SENATE No. 1199

The Commonwealth of Massachusetts

PRESENTED BY:

Jennifer L. Flanagan

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to the closing of hospital essential services.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
Jennifer L. Flanagan	Worcester and Middlesex	
Richard J. Ross	Norfolk, Bristol and Middlesex	1/25/2017
Angelo J. Puppolo, Jr.	12th Hampden	1/26/2017
Jack Lewis	7th Middlesex	1/26/2017
Thomas M. Stanley	9th Middlesex	1/26/2017
Natalie Higgins	4th Worcester	1/26/2017
Diana DiZoglio	14th Essex	1/26/2017
Kimberly N. Ferguson	1st Worcester	1/27/2017
James R. Miceli	19th Middlesex	1/27/2017
Michael D. Brady	Second Plymouth and Bristol	1/27/2017
Marjorie C. Decker	25th Middlesex	1/31/2017
Hannah Kane	11th Worcester	1/31/2017
Jonathan Hecht	29th Middlesex	1/31/2017
Steven Ultrino	33rd Middlesex	1/31/2017
Denise Provost	27th Middlesex	1/31/2017
James B. Eldridge	Middlesex and Worcester	1/31/2017
Walter F. Timilty	Norfolk, Bristol and Plymouth	2/1/2017
Mary S. Keefe	15th Worcester	2/2/2017

Barbara A. L'Italien	Second Essex and Middlesex	2/2/2017
Angelo M. Scaccia	14th Suffolk	2/2/2017
Stephan Hay	3rd Worcester	2/2/2017
Patrick M. O'Connor	Plymouth and Norfolk	2/3/2017
Michael O. Moore	Second Worcester	2/3/2017
Jonathan D. Zlotnik	2nd Worcester	2/3/2017
Anne M. Gobi	Worcester, Hampden, Hampshire and Middlesex	2/3/2017
Julian Cyr	Cape and Islands	2/3/2017
Marc R. Pacheco	First Plymouth and Bristol	12/21/2017

SENATE No. 1199

[SIMILAR MATTER FILED IN PREVIOUS SESSION SEE SENATE, NO. *1149* OF 2015-2016.]

The Commonwealth of Massachusetts

In the One Hundred and Ninetieth General Court (2017-2018)

An Act relative to the closing of hospital essential services.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Chapter 111 of the General Laws, as appearing in the 2016 Official Edition,

2 is hereby amended by striking subsection (4) of section 51G and inserting in place thereof the

3 following section:

4 (4) (a) At least 30 days prior to notifying the department of the proposed closure or 5 discontinuance of an essential health service, the hospital shall inform either electronically or in 6 writing the Department and the following parties of its intent to submit notice to close a service: 7 (a) The hospital's patient and family council; (b) Each staff member of the hospital; (c) Every 8 labor organization that represents the hospital's workforce during the period of the essential 9 services closure; (d) The members of the General Court who represent the city or town in which 10 the hospital is located; and; (e) A representative of the local officials of the city or town in which 11 the hospital is located. The department shall define essential services according to 105 CMR 130.

12 (b) At least 30 days prior to notifying the department of the proposed closure of an 13 essential health service, a detailed account of any community engagement and planning which 14 has occurred prior to such filing, and such other information as the Commissioner may require 15 shall be presented to the department. With respect to the proposed closure of an essential health 16 service, the hospital shall also send a copy of the notice that it submits to the Department to the 17 Health Policy Commission, Office of the Attorney General, Center for Health Information and 18 Analysis, and Executive Office of Labor and Workforce Development as well as each of the 19 health care coalitions and community groups identified by the hospital in its notice to the 20 department.

21 (c) The hospital proposing the discontinuance shall provide, with their initial notice to the 22 department, evidence of support or non-opposition to the proposed change from each 23 municipality to which it provides the service as a health care resource, as determined pursuant to 24 section 16T of chapter 6A of the General Laws, or, if a statement of non-opposition cannot be 25 obtained, evidence of having given notice and allowed an opportunity for comment from said 26 municipalities. Any information given without meeting the requirements of this paragraph shall 27 not constitute notice to the department for the purpose of establishing the earliest date on which 28 the hospital may close or discontinue an essential health service.

(d) The department shall, in the event that a hospital proposes to discontinue an essential health service or services, determine whether any such discontinued services are necessary for preserving access and health status in the hospital's service area, require hospitals to submit a plan for assuring access to such necessary services following the hospitals closure of the service, and assure continuing access to such services in the event that the department determines that their closure will significantly reduce access to necessary services. This plan shall include the

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35 creation of a community oversight committee comprised of a representative from each 36 municipality to which the hospital provides the service as a health care resource as well as non-37 managerial employees, including registered nurses and ancillary staff, from the hospital, and a 38 representative from a local interfaith organization to ensure that any plan approved by the 39 department is followed. The community oversight group shall inform the department in the event 40 the plan is not executed and followed by the hospital. If the hospitals plan for assuring 41 continued access to a necessary service relies upon the availability of similar services at another 42 hospital or health facility with which it does not share common ownership, the department shall 43 require the hospital to submit with said plan a statement from each other hospital or health 44 facility listed in the plan, affirming their capacity to provide continued access as described in the 45 plan. The department shall conduct a public hearing prior to a determination on the closure of 46 said essential services or of the hospital. No original license shall be granted to establish or 47 maintain an acute-care hospital, as defined by section 25B, unless the applicant submits a plan, to 48 be approved by the department, for the provision of community benefits, including the 49 identification and provision of essential health services. In approving the plan, the department 50 may take into account the applicants existing commitment to primary and preventive health care 51 services and community contributions as well as the primary and preventive health care services 52 and community contributions of the predecessor hospital. The department may waive this 53 requirement, in whole or in part, at the request of the applicant which has provided or at the time 54 the application is filed, is providing, substantial primary and preventive health care services and 55 community contributions in its service area.

(e) If a hospital executes a plan to discontinue an essential health service, said plan not
having been approved by the department pursuant to paragraphs (a) and (b) of this section, the

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58 Attorney General shall seek an injunction to require that the essential health service be

59 maintained for the duration of the notice period outlined in paragraph (a) of this section. that

60 hospital shall not be eligible to have an application approved pursuant to section 25C for a period

- 61 of three years from the date the service is discontinued, or until the essential health service is
- 62 restored, or until such time as the department is satisfied that a plan is in place that, at the time of
- 63 the discontinuance, would have met the requirements of paragraph (b)