

**HOUSE . . . . . No. 778**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

***Daniel M. Donahue***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

**An Act promoting political participation.**

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Daniel M. Donahue</i>	<i>16th Worcester</i>	<i>1/29/2021</i>
<i>Angelo J. Puppolo, Jr.</i>	<i>12th Hampden</i>	<i>2/8/2021</i>
<i>Jack Patrick Lewis</i>	<i>7th Middlesex</i>	<i>2/8/2021</i>
<i>Lindsay N. Sabadosa</i>	<i>1st Hampshire</i>	<i>2/8/2021</i>
<i>Tommy Vitolo</i>	<i>15th Norfolk</i>	<i>2/8/2021</i>
<i>Frank A. Moran</i>	<i>17th Essex</i>	<i>2/8/2021</i>
<i>Mike Connolly</i>	<i>26th Middlesex</i>	<i>2/8/2021</i>
<i>Steven Ultrino</i>	<i>33rd Middlesex</i>	<i>2/8/2021</i>
<i>Tami L. Gouveia</i>	<i>14th Middlesex</i>	<i>2/8/2021</i>
<i>Christine P. Barber</i>	<i>34th Middlesex</i>	<i>2/8/2021</i>
<i>Tram T. Nguyen</i>	<i>18th Essex</i>	<i>2/8/2021</i>
<i>Maria Duaine Robinson</i>	<i>6th Middlesex</i>	<i>2/8/2021</i>
<i>Erika Uytterhoeven</i>	<i>27th Middlesex</i>	<i>2/8/2021</i>
<i>Thomas M. Stanley</i>	<i>9th Middlesex</i>	<i>2/8/2021</i>
<i>Peter Capano</i>	<i>11th Essex</i>	<i>2/8/2021</i>
<i>Carmine Lawrence Gentile</i>	<i>13th Middlesex</i>	<i>2/8/2021</i>
<i>Michael O. Moore</i>	<i>Second Worcester</i>	<i>2/8/2021</i>
<i>John J. Lawn, Jr.</i>	<i>10th Middlesex</i>	<i>2/11/2021</i>

<i>Steven C. Owens</i>	<i>29th Middlesex</i>	<i>2/11/2021</i>
<i>Kenneth I. Gordon</i>	<i>21st Middlesex</i>	<i>2/11/2021</i>
<i>Kay Khan</i>	<i>11th Middlesex</i>	<i>2/11/2021</i>
<i>Brandy Fluker Oakley</i>	<i>12th Suffolk</i>	<i>2/16/2021</i>
<i>Christopher Hendricks</i>	<i>11th Bristol</i>	<i>2/16/2021</i>
<i>Adrian C. Madaro</i>	<i>1st Suffolk</i>	<i>2/16/2021</i>
<i>Joseph W. McGonagle, Jr.</i>	<i>28th Middlesex</i>	<i>2/17/2021</i>
<i>Paul W. Mark</i>	<i>2nd Berkshire</i>	<i>2/23/2021</i>
<i>Natalie M. Blais</i>	<i>1st Franklin</i>	<i>2/24/2021</i>
<i>Brian W. Murray</i>	<i>10th Worcester</i>	<i>2/24/2021</i>
<i>Harriette L. Chandler</i>	<i>First Worcester</i>	<i>2/26/2021</i>
<i>Elizabeth A. Malia</i>	<i>11th Suffolk</i>	<i>2/26/2021</i>
<i>Dylan A. Fernandes</i>	<i>Barnstable, Dukes and Nantucket</i>	<i>2/26/2021</i>
<i>Michael J. Barrett</i>	<i>Third Middlesex</i>	<i>2/26/2021</i>
<i>James J. O'Day</i>	<i>14th Worcester</i>	<i>2/26/2021</i>
<i>Daniel J. Ryan</i>	<i>2nd Suffolk</i>	<i>2/26/2021</i>
<i>Natalie M. Higgins</i>	<i>4th Worcester</i>	<i>2/26/2021</i>
<i>James K. Hawkins</i>	<i>2nd Bristol</i>	<i>2/26/2021</i>
<i>Josh S. Cutler</i>	<i>6th Plymouth</i>	<i>2/26/2021</i>
<i>Kevin G. Honan</i>	<i>17th Suffolk</i>	<i>2/26/2021</i>
<i>David Henry Argosky LeBoeuf</i>	<i>17th Worcester</i>	<i>2/26/2021</i>
<i>Christina A. Minicucci</i>	<i>14th Essex</i>	<i>2/26/2021</i>
<i>Paul R. Feeney</i>	<i>Bristol and Norfolk</i>	<i>2/26/2021</i>
<i>Carlos González</i>	<i>10th Hampden</i>	<i>2/26/2021</i>
<i>Michelle M. DuBois</i>	<i>10th Plymouth</i>	<i>2/26/2021</i>
<i>Sean Garballey</i>	<i>23rd Middlesex</i>	<i>2/26/2021</i>
<i>William J. Driscoll, Jr.</i>	<i>7th Norfolk</i>	<i>2/26/2021</i>
<i>Michelle L. Ciccolo</i>	<i>15th Middlesex</i>	<i>2/26/2021</i>
<i>Liz Miranda</i>	<i>5th Suffolk</i>	<i>2/26/2021</i>
<i>Andres X. Vargas</i>	<i>3rd Essex</i>	<i>2/26/2021</i>
<i>Jon Santiago</i>	<i>9th Suffolk</i>	<i>2/26/2021</i>
<i>Tricia Farley-Bouvier</i>	<i>3rd Berkshire</i>	<i>2/26/2021</i>
<i>Daniel Cahill</i>	<i>10th Essex</i>	<i>2/26/2021</i>
<i>Ruth B. Balsler</i>	<i>12th Middlesex</i>	<i>3/3/2021</i>
<i>David Biele</i>	<i>4th Suffolk</i>	<i>3/3/2021</i>
<i>Marcos A. Devers</i>	<i>16th Essex</i>	<i>3/6/2021</i>
<i>Paul J. Donato</i>	<i>35th Middlesex</i>	<i>3/2/2021</i>
<i>Patricia A. Duffy</i>	<i>5th Hampden</i>	<i>3/3/2021</i>
<i>Mary S. Keefe</i>	<i>15th Worcester</i>	<i>3/1/2021</i>

<i>Michael P. Kushmerek</i>	<i>3rd Worcester</i>	<i>3/2/2021</i>
<i>David M. Rogers</i>	<i>24th Middlesex</i>	<i>3/8/2021</i>
<i>Jay D. Livingstone</i>	<i>8th Suffolk</i>	<i>3/11/2021</i>
<i>Danillo A. Sena</i>	<i>37th Middlesex</i>	<i>3/15/2021</i>
<i>Edward F. Coppinger</i>	<i>10th Suffolk</i>	<i>3/22/2021</i>
<i>John J. Mahoney</i>	<i>13th Worcester</i>	<i>3/23/2021</i>
<i>Brian M. Ashe</i>	<i>2nd Hampden</i>	<i>4/8/2021</i>
<i>Nika C. Elugardo</i>	<i>15th Suffolk</i>	<i>5/6/2021</i>

**HOUSE . . . . . No. 778**

By Mr. Donahue of Worcester, a petition (accompanied by bill, House, No. 778) of Daniel M. Donahue and others for legislation to further promote political participation. Election Laws.

**The Commonwealth of Massachusetts**

**In the One Hundred and Ninety-Second General Court  
(2021-2022)**

An Act promoting political participation.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Section 150 of chapter 149 of the General Laws, as appearing in the 2018  
2 Official Edition, is hereby amended by inserting after the words “chapter 151”, in line 23, the  
3 following words:- or chapter 180B.

4 SECTION 2. Section 150A of said chapter 149, as so appearing, is hereby amended by  
5 inserting after the word “check-off”, in line 4, the following words:- , voluntary contributions to  
6 social welfare organizations or political action committees pursuant to chapter 180B.

7 SECTION 3. Section 8 of chapter 154 of the General Laws, as appearing in the 2018  
8 Official Edition, is hereby amended by inserting after the word “plan,” in line 15, the following  
9 words:- or voluntary contributions to social welfare organizations or candidate or other political  
10 committees pursuant to chapter 180B,

11 SECTION 4. The General Laws are hereby amended by adding after chapter 180A the  
12 following chapter:-

13           CHAPTER 180B: PAYROLL DEDUCTIONS TO PROMOTE POLITICAL  
14 PARTICIPATION THROUGH VOLUNTARY CONTRIBUTIONS TO NOT-FOR-PROFIT  
15 SOCIAL WELFARE ORGANIZATIONS AND CANDIDATE OR OTHER POLITICAL  
16 COMMITTEES

17           Section 1. Findings and public policy.

18           The general court hereby finds that many low-income residents of Massachusetts face  
19 substantial obstacles to participating fully in the public and political life of their communities;  
20 that financial barriers, including lack of access to credit cards and banking services, often prevent  
21 these residents from contributing financially to not-for-profit social welfare organizations and  
22 candidate or other political committees that engage in the political process and help shape the  
23 policies that affect residents' lives; and that a payroll deduction mechanism would promote  
24 political participation by enabling individuals to authorize small, regular deductions from their  
25 pay at levels they can afford to contribute to political and advocacy organizations, eliminating  
26 transaction costs for such contributions and permitting greater numbers of Massachusetts  
27 residents to engage in the political process and to participate in community and civic life.

28           It is therefore declared to be the policy of the commonwealth to create a payroll  
29 deduction mechanism for enabling voluntary contributions to not-for-profit social welfare  
30 organizations and candidate or other political committees, available to any individual employed  
31 by an employer with a system of payroll deduction and without cost to the individual or to the  
32 employer.

33           Section 2. Definitions.

34           As used in sections 1 through 7, inclusive, of this chapter, the following words shall have  
35 the following meanings:

36           “Covered organization” shall mean any not-for-profit organization that is organized under  
37 the Internal Revenue Code, 26 U.S.C. sections 501(c)(4) and certified by the attorney general  
38 pursuant to this chapter or any candidate or other political committee that is organized in  
39 accordance with chapter 55 of the General Laws and regulations of the Massachusetts Office of  
40 Campaign and Political Finance and certified by the attorney general pursuant to this chapter;  
41 provided, however, that the not-for-profit organization or candidate or other political committee  
42 has obtained authorization pursuant to section 3 of this chapter from 10 or more residents of the  
43 commonwealth, provided further that each such authorization shall be valid for a period of 6  
44 months from when it was dated and signed.

45           “Employee” shall mean any person employed by an employer, including any person  
46 considered to be an employee under section 148B of chapter 149 of the General Laws and any  
47 person covered by the definition of “employee” in the Fair Labor Standards Act, 29 U.S.C.  
48 section 203(e).

49           “Employee organization” shall mean an organization as defined in section 1 of chapter  
50 150E of the General Laws.

51           “Employer” shall mean any individual, company, corporation, partnership, labor  
52 organization, unincorporated association or any other private legal business or other private  
53 entity, whether organized on a profit or not-for-profit basis, including any person acting directly  
54 or indirectly in the interest of an employer. The term “employer” shall include the  
55 commonwealth or any body of the commonwealth, including the legislature, judiciary, any

56 boards, departments, and commissions thereof or authorities, all political subdivisions of the  
57 commonwealth and all districts.

58 “Labor organization” shall mean an organization as defined in the National Labor  
59 Relations Act, 29 U.S.C. section 152(5) or as defined in section 2 of chapter 150A of the General  
60 Laws.

61 “Remittance” shall mean a voluntary contribution duly authorized in writing by an  
62 employee, to be deducted from the employee's pay and remitted to a covered organization  
63 pursuant to this chapter.

64 “In writing” or “written” denotes a tangible or electronic record of a communication or  
65 representation, including handwriting, typewriting, printing, photo-stating, photography, audio or  
66 video recording, and any “electronic signature,” as defined by section 2 of chapter 110G of the  
67 General Laws.

68 Section 3. Requirement to deduct and remit voluntary contributions to covered  
69 organizations; standards for valid authorization; revocation of authorization, timely remittance.

70 (a) An employer shall, upon written authorization of an employee, deduct voluntary  
71 contributions from the employee’s pay and remit them to a covered organization designated by  
72 the employee, minus a reasonable administrative fee for processing such deduction and  
73 remittance determined pursuant to regulations adopted by the attorney general except as  
74 precluded by subsection (g) of this section; provided, however, that the employee or covered  
75 organization has provided to the employer documentation that the attorney general has certified  
76 the covered organization pursuant to subsection (b) of section 4 of this chapter.

77 (b) The employee's written authorization shall include:

78 (i) the name and residential address of the contributing employee;

79 (ii) the name and address of the employer;

80 (iii) the occupation of any contributing employee who has authorized deduction of a  
81 contribution of \$200 or more or of periodic contributions that in the aggregate exceed or may  
82 exceed \$200 within any one calendar year;

83 (iv) the name and address of the not-for-profit organization or candidate or other political  
84 committee to which the employee wishes to contribute;

85 (v) the amount of the contribution to be deducted in each pay period; provided, however,  
86 that the minimum amount of such contribution shall be \$2.00;

87 (vi) a statement that the contributing employee's authorization may be revoked by the  
88 employee at any time by written notice from the employee to the employer; and

89 (vii) the date upon which such authorization was signed.

90 (c) An authorization is valid for each subsequent pay period until the employee revokes  
91 the authorization in writing and transmits the revocation to the employer.

92 (d) The employer shall provide a copy of any written authorization or revocation that it  
93 receives to the not-for-profit organization or the candidate or other political committee to which  
94 it pertains within 5 business days of receipt.



95 (e) The employer shall commence deductions no later than the first pay period that begins  
96 15 or more business days after receipt of the authorization and shall remit the deductions to the  
97 covered organization no later than 15 business days after deduction.

98 (f) An employee may authorize contributions to no more than 2 covered organizations at  
99 one time.

100 (g) Nothing in this chapter is intended to or shall be construed to affect or modify in any  
101 way the terms of any collective bargaining agreement.

102 (h) An employer's processing of these contributions does not violate Section 8 of Chapter  
103 55 of the General Laws.

104 (i) An employer's processing of these contributions does not make them an intermediary  
105 or conduit under Section 10A of Chapter 55 of the General Laws.

106 (j) The use of authorization cards in this statute is not limited by the specific reference to  
107 political action committees in Section 9A of Chapter 55 of the General Laws.

108 Section 4. Certification of a not-for-profit organization or a candidate or other political  
109 committee as a covered organization.

110 (a) A not-for-profit organization or a candidate or other political committee seeking to be  
111 certified as a covered organization pursuant to this chapter must provide the attorney general  
112 with the following:

113 (i) The name, address, email address, and phone number of the not-for-profit organization  
114 or the candidate or other political committee;

115 (ii) Proof of current status as a not-for-profit organized under 26 U.S.C. section 501(c)(4)  
116 and incorporated under the laws of the state of its incorporation or as a candidate or other  
117 political committee registered with the Massachusetts Office of Campaign and Political Finance;  
118 and

119 (iii) Proof that the not-for-profit organization or the candidate or other political  
120 committee has obtained payroll deduction authorization pursuant to subsection (b) of section 3 of  
121 this chapter from 10 or more residents of the commonwealth.

122 (b) The attorney general shall provide written notice to the not-for-profit organization or  
123 the candidate or other political committee that it has been certified as a covered organization  
124 within 15 business days of the date that the not-for-profit organization or the candidate or other  
125 political committee has met the requirements of subsection (a) of this section to the satisfaction  
126 of the attorney general.

127 Section 5. No dues or fees to employee organizations or labor organizations.

128 Nothing herein shall be construed to require remittances of dues or fees to an employee  
129 organization or labor organization.

130 Section 6. Enforcement.

131 (a) It shall be unlawful for any employer to interfere with, restrain, or deny the exercise  
132 of, or the attempt to exercise, any right provided under or in connection with this chapter,  
133 including, but not limited to, threatening, intimidating, disciplining, discharging, demoting,  
134 harassing, reducing an employee's hours or pay, informing another employer that an employee  
135 has engaged in activities protected by this chapter, or discriminating or retaliating against an

136 employee, and or engaging in any other such action that penalizes an employee for, or is  
137 reasonably likely to deter an employee from, exercising or attempting to exercise any right  
138 protected under this chapter.

139 (b) The attorney general shall enforce this chapter, and may obtain injunctive or  
140 declaratory relief for this purpose. Violation of this chapter shall be subject to paragraphs (1),  
141 (2), (4), (6) and (7) of subsection (b) of section 27C of chapter 149 of the General Laws. An  
142 employer who has failed to remit an employee's deduction to a covered organization shall not be  
143 entitled to make a subsequent deduction from such employee for the amount of any deduction it  
144 has failed to remit.

145 Section 7. Attorney General's adoption of rules and regulations.

146 The attorney general shall adopt rules and regulations necessary to carry out the purpose  
147 and provisions of this chapter.

148 Section 8. Severability.

149 If any provision of this act or application thereof to any person or circumstances is judged  
150 invalid, the invalidity shall not affect other provisions or applications of this act which can be  
151 given effect without the invalid provision or application, and to this end the provisions of this act  
152 are declared severable.

153 SECTION 5. This act shall take effect January 1, 2023.