

**SENATE . . . . . No. 1628**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

*Julian Cyr*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act authorizing the establishment of first-time homebuyer savings accounts.

PETITION OF:

NAME:

*Julian Cyr*

DISTRICT/ADDRESS:

*Cape and Islands*

**SENATE . . . . . No. 1628**

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By Mr. Cyr, a petition (accompanied by bill, Senate, No. 1628) of Julian Cyr for legislation to authorize the establishment of first-time homebuyer savings accounts. Revenue.

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[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE SENATE, NO. 1507 OF 2017-2018.]

**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninety-First General Court  
(2019-2020)**  
\_\_\_\_\_

An Act authorizing the establishment of first-time homebuyer savings accounts.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 62 of the General Laws is hereby amended by inserting after  
2 section 5C the following new section:-

3 Section 5D. Definitions applicable to this section and section 5E.

4 The following words and phrases for the purposes of this sections and the following  
5 section shall have the following meanings:

6 “Account holder” means an individual who establishes, individually or jointly with one  
7 or more other individuals, a first-time homebuyer savings account.

8 “Allowable closing costs” means a disbursement listed on a settlement statement for the  
9 purchase of a single-family residence in Massachusetts by a qualified beneficiary.

10           “Eligible costs” means the down payment and allowable closing costs for the purchase of  
11 a single-family residence in Massachusetts by a qualified beneficiary.

12           “Financial institution” means any bank, trust company, savings institution, industrial loan  
13 association, consumer finance company, credit union, or any benefit association, insurance  
14 company, safe deposit company, money market mutual fund, or similar entity authorized to do  
15 business in Massachusetts.

16           “First-Time Homebuyer” means an individual who resides in Massachusetts and has not  
17 owned or purchased, either individually or jointly, a single-family residence during a period of  
18 three (3) years prior to the date of the purchase of a single-family residence.

19           “First-Time Home Buyer Savings Account” or “account” means an account with a  
20 financial institution that an account holder designates as a first-time home buyer savings account  
21 on the account holder’s Massachusetts income tax return for tax year 2017 or any tax year  
22 thereafter, pursuant to this Chapter for the purpose of paying or reimbursing eligible costs for the  
23 purchase of a single-family residence in Massachusetts by a qualified beneficiary.

24           “Qualified Beneficiary” means a first-time home buyer who is designated as the qualified  
25 beneficiary of an account designated by the account holder as a first-time home buyer savings  
26 account.

27           “Settlement Statement” means the statement of receipts and disbursements for a  
28 transaction related to real estate, including a statement prescribed under the Real Estate  
29 Settlement Procedures Act of 1974, 12 U.S.C. 2601 et seq., as amended, and regulations  
30 thereunder.

31           “Single-Family Residence” means a single-family residence owned and occupied by a  
32 qualified beneficiary as the qualified beneficiary’s principal residence, which may include a  
33 manufactured home, trailer, mobile home, condominium unit, or cooperative.

34           SECTION 2. Chapter 62 is hereby amended by inserting after section 5D the following  
35 new section:-

36           Section 5E. Designation and Use of First-Time Home Buyer Savings Account.

37           (a) Beginning January 1, 2017, any individual may open an account with a financial  
38 institution and designate the account, in its entirety, as a first-time home buyer savings account  
39 to be used to pay or reimburse a qualified beneficiary’s eligible costs for the purchase of a  
40 single-family residence in Massachusetts.

41           (b) An account holder must designate no later than April 15 of the year following the tax  
42 year during which the account is established, a first-time home buyer as the qualified beneficiary  
43 of the first-time home buyer savings account. The account holder may designate himself or  
44 herself as the qualified beneficiary and may change the designated qualified beneficiary at any  
45 time, but there may not be more than one qualified beneficiary at any one time.

46           (c) An individual may jointly own a first-time home buyer savings account with another  
47 person if the joint account holders file a joint income tax return.

48           (d) An individual may be the account holder of more than one first-time home buyer  
49 savings account. However, an account holder cannot have multiple accounts that designate the  
50 same qualified beneficiary.

51 (e) An individual may be designated as the qualified beneficiary on more than one first-  
52 time home buyer savings account.

53 (f) Only cash and marketable securities may be contributed to a first-time home buyer  
54 savings account. Subject to the limitations of this section, persons other than the account holder  
55 may contribute funds to a first-time home buyer savings account. There is no limitation on the  
56 amount of contributions that may be made to or retained in a first-time home buyer savings  
57 account.

58 (g) The funds held in a first-time home buyer savings account shall not be used to pay  
59 expenses of administering the account, except that a service fee may be deducted from the  
60 account by a financial institution in which the account is held;

61 (h) The account holder shall submit the following to the department of revenue:

62 (1) detailed information regarding the first-time home buyer savings account, including a  
63 list of transactions for the account during the tax year and the Form 1099 issued by the financial  
64 institution for such account with the account holder's Massachusetts income tax return on forms  
65 prepared by the department of revenue; and

66 (2) a detailed account of the eligible costs toward which the account funds were applied,  
67 if there was a withdrawal from the account, and a statement of the amount of funds remaining in  
68 the account, if any.

69 (i) Under this section and section 5D of this chapter, a financial institution shall not be  
70 required to:

71 (1) Designate an account as a first-time home buyer savings account, or designate the  
72 qualified beneficiaries of an account, in the financial institution's account contracts or systems or  
73 in any other way;

74 (2) Track the use of funds withdrawn from a first-time home buyer savings account;

75 (3) Allocate funds in a first-time home buyer savings account among joint account  
76 holders or multiple qualified beneficiaries; or

77 (4) Report any information to the Department of Revenue or any other governmental  
78 agency that is not otherwise required by law.

79 (j) A financial institution is not responsible or liable for:

80 (1) Determining or ensuring that an account satisfies the requirements to be a first-time  
81 home buyer savings account;

82 (2) Determining or ensuring that funds in a first-time home buyer savings account are  
83 used for eligible costs; or

84 (3) Reporting or remitting taxes or penalties related to the use of a first-time home buyer  
85 savings account.

86 (k) Except as otherwise provided in this section and subject to the limitations under this  
87 subsection, there shall be deducted from taxable income of an account holder, for Massachusetts  
88 income tax purposes:

89 (1) the amount contributed to a first-time home buyer savings account during each tax  
90 year, not to exceed \$5,000 for an account holder who files an individual tax return or \$10,000 for  
91 joint account holders who file a joint tax return.

92 (2) the amount of earnings, including interest and other income on the principal, from the  
93 first-time home buyer savings account during the tax year.

94 (l) An account holder may claim the deduction and exclusion under subsection (k):

95 (1) For a period not to exceed 15 years;

96 (2) For an aggregate total amount of principal and earnings, not to exceed \$50,000 during  
97 that 15-year period; and

98 (3) Only if the principal and earnings of the account remain in the account until a  
99 withdrawal is made for eligible costs related to the purchase of a single-family residence by a  
100 qualified beneficiary, except as otherwise provided in this section.

101 (m) Any funds in a first-time home buyer savings account not expended on eligible costs  
102 by December 31 of the last year of the 15-year period under Subsection 7(2)(a) of this Chapter  
103 shall thereafter be included in the account holder's taxable income.

104 (n) A person other than the account holder who deposits funds in a first-time home buyer  
105 savings account shall not be entitled to the deduction and exclusion provided for under this  
106 Chapter.

107 (o) The deduction and exclusion from taxable income provided for by this Section shall  
108 apply to any alternative bases for calculating taxable income for Massachusetts income tax  
109 purposes.

110 (p) Except as otherwise authorized in this of this section, if the account holder withdraws  
111 any funds from a first-time home buyer savings account for a purpose other than eligible costs  
112 for the purchase of a single-family residence:

113 (1) Those funds shall be included in the account holder's taxable income; and

114 (2) The account holder shall pay a penalty to the Department of Revenue equal to the tax  
115 that would have been collected had the withdrawn funds been subject to income tax. Such  
116 penalty shall not apply to funds withdrawn from an account that were:

117 (i) Withdrawn by reason of the account holder's death or disability;

118 (ii) A disbursement of assets of the account pursuant to a filing for protection under the  
119 United States Bankruptcy Code, 11 U.S.C. § 101 et seq.; or

120 (iii) A transfer of the funds from a first-time home buyer savings account to a new first-  
121 time home buyer savings account held by a different financial institution or the same financial  
122 institution.

123 (q) The Department of Revenue shall prepare forms for:

124 (1) The designation of an account with a financial institution to serve as a first-time home  
125 buyer savings account;

126 (2) The designation of a qualified beneficiary of a first-time home buyer savings account;  
127 and

128 (3) For an account holder to annually submit to the Department of Revenue detailed  
129 information regarding the first-time home buyer savings account, including but not limited to a



- 130 list of transactions for the account during the tax year, and identifying any supporting
- 131 documentation that is required to be maintained by the account holder.