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# The Commonwealth of Massachusetts

### PRESENTED BY:

## Paul W. Mark

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to strengthening and expanding affordable, quality higher education opportunities for residents of the Commonwealth.

## PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Paul W. Mark	2nd Berkshire	1/18/2019
Mindy Domb	3rd Hampshire	2/1/2019
José F. Tosado	9th Hampden	1/23/2019
Aaron Vega	5th Hampden	1/31/2019
Susannah M. Whipps	2nd Franklin	1/29/2019

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By Mr. Mark of Peru, a petition (accompanied by bill, House, No. 1231) of Paul  $\overline{W}$ . Mark and others relative to strengthening and expanding affordable, quality higher education opportunities. Higher Education.

# The Commonwealth of Massachusetts

In the One Hundred and Ninety-First General Court (2019-2020)

An Act relative to strengthening and expanding affordable, quality higher education opportunities for residents of the Commonwealth.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. To provide for supplementing certain items in the general appropriations act 2 and other appropriations acts for fiscal year 2020, the sums set forth in section 2 are hereby 3 appropriated from the General Fund unless specifically designed otherwise in this act or in those 4 appropriations acts, for the several purposes and subject to the conditions specified in this act or 5 in those appropriations acts, and subject to the laws regulating the disbursement of public funds 6 for the fiscal years ending June 30, 2020. These sums shall be in addition to any amounts 7 previously appropriated and made available for the purposes of those items. These sums shall be 8 made available until June 30, 2021. 9 SECTION 2. 10 EXECUTIVE OFFICE OF EDUCATION 11 Department of Higher Education

12	7066-0019 \$4,000,000
13	7066-1221 \$1,500,000
14	7070-0066 \$2,000,000
15	SECTION 2A. To provide for certain unanticipated obligations of the commonwealth, to
16	provide for an alteration of purpose for current appropriations, and to meet certain requirements
17	of law, the sums set forth in this section are hereby appropriated from the General Fund unless
18	specifically designated otherwise in this section, for the several purposes and subject to the
19	conditions specified in this section, and subject to the laws regulating the disbursement of public
20	funds for the fiscal year ending June 30, 2020. These sums shall be in addition to any amounts
21	previously appropriated and made available for the purposes of these items. These sums shall be
22	made available until June 30, 2021.
23	EXECUTIVE OFFICE OF EDUCATION
	EXECUTIVE OFFICE OF EDUCATION Department of Elementary and Secondary Education
23	
23 24	Department of Elementary and Secondary Education
23 24 25	Department of Elementary and Secondary Education XXXX-XXXX For the development and implementation of standards and curriculum on
23 24 25 26	Department of Elementary and Secondary Education XXXX-XXXX For the development and implementation of standards and curriculum on financial literacy \$1,000,000
23 24 25 26 27	Department of Elementary and Secondary Education XXXX-XXXX For the development and implementation of standards and curriculum on financial literacy \$1,000,000 Department of Higher Education
<ul> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> </ul>	Department of Elementary and Secondary Education XXXX-XXXX For the development and implementation of standards and curriculum on financial literacy \$1,000,000 Department of Higher Education 7066-0115 For the purposes of continuing the implementation of section 15E of chapter
<ol> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> </ol>	Department of Elementary and Secondary Education XXXX-XXXX For the development and implementation of standards and curriculum on financial literacy \$1,000,000 Department of Higher Education 7066-0115 For the purposes of continuing the implementation of section 15E of chapter 15A of the General Laws to encourage private fundraising by the commonwealth's public
<ul> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> <li>30</li> </ul>	Department of Elementary and Secondary Education XXXX-XXXX For the development and implementation of standards and curriculum on financial literacy\$1,000,000 Department of Higher Education 7066-0115 For the purposes of continuing the implementation of section 15E of chapter 15A of the General Laws to encourage private fundraising by the commonwealth's public institutions of higher education for the endowment and capital outlay programs of those

33	from this item; provided further, that \$10,000,000 shall be allocated to the university of
34	Massachusetts; provided further, that \$5,000,000 shall be allocated to state universities; provided
35	further, that \$5,000,000 shall be allocated to community colleges; provided further, that if any
36	funds allocated herein for disbursement to state universities and community colleges shall be
37	unused, the remaining funds shall be made available to the university of Massachusetts; provided
38	further, that, to the greatest extent possible, the state universities, community colleges, and the
39	university of Massachusetts shall utilize the funds to increase the number of scholarship
40	opportunities for students \$20,000,000
41	XXXX-XXXX For the continued development and implementation of the transfer system
42	required by section 9 (hh) of chapter 15A of the General Laws, as inserted by this act
43	
44	XXXX-XXXX For the Education Rewards Grant Program Fund established by section
45	2SSS of chapter 29 of the General Laws \$1,500,000
46	XXXX-XXXX For the Licensed Certified Social Worker Student Education Loan
47	Repayment Pilot Program Trust Fund established by this act \$1,200,000
48	XXXX-XXXX For the Massachusetts Educational Financing Authority to assist in
49	carrying out the early college planning and financing efforts being undertaken by the Authority,
50	and the lower income family postsecondary education savings incentive matching grant pilot
51	program established by this act; provided, that not less than \$1,500,000 shall be expended for the
52	lower income family postsecondary savings incentive matching grant pilot program and shall be
53	credited to the Lower Income Family Postsecondary Education Savings Incentive Matching
54	Grant Pilot Program Trust Fund established by this act \$2,500,000

55 XXXX-XXXX For the Completion Grant Incentive Fund Pilot Program established by 56 the board of higher education to increase the graduation and success rates of low income students 57 who are enrolled in certificate or degree programs by providing incentive grants to persist and to 58 complete their degree or certificate program of study over a maximum of four years ...... 59 \$3,000,000

64 XXXX-XXXX For a community colleges internship incentive grant program to be 65 administered by the department of higher education; provided, that the commonwealth shall 66 contribute funds to each community college in an amount to match private contributions in each 67 fiscal year; provided further, that the commonwealth's contribution shall be equal to \$1 for every 68 \$1 privately contributed to each community college's board of trustees or foundation; provided 69 further, that the maximum total contribution from the commonwealth shall be no greater than the 70 amount appropriated herein; provided further, that funds from this program shall not result in any 71 direct or indirect reduction in the commonwealth's appropriation to the institution's operations, 72 scholarships, financial aid or any state appropriation; provided further, the department of higher 73 education shall establish guidelines and criteria for the administration of the program 74 

75 Community Colleges

76	7516-XXXX For the TAFDC Career Pathways Trust Fund established in section 2RRRR
77	of chapter 29 of the General Laws, inserted by this act, provided that the program shall be
78	administered by the Middlesex Community College through its entity, the Massachusetts
79	Community College Executive Office; provided, further, that no more than \$100,000 shall be
80	used to administer the program \$1,100,000
81	7516-XXXX For education opportunity coordinators established in section 22B of
82	chapter 15A of the General Laws, inserted by this act, to assist recipients of transitional aid to
83	families with dependent children in earning a community college certificate or two-year
84	associate's degree \$1,250,000
85	SECTION 3. Section 1 of chapter 15A of the General Laws, as appearing in the 2014
86	Official Edition, is hereby amended by inserting after the 3rd paragraph, the following
87	paragraph:- It is hereby further declared to be the policy of the commonwealth to ensure that the
88	university of Massachusetts, each state university, and each community college has at its
89	disposal adequate funds to provide, foster and support high quality institutions of public higher
90	education that serve the interests of the commonwealth and its residents in the manner described
91	in this section. For that purpose, it is hereby further declared to be the policy of the
92	commonwealth to make annually to the university of Massachusetts, each state university, and
93	each community college appropriations which, with all other unrestricted funds that are
94	available, in the case of each, for expenditure in the conduct of its affairs and the support of its
95	mission, are sufficient to fully fund its operating requirements. It is hereby further declared to be
96	the policy of the commonwealth to provide adequate funds to the university of Massachusetts,
97	each state university, and each community college for capital needs including the repair,
98	renovation, construction, reconstruction, improvement, maintenance, demolition, expansion,

acquisition, furnishing, or equipping of buildings, structures, facilities and other infrastructure,
including, but not limited to, technology infrastructure, necessary to maintain high quality
institutions of higher education.

102 SECTION 4. Section 9 of said chapter 15A, as so appearing, is hereby amended by 103 inserting after the word "education", in line 243, the following:-; (hh) to build and maintain, in 104 conjunction with the university of Massachusetts, the state universities, and the community 105 colleges, a transfer system providing individual students with clear and consistent information on 106 the student's progress toward fulfilling degree requirements in any undergraduate program at any 107 public institution of higher education in the state; provided, that the system shall include a 108 standard core of course offering and numbering that are honored for common credit toward 109 degrees and certificates across the commonwealth's public institutions of higher education, and 110 course-to-course equivalencies across these institutions that will enable students to transfer from 111 one public institution of higher education to another without loss of credit, including, but not 112 limited to, allowing credits earned toward a student's designated major at one institution of 113 public higher in the state to be transferred and applied to the same major at any other institution 114 of public higher education in the state; provided further, that the board shall coordinate the 115 implementation of the system and all public institutions of higher education institutions in the 116 state shall utilize the system for all undergraduate programs and course offerings; provided 117 further, that the board, in consultation with the University of Massachusetts, the state 118 universities, and the community colleges, shall determine the form in which all data and course 119 equivalencies shall be submitted by these institutions.

SECTION 5. Section 9 of said chapter 15A, as so appearing, is hereby by further
amended by adding the following paragraph:- All postsecondary educational institutions offering

122 courses and programs leading to degrees or certificates to residents of the commonwealth shall 123 provide uniform student financial aid information to every prospective student who has been 124 accepted for admission to the institution. Each institution shall provide this information prior to 125 the institution's enrollment deadline for purposes of providing each student with time to make an 126 informed decision about enrollment. Each institution shall use the financial aid shopping sheet or 127 such other standardized document developed by the U.S. Department of Education, or the board 128 of higher education to provide this information. Each institution annually shall post on its 129 website a list and description of all scholarships, grants, or other funds that do not have to be 130 paid back that are available at the institution to assist students in paying for their education. Each 131 institution shall inform students about any income based loan repayment programs and public 132 interest or other loan forgiveness programs available for borrowers of student loans. In addition, 133 all public institutions of higher education in the state shall work with American Student 134 Assistance through its SALT or other programs and the Massachusetts Educational Financing 135 Authority to provide financial literacy for students attending these institutions. 136 The board of higher education shall develop a clear and consistent definition of what 137 constitutes student financial aid which shall be used by all postsecondary educational institutions 138 offering courses and programs leading to degrees or certificates to residents of the

139 commonwealth.

SECTION 6. Section 15F of said chapter 15A, as so appearing, is hereby amended by
inserting in lines 12, 21, 23 24, 28, 29, 31, and 35 after the word "credit", the words:-and forcredit.

143 SECTION 7. Section 16 of said chapter 15A, as so appearing, is hereby amended by 144 adding the following paragraph:- No state scholarship funds under this section, any other section 145 of this chapter, or other state student financial aid however provided, shall be made available to, 146 or on behalf, of any student enrolled in any postsecondary educational institution which the 147 board of higher education determines does not meet the requirements of this paragraph. To meet 148 the requirements of this paragraph, a postsecondary educational institution shall demonstrate to 149 the board that it has: (a) not more than 40% of its undergraduate students borrowing student 150 loans; (b) graduation rates of not less than 30% for undergraduate students taking 150% or less 151 of the expected time to complete degree requirements, as most recently reported by the U.S. 152 Department of Higher Education, provided, that graduation rates shall include students who 153 transfer; or (c) an average 3 year cohort default rate that is not more than 20%, as most recently 154 reported by the U.S. Department of Education. The board of higher education shall promulgate 155 rules and regulations to implement this paragraph including, but not limited to, procedures and 156 processes for annually determining which postsecondary educational institutions meet the 157 requirements of this paragraph, and a process for an institution to appeal a determination that 158 they do not meet the necessary requirements. The board of higher education shall annually post a 159 list of institutions that meet the requirements of this paragraph on the department of higher 160 education's website. No state scholarship funds under this section, any other section of this 161 chapter, or other state student financial aid however provided, that is made available to, or on 162 behalf, of any student enrolled in any for-profit postsecondary educational institution shall be 163 used for purposes of marketing or advertising.

SECTION 8: Said chapter15A is hereby further amended by inserting after section 22A
the following new section:-

166 Section 22B. (a) Middlesex Community College shall establish education opportunity 167 coordinator positions, through its entity, the Massachusetts Community College Executive 168 Office. The coordinators shall work with recipients of cash assistance through transitional aid to 169 families with dependent children who enroll in community colleges across the state for the 170 purpose of earning a certificate or two-year degree. Each community college shall have at least 1 171 on-campus coordinator. Coordinators shall provide focused assistance to recipients, including but 172 not limited to developing career plans, identifying a program of study, accessing financial aid 173 and work study, and helping obtain other supports such as childcare and transportation 174 assistance. The coordinators shall work with recipients, community colleges, and case managers 175 at the department of transitional assistance. Middlesex Community College, through its entity, 176 the Massachusetts Community College Executive Office, shall enter into a memorandum of 177 understanding with the community colleges to ensure coordinators execute the duties of this 178 paragraph.

179 (b) Middlesex Community College, through its entity, the Massachusetts Community 180 College Executive Office, and in collaboration with the department of transitional assistance, 181 shall annually file a report with the chairs of the joint committee on higher education, the joint 182 committee on children, families, and persons with disabilities, and the house and senate 183 committees on ways and means that shall include, but not be limited to:- (1) information 184 regarding the efficacy of community college placements in developing careers for recipients of 185 cash assistance; (2) the number of recipients enrolled in certificate or two-year degree programs 186 at community colleges; (3) the number of recipients enrolled in a certificate or two-year degree 187 program receiving grants under the TAFDC Career Pathways Trust Fund established in section 188 2RRRR of chapter 29; (4) graduation rates of recipients of cash assistance enrolled in a

certificate or two-year degree program; (5) employment rates of former recipients 6 months after
completing a degree or certificate program; and (6) employment rates of former recipients 1 year
after completing a degree or certificate program. No personal identifying information shall be
used in the report. The first report shall be filed on or before August 1 two years after said
TAFDC Career Pathways Trust Fund is established and annually, on or before August 1, after
that.

195 SECTION 9. Said chapter 15A is hereby further amended by inserting after section 44,196 the following section:-

197 Section 45. There shall be a Partnership to Advance Collaboration and Efficiency, herein 198 referred to as PACE. The purposes of PACE shall be to foster collaborations that promote 199 operational efficiencies, cost savings, increased productivity, and increase and enhance high 200 quality higher education opportunities for residents of the commonwealth at the public 201 institutions of higher education set forth in section 5. Initiatives undertaken by PACE shall 202 include, but not be limited to, cooperative efforts directed at increasing joint purchasing, 203 expanding shared services, increasing innovative measures for delivering higher education, and 204 enhancing academic opportunities for students. PACE shall be governed by a steering committee 205 consisting of the following: the president of the university of Massachusetts; 2 persons from the 206 university of Massachusetts appointed by the president to serve for terms not exceeding 4 years, 207 as the president may determine; 3 presidents of the state universities to be selected by vote of the 208 presidents of the 9 state universities conducted at least once every 4 years; 3 presidents of the 209 community colleges to be selected by vote of the presidents of the 15 community colleges to be 210 conducted at least once every 4 years; and the commissioner of higher education. 211 Notwithstanding any general of special law to the contrary, the steering committee may hire

212 staff, enter into contracts, interagency or other agreements, apply for federal, state, or other 213 grants, establish subcommittees, and do whatever it deems necessary to carry out the purposes of 214 PACE. The steering committee shall annually submit, on or before March 1, to the joint 215 committee on higher education and the house and senate committees on ways and means a report 216 detailing the results of all PACE initiatives undertaken during the prior year. Monies saved as a 217 result of initiatives undertaken pursuant to this section shall supplement, not offset, or reduce 218 state appropriations provided to the university of Massachusetts, the state universities, and the 219 community colleges, and shall be used by the institutions to reduce the cost of education for 220 students attending these institutions. 221 SECTION 10. Paragraph (B) of section 2 of chapter 18 of the General Laws, as appearing 222 in the 2014 Official Edition, is hereby amended by adding the following clause:-223 (t) take all necessary actions, including connecting individuals with education 224 opportunity coordinators established in section 22B of chapter 15A, to ensure that individuals 225 receiving cash assistance through transitional aid to families with dependent children may 226 engage in community college programs where assessment shows their chances of achieving 227 long-term careers will improve. 228 SECTION 11. The second sentence of section 2SSS of chapter 29 of the General Laws, 229 as appearing in the 2014 Official Edition, is hereby amended by inserting, in line 5, after the

230 word "accredited", the words:- public or nonprofit.

231 SECTION 12. Section 2SSS of said chapter 29, as so appearing, is hereby amended by 232 striking out the penultimate sentence, in lines 25-26, inclusive, and inserting in place thereof the 233 following sentence:- The amount of the award shall be applied towards student financial need in

excess of the financial need met by other federal and state grants without regard to the amountthat may be available through loans.

236 SECTION 13. Said chapter 29 is hereby further amended by inserting after section
237 2QQQQ the following section:-

238 2RRRR. (a) There is hereby established and set up on the books of the commonwealth a 239 separate fund to be known as the TAFDC Career Pathways Trust Fund, hereinafter referred to as 240 the fund, to which shall be credited any appropriations, bond proceeds or other monies 241 authorized by the general court and specifically designated to be credited thereto. Middlesex 242 Community College, hereinafter referred to as the college, shall hold the fund in an account or 243 accounts separate from other funds or accounts; provided, that the fund shall be administered by 244 the Massachusetts Community Colleges Executive Office. Amounts credited to the fund shall be 245 used by the college, without further appropriation, to carry out the purposes of the fund as set 246 forth in this section. Any monies unexpended at the end of the fiscal year shall remain in the 247 fund and may be expended by the college without further appropriation.

(b) The fund shall be used to provide and fund employment opportunities for students
enrolled in a certificate or two-year associate's degree program at any community college who
receive cash assistance under transitional aid to families with dependent children.

(c) Both full-time and part-time students shall be eligible for funds under this section;
provided, that full-time students shall have first priority for funds; provided, further that a fulltime student shall not displace a part-time student, if the part-time student is already receiving
funds under this section.

(d) Funds expended shall, to the greatest extent feasible, be for jobs at: (1) the community
college; (2) an off-campus placement that provides career development opportunities that are
related to the student's course of study; or (3) an off-campus community service placement as
defined in subsection (f).

(e) The share from funds distributed shall not exceed 80 percent of the total compensation paid to students, with the exception of jobs at the community college the student attends, or that provide career development opportunities related to the student's course of study. Employers shall pay the costs of any employee benefits, including all payments due as an employer's contribution under the state workman's compensation laws, federal Social Security laws, and other applicable laws. The federal work-study program shall not be used to provide the employer's share of student compensation.

266 (f) An off-campus community service placement shall include direct service planning, 267 career development or applied research that is designed to improve the quality of life for 268 residents of the community served, particularly low-income residents, in such fields as health 269 care, child care, education, literacy training, welfare, social services, public safety, crime 270 prevention and control, transportation, recreation, housing and neighborhood improvement, rural 271 development, and community improvement. Placements shall be identified by the Massachusetts 272 Community Colleges Executive Office through formal or informal consultation with local 273 nonprofit, governmental, and community-based organizations.

The placement shall not be at an organization for whom a substantial portion of its mission is political activities, including but not limited to electing candidates, influencing ballot questions, and raising money for political campaigns. (g) Students shall be paid the rate of pay as compared to entry-level salaries and wages provided other employees engaged in similar work, provided total applicant resources shall be considered to ensure to the maximum extent feasible that students may remain qualified for other federal and state public assistance programs. The office may make reasonable adjustments to salaries and wages to maximize a student's participation in other federal and state public assistance programs.

(h) Funds shall not be expended under the program to compensate students for hours
worked in excess of an average of 15 hours per week over the period of enrollment or 40 hours
per week during vacation period. A student shall not be concurrently employed in the same
position by the fund and the federal work-study program and exceed the 15 hours per week
average.

(i) Students may receive academic credit for work experience gained through jobsobtained through the fund.

(j) Monies received from the Massachusetts TAFDC Career Pathways Trust Fund
 established in section 2RRRR of chapter 29 of the General Laws shall not count against a
 recipient's income, assets, or any other eligibility standard in qualifying for cash assistance
 benefits.

(k) The college and the board of higher education, hereinafter referred to as the board,
shall enter a memorandum of understanding to ensure that funds are properly expended and
disbursed. The college shall enter into agreements with employers, community colleges, the
department of transitional assistance, and others for the operation of the fund. These agreements

shall include such provisions as the office may deem necessary or appropriate to carry out thepurposes of this section. These agreements shall be made available to the board upon request.

300 SECTION 14. Paragraph (2) of section 2 of chapter 62 of the General Laws, as appearing
 301 in the 2014 Official Edition, is hereby amended by inserting after subparagraph (Q) the
 302 following subparagraph:-

303 (R) Amounts received by an employee paid by the employer as contributions to a prepaid
304 tuition program or college savings program established by the commonwealth or any
305 instrumentality or authority thereof held by the employee if the contributions are made pursuant
306 to section 82 of chapter 63 of the General Laws. The amount excluded from the gross income of
307 an employee for the taxable year shall not exceed \$1,000.

308 SECTION 15. Section 3 B of said chapter 62, as so appearing, is hereby amended by
 309 inserting after subparagraph (17) the following subparagraph:-

310 (18) In the case of single individual person or married person filing a separate return or a 311 head of household whose gross income does not exceed \$150,000, either a deduction or a tax 312 credit in an amount equal to the amount expended in a taxable year for the purchase of an interest 313 in, or contributed in a taxable year to an account in, a prepaid tuition program or college savings 314 program established by the commonwealth or any instrumentality or authority thereof; provided, 315 that the total amount deducted in a taxable year shall not exceed \$5,000, and in the case of a tax 316 credit, the tax credit shall not exceed \$1,250. In the case of a married couple filing a joint return 317 whose gross income does not exceed \$300,000, either a deduction or a tax credit in an amount 318 equal to the amount expended in a taxable year for the purchase of an interest in, or contributed 319 in a taxable year to an account in, a prepaid tuition program or college savings program

established by the commonwealth or any instrumentality or authority thereof; provided, the total
amount deducted in a taxable year shall not exceed \$10,000, and in the case of a tax credit, the
tax credit shall not exceed \$2,500.

323 SECTION 16. Chapter 62 of the General Laws is hereby amended by inserting after
 324 section 6N, the following section:-

325 Section 60. A person filing an individual or joint return may elect to have any refund to 326 which the person is entitled electronically deposited in an account in a prepaid tuition or college 327 savings program established by the commonwealth or any instrumentality or authority thereof.

A deposit under this section may be made with respect to any taxable year at the time of filing a return of the tax established by this chapter for the taxable year. The commissioner shall prescribe the manner in which the deposit shall be made on the face of the return required by section 5 of chapter 62C. The commissioner shall consult with the Massachusetts Educational Financing Authority in carrying out this section.

333 SECTION 17. Chapter 63 of the General Laws is hereby amended by inserting after
 334 section 81, the following section:-

Section 82. A taxpayer who, during the taxable year, makes a contribution to a prepaid tuition program or college savings program established by the commonwealth or any instrumentality or authority thereof in an amount matching a contribution to said programs made in the same taxable year by any employee of the taxpayer whose income does not exceed 200 per cent of the federal poverty level shall be allowed a credit against the tax liability imposed under this chapter in an amount equal to 25 per cent of that matching contribution, but not to exceed \$1,000 per contributing employee per taxable year. For partners, shareholders of Subchapter S 342 corporations, and owners of limited liability companies, if the liability company is treated as a 343 partnership for purposes of federal and State income taxation, there is allowed a credit pursuant 344 to this section to be determined in accordance with the determination of income and distributive 345 share of income according to this chapter and Subchapter S of the Internal Revenue Code. If the 346 amount of the credit exceeds the tax liability for the year, the excess may be carried forward and 347 applied to the tax liability of the 5 taxable years following the excess credit year. The tax credit 348 shall be applied to the earliest year for which there is a tax liability. If there are credits for more 349 than one year that are available to offset a liability, the earlier credit shall be applied first.

350 SECTION 18. (a) There shall be a licensed certified social worker student education loan 351 repayment pilot program, hereinafter referred to as the pilot program, for the purpose of 352 increasing and retaining access to child welfare services and social services in the 353 commonwealth. The pilot program shall provide financial assistance to eligible program 354 participants to assist them in repaying student education loans, as defined in this section; 355 provided, that the pilot program shall be limited to a total of 100 licensed certified social 356 workers. The pilot program shall be administered by the board of higher education established 357 under section 4 of chapter 15A of the General Laws. The board, in collaboration with the 358 executive office of health and human services, shall promulgate guidelines governing the pilot 359 program. The guidelines shall include, but need not be limited to, the following provisions: (1) 360 eligibility shall be limited to persons with incomes that do not exceed 500% of the federal 361 poverty level; (2) eligibility shall be limited to persons entering the field of social work after July 362 1, 2014; (3) eligibility shall be limited to social workers who are licensed certified social workers 363 as defined in section 130 of chapter 112 of the General Laws and who are employed in child 364 welfare, or in a geographic or programmatic setting defined as high need under the guidelines

365 governing the pilot program; (4) the commonwealth shall repay a student education loan at a rate 366 not to exceed \$250 per month for a period not to exceed 48 months; (5) payments by the 367 commonwealth shall be made directly to the lender on behalf of a pilot program participant, and 368 shall cover only loan payments owed by the participant in the months during which the 369 participant works in the commonwealth as a licensed certified social worker in child welfare, or 370 in a geographic or programmatic setting defined as high need under pilot program guidelines; (6) 371 procedures for selecting 100 pilot program participants among eligible applicants; and (7) 372 measures to deal with situations in which a pilot program participant ceases to comply with 373 program requirements. For the purposes of this section, the term student education loan shall 374 mean any indebtedness, including interest on such indebtedness, incurred to pay tuition, fees or 375 other direct expenses incurred in connection with the pursuit of an undergraduate or graduate 376 degree by an applicant, but shall not include loans made by any person related to the applicant, 377 or loans paid by credit card.

378 (b) There is hereby established and set up on the books of the commonwealth a separate 379 fund to be known as the Licensed Certified Social Worker Student Education Loan Repayment 380 Pilot Program Trust Fund, hereinafter referred to as the Licensed Certified Social Worker 381 Education Loan Repayment Fund, to which shall be credited any appropriations or other monies 382 authorized by the general court and designated to be credited thereto. The board of higher 383 education shall hold the Licensed Certified Social Worker Education Loan Repayment Fund in an account separate from other funds or accounts. Amounts credited to the Licensed Certified 384 385 Social Worker Education Loan Repayment Fund shall be used, without further appropriation, by 386 the commissioner of higher education or his designee, to carry out the licensed certified social 387 worker student education loan repayment pilot program established in this section.

388 (c) The licensed certified social worker student education loan repayment pilot program 389 shall expire once the final payment is made under this section by the board of higher education 390 on behalf of all pilot program participants. The board of higher education shall evaluate the 391 effectiveness of the pilot program and its benefits and costs to the commonwealth and shall 392 submit a report, together with its recommendations on whether a permanent program should be 393 established and if so how such program should be structured, to the house and senate committees 394 on ways and means and the joint committee on higher education, not less than one year prior to 395 the expiration of the pilot program.

396 SECTION 19. (a) Notwithstanding any general or special law to the contrary, a portion of 397 the Educational Rewards Grant Program Fund established by section 2SSS of chapter 29 of the 398 General Laws, as determined by the department of workforce development and the board of 399 higher education, shall be used for a "Supports for Success" pilot program to assist grant 400 recipients complete their degree or certificate programs; provided, that supports provided 401 through said pilot may include, but need not be limited to, intensive advising and counseling, 402 college and career success courses, work study jobs in the students' field of study, learning 403 communities, curricula redesign to support blended or accelerated remediation, mentoring or 404 tutoring, and child care and transportation assistance.

(b) On or before December 1 of each year, the department of workforce development and the board of higher education shall submit to the chairs of house and senate committees on ways and means and the chairs of the joint committee on higher education a report on use in the prior fiscal year of the Educational Rewards Grant Program Fund established by section 2SSS of chapter 29 of the General Laws; provided, that such report shall include, but need not be limited to, the number of grants awarded, the amount of each grant, the level of educational attainment

411 of grant recipients before the grant was awarded, degrees and certificates awarded to recipients, 412 recipient demographic information, recipient retention rates while receiving the grant, and 413 analysis of the strengths and areas of needed improvement in the Educational Rewards Grant 414 Program and the "Supports for Success" pilot program and recommendations for such 415 improvements.

416 SECTION 20. (a) Notwithstanding any general or special law to the contrary, the board 417 of higher education shall establish a pilot program to promote student employment partnerships 418 between graduates of public and private institutions of higher education in the state and the 419 state's business community. The board shall establish rules and regulations governing the 420 implementation and administration of the pilot program, including, but not limited to, any 421 income eligibility requirements for participating students. The pilot program shall consist of not 422 more than 3 public institutions of higher education and not more than 2 private institutions of 423 higher education in the state, and not more than 5 business entities in the state selected by the 424 board of higher education in consultation with the secretary of housing and economic 425 development. Business entities may consist of, but need not be limited to, employers from the 426 financial services, life sciences, high technology, and health care industries. Not more than 100 427 students may participate in the pilot program. Students eligible to participate in the program shall 428 be in good academic standing at one of the institutions selected to participate in the program, and 429 must have obtained fifty percent or more of the credits needed to graduate.

(b) Business entities selected to participate in the pilot program shall supplement a
percentage of a participating student's tuition and fees, and in providing this assistance shall
receive a 20% state income tax credit on the first \$5,000 of tuition and fees paid by the
participating business entity. In exchange for receiving tuition and fee assistance from a

434 participating entity, graduating students shall agree to work in the state for the business entity for 435 an agreed upon period of time, which shall not exceed 24 months. In the event a participating 436 student is unable to perform work for the business entity upon graduation, the student shall 437 refund all or a portion of the financial assistance provided by the business entity, unless the 438 student's failure to perform is based upon a condition or conditions set forth by the board, 439 including, but not limited to, the inability of the business entity to provide the agreed upon 440 employment. If upon a participating student's graduation, the business entity is not able to 441 provide the agreed upon employment for the student, the business entity shall reimburse the state 442 for the amount of the tax credit the business entity received for the student. 443 (c) Not later than 3 years after the commencement of the pilot program, the board of 444 higher education shall file a report with the house and senate committee on ways and means, and

the joint committees on higher education, and revenue detailing the results of the pilot programand any recommendations as to whether the program should be continued or expanded.

447 SECTION 21. (a) As used in this section, the following words shall, unless the context
448 otherwise requires, have the following meanings:

449 (1) "Application", an application for a matching grant under the pilot program.

- 450 (2) "Authority", the Massachusetts Educational Financing Authority established under
  451 Chapter 803 of the Acts of 1982, as amended.
- 452 (3) "Federal poverty level", the most recent poverty income guidelines published in the453 calendar year by the U.S. Department of Health and Human Services.

454 (4) "Participant", a qualified individual or family who has been approved for a matching455 grant under the pilot program.

456 (5) " Pilot Program", the lower income family postsecondary education savings incentive457 matching grant pilot program established by this section.

(6) "Qualified individual or family", an individual or family who resides within the state
of Massachusetts and whose household income is not more than 250% of the federal poverty
level for the tax year prior to the year in which the application is submitted.

(b) There shall be a lower income family postsecondary education savings incentive matching grant pilot program, herein referred to as the pilot program. The purpose of the pilot program is to help lower income individuals and families save for postsecondary education through prepaid tuition programs or college savings accounts established by the Authority by providing a state matching grant for the savings.

466 (c) The Authority shall:

467 (1) Implement and administer the pilot program, and may enter into any contracts or
468 agreements with other entities it deems necessary to assist in developing and carrying out the
469 pilot program;

470 (2) Develop marketing plans, educational and promotional material for the pilot program;

471 (3) Prescribe the procedure for, and requirements relating to, the submission and approval472 of applications;

473 (4) Adopt any rules and regulations and policies deemed necessary for implementation474 and administration of the pilot program; and

475

(5) Do all things necessary and proper to carry out the purposes of this section.

(d) Applications shall be submitted to the Authority in the manner and form required by
the Authority. Applications shall be accompanied by any information deemed necessary by the
Authority. Applications, with proof of income, must be submitted each year using the applicant's
household income from the previous tax year.

(e) The Authority may approve up to a total of 250 applications. Applications shall be
approved on a first come, first served basis. The Authority shall provide written notice, to an
applicant, of the approval or non-approval of the person's application.

(f) The amount of contributions made to an account by a participant who establishes a prepaid tuition program or college savings account with the Authority shall be matched by the state if the participant contributes at least \$150 during the calendar year for which the application has been approved. The aggregate of all matching amounts for any participant shall not exceed \$1,000 in any calendar year.

(g) The Authority shall deposit in the prepaid tuition program or college savings account
of each participant the amount determined by the Authority to meet the matching obligation due
to the participant under subsection (f) for the preceding calendar year.

491 (h) The Authority shall ensure that all withdrawals of matching funds are used for492 postsecondary education.

493 (i) Not later than 5 years after the commencement of the pilot program, the Authority
494 shall submit to the secretary of administration and finance, the house and senate committees on
495 ways and means, and the joint committee on higher education a report evaluating the impact of

the pilot program. The report shall include the number of accounts opened under the pilot program, the amount of moneys contributed to accounts by the participants, the average income of the participants, an analysis of the success of the pilot program in meeting the purpose of the pilot program, a recommendation as to whether the pilot program should be continued or expanded, and any other information deemed appropriate by the Authority.

(j) Notwithstanding any general or special laws to the contrary, monies deposited in a prepaid tuition program or college savings account established under this section shall not count against any recipient's income, assets, or any other eligibility standard in qualifying for any benefits under Transitional Aid to Families with Dependent Children, or other state programs, including, but not limited to, housing, fuel assistance, health care, or student financial aid whether in the form of scholarships, grants, tuition or fee waivers, loans or any other state assistance in paying for postsecondary education.

508 (k) There is hereby established and set up on the books of the commonwealth a separate 509 fund to be known as the Lower Income Family Postsecondary Education Savings Incentive 510 Matching Grant Pilot Program Trust Fund, hereinafter referred to as the fund, to which shall be 511 credited any appropriations, bond proceeds or other monies authorized by the general court and 512 specifically designated to be credited thereto. The Authority, shall hold the fund in an account or 513 accounts separate from other funds or accounts. Amounts credited to the fund shall be used by 514 the Authority, without further appropriation, to carry out the lower income family postsecondary 515 education savings incentive matching grant pilot program. Appropriations unexpended at the end 516 of the fiscal year shall remain in the fund and may be expended by the Authority without further 517 appropriation.

518 SECTION 22. Notwithstanding any general or special law to the contrary, the 519 commonwealth shall appropriate in addition to the amounts provided for the ordinary 520 maintenance of the university of Massachusetts, the state universities, and the community 521 colleges in line items 7100-0200, 7109-0100, 7110-0100, 7112-0100, 7113-0100, 7114-0100, 522 7115-0100, 7116-0100, 7117-0100, 7118-0100, 7502-0100, 7503-0100, 7504-0100, 7505-0100, 523 7506-0100, 7507-0100, 7508-0100, 7509-0100, 7510-0100, 7511-0100, 7512-0100, 7514-0100, 524 7515-0100, 7516-0100, 7518-0100 in the general appropriations act for fiscal year 2016, the total 525 amount of such appropriations shall be increased as follows: in fiscal year 2020, by a total of not 526 less than an additional \$95,000,000; in fiscal year 2021, by a total of not less than an additional 527 \$95,000,000; in fiscal year 2022, by a total of not less than an additional \$95,000,000; in fiscal 528 year 2023, by a total of not less than an additional \$95,000,000; and in fiscal year 2024, by a 529 total of not less than an additional \$95,000,000. The dollar amounts specified in this paragraph 530 shall be increased to reflect any increases in inflation and collective bargaining increases. If the 531 additional funds required under this paragraph are provided in each fiscal year to the university 532 of Massachusetts, the state universities, and the community colleges, each institution receiving 533 sufficient additional funding shall freeze tuition and mandatory curriculum fee increases for the 534 academic year during which the funding is provided.

535 SECTION 23. Notwithstanding any general or special laws to the contrary, the 536 commonwealth shall appropriate in addition to the amount provided for scholarships and 537 financial aid in line item 7070-0065 in the general appropriations act for fiscal year 2016, the 538 total amount of such appropriation shall be increased as follows: in fiscal year 2020, by a total of 539 not less than an additional \$42,000,000; in fiscal year 2021, by a total of not less than an 540 additional \$42,000,000; in fiscal year 2022, by a total of not less than an additional \$42,000,000; in fiscal year 2023, by a total of not less than an additional \$42,000,000; and in fiscal year 2024,
by a total of not less than an additional \$42,000,000. The additional funding required by this
paragraph shall be made available for the so-called MASSGrant program administered by the
board of higher education.

545 SECTION 24. The president of the University of Massachusetts, in consultation with the 546 chair of the board of trustees of the university and the chancellors of the campuses, shall develop 547 a funding formula to determine the allocation of state appropriations received by the university in 548 the annual state budget to the individual campuses. The formula shall consist of two parts: base 549 funding and performance funding. Base funding shall be based upon and allocated on factors 550 relating to the cost of operation. Performance funding shall be based upon and allocated on 551 factors relating to outcomes. At undergraduate campuses, the outcome afforded the most weight 552 for performance funding shall be increasing the number of students who complete their degrees; 553 provided that, additional points shall be given for graduating students who might have been 554 considered at-risk of not completing their education, including students from lower income 555 households, African-American students, Latino students, adult students, students with severe 556 disabilities, and those who may have been less academically prepared upon entry. Additional 557 performance outcomes may be included in the formula as deemed relevant to the mission of the 558 university, and for the university of Massachusetts medical school. The funding formula may be 559 updated as needed from time to time, and shall be available for use commencing with the fiscal 560 year 2020 annual budget. The president shall file the funding formula with the executive office 561 for administration and finance, the senate and house committees on ways and means, and the 562 joint committee on higher education.

563 SECTION 25. Notwithstanding any general or special law to the contrary, all tuition 564 received by the boards of trustees of each of the state universities and community colleges paid 565 by students attending the state universities and community colleges who reside in the state shall 566 be retained by the respective board of trustees in a revolving trust fund and shall be expended as 567 the administration of the respective state university or community college directs. Any balance in 568 the trust fund at the close of the fiscal years shall be available for expenditures in subsequent 569 fiscal years and shall not revert to the General Fund. For any employees of the state universities 570 and community colleges who are paid from tuition retained pursuant to this section, fringe 571 benefits shall be funded as if those employees' salaries were supported by state appropriations. 572 This section shall apply only to fringe benefits associated with salaries paid from tuition retained 573 by the boards of trustees of the state universities and community colleges as a direct result of the 574 implementation of this section.

575 SECTION 26. (a) Notwithstanding the provisions of any general or special law to the 576 contrary, not later than the start of the fall semester of 2020 and for each semester thereafter, if a 577 public institution of higher education determines, by use of multiple commonly accepted 578 measures of skill level, that a student is likely to succeed in college level work with supplemental 579 support, the public institution of higher education shall offer the student remedial support that is 580 embedded with the corresponding entry level course in a college level program. The embedded 581 support shall be offered during the same semester as and in conjunction with the entry level 582 course for purposes of providing the student with supplemental support in the entry level course.

(b) Not later than the start of the fall semester of 2020 and for each semester thereafter, if
a public institution of higher education determines, by use of multiple commonly accepted
measures of skill level, that a student is below the skill level required for success in college level

work, the public institution of higher education shall offer the student the opportunity to participate in an intensive college readiness program before the start of the next semester. The student shall complete the intensive college readiness program prior to receiving embedded remedial support, as provided in subsection (a) of this section. The board of higher education, in consultation with the University of Massachusetts, the state universities, and the community colleges, shall develop options for an intensive college readiness program.

(c) Not later than the start of the fall semester of 2020 and for each semester thereafter, no public institution of higher education shall offer any remedial support, including remedial courses, that is not embedded with the corresponding entry level course, as required pursuant to subsection (a) of this section, or offered as part of an intensive college readiness program, except the institution may offer a student a maximum of one semester of remedial support that is not embedded, provided (1) the support is intended to advance the student toward earning a degree, and (2) the program of remedial support is approved by the board of higher education.

599 (d) Not later than the start of the fall semester of 2020 and for each semester thereafter, 600 board of higher education and the board of elementary and secondary education shall complete 601 curricular alignment to enable the successful completion of the high school mathematics and 602 language arts curricula, as described in Massachusetts Curriculum Frameworks for English 603 Language Arts/Literacy and Mathematics as adopted by the board of elementary and secondary 604 education, to be the indicator of readiness for college level work. A public institution of higher 605 education may use available evaluation instruments to assess adults, who are returning to or first 606 enrolling in a higher education program at a public institution of higher education after spending 607 time in the workforce, for readiness for college level work.

608 (e) Not later than the start of the school year commencing July 1, 2020, and for each 609 school year thereafter, the board of higher education shall ensure that each public institution of 610 higher education works with the department of elementary of secondary education and the local 611 and regional school districts to (1) use available evaluation methods for early assessment of the 612 potential for college readiness of each student enrolled in the eighth and tenth grades in a public 613 school, and (2) share the results of the assessment with the student, the student's parents or legal 614 guardian and the public school in which the student is enrolled.

SECTION 27. To provide for a program of capital improvements to public higher education institutions, to provide support for these institutions in carrying out their educational missions and to enhance regional economic development through their educational initiatives, the sums set forth in this section, for the several purposes and subject to the conditions specified in this act, are hereby made available, subject to the laws regulating the disbursement of public funds, which sums shall be in addition to any other amounts previously appropriated for these purposes.

#### 622

# EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

623 Division of Capital Asset Management and Maintenance

624 7066-XXXX For costs associated with planning and studies, dispositions, acquisition of 625 land and buildings and interests therein by purchase or by eminent domain under chapter 79 of 626 the General Laws and for the preparation of plans and specifications, repairs, construction, 627 renovations, improvements, maintenance and repair, asset management and demolition at the 628 state universities and community college campus facilities and grounds; provided, that all 629 projects approved for design and construction by the division of capital asset management and maintenance for the state universities and community colleges shall be consistent in priority and
need with capital master plans developed by the division of capital asset management and
maintenance, in consultation with the presidents of the state universities and community colleges
and approved by the board of higher education; and provided further, that all maintenance and
repair work funded by this item shall be included in the capital asset management information
system administered by the division of capital asset management ......\$2,100,000,000

636 7100-XXXX For costs associated with planning and studies, dispositions, acquisition of 637 land and buildings and interests therein by purchase or by eminent domain under chapter 79 of 638 the General Laws and for the preparation of plans and specifications, repairs, construction, 639 renovations, improvements, maintenance and repair, asset management and demolition at the 640 university of Massachusetts campus facilities and grounds; provided, that all projects approved 641 for design and construction by the division of capital asset management and maintenance for the 642 university of Massachusetts shall be consistent in priority and need with capital master plans 643 developed by the university of Massachusetts and approved by the board of trustees of the 644 university of Massachusetts; and provided further, that all maintenance and repair work funded 645 by this item shall be included in the capital asset management information system administered by the division of capital asset management ......\$2,100,000,000 646

647 SECTION 28. To meet the expenditures necessary in carrying out section 1, the state 648 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an 649 amount to be specified by the governor from time to time but not exceeding, in the aggregate, 650 \$4,200,000,000. All bonds issued by the commonwealth as aforesaid shall be designated on their 651 face, Public Higher Education Capital Expenditure Act of 2016, and shall be issued for a 652 maximum term of years, not exceeding 30 years, as the governor may recommend to the general court under section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be
payable not later than June 30, 2055. All interest and payments on account of principal on these
obligations shall be payable from the General Fund. Bonds and interest on bonds issued under
this section shall, notwithstanding any other provision of this act, be general obligations of the
commonwealth.

658 SECTION 29. The secretary of administration and finance shall submit a report on the 659 progress and all expenditures related to any projects funded through the authorizations in section 660 1 of this act to the secretary of education, the board of higher education, the chairs of the senate 661 and house committees on ways and means, the senate and house chairs of the joint committee on 662 higher education, and the chairs of the committees on Bonding, Capital Expenditures and State 663 Assets. The report shall include, but not be limited to: the total amount appropriated for each 664 project; the total estimated cost of each project; the amount expended for the planning and design 665 of each project up to the time the report is filed; the amount expended on construction of each 666 project up to the time the report is filed; the total amount currently expended on each project; the 667 estimated lifetime maintenance schedule and cost of each project; the original estimated 668 completion date of each project; and the current anticipated completion date of each project. The 669 report shall be submitted on December 31 of each year for a period of 10 years from the effective date of this act. 670