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# The Commonwealth of Massachusetts

## PRESENTED BY:

## Michelle L. Ciccolo

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act establishing a tax revenue fairness and implementation commission.

### PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Michelle L. Ciccolo	15th Middlesex	2/1/2021
Tami L. Gouveia	14th Middlesex	2/22/2021
Christina A. Minicucci	14th Essex	2/24/2021
David M. Rogers	24th Middlesex	2/26/2021
Christopher Hendricks	11th Bristol	2/26/2021

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By Ms. Ciccolo of Lexington, a petition (accompanied by bill, House, No. 2850) of Michelle L. Ciccolo and others for legislation to establish a special commission (including members of the General Court) to study the federal, state and local tax laws applicable to residents of the Commonwealth. Revenue.

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In the One Hundred and Ninety-Second General Court (2021-2022)

An Act establishing a tax revenue fairness and implementation commission.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 There shall be established, pursuant to section 2A of chapter 4 of the General Laws, a tax 2 revenue fairness and implementation commission to study the federal, state and local tax laws 3 applicable to residents of the commonwealth. The commission shall review and evaluate the 4 impact of the federal tax code on Massachusetts with particular focus on the changes made by 5 Congress in U.S. Public Law 115-97; update the 2014 Massachusetts Tax Fairness 6 Commission's report, and develop further action steps to implement the recommendations 7 contained therein; determine the level of structural deficit, if any, that exists due to insufficient 8 revenue; and suggest new revenue sources or increases to existing revenue sources. The 9 commission shall examine the experiences and policy efforts of other states relating to tax 10 fairness and equity.

The commission shall file a report with the clerks of the senate and house of
representatives not later than 9 months after the establishment of said commission. The report

13 shall include, but not be limited to: (i) the total amount of taxes currently paid by individuals at 14 various income levels; (ii) the effects that changes to tax laws would have on individuals of all 15 income levels; (iii) the changes in revenue collected by the commonwealth as a result of recent 16 federal tax law revisions; (iv) the adequacy of revenue generated by individuals, businesses and 17 any other tax types; (v) tax rates necessary to fund required investments in public infrastructure 18 and education; (vi) tax rates necessary to promote prosperity for all residents; (vii) the impact of 19 restrictions on tax rates under Article XLIV of the Amendments to the Constitution; (viii) 20 recommendations for changes in laws to achieve an equitable and adequate system of taxation; 21 (ix) the best practices of other states; (x) tax rates necessary to ensure economic competitiveness 22 with peer and competitor states; (xi) tax rates necessary to avoid destabilization of household 23 budgets or undue hardships for citizens; and (xii) tax rates necessary to foster and encourage 24 robust private sector investment in capital equipment and the commonwealth's work force.

25 The commission shall consist of the house and senate chairs of the joint committee on 26 revenue, who shall serve as co-chairs of the commission; the secretary of administration and 27 finance or the secretary's designee; the commissioner of the department of revenue or the 28 commissioner's designee; the minority leader of the house of representatives or a designee; the 29 minority leader of the senate or a designee; the chairs of the house and senate committees on 30 ways and means or the chairs' designees; a representative from the Massachusetts Budget and 31 Policy Center; a representative from the Massachusetts Taxpayers Foundation; a representative 32 from the Massachusetts Municipal Association; a representative from the Boston Foundation; a representative from the Massachusetts Society of Enrolled Agents; a representative from the 33 34 Massachusetts Society of CPAs; a representative who works in a Low Income Tax Clinic, 35 appointed by the speaker; a representative who works with the Volunteer Income Tax Assistance

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- 36 program, appointed by the speaker; 1 member appointed by the speaker of the house of
- 37 representatives; 1 member appointed by the president of the senate; and 3 members appointed
- 38 by the governor, at least 1 of whom shall represent labor and 2 of whom shall have expertise in
- 39 economics or tax policy.