

SENATE No. 2392

The Commonwealth of Massachusetts

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In the One Hundred and Ninetieth General Court
(2017-2018)
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SENATE, Thursday, April 5, 2018

The committee on the Judiciary, to whom was referred the petition (accompanied by bill, Senate, No. 800) of Cynthia S. Creem, Denise Provost and Alice Hanlon Peisch for legislation to improve the accuracy of eyewitness identification procedures,- reports the accompanying bill (Senate, No. 2392).

For the committee,
William B. Brownsberger

The Commonwealth of Massachusetts

In the One Hundred and Ninetieth General Court
(2017-2018)

An Act improving the accuracy of eyewitness identification procedures.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. The General Laws are hereby amended by adding after Chapter 41 , Section
2 98G , the following new section: -

3 Section 98H

4 1. The Transit Police of the Massachusetts Bay Transportation Authority and the police
5 department of any city or town serving a population of two thousand residents or more shall have
6 a written policy consistent with the model policy on eyewitness identification developed by the
7 Massachusetts Chiefs of Police Association.

8 2. The policy shall include the following minimal elements consistent with general
9 accepted science and evidence-based practice:

10 a. A show-up should not be conducted more than two hours after the witness's
11 observation of the offender;

12 b. The department shall not employ multiple identification procedures featuring any one
13 suspect with the same witness.

14 c. Any lineup or photo array shall be conducted by an administrator who does not know
15 the suspect's identity or shall be conducted in a manner that prevents the administrator from
16 knowing which member of the array is being viewed by the eyewitness at any given time.

17 d. In addition to the suspect, there shall be at least four non-suspects in any live lineup
18 and at least five non-suspects in any photo array. All non-suspect photos or individuals in an
19 array or lineup shall match the description of the perpetrator provided by the eyewitness. No
20 photo or lineup member shall stand out.

21 e. Each witness shall be instructed that the perpetrator may or may not be present, that the
22 investigation will continue regardless of whether an identification is made, and that the
23 administrator is not aware of which lineup or array member is the suspect.

24 f. At the time an identification is made, the eyewitness shall be asked to articulate in his
25 or her own words, the level of certainty he or she feels in the identification. This statement shall
26 be documented verbatim.

27 3. The policy described herein shall be revisited biennially by the Massachusetts Chiefs
28 of Police Association and, if necessary, modified to ensure its consistency with jury instructions
29 related to system variables issued by the Massachusetts Supreme Judicial Court.

30 SECTION 2. The General Laws are hereby amended by adding after Chapter 22C,
31 Section 36A, the following: -

32 Section 36B

33 The state police shall have a written policy on eyewitness identification developed and
34 promulgated by the colonel of state police. The policy shall include the following minimal
35 elements consistent with general accepted science and evidence-based practice:

36 a. A show-up should not be conducted more than two hours after the witness's
37 observation of the offender;

38 b. The department shall not employ multiple identification procedures featuring any one
39 suspect with the same witness.

40 c. Any lineup or photo array shall be conducted by an administrator who does not know
41 the suspect's identity or shall be conducted in a manner that prevents the administrator from
42 knowing which member of the array is being viewed by the eyewitness at any given time.

43 d. In addition to the suspect, there shall be at least four non-suspects in any live lineup
44 and at least five non-suspects in any photo array. All non-suspect photos or individuals in an
45 array or lineup shall match the description of the perpetrator provided by the eyewitness. No
46 photo or lineup member shall stand out.

47 e. Each witness shall be instructed that the perpetrator may or may not be present, that the
48 investigation will continue regardless of whether an identification is made, and that the
49 administrator is not aware of which lineup or array member is the suspect.

50 f. At the time an identification is made, the eyewitness shall be asked to articulate in his
51 or her own words, the level of certainty he or she feels in the identification. This statement shall
52 be documented verbatim.

53 The policy described herein shall be revisited biennially by the colonel and, if necessary,
54 modified to ensure its consistency with jury instructions related to system variables issued by the
55 Massachusetts Supreme Judicial Court.