HOUSE No. 1948

The Commonwealth of Massachusetts

PRESENTED BY:

Kay Khan

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to out-of-hospital birth access and safety.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Kay Khan	11th Middlesex	1/17/2019
Rebecca L. Rausch	Norfolk, Bristol and Middlesex	1/18/2019
James Arciero	2nd Middlesex	1/29/2019
Ruth B. Balser	12th Middlesex	1/24/2019
Christine P. Barber	34th Middlesex	1/23/2019
John Barrett, III	1st Berkshire	2/1/2019
Jennifer E. Benson	37th Middlesex	1/29/2019
Donald R. Berthiaume, Jr.	5th Worcester	1/31/2019
David Biele	4th Suffolk	2/1/2019
Natalie M. Blais	1st Franklin	2/1/2019
Daniel Cahill	10th Essex	2/1/2019
Daniel R. Carey	2nd Hampshire	1/31/2019
Tackey Chan	2nd Norfolk	1/28/2019
Harriette L. Chandler	First Worcester	2/1/2019
Mike Connolly	26th Middlesex	1/25/2019
Daniel R. Cullinane	12th Suffolk	1/31/2019
Angelo L. D'Emilia	8th Plymouth	1/31/2019
Marjorie C. Decker	25th Middlesex	1/31/2019

Mindy Domb	3rd Hampshire	1/30/2019
Daniel M. Donahue	16th Worcester	1/30/2019
Carolyn C. Dykema	8th Middlesex	1/24/2019
Lori A. Ehrlich	8th Essex	1/28/2019
James B. Eldridge	Middlesex and Worcester	2/1/2019
Nika C. Elugardo	15th Suffolk	1/18/2019
Kimberly N. Ferguson	1st Worcester	2/1/2019
Dylan A. Fernandes	Barnstable, Dukes and Nantucket	1/23/2019
Carole A. Fiola	6th Bristol	2/1/2019
Paul K. Frost	7th Worcester	1/30/2019
Sean Garballey	23rd Middlesex	1/26/2019
Denise C. Garlick	13th Norfolk	1/31/2019
Colleen M. Garry	36th Middlesex	1/30/2019
Carmine Lawrence Gentile	13th Middlesex	1/26/2019
Susan Williams Gifford	2nd Plymouth	1/30/2019
Carlos González	10th Hampden	1/31/2019
Kenneth I. Gordon	21st Middlesex	1/22/2019
Tami L. Gouveia	14th Middlesex	1/30/2019
Richard M. Haggerty	30th Middlesex	1/31/2019
Stephan Hay	3rd Worcester	2/1/2019
Jonathan Hecht	29th Middlesex	1/22/2019
Natalie M. Higgins	4th Worcester	1/31/2019
Bradford Hill	4th Essex	1/22/2019
Kevin G. Honan	17th Suffolk	1/29/2019
Steven S. Howitt	4th Bristol	1/31/2019
Daniel J. Hunt	13th Suffolk	1/30/2019
Bradley H. Jones, Jr.	20th Middlesex	1/28/2019
Hannah Kane	11th Worcester	1/30/2019
Patrick Joseph Kearney	4th Plymouth	1/31/2019
John J. Lawn, Jr.	10th Middlesex	1/31/2019
David Henry Argosky LeBoeuf	17th Worcester	1/31/2019
Jack Patrick Lewis	7th Middlesex	1/22/2019
Jason M. Lewis	Fifth Middlesex	1/23/2019
David Paul Linsky	5th Middlesex	1/31/2019
Jay D. Livingstone	8th Suffolk	1/29/2019
Adrian C. Madaro	1st Suffolk	1/28/2019
Elizabeth A. Malia	11th Suffolk	1/25/2019
Paul W. Mark	2nd Berkshire	2/1/2019
Joseph W. McGonagle, Jr.	28th Middlesex	1/31/2019

Christina A. Minicucci	14th Essex	1/26/2019
Liz Miranda	5th Suffolk	1/30/2019
Lenny Mirra	2nd Essex	1/29/2019
Michael J. Moran	18th Suffolk	2/1/2019
Mathew J. Muratore	1st Plymouth	1/30/2019
Brian W. Murray	10th Worcester	2/1/2019
Tram T. Nguyen	18th Essex	1/25/2019
James J. O'Day	14th Worcester	2/1/2019
Sarah K. Peake	4th Barnstable	1/29/2019
Smitty Pignatelli	4th Berkshire	1/24/2019
Elizabeth A. Poirier	14th Bristol	1/31/2019
Denise Provost	27th Middlesex	1/22/2019
David Allen Robertson	19th Middlesex	2/1/2019
Maria Duaime Robinson	6th Middlesex	1/22/2019
David M. Rogers	24th Middlesex	2/1/2019
Daniel J. Ryan	2nd Suffolk	1/29/2019
Lindsay N. Sabadosa	1st Hampshire	1/28/2019
Jon Santiago	9th Suffolk	1/31/2019
Todd M. Smola	1st Hampden	1/31/2019
Michael J. Soter	8th Worcester	1/31/2019
Thomas M. Stanley	9th Middlesex	1/28/2019
William M. Straus	10th Bristol	2/1/2019
José F. Tosado	9th Hampden	2/1/2019
Paul F. Tucker	7th Essex	2/1/2019
Steven Ultrino	33rd Middlesex	1/22/2019
Andres X. Vargas	3rd Essex	1/31/2019
Aaron Vega	5th Hampden	1/22/2019
Tommy Vitolo	15th Norfolk	1/29/2019
Bud L. Williams	11th Hampden	1/30/2019

HOUSE No. 1948

By Ms. Khan of Newton, a petition (accompanied by bill, House, No. 1948) of Kay Khan and others for legislation to establish a board of registration in midwifery and further regulating out-of-hospital birth access and safety. Public Health.

The Commonwealth of Alassachusetts

In the One Hundred and Ninety-First General Court (2019-2020)

An Act relative to out-of-hospital birth access and safety.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- 1 SECTION 1. Section 9 of chapter 13 of the General Laws, as appearing in the 2016
- 2 Official Edition, is hereby amended by inserting after the word "counselors", in line 7, the
- 3 following words:- ", the board of registration in midwifery,".
- 4 SECTION 2. Chapter 13 of the General Laws, as so appearing, is hereby amended by
- 5 adding the following section:-
- 6 Section 110.
- 7 (a) There shall be within the department a board of registration in midwifery which shall
- 8 consist of 8 persons appointed by the governor, 5 of whom shall be midwives with at least 5
- 9 years of experience in the practice of midwifery and who shall be licensed under sections 275 to
- 10 292 of chapter 112, 1 of whom shall be a physician licensed to practice medicine under section 2
- of said chapter 112 with experience working with midwives, 1 of whom shall be a certified
- nurse-midwife licensed to practice midwifery under section 80B of said chapter 112 and 1 of

whom shall be a member of the public. For the initial appointment, the 5 members required to be midwives shall be persons with at least 5 years of experience in the practice of midwifery who meet the eligibility requirements set forth in subsection (a) of section 282 of chapter 112. Two of the members of the board of registration in midwifery shall have experience working on racial disparities in maternal health or be a member of a population underrepresented in the midwifery profession. When making such appointments, the governor shall consider the recommendations of organizations representing certified professional midwives in the commonwealth. Board members shall be residents of the commonwealth. The appointed members shall serve for terms of 3 years. A member shall not serve for more than 2 consecutive terms; provided, however, that a person who is chosen to fill a vacancy in an unexpired term of a prior board member may serve for 2 consecutive terms in addition to the remainder of that unexpired term. A member may be removed by the governor for neglect of duty, misconduct or malfeasance or misfeasance in the office after a written notice of the charges against the member and sufficient opportunity to be heard thereon. Upon the death or removal for cause of a member of the board, the governor shall fill the vacancy for the remainder of that member's term after considering suggestions from a list of nominees provided by organizations representing certified professional midwives in the commonwealth.

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(b) The board shall annually elect from its membership a chair and a secretary who shall serve until their successors have been elected and qualified. The board shall meet at least 4 times annually and may hold additional meetings at the call of the chair or upon the request of 4 members. A quorum for the conduct of official business shall be a majority of those appointed. Board members shall serve without compensation, but shall be reimbursed for actual and reasonable expenses incurred in the performance of their duties. The members shall be public

- employees for the purposes of chapter 258 for all acts or omissions within the scope of their
 duties as board members.
- 38 SECTION 3. Section 3B of Chapter 46 of the General Laws, as so appearing, is hereby 39 amended by inserting in line 1 after the word "physician" the following: - "or licensed midwife".
- SECTION 4. Chapter 112 of the General Laws, as so appearing, is hereby amended by adding the following 18 sections:—
- Section 275. As used in sections 275 to 292, inclusive, of this chapter, the following words shall, unless the context requires otherwise, have the following meanings:
- "Board", the Board of Registration in Midwifery, established under section 110 ofchapter 13.
 - "Certified nurse-midwife", a nurse with advanced training and who has obtained certification by the American Midwifery Certification Board.
- 48 "Client", a person under the care of a midwife and such person's fetus or newborn.
- "Department", the Department of Public Health.

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- 50 "Licensed midwife", a person registered by the board to practice midwifery under 51 sections 275 to 292, inclusive.
- "MBC", the Midwifery Bridge Certificate issued by the NARM, or its successorcredential.
- 54 "MEAC", the Midwifery Education Accreditation Council or its successor organization.

"Midwifery", the practice of providing primary maternity care to a client and newborn during the preconception, antepartum, intrapartum and postpartum periods.

"NARM", the North American Registry of Midwives or its successor organization.

Section 276. Nothing in sections 275 through 292 inclusive, shall limit or regulate the practice of a licensed physician, certified nurse-midwife, or licensed basic or advanced emergency medical technician. In addition, sections 275 through 292 inclusive shall not apply to any person who, in good faith, engages in the practice of the religious tenets of any church or in any religious act if no fee is contemplated, charged or received, or to any person rendering aid in an emergency. The practice of midwifery shall not constitute the practice of medicine, certified nurse-midwifery, or emergency medical care to the extent that a midwife advises, attends, or assists a person during pregnancy, labor, natural childbirth, or the postpartum period.

Section 277. The board shall make, amend and rescind such rules and regulations as it may deem necessary for the proper conduct of its duties. The commissioner may review and approve rules and regulations proposed by the board. Such rules and regulations shall be deemed approved unless disapproved within 15 days of submission to the commissioner; provided, however, that any such disapproval shall be in writing setting forth the reasons for such disapproval.

Section 278. The board shall keep a full record of its proceedings and keep a register of all persons registered and licensed by it, which shall be available for public inspection. The register shall contain the name of every living registrant, the registrant's last known business address and the date and number of the registrant's registration and certificate as a licensed midwife. The board shall make an annual report containing a full and complete account of all its

78 commonwealth. 79 Section 279279. The board shall: 80 (1) establish regulations that: 81 (A) are consistent with the current job description for midwifery published by the 82 NARM; 83 (B) create processes for licensure application and renewal and for the granting of 84 temporary permits to practice midwifery pending qualification for licensure; 85 (C) permit a licensee to obtain for clients appropriate screening and testing, including but 86 not limited to laboratory tests and ultrasounds; 87 (D) permit a licensee to obtain and administer during the practice of midwifery, 88 antihemorrhagic agents including but not limited to Pitocin (oxytocin), misoprostol and 89 methergine, intravenous fluids for stabilization, vitamin K, eye prophylaxis, oxygen, antibiotics 90 for Group B Streptococcal antibiotic prophylaxis, Rho (D) immune globulin, local anesthetic, 91 epinephrine and other drugs and procedures consistent with the scope of midwifery practice; 92 (E) do not require a licensee to have a nursing degree; 93 (F) do not require a licensed midwife to practice under the supervision of or in 94 collaboration with another healthcare provider or to enter into an agreement, written or 95 otherwise, with another healthcare provider;

official acts during the preceding year, including a statement of the condition of midwifery in the

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(G) do not limit the location where a licensee may practice midwifery;

97 (H) do not allow a licensed midwife to use forceps or a vacuum extractor; 98 (I) do not allow a licensed midwife to obtain or administer narcotics; and 99 (J) require a licensed midwife to report a client's data to the MANA Statistical Registry 100 maintained by the Midwives Alliance of North America, or a similar registry maintained by a 101 successor organization approved by the board, unless the client refuses to consent to the 102 reporting of their data. 103 (2) examine applicants and issue licenses to those applicants it finds qualified; 104 (3) renew, suspend, revoke and reinstate licenses; 105 (4) investigate complaints against persons licensed under this chapter; 106 (5) hold hearings and order the disciplinary sanction of a person who violates this chapter 107 or a regulation of the board; 108 (6) adopt professional continuing education requirements for licensed midwives seeking 109 renewal consistent with those maintained by the NARM; and 110 (7) develop practice standards for licensed midwives that shall include, but not be limited 111 to: 112 (A) adoption of ethical standards for licensed midwives and apprentice midwives; 113 (B) maintenance of records of care, including client charts; (C) participation in peer review; and 114

(D) development of standardized informed consent, reporting and written emergency transport plan forms.

Section 280. A person who desires to be licensed and registered as a midwife shall apply to the board in writing on an application form prescribed and furnished by the board. The applicant shall include in the application statements under oath satisfactory to the board showing that the applicant possesses the qualifications required by section 282 preliminary to the examination required by section 265. At the time of filing the application, an applicant shall pay to the department a fee which shall be set by the secretary of administration and finance, pursuant to section 3B of Chapter 7. The board, in consultation with the secretary of administration and finance, shall institute a process for applicants to apply for a financial hardship waiver, which may reduce or fully exempt an applicant from paying the fee pursuant to this section.

Section 281.

(a) The board may adopt an exam for applicants for licensure to measure the qualifications necessary for licensure; provided, however, that the board may accept the exam administered by the NARM in connection with granting a certified professional midwife credential in place of and as an equivalent to its own professional examination. In such case, before registration in pursuance of this section, the applicant therefor shall pay the fees set forth in Section 280. In the event the board determines to adopt a separate examination for applicants, the board shall conduct at least one but not more than two examinations in each calendar year.

135 (b) The board may adopt an exam for applicants to measure the qualifications necessary 136 in order to safely utilize the pharmaceutical agents provided for in section 290, and in such case, 137 shall conduct at least one but not more than two examinations in each calendar year. 138 (c) An applicant who has failed an examination administered by the board shall not retake 139 the examination for a period of 6 months. An applicant who has failed an examination more than 140 1 time may not retake the examination unless the applicant has participated in or successfully 141 competed further education and training programs as prescribed by the board. 142 Section 282. 143 (a) To be eligible for registration and licensure by the board as a midwife, an applicant 144 shall: 145 (1) be at least 21 years of age; 146 (2) be of good moral character; (3) be a graduate of a high school or its equivalent; and 147 148 (4) possess a valid certified professional midwife credential from the NARM. 149 (b) In addition, to be eligible for registration and licensure by the board as a midwife, 150 (1) beginning January 1, 2020, an applicant must obtain certification by completing a 151 program or pathway accredited by the MEAC; 152 (2) if certification was obtained prior to January 1, 2020, from an education program or

pathway not accredited by the MEAC, an applicant must obtain the MBC; or

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(3) if licensure has been maintained in a state that does not require an education or pathway accredited by the MEAC, an applicant must obtain the MBC regardless of the date of certification.

Section 283. Notwithstanding the provisions of section 172 of chapter 6, the board shall obtain all available criminal offender record information from the criminal history systems board on an applicant by means of fingerprint checks, and from the Federal Bureau of Investigation for a national criminal history records check. The information obtained thereby may be used by the board to determine the applicant's eligibility for licensing under this chapter. Receipt of criminal history record information by a private entity is prohibited. If the board determines that such information has a direct bearing on the applicant's ability to serve as a midwife, such information may serve as a basis for the denial of the application.

Section 284. Fees collected by the board shall be deposited into the Quality in Health Professions Trust Fund pursuant to section 35X of chapter 10 to support board operations and administration and to reimburse board members for actual and necessary expenses incurred in the performance of their official duties.

Section 285. The board may license in like manner, without examination, any certified professional midwife who has been licensed in another state under laws which, in the opinion of the board, require qualifications and maintain standards substantially the same as those of this commonwealth for licensed midwives, provided such certified professional midwife applies and remits fees as provided for in section 264.

Section 286.

(a) The Board may, after a hearing pursuant to chapter 30A, revoke, suspend or cancel the license of a midwife, or reprimand or censure a licensed midwife, for any of the reasons set forth in section 61 of chapter 112.

(b) No person filing a complaint or reporting information pursuant to this section or assisting the board at its request in any manner in discharging its duties and functions shall be liable in any cause of action arising out of receiving such information or assistance, provided the person making the complaint or reporting or providing such information or assistance does so in good faith and without malice.

Section 287. When accepting a client for care, a midwife shall obtain the client's informed consent, which shall be evidenced by a written statement in a form prescribed by the board and signed by both the midwife and the client. The form shall certify that full disclosure has been made and acknowledged by the client as to each of the following items, with the client's acknowledgement evidenced by a separate signature adjacent to each item in addition to the client's signature and the date at the end of the form:

- (1) the name, business address, telephone number and license number of the Licensed Midwife;
 - (2) a description of the midwife's education, training and experience in midwifery;
- (3) the nature and scope of the care to be given, including a description of any antepartum, intrapartum and/or postpartum conditions for which consultation, transfer of care or transport to a hospital is recommended or required;

195	(4) a copy of the medical emergency or transfer plan particular to each client as required
196	by section 288;
197	(5) the right of the client to file a complaint with the board and instructions on how to file
198	a complaint with the board;
199	(6) a statement indicating that the client's records and any transaction with the licensed
200	midwife are confidential;
201	(7) a disclosure of whether the licensed midwife carries malpractice or liability insurance;
202	and
203	(8) any further information as required by the board.
204	Section 288. A midwife shall prepare, in a form prescribed by the board, a written plan
205	for the appropriate delivery of emergency care. The plan shall address the following:
206	(1) consultation with other health care providers;
207	(2) emergency transfer; and
208	(3) access to neonatal intensive care units and obstetrical units or other patient care areas.
209	Section 289. The midwife shall only accept and provide care to clients in accordance with
210	the scope and standards of practice identified in the rules adopted pursuant to section 279.
211	Section 290. A midwife (i) qualified by examination under the provisions of subsection
212	(b) of section 281, if the board elects to adopt such examination, or (ii) who has appropriate
213	pharmacology training as otherwise established by rule by the board pursuant to section 279,
214	may obtain and administer prophylactic orbithalmic medication, anti-hemorrhagic medications

including but not limited to Pitocin (oxytocin), misoprostol and methergine, vitamin K, eye prophylaxis, antibiotics for Group B Streptococcal antibiotic prophylaxis, Rho (D) immune globulin, intravenous fluids, oxygen for maternal or fetal distress and infant resuscitation, epinephrine and local anesthetic and may administer such other drugs or medications as prescribed by a physician or certified nurse-midwife or otherwise consistent with the scope of midwifery practice. A pharmacist who dispenses such drugs to a licensed midwife shall not be liable for any adverse reactions caused by any method of use by the midwife.

Section 291. A health care provider that consults with or accepts a transport, transfer or referral from a licensed midwife, or that provides care to a client of a licensed midwife or such client's newborn, shall not be liable in a civil action for personal injury or death resulting from an act or omission by the licensed midwife, unless the professional negligence or malpractice of the health care provider was a proximate cause of the injury or death.

Section 292.

(a) Other than as set forth in the second sentence of section 276, any person who practices midwifery in the commonwealth without a license granted pursuant to sections 275 to 292, inclusive, shall be punished by a fine of not less than \$100 nor more than \$1,000, or by imprisonment for not more than 3 months, or by both. The board may petition in any court of competent jurisdiction for an injunction against any person practicing midwifery or any branch thereof without a license. Such injunction may be issued without proof of damage sustained by any person. Such injunction shall not relieve such person from criminal prosecution for practicing without a license.

(b) Nothing in this section shall be construed to prevent or restrict the practice, service or activities of (1) any person licensed in the commonwealth from engaging in activities within the scope of practice of the profession or occupation for which such person is licensed, provided that such person does not represent to the public, directly or indirectly, that such person is licensed under sections 275 to 292, inclusive, and that such person does not use any name, title or designation indicating that such person is licensed under said sections 275 to 292, inclusive; or (2) any person employed as a midwife by the federal government or an agency thereof if that person provides midwifery services solely under the direction and control of the organization by which such person is employed.

Section 293. A licensed midwife, registered by the board of registration in midwifery pursuant to sections 275 to 293, inclusive, who provides services to any person or beneficiary covered by Title XIX of the Social Security Act or MassHealth pursuant to section 9A of chapter 118E, may accept the Medicaid or MassHealth approved rate as payment in full for such services; provided, that a licensed midwife who accepts the Medicaid or MassHealth approved rate pursuant to this section shall be reimbursed at said rate for such services.

SECTION 5. Chapter 118E in the General Laws, as appearing in a 2016 Official Edition, is hereby amended in section 10A by adding the words "licensed midwife," after the word "physician," in line 15 and after the word "pediatrician," in line 20, and by inserting at the end of the section the following words: - "The division shall provide coverage for midwifery services including prenatal care, childbirth and postpartum care provided by a licensed midwife regardless of the site of services."

SECTION 6. The board shall adopt rules and regulations pursuant to section 279 of chapter 112 of the General Laws within 365 days after the effective date of this act. Within 180 days after the board adopts the rules and regulations pursuant to said section 279 of said chapter 112, the board may commence the issuing of licenses.

SECTION 7. Nothing in this act shall preclude any person who was practicing midwifery before the effective date of this act from practicing midwifery in the commonwealth until the board establishes procedures for the licensure of midwives pursuant to sections 275 to 292, inclusive, of chapter 112 of the General Laws.

SECTION 8. The board, established pursuant to section 110 of chapter 13 of the General Laws, shall establish regulations for the licensure of individuals practicing midwifery prior to the date on which the board commences issuing licenses, provided that individuals practicing out-of-hospital midwifery in the commonwealth as of the date on which the board commences issuing licenses shall have 2 years from the date on which the board commences issuing licenses to provide proof of passage of a licensing examination recognized by the board and proof of completion of any continuing education requirements necessary for re-licensure.