

HOUSE No. 4039

The Commonwealth of Massachusetts

HOUSE OF REPRESENTATIVES, August 8, 2019.

The committee on State Administration and Regulatory Oversight to whom was referred the message from His Excellency the Governor recommending legislation relative to financing the general governmental infrastructure of the Commonwealth (House, No. 3687), reports recommending that the accompanying bill (House, No. 4039) ought to pass.

For the committee,

DANIELLE W. GREGOIRE.

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The Commonwealth of Massachusetts

**In the One Hundred and Ninety-First General Court
(2019-2020)**

An Act financing the general governmental infrastructure of the Commonwealth.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. To provide for a program of capital investments for public safety,
2 governmental infrastructure, information technology and data- and cyber-security improvements
3 to various state programs, services, agencies, institutions and properties and to fund technology
4 infrastructure, the sums set forth in this act, for the several purposes and subject to the conditions
5 specified in this act, are hereby made available, subject to the laws regulating the disbursement
6 of public funds, which sums shall be in addition to any other amounts previously appropriated
7 for these purposes; provided, that the amounts specified for a particular project may be adjusted
8 in order to facilitate projects authorized in this act.

9 SECTION 2.

10 EXECUTIVE OFFICE OF TECHNOLOGY SERVICES AND SECURITY

11 Office of the Secretary

12 1790-3006 For costs associated with initiatives, projects, and expenditures to make
13 improvements to the quality, consistency, efficiency, and delivery of any service or program for
14 the benefit of the public and the interactions between residents and state agencies and
15 instrumentalities of the commonwealth, including but not limited to, planning and studies, the
16 preparation of plans and specifications, purchase, procurement, acquisition, licensing and
17 implementation of information technology, telecommunications and data-security-related
18 equipment, hardware, software, systems, intellectual property and related projects for various
19 state agencies of the commonwealth; provided, that for projects the secretary of administration
20 and finance certifies to the comptroller directly or indirectly generate state revenue or budgetary
21 savings, the comptroller shall transfer such revenue or budgetary savings to the state treasurer for
22 payment of debt service related to those projects; provided further, that any federal
23 reimbursement received by a state agency in connection with projects funded from this item may
24 be retained by the state agency or the executive office of technology services and security and
25 expended for the purposes of the project, without further appropriation, in addition to the
26 amounts appropriated in this item \$195,000,000

27 1790-3007 For costs associated with initiatives, projects, and expenditures to make
28 improvements to the quality, consistency, efficiency, and delivery of any service or program to
29 support, improve, extend, secure, or maintain technology or telecommunications infrastructure,
30 including but not limited to, planning and studies, the preparation of plans and specifications,
31 purchase, procurement, acquisition, licensing and implementation of information technology,
32 telecommunications and data-security-related equipment, hardware, software, systems,
33 intellectual property and related projects for various state agencies of the commonwealth;
34 provided, that for projects the secretary of administration and finance certifies to the comptroller

35 directly or indirectly generate state revenue or budgetary savings, the comptroller shall transfer
36 such revenue or budgetary savings to the state treasurer for payment of debt service related to
37 those projects; provided further, that any federal reimbursement received by a state agency in
38 connection with projects funded from this item may be retained by the state agency or the
39 executive office of technology services and security and expended for the purposes of the
40 project, without further appropriation, in addition to the amounts appropriated in this
41 item..... \$105,000,000

42 1790-3008 For costs associated with planning and studies, the preparation of plans and
43 specifications, purchase, procurement, acquisition, licensing and implementation of information
44 technology, telecommunications and data-security-related equipment, hardware, software,
45 systems, intellectual property and related projects for various state agencies and public
46 instrumentalities of the commonwealth to mitigate, avoid, or respond to risks to the security of
47 the commonwealth’s technology and telecommunications infrastructure or operations; provided,
48 that for projects the secretary of administration and finance certifies to the comptroller directly or
49 indirectly generate state revenue or budgetary savings, the comptroller shall transfer such
50 revenue or budgetary savings to the state treasurer for payment of debt service related to those
51 projects; provided further, that no less than \$5 million shall be provided to cybersecurity,
52 software, hardware, and infrastructure upgrades at community colleges; provided further, that
53 any federal reimbursement received by a state agency in connection with projects funded from
54 this item may be retained by the state agency or the executive office of technology services and
55 security and expended for the purposes of the project, without further appropriation, in addition
56 to the amounts appropriated in this item \$140,000,000

57 1790-3009 For costs associated with planning and studies, the preparation of plans and
58 specifications, purchase, procurement, acquisition, licensing and implementation of information
59 technology, telecommunications and data-security-related equipment, hardware, software,
60 systems, intellectual property and related projects for various state agencies of the
61 commonwealth including, but not limited to, executing strategic initiatives, improving business
62 intelligence, and modernizing governmental functions; provided, that for projects the secretary of
63 administration and finance certifies to the comptroller directly or indirectly generate state
64 revenue or budgetary savings, the comptroller shall transfer such revenue or budgetary savings to
65 the state treasurer for payment of debt service related to those projects; provided further, that any
66 federal reimbursement received by a state agency in connection with projects funded from this
67 item may be retained by the state agency or the executive office of technology services and
68 security and expended for the purposes of the project, without further appropriation, in addition
69 to the amounts appropriated in this item..... \$165,000,000

70 SECTION 2A.

71 EXECUTIVE OFFICE OF EDUCATION

72 Department of Elementary and Secondary Education

73 1599-7064 For a competitive, matching grant program to be administered by the
74 executive office of education and the department of elementary and secondary education, in
75 consultation with the secretary of technology services and security, to assist public school
76 districts in improving student instruction and assessment through the use of information
77 technology; provided that the executive office of education and the department of elementary
78 and secondary education, in consultation with the executive office of technology services and

79 security, shall determine the criteria used to evaluate applications for the matching grant
80 program; provided further, that the criteria shall promote access to broadband to public school
81 districts; and provided further, that such criteria shall include, but not be limited to, the
82 commitment of the school district to improve the efficiency and productivity of education
83 through the use of technology, to deliver statewide online assessments, to provide student access
84 to individualized and rigorous digital learning experiences and to ensure that educators and
85 administrators have the knowledge and skills to develop and implement digital learning
86 curricula..... \$5,000,000

87 Department of Higher Education

88 7066-6829 For initiatives to improve the safety and security of public institutions of
89 higher education, to be administered in coordination with the Executive Office of Education and
90 the Executive Office of Public Safety and Security; provided, that funding may be used for
91 multi-year grants to public higher education institutions for school security and communications
92 upgrades; provided further, that funding may be used to provide training for campus public
93 safety officials; provided further, that funding may be used to provide upgrades of security
94 cameras, door locks, active shooter detection systems, emergency communication systems,
95 campus lighting, emergency call boxes..... \$15,000,000

96 SECTION 2B.

97 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

98 Office of the Secretary

99 1599-1952 For a competitive, matching grant program to be administered by the
100 executive office for administration and finance, in consultation with the secretary of technology
101 services and security, to assist municipalities with the construction of fiber broadband
102 infrastructure and related projects and expenditures \$20,000,000

103 SECTION 2C.

104 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

105 Office of the Secretary

106 1100-2512 For a grant program to cities, towns, regional organizations whose
107 membership is exclusively composed of municipal governments or municipal redevelopment
108 authorities or agencies, or similar governmental development agencies to provide funding for
109 capital purposes, including, but not limited to, planning and studies, preparation of plans and
110 specifications, site assembly and preparation, dispositions, acquisitions, repairs, renovations,
111 improvements, construction, demolition, remediation, modernization and reconstruction of
112 facilities, infrastructure, equipment and other capital assets, technical assistance, information
113 technology equipment and infrastructure and for costs associated with improving accessibility of
114 municipal facilities, including, but not limited to, assessments, transition plans, technical
115 assistance to cities, towns, municipal councils on aging and disability, and regional organizations
116 whose membership is exclusively composed of municipal governments, under guidelines
117 adopted by the secretary of administration and finance..... \$100,000,000

118 1100-2513 For infrastructure related to governmental performance and
119 efficiency..... \$100,000,000

120 Massachusetts Office on Disability
121 1107-2410 For state financial assistance in the form of grants to cities and towns for
122 modifications to governmental infrastructure to enhance accessibility; provided that projects may
123 include, but shall not be limited to, projects providing for renovation, remodeling, reconstruction,
124 redevelopment and hazardous material abatement, including asbestos and lead paint removal, for
125 the adaptation of facilities for families and persons with disabilities, and for compliance with
126 state codes and laws and for adaptations necessary for compliance with the Americans with
127 Disabilities Act of 1990; and provided further, that priority shall be given to projects undertaken
128 for the purpose of compliance with state codes and laws or for other purposes related to the
129 health and safety of residents \$10,000,000

130 Department of Revenue

131 1201-0001 For the division of local services within the department of revenue, for
132 grants to carry out the Community Compact Information Technology Grant Program established
133 in conjunction with Executive Order 554 \$30,000,000

134 Board of Library Commissioners

135 7000-9092 For a program of grants to cities and towns for approved public library
136 projects pursuant to sections 19G to 19J, inclusive, of chapter 78 of the General
137 Laws..... \$100,000,000

138 EXECUTIVE OFFICE OF HOUSING AND ECONOMIC DEVELOPMENT

139 Department of Housing and Community Development

140 7004-0063 For a local capital projects grant program to support and encourage
141 implementation of the housing choice designation for communities that have demonstrated
142 housing production and adoption of housing best practices, including a grant program to support
143 housing best practices in small towns..... \$25,000,000

144 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

145 Department of Fire Services

146 8324-2019 For the study, preparation of plans and specifications, design, remediation,
147 demolition, construction, renovation, and improvements, including furnishings and equipment, of
148 department of fire services facilities and grounds, including the establishment of a department of
149 fire services Southeastern Massachusetts firefighter training facility, and for costs associated
150 with repair and maintenance of department of fire services grounds, buildings, building systems
151 and equipment, and for the acquisition of apparatus and specialty vehicles..... \$10,000,000

152 SECTION 2D.

153 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

154 Office of the Secretary

155 8324-2000 For a grant program to be awarded competitively to fire departments of
156 cities, towns, fire districts and authorities of the commonwealth to purchase firefighter safety
157 equipment; provided, that eligible fire safety equipment under this program shall include, but not
158 be limited to, washer or dryer units, turnout gear, hand-held power lights, communication
159 devices, personal alarm safety systems, self-contained breathing apparatus, fit test equipment, air

160 packs, tanks, compressors, thermal imaging devices and computerized personnel accountability
161 systems, but shall exclude firefighter vehicles \$25,000,000

162 SECTION 2E.

163 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

164 Office of the Secretary

165 8000-0703 For equipment for the department of correction and other agencies within the
166 executive office of public safety and security including, but not limited to, medical equipment,
167 security equipment, safety equipment, communications equipment and vehicles... \$20,000,000

168 Department of State Police

169 8000-2024 For the replacement of state police cruisers and accompanying equipment;
170 provided, that funds may be expended for equipment purchased in conjunction with the operation
171 of the state police cruiser fleet, including, but not limited to, mobile data
172 terminals.....\$82,500,000

173 SECTION 3. The second sentence of section 16 of chapter 304 of the acts of 2008 is
174 hereby amended by striking out the figure “10”, and inserting in place thereof the following
175 figure:- 20.

176 SECTION 4. The third sentence of said section 16 of said chapter 304 of the acts of
177 2008 is hereby amended by striking out the figure “2023”, and inserting in place thereof the
178 following figure:- 2033.

179 SECTION 5. The second sentence of subsection (a) of section 6 of chapter 257 of the
180 acts of 2014 is hereby amended by striking out the figure “10”, and inserting in place thereof the
181 following figure:- 20.

182 SECTION 6. The third sentence of said subsection (a) of said section 6 of said chapter
183 257 of the acts of 2014 is hereby amended by striking out the figure “2029”, and inserting in
184 place thereof the following figure:- 2039.

185 SECTION 7. To meet the expenditures necessary in carrying out section 2, the state
186 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
187 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
188 \$605,000,000. All such bonds issued by the commonwealth shall be designated on their face,
189 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
190 years, not exceeding 10 years, as the governor may recommend to the general court under
191 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
192 later than June 30, 2034. All interest and payments on account of principal on these obligations
193 shall be payable from the General Fund. Bonds and interest thereon issued under this section
194 shall, notwithstanding any other provision of this act, be general obligations of the
195 commonwealth.

196 SECTION 8. To meet the expenditures necessary in carrying out section 2A, the state
197 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
198 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
199 \$20,000,000. All such bonds issued by the commonwealth shall be designated on their face,
200 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of

201 years, not exceeding 10 years, as the governor may recommend to the general court under
202 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
203 later than June 30, 2034. All interest and payments on account of principal on these obligations
204 shall be payable from the General Fund. Bonds and interest thereon issued under this section
205 shall, notwithstanding any other provision of this act, be general obligations of the
206 commonwealth.

207 SECTION 9. To meet the expenditures necessary in carrying out section 2B, the state
208 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
209 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
210 \$20,000,000. All such bonds issued by the commonwealth shall be designated on their face,
211 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
212 years, not exceeding 10 years, as the governor may recommend to the general court under
213 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
214 later than June 30, 2034. All interest and payments on account of principal on these obligations
215 shall be payable from the General Fund. Bonds and interest thereon issued under this section
216 shall, notwithstanding any other provision of this act, be general obligations of the
217 commonwealth.

218 SECTION 10. To meet the expenditures necessary in carrying out section 2C, the state
219 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
220 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
221 \$375,000,000. All such bonds issued by the commonwealth shall be designated on their face,
222 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
223 years, not exceeding 30 years, as the governor may recommend to the general court under

224 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
225 later than June 30, 2054. All interest and payments on account of principal on these obligations
226 shall be payable from the General Fund. Bonds and interest thereon issued under this section
227 shall, notwithstanding any other provision of this act, be general obligations of the
228 commonwealth.

229 SECTION 11. To meet the expenditures necessary in carrying out section 2D, the state
230 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
231 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
232 \$25,000,000. All such bonds issued by the commonwealth shall be designated on their face,
233 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
234 years, not exceeding 10 years, as the governor may recommend to the general court under
235 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
236 later than June 30, 2034. All interest and payments on account of principal on these obligations
237 shall be payable from the General Fund. Bonds and interest thereon issued under this section
238 shall, notwithstanding any other provision of this act, be general obligations of the
239 commonwealth.

240 SECTION 12. To meet the expenditures necessary in carrying out section 2E, the state
241 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
242 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
243 \$102,500,000. All such bonds issued by the commonwealth shall be designated on their face,
244 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
245 years, not exceeding 7 years, as the governor may recommend to the general court under section
246 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not later

247 than June 30, 2031. All interest and payments on account of principal on these obligations shall
248 be payable from the General Fund. Bonds and interest thereon issued under this section shall,
249 notwithstanding any other provision of this act, be general obligations of the commonwealth.

250 SECTION 13. To provide for the continued availability of certain bond-funded spending
251 authorizations which otherwise would expire, the balances of the following appropriation items
252 and any allocations thereof are hereby extended through June 30, 2024 for the purposes of and
253 subject to the conditions stated for these items in the original authorizations and any amendments
254 to such authorizations: 0640-0035, 1100-9200, 1599-7061, 1790-3001, 1790-3002, 1790-3003,
255 7000-9091 and 8100-2026.