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# The Commonwealth of Massachusetts

#### PRESENTED BY:

### Tricia Farley-Bouvier

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to promote value-based insurance design in the Commonwealth.

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Tricia Farley-Bouvier	3rd Berkshire	1/13/2017
Jason M. Lewis	Fifth Middlesex	1/24/2017
José F. Tosado	9th Hampden	1/24/2017
Jack Lewis	7th Middlesex	
Denise Provost	27th Middlesex	
Sarah K. Peake	4th Barnstable	
Jennifer E. Benson	37th Middlesex	
Carmine L. Gentile	13th Middlesex	
Linda Dorcena Forry	First Suffolk	
Solomon Goldstein-Rose	3rd Hampshire	
David Paul Linsky	5th Middlesex	
Marjorie C. Decker	25th Middlesex	
Ruth B. Balser	12th Middlesex	
Kay Khan	11th Middlesex	
Patrick M. O'Connor	Plymouth and Norfolk	
Angelo J. Puppolo, Jr.	12th Hampden	
Mike Connolly	26th Middlesex	
Paul R. Heroux	2nd Bristol	

Edward F. Coppinger	10th Suffolk	
Barbara A. L'Italien	Second Essex and Middlesex	
Mary S. Keefe	15th Worcester	
Christine P. Barber	34th Middlesex	
John W. Scibak	2nd Hampshire	
Elizabeth A. Malia	11th Suffolk	
Peter V. Kocot	1st Hampshire	
Natalie Higgins	4th Worcester	
Jonathan Hecht	29th Middlesex	
James B. Eldridge	Middlesex and Worcester	
Michelle M. DuBois	10th Plymouth	
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By Ms. Farley-Bouvier of Pittsfield, a petition (accompanied by bill, House, No. 522) of Tricia Farley-Bouvier and others for legislation to promote value-based health insurance design in the Commonwealth. Financial Services.

## The Commonwealth of Massachusetts

In the One Hundred and Ninetieth General Court (2017-2018)

An Act to promote value-based insurance design in the Commonwealth.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:* 

SECTION 1. Chapter 6A of the General Laws is hereby amended by adding after section
 16Y the following section:-

3 Section 16Z (a) The secretary of health and human services shall by regulation determine which medical and behavioral health services, treatments and prescription drugs shall be deemed 4 5 high-value cost-effective services for the purposes of this section. To advise the secretary in 6 making said determinations, there shall be a Value-Based Insurance Expert Panel as established 7 by subsection (c). Any regulation making a determination pursuant to this section, that is 8 promulgated prior to July 1 of any year, shall take effect on January 1 of the following year. In 9 determining medical and behavioral health services, treatments and prescription drugs to be 10 deemed high-value cost-effective services, the secretary may limit the effect of the determination 11 to people with one or more specific diagnoses or risk factors for a disease, condition, or disorder.

12 (b) Insurance plans, health coverage, and medical assistance and medical benefit 13 programs shall not charge cost sharing for high-value cost-effective medical and behavioral 14 health services, for coverage subject to section 17P of chapter 32A, section 10K of chapter 118E, 15 section 47JJ of chapter 175, section 8LL of chapter 176A, section 4JJ of chapter 176B, section 16 4DD of chapter 176G, and section 13 of chapter 176I. For the purposes of this section, cost 17 sharing shall include payments required from a consumer in connection with the provision of a 18 health care service, including, but not limited to, copayments, coinsurance, and deductibles. 19 Reimbursement to providers shall not be reduced on the basis of a service, treatment or drug 20 being determined a high-value cost effective service.

21 (c) The secretary shall establish the Value-Based Insurance Expert Panel to make 22 recommendations regarding high-value cost-effective medical or behavioral health services, 23 treatments or prescription drugs that should not be subject to cost sharing. The panel shall be 24 comprised of up to ten people, eight of whom shall be appointed by the secretary. In making 25 appointments to the panel, the secretary shall include at least one primary care physician, one 26 primary care provider at a community health center, one pediatrician, one licensed mental health 27 clinician, and one community pharmacist, and shall further ensure that the panel represents 28 expertise in health economics, actuarial sciences, health care cost effectiveness, women's health, 29 medical ethics, and consumer advocacy. The panel shall further include representatives of the 30 department of public health, the office of Medicaid, and the division of insurance, appointed by 31 the respective commissioners or directors of said agencies. No member of the panel shall have 32 any significant financial conflict of interest in any decision of the panel.

The secretary shall designate one member to serve as chair of the panel. They shall serve
a term of 3 years, and may be reappointed, provided that the secretary may designate up to half

of the original members appointed to the board to serve for two years. Panel members shall
receive no compensation for their services but shall be entitled to reimbursement for reasonable
travel and other expenses.

38 The panel shall, with each report, review its previous recommendations and may 39 recommend that a medical or behavioral health service, treatment or prescription drug be no 40 longer deemed a high-value cost-effective service for purposes of this section. The panel shall 41 report its recommendations by majority vote to the secretary no later than March 1 of each year. 42 In making recommendations for high-value cost-effective services, treatments and 43 prescription drugs that should not be subject to cost sharing, the Value-Based Insurance Expert 44 Panel shall consider appropriate medical and behavioral health services, treatments and 45 prescription drugs that are 46 (1) out-patient or ambulatory services, including medications, lab tests, procedures, and 47 office visits, generally offered in the primary care or medical home setting; 48 (2) of clear benefit, strongly supported by clinical evidence to be cost-effective; 49 (3) likely to reduce hospitalizations or emergency department visits, or reduce future 50 exacerbations of illness progression, or improve quality of life; 51 (4) relatively low cost when compared to the cost of an acute illness or incident prevented 52 or delayed by the use of the service, treatment or drug; and

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(5) at low risk for overutilization, abuse, addiction, diversion or fraud.

In making recommendations, the panel may limit a recommended high-value costeffective service as applicable only to patients with one or more specific diagnoses or risk factors
for a disease, condition or disorder.

57 The panel shall consult with health insurance carriers and the group insurance 58 commission before issuing its recommendations. The panel shall further develop an educational 59 plan for both insureds and health care providers on high-value versus low-value services, 60 treatments and prescription drugs pertaining to the recommendations as approved by the 61 secretary.

62 (d) Every two years, the center for health information and analysis shall evaluate the 63 effect of this section. The evaluation shall include the impact of this section on treatment 64 adherence, incidence of related acute events, premiums and cost sharing, overall health, long-65 term health costs, and other issues that the center may determine. The center may collaborate 66 with an independent research organization to conduct the evaluation.

(e) Notwithstanding subsection (b), cost sharing may be charged if the applicable plan is
governed by the Federal Internal Revenue Code and would lose its tax-exempt status as a result
of the prohibition on co-payments, coinsurance or deductibles for these services.

SECTION 2. Chapter 32A of the General Laws is hereby amended by inserting after
section 17O the following section:-

Section 17P. The commission shall provide to any active or retired employee of the commonwealth who is insured under the group insurance commission, coverage without cost sharing for all medical and behavioral services, treatments and prescription drugs determined to

75	be high-value cost-effective services by the secretary of health and human services pursuant to
76	section 16Z of chapter 6A.
77	SECTION 3. Chapter 118E of the General Laws is hereby amended by inserting after
78	section 10J the following section:-
79	Section 10K. The division shall cover without cost sharing all medical and behavioral
80	health services determined to be high-value cost-effective services by the secretary of health and
81	human services pursuant to section 16Z of chapter 6A.
82	SECTION 4. Chapter 175 of the General Laws is hereby amended by inserting after
83	section 47II the following section:-
84	Section 47JJ. An individual policy of accident and sickness insurance issued under
85	section 108 that provides hospital expense and surgical expense insurance and any group blanket
86	or general policy of accident and sickness insurance issued under section 110 that provides
87	hospital expense and surgical expense insurance, which is issued or renewed within or without
88	the commonwealth, shall cover without cost sharing all medical and behavioral health services
89	determined to be high-value cost-effective services by the secretary of health and human services
90	pursuant to section 16Z of chapter 6A.
91	SECTION 5. Chapter 176A of the General Laws is hereby amended by inserting after
92	section 8KK the following section:-
93	Section 8LL. A contract between a subscriber and the corporation under an individual or
94	group hospital service plan which provides hospital expense and surgical expense insurance,
95	except contracts providing supplemental coverage to Medicare or other governmental programs,

delivered, issued or renewed by agreement between the insurer and the policyholder, within or
without the commonwealth, shall cover without cost sharing all medical and behavioral health
services, treatments and prescription drugs determined to be high-value cost-effective services by
the secretary of health and human services pursuant to section 16Z of chapter 6A; provided,
however, that co-payments, coinsurance or deductibles shall be required if the applicable plan is
governed by the Federal Internal Revenue Code and would lose its tax-exempt status as a result
of the prohibition on co-payments, coinsurance or deductibles for these services.

SECTION 6. Chapter 176B of the General Laws is hereby amended by inserting after
 section 4KK the following section:-

105 Section 4JJ. Any subscription certificate under an individual or group medical service 106 agreement, except certificates that provide supplemental coverage to Medicare or other 107 governmental programs, issued, delivered or renewed within or without the commonwealth, shall 108 cover without cost sharing all services, treatments and prescription drugs determined to be high-109 value cost-effective medical and behavioral health services by secretary of health and human 110 services pursuant to section 16Z of chapter 6A; provided, however, that co-payments, 111 coinsurance or deductibles shall be required if the applicable plan is governed by the Federal 112 Internal Revenue Code and would lose its tax-exempt status as a result of the prohibition on co-113 payments, coinsurance or deductibles for these services.

SECTION 7. Chapter 176G of the General Laws is hereby amended by inserting after
section 4CC the following section:-

Section 4DD. A health maintenance contract issued or renewed within or without thecommonwealth shall cover without cost sharing all services, treatments and prescription drugs

118	determined to be high-value cost-effective medical and behavioral health services by the
119	secretary of health and human services pursuant to section 16Z of chapter 6A; provided,
120	however, that co-payments, coinsurance or deductibles shall be required if the applicable plan is
121	governed by the Federal Internal Revenue Code and would lose its tax-exempt status as a result
122	of the prohibition on co-payments, coinsurance or deductibles for these services.
123	SECTION 8. Chapter 176I of the General Laws is hereby amended by adding the
124	following section:-
125	Section 13. An organization entering into a preferred provider contract shall cover
126	without cost sharing all medical and behavioral health services, treatments and prescription drugs
127	determined to be high-value cost-effective services by the secretary of health and human services

128 pursuant to section 16Z of chapter 6A.