SENATE No. 1569

The Commonwealth of Massachusetts

PRESENTED BY:

Mark C. Montigny

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act closing a corporate tax haven loophole.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
Mark C. Montigny	Second Bristol and Plymouth	
Marjorie C. Decker	25th Middlesex	1/26/2017
Mike Connolly	26th Middlesex	1/31/2017
Dylan Fernandes	Barnstable, Dukes and Nantucket	1/31/2017
Jack Lewis	7th Middlesex	2/1/2017
Mary S. Keefe	15th Worcester	2/2/2017
Sal N. DiDomenico	Middlesex and Suffolk	2/2/2017
Eric P. Lesser	First Hampden and Hampshire	2/3/2017
Joan B. Lovely	Second Essex	2/3/2017
Denise Provost	27th Middlesex	2/3/2017
Thomas M. Stanley	9th Middlesex	2/3/2017
James B. Eldridge	Middlesex and Worcester	2/3/2017

SENATE DOCKET, NO. 1538 FILED ON: 1/20/2017

SENATE No. 1569

By Mr. Montigny, a petition (accompanied by bill, Senate, No. 1569) of Mark C. Montigny, Marjorie C. Decker, Mike Connolly, Dylan Fernandes and other members of the General Court for legislation to close a corporate tax haven loophole. Revenue.

[SIMILAR MATTER FILED IN PREVIOUS SESSION SEE SENATE, NO. *1524* OF 2015-2016.]

The Commonwealth of Massachusetts

In the One Hundred and Ninetieth General Court (2017-2018)

An Act closing a corporate tax haven loophole.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 Section 32B of chapter 63 of the General Laws, as most recently amended by section 125

2 of chapter 240 of the Acts of 2010, is hereby amended by adding after subsection (c)(3)(iii), the

3 following subsections:

4 (v) any member incorporated in a jurisdiction defined herein as a tax haven, including

5 Andorra, Anguilla, Antigua and Barbuda, Aruba, the Bahamas, Bahrain, Barbados, Belize,

6 Bermuda, British Virgin Islands, Cayman Islands, Cook Islands, Cyprus, Dominica, Gibraltar,

- 7 Grenada, Guernsey-Sark-Alderney, Hong Kong, Isle of Man, Jersey, Liberia, Liechtenstein,
- 8 Luxembourg, Malta, Mauritius, the Kingdom of the Netherlands, San Marino, Seychelles,

9 Singapore, St. Kitts and Nevis, St. Lucia, St. Vincent and the Grenadines, Switzerland, Turks and

10 Caicos Islands, U.S. Virgin Islands, and Vanuatu.

11	(vi) On a biannual basis, the commissioner shall submit a report to the Legislature. The
12	report shall include recommendations for legislation related to tax haven jurisdictions listed in
13	subsection $(c)(3)(iv)$, including recommendations for additions to or subtractions from the list.
14	This report shall be made available to the public.
15	(viii) In developing its annual report and for the purposes of this section, the
16	commissioner shall consider a tax haven a jurisdiction that, during the tax year in question has no
17	or nominal effective tax on the relevant income and that meets at least two of the following three
18	criteria:
19	a. The income being reported by a member to the suspected tax haven jurisdiction is
20	disproportionately large as compared to the average percentage of property, payroll, and sales
21	factors within that jurisdiction.
22	b. The laws, rules, and tax administrative rulings and practices of that jurisdiction
23	encourage the disproportionately large income to be reported in that jurisdiction. Such laws,
24	rules, tax administrative rulings and practices may:
25	1. prevent effective exchange of information for tax purposes with other governments on
26	taxpayers benefiting from the tax regime;
27	2. lack transparency by having legislative, legal, or administrative provisions that are not
28	open and apparent or are not consistently applied among similarly situated taxpayers, or if the
29	information needed by tax authorities to determine a taxpayer's correct tax liability, such as
30	accounting records and underlying documentation, is not adequately available;

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3. facilitate the establishment of foreign-owned entities without the need for a local
substantive presence or prohibit these entities from having any commercial impact on the local
economy;

4. explicitly or implicitly exclude the jurisdiction's resident taxpayers from taking
advantage of the tax regime's benefits or prohibit enterprises that benefit from the regime from
operating in the jurisdiction's domestic market; or

5. create a tax regime that is favorable for tax avoidance, based upon an overall
assessment of relevant factors, including whether the jurisdiction has a significant untaxed
offshore financial and related services sector relative to its overall economy.

40 c. The jurisdiction is recognized by experts or is marketed as a tax haven for41 corporations.

42 (vii) The commissioner may require the taxable member making a water's-edge election 43 to submit within six (6) months after the taxable member files its federal income tax return a 44 domestic disclosure spreadsheet to provide full disclosure of the income reported to each state 45 for the year, the tax liability for each state, the method used for allocating or apportioning 46 income to the states, and the identity of the water's-edge group and those of its United States 47 affiliated corporations. The commissioner may require the taxable member to disclose the same 48 information for income reported to tax havens as listed in subsection (c)(3)(iv).

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