

**SENATE . . . . . No. 2045**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

*Nick Collins*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act concerning photo enforcement of certain traffic violations.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
<i>Nick Collins</i>	<i>First Suffolk</i>	
<i>Mayor Martin J. Walsh</i>	<i>Boston City Hall</i>	
<i>Michael F. Rush</i>	<i>Norfolk and Suffolk</i>	<i>1/31/2019</i>
<i>James K. Hawkins</i>	<i>2nd Bristol</i>	<i>2/4/2019</i>

**SENATE . . . . . No. 2045**

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By Mr. Collins, a petition (accompanied by bill, Senate, No. 2045) of Nick Collins, Mayor Martin J. Walsh, Michael F. Rush and James K. Hawkins for legislation concerning photo enforcement of certain traffic violations. Transportation.

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**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninety-First General Court  
(2019-2020)**  
\_\_\_\_\_

An Act concerning photo enforcement of certain traffic violations.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. Section 14 of Chapter 90 of the General Laws is hereby amended by  
2 inserting after section 14B the following section:-

3           Section 14C. (a) As used in this section, the following words shall have the following  
4 meanings:

5           “Automated Traffic Law Enforcement System”, a device with one or more camera  
6 sensors working in conjunction with:

7           (1) A red light signal to produce recorded images of a motor vehicle that enters an  
8 intersection, which it is unable to proceed through without stopping, and thereby blocks vehicles  
9 from travelling in a free direction in violation of section 9 of Chapter 89; and

10 (2) A school bus stop arm traffic control sign to produce recorded images of a motor  
11 vehicle that fails to come to a complete stop when approaching a vehicle which displays a sign  
12 bearing the words “SCHOOL BUS” in violation of section 14.

13 “Automated Traffic Law Enforcement System” shall be a system with 2 or more camera  
14 sensors and computers that produce live digital and recorded video and 2 or more film or digital  
15 photographic still images of each motor vehicle at the time it is used or operated.

16 “School Bus Stop Arm Traffic Control Sign”, a stop sign mounted on a mechanical arm  
17 installed on a school bus which is deployed when a school bus is stopped to allow pupils to alight  
18 from or board the same and notify motorists when they are required to stop and when they can  
19 proceed.

20 (b) (1) Notwithstanding any general or special law to the contrary, a city or town may  
21 install and operate an Automated Traffic Law Enforcement Systems for the purposes of  
22 enforcing violations against the registered owner of a motor vehicle whose vehicle commits a  
23 violation pursuant to this section. Such systems shall be limited to monitor and detect violations  
24 of a school bus stop arm traffic control sign pursuant to section 14, and violations of motorists  
25 that block an intersection in violation of section 9 of chapter 89.

26 (2) The city or town shall install a sign notifying the public that an Automated Traffic  
27 Law Enforcement System is in use at each location of such a system. Each school bus with a  
28 stop arm traffic control signal shall have a sign notifying the public that a camera is in use on the  
29 bus.

30 (3) The city or town shall make a public announcement and conduct a public awareness  
31 campaign of the use of an Automated Traffic Law Enforcement System beginning at least 30

32 days before the system is in use. The public awareness campaign shall continue throughout the  
33 period of time that the system is in use.

34 (4) For a period of at least 60 days after the implementation of an Automated Traffic Law  
35 Enforcement System, a city or town may issue only warnings to owners of motor vehicles  
36 operated in violation of this section and said city or town shall not collect fines for a violation of  
37 this section.

38 (2) All systems installed for use under this section shall produce an evidence file that  
39 includes a live digital video image viewable remotely, a recorded image of the license plate and  
40 shall be able to record the date, time and location of the vehicle committing the violation.

41 (3) Recorded video images and still photographic images shall record the rear or front of  
42 the motor vehicle, with at least 1 photographic image and 1 recorded video image clearly  
43 recording the motor vehicle immediately before the violation and at least 1 photographic image  
44 and 1 recorded video image recording the motor vehicle committing the violation. At least 1  
45 photographic image and 1 recorded video image shall clearly identify the license plate of the  
46 motor vehicle.

47 (4) To the extent practicable, a Automated Traffic Law Enforcement System shall use  
48 necessary technologies to ensure that photographs or recorded video images produced by the  
49 Automated Traffic Law Enforcement System shall not include a frontal view photograph or  
50 video image that identifies the operator, the passengers, or the contents of the vehicle; provided,  
51 however, no notice of liability issued under this section shall be dismissed solely because a  
52 photograph or recorded video image allow for the identification of the operator, passengers, or  
53 contents of a vehicle as long as a reasonable effort has been made to comply with this paragraph.

54 (5) A penalty imposed for a violation of this section shall not be considered a criminal  
55 conviction and shall not be considered a surchargeable offense pursuant to section 113B of  
56 chapter 175;

57 (6) The fines contained in this section shall be applied whether the violation is detected  
58 through the use of a Automated Traffic Law Enforcement System or by a police officer on scene  
59 who issues a written citation to the operator of the motor vehicle. Pursuant to the provisions of  
60 section 2 of chapter 280, all fines imposed for a violation that is detected by a Automated Traffic  
61 Law Enforcement System or by a police officer who cites the operator in hand shall be paid over  
62 to the treasury of the city or town where the offense was committed.

63 (7) A city or town may enter into an agreement with a private vendor or manufacturer,  
64 pursuant to the provisions of chapter 30B, to provide an Automated Traffic Law Enforcement  
65 System and evidence file processing services, up to and including the installation, operation,  
66 monitoring, evidence file preparation and maintenance of such systems. An agreement pursuant  
67 to this section shall take effect upon its acceptance by a municipality or district; such acceptance  
68 shall be in a municipality, by a vote of the legislative body, subject to the charge of the  
69 municipality, or, in a district, by a vote of the district at a district meeting. Compensation paid to  
70 the manufacturer or vendor of the Automated Traffic Law Enforcement System shall not be  
71 based upon the revenue generated by the use of such systems. The compensation paid to the  
72 manufacturer or vendor of the equipment shall be based upon the value of the equipment  
73 installed and the recurring services provided in support of the Automated Traffic Law  
74 Enforcement Systems including processing of evidence files, cost of the technology provided  
75 and maintenance of such technology.

76 (8) A city or town shall provide reimbursement of expenses to the private vendor or  
77 manufacturer for the installation, operation and maintenance of the Automated Traffic Law  
78 Enforcement Systems in operation and acknowledged by an agreement between the private  
79 vendor and the city or town. Unless modified by an agreement with a city or town,  
80 reimbursement shall be made from ticket revenue proceeds incurred under this section only if  
81 received as currently allocated under the laws of the Commonwealth for said citations so as to  
82 eliminate any cost to the city or town for installation, operation and maintenance of the  
83 Automated Traffic Law Enforcement Systems in its municipality. Such reimbursement shall be  
84 made to the private vendor or manufacturer within 45 days following the submittal of request for  
85 cost reimbursement.

86 (c) (1) An evidence file of the alleged violation shall be forwarded to the chief of police  
87 of the municipality, or a designee of the chief, who is trained to observe and detect a violation of  
88 this section. The officer shall issue a citation if satisfied that a violation was committed and the  
89 vehicle committing such violation can be identified from its registration plate. A certificate, or a  
90 facsimile thereof, sworn to or affirmed by a police officer or other law enforcement officer  
91 authorized to issue motor vehicle citations, stating that based upon inspection of the evidence file  
92 produced by a Automated Traffic Law Enforcement System, the vehicle was in violation of this  
93 section, shall be prima facie evidence of the facts contained therein. A recorded video images or  
94 still photographic images produced by a Automated Traffic Law Enforcement System  
95 evidencing the violation shall be available for inspection in any proceeding to adjudicate the  
96 liability for a violation pursuant to this section.

97 (2) In all proceedings of violations pursuant to this section, the registered owner of the  
98 motor vehicle shall be primarily responsible, except as otherwise provided in this section. In the

99 event the registered owner of the vehicle operated in violation of this section was not the  
100 operator of the vehicle at the time of the violation, the registered owner of the vehicle shall  
101 assume liability for the violation by paying the fine or defend the violation pursuant to the  
102 procedures established for violations pursuant to this section. A vehicle owned or leased to a  
103 corporation that is identified by a Automated Traffic Law Enforcement System shall be primarily  
104 responsible for a violation pursuant to this section even if a person who normally operates the  
105 vehicle for the corporation denies operating the vehicle at the time of the violation; provided,  
106 however, no entry shall be made on the person's driving record.

107 (3) A penalty imposed may, if so provided in writing, be increased by up to 33 1/3% if  
108 the penalty remains unpaid in excess of 45 days after a citation has been issued consistent with  
109 the procedures established in this section and there has been no request for a hearing under  
110 paragraph (3) of subsection (d).

111 (d) (1) Upon the determination of a violation through the use of a Automated Traffic Law  
112 Enforcement System, the chief of police of the city or town, or a designee of the chief, shall issue  
113 to the registered owner of the vehicle a citation. The citation shall include, but not be limited to,  
114 the following information: (i) the name and address of the the registered owner of the motor  
115 vehicle; the registration number and state of issuance of the registration number of the vehicle  
116 involved in the violation; the date, time and location of the violation; the specific violation  
117 charged; the amount of the penalty for the violation; and the date by which the penalty shall be  
118 paid; (ii) a copy of 2 or more still photographs or microphotographs showing the vehicle  
119 committing the violation; (iii) a copy of the certificate or affidavit of the police officer under  
120 paragraph (1) of subsection (c); (iv) a statement that recorded video images and photographic  
121 images are evidence of a violation of section 14; (v) instructions for the return of the citation

122 notice including, but not limited to the following text:- “This notice and the required payment  
123 may be returned in person, by mail, or by a duly authorized agent. A hearing to contest liability  
124 may be obtained upon the written request of the registered owner. Failure to pay the penalty or to  
125 contest liability within 30 days of issuance of this notice is an admission of liability and may  
126 result in a default judgment being entered against the owner to whom the violation has been  
127 issued and non-renewal or suspension of the license to drive and the certificate of registration of  
128 the registered owner.”; (vii) a statement explaining the procedure to adjudicate the violation by  
129 mail under paragraph (6); and (viii) a statement explaining the procedure for the violator to  
130 access and view the digital video or other recorded images showing the vehicle in violation. The  
131 citation shall require the registered owner to pay the fine amount issued pursuant to this section  
132 or appear before the parking clerk not later than 30 days after the date the citation was mailed to  
133 the registered owner. Citations shall be mailed by first class mail, postmarked no later than 14  
134 days after the date of the alleged violation, inclusive of sundays and legal holidays. The citation  
135 shall be mailed to the address of the registered owner on record with the registry of motor  
136 vehicles, or, in the case of a motor vehicle registered under the laws of another state or  
137 jurisdiction, at the address of the registered owner on record with the official in the state or other  
138 jurisdiction having charge of the registration of the vehicle. If the address is unavailable in the  
139 case of a motor vehicle registered under the laws of another state or jurisdiction, the chief of  
140 police, or a designee, shall mail the citation to the official in the state or other jurisdiction having  
141 charge of the registration of the vehicle. The citation shall be considered sufficient notice, and a  
142 certificate of the chief of police, or a designee, mailing the citation stating that it has been mailed  
143 in accordance with this section shall be deemed prima facie evidence thereof and shall be  
144 admissible in any judicial or administrative proceeding as to the facts contained therein.

145           The chief of police, or designee, shall retain and safely preserve a copy of the citation and  
146 shall at a time no later than the beginning of the next business day after mailing to the registered  
147 owner, deliver a copy of the citation to the parking clerk. The parking clerk shall maintain a  
148 docket of all issued citations. The date of issuance shall be the date of mailing. The police  
149 officer issuing the citation shall certify that the evidence obtained from the Automated Traffic  
150 Law Enforcement System was sufficient to demonstrate a violation of this section. Such  
151 certification shall be sufficient in all proceedings pursuant to this section to justify the entry of a  
152 default judgment in all cases where the citation is not answered within the time period permitted  
153 under this section.

154           (2) A person issued a citation may pay the fine by appearing before the parking clerk, or  
155 his designee, and admit to the violation, either personally, through a duly authorized agent, or by  
156 mailing to the parking clerk the fine. Payment of the penalty established shall operate as a final  
157 disposition of the case.

158           (3) If the person requests a hearing to contest liability of the citation, the parking clerk  
159 shall forthwith schedule the matter before a hearing officer. The hearing officer shall be the  
160 parking clerk, or a designee, of the city or town in which the violation occurred. Written notice  
161 of the date, time and place of the hearing shall be sent by first-class mail to the registered owner.  
162 The hearing shall be informal, the rules of evidence shall not apply and the decision of the  
163 hearing officer shall be final subject to judicial review as provided by section 14 of chapter 30A.  
164 Within 21 days of the hearing, the hearing officer shall send by first class mail to the registered  
165 owner the decision of the hearing officer, including the reasons for the outcome.

166 (4) A person issued a citation may, without waiving his right to a hearing before the  
167 parking clerk or hearing officer, and also without waiving judicial review under section 14 of  
168 chapter 30A, challenge the validity of the citation and receive a review and disposition of the  
169 violation from the parking clerk or a hearing officer by mail. The registered owner may, upon  
170 receipt of the citation, send a signed statement explaining his objections to the violation notice as  
171 well as signed statements from witnesses, police officers, government officials and any other  
172 relevant parties. Photographs, diagrams, maps and other documents may also be sent with the  
173 statements. Any statements or materials sent to the parking clerk for review shall include the  
174 name and address of the person as well as the citation number and the date of the violation. The  
175 parking clerk or hearing officer shall, within 21 days of receipt of this material, review the  
176 material and dismiss or uphold the violation and notify, by mail, the registered owner of the  
177 disposition of the written review. If the outcome of the written review is adverse to the  
178 registered owner, the parking clerk or hearing officer shall include the reasons for the outcome  
179 on the notice. The review and disposition handled by mail shall be informal, the rules of  
180 evidence shall not apply, and the decision of the parking clerk or hearing officer based upon the  
181 written materials shall be final, unless the owner invokes the hearing provisions under this  
182 section or judicial review under section 14 of chapter 30A.

183 (5) A person who violates this section by failing to stop for a school bus traffic control  
184 arm signal shall be punished by a fine of not less than \$250; and for a second offense by a fine of  
185 not less than \$500 nor more than \$1,000; and for a third or subsequent offense by a fine of not  
186 less than \$1,000 nor more than \$2,000. All other violations under this section shall be punished  
187 by a fine of not less than \$150.

188           (6) If a person fails to pay the fine or fails to receive a favorable adjudication of the  
189 hearing from a hearing officer and fails to pay the fine within 30 days of the date that the hearing  
190 officer has mailed notice of the decision of the hearing officer, the parking clerk shall notify the  
191 registrar of motor vehicles, who shall place the matter on record. Upon notification to the  
192 registrar of 2 or more citations under this section from the parking clerk of the city or town, the  
193 registrar shall not issue or renew or may suspend the license to operate a motor vehicle of the  
194 registered owner or motor vehicle registration of the registered owner until after notification  
195 from the parking clerk of each city or town, from whom the registrar received notification, that  
196 all fines, taxes and penalties owed by the owner under this section have been disposed of in  
197 accordance with law. Upon such notification to the registrar, an additional charge of \$20 payable  
198 to the registrar but collected by the city or town, and an additional charge of \$20 payable to and  
199 collected by the city or town, shall be assessed against the registered owner of the motor vehicle.  
200 It shall be the duty of the parking clerk to notify the registrar forthwith that the case has been so  
201 disposed; provided, however, certified receipt of full and final payment from the parking clerk of  
202 the city or town issuing the violation shall also serve as legal notice to the registrar that the  
203 violation has been disposed of in accordance with law. The certified receipt shall be printed in a  
204 form approved by the registrar of motor vehicles.

205           (7) Upon the accumulation by a registered owner of 2 or more outstanding citations  
206 under this section on account of violation of this section, the parking clerk of the city or town  
207 may notify the chief of police or director of traffic and parking of the city or town that the  
208 vehicle bearing the registration to which the notices have been issued shall be removed and  
209 stored or otherwise immobilized by a mechanical device at the expense of the registered owner  
210 of the vehicle until all fines, taxes and penalties owed by the owner either under this section, or

211 otherwise arising out of the parking or usage of the owner's motor vehicle, have been disposed  
212 of in accordance with law. No vehicle shall be removed, stored, or otherwise immobilized unless  
213 the registered owner of the motor vehicle shall have received 10 days prior notification by mail  
214 that the motor vehicle may be removed, stored, or immobilized without further notification. It  
215 shall be sufficient for the parking clerk to mail, postage prepaid, the notification to the last  
216 known address of the registered owner. It shall be sufficient for the parking clerk, in the case of a  
217 motor vehicle registered in another state or jurisdiction, to mail notification to the official in the  
218 state or jurisdiction having charge of the registration of the motor vehicle.

219 (8) Except as expressly provided, all proceedings based on evidence produced by a  
220 Automated Traffic Law Enforcement System shall follow the procedures of this section.  
221 Notwithstanding the installation and use of an Automated Traffic Law Enforcement System, a  
222 trained police officer, in whose presence a motorist commits a violation under any general or  
223 special law, may issue a citation at the scene to the operator of such vehicle for such violation.  
224 An owner of a vehicle shall not be liable for a citation as a result of an Automated Traffic Law  
225 Enforcement System if the operator of the vehicle was cited directly by a police officer at the  
226 scene of the violation

227 (9) An owner to whom a citation has been issued shall not be liable for a violation of this  
228 section (a) if the violation was necessary to allow the passage of an emergency vehicle; (b) if the  
229 violation was necessary in order to protect the property or person of another; (c) if the violation  
230 was incurred while participating in a funeral procession; (d) if the violation was incurred during  
231 a period of time in which the motor vehicle was reported to the police department of any state,  
232 city or town as having been stolen and had not been recovered before the time the violation  
233 occurred; (e) if the operator of the motor vehicle was convicted of the underlying violation under

234 a citation issued in accordance with section 2 of chapter 90C; (f) if the violation was necessary to  
235 comply with an order of a law enforcement officer or a flagger directing traffic flow; or (g) if the  
236 vehicle was subject to the exceptions granted to an authorized emergency vehicle under section  
237 7B of chapter 89. An owner disputing a violation under this subsection shall, within 30 days of  
238 issuance of the notice, provide the parking clerk with an affidavit signed under the pains and  
239 penalties of perjury in a form approved by the parking clerk, as provided for in clause (vii) of  
240 paragraph (1) of this subsection, stating the following: (1) the reason for disputing the violation;  
241 (2) the full legal name and address of the registered owner of the motor vehicle; (3) the names  
242 and addresses of all witnesses supporting the registered owner's defense and the specifics of their  
243 knowledge; and (4) where applicable, the signed statements from witnesses. The affidavit shall  
244 be filed with the request for a hearing.

245 (e)(1) Other than for purposes of enforcement of a violation of this section or for  
246 purposes of a registered owner defending a violation of this section, recorded video images and  
247 photographs taken or created under this section may only be obtained under an order by a court  
248 of competent jurisdiction.

249 (2) All recorded video images and other photographic information obtained through the  
250 use of Automated Traffic Law Enforcement Systems authorized in this section that do not  
251 identify a violation shall be destroyed by a city, town, school department or vendor within 30  
252 days of the date the image was recorded, unless otherwise ordered by a court of competent  
253 jurisdiction. All photographic and other recorded information that identifies a violation shall be  
254 destroyed within 1 year of final disposition of proceedings related to the enforcement or defense  
255 of a violation, unless otherwise ordered by a court of competent jurisdiction. All recorded video,  
256 audio and other photographic information, however stored or retained, which is obtained through

257 a Automated Traffic Law Enforcement System are the property of the municipality under  
258 agreement with a vendor and shall not be used by a vendor for any other purposes. Upon the  
259 expiration of an agreement authorized under this section, all of such video, audio, and other  
260 photographic information shall be delivered within 30 days to the particular municipality, unless  
261 otherwise ordered by a court of competent jurisdiction.