

HOUSE No. 358

The Commonwealth of Massachusetts

PRESENTED BY:

Joseph F. Wagner

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act clarifying telephone solicitation.

PETITION OF:

NAME:

Joseph F. Wagner

DISTRICT/ADDRESS:

8th Hampden

HOUSE No. 358

By Mr. Wagner of Chicopee, a petition (accompanied by bill, House, No. 358) of Joseph F. Wagner relative to further regulating telephone solicitation. Consumer Protection and Professional Licensure.

[SIMILAR MATTER FILED IN PREVIOUS SESSION
SEE HOUSE, NO. 2828 OF 2017-2018.]

The Commonwealth of Massachusetts

**In the One Hundred and Ninety-First General Court
(2019-2020)**

An Act clarifying telephone solicitation.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Chapter 159C of the General Laws is hereby amended by adding the
2 following 3 sections:-

3 Section 15. As used in this section, the following words shall, unless the context
4 requires otherwise, have the following meanings:-

5 “Consumer”, as defined in section 1 of chapter 159C.

6 “Hands-free mobile telephone”, shall have the same meaning as set forth in
7 section 1 of chapter 90.

8 “Mobile electronic device”, shall have the same meaning as set forth in section 1
9 of chapter 90.

10 “Mobile telephone”, shall have the same meaning as set forth in section 1 of
11 chapter 90.

12 “Robocall”, is an automated phone call that uses both a computerized auto-dialer
13 and a computer-delivered pre-recorded message.

14 “Robocall telephone solicitation”, a voice or text communication, whether
15 prerecorded or a facsimile, over a telephone line or wireless telephone network or via a
16 commercial mobile radio service that is a robocall telephone solicitation to a telephone
17 subscriber for the purpose of soliciting or encouraging the purchase or rental of, or investment in,
18 property, goods, or services; obtaining or providing information that will or may be used for that
19 purpose; soliciting or encouraging a telephone subscriber’s participation in any contest,
20 sweepstakes, raffle, or lottery, whether legal or illegal; or obtaining a charitable donation.

21 “Robocall telephone solicitation” shall include a political message if the message is
22 communicated by use of an automatic dialing and recorded message player.

23 “Robocall telephone solicitor”, an individual, association, corporation,
24 partnership, limited partnership, Limited Liability Company or other business entity, or a
25 subsidiary or affiliate thereof, doing business in the commonwealth who makes or causes to be
26 made a telephonic sales call.

27 “Informational call” means a commercial call from, or on behalf of, an entity with
28 whom the called party has a pre-existing business relationship.

29 "pre-existing business relationship" means a prior or existing relationship formed
30 by a voluntary two-way communication between a person or entity and a residential subscriber
31 with or without an exchange of consideration, on the basis of an inquiry, application, purchase or

32 transaction by the residential subscriber regarding products or services offered by such person or
33 entity, which relationship has not been previously terminated by either party.

34 All robocalls shall be prohibited in the commonwealth to any hands-free mobile
35 telephones, mobile electronic devices and mobile telephones as defined in this section.

36 This chapter shall not apply to: (1) messages from school districts to students,
37 parents or employees; (2) messages advising employees of work schedules; (3) messages on
38 behalf of correctional facilities advising victims; (4) messages on behalf of municipalities and
39 government; and (5) Informational calls.

40 Section 16. Violations; Enforcement by Attorney General; Consumer Action;
41 Penalties; Attorney's Fees and Costs

42 (a) The attorney general may initiate proceedings relating to a knowing violation
43 or threatened knowing violation of this section. Such proceedings may include, without
44 limitation, an injunction, a civil penalty of not less than \$10,000 for each knowing violation, but
45 not less than \$1,500 for a willful and knowing violation involving a consumer who is 65 years of
46 age or older, and additional relief in a court of competent jurisdiction. The attorney general may
47 also issue investigative demands and subpoenas, administer oaths and conduct hearings in the
48 course of investigating a violation of this section.

49 (b) A person who has received more than 1 unsolicited telephonic call within a
50 12-month period by or on behalf of the same person or entity in violation of this section may: (i)
51 bring an action to enjoin the violation; (ii) bring an action to recover for actual monetary loss
52 from such knowing violation or to receive not less than \$10,000 in damages for such willful and
53 knowing violation, whichever is greater; or (iii) bring both such actions

54 In a civil proceeding resulting from a transaction involving a violation of this
55 section, the prevailing party, after judgment in the trial court and exhaustion of all appeals, if
56 any, shall be awarded reasonable attorney's fees and costs from the nonprevailing party.

57 Section 17. Time Limitations for Actions or Proceedings

58 (a) No action or proceeding shall be brought pursuant to the section: (i) more than
59 5 years after the person bringing the action knew or should have known of the occurrence of the
60 alleged violation; or (ii) more than 5 years after the termination of a proceeding or action arising
61 out of the same violation by the commonwealth, whichever is later.

62 (b) Sections 15 through 17, inclusive, of this chapter shall not apply to any
63 outbound telephone call that delivers a prerecorded healthcare message made by, or on behalf of,
64 a covered entity or its business associate, as those terms are defined in the HIPPA Privacy Rule,
65 45 CFR 160.103.