

HOUSE No. 2418

The Commonwealth of Massachusetts

PRESENTED BY:

Ruth B. Balsler and Liz Miranda

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to protect the civil rights and safety of all Massachusetts residents.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Ruth B. Balsler</i>	<i>12th Middlesex</i>	<i>2/1/2021</i>
<i>Liz Miranda</i>	<i>5th Suffolk</i>	<i>2/2/2021</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>	<i>2/2/2021</i>
<i>Christina A. Minicucci</i>	<i>14th Essex</i>	<i>2/2/2021</i>
<i>Jack Patrick Lewis</i>	<i>7th Middlesex</i>	<i>2/2/2021</i>
<i>Tram T. Nguyen</i>	<i>18th Essex</i>	<i>2/2/2021</i>
<i>Steven C. Owens</i>	<i>29th Middlesex</i>	<i>2/2/2021</i>
<i>Mike Connolly</i>	<i>26th Middlesex</i>	<i>2/2/2021</i>
<i>Lindsay N. Sabadosa</i>	<i>1st Hampshire</i>	<i>2/2/2021</i>
<i>Danillo A. Sena</i>	<i>37th Middlesex</i>	<i>2/2/2021</i>
<i>Patricia A. Duffy</i>	<i>5th Hampden</i>	<i>2/2/2021</i>
<i>Peter Capano</i>	<i>11th Essex</i>	<i>2/2/2021</i>
<i>Frank A. Moran</i>	<i>17th Essex</i>	<i>2/2/2021</i>
<i>Natalie M. Blais</i>	<i>1st Franklin</i>	<i>2/3/2021</i>
<i>Steven Ultrino</i>	<i>33rd Middlesex</i>	<i>2/3/2021</i>
<i>Kay Khan</i>	<i>11th Middlesex</i>	<i>2/3/2021</i>
<i>Mindy Domb</i>	<i>3rd Hampshire</i>	<i>2/3/2021</i>
<i>Tommy Vitolo</i>	<i>15th Norfolk</i>	<i>2/3/2021</i>

<i>David Paul Linsky</i>	<i>5th Middlesex</i>	<i>2/3/2021</i>
<i>Carolyn C. Dykema</i>	<i>8th Middlesex</i>	<i>2/3/2021</i>
<i>Thomas M. Stanley</i>	<i>9th Middlesex</i>	<i>2/3/2021</i>
<i>Tami L. Gouveia</i>	<i>14th Middlesex</i>	<i>2/3/2021</i>
<i>Adrian C. Madaro</i>	<i>1st Suffolk</i>	<i>2/3/2021</i>
<i>Sal N. DiDomenico</i>	<i>Middlesex and Suffolk</i>	<i>2/5/2021</i>
<i>Carmine Lawrence Gentile</i>	<i>13th Middlesex</i>	<i>2/5/2021</i>
<i>Jay D. Livingstone</i>	<i>8th Suffolk</i>	<i>2/5/2021</i>
<i>Michelle L. Ciccolo</i>	<i>15th Middlesex</i>	<i>2/5/2021</i>
<i>Antonio F. D. Cabral</i>	<i>13th Bristol</i>	<i>2/5/2021</i>
<i>Joseph A. Boncore</i>	<i>First Suffolk and Middlesex</i>	<i>2/5/2021</i>
<i>Dylan A. Fernandes</i>	<i>Barnstable, Dukes and Nantucket</i>	<i>2/5/2021</i>
<i>John J. Lawn, Jr.</i>	<i>10th Middlesex</i>	<i>2/8/2021</i>
<i>Jon Santiago</i>	<i>9th Suffolk</i>	<i>2/8/2021</i>
<i>Vanna Howard</i>	<i>17th Middlesex</i>	<i>2/8/2021</i>
<i>Sean Garballey</i>	<i>23rd Middlesex</i>	<i>2/9/2021</i>
<i>Daniel R. Carey</i>	<i>2nd Hampshire</i>	<i>2/9/2021</i>
<i>Maria Duaiame Robinson</i>	<i>6th Middlesex</i>	<i>2/9/2021</i>
<i>Brendan P. Crighton</i>	<i>Third Essex</i>	<i>2/11/2021</i>
<i>Erika Uyterhoeven</i>	<i>27th Middlesex</i>	<i>2/11/2021</i>
<i>Rebecca L. Rausch</i>	<i>Norfolk, Bristol and Middlesex</i>	<i>2/11/2021</i>
<i>Brandy Fluker Oakley</i>	<i>12th Suffolk</i>	<i>2/16/2021</i>
<i>Christine P. Barber</i>	<i>34th Middlesex</i>	<i>2/16/2021</i>
<i>Paul F. Tucker</i>	<i>7th Essex</i>	<i>2/16/2021</i>
<i>Kevin G. Honan</i>	<i>17th Suffolk</i>	<i>2/17/2021</i>
<i>Jason M. Lewis</i>	<i>Fifth Middlesex</i>	<i>2/22/2021</i>
<i>Edward R. Philips</i>	<i>8th Norfolk</i>	<i>2/22/2021</i>
<i>Kip A. Diggs</i>	<i>2nd Barnstable</i>	<i>2/22/2021</i>
<i>Sally P. Kerans</i>	<i>13th Essex</i>	<i>2/22/2021</i>
<i>Michael J. Moran</i>	<i>18th Suffolk</i>	<i>2/22/2021</i>
<i>Sarah K. Peake</i>	<i>4th Barnstable</i>	<i>2/23/2021</i>
<i>Michael J. Barrett</i>	<i>Third Middlesex</i>	<i>2/23/2021</i>
<i>James J. O'Day</i>	<i>14th Worcester</i>	<i>2/23/2021</i>
<i>John J. Mahoney</i>	<i>13th Worcester</i>	<i>2/23/2021</i>
<i>David M. Rogers</i>	<i>24th Middlesex</i>	<i>2/24/2021</i>
<i>Harriette L. Chandler</i>	<i>First Worcester</i>	<i>2/24/2021</i>
<i>Elizabeth A. Malia</i>	<i>11th Suffolk</i>	<i>2/24/2021</i>
<i>Michael P. Kushmerek</i>	<i>3rd Worcester</i>	<i>2/25/2021</i>
<i>Natalie M. Higgins</i>	<i>4th Worcester</i>	<i>2/25/2021</i>

<i>Marjorie C. Decker</i>	<i>25th Middlesex</i>	<i>2/25/2021</i>
<i>Kenneth I. Gordon</i>	<i>21st Middlesex</i>	<i>2/25/2021</i>
<i>William C. Galvin</i>	<i>6th Norfolk</i>	<i>2/25/2021</i>
<i>Carlos González</i>	<i>10th Hampden</i>	<i>2/26/2021</i>
<i>David Henry Argosky LeBoeuf</i>	<i>17th Worcester</i>	<i>2/26/2021</i>
<i>Tricia Farley-Bouvier</i>	<i>3rd Berkshire</i>	<i>2/26/2021</i>
<i>Lori A. Ehrlich</i>	<i>8th Essex</i>	<i>2/26/2021</i>
<i>Rady Mom</i>	<i>18th Middlesex</i>	<i>2/26/2021</i>
<i>James Arciero</i>	<i>2nd Middlesex</i>	<i>2/26/2021</i>
<i>Michelle M. DuBois</i>	<i>10th Plymouth</i>	<i>2/26/2021</i>
<i>Orlando Ramos</i>	<i>9th Hampden</i>	<i>2/26/2021</i>
<i>Andres X. Vargas</i>	<i>3rd Essex</i>	<i>2/26/2021</i>
<i>Daniel M. Donahue</i>	<i>16th Worcester</i>	<i>2/26/2021</i>
<i>Kate Lipper-Garabedian</i>	<i>32nd Middlesex</i>	<i>2/26/2021</i>
<i>Paul W. Mark</i>	<i>2nd Berkshire</i>	<i>2/26/2021</i>
<i>Daniel J. Hunt</i>	<i>13th Suffolk</i>	<i>2/26/2021</i>
<i>Daniel Cahill</i>	<i>10th Essex</i>	<i>2/26/2021</i>
<i>Joan Meschino</i>	<i>3rd Plymouth</i>	<i>2/27/2021</i>
<i>Nika C. Elugardo</i>	<i>15th Suffolk</i>	<i>2/27/2021</i>
<i>Alice Hanlon Peisch</i>	<i>14th Norfolk</i>	<i>3/1/2021</i>
<i>Marcos A. Devers</i>	<i>16th Essex</i>	<i>3/2/2021</i>
<i>Patricia D. Jehlen</i>	<i>Second Middlesex</i>	<i>3/2/2021</i>
<i>Mary S. Keefe</i>	<i>15th Worcester</i>	<i>3/3/2021</i>
<i>Daniel J. Ryan</i>	<i>2nd Suffolk</i>	<i>3/5/2021</i>
<i>Julian Cyr</i>	<i>Cape and Islands</i>	<i>3/16/2021</i>
<i>John H. Rogers</i>	<i>12th Norfolk</i>	<i>3/26/2021</i>
<i>Edward F. Coppinger</i>	<i>10th Suffolk</i>	<i>4/14/2021</i>
<i>Meghan Kilcoyne</i>	<i>12th Worcester</i>	<i>5/4/2021</i>
<i>William J. Driscoll, Jr.</i>	<i>7th Norfolk</i>	<i>7/7/2021</i>
<i>Bud L. Williams</i>	<i>11th Hampden</i>	<i>11/29/2021</i>

HOUSE No. 2418

By Representatives Balser of Newton and Miranda of Boston, a petition (accompanied by bill, House, No. 2418) of Ruth B. Balser, Liz Miranda and others relative to local and state law enforcement involvement in federal immigration enforcement. Public Safety and Homeland Security.

The Commonwealth of Massachusetts

In the One Hundred and Ninety-Second General Court
(2021-2022)

An Act to protect the civil rights and safety of all Massachusetts residents.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. This act shall be known and may be cited as the “Safe Communities Act”

2 SECTION 2. Chapter 147 of the General Laws is hereby amended by inserting after
3 section 62 the following section:-

4 Section 63. Updates to Law Enforcement Procedures

5 (a) Definitions

6 As used in this section, the following words shall have the following meanings, unless the
7 context clearly requires otherwise:

8 “Law enforcement agency”, any state, municipal, college or university police department,
9 sheriff’s department, correctional facility, prosecutorial office, court, probation office, or

10 program of one or more of the foregoing entities, or any other non-federal entity in the
11 commonwealth charged with the enforcement of laws or the custody of detained persons.

12 “Immigration enforcement”, any and all efforts to investigate, enforce, or assist in
13 investigating or enforcing any federal immigration law. Such purposes do not include
14 verification of an applicant’s eligibility for state or federal programs or services.

15 “United States Department of Homeland Security” or “DHS”, the United States
16 Department of Homeland Security and its component agencies, including Immigration and
17 Customs Enforcement, the former Immigration and Naturalization Service, Customs and Border
18 Protection, and any other federal agency charged with enforcing immigration laws.

19 (b) Community relations with law enforcement agencies

20 Notwithstanding any general or special law to the contrary, no officer or employee of a
21 law enforcement agency, while acting under color of law, shall question persons, including
22 victims and witnesses of crimes, about their immigration status unless state or federal law
23 requires the inquiry, provided that judges and magistrates may make such inquiries as are
24 necessary to adjudicate matters within their jurisdictions.

25 (c) Due process protections

26 Notwithstanding any general or special law to the contrary, an interview, including any
27 informal questioning, between an agent of the United States Department of Homeland Security
28 or state or local law enforcement agent and a person in the custody of a law enforcement agency
29 conducted for immigration enforcement purposes shall take place only if the person in custody
30 gives informed consent by signing a written consent form provided by the law enforcement

31 agency. The consent form shall explain that: (i) the interview is for immigration enforcement or
32 deportation purposes; (ii) any information provided at the interview can be used against the
33 person; (iii) the person may decline to sign any documents that are presented during the
34 interview; and (iv) the person may choose to decline the interview or to be interviewed only with
35 an attorney present, at the person's own expense. The consent form shall provide a checkbox or
36 other means to indicate if an interview has taken place, and if so, if an attorney was present. The
37 consent form shall be available in English and other languages commonly spoken in
38 Massachusetts. The law enforcement agency shall make best efforts to provide a consent form
39 that is in a language that the person understands, and to provide oral interpretation if needed, in
40 order to obtain the person's informed consent for the interview. The office of the attorney
41 general shall prepare the consent form and make it available to law enforcement agencies, and
42 may work with interested not-for-profit organizations to prepare translations of the form.

43 Any and all records relating to the granting of these interviews or questioning shall be
44 public records as defined in paragraph 26 of section 7 of chapter 4, provided that names,
45 addresses, phone numbers and other personal identifying information shall not be a public
46 record. These records include the signed consent forms obtained before the interviews, and
47 information about whether the interview or questioning was conducted in the presence of an
48 attorney.

49 (d) The preceding subsections (b) and (c) shall not apply to interviews or questioning of
50 persons who are held in Massachusetts correctional facilities under an Inter-Governmental
51 Service Agreement with the United States Department of Homeland Security, provided,
52 however, that persons who are booked into a correctional facility under such an agreement shall
53 be advised at the booking that the person (i) has the right to seek legal counsel from an

54 immigration attorney at their own expense; (ii) may choose to decline to speak with a DHS agent
55 or to speak with the DHS agent only with an attorney present; and (iii) may decline to sign any
56 documents presented by a DHS agent.

57 (e) Guidelines for reporting release information

58 Notwithstanding any general or special law to the contrary, no officer or employee of a
59 law enforcement agency shall initiate communication with the United States Department of
60 Homeland Security about the pending or imminent release, from state or local custody, of a
61 person who is being released for any reason other than the end of a sentence of incarceration for
62 a criminal conviction; provided, however, that nothing in this section shall prohibit or restrain
63 any state or local agency from sending to, or receiving from, any local, state, or federal agency,
64 information regarding citizenship or immigration status.

65 If a law enforcement agency receives a request for notification from the United States
66 Department of Homeland Security regarding a person in its custody, including a request for
67 notification under to federal form I-247A or I-247N, the law enforcement agency shall inform
68 the person of the request and shall provide the person with a copy of the request and copies of
69 any other documentation pertaining to the person's case that is presented to the law enforcement
70 agency by the United States Department of Homeland Security.

71 (f) Implementation and training

72 Notwithstanding any general or special law to the contrary, all law enforcement agencies
73 in the commonwealth shall, within 12 months of passage of this act, incorporate information and
74 guidance regarding this section into their regular introductory and in-service training programs.
75 An individual may file a complaint for a violation of this section with the corresponding

76 department or agency, which shall investigate the complaint. At the conclusion of the
77 investigation, the agency head shall provide the executive office of public safety and security
78 with a written summary of the investigation's findings. If the agency head substantiates the
79 allegations, the written summary shall provide details of the specific actions taken to correct the
80 violation as well as details of the sanctions imposed on the subjects of the investigation, if any.
81 Findings made under this subsection shall be public records as defined in paragraph 26 of section
82 7 of chapter 4, provided that personal identifying information shall not be a public record.

83 SECTION 3. Chapter 126 of the General Laws is hereby amended by inserting after
84 section 39 the following section:-

85 Section 40. Notwithstanding any general or special law to the contrary, no officer or
86 employee of the department of corrections, the state police, any sheriff's department, or any city
87 or town police department shall perform the functions of an immigration officer, whether
88 pursuant to 8 U.S.C. section 1357(g) or any other law, regulation, or policy, whether formal or
89 informal. Any agreements in existence at the time of the passage of the law that are inconsistent
90 with this section are null and void. Any entity of the commonwealth or any political subdivision
91 thereof that is a party to such an agreement on the date of the passage of this act shall, within 90
92 days, inform the other party or parties that the contract is null and void under Massachusetts law.
93 Nothing in this section shall prohibit the department of correction or a house of correction from
94 entering into an Inter-Governmental Service Agreement with the United States Department of
95 Homeland Security in which persons in Immigration and Customs Enforcement custody are
96 housed at the house of correction and the United States Department of Homeland Security pays a
97 daily fee for each person detained there.