

HOUSE No. 732

The Commonwealth of Massachusetts

PRESENTED BY:

Ruth B. Balsler

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act protecting the natural resources of the Commonwealth.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Ruth B. Balsler</i>	<i>12th Middlesex</i>	<i>1/14/2019</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>	<i>2/1/2019</i>
<i>David Paul Linsky</i>	<i>5th Middlesex</i>	<i>1/24/2019</i>
<i>Jason M. Lewis</i>	<i>Fifth Middlesex</i>	<i>1/24/2019</i>
<i>Angelo J. Puppolo, Jr.</i>	<i>12th Hampden</i>	<i>1/25/2019</i>
<i>Carolyn C. Dykema</i>	<i>8th Middlesex</i>	<i>1/25/2019</i>
<i>Alice Hanlon Peisch</i>	<i>14th Norfolk</i>	<i>1/25/2019</i>
<i>Christine P. Barber</i>	<i>34th Middlesex</i>	<i>1/29/2019</i>
<i>Paul J. Donato</i>	<i>35th Middlesex</i>	<i>1/30/2019</i>
<i>Sean Garballey</i>	<i>23rd Middlesex</i>	<i>1/28/2019</i>
<i>Thomas M. Stanley</i>	<i>9th Middlesex</i>	<i>1/28/2019</i>
<i>Maria Duaine Robinson</i>	<i>6th Middlesex</i>	<i>1/25/2019</i>
<i>Mike Connolly</i>	<i>26th Middlesex</i>	<i>1/27/2019</i>
<i>Denise Provost</i>	<i>27th Middlesex</i>	<i>1/23/2019</i>
<i>Tram T. Nguyen</i>	<i>18th Essex</i>	<i>1/27/2019</i>
<i>Michael S. Day</i>	<i>31st Middlesex</i>	<i>1/28/2019</i>
<i>Steven Ultrino</i>	<i>33rd Middlesex</i>	<i>1/28/2019</i>
<i>John J. Mahoney</i>	<i>13th Worcester</i>	<i>1/28/2019</i>

<i>Adrian C. Madaro</i>	<i>1st Suffolk</i>	<i>1/28/2019</i>
<i>Michael J. Barrett</i>	<i>Third Middlesex</i>	<i>1/29/2019</i>
<i>David M. Rogers</i>	<i>24th Middlesex</i>	<i>1/29/2019</i>
<i>Carlos González</i>	<i>10th Hampden</i>	<i>1/29/2019</i>
<i>Jay D. Livingstone</i>	<i>8th Suffolk</i>	<i>1/29/2019</i>
<i>Kay Khan</i>	<i>11th Middlesex</i>	<i>1/30/2019</i>
<i>Bruce E. Tarr</i>	<i>First Essex and Middlesex</i>	<i>1/30/2019</i>
<i>Paul A. Schmid, III</i>	<i>8th Bristol</i>	<i>1/30/2019</i>
<i>Michael J. Soter</i>	<i>8th Worcester</i>	<i>1/30/2019</i>
<i>Angelo M. Scaccia</i>	<i>14th Suffolk</i>	<i>1/29/2019</i>
<i>Edward F. Coppinger</i>	<i>10th Suffolk</i>	<i>1/30/2019</i>
<i>Marcos A. Devers</i>	<i>16th Essex</i>	<i>1/30/2019</i>
<i>Michelle M. DuBois</i>	<i>10th Plymouth</i>	<i>1/30/2019</i>
<i>Daniel J. Ryan</i>	<i>2nd Suffolk</i>	<i>1/30/2019</i>
<i>Bud L. Williams</i>	<i>11th Hampden</i>	<i>1/30/2019</i>
<i>Carmine Lawrence Gentile</i>	<i>13th Middlesex</i>	<i>1/30/2019</i>
<i>Natalie M. Higgins</i>	<i>4th Worcester</i>	<i>1/30/2019</i>
<i>RoseLee Vincent</i>	<i>16th Suffolk</i>	<i>1/30/2019</i>
<i>Sal N. DiDomenico</i>	<i>Middlesex and Suffolk</i>	<i>1/30/2019</i>
<i>Colleen M. Garry</i>	<i>36th Middlesex</i>	<i>1/30/2019</i>
<i>Tommy Vitolo</i>	<i>15th Norfolk</i>	<i>1/31/2019</i>
<i>Louis L. Kafka</i>	<i>8th Norfolk</i>	<i>1/31/2019</i>
<i>Marjorie C. Decker</i>	<i>25th Middlesex</i>	<i>1/31/2019</i>
<i>David Henry Argosky LeBoeuf</i>	<i>17th Worcester</i>	<i>1/31/2019</i>
<i>Richard M. Haggerty</i>	<i>30th Middlesex</i>	<i>1/31/2019</i>
<i>Russell E. Holmes</i>	<i>6th Suffolk</i>	<i>1/31/2019</i>
<i>Mindy Domb</i>	<i>3rd Hampshire</i>	<i>1/31/2019</i>
<i>Lindsay N. Sabadosa</i>	<i>1st Hampshire</i>	<i>1/31/2019</i>
<i>Patrick M. O'Connor</i>	<i>Plymouth and Norfolk</i>	<i>1/31/2019</i>
<i>Patricia D. Jehlen</i>	<i>Second Middlesex</i>	<i>1/31/2019</i>
<i>Mary S. Keefe</i>	<i>15th Worcester</i>	<i>1/31/2019</i>
<i>Dylan A. Fernandes</i>	<i>Barnstable, Dukes and Nantucket</i>	<i>1/31/2019</i>
<i>Christina A. Minicucci</i>	<i>14th Essex</i>	<i>1/31/2019</i>
<i>Joan B. Lovely</i>	<i>Second Essex</i>	<i>2/1/2019</i>
<i>Daniel R. Cullinane</i>	<i>12th Suffolk</i>	<i>2/1/2019</i>
<i>Stephan Hay</i>	<i>3rd Worcester</i>	<i>2/1/2019</i>
<i>Tami L. Gouveia</i>	<i>14th Middlesex</i>	<i>2/1/2019</i>
<i>Natalie M. Blais</i>	<i>1st Franklin</i>	<i>2/1/2019</i>
<i>Jon Santiago</i>	<i>9th Suffolk</i>	<i>2/1/2019</i>

<i>Denise C. Garlick</i>	<i>13th Norfolk</i>	<i>2/1/2019</i>
<i>Brian M. Ashe</i>	<i>2nd Hampden</i>	<i>2/1/2019</i>
<i>James J. O'Day</i>	<i>14th Worcester</i>	<i>2/1/2019</i>
<i>Thomas P. Walsh</i>	<i>12th Essex</i>	<i>2/1/2019</i>
<i>David Biele</i>	<i>4th Suffolk</i>	<i>2/1/2019</i>
<i>Jack Patrick Lewis</i>	<i>7th Middlesex</i>	<i>2/1/2019</i>
<i>Michelle L. Ciccolo</i>	<i>15th Middlesex</i>	<i>2/1/2019</i>
<i>Daniel J. Hunt</i>	<i>13th Suffolk</i>	<i>2/1/2019</i>
<i>Rebecca L. Rausch</i>	<i>Norfolk, Bristol and Middlesex</i>	<i>2/1/2019</i>
<i>Tackey Chan</i>	<i>2nd Norfolk</i>	<i>2/1/2019</i>
<i>Jennifer E. Benson</i>	<i>37th Middlesex</i>	<i>2/1/2019</i>
<i>Brian W. Murray</i>	<i>10th Worcester</i>	<i>2/1/2019</i>

HOUSE No. 732

By Ms. Balsler of Newton, a petition (accompanied by bill, House, No. 732) of Ruth B. Balsler and others relative to environmental land replacement. Environment, Natural Resources and Agriculture.

[SIMILAR MATTER FILED IN PREVIOUS SESSION
SEE HOUSE, NO. 2108 OF 2017-2018.]

The Commonwealth of Massachusetts

In the One Hundred and Ninety-First General Court
(2019-2020)

An Act protecting the natural resources of the Commonwealth.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. The General Laws are hereby amended by inserting after chapter 131A, the
2 following chapter:-

3 CHAPTER 131B

4 PUBLIC LANDS PRESERVATION ACT.

5 Section 1. Definitions. As used in this chapter, the following words, unless the context
6 clearly requires otherwise, shall have the following meanings:-

7 “Acquire” or “acquired”, land or an interest in land, obtained by a public owner whether
8 by purchase, exchange, devise, grant, lease, eminent domain, or otherwise.

9 “Article 97”, Article 97 of the Articles of Amendments to the Constitution.

10 “Article 97 land”, land, or any interest in land, that is subject to protection under Article
11 97.

12 “Article 97 natural resource purposes”, the Article 97 purposes that are the conservation,
13 development, and utilization of the agricultural, mineral, forest, water, air and other natural
14 resources.

15 “Change in use”, a conversion of Article 97 land of a public owner from a dedicated use
16 to a different inconsistent use, excepting any allowed nonconforming reserved use of the Article
17 97 land.

18 A valid nonconforming reserved use, including, but not limited to, any building or
19 structure, shall be an allowed use of Article 97 land if (i) declared in a written instrument when
20 land or an interest in land is taken by eminent domain, acquired, or otherwise dedicated as
21 Article 97 land, (ii) the use, when not declared by written instrument, is pre-existing and
22 continuing when the Article 97 land is dedicated, provided the use is legally permissible, or (iii)
23 allowed by a special law approved by a 2/3rds vote of both branches of the general court.

24 A conversion of Article 97 land caused by natural causes or occurrences shall not be
25 considered a change in use under this definition.

26 “Disposition”, any transfer, conveyance or release of a public owner’s real property
27 interest whether by deed, covenant, or other instrument, or lawful means or process.

28 A transfer or release of the public owner’s right of legal control in land shall be a
29 disposition under this definition.

30 The termination of a lease for the use of land shall not be a disposition under this
31 definition.

32 A revocable permit or license that authorizes another to use Article 97 land of a public
33 owner, shall not be a disposition when (i) the use is consistent with dedicated or allowed uses of
34 the Article 97 land, to include, if a forest, harvesting conducted pursuant to an approved cutting
35 plan; and (ii) the permit or license does not transfer or release a real property interest in the
36 Article 97 land.

37 “Executive office of environmental affairs”, the executive office of energy and
38 environmental affairs established under section 1 of chapter 21A.

39 “Land”, land that is without or with water, including, without limitation, estuaries, creeks,
40 streams, rivers, ponds, lakes, marshes, floodplains, wetlands and coastal tidelands; but, excluding
41 ocean land lying seaward of the mean low water mark of coastal areas that are within the marine
42 boundaries of the commonwealth.

43 “Public owner”, the commonwealth, its agencies, executive offices, departments, boards,
44 bureaus, divisions, authorities, and political subdivisions, including, without limitation,
45 municipalities, counties, districts, and other governmental bodies and instrumentalities of the
46 commonwealth that hold Article 97 land.

47 “Real property interest” or “interest in land”, any ownership, or other legal interest, or
48 right in land, including, without limitation, fee simple interest, easement, partial interest,
49 remainder, future interest, right of legal control, lease; and conservation restriction, agricultural
50 preservation restriction, watershed preservation restriction and historical preservation restriction

51 as defined under section 31 of chapter 184, and non-development covenant or other covenant or
52 restriction that protects natural resources.

53 “Replacement land” land or an interest in land, (i) required under this chapter to be
54 provided by a public owner to replace the loss of Article 97 land as a result of a disposition or
55 change in use and (ii) to be taken by eminent domain, acquired or otherwise dedicated, by the
56 public owner as Article 97 land. Replacement land shall not include existing Article 97 land,
57 unless when taken by eminent domain, acquired, or otherwise dedicated by the public owner as
58 Article 97 land, it was to substitute for other Article 97 land proposed for disposition or change
59 in use.

60 “Secretary” or “secretary of environmental affairs”, the secretary of the executive office
61 of energy and environmental affairs or his authorized representative.

62 “State agency”, a legal entity of state government established by the general court as an
63 agency, board, bureau, commission, department, office or division of the commonwealth with a
64 specific mission, which may either report to cabinet-level units of government, known as
65 executive offices or secretariats, or be independent divisions or departments; provided a state
66 agency shall not include the counties listed under the definition of “Counties” under section 1 of
67 chapter 7C.

68 Section 2. (a) To protect the natural resources of the commonwealth and to prevent a net
69 loss of Article 97 land, a public owner making a disposition or change in use of Article 97 land
70 shall acquire or otherwise provide replacement land. Replacement land for a disposition or
71 change in use of Article 97 land shall be: (i) equal or greater in area, (ii) comparable or better in

72 natural resource value, (iii) located within the same municipal boundaries if feasible, and (iv) not
73 less than the equivalent kind of the real property interest being replaced.

74 (b) A public owner when acquiring or providing replacement land, shall execute a written
75 declaratory instrument to confirm that such land or interest in land is subject to protection under
76 Article 97, and record the instrument in the appropriate registry of deeds or land court
77 department of the trial court for the county or district where the land is situated. The instrument
78 when executed shall include the dedication date of the Article 97 land and a specific description
79 of the Article 97 land with the restricted and allowed uses of the land. Such instrument shall not
80 preempt or limit a public owner's use of any other lawful method to dedicate Article 97 land.
81 The failure of the public owner to execute or record a declaratory instrument shall not invalidate
82 any existing Article 97 protection of the replacement land.

83 Section 3. (a) A public owner of Article 97 land shall notify the secretary when the public
84 owner proposes making a disposition or change in use of the Article 97 land. Such notification
85 shall be in writing and made in the manner, as the secretary by regulation shall prescribe, to
86 include the information and documentation as required under subsections (c) and (d).

87 The secretary shall adopt regulations requiring notification by a public owner be made as
88 early as practicable, and prior to the filing of a petition with the general court to authorize the
89 proposed Article 97 land disposition or change in use, to allow the secretary adequate time to
90 review the proposal. The review shall include any plan of the public owner to provide
91 replacement land. Unless otherwise provided under this section, the notification to the secretary
92 shall be required at least 20 days before the public owner makes a decision to adopt a proposal
93 for a disposition or change in use of its Article 97 land.

94 For Article 97 land held by a municipality, such notification to the secretary shall be
95 required not less than 30 days before a vote of town meeting or city council, whichever is the
96 case, on the municipality's proposed disposition or change in use of the Article 97 land. If the
97 Article 97 land is located outside the municipality's boundaries then, in addition, the
98 municipality shall make like notification to the local conservation commission where the land is
99 sited.

100 For Article 97 land held by a state agency, notification to the secretary shall be required
101 in the time and manner provided under subsection (a) of section 8.

102 The secretary shall post notification information received on Article 97 land proposals
103 and replacement plans, on the public website of the executive office of environmental affairs.

104 (b) In the event Article 97 land is to be taken by eminent domain, the authorized board
105 acting for the public owner or other entity shall within 10 days after adopting a lawful order of
106 intention to take the land, notify the secretary of the proposed taking. Such notification shall be
107 in writing, and made in the manner with any necessary information relevant to the taking of the
108 land, as the secretary by regulation shall prescribe.

109 (c) Regulations adopted by the secretary under subsection (a), shall require that
110 notification by a public owner of a proposed disposition or change in use of Article 97 land
111 provide sufficient information about the proposal, and its advantages and disadvantages to the
112 public and the environment. Such regulations shall require current information about the Article
113 97 land proposed for disposition or change in use, including, without limitation, the following:
114 (1) a description of the land including its location, natural resource uses and benefits,
115 approximate size and boundaries, devoted and allowed uses, and buildings and structures

116 thereon; (2) the property's fair market value based on the municipal assessment; (3) whether the
117 land or any part, is designated as a wetland, flood zone, public water supply, public water supply
118 protection area, or priority habitat for state-listed species that are endangered, threatened or of
119 special concern; or subject to the rivers protection act under chapter 258 of the acts of 1996 or
120 non-development covenant; (4) a general description of abutting parcels; (5) owners that hold a
121 real property interest and description of each respective interest; (6) copies of any deeds,
122 easements, covenants, restrictions, declarations and other instruments that are public records and
123 show (i) each owner's real property interest, and (ii) the land's intended use for a specific natural
124 resource purpose; (7) a description of the proposed disposition or change in use and the reasons
125 for the proposal, including anticipated changes to the land, and the intended grantees of any
126 proposed transfer of a real property interest; and (8) whether the public owner's acquisition of
127 the land was obtained with funds, grants or loans from any federal, state or local source, or from
128 a donation or bequest conditioned that the gift be used for natural resource purposes.

129 In addition, the regulations shall require that as part of such notification, the public owner
130 certify in writing to the secretary, that the public owner has considered alternatives to the
131 proposed disposition or change in use of the Article 97 land, and has determined no other
132 feasible or practicable alternative exists. The public owner shall provide information about any
133 alternative considered and the reason such alternative was not selected.

134 (d) The regulations adopted by the secretary under subsection (a), shall require current
135 information about any plan of the public owner to acquire or provide replacement land,
136 including, without limitation, the following: (1) the same kind of information listed in clauses (1)
137 through (4), inclusive, of said subsection (c), however, specific to the replacement land; (2) the
138 condition of the land, and the relevant current and prior uses of the land; (3) owners that will

139 hold a real property interest in the replacement land, and a description of each respective interest;
140 and (4) a description of the intended source of the replacement land to be acquired or provided,
141 and information about any funds, grants, loans or other consideration to purchase or obtain such
142 replacement land.

143 (e) A public owner shall supplement the information in subsections (c) and (d), about an
144 Article 97 land proposal and replacement land plan, as the secretary shall prescribe by regulation.

145 (f) The secretary after receipt of a public owner's notification that contains sufficient
146 information shall, if requested by the public owner, provide to the public owner a provisional or
147 final opinion on whether the proposed replacement land plan meets the no net loss requirements
148 under subsection (a) of section 2.

149 Section 4. (a) A public owner may request from the secretary a waiver to provide
150 replacement land for a disposition or change in use of the public owner's Article 97 land,
151 notwithstanding the requirements under subsection (a) of section 2. Upon a public owner's
152 written request, the secretary may grant a full or partial waiver releasing the public owner from
153 any requirement to provide replacement land, subject to the provisions of this subsection. Such
154 waiver requests shall be made in the manner and include any related information as the secretary
155 shall prescribe. In granting a waiver, the secretary may impose conditions, if necessary, to
156 accomplish the intended purpose of the disposition or change in use of the Article 97 land. A
157 decision by the secretary to grant or deny a waiver with any conditions shall be in writing and
158 state the reasons for his decision. Such waivers shall be limited to those circumstances as
159 described in the following 2 paragraphs.

160 A full or partial waiver may be granted when the disposition or change in use of Article
161 97 land, will (1) transfer only a right of legal control in the land between state agencies to be held
162 for the same Article 97 natural resource purposes and, if applicable, with the same reserved uses;
163 (2) transfer only a right of legal control in the land between any department, division, board or
164 agency of the same municipality to be held for Article 97 natural resource purposes and, if
165 applicable, with the same reserved uses; (3) transfer a lease interest for a natural resource
166 purpose or use for a term not exceeding 5 years; (4) serve to largely protect, preserve or promote
167 the existing natural resource purposes and uses of the Article 97 land; (5) grant an easement to
168 grade and alter land elevations to prevent erosion or provide lateral support to adjacent land; (6)
169 grant an easement to allow for the temporary use of the Article 97 land for a different purpose for
170 a period not exceeding 5 years, upon the condition that the land be reasonably restored before the
171 easement period ends; (7) grant an easement or lease for subterranean use of the land for green
172 energy projects that will not affect adversely the dedicated natural resource purposes of the
173 Article 97 land; (8) affect a land area not exceeding 2,500 square feet that is insignificant for the
174 dedicated natural resource purposes of the Article 97 land, provided if part of a larger parcel, no
175 other disposition or change in use of that parcel has occurred within 5 years before making a
176 waiver request to the secretary; or (9) transfer a real property interest of a public owner to
177 another public owner, provided upon transfer such interest is protected under Article 97, and is
178 used for the same natural resource purposes and allowed uses.

179 If after a complete review of a public owner’s waiver request and replacement land
180 information, the secretary determines there are other extraordinary circumstances in providing
181 suitable replacement land within particular municipality boundaries or nearby, the secretary may
182 issue a partial waiver to allow for modified replacement land, provided however, the overall

183 intent of no net loss of Article 97 land will be attained to the maximum extent practicable, and
184 the replacement land allowed is comparable or better in natural resource value to the Article 97
185 land being replaced.

186 (b) The secretary as a condition in granting to the public owner a full or partial waiver to
187 provide replacement land under clause (6) of subsection (a) for the temporary use of land, may
188 require a performance bond of satisfactory amount for any uncompleted restoration of the land
189 be provided under the terms as specified by the secretary.

190 (c) The secretary when determining whether the square footage of required replacement
191 land is sufficient, shall not include any aboveground area for an allowed use that is exclusively
192 for other than natural resources purposes, related to the replacement land or subject Article 97
193 protected land.

194 (d) The secretary when determining whether proposed replacement land is comparable or
195 better in natural resource value under clause (ii) of subsection (a) of section 2, shall in addition to
196 other factors, consider the land's location and condition, intended and allowed uses and overall
197 natural resource benefits.

198 (e) If a public owner receives or will receive monetary compensation for a
199 disposition or change in use of its Article 97 land by easement, lease or license comprising less
200 than 22,000 square feet of land area, that is insufficient to acquire suitable replacement land,
201 upon the public owner's request the secretary may approve such monies received be held in trust
202 to be expended only to obtain Article 97 land. The secretary's approval to hold monies in trust
203 for said limited purpose may be conditioned on any additional terms, as he shall prescribe. Such
204 monies held in accordance with the provisions of this section, including any conditions

205 established by the secretary, shall be in place of the public owner meeting the replacement land
206 requirements under subsection (a) of section 2, for that disposition or change in use of Article 97
207 land. The secretary's authorization concerning such compensation monies shall be subject to any
208 special law related to the disposition or change in use of the Article 97 land from which the
209 compensation originated.

210 (f) This chapter and any regulations adopted under the authority of this chapter shall
211 not be subject to the provisions of section 27C of chapter 29.

212 Section 5. The secretary shall provide to public owners, information and education on the
213 policies, requirements and best practices to protect Article 97 land. To assist a public owner, the
214 secretary as he determines, shall offer advice, guidance and technical assistance with the
215 development of preliminary and proposed plans for the disposition or change in use of Article 97
216 land and replacement land alternatives. Such assistance shall include an assessment of the
217 anticipated effect of regional climate change in the development of a proposed plan and any
218 alternative options. Upon request of a public owner, the secretary shall review and make written
219 evaluation of whether the public owner's preliminary or proposed plan, or any revision of the
220 plan, complies with Article 97 no net loss requirements under subsection (a) of section 2, and
221 related regulations. A copy of the written evaluation shall be provided to the public owner.

222 Section 6. (a) The secretary shall provide to the general court a written recommendation
223 to approve or disapprove each legislative petition that proposes a disposition or change in use of
224 Article 97 land. If possible, the secretary shall make the recommendation before the first public
225 hearing of the petition by a joint legislative committee of the general court. The recommendation
226 shall identify the petition and include the secretary's opinion as to whether (1) the disposition or

227 change in use, including any required replacement land complies with the Article 97 no net loss
228 requirements under subsection (a) of section 2, and related regulations; (2) the disposition or
229 change in use will benefit the public; and (3) the required replacement land will provide equal or
230 greater public environmental benefits.

231 Additionally, the secretary shall include with his recommendation whether the legislation
232 adequately identifies the subject Article 97 land and required replacement land and contains the
233 necessary terms and conditions. In his statement, the secretary shall detail the reasons for his
234 recommendation on the legislative petition, and identify all alternatives to the proposed
235 disposition or change in use of the Article 97 land that were considered and reported by the
236 public owner, including information reported about any alternative that the public owner did not
237 select. If insufficient information about a proposed disposition or change in use of Article 97
238 land or replacement land precludes the secretary from giving a full opinion, the secretary shall
239 make known this circumstance and reason in his recommendation.

240 The secretary shall adopt regulations establishing standards for providing
241 recommendations to the general court on Article 97 land legislation. The regulations shall allow
242 a recommendation of approval of such legislation, if the secretary's opinion agrees with the
243 statements contained in clauses (1) through (3), inclusive of the first paragraph, and if otherwise,
244 he shall recommend such legislation not be approved. Notwithstanding, the regulations shall
245 allow the secretary to recommend approval of the legislation, if he determines there are
246 extraordinary circumstances for a proposed disposition or change in use of Article 97 land or
247 plan for replacement land, provided (i) no practicable or feasible alternative exists for the
248 proposed legislation, (ii) the proposed disposition or change in use of Article 97 land is for a
249 necessary public purpose, (iii) the overall intent of no net loss of Article 97 land will be attained

250 to the maximum extent practicable, and (iv) the recommendation provides the reasons for the
251 secretary's determination.

252 In circumstances when Article 97 land is to be taken by eminent domain from a public
253 owner, and no replacement land has been proposed, the regulations shall allow the secretary to
254 make a qualified recommendation about the legislation. The secretary as part of the
255 recommendation shall provide information about the proposed legislation, its advantages and
256 disadvantages to the public and the environment, and whether there are any known feasible
257 alternatives to the proposed disposition. In addition, the secretary shall provide an opinion
258 whether the nature of the disposition proposed by the legislation would qualify for a full or
259 partial replacement land waiver. The regulations shall require the secretary to detail his reasons
260 for his qualified recommendation.

261 (b) A legislative committee of the general court referred a petition related to Article 97
262 land, may solicit from the secretary his written recommendation on the legislation. The secretary
263 shall respond to the request expeditiously, and in the manner, and using the standards and criteria
264 set forth in the prior subsection.

265 (c) The secretary shall supplement his recommendation when Article 97 legislation is
266 pending, if he determines there is a subsequent change or event that materially affects his prior
267 response.

268 (d) The secretary shall post his recommendations on legislation, on the public website of
269 the executive office of environmental affairs.

270 Section 7. (a) A municipality in making a determination for a disposition or change in use
271 of Article 97 land, to include a detailed plan to provide any required replacement land, shall first

272 obtain the approval of its conservation commission. Approval by the commission shall require a
273 2/3rds vote in support of the proposed disposition or change in use, at an open public meeting of
274 the commission. No vote shall be held, unless the commission has conducted a public hearing on
275 the proposed disposition or change in use. The commission shall give public notice of such
276 hearing, not less than 30 days before the scheduled hearing date; and, in addition shall provide
277 written notice to the local regional planning agency.

278 Except, in the event the disposition or change in use of Article 97 land relates to parkland
279 under the legal control of its municipal park commission, or agricultural land under the legal
280 control of its municipal agricultural commission, then approval shall be by vote of the respective
281 commission under the same procedures and requirements in this subsection for conservation
282 commissions.

283 (b) A municipality in making a determination for a disposition or change in use of Article
284 97 land and after any approval required in subsection (a), shall obtain the approval of the city
285 council or town meeting. If replacement land is required, a detailed plan to provide such land or
286 land interest, shall be included as part of the approval determination by the city council or town
287 meeting. Such approval shall require a 2/3rds vote by the city council or a 2/3rds vote by an
288 annual or special town meeting, whichever is the case, in support of the disposition or change in
289 use, including any replacement land plan. Said vote shall be held at an open public meeting.

290 (c) When a municipality holds Article 97 land sited within the boundaries of another
291 municipality, the conservation commission of the other municipality may make a
292 recommendation to the secretary on any proposed disposition or change in use of the Article 97
293 land. Before making a recommendation, the commission shall hold a public hearing on the

294 proposal in the municipality, and provide reasonable notice. A commission's recommendation to
295 approve or disapprove the proposed disposition or change in use shall be in writing and include a
296 statement on the proposal's local environmental impacts with the reasons for its determination.
297 Approval of a recommendation shall require a majority vote of the commissioners in support at
298 an open meeting of the commission. Any such recommendation to the secretary shall be made no
299 later than 45 days after receiving notification from the municipal owner of the Article 97 land.

300 Section 8. (a) When the public owner is a state agency that holds or controls Article 97
301 land, the executive head of such agency or the secretary of the executive office in which such
302 agency is located, shall make the initial proposal for any disposition or change in use of the
303 agency's Article 97 land. The proposal shall include a plan for replacement land, or information
304 that the proposed disposition or change in use is eligible for a replacement land waiver under
305 subsection (a) of section 4. Such proposal shall be made in writing to the commissioner of capital
306 asset management and maintenance and, if not making the proposal, to the secretary of
307 environmental affairs.

308 The commissioner prior to making a determination on the proposal shall not less than 60
309 days after receipt of the proposal, conduct a public hearing with the secretary to consider the
310 proposed Article 97 land disposition or change in use, and any replacement land to be provided
311 by the commonwealth. The public hearing shall be in the municipality where the Article 97
312 protected land is located. The commissioner with approval of the secretary may waive the public
313 hearing when the proposed disposition or change in use of the Article 97 land: (i) affects a land
314 area not exceeding 11,000 square feet, provided the area is not located in a public park, (ii)
315 affects a land area of a public park not exceeding 11,000 square feet, provided the area does not
316 exceed 20 percent of the total square footage of the park parcel, (iii) transfers the land with any

317 existing reserved uses to another state agency to be held for the same or similar Article 97
318 natural resource purposes, (iv) establishes a temporary easement related to construction or
319 natural resource project, (v) establishes an easement to alter land grades affecting small portions
320 of the parcel, or (vi) allows reserved uses pertaining to small buildings or structures with a
321 combined total area not exceeding 2,500 square feet.

322 The commissioner shall provide public notice of such hearing at least 30 days prior to the
323 scheduled hearing date. Such notice shall be posted in the central register and on the public
324 website of the executive office of environmental affairs, and additionally, shall be placed at least
325 once each week for 4 consecutive weeks prior to the hearing, in newspapers with sufficient
326 circulation to inform the people in the locality where the Article 97 land is situated.

327 In the event the hearing is waived or not required, the commissioner and secretary of
328 environmental affairs shall accept written comments for a period of 30 days. Public notice of the
329 comment period shall be posted in the central register and on the executive office of
330 environmental affairs' public website.

331 Within 30 days after any required hearing or comment period, the secretary shall make a
332 determination whether the proposed disposition or change in use of the Article 97 land and any
333 replacement land plan, complies with the Article 97 no net loss requirements under subsection
334 (a) of section 2, or substitute method under subsection (e) of section 4. Alternatively, the
335 secretary shall determine whether such proposed disposition or change in use qualifies for a
336 replacement land waiver. Such determination shall be in writing and give the reasons for his
337 decision with any recommendations and comments about the proposal. The secretary shall
338 provide a copy of the determination to the commissioner, secretary of administration and finance

339 and state agencies affected by the proposal; and shall post the determination on the executive
340 office of environmental affairs' public website. The secretary's determination shall be submitted
341 with any request of the commissioner to the general court to authorize the disposition or change
342 in use of such proposed Article 97 land.

343 (b) The provisions of section 4 of chapter 7B and sections 33 and 34 of chapter 7C shall
344 not limit or modify the requirements under this chapter, applicable to the disposition or change in
345 use of Article 97 land, held or controlled by a state agency.

346 (c) In the event of an emergency affecting public health and safety that
347 necessitates a temporary and significant change in use of Article 97 land of the commonwealth,
348 the commissioner of capital asset management and maintenance upon written certification of
349 such emergency and with the approval of the secretary, may waive or reduce the time period for
350 any public notice, hearing or comment period required under subsection (a) regarding such land
351 use. The certification shall identify the current and proposed change in use of such land, and the
352 commissioner's reasons for his proposed action.

353 Section 9. (a) When the public owner is a regional conservation district that holds Article
354 97 land that it has proposed for disposition or change in use, the supervisors of the conservation
355 district shall approve such disposition or change in use, and any plan to provide replacement
356 land. Such approval shall require a 2/3rds vote by the supervisors in support of the disposition or
357 change in use, and any replacement land plan, held at an open meeting. No vote shall be held,
358 unless, the supervisors first conduct a public hearing on the proposed disposition or change in
359 use and replacement land plan. Such public hearing shall be conducted in the municipality where

360 the land protected under Article 97 is located. The chairperson of the district supervisors shall
361 provide public notice of the hearing not less than 30 days before the scheduled hearing date.

362 (b) When the public owner is a county government not abolished by chapter 34 or other
363 law, which holds Article 97 land that it proposes for disposition or change in use, the county
364 commissioners shall approve such disposition or change in use, and any plan to provide
365 replacement land. Such approval shall require a 2/3rds vote by the commissioners in support of
366 the disposition or change in use, and any replacement land plan, held at an open meeting. No
367 vote shall be held unless the commissioners conduct a public hearing on the proposed disposition
368 or change in use and replacement land plan. The commissioners shall give public notice of the
369 hearing not less than 30 days before the scheduled hearing date.

370 (c) When a public owner, other than a municipality, state agency, conservation district, or
371 unabolished county government, holds Article 97 land it proposes for disposition or change in
372 use, the public owner shall conduct a public hearing not less than 30 days prior to its final
373 determination on the proposal and any plan to provide replacement land. A final determination to
374 authorize the proposed disposition or change in use of Article 97 land shall be by a vote of an
375 authorized board, commission or other body of the public owner, and if no such board,
376 commission or body exists, then by a written decision of the public owner's executive officer.
377 The hearing shall be conducted in the municipality where the Article 97 land is situated. The
378 public owner shall give public notice of the hearing not less than 30 days before the scheduled
379 hearing date.

380 Section 10. For public notice required under sections 8 and 9, separate written notice
381 shall also be provided to, for each city or town in which the Article 97 land is located, the city

382 manager in the case of a city under Plan E form of government, the mayor and city council in the
383 case of all other cities, the chairman of the board of selectmen in the case of a town; and the
384 regional planning agency; and the representative members of the general court.

385 Section 11. Notwithstanding the provisions of subsection (a) of section 2 to the contrary,
386 when a special law allows a disposition or change in use of specific Article 97 land, which
387 requires or references any substitute land or interest in land, the public owner's obligation to
388 acquire or provide replacement land shall be governed exclusively by such special law.

389 Section 12. A public owner having made a disposition or change in use of Article 97 land
390 shall notify the secretary, when related to such disposition or change: (i) the public owner
391 acquires or provides any required replacement land, (ii) a temporary easement in the Article 97
392 land terminates, (iii) an event or act completes the Article 97 land disposition or change in use,
393 or (iv) upon any other event or act as the secretary shall establish by regulation. Such notification
394 shall be made in the manner, and include any necessary information as the secretary shall
395 prescribe.

396 Section 13. The secretary shall prepare annually a comprehensive report describing the
397 work of the executive office of environmental affairs relative to the protection of Article 97 land
398 in the commonwealth for the preceding calendar year. The report shall provide information about
399 the disposition and change in use of Article 97 land and replacement land, including, without
400 limitation, the total number of notifications received, reviews conducted and opinions provided;
401 total acreage and description of replacement land required to prevent a no net loss of Article 97
402 land; and total acreage of Article 97 land that lost protection. The annual report shall be filed
403 with the clerks of the house of representatives and senate, and the chairs of the joint committee

404 on environment, natural resources and agriculture, and shall be posted on the public website of
405 the executive office of environmental affairs, on or before the first Monday of April the
406 following year.

407 Section 14. (a) When a public owner's Article 97 land is taken by eminent domain, the
408 public owner upon receiving the entire damage award for such taking shall acquire or provide
409 suitable replacement land. The replacement land shall meet the no net loss criteria under clauses
410 (1) through (4), inclusive, of subsection (a) of section (2); except, the replacement land required
411 shall be limited by the total value of the award for damages sustained by the public owner
412 resulting from such land taking. The value of any land and additional funds conveyed or
413 transferred to the public owner to replace the loss of Article 97 land, and that may be, partially or
414 entirely, in lieu of damages, shall be considered an award for damages for the purpose of
415 determining the total value limitation under this subsection.

416 Before acquiring or providing any replacement land, the public owner shall consult with
417 the secretary to review the planned replacement land. The secretary in his review shall determine
418 whether the replacement land complies with said no net loss criteria, subject to, and, after taking
419 into consideration the total value limitations on replacement land. The secretary shall provide the
420 public owner with an opinion as to whether the planned replacement land is suitable.

421 The secretary may grant a full or partial waiver to a public owner to acquire or provide
422 replacement land under subsection (a) of section 4, when the public owner's Article 97 land is
423 taken by eminent domain from the public owner. Notwithstanding, if the monetary portion of a
424 damage award and any other compensation received by the public owner are not sufficient to
425 acquire or provide suitable replacement land, upon the public owner's request, the secretary may

426 approve monies received be held in trust to be expended only to obtain Article 97 land, in lieu of
427 replacement land. The secretary's approval to hold monies in trust for said limited purpose may
428 be conditioned on any additional terms, as he shall prescribe. A public owner shall provide to
429 the secretary relevant information about any planned replacement land under this section, as the
430 secretary shall prescribe by regulation.

431 (b) Notwithstanding any other general law to the contrary, the secretary shall first
432 approve any interest in land conveyed or transferred to a public owner under section 7M of
433 chapter 81, if the conveyance or transfer is to replace Article 97 land taken by eminent domain
434 from such public owner.

435 Section 15. (a) The secretary shall establish a self-subscribing email notification delivery
436 system to send informational emails to the public and government organizations about proposed
437 dispositions of Article 97 land and recommendations of the secretary on related legislation.

438 (b) Information required under this chapter to be posted on the executive office of
439 environmental affairs' public website, shall, in addition be posted in the environmental monitor.

440 (c) The secretary shall charge no fee for informational emails under subsection (a), or to
441 access information posted on the executive office of environmental affairs' public website as
442 required under this chapter.

443 SECTION 2. The secretary of the executive office of energy and environmental affairs
444 shall, not later than 1 year after this section takes effect, promulgate regulations for the
445 requirements, administration, and enforcement for the chapter established under section 1 of this
446 act.