR SUSPENSION OF CERTAIN OFFICIALS

334 (a) City Officers and Department Heads - The Mayor may, in writing, remove or 335 suspend any City officer, or the head of any City department appointed by the Mayor, by filing a 336 written statement, with the City Clerk, setting forth in precise detail the specific reasons for such 337 removal or suspension. A copy of the written statement shall be delivered in hand, or mailed by 338 certified mail, postage prepaid, to the last known address of the said City officer, or head of a 339 department. The said City officer, or head of a department, may make a written reply by filing 340 such a reply statement, with the City Clerk, within ten (10) days following the date the statement 341 of the Mayor has been filed; but, such reply shall have no effect upon the removal or suspension 342 unless the Mayor shall so determine. The decision of the Mayor in suspending or removing a 343 City officer or a department head shall be final, it being the intention of this provision to vest all 344 authority and to fix all responsibility for such suspension or removal solely in the Mayor. The 345 removal shall take effect on the 30th day following the date of filing by the Mayor of the notice 346 of removal in the office of the City Clerk.

347 (b) Other City Employees - Unless some other procedure is specified in a collective 348 bargaining agreement or by the provisions of the Civil Service Law, a department head may 349 suspend or remove any assistant, subordinate or other employee of the agency for which such 350 person is responsible in accordance with the procedures established for suspension and removal 351 in the personnel ordinance. The decision of the department head to suspend or remove any 352 assistant, subordinate or other employee shall be subject to review by the Mayor. A person for 353 whom a department head has determined a suspension or removal is appropriate may seek 354 review of such determination by the Mayor by filing a petition for review, in the office of the 355 Mayor, in writing, within ten (10) days following receipt of notice of such determination. The 356 review by the Mayor shall follow the procedures established for suspension and removal in the 357 personnel ordinance. The decision of the Mayor shall be final, it being the intention of this 358 provision to vest all authority and to fix all responsibility for such suspension or removal solely 359 in the Mayor. Nothing in this section shall be construed to be a bar to any other review as may be 360 provided by general law.

#### 361 SECTION 3-5: TEMPORARY APPOINTMENTS TO CITY OFFICES

Whenever a vacancy, either temporary or permanent, occurs in a City office and the needs of the City require that such office be filled, the Mayor may designate the head of another City agency or a City officer or City employee, or some other person to perform the duties of the office on a temporary basis until such time as the position can be filled as otherwise provided by law, by the Charter or by ordinance. The Mayor shall file a certificate in substantially the following form, with the City Clerk, whenever a person is designated under this section: 368 "I designate (name of person) to perform the duties of the office of (designate office in 369 which vacancy exists) on a temporary basis until the office can be filled by (here set out the 370 regular procedure for filling the vacancy, or when the regular officer shall return). I certify that 371 said person is qualified to perform the duties which will be required and that I make this 372 designation solely in the interests of the City of Greenfield."

373 (signed) Mayor

Persons serving as temporary officers under the authority of this section shall have only those powers of the office as may be necessary to the conduct of the business of the City in an orderly and efficient manner and which may not be delayed. No acting City officer shall have authority to make any permanent appointment or removal from City service. No temporary appointment shall be for more than thirty (30) days and not more than two (2) renewals of a temporary appointment may be made when a permanent vacancy exists in the office.

#### 380 SECTION 3-6: COMMUNICATIONS; SPECIAL MEETINGS

381 Communications to the City Council - Within ten (10) weeks following the start (a) 382 of each fiscal year the Mayor shall submit to the City Council, and make available for public 383 distribution, a complete report on the financial and administrative activities of the City for the 384 preceding fiscal year. The Mayor shall, from time to time throughout the year, by written 385 communications, recommend to the City Council for its consideration such measures as, in the 386 judgment of the Mayor, the needs of the City require. The Mayor shall, from time to time 387 throughout the year, but at least quarterly, by written communications, keep the City Council 388 fully informed of the financial and administrative condition of the City and shall specifically 389 indicate in any such reports any fiscal, financial or administrative problems of the City.

(b) Special Meetings of the City Council - The Mayor may at any time call a special
meeting of the City Council, for any purpose, by causing a notice of such meeting to be delivered
in hand or to the place of business or residence of each member of the City Council. Such notice
shall, except in an emergency of which the Mayor shall be the sole judge, be delivered at least
forty-eight (48) weekday hours in advance of the time set and shall specify the purpose or
purposes for which the meeting is to be held. A copy of each such notice shall, forthwith, be
posted on the City bulletin board.

397 SECTION 3-7: APPROVAL OF MAYOR; EXCEPTION (VETO)

398 Every order, ordinance, resolution or vote adopted or passed by the City Council relative 399 to the affairs of the City, except memorial resolutions, the selection of City officers by the City 400 Council and any matters relating to the internal affairs of the City Council, shall be presented to 401 the Mayor for approval. If the Mayor approves of the measure the Mayor shall sign it; if the 402 Mayor disapproves of the measure, the Mayor shall return the measure, with the specific reason 403 or reasons for such disapproval attached thereto, in writing, to the City Council. The City 404 Council shall enter the objections of the Mayor on its records, and not sooner than ten (10) days, 405 nor after thirty (30) days from the date of its return to the City Council, shall again consider the 406 same measure. If the City Council, notwithstanding such disapproval by the Mayor, shall again 407 pass the order, ordinance, resolution or vote by a two-thirds vote of the full Council, it shall then 408 be deemed in force, notwithstanding the failure of the Mayor to approve the same. If the Mayor 409 has neither signed a measure nor returned it to the City Council within ten (10) days following 410 the date it was presented to the Mayor, the measure shall be deemed approved and in force.

411 SECTION 3-8: TEMPORARY ABSENCE OF THE MAYOR

(a) Acting Mayor - The Mayor shall, by a letter filed with the City Council and a
copy filed with the City Clerk, designate a qualified City officer or City employee to exercise the
powers and perform the duties of the office during the temporary absence of the Mayor for
periods of less than ten (10) business days and to serve only when the needs of the City require
and only to the extent necessary under the then circumstances.

Whenever, by reason of sickness, absence from the City or other cause, the Mayor shall be unable to perform the duties of the office for a period of ten (10) successive business days, or more, the president of the City Council shall be the acting Mayor. In the event of the absence or disability of the president of the City Council, the Vice-president of the City Council shall serve as acting Mayor.

422 (b) Powers of Acting Mayor - The acting Mayor shall have only those powers of the 423 Mayor as may be necessary to the conduct of the business of the City in an orderly and efficient 424 manner and which may not be delayed. The acting Mayor shall have no authority to make any 425 permanent appointment or removal from City service unless the disability of the Mayor shall 426 extend beyond sixty (60) days nor shall an acting Mayor approve or disapprove of any measure 427 adopted by the City Council unless the time within which the Mayor must act would expire 428 before the return of the Mayor. During any period in which any member of the City Council is 429 serving as acting Mayor, such Councilor shall not vote as a member of the City Council.

430 SECTION 3-9: VACANCY IN OFFICE OF MAYOR

431 (a) Special Election - If a vacancy in the office of Mayor occurs in the first 39 months
432 of the term for which the Mayor is elected, whether by reason of death, resignation, removal
433 from office, or otherwise, the City Council shall forthwith order a special election, to be held

within ninety (90) days following the date the vacancy is created, to fill such vacancy for thebalance of the then unexpired term.

(b) Council Election - If a vacancy in the office of Mayor occurs in the last nine (9)
months of the term for which the Mayor is elected, whether by reason of death, resignation,
removal from office, or otherwise, the president of the City Council shall become the Mayor.
Upon the qualification of the president of the City Council as the Mayor, under this section, a
vacancy shall exist on the City Council, which shall be filled in the manner provided in section
2-11.

(c) Powers, Term of Office - The Mayor elected under section 3-9(a) or (b) shall have
all the powers of the Mayor. A person elected pursuant to subsection (a), above, shall serve for
the balance of the term unexpired at the time of election to the office. A person chosen pursuant
to subsection (b), above, shall serve until the next regular election at which time the person then
elected shall serve as Mayor.

447 ARTICLE 4

#### 448 SCHOOL DEPARTMENT

#### 449 SECTION 4-1: SCHOOL COMMITTEE

(a) Composition, Term of Office - There shall be a School Committee, which shall
consist of seven (7) members. Six (6) of these members shall be nominated and elected by and
from the voters of the City at large. The Mayor shall serve, by virtue of office, as the seventh
member of the School Committee with all of the same powers and duties as the members elected
by the voters as School Committee members.

(b) Term of Office - The term of office for the 6 members of the school committee
elected by the voters shall be for 4 years each, with staggered terms, beginning on the first
business day of January after the City Election and continuing until the school committee
member's successor has been qualified.

459 (c) Eligibility - A School Committee member shall at the time of election be a voter.
460 If a School Committee member removes from the City during the term for which elected such
461 office shall immediately be deemed vacant and filled in the manner provided in section 4-6.

462 SECTION 4-2: SCHOOL COMMITTEE CHAIR

463 (a) Election and Term – As soon as practicable after the school committee members464 elect have been qualified following each City Election or on the first business day of the new
465 year, as provided in section 8-8, the school committee shall organize by electing 1 of its
466 members to serve as school committee chair and 1 of its members to serve as school committee
467 vice-chair for the ensuing year.

(b) Power and Duties - The School Committee chair shall preside at all meetings of
the School Committee, regulate its proceedings and shall decide all questions of order. The
School Committee chair shall appoint all members of all committees of the School Committee,
whether special or standing. The School Committee chair shall have the same powers to vote
upon all measures coming before the School Committee as any other member of the School
Committee. The School Committee chair shall perform such other duties consistent with the
office as may be provided by Charter, by ordinance or by other vote of the School Committee.

475 (c) Vice-Chair - The vice chair of the School Committee shall serve as acting chair
476 during the temporary absence or disability of the School Committee chair during the ensuing

477	term of office. The powers of an acting School Committee chair shall be limited to only those
478	powers of the chair as may be necessary to the conduct of the business of the School Committee
479	in an orderly and efficient manner and which may not be delayed.

480

**SECTION 4-3: PROHIBITIONS** 

481 No person elected as a School Committee member shall hold any other City office or 482 City employment for which a salary or other emolument is payable from the City treasury. No 483 former member of the School Committee shall hold any compensated appointed City office or 484 City employment until one (1) year following the date on which such member's service on the 485 School Committee has terminated. This provision shall not prevent a City officer or other City 486 employee who has taken a leave of absence in order to serve as a member of the School 487 Committee from returning to the same office or other position of City employment held at the 488 time such leave of absence commenced; provided, however, no such person shall be eligible for 489 any other municipal position until at least one (1) year following the termination of service as a 490 member of the School Committee.

491 SECTION 4-4: COMPENSATION; EXPENSES

492 (a) Salary - The members of the School Committee, excepting the Mayor, may493 receive an annual salary.

494 (b) Further salary - The members of the School Committee may receive such salary495 for their services as may from time to time be set by ordinance.

496 (c) Expenses - Subject to appropriation and to prior authorization, the School
497 Committee members shall be entitled to reimbursement of their actual and necessary expenses
498 incurred in the performance of their duties.

#### 499 SECTION 4-5: SCHOOL COMMITTEE POWERS AND DUTIES

500 The School Committee shall have all powers which are conferred on School 501 Committees by General Laws and such additional powers and duties as may be provided by the 502 Charter, by ordinance, or otherwise and not inconsistent with said grant of powers conferred by 503 General Laws. The powers and duties of the School Committee shall include the following:

(a) To elect a Superintendent of the Schools who shall be charged with the day-today administration of the school system, subject only to policy guidelines and directives adopted
by the School Committee and upon the recommendation of said Superintendent.

507 (b) To make all reasonable rules and regulations for the management of the public 508 school system and for conducting the business of the School Committee as may be deemed 509 necessary or desirable.

510 (c) To adopt and to oversee the administration of an annual operating budget for the 511 school department, subject to appropriation by the City Council.

512

#### 2 SECTION 4-6: FILLING OF VACANCIES

513 Filling of Vacancies by School Committee - Whenever a vacancy shall occur in the 514 office of School Committee member, the vacancy shall be filled by the remaining members of 515 the School Committee. Persons elected to fill a vacancy by the School Committee shall serve 516 only until the next regular election at which time the vacancy shall be filled by the voters and the

517	person chosen to fill such vacancy shall forthwith be sworn and shall serve for the remainder of
518	the unexpired term of the vacated seat. Persons serving as School Committee members under this
519	section shall not be entitled to have the words "candidate for re-election" printed against their
520	names on the election ballot. In the event of an impasse, the president of the City Council shall
521	have a vote.
522	ARTICLE 5
523	FINANCE AND FISCAL PROCEDURES
524	SECTION 5-1: FISCAL YEAR
525	The fiscal year of the City shall begin on the first day of July and shall end on the last
526	day of June, unless another period is required by general law.
527	SECTION 5-2: SCHOOL COMMITTEE BUDGET
528	(a) Public Hearing - At least twenty-one (21) days before the meeting at which the
529	School Committee is scheduled to vote on its final budget request, the School Committee shall
530	cause to be published in a local newspaper a general summary of its proposed budget. The
531	summary shall specifically indicate any major variations from the current budget and the reasons
532	for such changes. The notice shall further indicate the times and places at which complete copies
533	of the proposed budget are available for examination by the public, and it shall indicate the date,
534	time and place [not less than seven (7) nor more than fourteen (14) days following such
535	publication], when a public hearing will be held by the School Committee on the proposed
536	budget. The School Committee shall not take its final vote on its proposed budget until all

persons who desire to be heard concerning the budget proposal have had a reasonableopportunity to be heard.

(b) Submission to Mayor - The proposed budget adopted by the School Committee
shall be submitted to the Mayor at least twenty-one (21) days before the date the Mayor is
required to submit a proposed City budget to the City Council, to allow the Mayor sufficient time
within which to consider the effect the school department's requested appropriation will have
upon the total City operating budget the Mayor is required to submit to the City Council under
this article.

545 The action of the School Committee in adopting the proposed budget, following the 546 public hearing, shall be summarized and the results of a roll call vote taken on each amendment 547 to the proposed budget as may be offered shall be recorded.

548 SECTION 5-3: SUBMISSION OF BUDGET AND BUDGET MESSAGE

549 Not later than ninety (90) days before the start of the City 's fiscal year, the Mayor shall 550 submit to the City Council a proposed operating budget for the ensuing fiscal year with an 551 accompanying budget message and supporting documents. The Mayor shall simultaneously 552 provide for the publication in a local newspaper of a notice and a general summary of the 553 proposed budget. The summary shall specifically indicate any major variations from the current 554 operating budget and the reason for such changes. The notice shall further indicate the times and 555 places at which complete copies of the proposed operating budget for the City are available for 556 examination by the public.

557 SECTION 5-4: BUDGET MESSAGE

27 of 72

The budget message of the Mayor shall explain the budget for all City agencies both in fiscal terms and in terms of work programs. It shall outline proposed financial policies of the City for the ensuing fiscal year, describe important features of the budget, indicate any major variations from the current fiscal year in financial policies, expenditures and revenues together with the reasons for such changes, summarize the City's debt position and include other material as the Mayor deems desirable, or as may be required by the provisions of a City ordinance.

564

#### SECTION 5-5: THE BUDGET

565 The proposed operating budget shall provide a complete financial plan for all City funds 566 and City activities for the ensuing fiscal year. Except as may otherwise be required by general 567 law, or this Charter, it shall be in the form which the Mayor deems desirable or as a City 568 ordinance may require. In the presentation of the budget, the Mayor shall utilize modern 569 concepts of fiscal presentation so as to furnish an optimum level of information and the best 570 financial control. The budget shall show in detail all estimated income from the proposed 571 property tax levy and from all other sources and all proposed expenditures, including debt 572 service, for the fiscal year. The budget shall be arranged to show the actual and estimated income 573 and expenditures for the previous, current and ensuing fiscal years and shall indicate in separate 574 sections:

Proposed expenditures for current operations during the ensuing fiscal year,
 detailed by City agency and position, in terms of work programs, and the method of financing
 such expenditures;

578 2. Proposed capital expenditures during the ensuing fiscal year, detailed by City 579 agency, and the proposed method of financing each such capital expenditure;

#### 28 of 72

580 3. The relationship of each proposed capital expenditure to the capital improvement
581 program required to be submitted under section 5-10; and

582 4. Estimated surplus revenue and free cash at the end of the current fiscal year,
583 including estimated balances in any special accounts established for specific purposes.

584 SECTION 5-6: ACTION ON THE BUDGET

(a) Review – The City Council shall consider, in open public meetings, the detailed
expenditures proposed for each City agency and may confer with representatives of each such
agency in connection with its review and consideration. The City Council may require the
Mayor or any other City agency to furnish it with such additional information as it may deem
necessary to assist it in its review and consideration of the proposed operating budget.

(b) Public Hearing - Not less than 5 days before it is scheduled to vote on its final
budget request, the City Council shall publish a summary of the proposed budget stating the
time and place in which a public hearing on the proposed operating budget as submitted by the
Mayor will be held.

(c) Action by City Council - The City Council shall adopt the budget, with or without amendments, within 60 days after it receives the proposed budget. In amending the budget, the City Council may increase or decrease amounts and expenditures as allowed under section 32 of chapter 44 of the General Laws. If the City Council fails to take any action with respect to any item in the proposed budget within 60 days after it receives the proposed budget, such amount shall, without any action by the City Council, become a part of the appropriations for the ensuing fiscal year and shall be available for the purposes specified. (a) Intradepartmental Transfers - With the approval of the Mayor, funds appropriated
for one (1) line item within the appropriation made for a particular municipal agency may be
transferred to another line item within the same municipal agency. Whenever such a transfer is
authorized by the Mayor, notice of the transfer and the circumstances under which such transfer
was deemed advisable shall be filed with the Clerk of the City Council.

607 (b) Interdepartmental Transfers - With the approval of the City Council, funds
608 appropriated to the use of 1 municipal agency may be transferred to the use of another municipal
609 agency as provided in this section.

610 The City Council may, by majority vote, on recommendation of the Mayor, transfer 611 within the last 2 months of a fiscal year or during the first 15 days of a new fiscal year to apply to 612 the previous fiscal year, an amount appropriated for the use of any department; provided, 613 however, that no transfer shall be made at any other time of any amount appropriated for the use 614 of a City department to the appropriation for any other department except by a 2/3 vote of the 615 City Council; and provided further, that the City Council shall, by ordinance, provide a 616 procedure governing such requests, which shall include at least 2 readings and a public hearing 617 by the City Council and it shall specify the circumstances under which notice by publication in a 618 newspaper shall be required. A request for a transfer of funds from 1 municipal agency to 619 another shall be made by the Mayor, in writing, to the City Council shall include a statement 620 setting forth the reason the additional funds are needed by the agency to which it is proposed 621 they be transferred. The request shall be accompanied by a certificate, signed by the finance

director, accountant and head of the agency from which the appropriation is proposed to betaken, that such transfer will not prevent that agency from performing its vital functions.

The City Council shall hold a public hearing prior to its approval. Notice of the hearing shall be posted or published at least 5 days prior to the vote in accordance with the City ordinance governing such requests.

(c) Appropriation - Whenever the Mayor shall submit to the City Council a request
for a new appropriation of any sum of money, either a supplement to some item in the annual
operating budget or for an item, or items, not included in the annual operating budget as adopted,
the City Council shall not act upon such request until it has (1) given public notice of the request,
and (2) held a public hearing concerning such request. The City Council shall, by ordinance,
determine the level of appropriation request above which amount newspaper publication will be
required and below which amount posting on the City bulletin boards will be sufficient.

634

#### 34 SECTION 5-8: ALLOTMENTS

635 On or before August first of each year, or within ten (10) days after the approval (a) 636 of the City Council and the Mayor of the annual appropriation order for such fiscal year, 637 whichever shall occur later, the City officials in charge of departments or agencies, including the 638 Superintendent of Schools for the school department, shall submit to the Chief Financial Officer, 639 with a copy to the City Clerk, in such form as the Chief Financial Officer may prescribe, an 640 allotment schedule of the appropriations of all categories included in said budget, indicating the 641 amounts to be expended by the department or agency for personnel and for every other budget 642 category during each of the fiscal quarters of said fiscal year, or such shorter time periods as the 643 Mayor or Chief Financial Officer may prescribe.

(b) Whenever said Chief Financial Officer determines that any department or agency, including the school department, will exhaust or has exhausted its quarterly or shorter time period allotment and any amounts unexpended in previous periods, he shall give notice in writing to such effect to the department head, the Mayor, the City Attorney, and to the City Clerk who shall forthwith transmit the same to the City Council. Upon such a determination and notice thereof, said Chief Financial Officer shall provide such officers additional reports on at least a monthly basis indicating the status of such accounts.

(c) The Mayor, within seven (7) days after receiving such notice, shall determine whether to waive or to enforce such allotment. If the allotment for such period is waived or is not enforced, as provided above, the department or agency head shall reduce the subsequent period allotments appropriately. If the allotment for such period is enforced or not waived, thereafter the department, on such a schedule to be approved by the Mayor and Chief Financial Officer, shall so adjust expenditures to eliminate the deficit. All actions, notices, and decisions provided for in this section shall be transmitted to the City Council and the City Clerk within seven (7) days.

658 (d) No expenses earned or accrued, within any department, shall be changed to or 659 paid for such department's or agency's allotment of a subsequent period without approval by the 660 Mayor, except for subsequently determined retroactive compensation adjustments, approval of a 661 payroll for payment of wages, or salaried or other personnel expenses. If the continued payment 662 of wages, salaries or other personal expenses is not approved in a period where a department 663 head has exhausted the period allotment or allotments as specified above, or, in any event if a 664 department has exceeded its appropriation for a fiscal year, the City shall have no obligation to 665 pay such personnel cost or expense arising after such allotment or appropriation has been 666 exhausted.

# 667 SECTION 5-9: PERSONAL LIABILITY FOR EXPENDITURES IN EXCESS OF668 APPROPRIATIONS

(a) No official of the City of Greenfield, except in the case of an emergency
involving the health and safety of the people or their property, shall intentionally expend in any
fiscal year any sum in excess of the appropriations duly made in accordance with law, nor
involve the City in any contract for the future payment of money in excess of such
appropriations. It is the intention of this section that the provisions of MGL c. 44, ~ 31, shall be
strictly enforced.

(b) Any official who violates the provisions of this section shall be personally liable
to the City for any amounts so expended to the extent the City does not recover such amounts
from the person to whom such sums were paid.

#### 678 SECTION 5-10: CAPITAL IMPROVEMENT PROGRAM

(a) The Mayor shall submit a capital improvement program to the City Council at
least one hundred twenty (120) days before the start of each fiscal year. The capital improvement
program shall be based on material prepared by the capital improvement program committee
established by ordinance. It shall include:

683 1. A clear and concise general summary of its contents;

A list of all capital improvements proposed to be undertaken during the next
ensuing five (5) years, with supporting information as to the need for each capital improvement;
cost estimates, methods of financing and recommended time schedules for each improvement;
and,

688 3. The estimated annual cost of operating and maintaining each facility and piece of689 major equipment involved.

(b) This information is to be annually revised by the Mayor with regard to the capitalimprovements still pending or in the process of being acquired, improved or constructed.

692 SECTION 5-11: INDEPENDENT AUDIT

693 The City Council shall annually provide for an outside audit of the books and accounts 694 of the City to be made by a certified public accountant, or a firm of certified public accountants, 695 who have no personal interest, direct or indirect, in the fiscal affairs of the City or any of its 696 officers. The Mayor shall annually provide to the City Council a sum of money sufficient to 697 satisfy the estimated cost of conducting the audit as presented to the Mayor, in writing, by the 698 City Council. The award of a contract to audit shall be made by the City Council, on or before 699 September fifteenth of each year. The City Council shall coordinate the work of the individual or 700 firm selected with the municipal officials. The report of the audit shall be filed in final form with 701 the City Council not later than March first in the year following its award.

702 ARTICLE 6

#### 703 ADMINISTRATIVE ORGANIZATION

#### 704 SECTION 6-1: ORGANIZATION OF CITY AGENCIES

(a) The organization of the City into operating agencies for the provision of services
and the administration of the government may be accomplished through either of the methods
provided in this article.

(b) Ordinances - Subject only to express prohibitions in a general law or the
provisions of this Charter, the City Council may, by ordinance, reorganize, consolidate, create,
merge, divide or abolish any City agency, in whole or in part; establish such new City agencies
as it deems necessary or advisable, determine the manner of selection, the term of office and
prescribe the functions of all such entities; provided, however, that no function assigned by this
Charter to a particular City agency may be discontinued, or assigned to any other City agency,
unless this Charter specifically so provides.

715 (c) Administrative Code - The Mayor may from time to time prepare and submit to 716 the City Council plans of organization or reorganization which establish operating divisions for 717 the orderly, efficient or convenient conduct of the business of the City. Whenever the Mayor 718 prepares such a plan the Mayor shall hold one (1) or more public hearings on the proposal giving 719 notice by publication in a local newspaper, which notice shall describe the scope of the proposal 720 and the time and place at which the hearing will be held, not less than seven (7) nor more than 721 fourteen (14) days following said publication. Following such public hearing, the proposal, 722 which may have been amended subsequent to the public hearing, shall be submitted to the City 723 Council by the Mayor. An organization or reorganization plan shall become effective at the 724 expiration of sixty (60) days following the date on which the proposal is submitted to the City 725 Council unless the City Council shall, within said sixty (60) days, by a majority vote, vote to 726 disapprove the plan. The City Council may vote only to approve or to disapprove the plan and 727 may not vote to amend or to alter it. The Mayor may, through the administrative code, and 728 subject only to express prohibitions in a general law, or this Charter, reorganize, consolidate or 729 abolish any City agency, in whole or in part; establish such new City agencies as is deemed 730 necessary to the same extent as is provided in subsection (b), above, for ordinances; and for such

731 purpose transfer the duties and powers and, so far as is consistent with the use for which the 732 funds were voted by the City, transfer the appropriation of one City agency to another; provided, 733 however, that no function assigned by this Charter to a particular City agency may be 734 discontinued or, assigned to any other City agency unless this Charter specifically so provides. 735 Every organization or reorganization plan submitted by the Mayor pursuant to this 736 provision shall contain a proposed ordinance which sets out, in detail, such amendments, 737 insertions, revisions, repeals or otherwise of existing ordinances as may be necessary to 738 accomplish the desired reorganization. Such reorganization plan and proposed ordinance shall be 739 accompanied by a message of the Mayor, which explains the benefits expected to ensue if the 740 plan is adopted.

741 SECTION 6-2: MERIT PRINCIPLE

All appointments and promotions of City officers and employees shall be made on the basis of merit and fitness demonstrated by examination, or by other evidence of competence and suitability.

745 SECTION 6-3: DEPARTMENT OF MUNICIPAL FINANCE

(a) Establishment, Scope - There shall be a Department of Municipal Finance
responsible for the performance of all of the fiscal and financial activities of the City. The
Director of Municipal Finance shall assume all of the duties and responsibilities related to
municipal finance activities which prior to the adoption of the Home Rule Charter were
performed by or under the authority of the City Accountant, the City Treasurer, the City
Collector, and the Board of Assessors; and it may have such additional powers, duties and
responsibilities with respect to municipal finance related functions and activities as the City

from time to time provide, by ordinance. So much of the powers of a chief procurement officer
which the Mayor does not personally exercise, shall be assigned to the Department of Municipal
Finance. All activity by the Mayor acting as a Chief Procurement Officer shall be processed
through the Department of Municipal Finance.

757 (b) Director of Municipal Finance - The Department of Municipal Finance shall be 758 under the direct control and supervision of a Director of Municipal Finance who shall be 759 appointed by and who shall be responsible to the Mayor. The Mayor shall also appoint the 760 person, or persons, performing the duties of City Collector and City Treasurer. The Director of 761 Municipal Finance shall be a person especially fitted by education, experience and training to 762 perform the duties of the office. The Director of Municipal Finance shall be responsible for the 763 supervision and coordination of all activities of the Department of Municipal Finance in 764 accordance with General Laws, City bylaw, administrative code and rules and regulations. The 765 Director of Municipal Finance shall serve, as the Mayor may from time to time specify, as the 766 City Treasurer, City Collector, Treasurer-Collector or City Accountant.

#### 767

## SECTION 6-4: DEPARTMENT OF PLANNING AND DEVELOPMENT

(a) Establishment, Scope - There shall be a Department of Planning and Development
responsible for the coordination of all the planning and development related activities of the
City. The Director of Planning and Development shall be responsible for the coordination of all
of the duties and responsibilities related to planning and development activities which prior to
the adoption of the Home Rule Charter were performed by or under the authority of the Planning
Board, Board of Appeals, and the Conservation Commission; and it may have such additional
powers, duties and responsibilities with respect to the coordination of planning and development

related functions and activities as the City may from time to time provide, by ordinance, and
which may include the coordination of all land acquisition and land management proposals,
economic development planning, the preparation of a comprehensive or master plan and
maintenance of a centralized source of records, reports, statistical data and other planning and
development related materials.

780 (b) Director of Planning and Development - The Department of Planning and 781 Development shall be under the direct control and supervision of a Director of Planning and 782 Development who shall be appointed by and who shall be responsible to the Mayor. The Director 783 of Planning and Development shall be a person especially fitted by education, experience and 784 training to perform the duties of the office. The Director of Planning and Development shall be 785 responsible for the supervision and coordination of all activities of the Department of Planning 786 and Development in accordance with General Laws, City ordinances, administrative code and 787 rules and regulations.

# 788 SECTION 6-5: ASSISTANT TO THE MAYOR FOR ECONOMIC DEVELOPMENT789 AND MARKETING

The Mayor may appoint an Assistant for Economic Development and Marketing for an indefinite period term whose function it is to promote the economic development and marketing of the City of Greenfield in accordance with the direction of the Mayor.

- 793 SECTION 6-6: DEPARTMENT OF CENTRAL MAINTENANCE
- There shall be a Department of Central Maintenance consistent with the Central
  Maintenance Committee's recommendations as provided by ordinance.

# 796 SECTION 6-7: PLANNING AND CONSTRUCTION OF MUNICIPAL BUILDINGS797 AND OTHER FACILITIES

798 (a) Compensation, Mode of Appointment and Term of Office - There shall be a 799 Planning and Construction Committee (which may be referred to as the "Planning and 800 Construction Committee") consisting of seven (7) members. Six (6) of the committee members 801 shall be appointed by the Mayor for terms of three (3) years each so arranged that the term of 802 two (2) members shall expire each year. In making appointments to the committee, the Mayor 803 shall seek persons having experience in the fields of architecture, engineering, construction, real 804 estate, or law. The seventh member of the committee shall be designated, annually, by the 805 School Committee and may, be a member of the School Committee.

(b) Powers and Duties - The Planning and Construction Committee shall be
responsible for monitoring the physical condition of all municipal buildings and other facilities.
The committee shall meet from time to time with representatives of municipal agencies to
evaluate the need for additions, renovations, or remodeling of any existing building or facility or
for the construction of new buildings or other facilities. The committee shall file written reports,
at least annually, with the Mayor in which, it shall make recommendations as to the need for any
project or projects.

813 Whenever any construction work on any municipal building or other facility is 814 authorized, the Planning and Construction Committee shall be responsible for all work in 815 connection with the project including site planning, surveying, engineering studies, architectural 816 plans and specifications and the supervision of construction.

## 817 SECTION 6-8: DEPARTMENT OF HUMAN RESOURCES

818 Establishment, Scope - There shall be a Department of Human Resources, which (a) 819 shall be responsible for all personnel and employee-related functions and activities of the City 820 government and its administration. The Department of Human Resources shall assume all of the 821 duties and responsibilities related to human resources activities which, prior to the adoption of 822 the Home Rule Charter, were performed by or under the authority of the City Accountant, the 823 City Treasurer, and the heads of City agencies; and it may have such additional powers, duties 824 and responsibilities with respect to human resources related functions and activities as the City 825 may from time to time provide, by ordinance. The Department of Human Resources may, at the 826 request of the School Committee, perform any of the same services for employees of the school 827 department as it provides for City employees generally.

828 The functions of the Department of Human Resources shall include the following:

Plan, administer and direct all phases of all municipal personnel plans and
 collective bargaining agreements, including job description, position classification, sick and
 vacation day administration, accident prevention programs, employee grievance procedures,
 physical examination processing, testing, review and evaluation of work records and all other
 record keeping related to City employees.

834 2. Develop new and revised personnel policies and practices to maintain and keep835 current the existing high standards for municipal personnel.

836 3. Review and evaluate all requests for new or additional personnel made by City837 agencies and make recommendations to the Mayor.

4. Advise and assist all agency heads and employees in all aspects of municipal
personnel matters including recruitment, promotion, transfer, training, wages, insurance and
other benefits of employment.

(b) Director of Human Resources - The department shall be headed by a Director of
Human Resources appointed by the Mayor and who shall be responsible to the Mayor. The
Director of Human Resources shall be a person especially fitted by education, experience and
training to perform the duties of the office. The Director of Human Resources shall be
responsible for the supervision and coordination of all activities of the Department of Human
Resources in accordance with General Laws, City ordinances, administrative code and rules and
regulations.

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## SECTION 6-9: BOARD OF LICENSE COMMISSIONERS

849 (a) There shall be a Board of License Commissioners which shall have the power to 850 issue licenses for inn-holders or common victuallers, have the powers of a Licensing Board 851 appointed under MGL c. 138, § 4, and to be the licensing authority for the purposes of Chapter 852 138 and Chapter 140 of the General Laws and which shall have all of the other powers with 853 respect to licenses which prior to the adoption of the Home Rule Charter were exercised by the 854 Board of Selectmen. The Board of License Commissioners may grant licenses relating to 855 alcoholic beverages under Chapter 138 of the General Laws and those licenses under Chapter 856 140 of the General Laws which are not, by the provisions of said chapter, placed within the 857 jurisdiction of another municipal officer or agency, and it shall have all the powers and duties of 858 a licensing authority under said chapters.

(b) The Board of License Commissioners shall consist of five (5) voters appointed by
the Mayor for terms of three (3) years, beginning on the first business day of July. No person
while a member of the Board of License Commissioners shall have any connection, directly or
indirectly, with the sale or distribution of alcoholic beverages in any form.

863 SECTION 6-10: RECREATION COMMISSION

There shall be a Board of Recreation Commissioners consisting of five (5) members and two (2) alternates appointed by the Mayor and approved by the City Council, serving staggered three-year terms. The Board of Recreation Commissioners shall act in an advisory capacity to the Mayor. Any vacancy of a regular member of the Recreation Commission shall be filled by the appointment of an alternate member by the Mayor.

869 SECTION 6-11: PUBLIC SAFETY COMMISSION

(a) There shall he a Public Safety Commission consisting of five (5) members, all of
whom shall be residents and registered voters of the City, appointed by the Mayor subject to
provisions of section 2-10.

(b) At the first meeting in each fiscal year, the commission shall elect a chairperson,
vice chairperson and secretary and the secretary shall keep a record of its meetings. (Amended
1/5/2017)

876 (c) The members shall serve 3-year staggered terms. Commission members shall serve877 without compensation.

878 (d) Powers and Duties: The commission shall assist the Mayor in the supervision and879 oversight of the police and fire departments, including the coordination of the administration of

both departments with one another, and with other City departments and agencies by makingrecommendations to the Mayor concerning.

882 1. Setting priorities within said departments;

2. The annual operating budgets of both departments, after the Mayor and
commission have met with the chiefs to discuss the proposed budgets;

3. The capital budget requests of both departments, after the Mayor and the
commission have met with the chiefs to discuss the requests, provided, however, that
commission members may only inspect the departments on an annual basis in connection with
the budget review or in relation to a written complaint from the public. (Inspections shall be
made only after approval from the chief has been obtained to insure it will not unduly disrupt
department operations.)

891

4. Final interviews for appointments and promotions of officers and men and women, in the police and fire department, shall be conducted by the commission and the chief. The chief shall submit his recommendations to the commission and the commission, if it does not agree with said recommendations, shall submit written reasons for not concurring with said recommendations to the Mayor. Appointments and promotions of public safety personnel shall be made in accordance with Civil Service Law and General Laws, and local hiring policy requirements as defined by the Mayor, respectively.

899

(e) The commission shall review written complaints made by the public concerning:

900 The operation of the police and fire departments, and the conduct of employees of both901 departments.

All written complaints received shall be forwarded to the chief of the department to which they relate and the chief shall investigate or cause to be investigated said complaints and submit his findings and recommendations, in connection therewith, that he deems appropriate.

The commission shall adopt such rules and regulations, consistent with this ordinance, the civil service statute and police and fire collective bargaining agreements, as it deems necessary to establish procedures to be followed in filing of written complaints by the public, investigating complaints and holding hearings concerning complaints made to it regarding the operation of the police or fire department and the conduct and officers and employees of each department. Citizen complaints shall be considered part of the employee's personnel file.

911 The commission shall apply the principle of progressive discipline, except those instances 912 where more severe punishment is warranted.

913 (f) Meetings.

914 1. The Commission shall meet on a regular basis.

915 2. Special meetings may be called by the Mayor, Chairman of the Commission or916 majority vote of the Commission,

- 917 3. Minutes shall be kept of all public meetings,
- 918 4. The Commission may establish its own rules of procedure including those
- 919 governing the conduct of its meetings.

(g) In the event of a vacancy, the Mayor shall make an appointment for the balance ofsaid term subject to City Council approval pursuant to section 2-10.

(h) No member of the Commission shall be an employee of the police department or
fire department, nor shall any member of his or her family be an employee or retired member of
the police or fire department within sixty (60) months of his or her retirement date.

925 "Family member" shall mean father, mother, spouse, child, stepchild, grandchild, brother,
926 sister, bother-in-law, sister-in-law, nephew, and niece.

927 (i) Commission members shall be special municipal employees.

## 928 SECTION 6-12: LIBRARY TRUSTEE

(a) There shall be a Board of Trustees of the Greenfield Public Library which shall
consist of seven (7) persons appointed by the Mayor, with approval by the City Council, for a
term of three (3) years so arranged that the terms shall be staggered.

932 (b) The Board of Trustees of the Public Library shall set policies that affect the 933 internal operations of the L ibrary. The Board shall have the custody and management of the 934 Library and reading rooms and of all property, including Library trust funds, of the City Library 935 devoted to Library purposes, subject to the following conditions: all funds raised or appropriated 936 by the City for the support and maintenance of the Library shall be expended under the direction 937 of the said Board subject to the approval of the Mayor. The Mayor, Library Director, and the 938 Chairperson of the Library Trustees shall consult each other prior to the submission of the 939 Library budget to the Mayor for appropriation.

940 (c) The Mayor shall, in addition, have the following powers and duties to appoint the
941 Director upon the recommendation of the Board of Trustees and such Director shall be in charge
942 of the day-to-day operations of the Library, subject to the personnel policies of the City and the
943 Direction of the Board of Trustees.

944 (d) The Director shall, in addition, have the following powers and duties:

To appoint all other officers and employees connected with the Library upon the
 approval of the Mayor within the limits established by collective bargaining agreements or
 otherwise, to fix their salaries, define their duties, make rules concerning their tenure of office
 and to discharge them.

949 2. To make all reasonable rules and regulations for the operation and management of950 the Library in consultation with the Mayor.

(e) The Board of Trustees of the Public Library shall, in all matters of general
municipal policy and procedures, be subject to policy directives designed to achieve uniformity
and better administrative control as may from time to time be issued by the Mayor.
Responsibility for the ordinary maintenance of library buildings and grounds may be transferred
to a City Central Maintenance Department by ordinance adopted by the City Council. The Board

of Trustees of the Public Library shall have all the other powers and duties as may be provided

- 957 by General Law, by Charter, by ordinance or otherwise.
- 958 SECTION 6-13: ZONING BOARD OF APPEALS

(a) There shall be a Zoning Board of Appeals consisting of five (5) members and two
(2) alternates appointed by the Mayor, approved by City Council for staggered terms of three (3)
years.

962 (b) The Zoning Board of Appeals shall have all powers which are conferred on
963 zoning boards of appeal by the General Laws and such additional powers and duties as may be
964 provided by this Charter, by ordinance or otherwise.

965 (c) Any vacancy of a regular member of the Zoning Board of Appeals shall be filled966 by the appointment of an alternate member by the Mayor.

967 SECTION 6-14: BOARD OF ASSESSORS

(a) There shall be a Board of Assessors consisting of three (3) members, one (1)
appointed by the Mayor for an indefinite term, who would act as "chief assessor" and two (2)
elected at large by the voters, for staggered terms of 4 years.

971 (b) The Board of Assessors shall have all powers which are conferred on Board of
972 Assessors by the General Laws and such additional powers and duties as may be provided by this
973 Charter, by ordinance or otherwise.

974 (c) Unless otherwise provided by law, the Assessor appointed by the Mayor shall be a
975 full-time employee of the City and entitled to all the benefits occasioned thereby. The
976 compensation of each Assessor shall be determined by bylaw.

977 (d) Term of Office – The term of office for all elected members of the board of assessors
978 shall be 4 years each, with staggered terms, beginning on the first business day of January after
979 the City Election and until the member's successor has been qualified.

980

## SECTION 6-15: CITY CONSTABLES

981 (a) There shall be two (2) City Constables appointed by the Mayor for a term of three982 (3) years.

983 (b) City Constables shall have all those powers granted to them by the General Laws984 and shall perform whatever duties authorized by law at the request of the Mayor.

985 (c) City Constables shall be paid an annual salary as voted by ordinance.

986 SECTION 6-16: BOARD OF HEALTH

987 (a) There shall be a Board of Health consisting of three (3) members appointed by the
988 Mayor for a staggered term of three (3) years, one (1) of whom shall be a physician or a licensed
989 qualified health care professional.

(b) The Board of Health shall have all those powers of all other Boards of Health in
this commonwealth and all powers provided by the General Laws and whatever powers are
granted to it by the City Council.

993 SECTION 6-17: REGISTRARS OF VOTERS

(a) There shall be a Board of Registrars of Voters consisting of four (4) members,appointed by the Mayor, with City Council approval, in accordance with the General Laws.

- (b) The members of the Board of Registrars shall receive such compensation for theirservices as set by ordinance.
- 998 SECTION 6-18: COUNCIL ON AGING

(a) There shall be a Council on Aging consisting of not less than three (3) nor more
than fifteen (15) members, appointed by the Mayor for staggered three-year terms.

1001 (b) The Council on Aging Director or designee shall consult with the Mayor prior to1002 submission of the Council on Aging budget to the City Council for appropriation.

1003 (c) The Council on Aging shall, in addition, have the following powers and duties: to 1004 select and submit to the Mayor for appointment the candidate to serve as Director of the Council 1005 on Aging who shall be charged with the day-to-day administration of the Senior Center, subject 1006 to the personnel policies of the City, the direction of the Mayor, and the ordinances and policies 1007 of the Council on Aging.

(d) The Council on Aging shall have management of the Senior Center. The director
shall, in addition, have the following powers and duties: to hire all employees of the Senior
Center, subject to the approval of the Mayor and within the limits established by collective
bargaining agreements or otherwise; to define their duties; and to make recommendations for
discharge.

1013 (e) The Council on Aging shall have all other powers and duties as may be provided 1014 by all other applicable laws or otherwise granted by the City Council.

1015 SECTION 6-19: CITY ATTORNEY

1016 (a) The City Attorney shall be appointed by the Mayor for an indefinite term.

1017 (b) The City Attorney shall be a member in good standing of the Bar of the1018 Commonwealth of Massachusetts and shall have sufficient experience and training in municipal

1019 law to represent the City in connection with its municipal affairs and before the Courts of this1020 commonwealth and the United States.

1021 (c) The City Attorney shall receive an annual salary and other benefits and1022 allowances for expenses as voted by the City Council.

(d) He/She shall not represent any corporation, individual, business, committee,
authority, board or political subdivision of any kind or description which contracts with or has
any direct or indirect connection with the City. The Mayor may, upon complete disclosure by the
City Attorney of his/her intent to represent any individual, corporation or entity, allow such
representation provided the Mayor grants such permission in writing, a copy of which shall be
filed with the City Clerk and shall be deemed a public record.

1029 (e) Nothing in this section shall prevent the Mayor from retaining other counsel in 1030 order to represent the City from time to time as the Mayor deems appropriate.

1031 SECTION 6-20: PLANNING BOARD

(a) There shall be a Planning Board consisting of seven (7) members; five (5)
members and two (2) alternates appointed by the Mayor, with approval by City Council, serving
staggered three-year terms.

(b) The Planning Board shall have all powers which are conferred on planning boards
by General Laws and such additional powers and duties as may be provided by this Charter, by
ordinance or otherwise.

1038 (c) Any vacancy of a regular member of the Planning Board shall be filled by the1039 appointment of an alternate member by the Mayor.

## 1040 SECTION 6-21: CONSERVATION COMMISSION

- 1041 (a) There shall be a Conservation Commission consisting of five (5) members 1042 appointed by the Mayor, with approval by City Council, serving staggered three-year terms.
- 1043 (b) The Conservation Commission shall have all powers which are conferred on 1044 Conservation Commissions by General Laws and such additional powers and duties as may be 1045 provided by this Charter, by ordinance or otherwise.
- 1046 (c) Any vacancy of a regular member of the Conservation Commission shall be filled1047 by the appointment of a new member by the Mayor
- 1048 SECTION 6-22: OTHER ELECTED OFFICIALS

(a) At the election, the voters shall, in every year when the terms of officers referred to
herein expire, elect the following City officers for the following terms: 3 trustees of the A.K.
Warner Trust for a term of 2 years; 3 trustees of the Jennie L. Bascom Education Fund for a term
of 2 years; 1 elector under the Will of Oliver Smith for a term of 2 years; and such other officers
as required by law to be elected.

1054 (b) Any vacancy to the above-named elected offices shall be filled by the remaining 1055 members of the particular office and the Mayor at a joint meeting appointing an individual who 1056 shall serve until the next annual election.

1057 SECTION 6-23: CABLE ADVISORY BOARD

1058 (a) There shall be a Cable Advisory Board consisting of three (3) regular members,
1059 and two (2) alternates, appointed by the Mayor, with City Council approval, serving staggered
1060 three-year terms.

1061 (b) Any vacancy of a regular member of the Cable Advisory Board shall be filled by1062 the appointment of an alternate member by the Mayor.

## 1063 SECTION 6-24: MAYOR'S TASK FORCE AGAINST DOMESTIC VIOLENCE

(a) There shall be a Mayor's task force against domestic violence to advise the Mayor
with regard to the formation of public policy on domestic violence. The task force shall consist
of 7 members, 3 of whom shall be appointed by the Mayor with review by the City Council as
provided in section 2-10, and 4 of whom shall be appointed as provided in subsection (c).

(b) In making the Mayoral appointments, the Mayor shall seek persons who are: (i)
experienced in the field of youth services; (ii) members of women's and men's advocacy groups;
(iii) mental health providers; (iv) probation officers in the district or superior court system;
and (v) medical professionals on the staff at the Franklin Medical Center. The 3 members to be
appointed by the Mayor shall serve for terms of 3 years.

(c) The remaining 4 members of the committee shall include: (i) a police officer
designated by the chief of police; (ii) a representative of the Franklin County District Attorney's
Office designated by the Franklin County district attorney; (iii) the Mayor or the Mayor's
designee; and (iv) a City Councilor designated by the City Council President. The 4 remaining
members shall serve for terms of 2 years.

(d) At least 4 members of the task force shall reside in the City of Greenfield. The
committee shall meet at least twice annually and shall provide its members with notice of the
meetings at least 15 days in advance of such meetings.

1081 (e) The committee shall select a chair by majority vote of the members at a meeting duly1082 called for that purpose.

(f) The terms of all of the members shall be so arranged so that at least 2 of the members'terms shall expire each year.

1085 ARTICLE 7

1086 ELECTIONS; ELECTION RELATED MATTERS

1087 SECTION 7-1: CITY ELECTIONS

1088 The regular City Election shall be held on the first Tuesday after the first Monday in 1089 November on years ending in an odd number. All City Elections shall be nonpartisan and no 1090 party mark, emblem or other designation shall appear on any ballot used at a preliminary or 1091 general election for City offices.

1092 SECTION 7-2: PRELIMINARY ELECTION

(a) A Preliminary Election shall be held not less than six (6) weeks prior to the
general election on a Tuesday chosen by the City Clerk, with the approval of the City Council, so
as to not conflict with any civil or religious holidays.

(b) Signature Requirements - The number of signatures of voters required to place the
name of a candidate on the official ballot to be used at a preliminary election shall be as follows:
for the office of Mayor not less than one hundred (100) such signatures, provided, however, that
not more than twenty-five (25) signatures from any one precinct shall be counted in the
minimum number of required signatures; for the office of Councilor-at-Large or School
Committee member, not less than one hundred (100) such signatures, provided, however, that

not more than twenty-five (25) signatures from any one (1) precinct shall be counted in the minimum number of required signatures; for the office of Precinct Councilor not less than fifty (50) such signatures, all of which shall be from the precinct from which the nomination is sought; and for the office of assessor, not less than 100 signatures, provided, however, that not more than 25 signatures from any 1 precinct shall be counted in the minimum number of required signatures. All other elected officials shall be required to obtain not less than 25 signatures to place the official's name on the ballot.

(c) Ballot Position - The order in which names of candidates appear on the ballot for
each office shall be determined by a drawing, by lot, conducted by the City Clerk, which shall be
open to the public.

1112 (d) Determination of Candidates - The two (2) persons receiving at a preliminary 1113 election the highest number of votes for nomination for any office shall be the sole candidates for 1114 that office whose names shall be printed on the official ballots to be used at the regular general 1115 City election at which such office is to be voted upon, and no acceptance of a nomination shall 1116 be necessary to validate same. If two (2) or more persons are to be elected to the same office at 1117 such regular election, the several persons, in number equal to twice the number so to be elected, 1118 receiving at such preliminary election the highest number of votes for nomination for that office 1119 shall be the sole candidates for that office whose names shall be printed on the official ballots.

1120 If the preliminary election results in a tie vote among candidates for nomination receiving 1121 the lowest number of votes which, but for said tie vote, would entitle a person receiving the same 1122 to have their name printed on the official ballots for the election, all candidates participating in 1123 said tie vote shall have their names printed on the official ballots, although in consequence thereof there be printed on such ballots the names of candidates exceeding twice the number tobe elected.

1126 (e) Condition Making Preliminary Unnecessary - If at the expiration of time for filing 1127 statements of candidates to be voted upon at any preliminary election not more than twice as 1128 many such statements have been filed with the City Clerk for an office as candidates are to be 1129 elected to such office, the candidates whose statements have been filed with the City shall be 1130 deemed to have been nominated to such office, and their names shall be voted upon for such 1131 office at the succeeding general election, and the City Clerk shall not print their names on the 1132 ballots to be used at said preliminary election and no other nomination to such office shall be 1133 made. If in consequence it shall appear that no names are to be printed upon the official ballots to 1134 be used in any particular precinct or precincts of the City, no preliminary election shall be held in 1135 such precinct or precincts.

## 1136 SECTION 7-3: BALLOT POSITION

1137 The order in which names of candidates appear on the ballot for each office at the 1138 preliminary and general election shall be determined by a drawing, by lot, conducted by the City 1139 Clerk which shall be open to the public.

1140 SECTION 7-4: PRECINCTS

1141 The territory of the City shall be divided into nine (9) precincts so established as to 1142 consist of as nearly an equal number of inhabitants in each precinct as is possible, in compact 1143 and contiguous territory, bounded insofar as possible by the center line of known streets or ways 1144 or by other well-defined limits. The City Council shall from time to time, but at least once in 1145 each ten (10) years, review such precincts to insure their uniformity in number of inhabitants.

## 1146 SECTION 7-5: APPLICATION OF STATE GENERAL LAWS

1147	Except as expressly provided in this Charter and authorized by law, all City Elections
1148	shall be governed by the General Laws of the commonwealth relating to the right to vote, the
1149	registration of voters, the nomination of candidates, the conduct of preliminary, general and
1150	special elections, the submission of Charters, Charter amendments and other propositions to the
1151	voters, the counting of votes, the recounting of votes, and the determination of results.
1152	SECTION 7-6: PETITIONS TO COUNCIL OR SCHOOL COMMITTEE
1153	(a) Individual Petitions, Action Discretionary - The City Council and the School
1154	Committee shall receive all petitions, signed by one (1) or more voters, which are addressed to
1155	either of them and may, in their discretion, take such action in regard to each such petition as
1156	may be deemed necessary and advisable.
1157	(b) Group Petitions, Action Required - The City Council or the School Committee
1157 1158	(b) Group Petitions, Action Required - The City Council or the School Committee shall hold a public hearing and act with respect to every petition which is addressed to it, which
1158	shall hold a public hearing and act with respect to every petition which is addressed to it, which
1158 1159	shall hold a public hearing and act with respect to every petition which is addressed to it, which is signed by one hundred (100) voters, or more, and which seeks the passage of a measure. The
1158 1159 1160	shall hold a public hearing and act with respect to every petition which is addressed to it, which is signed by one hundred (100) voters, or more, and which seeks the passage of a measure. The hearing shall be held by the City Council or the School Committee, or, in either case, by a
1158 1159 1160 1161	shall hold a public hearing and act with respect to every petition which is addressed to it, which is signed by one hundred (100) voters, or more, and which seeks the passage of a measure. The hearing shall be held by the City Council or the School Committee, or, in either case, by a committee or subcommittee thereof, and the action by the City Council or the School Committee
<ol> <li>1158</li> <li>1159</li> <li>1160</li> <li>1161</li> <li>1162</li> </ol>	shall hold a public hearing and act with respect to every petition which is addressed to it, which is signed by one hundred (100) voters, or more, and which seeks the passage of a measure. The hearing shall be held by the City Council or the School Committee, or, in either case, by a committee or subcommittee thereof, and the action by the City Council or the School Committee shall be taken not later than three (3) months after the petition is filed with the Clerk of the
<ol> <li>1158</li> <li>1159</li> <li>1160</li> <li>1161</li> <li>1162</li> <li>1163</li> </ol>	shall hold a public hearing and act with respect to every petition which is addressed to it, which is signed by one hundred (100) voters, or more, and which seeks the passage of a measure. The hearing shall be held by the City Council or the School Committee, or, in either case, by a committee or subcommittee thereof, and the action by the City Council or the School Committee shall be taken not later than three (3) months after the petition is filed with the Clerk of the Council or the secretary of the School Committee as may be appropriate. Hearings on two (2) or
<ol> <li>1158</li> <li>1159</li> <li>1160</li> <li>1161</li> <li>1162</li> <li>1163</li> <li>1164</li> </ol>	shall hold a public hearing and act with respect to every petition which is addressed to it, which is signed by one hundred (100) voters, or more, and which seeks the passage of a measure. The hearing shall be held by the City Council or the School Committee, or, in either case, by a committee or subcommittee thereof, and the action by the City Council or the School Committee shall be taken not later than three (3) months after the petition is filed with the Clerk of the Council or the secretary of the School Committee as may be appropriate. Hearings on two (2) or more petitions filed under this section may be held on the same date and at the same time and

more than fourteen (14) days prior to the date set for the public hearing, shall be at publicexpense.

1170

## SECTION 7-7: CITIZEN INITIATIVE MEASURES

1171 (a) Commencement - Initiative procedures shall be started by the filing of a proposed 1172 initiative petition with the City Clerk. The petition shall be addressed to the City Council or to 1173 the School Committee, shall contain a request for the passage of a particular measure which shall 1174 be set forth in full in the petition, and shall be signed by not less than ten (10) voters of the City. 1175 The petition shall be accompanied by an affidavit signed by five (5) voters and containing their 1176 residential address, stating they will constitute the petitioners committee and be responsible for 1177 circulating the petition and filing it in proper form and shall indicate which member shall serve 1178 as clerk of the petitioners committee.

1179 (b) Referral to City Attorney - The City Clerk shall, following receipt of each such 1180 proposed petition, deliver a copy of the petition to the City Attorney. The City Attorney shall, 1181 not later than fifteen days after receipt of a copy of the petition, in writing, advise the City 1182 Council or the School Committee, as may be appropriate, whether: (1) the measure as proposed 1183 may lawfully be proposed by the initiative process; (2) whether, in its present form it may be 1184 lawfully adopted by the City Council or the School Committee; and (3) whether the City Clerk 1185 may issue blank forms as provided pursuant paragraph 7-7 (c). If the opinion of the City 1186 Attorney is that the measure fails in any respect the reply shall state the reasons for that opinion, 1187 in full. A copy of the opinion of the City Attorney shall also be mailed to the person designated 1188 as clerk of the petitioners committee.

1189 Submission to City Clerk - If the opinion of the City Attorney is that the petition (c) 1190 is eligible pursuant to Section 7-7 (b), the City Clerk shall provide blank forms for the use of 1191 subsequent signers, and shall print at the top of each blank a fair, concise summary of the 1192 proposed measure, as determined by the City Attorney, together with the names and addresses of 1193 the first ten (10) voters who signed the originating petition. No later than ninety (90) days 1194 following the date the blank forms are issued by the City Clerk, the petitions shall be returned 1195 and filed with the City Clerk signed by not less than ten percent (10%) of the total number of 1196 voters voting in the most recent biennial City Election, but not less than five percent (5%) of all 1197 registered voters on the same date. Signatures to an initiative petition need not all be on one (1) 1198 paper, but all such papers pertaining to a measure shall be fastened together and filed as a single 1199 instrument, with the endorsement thereon of the name and residence address of the person 1200 designated as filing the same. With each signature on the petition there shall also appear the 1201 street and number of the residence of each signer.

1202 Not later than ten (10) days after the filing of the petition, the Board of Registrars of 1203 Voters shall ascertain by what number of voters the petition has been signed, and what 1204 percentage that number is of the total number of voters as of the date of the most recent regular 1205 biennial City Election. The City Clerk shall attach to the petition a certificate showing the results 1206 of the City Clerk's examination and shall return the petition to the Clerk of the Council or the 1207 secretary of the School Committee according to how the petition is addressed. A copy of the 1208 Board of Registrars of Voters certificate shall also be mailed to the person designated as clerk of 1209 the petitioners committee.

1210 (d) Action on Petitions – Not later than sixty (60) days after the date a petition is
1211 returned to the Clerk of the Council or the secretary of the School Committee by the City Clerk,

1212 and after publication in accordance with section 2-9(c), the City Council or the School 1213 Committee shall act with respect to each initiative petition by passing it without change, by 1214 passing a measure which is stated to be in lieu of the initiative measure or by rejecting it. The 1215 passage of a measure which is in lieu of an initiative measure shall be considered a rejection of 1216 the initiative measure. If the City Council or the School Committee fails to act with respect to 1217 any initiative measure which is presented to it not later than sixty (60) days after the date it is 1218 returned to it by the City Clerk, the measure shall be considered to have been rejected on the 1219 60th day. If an initiative measure is rejected, the City Clerk shall promptly give notice of that 1220 fact by certified mail to the person designated as clerk of the petitioners committee.

1221 (e) Supplementary Petitions - Not later than sixty (60) days after the date an initiative 1222 petition has been rejected, a supplemental initiative petition may be filed with the City Clerk by 1223 the petitioner's committee as determined in section 7-7(a). The supplemental initiative petition 1224 shall be in the same form as the initial petition and signed by a number of additional voters, 1225 which is equal or greater than five percent (5%) of the total number of voters voting in the most 1226 recent regular biennial City Election, but not less than two and one half percent (2 1/2 %) of all 1227 registered voters as of the same date. If the number of signatures to a supplemental petition is 1228 found to be sufficient by the City Clerk, the City Council shall call a special election to be held 1229 on a date fixed by it that is not less than one hundred and twenty (120) nor more than one 1230 hundred eighty (180) days after the date of the certificate of the City Clerk that a sufficient 1231 number of voters have signed the supplemental initiative petition, and shall submit the proposed 1232 measure, without alteration, to the voters for determination; provided, however, that if the next 1233 regular biennial City Election is to be held not later than one (1) year after the date of the 1234 certificate, the City Council may omit the calling of a special election and cause the question to

appear on the election ballot at the approaching election for determination by the voters at thatelection.

(f) Publication - The full text of any initiative measure which is submitted to the
voters shall be published in a local newspaper not less than seven (7) nor more than fourteen (14)
days preceding the date of the election at which such question is to be voted upon. Additional
copies of the full text shall be available for distribution to the public in the office of the City
Clerk.

1242 (g) Form of Question - The ballots used when voting on a measure proposed by the 1243 voters under this section shall contain a question in substantially the following form:

1244 Shall the following measure, which was proposed by voters in an initiative petition, take 1245 effect?

1246 (Here insert the full text of the proposed measure, or a fair, concise summary prepared by1247 the petitioners committee, and approved by the City Attorney)

## 1248 YES NO

(h) Time of Taking Effect - If a majority of the votes cast on the question is in the
affirmative, the measure shall be deemed to be effective forthwith, unless a later date is specified
in such measure; provided, however, that no such measure shall be deemed to be adopted if
fewer than twenty percent (20%) of the total number of voters have voted at the election at which
the question has been voted upon.

1254 SECTION 7-8: CITIZEN REFERENDUM PROCEDURES

1255 Petition, Effect on Final Vote - If, not later than thirty (30) days after the date on (a) 1256 which the City Council or the School Committee has voted to approve a petition which was 1257 addressed to the City Council or to the School Committee and signed by a number of voters 1258 equal to ten percent (10 %) of the total number of voters voting in the most recent regular 1259 biennial City Election, but not less than two and one half percent (2 <sup>1</sup>/<sub>2</sub> %) of all registered voters 1260 as of the same date, the petition is filed with the City Clerk, protesting against the measure or any 1261 part thereof then the effective date of such measure shall be temporarily suspended. Final 1262 approval under this section shall not be complete until the time for all remedies pursuant to 1263 Section 3-7 has expired. The School Committee or the City Council shall reconsider its vote on 1264 the measure or any part thereof at the next regularly scheduled meeting of that body and, if the 1265 measure is not rescinded the City Council, shall provide for the submission of the question for a 1266 determination by the voters either at a special election which it may call at its convenience, or 1267 within such time as may be requested by the School Committee, or at the next regular City 1268 Election; provided, however, that pending such submission and determination, the effect of the 1269 measure shall continue to be suspended.

1270 (b) Certain Initiative Provisions to Apply - The petition described in this section 1271 shall be termed a "referendum petition" and, insofar as applicable, subsection (a) of section 7-7 1272 describing the manner in which a petition is prepared and filed, subsection (b) of said section 7-7 1273 providing for referral to the City Attorney for a legal opinion, subsection (f) of said section 7-7 1274 providing for publication of the text of the measure and subsection (g) of said section 7-7 1275 providing for the form of ballot question shall apply to such referendum petitions, except that 1276 the words "measure or part thereof protested against" shall be deemed to replace the word 1277 "measure" in said subsections (a),(b),(f) and (g) of said section 7-7, each time it appears, and the

word "referendum" shall be deemed to replace the word "initiative" in said subsections (a),(b),(f)and (g) of said section 7-7, each time it appears.

1280	(c) If not placed before the voters at a regular biennial election, in order for the
1281	referendum to be binding upon the City, twenty-five percent (25%) of the registered voters of the
1282	City shall vote on the measure or issue placed before the City by citizens' referendum procedure.
1283	SECTION 7-9: INELIGIBLE MEASURES
1284	None of the following shall be subject to the initiative or the referendum procedures:
1285	1. Proceedings relating to the internal organization or operation of the City Council
1286	or of the School Committee,
1287	2. An emergency measure adopted in conformity with the Charter,
1288	3. The City budget or the School Committee budget as a whole,
1289	4. Revenue loan orders,
1290	5. Any appropriation for the payment of the City's debt or debt service,
1291	6. An appropriation of funds to implement a collective bargaining agreement,
1292	7. Proceedings relating to the election, appointment, removal, discharge,
1293	employment, promotion, transfer, demotion, or other personnel action,
1294	8. Any proceedings repealing or rescinding a measure or part thereof which is
1295	protested by referendum procedures, and

1296 9. Any proceedings providing for the submission or referral to the voters at an1297 election.

## 1298 SECTION 7-10: SUBMISSION OF OTHER MATTERS TO VOTERS

1299 The City Council may of its own motion, and shall at the request of the School

1300 Committee if a measure originates with that body and pertains to affairs under its jurisdiction,

1301 submit to the voters at any regular biennial City Election for adoption or rejection any measure in

1302 the same manner and with the same force and effect as are hereby provided for submission by

1303 petitions of voters unless they shall designate that the measure is non-binding.

## 1304 SECTION 7-11: CONFLICTING PROVISIONS

1305 If two (2) or more measures passed at the same election contain conflicting provisions,1306 only the one receiving the greatest number of affirmative votes shall take effect.

1307 SECTION 7-12: RECALL ELECTIONS

(a) Application - Any person holding an elected office may be recalled from suchoffice by the voters in accordance with the procedures made available in this section.

(b) Recall Petition - Five hundred (500) or more voters may file with the Board of
Registrars of Voters an affidavit containing the name of the elected at-large officer sought to be
recalled and a statement of the grounds for recall. The signatures on such affidavit shall contain
the names of at least twenty-five (25) voters in each of the precincts into which the City is
divided for the purpose of elections. One hundred (100) or more voters may file with the Board
of Registrars of Voters an affidavit containing the name of the individual precinct elected officer
sought to be recalled and a statement for the grounds for recall.

1317 If the affidavit is found to be valid the City Clerk shall thereupon deliver to the first ten 1318 (10) persons named on said affidavit, petition blanks demanding said recall, printed forms of 1319 which shall be kept available. The blanks may be completed by printing or by typewriting; they 1320 shall be addressed to the City Council; they shall contain the names and residence addresses of 1321 the ten (10) persons to whom they are issued and they shall contain the grounds for recall as 1322 stated in the affidavit; they shall demand the election of a successor to the office; and they shall 1323 be dated and signed by the City Clerk.

The recall petitions shall be returned to the office of the Board of Registrars of Voters within twenty-one (21) days following the date they are issued, signed by not less than twenty percent (20%) of the total number of voters of the City as of the date of the most recent City Election.

The sheets constituting a petition need not all be filed at the same time. For the purposes of this section such a petition shall be deemed filed whenever the persons responsible for its filing notify the Board of Registrars of Voters, in writing, that the filing is complete. Before receiving such notice the Board of Registrars of Voters may, but shall not be required to, certify signatures on the sheets already filed.

1333The Board of Registrars of Voters shall not later than ten (10) days after the date the1334petition forms are filed certify both the number of signatures on the petition, which are the names1335of voters, and the percentage that number represents of the total number of voters voting and1336total number of voters registered as of the date of the most recent regular biennial City Election.

1337 (c) Recall Election - If the petitions are certified by the Board of Registrars of Voters
1338 to contain a sufficient number of signatures, the City Clerk shall forthwith submit the petitions,

with their certificate, to the City Council. Upon receipt of the certified petition forms, the City
Council shall forthwith give written notice to the officer whose recall is sought of the validity of
such petitions. If the officer whose recall is sought does not resign the office not later than five
(5) days after delivery of that written notice, or after leaving that written notice at the officer's
last known place of residence, the City Council shall, after consultation with the City Clerk and
the Board of Registrars of Voters, order a special election to be held on a date not more than
ninety (90) days after the date of its notice to the officer whose recall is sought.

1346 (d) Ballot Question - Ballots used at the recall election shall state the proposition in1347 substantially the following form:

1348 Shall (insert name of officer) be recalled from the office of (fill in office)?

## 1349 \_\_\_\_\_YES \_\_\_\_\_NO

(e) Officeholder - The person whose recall is sought shall continue to hold the office and to perform the duties until the recall election. If a majority of the votes cast on the question as stated above is in the affirmative, the officer shall be deemed to be recalled and the office shall be deemed to be vacant upon the certification of the election results. If a majority of the votes cast on the said question is in the negative the person whose recall was sought shall continue in the office until the expiration of the term for which elected, but subject to recall as provided in section (f), below.

(f) Restriction on Recall Petition - No recall petition shall be filed against any elected
official until at least six (6) months following the commencement of a term of office, nor, in the
case of any elected official subjected to a recall election and not recalled thereby, during the
remainder of the current term of office. A recall election shall not be held if less than six (6)

months of the term of office of any elected official remains at the time of the certification of thepetition forms.

(g) Filling of Vacancy - If the office of Mayor is declared vacant as the result of a
recall election the City Council shall forthwith call a special election to be held on a date fixed
by it not less than sixty (60) nor more than ninety (90) days following the date of the recall
election. The person elected at such special election shall serve for the balance of the unexpired
term remaining at the time of election.

1368 If a vacancy occurs in the office of City Council, or School Committee, it shall be filled 1369 in the manner provided (section 2-11, or section 4-6 respectively).

1370 No person recalled from an office under the terms of this section shall be eligible to be a1371 candidate to fill any vacancy created by such recall.

1372 ARTICLE 8

## 1373 GENERAL PROVISIONS

1374 SECTION 8-1: CHARTER CHANGES

(a) In General - This Charter may be replaced, revised or amended in accordance
with any procedure made available under the State Constitution, or by statutes enacted in
accordance with the State Constitution.

(b) Periodic Review - The City Council shall provide, in every year ending in a zero,
for a review of the Charter by a special or standing committee of the Council [consisting of not
more than three (3) members] and four (4) additional persons to be appointed by the Mayor. The

said committee shall file a report within the said year recommending any changes in the Charter,which it may deem to be necessary or desirable.

1383

## SECTION 8-2: SEVERABILITY

1384 The provisions of this Charter are severable. If any provision of this Charter is held

1385 invalid, the other provisions shall not be affected thereby. If the application of this Charter, or

1386 any of its provisions, to any person or circumstance is held invalid, the application of this Charter

1387 and its provisions to other persons and circumstances shall not be affected thereby.

1388 SECTION 8-3: SPECIFIC PROVISION TO PREVAIL

1389 To the extent that any specific provision of this Charter may conflict with any other 1390 provision expressed in general terms, the specific provision shall prevail.

1391 SECTION 8-4: RULES AND REGULATIONS

A copy of all rules and regulations adopted by City agencies shall be placed on file in the office of the City Clerk and shall be available for review by any person who requests such information at any reasonable time. No rule or regulation adopted by any City agency shall become effective until five (5) days following the date it is so filed.

1396 SECTION 8-5: REVIEW OF BYLAWS

In each year ending in a 5 or in a 0, the City Council shall provide for a review of all ordinances of the City to determine if any amendments or revisions may be necessary or desirable. The review shall be conducted under the supervision of the City Attorney or, if the City Council so directs, by special counsel appointed for that purpose. A report, with recommendations, shall be submitted within that year.

## 1402 SECTION 8-6: RULES OF CONSTRUCTION

(a) Number and Gender - Words importing the singular number may extend and be
applied to several persons or things; words importing the plural number may include the
singular; and words importing the masculine gender shall include the feminine gender.

(b) Computation of Time - In computing time under the Charter, if less than seven (7)
1407 days "days" shall not include Saturdays, Sundays or legal holidays. If seven (7) days, or more,
1408 every day shall be counted.

(c) References to General Laws - All references to General Laws contained in the
Charter refer to the General Laws of the Commonwealth of Massachusetts and are intended to
refer to and to include any amendments or revisions to such chapters or sections, or to the
corresponding chapters and sections of any rearrangement, recodification, or revision of such
statutes enacted or adopted subsequent to the adoption of this Charter.

## 1414 SECTION 8-7: CERTIFICATE OF ELECTION OR APPOINTMENT

(a) Every person who is elected, including those elected by the City Council, or
appointed to an office of the City shall receive a certificate of such election or appointment from
the City Clerk.

1418 (b) Except as otherwise provided by law, before performing any act under an
1419 appointment or election, all such persons shall take and subscribe to an oath of office and be
1420 sworn to the faithful performance of their duties.

1421 SECTION 8-8: OATH OF OFFICE OF MAYOR, COUNCILORS, AND SCHOOL1422 COMMITTEE MEMBERS

1423 The Mayor-elect, Councilors-elect and School Committee members-elect shall, on (a) 1424 the first business day of the new year, meet and be sworn to the faithful discharge of their duties. 1425 The Mayor or Mayor-elect shall preside at such joint session. In years following the election of 1426 the Mayor the oath shall first be administered to that officer by the City Clerk, or by a judge of a 1427 court of record, or by a justice of the peace. The oath may be administered to the members of the 1428 City Council and the School Committee by the Mayor, after the Mayor has been duly sworn, or 1429 by any of the above named officials. A certificate that said oath or oaths have been taken shall be 1430 entered in the journal of the City Council.

(b) In case of the absence of the Mayor-elect, or any member-elect of the City
Council or School Committee on said day the oath of office may at any time thereafter be
administered to such person who for any reason shall not have taken the oath on the day named.
All such oaths subsequently taken shall be entered in the journal of the City Council.

(c) After the oath has been administered to the Councilors present, they shall
organize by the election of a president and a vice-president, as provided in section 2-2. The
president shall be sworn by the City Clerk, or, in the case of the absence of the City Clerk, by
any justice of the peace. After the oath has been administered to the School Committee members
present, they shall organize by the election of a chair and a vice-chair, as provided in section 4-2.
The chair shall be sworn by the City Clerk, or, in the case of the absence of the City Clerk, by
any justice of the peace.

(d) When the City Council and the School Committee meet to organize the members
present, senior in years of service on such body, shall preside pending the election of a president,
or of a chair, as the case may be. If two (2) or more of the members present have the same

1445 number of years of service the member present senior in both years of service and age shall1446 preside.

1447 ARTICLE 9

1448 TRANSITIONAL PROVISIONS

1449 SECTION 9-1: CONTINUATION OF EXISTING LAWS, ETC.

All General Laws, special laws, City ordinances, City Council votes and rules, and rules and regulations of or pertaining to the City that are in force when this Charter takes effect, and are not specifically or by implication repealed hereby, shall continue in full force and effect until amended or repealed, or rescinded by due course of law, or until they expire by their own limitation.

## 1455 SECTION 9-2: CONTINUATION OF GOVERNMENT AND ADMINISTRATION

1456 Except as otherwise provided in this Charter, all City agencies shall continue to perform

1457 the duties until reelected, or until successors to their respective positions are duly appointed or

l458 elected and qualified, or until their duties have been transferred and assumed by another agency.

1459 SECTION 9-3: TRANSFER OF RECORDS AND PROPERTY

All records, property and equipment whatsoever of any City agency, or part thereof, the powers and duties of which are assigned in whole or part to another City agency, shall be transferred forthwith to such agency.

1463 SECTION 9-4: EFFECT ON OBLIGATIONS, TAXES, ETC.

All official bonds, recognizance's, obligations, contracts and other instruments entered into or executed by or to the City before the adoption of this Charter, and all taxes, assessments, fines, penalties, forfeitures, incurred or imposed, due or owing to the City, shall be enforced and collected, and all writs, prosecutions, actions and causes of action, except as herein otherwise provided, shall continue without abatement and remain unaffected by the Charter; and no legal act done by or in favor of the City shall be rendered invalid by reason of the adoption of this Charter.

1471

#### TRANSITION

1472 (a) The first City Election following the acceptable of this act by the voters will be 1473 held on the first Tuesday after the first Monday in November on years ending in an odd number.

1474 (b) Upon acceptance of this act by the voters, the terms of office of all elected 1475 officials holding

1476 office on that date will expire on December 31, 2015.

SECTION 9-5:

1477 (c) Transitional elections in 2015 shall provide for 1 Mayor to be elected for a 4-year 1478 term; 2

1479 City Councilors at large and precinct councilors in precincts 1, 2, 3 and 4 for 4-year 1480 terms; 2 City Councilors at large and precinct councilors in precincts 5, 6, 7, 8 and 9 for 2-year 1481 terms; 3 school committee members to be elected for 4-year terms; 3 school committee members 1482 to be elected for 2-year terms; 1 assessor to be elected for a 4-year term; and 1 assessor to be 1483 elected for a 2-year term. Thereafter, elections shall provide for elected officials to hold terms of 1484 office as provided for in the charter." 1485 SECTION 2. This act shall take effect upon its passage.