

HOUSE No. 4154

The Commonwealth of Massachusetts

**In the One Hundred and Ninety-First General Court
(2019-2020)**

An Act financing the general governmental infrastructure of the Commonwealth.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. To provide for a program of capital investments for public safety,
2 governmental infrastructure, information technology and data- and cyber-security improvements
3 to various state programs, services, agencies, institutions and properties and to fund technology
4 infrastructure, the sums set forth in this act, for the several purposes and subject to the conditions
5 specified in this act, are hereby made available, subject to the laws regulating the disbursement
6 of public funds, which sums shall be in addition to any other amounts previously appropriated
7 for these purposes; provided, that the amounts specified for a particular project may be adjusted
8 in order to facilitate projects authorized in this act.

9 SECTION 2.

10 EXECUTIVE OFFICE OF TECHNOLOGY SERVICES AND SECURITY

11 Office of the Secretary

12 1790-3006 For costs associated with initiatives, projects, and expenditures to make
13 improvements to the quality, consistency, efficiency, and delivery of any service or program for
14 the benefit of the public and the interactions between residents and state agencies and
15 instrumentalities of the commonwealth, including but not limited to, planning and studies, the
16 preparation of plans and specifications, purchase, procurement, acquisition, licensing and
17 implementation of information technology, telecommunications and data-security-related
18 equipment, hardware, software, systems, intellectual property and related projects for various
19 state agencies of the commonwealth; provided, that for projects the secretary of administration
20 and finance certifies to the comptroller directly or indirectly generate state revenue or budgetary
21 savings, the comptroller shall transfer such revenue or budgetary savings to the state treasurer for
22 payment of debt service related to those projects; provided further, that any federal
23 reimbursement received by a state agency in connection with projects funded from this item may
24 be retained by the state agency or the executive office of technology services and security and
25 expended for the purposes of the project, without further appropriation, in addition to the
26 amounts appropriated in this item; provided further, that funds under this item may be used for
27 costs associated with the development, implementation, and deployment of an online delivery
28 system for unemployment compensation benefits; provided further, that the development,
29 implementation and deployment of the online delivery system shall be undertaken in consultation
30 with the Benefit Modernization Advisory Committee established in SECTION 3

31 \$195,000,000

32 1790-3007 For costs associated with initiatives, projects, and expenditures to make
33 improvements to the quality, consistency, efficiency, and delivery of any service or program to
34 support, improve, extend, secure, or maintain technology or telecommunications infrastructure,

35 including but not limited to, planning and studies, the preparation of plans and specifications,
36 purchase, procurement, acquisition, licensing and implementation of information technology,
37 telecommunications and data-security-related equipment, hardware, software, systems,
38 intellectual property and related projects for various state agencies of the commonwealth;
39 provided, that for projects the secretary of administration and finance certifies to the comptroller
40 directly or indirectly generate state revenue or budgetary savings, the comptroller shall transfer
41 such revenue or budgetary savings to the state treasurer for payment of debt service related to
42 those projects; provided further, that any federal reimbursement received by a state agency in
43 connection with projects funded from this item may be retained by the state agency or the
44 executive office of technology services and security and expended for the purposes of the
45 project, without further appropriation, in addition to the amounts appropriated in this
46 item..... \$105,000,000

47 1790-3008 For costs associated with planning and studies, the preparation of plans and
48 specifications, purchase, procurement, acquisition, licensing and implementation of information
49 technology, telecommunications and data-security-related equipment, hardware, software,
50 systems, intellectual property and related projects for various state agencies and public
51 instrumentalities of the commonwealth to mitigate, avoid, or respond to risks to the security of
52 the commonwealth's technology and telecommunications infrastructure or operations; provided,
53 that for projects the secretary of administration and finance certifies to the comptroller directly or
54 indirectly generate state revenue or budgetary savings, the comptroller shall transfer such
55 revenue or budgetary savings to the state treasurer for payment of debt service related to those
56 projects; provided further, that no less than \$5 million shall be provided to cybersecurity,
57 software, hardware, and infrastructure upgrades at community colleges; provided further, that

58 any federal reimbursement received by a state agency in connection with projects funded from
59 this item may be retained by the state agency or the executive office of technology services and
60 security and expended for the purposes of the project, without further appropriation, in addition
61 to the amounts appropriated in this item \$140,000,000

62 1790-3009 For costs associated with planning and studies, the preparation of plans and
63 specifications, purchase, procurement, acquisition, licensing and implementation of information
64 technology, telecommunications and data-security-related equipment, hardware, software,
65 systems, intellectual property and related projects for various state agencies of the
66 commonwealth including, but not limited to, executing strategic initiatives, improving business
67 intelligence, and modernizing governmental functions; provided, that for projects the secretary of
68 administration and finance certifies to the comptroller directly or indirectly generate state
69 revenue or budgetary savings, the comptroller shall transfer such revenue or budgetary savings to
70 the state treasurer for payment of debt service related to those projects; provided further, that any
71 federal reimbursement received by a state agency in connection with projects funded from this
72 item may be retained by the state agency or the executive office of technology services and
73 security and expended for the purposes of the project, without further appropriation, in addition
74 to the amounts appropriated in this item..... \$165,000,000

75 SECTION 2A.

76 EXECUTIVE OFFICE OF EDUCATION

77 Department of Elementary and Secondary Education

78 1599-7064 For a competitive, matching grant program to be administered by the
79 executive office of education and the department of elementary and secondary education, in

80 consultation with the secretary of technology services and security, to assist public school
81 districts in improving student instruction and assessment through the use of information
82 technology; provided that the executive office of education and the department of elementary
83 and secondary education, in consultation with the executive office of technology services and
84 security, shall determine the criteria used to evaluate applications for the matching grant
85 program; provided further, that the criteria shall promote access to broadband to public school
86 districts; and provided further, that such criteria shall include, but not be limited to, the
87 commitment of the school district to improve the efficiency and productivity of education
88 through the use of technology, to deliver statewide online assessments, to provide student access
89 to individualized and rigorous digital learning experiences and to ensure that educators and
90 administrators have the knowledge and skills to develop and implement digital learning
91 curricula..... \$5,000,000

92 Department of Higher Education

93 7066-6829 For initiatives to improve the safety and security of public institutions of
94 higher education, to be administered in coordination with the Executive Office of Education and
95 the Executive Office of Public Safety and Security; provided, that funding may be used for
96 multi-year grants to public higher education institutions for school security and communications
97 upgrades; provided further, that funding may be used to provide training for campus public
98 safety officials; provided further, that funding may be used to provide upgrades of security
99 cameras, door locks, active shooter detection systems, emergency communication systems,
100 campus lighting, and emergency call boxes; provided further, that no less than \$10,000,000 shall
101 be provided to community colleges..... \$30,000,000

102 SECTION 2B.

103 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

104 Office of the Secretary

105 1599-1952 For a competitive, matching grant program to be administered by the
106 executive office for administration and finance, in consultation with the secretary of technology
107 services and security, to assist municipalities with the construction of fiber broadband
108 infrastructure and related projects and expenditures \$20,000,000

109 SECTION 2C.

110 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

111 Office of the Secretary

112 1100-2512 For a grant program to cities, towns, regional organizations whose
113 membership is exclusively composed of municipal governments or municipal redevelopment
114 authorities or agencies, or similar governmental development agencies to provide funding for
115 capital purposes, including, but not limited to, planning and studies, preparation of plans and
116 specifications, site assembly and preparation, dispositions, acquisitions, repairs, renovations,
117 improvements, construction, demolition, remediation, modernization and reconstruction of
118 facilities, infrastructure, equipment and other capital assets, technical assistance, information
119 technology equipment and infrastructure and for costs associated with improving accessibility of
120 municipal facilities, including, but not limited to, assessments, transition plans, technical
121 assistance to cities, towns, municipal councils on aging and disability, and regional organizations
122 whose membership is exclusively composed of municipal governments, under guidelines

123 adopted by the secretary of administration and finance; provided further that not less than
124 \$500,000 be directed to the City of New Bedford for Buttonwood Park Zoological Society’s
125 infrastructure improvements for the Animal Ambassador and Nature Connection Education
126 Center projects; provided further, that not less than \$1,000,000 be directed to the Massachusetts
127 Office of Victim Assistance for infrastructure improvements to the Garden of
128 Peace..... \$ \$101,500,000

129 1100-2513 For infrastructure related to governmental performance and efficiency;
130 \$100,000,000

131 Massachusetts Office on Disability

132 1107-2410 For state financial assistance in the form of grants to cities and towns for
133 modifications to governmental infrastructure to enhance accessibility; provided that projects may
134 include, but shall not be limited to, projects providing for renovation, remodeling, reconstruction,
135 redevelopment and hazardous material abatement, including asbestos and lead paint removal, for
136 the adaptation of facilities for families and persons with disabilities, and for compliance with
137 state codes and laws and for adaptations necessary for compliance with the Americans with
138 Disabilities Act of 1990; and provided further, that priority shall be given to projects undertaken
139 for the purpose of compliance with state codes and laws or for other purposes related to the
140 health and safety of residents \$10,000,000

141 Department of Revenue

142 1201-0001 For the division of local services within the department of revenue, for
143 grants to carry out the Community Compact Information Technology Grant Program established
144 in conjunction with Executive Order 554 \$30,000,000

145 Board of Library Commissioners
146 7000-9092 For a program of grants to cities and towns for approved public library
147 projects pursuant to sections 19G to 19J, inclusive, of chapter 78 of the General Laws
148 \$150,000,000

149 EXECUTIVE OFFICE OF HOUSING AND ECONOMIC DEVELOPMENT

150 Department of Housing and Community Development

151 7004-0063 For a local capital projects grant program to support and encourage
152 implementation of the housing choice designation for communities that have demonstrated
153 housing production and adoption of housing best practices, including a grant program to support
154 housing best practices in small towns \$25,000,000

155 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

156 Department of Fire Services

157 8324-2019 For the study, preparation of plans and specifications, design, remediation,
158 demolition, construction, renovation, and improvements, including furnishings and equipment, of
159 department of fire services facilities and grounds, including the establishment of a department of
160 fire services Southeastern Massachusetts firefighter training facility, and for costs associated
161 with repair and maintenance of department of fire services grounds, buildings, building systems
162 and equipment, and for the acquisition of apparatus and specialty vehicles.....\$10,000,000

163 SECTION 2D.

164 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

165 Office of the Secretary

166 8324-2000 For a grant program to be awarded competitively to fire departments of
167 cities, towns, fire districts and authorities of the commonwealth to purchase firefighter safety
168 equipment; provided, that eligible fire safety equipment under this program shall include, but not
169 be limited to, washer or dryer units, turnout gear, hand-held power lights, communication
170 devices, personal alarm safety systems, self-contained breathing apparatus, fit test equipment, air
171 packs, tanks, compressors, thermal imaging devices and computerized personnel accountability
172 systems, but shall exclude firefighter vehicles \$25,000,000

173 SECTION 2E.

174 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

175 Office of the Secretary

176 8000-0703 For equipment for the department of correction and other agencies within the
177 executive office of public safety and security including, but not limited to, medical equipment,
178 security equipment, safety equipment, communications equipment and vehicles... \$20,000,000

179 Department of State Police

180 8000-2024 For the replacement of state police cruisers and accompanying equipment;
181 provided, that funds may be expended for equipment purchased in conjunction with the operation
182 of the state police cruiser fleet, including, but not limited to, mobile data
183 terminals.....\$82,500,000

184 SECTION 3.

185 BENEFIT MODERNIZATION ADVISORY COMMITTEE

186 The Benefit Modernization Advisory Committee (advisory committee) is established to
187 advise and report to the executive office of labor and workforce development, the executive
188 office of technology services and security, the executive office for administration and finance
189 and to report to the joint committee on labor and workforce development regarding the
190 implementation and deployment of a comprehensive online system for unemployment insurance
191 benefits including alternate methods of access for individuals without online access or who have
192 other barriers to access including English proficiency, disabilities, or lack of proficiency with
193 online systems (delivery system). The following shall apply:

194 (a) The advisory committee shall consist of the following members:

195 (1) Three employees of the department of unemployment assistance (department)
196 including an individual who provides constituent services, an individual who provides
197 multilingual services, and an individual with technical expertise who regularly communicates
198 with front-line staff, appointed by the secretary of the executive office of labor and workforce
199 development.

200 (2) A legal technology design academic appointed by the chairs of the joint
201 committee on labor and workforce development.

202 (3) A representative of organized labor, appointed by the chairs of the joint
203 committee on labor and workforce development.

204 (4) A representative of a group representing employers, appointed by the chairs of the
205 joint committee on labor and workforce development.

206 (5) An attorney experienced in representing unemployed insurance claimants,
207 appointed by the chairs of the joint committee on labor and workforce development.

208 (6) The secretary of labor and workforce development and the secretary of
209 technology services and security or their designees shall be ex officio members of the advisory
210 committee.

211 (b) The advisory committee shall meet within 90 days of the effective date of this
212 section.

213 (c) The members appointed under paragraphs (3) and (4) of subsection (a) shall be
214 the co-chairs of the advisory committee.

215 (d) After the initial meeting, the co-chairs of the advisory committee shall organize
216 quarterly meetings of the advisory committee. At the request of a co-chair, the committee may
217 schedule additional meetings.

218 (e) The department shall provide administrative support and suitable working space
219 for the advisory committee.

220 (f) Members of the advisory committee shall be provided with monthly updates
221 regarding the development, implementation and deployment of the delivery system.

222 (g) In addition to department staff members of the advisory committee, other relevant
223 department staff and representatives of relevant project vendors as determined and requested by
224 the co-chairs shall attend meetings of the advisory committee.

225 (h) The advisory committee shall have the following powers and duties:

226 (1) The advisory committee shall monitor the development, implementation and
227 deployment of the delivery system.

228 (2) The advisory committee may request information related to the development,
229 implementation and deployment of the delivery system at any time. The department shall timely
230 provide information requested unless the specific information is determined by the department to
231 be of a proprietary interest or the release of the information is prohibited by law.

232 (3) The advisory committee may make recommendations to the department regarding
233 the development, implementation and deployment of the delivery system at any time.

234 (4) The advisory committee may provide the department with assistance related to
235 testing of the development, implementation and deployment of the delivery system.

236 (5) The advisory committee shall provide a report, not later than June 30 of each year,
237 to the joint committee on labor and workforce development and to the executive offices of labor
238 and workforce development, technology services and security, and administration and finance.
239 The report shall include the advisory committee's assessment of the progress regarding the
240 development, implementation and deployment of the delivery system, a list of recommendations
241 that the advisory committee has made to the department and whether those recommendations
242 have been accepted, feedback from stakeholders in response to testing of the system, and
243 comments to notices generated by the system. The advisory committee shall provide the
244 department with a draft copy of the report at least 30 days prior to submission under this
245 paragraph, and shall be permitted to include its response to the contents of the report. In no
246 event shall the department be allowed to delay the submission of the report by the advisory
247 committee.

248 (6) The advisory committee shall continue to exercise the powers and duties provided
249 under this subsection until December 31, 2026.

250 SECTION 4. The second sentence of section 16 of chapter 304 of the acts of 2008 is
251 hereby amended by striking out the figure “10”, and inserting in place thereof the following
252 figure:- 20.

253 SECTION 5. The third sentence of said section 16 of said chapter 304 of the acts of
254 2008 is hereby amended by striking out the figure “2023”, and inserting in place thereof the
255 following figure:- 2033.

256 SECTION 6. The second sentence of subsection (a) of section 6 of chapter 257 of the
257 acts of 2014 is hereby amended by striking out the figure “10”, and inserting in place thereof the
258 following figure:- 20.

259 SECTION 7. The third sentence of said subsection (a) of said section 6 of said chapter
260 257 of the acts of 2014 is hereby amended by striking out the figure “2029”, and inserting in
261 place thereof the following figure:- 2039.

262 SECTION 8. To meet the expenditures necessary in carrying out section 2, the state
263 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
264 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
265 \$605,000,000. All such bonds issued by the commonwealth shall be designated on their face,
266 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
267 years, not exceeding 10 years, as the governor may recommend to the general court under
268 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
269 later than June 30, 2034. All interest and payments on account of principal on these obligations

270 shall be payable from the General Fund. Bonds and interest thereon issued under this section
271 shall, notwithstanding any other provision of this act, be general obligations of the
272 commonwealth.

273 SECTION 9. To meet the expenditures necessary in carrying out section 2A, the state
274 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
275 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
276 \$35,000,000. All such bonds issued by the commonwealth shall be designated on their face,
277 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
278 years, not exceeding 10 years, as the governor may recommend to the general court under
279 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
280 later than June 30, 2034. All interest and payments on account of principal on these obligations
281 shall be payable from the General Fund. Bonds and interest thereon issued under this section
282 shall, notwithstanding any other provision of this act, be general obligations of the
283 commonwealth.

284 SECTION 10. To meet the expenditures necessary in carrying out section 2B, the state
285 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
286 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
287 \$20,000,000. All such bonds issued by the commonwealth shall be designated on their face,
288 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
289 years, not exceeding 10 years, as the governor may recommend to the general court under
290 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
291 later than June 30, 2034. All interest and payments on account of principal on these obligations
292 shall be payable from the General Fund. Bonds and interest thereon issued under this section

293 shall, notwithstanding any other provision of this act, be general obligations of the
294 commonwealth.

295 SECTION 11. To meet the expenditures necessary in carrying out section 2C, the state
296 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
297 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
298 \$426,500,000. All such bonds issued by the commonwealth shall be designated on their face,
299 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
300 years, not exceeding 30 years, as the governor may recommend to the general court under
301 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
302 later than June 30, 2054. All interest and payments on account of principal on these obligations
303 shall be payable from the General Fund. Bonds and interest thereon issued under this section
304 shall, notwithstanding any other provision of this act, be general obligations of the
305 commonwealth.

306 SECTION 12. To meet the expenditures necessary in carrying out section 2D, the state
307 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
308 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
309 \$25,000,000. All such bonds issued by the commonwealth shall be designated on their face,
310 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
311 years, not exceeding 10 years, as the governor may recommend to the general court under
312 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
313 later than June 30, 2034. All interest and payments on account of principal on these obligations
314 shall be payable from the General Fund. Bonds and interest thereon issued under this section

315 shall, notwithstanding any other provision of this act, be general obligations of the
316 commonwealth.

317 SECTION 13. To meet the expenditures necessary in carrying out section 2E, the state
318 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
319 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
320 \$102,500,000. All such bonds issued by the commonwealth shall be designated on their face,
321 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
322 years, not exceeding 7 years, as the governor may recommend to the general court under section
323 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not later
324 than June 30, 2031. All interest and payments on account of principal on these obligations shall
325 be payable from the General Fund. Bonds and interest thereon issued under this section shall,
326 notwithstanding any other provision of this act, be general obligations of the commonwealth.

327 SECTION 14. To provide for the continued availability of certain bond-funded spending
328 authorizations which otherwise would expire, the balances of the following appropriation items
329 and any allocations thereof are hereby extended through June 30, 2024 for the purposes of and
330 subject to the conditions stated for these items in the original authorizations and any amendments
331 to such authorizations: 0640-0035, 1100-9200, 1599-7061, 1790-3001, 1790-3002, 1790-3003,
332 7000-9091 and 8100-2026.