

**HOUSE . . . . . No. 3687**

The Commonwealth of Massachusetts



CHARLES D. BAKER  
GOVERNOR

OFFICE OF THE GOVERNOR  
**COMMONWEALTH OF MASSACHUSETTS**  
24 BEACON STREET · BOSTON, MA 02133

KARYN POLITO  
LIEUTENANT GOVERNOR

April 11, 2019

To the Honorable Senate and House of Representatives,

I am filing for your consideration a bill entitled “An Act Financing the General Governmental Infrastructure of the Commonwealth.” This legislation provides authorizations for critical public safety and information technology projects at the state and municipal level.

This bill consists of \$1.1 billion in capital authorization primarily to the Executive Office of Public Safety and Security (“EOPSS”), the Executive Office for Administration and Finance (“A&F”), and the Executive Office of Technology Services and Security (“EOTSS”).

The bill provides for \$137.5 million of authorization for public safety purposes including \$82.5 million for the replacement of State Police cruisers and accompanying equipment, and \$20 million for public safety equipment at non-State Police agencies, such as the Department of Correction and the Department of Fire Services. Also included is \$35 million for a firefighter safety grant program to municipalities and for capital improvements to a new proposed Southeastern Massachusetts fire training facility. I have filed for the operating costs for the new facility in my fiscal year 2020 budget proposal.

The bill proposes \$390 million for municipal and governmental capital projects. This amount includes \$100 million for capital grants to municipalities, \$100 million for general governmental infrastructure, \$100 million for the Library Construction Grant program at the Board of Library Commissioners, \$20 million for grants to municipalities to improve fiber connectivity in municipal facilities, \$10 million for municipal accessibility grants through the

Massachusetts Office on Disability, and \$5 million for school connectivity improvements through the Department of Elementary and Secondary Education.

The amount also includes \$30 million for a municipal information technology grant program to assist communities with modernizing their technology systems so that they may deliver services to their residents more efficiently.

Further, I am proposing that \$25 million of the municipal and governmental capital projects funding be used for the Housing Choice grant program. This is a critical piece of the Housing Choice Initiative, which also includes legislation that I have filed separately. The grant program rewards municipalities that have produced certain amounts of new housing units in the last five years and that have adopted best practices related to housing production.

The majority of the proposed authorizations contained in this legislation amount to \$600 million for information technology infrastructure needs throughout the Commonwealth through EOTSS. These authorizations contain \$195 million for initiatives that seek to improve the quality, consistency, efficiency, and delivery of state services to the residents of Massachusetts, including digital services for healthcare, housing, education, employment assistance, public safety and emergency management, transportation, and energy and the environment. The bill also includes \$135 million for cyber security upgrades to the Commonwealth's digital assets and \$105 million for modernization of the Commonwealth's digital and telecommunications infrastructure. Finally, \$165 million is proposed for strategic initiatives related to efficiency of state information technology resources and the establishment of longer-term information technology strategic plans.

The ongoing public safety and information technology needs of the Commonwealth require that critical projects continue without interruption and so I urge you to enact this legislation promptly.

Respectfully submitted

Charles D. Baker,  
*Governor*

The Commonwealth of Massachusetts

\_\_\_\_\_  
In the One Hundred and Ninety-First General Court  
(2019-2020)  
\_\_\_\_\_

An Act financing the general governmental infrastructure of the Commonwealth.

*Whereas*, The deferred operation of this act would tend to defeat its purpose, which is to provide forthwith for the general governmental infrastructure needs of the commonwealth, therefore it is hereby declared to be an emergency law, necessary for the immediate preservation of the public convenience.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. To provide for a program of capital investments for public safety,  
2 governmental infrastructure, information technology and data- and cyber-security improvements  
3 to various state programs, services, agencies, institutions and properties and to fund technology  
4 infrastructure, the sums set forth in this act, for the several purposes and subject to the conditions  
5 specified in this act, are hereby made available, subject to the laws regulating the disbursement  
6 of public funds, which sums shall be in addition to any other amounts previously appropriated  
7 for these purposes; provided, that the amounts specified for a particular project may be adjusted  
8 in order to facilitate projects authorized in this act.

9           SECTION 2.

10           EXECUTIVE OFFICE OF TECHNOLOGY SERVICES AND SECURITY

Office of the Secretary

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1790-3006 For costs associated with initiatives, projects, and expenditures to make improvements to the quality, consistency, efficiency, and delivery of any service or program for the benefit of the public and the interactions between residents and state agencies and instrumentalities of the commonwealth, including but not limited to, planning and studies, the preparation of plans and specifications, purchase, procurement, acquisition, licensing and implementation of information technology, telecommunications and data-security-related equipment, hardware, software, systems, intellectual property and related projects for various state agencies of the commonwealth; provided, that for projects the secretary of administration and finance certifies to the comptroller directly or indirectly generate state revenue or budgetary savings, the comptroller shall transfer such revenue or budgetary savings to the state treasurer for payment of debt service related to those projects; provided further, that any federal reimbursement received by a state agency in connection with projects funded from this item may be retained by the state agency or the executive office of technology services and security and expended for the purposes of the project, without further appropriation, in addition to the amounts appropriated in this item ..... \$195,000,000

1790-3007 For costs associated with initiatives, projects, and expenditures to make improvements to the quality, consistency, efficiency, and delivery of any service or program to support, improve, extend, secure, or maintain technology or telecommunications infrastructure, including but not limited to, planning and studies, the preparation of plans and specifications, purchase, procurement, acquisition, licensing and implementation of information technology, telecommunications and data-security-related equipment, hardware, software, systems, intellectual property and related projects for various state agencies of the commonwealth;

34 provided, that for projects the secretary of administration and finance certifies to the comptroller  
35 directly or indirectly generate state revenue or budgetary savings, the comptroller shall transfer  
36 such revenue or budgetary savings to the state treasurer for payment of debt service related to  
37 those projects; provided further, that any federal reimbursement received by a state agency in  
38 connection with projects funded from this item may be retained by the state agency or the  
39 executive office of technology services and security and expended for the purposes of the  
40 project, without further appropriation, in addition to the amounts appropriated in this  
41 item..... \$105,000,000

42       1790-3008 For costs associated with planning and studies, the preparation of plans and  
43 specifications, purchase, procurement, acquisition, licensing and implementation of information  
44 technology, telecommunications and data-security-related equipment, hardware, software,  
45 systems, intellectual property and related projects for various state agencies of the  
46 commonwealth to mitigate, avoid, or respond to risks to the security of the commonwealth’s  
47 technology and telecommunications infrastructure or operations; provided, that for projects the  
48 secretary of administration and finance certifies to the comptroller directly or indirectly generate  
49 state revenue or budgetary savings, the comptroller shall transfer such revenue or budgetary  
50 savings to the state treasurer for payment of debt service related to those projects; provided  
51 further, that any federal reimbursement received by a state agency in connection with projects  
52 funded from this item may be retained by the state agency or the executive office of technology  
53 services and security and expended for the purposes of the project, without further appropriation,  
54 in addition to the amounts appropriated in this item ..... \$135,000,000

55       1790-3009 For costs associated with planning and studies, the preparation of plans and  
56 specifications, purchase, procurement, acquisition, licensing and implementation of information

57 technology, telecommunications and data-security-related equipment, hardware, software,  
58 systems, intellectual property and related projects for various state agencies of the  
59 commonwealth including, but not limited to, executing strategic initiatives, improving business  
60 intelligence, and modernizing governmental functions; provided, that for projects the secretary of  
61 administration and finance certifies to the comptroller directly or indirectly generate state  
62 revenue or budgetary savings, the comptroller shall transfer such revenue or budgetary savings to  
63 the state treasurer for payment of debt service related to those projects; provided further, that any  
64 federal reimbursement received by a state agency in connection with projects funded from this  
65 item may be retained by the state agency or the executive office of technology services and  
66 security and expended for the purposes of the project, without further appropriation, in addition  
67 to the amounts appropriated in this item..... \$165,000,000

68 SECTION 2A.

69 EXECUTIVE OFFICE OF EDUCATION

70 *Department of Elementary and Secondary Education*

71 1599-7064 For a competitive, matching grant program to be administered by the  
72 executive office of education and the department of elementary and secondary education, in  
73 consultation with the secretary of technology services and security, to assist public school  
74 districts in improving student instruction and assessment through the use of information  
75 technology; provided that the executive office of education and the department of elementary  
76 and secondary education, in consultation with the executive office of technology services and  
77 security, shall determine the criteria used to evaluate applications for the matching grant  
78 program; provided further, that the criteria shall promote access to broadband to public school

79 districts; and provided further, that such criteria shall include, but not be limited to, the  
80 commitment of the school district to improve the efficiency and productivity of education  
81 through the use of technology, to deliver statewide online assessments, to provide student access  
82 to individualized and rigorous digital learning experiences and to ensure that educators and  
83 administrators have the knowledge and skills to develop and implement digital learning  
84 curricula..... \$5,000,000

85 SECTION 2B.

86 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

87 *Office of the Secretary*

88 1599-1952 For a competitive, matching grant program to be administered by the  
89 executive office for administration and finance, in consultation with the secretary of technology  
90 services and security, to assist municipalities with the construction of fiber broadband  
91 infrastructure and related projects and expenditures ..... \$20,000,000

92 SECTION 2C.

93 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

94 *Office of the Secretary*

95 1100-2512 For a grant program to cities, towns, regional organizations whose  
96 membership is exclusively composed of municipal governments or municipal redevelopment  
97 authorities or agencies, or similar governmental development agencies to provide funding for  
98 capital purposes, including, but not limited to, planning and studies, preparation of plans and  
99 specifications, site assembly and preparation, dispositions, acquisitions, repairs, renovations,

100 improvements, construction, demolition, remediation, modernization and reconstruction of  
101 facilities, infrastructure, equipment and other capital assets, technical assistance, information  
102 technology equipment and infrastructure and for costs associated with improving accessibility of  
103 municipal facilities, including, but not limited to, assessments, transition plans, technical  
104 assistance to cities, towns, municipal councils on aging and disability, and regional organizations  
105 whose membership is exclusively composed of municipal governments, under guidelines  
106 adopted by the secretary of administration and finance..... \$100,000,000

107       1100-2513 For infrastructure related to governmental performance and  
108 efficiency..... \$100,000,000

109                                 *Massachusetts Office on Disability*

110       1107-2410 For state financial assistance in the form of grants to cities and towns for  
111 modifications to governmental infrastructure to enhance accessibility; provided that projects may  
112 include, but shall not be limited to, projects providing for renovation, remodeling, reconstruction,  
113 redevelopment and hazardous material abatement, including asbestos and lead paint removal, for  
114 the adaptation of facilities for families and persons with disabilities, and for compliance with  
115 state codes and laws and for adaptations necessary for compliance with the Americans with  
116 Disabilities Act of 1990; and provided further, that priority shall be given to projects undertaken  
117 for the purpose of compliance with state codes and laws or for other purposes related to the  
118 health and safety of residents ..... \$10,000,000

119                                 *Department of Revenue*



120           1201-0001 For the division of local services within the department of revenue, for  
121 grants to carry out the Community Compact Information Technology Grant Program established  
122 in conjunction with Executive Order 554 ..... \$30,000,000

123   *Board of Library Commissioners*

124           7000-9092 For a program of grants to cities and towns for approved public library  
125 projects pursuant to sections 19G to 19J, inclusive, of chapter 78 of the General  
126 Laws..... \$100,000,000

127   EXECUTIVE OFFICE OF HOUSING AND ECONOMIC DEVELOPMENT

128   *Department of Housing and Community Development*

129           7004-0063 For a local capital projects grant program to support and encourage  
130 implementation of the housing choice designation for communities that have demonstrated  
131 housing production and adoption of housing best practices, including a grant program to support  
132 housing best practices in small towns ..... \$25,000,000

133   EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

134   *Department of Fire Services*

135           8324-2019 For the study, preparation of plans and specifications, design, remediation,  
136 demolition, construction, renovation, and improvements, including furnishings and equipment, of  
137 department of fire services facilities and grounds, including the establishment of a department of  
138 fire services Southeastern Massachusetts firefighter training facility, and for costs associated  
139 with repair and maintenance of department of fire services grounds, buildings, building systems  
140 and equipment, and for the acquisition of apparatus and specialty vehicles..... \$10,000,000

141 SECTION 2D.

142 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

143 *Office of the Secretary*

144 8324-2000 For a grant program to be awarded competitively to fire departments of  
145 cities, towns, fire districts and authorities of the commonwealth to purchase firefighter safety  
146 equipment; provided, that eligible fire safety equipment under this program shall include, but not  
147 be limited to, washer or dryer units, turnout gear, hand-held power lights, communication  
148 devices, personal alarm safety systems, self-contained breathing apparatus, fit test equipment, air  
149 packs, tanks, compressors, thermal imaging devices and computerized personnel accountability  
150 systems, but shall exclude firefighter vehicles ..... \$25,000,000

151 SECTION 2E.

152 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

153 *Office of the Secretary*

154 8000-0703 For equipment for the department of correction and other agencies within the  
155 executive office of public safety and security including, but not limited to, medical equipment,  
156 security equipment, safety equipment, communications equipment and vehicles... \$20,000,000

157 *Department of State Police*

158 8000-2024 For the replacement of state police cruisers and accompanying equipment;  
159 provided, that funds may be expended for equipment purchased in conjunction with the operation

160 of the state police cruiser fleet, including, but not limited to, mobile data  
161 terminals.....\$82,500,000

162 SECTION 3. The second sentence of section 16 of chapter 304 of the acts of 2008 is  
163 hereby amended by striking out the figure “10”, and inserting in place thereof the following  
164 figure:- 20.

165 SECTION 4. The third sentence of said section 16 of said chapter 304 of the acts of  
166 2008 is hereby amended by striking out the figure “2023”, and inserting in place thereof the  
167 following figure:- 2033.

168 SECTION 5. The second sentence of subsection (a) of section 6 of chapter 257 of the  
169 acts of 2014 is hereby amended by striking out the figure “10”, and inserting in place thereof the  
170 following figure:- 20.

171 SECTION 6. The third sentence of said subsection (a) of said section 6 of said chapter  
172 257 of the acts of 2014 is hereby amended by striking out the figure “2029”, and inserting in  
173 place thereof the following figure:- 2039.

174 SECTION 7. To meet the expenditures necessary in carrying out section 2, the state  
175 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an  
176 amount to be specified by the governor from time to time but not exceeding, in the aggregate,  
177 \$600,000,000. All such bonds issued by the commonwealth shall be designated on their face,  
178 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of  
179 years, not exceeding 10 years, as the governor may recommend to the general court under  
180 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not  
181 later than June 30, 2034. All interest and payments on account of principal on these obligations

182 shall be payable from the General Fund. Bonds and interest thereon issued under this section  
183 shall, notwithstanding any other provision of this act, be general obligations of the  
184 commonwealth.

185           SECTION 8. To meet the expenditures necessary in carrying out section 2A, the state  
186 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an  
187 amount to be specified by the governor from time to time but not exceeding, in the aggregate,  
188 \$5,000,000. All such bonds issued by the commonwealth shall be designated on their face,  
189 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of  
190 years, not exceeding 10 years, as the governor may recommend to the general court under  
191 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not  
192 later than June 30, 2034. All interest and payments on account of principal on these obligations  
193 shall be payable from the General Fund. Bonds and interest thereon issued under this section  
194 shall, notwithstanding any other provision of this act, be general obligations of the  
195 commonwealth.

196           SECTION 9. To meet the expenditures necessary in carrying out section 2B, the state  
197 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an  
198 amount to be specified by the governor from time to time but not exceeding, in the aggregate,  
199 \$20,000,000. All such bonds issued by the commonwealth shall be designated on their face,  
200 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of  
201 years, not exceeding 10 years, as the governor may recommend to the general court under  
202 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not  
203 later than June 30, 2034. All interest and payments on account of principal on these obligations  
204 shall be payable from the General Fund. Bonds and interest thereon issued under this section

205 shall, notwithstanding any other provision of this act, be general obligations of the  
206 commonwealth.

207           SECTION 10. To meet the expenditures necessary in carrying out section 2C, the state  
208 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an  
209 amount to be specified by the governor from time to time but not exceeding, in the aggregate,  
210 \$375,000,000. All such bonds issued by the commonwealth shall be designated on their face,  
211 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of  
212 years, not exceeding 30 years, as the governor may recommend to the general court under  
213 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not  
214 later than June 30, 2054. All interest and payments on account of principal on these obligations  
215 shall be payable from the General Fund. Bonds and interest thereon issued under this section  
216 shall, notwithstanding any other provision of this act, be general obligations of the  
217 commonwealth.

218           SECTION 11. To meet the expenditures necessary in carrying out section 2D, the state  
219 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an  
220 amount to be specified by the governor from time to time but not exceeding, in the aggregate,  
221 \$25,000,000. All such bonds issued by the commonwealth shall be designated on their face,  
222 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of  
223 years, not exceeding 10 years, as the governor may recommend to the general court under  
224 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not  
225 later than June 30, 2034. All interest and payments on account of principal on these obligations  
226 shall be payable from the General Fund. Bonds and interest thereon issued under this section

227 shall, notwithstanding any other provision of this act, be general obligations of the  
228 commonwealth.

229 SECTION 12. To meet the expenditures necessary in carrying out section 2E, the state  
230 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an  
231 amount to be specified by the governor from time to time but not exceeding, in the aggregate,  
232 \$102,500,000. All such bonds issued by the commonwealth shall be designated on their face,  
233 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of  
234 years, not exceeding 7 years, as the governor may recommend to the general court under section  
235 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not later  
236 than June 30, 2031. All interest and payments on account of principal on these obligations shall  
237 be payable from the General Fund. Bonds and interest thereon issued under this section shall,  
238 notwithstanding any other provision of this act, be general obligations of the commonwealth.

239 SECTION 13. To provide for the continued availability of certain bond-funded spending  
240 authorizations which otherwise would expire, the balances of the following appropriation items  
241 and any allocations thereof are hereby extended through June 30, 2024 for the purposes of and  
242 subject to the conditions stated for these items in the original authorizations and any amendments  
243 to such authorizations: 0640-0035, 1100-9200, 1599-7061, 1790-3001, 1790-3002, 1790-3003,  
244 7000-9091 and 8100-2026.