

**HOUSE . . . . . No. 502**

---

**The Commonwealth of Massachusetts**

PRESENTED BY:

*David Biele*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to authorize sports wagering in the Commonwealth.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>David Biele</i>	<i>4th Suffolk</i>	<i>2/19/2021</i>

**HOUSE . . . . . No. 502**

---

By Mr. Biele of Boston, a petition (accompanied by bill, House, No. 502) of David Biele for legislation to authorize sports wagering in the Commonwealth. Economic Development and Emerging Technologies.

---

**The Commonwealth of Massachusetts**

\_\_\_\_\_  
**In the One Hundred and Ninety-Second General Court  
(2021-2022)**  
\_\_\_\_\_

An Act to authorize sports wagering in the Commonwealth.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. Section 7 of chapter 4 of the General Laws, appearing in the 2018 Official  
2 Edition, is hereby amended by striking out the Tenth clause and inserting in place thereof the  
3 following clause:-

4           Tenth, “Illegal gaming,” a banking or percentage game played with cards, dice, tiles,  
5 dominoes, or an electronic, electrical or mechanical device or machine for money, property,  
6 checks, credit or any representative of value, but excluding: (i) a lottery game conducted by the  
7 state lottery commission, under sections 24, 24A and 27 of chapter 10; (ii) a game conducted  
8 under chapter 23K; (iii) sports wagering conducted under chapter 23N; (iv) pari-mutuel wagering  
9 on horse races under chapters 128A and 128C and greyhound races under said chapter 128C; (v)  
10 a game of bingo conducted under chapter 271; and (vi) charitable gaming conducted under said  
11 chapter 271.

12 SECTION 2. The General Laws are hereby amended by inserting after chapter 23M the  
13 following chapter:-

14 CHAPTER 23N.

15 AUTHORIZATION AND REGULATION OF SPORTS WAGERING

16 Section 1. This chapter shall be known and may be cited as the “Massachusetts Sports  
17 Wagering Act”.

18 Section 2. The operation of sports wagering and ancillary activities are lawful when  
19 conducted in accordance with the provisions of this chapter and the rules and regulations of the  
20 commission.

21 Section 3. As used in this chapter the following words shall have the following meanings  
22 unless the context clearly requires otherwise:-

23 “Adjusted gross sports wagering receipts”, an operator’s total gross receipts from sports  
24 wagering, excluding sports wagers made with promotional gaming credits, less the total of all  
25 winnings paid to wagerers in such games, which shall include the cash equivalent of any  
26 merchandise or thing of value awarded as a prize, and all excise taxes paid pursuant to federal  
27 law.

28 “Category 1 license”, a license issued by the commission that permits the operation of  
29 sports wagering through a mobile application and other digital platforms approved by the  
30 commission and in person at a gaming establishment as defined in section 2 of chapter 23K.

31 “Category 2 license”, a license issued by the commission that permits the operation of  
32 sports wagering in person at a race track as defined in section 1 of chapter 128A.

33           “Category 3 license”, a license issued by the commission that permits the operation of  
34 sports wagering through a mobile application and other digital platforms approved by the  
35 commission.

36           “Collegiate sport or athletic event”, a sport or athletic event offered or sponsored by, or  
37 played in connection with, a public or private institution that offers educational services beyond  
38 the secondary level.

39           “Commission”, the Massachusetts gaming commission established in section 3 of chapter  
40 23K.

41           “Governmental authority”, any governmental unit of a national, state or local body  
42 exercising governmental functions, other than the United States government.

43           “License”, any license, applied for or issued by the commission under this chapter,  
44 including, but not limited to: (i) an operator license; or (ii) an occupational license.

45           “National criminal history background check system”, the criminal history record system  
46 maintained by the Federal Bureau of Investigation, based on fingerprint identification or any  
47 other method of positive identification.

48           “Occupational license”, a license required by an employee of an operator when the  
49 employee performs duties directly related to the operation of sports wagering in the  
50 commonwealth in a supervisory role.

51           “Operator” or “sports wagering operator”, any entity permitted under this chapter to offer  
52 sports wagering to persons in the commonwealth through a category 1 license, category 2 license  
53 or category 3 license.

54 “Operator license”, a category 1 license, category 2 license or category 3 license to  
55 operate sports wagering.

56 “Official league data”, statistics, results, outcomes and other data relating to a sporting  
57 event that is obtained pursuant to an agreement with the relevant sports governing body, or with  
58 an entity expressly authorized by the relevant sports governing body to provide such data to  
59 sports wagering operators, which authorizes the use of such data for determining the outcome of  
60 tier 2 sports wagers on such sporting event.

61 “Professional sport or athletic event”, an event at which 2 or more persons participate in a  
62 sports event and receive compensation in excess of actual expenses for their participation in such  
63 event.

64 “Promotional gaming credit”, a sports wagering credit or other item issued by an operator  
65 to a patron to enable the placement of a sports wager.

66 “Qualified gaming entity”, an entity that: (i) holds a gaming license as defined in section  
67 2 of chapter 23K; (ii) holds a license to conduct a racing meeting as defined in section 1 of  
68 chapter 128A; or (iii) has offered fantasy sports contests in the commonwealth pursuant to 940  
69 C.M.R. 34.00 for at least 1 year at the time of enactment of this act and has been permitted to  
70 offer sports wagering in at least 2 other jurisdictions in the United States by the relevant  
71 regulatory body in those jurisdictions.

72 “Sports event” or “sporting event”, any professional sport or athletic event, collegiate  
73 sport or athletic event, motor race event, electronic sports event, competitive video game event  
74 or any other event authorized by the commission under this chapter.

75 “Sports governing body”, an organization that is headquartered in the United States and  
76 prescribes final rules and enforces codes of conduct with respect to a sporting event and  
77 participants therein.

78 “Sports wagering”, the business of accepting wagers on sporting events or portions of  
79 sporting events, other events, the individual performance statistics of athletes in a sporting event  
80 or other events or a combination of any of the same by any system or method of wagering  
81 approved by the commission including, but not limited to, mobile applications and other digital  
82 platforms; provided, that sports wagering shall not include the acceptance of any wager with an  
83 outcome dependent on the performance of an individual athlete in any collegiate sport or athletic  
84 event, including but not limited, to in-game or in-play wagers; provided, further that sports  
85 wagering shall not include any acceptance of wagers on a high school or youth sporting event;  
86 provided further, that sports wagering shall not include fantasy contests as defined in section 135  
87 of chapter 219 of the acts of 2016. Sports wagering shall include, but is not limited to, single-  
88 game bets, teaser bets, parlays, over-under, moneyline, pools, exchange wagering, in-game  
89 wagering, in-play bets, proposition bets and straight bets.

90 “Sports wagering account”, a financial record established by an operator for an individual  
91 patron in which the patron may deposit by any method approved by the commission and  
92 withdraw funds for sports wagering and other authorized purchases, and to which the operator  
93 may credit winnings or other amounts due to or authorized by that patron. Such account may be  
94 established and funded by the patron electronically through an approved mobile application or  
95 digital platform.

96 “Tier 1 sports wager”, a sports wager that is determined solely by the final score or  
97 outcome of a sporting event and is placed before the sporting event has begun.

98 “Tier 2 sports wager”, a sports wager that is not a tier 1 sports wager.

99 “Wager”, a sum of money or thing of value risked on an uncertain occurrence.

100 Section 4. (a) The commission shall have the authority to regulate the conduct of sports  
101 wagering under this chapter.

102 (b) The commission shall examine the rules and regulations implemented in other states  
103 where sports wagering is authorized and shall, as far as practicable, adopt a similar regulatory  
104 framework through promulgation of rules and regulations.

105 (c) The commission shall have the authority to promulgate rules and regulations  
106 necessary for the implementation, administration and enforcement of this chapter. The  
107 commission may promulgate emergency rules and regulations in accordance with applicable  
108 procedures for the promulgation of emergency rules and regulations.

109 (d) The commission may promulgate rules and regulations including, but not limited to,  
110 those governing the acceptance of wagers on a sports event, other event or a series of sports  
111 events; types of wagering receipts which may be used; methods of issuing receipts; methods of  
112 accounting to be used by operators; types of records to be kept; types of systems for wagering;  
113 protections for patrons placing wagers; and promotion of social responsibility and responsible  
114 gambling; provided, that such regulations shall include a requirement that all mobile applications  
115 and digital platforms authorized for sports wagering include prominently upon each entry into  
116 the application or platform, the following statement: “If you or someone you know has a

117 gambling problem and wants help, call the Massachusetts Council on Compulsive Gambling  
118 hotline at 1-800-426-1234.”

119 (e) The commission shall determine the eligibility of a person to hold or continue to hold  
120 a license, shall issue all licenses and shall maintain a record of all licenses issued under this  
121 chapter. The commission may accept applications, evaluate qualifications of applicants,  
122 undertake initial review of licenses and issue temporary licenses upon the effective date of this  
123 chapter.

124 (f) The commission shall levy and collect all fees, surcharges, civil penalties and taxes on  
125 adjusted gross sports wagering receipts imposed by this chapter, except as otherwise provided  
126 under this chapter.

127 (g) The commission shall have the authority to enforce this chapter and any rule or  
128 regulation of the commission and may request that the attorney general bring an action to enforce  
129 this chapter or any rule or regulation of the commission by civil action or petition for injunctive  
130 relief.

131 (h) The commission may hold hearings, administer oaths and issue subpoenas or  
132 subpoenas duces tecum in order to enforce this chapter and the rules and regulations of the  
133 commission.

134 (i) The commission may exercise any other powers necessary to effectuate this chapter  
135 and the rules and regulations of the commission.



136 Section 5. (a) No person shall engage in any activity in connection with sports wagering  
137 in the commonwealth unless all necessary licenses or temporary licenses have been obtained in  
138 accordance with this chapter and rules and regulations of the commission.

139 (b) The commission shall not grant an operator license, other than a temporary license  
140 pursuant to subsection (c) of section 6, until it determines that each person who has control of the  
141 applicant meets all qualifications for licensure. The following persons are considered to have  
142 control of an applicant:

143 (1) Each person who owns 10 per cent or more of a corporate applicant and who has the  
144 ability to control the activities of the corporate applicant; provided, however, that a bank or other  
145 licensed lending institution which holds a mortgage or other lien acquired in the ordinary course  
146 of business shall not be considered to have control of an applicant;

147 (2) Each person who holds a beneficial or proprietary interest of 10 per cent or more of a  
148 non-corporate applicant's business operation and who has the ability to control the activities of  
149 the non-corporate applicant; and

150 (3) At the commission's discretion, any executive, employee or agent having the power  
151 to exercise significant influence over decisions concerning the applicant's sports wagering  
152 operations in the commonwealth.

153 (c) Each controlling person pursuant to subsection (b) shall submit to the commission an  
154 application in a form determined by the commission, and each such controlling person who is a  
155 natural person shall submit to the commission: (i) fingerprints for a national criminal records  
156 check by the department of the state police and the Federal Bureau of Investigation; and (ii) a  
157 signed authorization for the release of information by the department of the state police and the

158 Federal Bureau of Investigation; provided, however, that a controlling person who is a natural  
159 person that has submitted to a national criminal records check in any jurisdiction within the  
160 previous year shall not be required to submit to another national criminal records check if such  
161 person submits to the commission the results of such previous national criminal records check.  
162 Any applicant convicted of any disqualifying offense shall not be licensed.

163 (d) Each person licensed under this chapter shall give the commission written notice  
164 within 30 days of any change to any material information provided in the application for a  
165 license or renewal.

166 (e) No commission employee shall be an applicant for any license issued under this  
167 chapter.

168 Section 6. (a) A licensed qualified gaming entity may operate sports wagering upon the  
169 approval of the commission.

170 (b)(1) The commission shall issue a category 1 license to any holder of a gaming license,  
171 as defined in section 2 of chapter 23K, that meets the requirements of this chapter and the rules  
172 and regulations of the commission.

173 (2) The commission shall issue a category 2 license to any holder of a license to conduct  
174 a racing meeting, as defined in section 1 of chapter 128A, that meets the requirements of this  
175 chapter and the rules and regulations of the commission.

176 (3) The commission shall issue a category 3 license to any entity that has offered fantasy  
177 sports contests in the commonwealth pursuant to 940 C.M.R. 34.00 for at least 1 year at the time  
178 of enactment of this act, has been permitted to offer sports wagering in at least 2 other

179 jurisdictions in the United States by the relevant regulatory body in those jurisdictions and meets  
180 the requirements of this chapter and the rule and regulations of the commission.

181 (c)(1) A qualified gaming entity may submit to the commission a request for a temporary  
182 license for the immediate commencement of sports wagering operations. Such request shall  
183 include an initial license fee of \$50,000 payable to the commission.

184 (2) Upon receiving a request for a temporary license, the executive director of the  
185 commission shall review the request. If the executive director determines that the entity  
186 requesting the temporary license is a qualified gaming entity and has paid the sports wagering  
187 initial license fee, the commission shall authorize the qualified gaming entity to conduct sports  
188 wagering for a period of 2 years under a temporary license or until a final determination on its  
189 operator license application is made.

190 (3) All sports wagering conducted under authority of a temporary license shall comply  
191 with the house rules adopted under section 9.

192 (d) Upon application by a qualified gaming entity and payment of a \$250,000 application  
193 fee, the commission shall grant an operator license to a qualified gaming entity that provides for  
194 the right to conduct sports wagering; provided, that the qualified gaming entity meets the  
195 requirements for licensure under this chapter and the rules and regulations of the commission.  
196 Such license shall be issued for a 5-year period, and may be renewed for 5-year periods upon  
197 payment of a \$100,000 renewal fee; provided, that an operator continues to meet all requirements  
198 under this chapter and the rules and regulations of the commission.

199 (e) An operator shall submit to the commission such documentation or information as the  
200 commission may require demonstrating that the operator continues to meet the requirements of

201 this chapter and the rules and regulations of the commission. An operator shall submit required  
202 documentation or information no later than 5 years after issuance of its operator license and  
203 every 5 years thereafter, or within lesser periods based on circumstances specified by the  
204 commission.

205 Section 7. (a) All persons employed by an operator to perform duties directly related to  
206 the operation of sports wagering in Massachusetts in a supervisory role shall maintain a valid  
207 occupational license issued by the commission. The commission shall issue such occupational  
208 license to a person who meets the requirements of this section.

209 (b) An occupational license authorizes the licensee to be employed in the capacity  
210 designated by the commission while the license is active. The commission may establish, by rule  
211 or regulation, job classifications with different requirements based on the extent to which a  
212 particular job impacts, or has the potential to impact, the lawful operation of sports wagering.

213 (c) An applicant for an occupational license shall submit any required application forms  
214 established by the commission and shall pay a nonrefundable application fee of \$100. An  
215 employer may pay an application fee on behalf of an applicant.

216 (d) Each occupational license holder shall annually pay to the commission a license fee of  
217 \$100 by March 1 and submit a renewal application on the form required by the commission. An  
218 employer may pay an application fee on behalf of the licensed employee.

219 Section 8. (a) The commission may deny a license to any applicant, reprimand any  
220 licensee or suspend or revoke a license, if the applicant or licensee:

221 (1) has knowingly made a false statement of a material fact to the commission;

222 (2) has had a license revoked by any governmental authority responsible for regulation of  
223 gaming activities;

224 (3) has been convicted of a crime of moral turpitude, a gambling-related offense or a theft  
225 or fraud offense;

226 (4) has not demonstrated to the satisfaction of the commission financial responsibility  
227 sufficient to adequately meet the requirements of the proposed enterprise; or

228 (5) is not the true owner of the business or is not the sole owner and has not disclosed the  
229 existence or identity of other persons who have an ownership interest in the business.

230 (b) The commission may deny, suspend or revoke an operator license or reprimand any  
231 licensee if the applicant or licensee has not met the requirements of this chapter.

232 Section 9. (a) Each operator shall adopt comprehensive house rules for game play  
233 governing sports wagering transactions with its patrons. The house rules shall specify the  
234 amounts to be paid on winning wagers and the effect of sports event schedule changes. The  
235 commission shall approve house rules prior to implementation.

236 (b) The house rules, together with any other information the commission deems  
237 appropriate, shall be accessible to any patrons of the sports wagering system. The operator shall  
238 make copies readily available to patrons.

239 Section 10. (a) Sports wagering operators shall employ commercially reasonable methods  
240 to:

241 (1) prohibit the operator, directors, officers, owners and employees of the operator, and  
242 any relative living in the same household as such persons, from placing bets with the operator;

243 (2) prohibit athletes, coaches, referees, team owners, employees of a sports governing  
244 body or its member teams and player and referee union personnel from wagering on any sporting  
245 event of their sport's governing body; provided, that in determining which persons are excluded  
246 from placing wagers under this subsection, operators shall use lists of such persons that the  
247 sports governing body may provide to the commission;

248 (3) prohibit any individual with access to non-public confidential information held by the  
249 operator from placing wagers with the operator;

250 (4) prohibit persons from placing wagers as agents or proxies for others; and

251 (5) maintain the security of wagering data, customer data and other confidential  
252 information from unauthorized access and dissemination; provided, however, that nothing in this  
253 chapter shall preclude the use of internet or cloud-based hosting of such data and information or  
254 disclosure as required by court order, other law or this chapter.

255 (b) A sports governing body may submit to the commission in writing, by providing  
256 notice in such form and manner as the commission may require, a request to restrict, limit or  
257 exclude a certain type, form or category of sports wagering with respect to sporting events of  
258 such body, if the sports governing body believes that such type, form or category of sports  
259 wagering with respect to sporting events of such body is contrary to public policy, unfair to  
260 consumers, may undermine the perceived integrity of such body or sporting events of such body  
261 or affects the integrity of such body or sporting events of such body. The commission shall  
262 request comment from sports wagering operators on all such requests. After giving due  
263 consideration to all comments received, the commission shall, upon a demonstration of good  
264 cause from the requestor, grant the request. The commission shall respond to a request

265 concerning a particular event before the start of the event, or if it is not feasible to respond before  
266 the start of the event, no later than 7 days after the request is made; provided, that if the  
267 commission determines that the requestor is more likely than not to prevail in successfully  
268 demonstrating good cause for its request, the commission may provisionally grant the request of  
269 the sports governing body until the commission makes a final determination as to whether the  
270 requestor has demonstrated good cause. Absent such a provisional grant by the commission,  
271 sports wagering operators may continue to offer sports wagering on sporting events that are the  
272 subject of such a request during the pendency of the consideration of the applicable request.

273 (c) The commission shall designate a state law enforcement entity to have primary  
274 responsibility for conducting, or assisting the commission in conducting, investigations into  
275 abnormal betting activity, match fixing and other conduct that corrupts a betting outcome of a  
276 sporting event or events for purposes of financial gain.

277 (d) The commission and sports wagering operators shall use commercially reasonable  
278 efforts to cooperate with investigations conducted by sports governing bodies or law  
279 enforcement agencies, including but not limited to, using commercially reasonable efforts to  
280 provide or facilitate the provision of anonymized account-level betting information and audio or  
281 video files relating to persons placing wagers. All disclosures under this section are subject to the  
282 obligation of a sports wagering operator to comply with all federal, state and local laws and  
283 regulations, including but not limited to, laws and regulations relating to privacy and personally  
284 identifiable information.

285 (e) Sports wagering operators shall immediately report to the commission any  
286 information relating to:

287 (1) criminal or disciplinary proceedings commenced against the sports wagering operator  
288 in connection with its operations;

289 (2) abnormal betting activity or patterns that may indicate a concern with the integrity of  
290 a sporting event or events;

291 (3) any potential breach of the internal rules and codes of conduct pertaining to sports  
292 wagering of a relevant sports governing body;

293 (4) any other conduct that corrupts a betting outcome of a sporting event or events for  
294 purposes of financial gain, including match fixing; and

295 (5) suspicious or illegal wagering activities, including use of funds derived from illegal  
296 activity, wagers to conceal or launder funds derived from illegal activity, using agents to place  
297 wagers and using false identification.

298 Sports wagering operators shall immediately report information relating to conduct  
299 described in paragraphs (2), (3) and (4) of this subsection to the relevant sports governing body.

300 (f) The commission and sports wagering operators shall maintain the confidentiality of  
301 information provided by a sports governing body for purposes of investigating or preventing the  
302 conduct described in paragraphs (2), (3) and (4) of subsection (e), unless disclosure is required  
303 by this chapter, the commission, other law or court order or unless the sports governing body  
304 consents to disclosure.

305 (g) With respect to any information provided by a sports wagering operator to a sports  
306 governing body relating to conduct described in paragraphs (2), (3) and (4) of subsection (e), a  
307 sports governing body:



308 (1) shall only use such information for integrity purposes and shall not use the  
309 information for any commercial or other purpose; and

310 (2) shall maintain the confidentiality of such information, unless disclosure is required by  
311 this chapter, the commission, other law or court order or unless the sports wagering operator  
312 consents to disclosure; provided, that the sports governing body may make disclosures necessary  
313 to conduct and resolve integrity-related investigations and may publicly disclose such  
314 information if required by its integrity policies or if deemed by the sports governing body in its  
315 reasonable judgment to be necessary to maintain the actual or perceived integrity of its sporting  
316 events, and subject in all cases to the sports governing body's compliance with federal, state and  
317 local laws and regulations, including but not limited to, laws and regulations relating to privacy  
318 and personally identifiable information. Prior to any such public disclosure that would identify  
319 the sports wagering operator by name, the sports governing body shall provide such sports  
320 wagering operator with notice of such disclosure and an opportunity to object to such disclosure.

321 (h) Sports wagering operators shall maintain records of all wagers placed by its patrons,  
322 including personally identifiable information of the patron, amount and type of the bet, the time  
323 the bet was placed, the location of the bet, including the IP address if applicable, the outcome of  
324 the bet and records of abnormal betting activity for 3 years after a sporting event occurs and  
325 video camera recordings in the case of in-person wagers for at least 1 year after a sporting event  
326 occurs, and shall make such data available for inspection upon request of the commission or as  
327 required by court order.

328 (i) A sports wagering operator shall use commercially reasonable efforts to maintain in  
329 real time and at the account level, anonymized information for each patron, including the amount

330 and type of bet, the time the bet was placed, the location of the bet, including the IP address if  
331 applicable, the outcome of the bet and records of abnormal betting activity. The commission may  
332 request such information in the form and manner as it requires. Nothing in this section shall  
333 require a sports wagering operator to provide any information prohibited by federal, state or local  
334 laws or regulations, including but not limited to, laws and regulations relating to privacy and  
335 personally identifiable information.

336 (j) If a sports governing body has notified the commission and demonstrated a need for  
337 access to the information described in subsection (i) for wagers placed on sporting events of such  
338 sports governing body for integrity monitoring purposes, and demonstrated the capability to use  
339 such data for the purpose of effectively monitoring the integrity of sporting events of such sports  
340 governing body, a sports wagering operator shall share, in a commercially reasonable frequency,  
341 form and manner, with the sports governing body or its designee the same information the sports  
342 wagering operator is required to maintain under subsection (i) with respect to sports wagers on  
343 sporting events of such sports governing body. A sports governing body and its designee shall  
344 only use information received under this section for integrity-monitoring purposes and shall not  
345 use information received under this section for any commercial or other purpose. Nothing in this  
346 section shall require a sports wagering operator to provide any information that is prohibited by  
347 federal, state or local laws or regulations, including but not limited to, laws and regulations  
348 relating to privacy and personally identifiable information.

349 (k) A sports wagering operator shall conduct a background check on each newly hired  
350 employee, and a single background check on any employee hired prior to the effective date of  
351 this act. Background checks shall search for criminal history, charges or convictions involving  
352 corruption or manipulation of sporting events and association with organized crime.

353 Section 11. (a) All operators licensed under this chapter to conduct sports wagering shall:

354 (1) employ a monitoring system utilizing software to identify irregularities in volume or  
355 changes in odds that could signal suspicious activities and promptly report such information to  
356 the commission for further investigation. System requirements and specifications shall be  
357 developed according to industry standards and implemented by the commission as part of the  
358 minimum internal control standards;

359 (2) promptly report to the commission any facts or circumstances related to the operation  
360 of a sports wagering licensee which constitute a violation of state or federal law and promptly  
361 report to the appropriate state or federal authorities any suspicious betting over a threshold set by  
362 the operator that has been approved by the commission;

363 (3) conduct all sports wagering activities and functions in a manner that does not pose a  
364 threat to the public health, safety or welfare of the residents of the commonwealth;

365 (4) keep current in all payments and obligations to the commission;

366 (5) prevent any person from tampering with or interfering with the operation of any  
367 sports wagering;

368 (6) ensure that mobile sports wagering occurs only using a commission-approved mobile  
369 application or other digital platform to accept wagers initiated within the commonwealth;

370 (7) maintain sufficient cash and other supplies to conduct sports wagering at all times;

371 and

372 (8) maintain daily records showing the gross sports wagering receipts and adjusted gross  
373 sports wagering receipts of the licensee from sports wagering and shall timely file with the  
374 commission any additional reports required by rule, regulation or this chapter.

375 (b) Sports wagering operators may use any data source for determining:

376 (1) the results of any and all tier 1 sports wagers on any and all sporting events; and

377 (2) the results of any and all tier 2 sports wagers on sporting events of an organization  
378 that is not headquartered in the United States.

379 (c) A sports governing body may notify the commission that it desires sports wagering  
380 operators to use official league data to settle tier 2 sports wagers on sporting events of such  
381 sports governing body. Such notification shall be made in the form and manner as the  
382 commission may require. Within 5 days of receipt of such notification, the commission shall  
383 notify each sports wagering operator of the requirement to use official league data to settle tier 2  
384 sports wagers. If a sports governing body notifies the commission of its desire to supply official  
385 league data, a sports wagering operator may use any data source for determining the results of  
386 tier 2 sports wagers on sporting events of such sports governing body.

387 (d) Within 60 days of the commission notifying a sport wagering operator of the  
388 requirement to use official league data to settle tier 2 sports wagers pursuant to subsection (c), or  
389 such longer period as may be agreed between the sports governing body and the applicable  
390 sports wagering operator, a sports wagering operator shall use only official league data to  
391 determine the results of tier 2 sports wagers on sporting events of that sports governing body,  
392 unless:

393 (1) the sports governing body or its designee cannot provide a feed of official league data  
394 to determine the results of a particular type of tier 2 sports wager, in which case a sports  
395 wagering operator may use any data source for determining the results of the applicable tier 2  
396 sports wager until such time a data feed becomes available from the sports governing body on  
397 commercially reasonable terms and conditions; or

398 (2) a sports wagering operator can demonstrate to the commission that the sports  
399 governing body or its designee will not provide a feed of official league data to the sports  
400 wagering operator on commercially reasonable terms and conditions.

401 (e) In evaluating whether official league data is offered on commercially reasonable  
402 terms and conditions for purposes of paragraphs (1) and (2) of subsection (d), the commission  
403 may consider factors, including but not limited to:

404 (1) the availability of official league data to a sports wagering operator from more than 1  
405 authorized source;

406 (2) market information, including but not limited to, price and other terms and conditions  
407 regarding the purchase by sports wagering operators of comparable data for the purpose of  
408 settling sports wagers in the commonwealth and other jurisdictions;

409 (3) the nature and quantity of data, including the quality and complexity of the process  
410 used for collecting such data; and

411 (4) the extent to which a sports governing body or its designee has made data used to  
412 settle tier 2 wagers available to sports wagering operators and any terms and conditions relating  
413 to the use of that data.

414 (f) Notwithstanding anything to the contrary set forth herein, including but not limited to,  
415 subsection (d), during the pendency of the determination of the commission as to whether a  
416 sports governing body or its designee may provide official league data on commercially  
417 reasonable terms, a sports wagering operator may use any data source to determine the results of  
418 tier 2 sports wagers. The determination shall be made within 120 days of the sports wagering  
419 operator notifying the commission that it requests to demonstrate that the sports governing body  
420 or its designee will not provide a feed of official league data to the sports wagering operator on  
421 commercially reasonable terms.

422 (g) A sports governing body may enter into commercial agreements with a sports  
423 wagering operator or other entity in which such sports governing body may share in the amount  
424 bet or revenues derived from sports wagering on sporting events of such sports governing body.  
425 A sports governing body shall not be required to obtain a license or any other approval from the  
426 commission to lawfully accept such amounts or revenues.

427 Section 12. (a) Holders of category 1 and category 2 licenses may accept wagers on  
428 sports events and other events authorized under this chapter in person at authorized facilities.

429 (b) Holders of category 1 and category 3 licenses may accept wagers on sports events and  
430 other events authorized under this chapter from individuals physically located within the  
431 commonwealth using mobile applications or digital platforms approved by the commission,  
432 through the patron's sports wagering account. The branding for each mobile application or  
433 digital platform shall be determined by the operator. All bets authorized under this section must  
434 be initiated, received and otherwise made within the commonwealth. Consistent with the intent  
435 of the federal Unlawful Internet Gambling Enforcement Act of 2006, 31 U.S.C. section 5361 to

436 5367, inclusive, the intermediate routing of electronic data related to a lawful intrastate wager  
437 authorized under this chapter shall not determine the location or locations in which the wager is  
438 initiated, received or otherwise made.

439 (c) An operator may accept wagers placed by other operators, and may place wagers with  
440 other operators; provided, that any operator that places a wager with another operator shall  
441 inform the operator accepting the wager that the wager is being placed by an operator and shall  
442 disclose its identity.

443 (d) A person placing a wager shall be at least 21 years of age.

444 (e)(1) The commission or operator may ban any person from participating in the play or  
445 operation of any sports wagering consistent with rules and regulations promulgated by the  
446 commission. A list of all excluded patrons shall be kept by the commission and provided to each  
447 licensee, and no patron on the exclusion list shall be permitted to conduct sports wagering under  
448 this chapter.

449 (2) The commission shall establish a list of self-excluded persons from sports wagering.  
450 A person may request such person's name to be placed on the list of self-excluded persons by  
451 filing a statement with the commission acknowledging that the person is a problem gambler and  
452 by agreeing that, during any period of voluntary exclusion, the person shall not collect any  
453 winnings or recover any losses resulting from any sports wagering. The commission shall adopt  
454 further regulations for the self-excluded persons list including procedures for placement, removal  
455 and transmittal of such list to sports wagering operators. The commission may revoke, limit,  
456 condition, suspend or fine a sports wagering operator if the operator knowingly or recklessly  
457 fails to exclude or eject from its premises any person placed on the list of self-excluded persons.

458 (f) No licensed employee may place a sports wager through any mobile application or  
459 digital platform owned or operated by their employer.

460 (g) No licensed employee may place a sports wager at any facility owned or operated by  
461 their employer.

462 (h) Sections 24, 24A and 27 of chapter 10 of the General Laws shall not apply to an  
463 operator conducting sports wagering in accordance with this chapter.

464 Section 13. (a)(1) For the privilege of holding a license to operate sports wagering under  
465 this chapter, the commonwealth shall impose and collect an excise equal to 15 per cent of the  
466 operator's adjusted gross sports wagering receipts from the operation of sports wagering,  
467 hereinafter "privilege tax". The accrual method of accounting shall be used for purposes of  
468 calculating the amount of the tax owed by the licensee.

469 (2) Annually not later than October 15, each sports wagering operator shall submit to the  
470 commission the number of sports events or other events that took place at sports stadiums or  
471 other sports facilities physically located in the commonwealth and the adjusted gross sports  
472 wagering receipts collected from each such event. The commission shall impose and collect an  
473 excise equal to 1 per cent of the operator's adjusted gross sports wagering receipts from such  
474 events. Annually, no later than December 31, the commission shall proportionately distribute the  
475 amounts received to each sports facility based on the amount collected at each such facility  
476 during the previous calendar year. A sports facility shall use such funds only for the purpose of  
477 sports wagering security and integrity and shall report annually to the commission the amounts  
478 spent and purposes of such spending in a form prescribed by the commission.



479 (b)(1) The tax levied and collected pursuant to paragraph (1) of subsection (a) shall be  
480 due and payable to the commission in monthly installments on or before the 15th calendar day  
481 following the calendar month in which the adjusted gross sports wagering receipts were received.

482 (2) The operator shall complete and submit the return for the preceding month by  
483 electronic communication to the commission, on or before the 15th of each month, in the form  
484 prescribed by the commission that provides:

485 (i) the total gross sports wagering receipts and adjusted gross sports wagering receipts  
486 from operation of sports wagering during that month;

487 (ii) the tax amount for which the sports wagering licensee is liable; and

488 (iii) any additional information necessary in the computation and collection of the tax on  
489 adjusted gross sports wagering receipts required by the commission.

490 (3) The tax amount shown to be due shall be remitted by electronic funds transfer  
491 simultaneously with the filing of the return.

492 (4) When adjusted gross receipts for a month is a negative number because the winnings  
493 paid to patrons wagering on the operator's sports wagering exceed the operator's total gross  
494 receipts from sports wagering by patrons, the commission shall allow the operator to carry over  
495 the negative amount to returns filed for subsequent months. The negative amount of adjusted  
496 gross receipts shall not be carried back to an earlier month and taxes previously received by the  
497 commission will not be refunded, except if the operator surrenders its license and the operator's  
498 last return reported negative adjusted gross receipts.

499 (c) The tax on adjusted gross sports wagering receipts imposed by this section shall be in  
500 lieu of all other state and local taxes and fees imposed on the operation of, or the proceeds from  
501 operation of sports wagering.

502 Section 14. The revenues collected pursuant to sections 6 and 13 shall be deposited into  
503 the Gaming Local Aid Fund established in section 63 of chapter 23K.

504 Section 15. The commission may impose on any person who violates this chapter a civil  
505 penalty not to exceed \$2,000 for each violation or \$5,000 for violations arising from the same  
506 series of events. Such penalty shall be imposed on all individuals and is not limited to individuals  
507 licensed under this chapter.

508 Section 16. (a) Any person, other than an operator under this chapter, who engages in  
509 accepting, facilitating or operating a sports wagering operation is guilty of a misdemeanor and,  
510 upon conviction thereof, shall be fined not more than \$10,000 or confined in jail for not more  
511 than 90 days, or both fined and confined.

512 (b) Any person convicted of a second violation of subsection (a) is guilty of a  
513 misdemeanor and, upon conviction thereof, shall be fined not more than \$50,000, or confined in  
514 jail for not more than 6 months, or both fined and confined.

515 (c) Any person convicted of a third or subsequent violation of subsection (a) is guilty of a  
516 felony, and upon conviction thereof, shall be fined not less than \$25,000 nor more than \$100,000  
517 or imprisoned in a state correctional facility for not less than 1 year nor more than 5 years, or  
518 both fined and confined.

519 SECTION 3. Section 1 of chapter 271 of the General Laws, as so appearing, is hereby  
520 amended by striking out, in line 4, the words “chapter 23K” and inserting in place thereof the  
521 following words:- chapters 23K and 23N.

522 SECTION 4. Section 2 of said chapter 271, as so appearing, is hereby amended by  
523 striking out, in line 4, the words “chapter 23K” and inserting in place thereof the following  
524 words:- chapters 23K and 23N.

525 SECTION 5. Section 3 of said chapter 271, as so appearing, is hereby amended by  
526 striking out, in line 1, the words “chapter 23K” and inserting in place thereof the following  
527 words:- chapters 23K and 23N.

528 SECTION 6. Section 5 of said chapter 271, as so appearing, is hereby amended by  
529 striking out, in line 1, the words “chapter 23K” and inserting in place thereof the following  
530 words:- chapters 23K and 23N.

531 SECTION 7. Section 5A of said chapter 271, as so appearing, is further amended by  
532 inserting after the words “chapter 23K”, in line 32, the following words:- or sports wagering  
533 conducted pursuant to chapters 23N.

534 SECTION 8. Section 5B of said chapter 271, as so appearing, is hereby amended by  
535 striking out, in line 58, the words “chapter 23K” and inserting in place thereof the following  
536 words:- chapters 23K and 23N.

537 SECTION 9. Section 8 of said chapter 271, as so appearing, is hereby amended by  
538 striking out, in lines 10 to 11, the words “other game of chance that is not being conducted in a  
539 gaming establishment licensed under chapter 23K” and inserting in place thereof the following

540 words:- other game that is not being conducted pursuant to chapter 23K and any other sports  
541 wagering that is being conducted pursuant to chapter 23N.

542 SECTION 10. Section 17 of said chapter 271, as so appearing, is hereby amended by  
543 inserting after the words “chapter 23K”, in line 27, the following words:- or for the purpose of  
544 sports wagering conducted in accordance with chapter 23N.

545 SECTION 11. Said chapter 271, as so appearing, is hereby further amended by striking  
546 out section 17A and inserting in place thereof the following section:-

547 Section 17A. Except as permitted under chapter 23N, whoever uses a telephone, internet  
548 or other communications technology or, being the occupant in control of premises where a  
549 telephone, internet or other communications technology is located or a subscriber for such  
550 communications technology, knowingly permits another to use a telephone, internet or other  
551 communications technology so located or for which such person subscribes, as the case may be,  
552 for the purpose of accepting wagers or bets, or buying or selling of pools, or for placing all or  
553 any portion of a wager with another, upon the result of a trial or contest of skill, speed or  
554 endurance of man, beast, bird or machine, or upon the result of an athletic game or contest, or  
555 upon the lottery called the numbers game, or for the purpose of reporting the same to a  
556 headquarters or booking office, or who under another name or otherwise falsely or fictitiously  
557 procures telephone, internet or other communications technology service for oneself or another  
558 for such purposes, shall be punished by a fine of not more than \$2,000 or by imprisonment for  
559 not more than 1 year.

560 SECTION 12. Section 19 of said chapter 271, as so appearing, is hereby amended by  
561 inserting after the words “chapter 23K”, in line 19, the following words:- and shall not apply to  
562 advertising of sports wagering conducted pursuant to chapter 23N.

563 SECTION 13. Section 20 of said chapter 271, as so appearing, is hereby amended by  
564 inserting at the end thereof the following sentence:- Nothing in this section shall prohibit an  
565 operator licensed under chapter 23N from posting, advertising or displaying materials relevant to  
566 its sports wagering operations.

567 SECTION 14. Section 23 of said chapter 271, as so appearing, is hereby amended by  
568 inserting after the words “chapter 23K”, in line 31, the following words:- and shall not apply to  
569 sports wagering conducted pursuant to chapter 23N.

570 SECTION 15. Section 27 of said chapter 271, as so appearing, is hereby amended by  
571 inserting after the word “thereto”, in line 15, the following words:- ; provided, however, that  
572 such provisions shall not apply to sports wagering conducting pursuant to chapter 23N.

573 SECTION 16. Section 28 of said chapter 271, as so appearing, is hereby amended by  
574 inserting after the word “prescribed”, in line 12, the following words:- ; provided, however, that  
575 such provisions shall not apply to sports wagering conducting pursuant to chapter 23N.

576 SECTION 17. Section 42 of said chapter 271, as so appearing, is hereby amended by  
577 inserting after the word “both”, in line 4, the following words:- ; provided, however, that such  
578 provisions shall not apply to sports wagering conducting pursuant to chapter 23.