

**HOUSE . . . . . No. 805**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

***John J. Lawn, Jr.***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act fostering voting opportunities, trust, equity, and security.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>John J. Lawn, Jr.</i>	<i>10th Middlesex</i>	<i>2/9/2021</i>
<i>Sean Garballey</i>	<i>23rd Middlesex</i>	<i>2/10/2021</i>
<i>Thomas M. Stanley</i>	<i>9th Middlesex</i>	<i>2/10/2021</i>
<i>Jason M. Lewis</i>	<i>Fifth Middlesex</i>	<i>2/10/2021</i>
<i>Andres X. Vargas</i>	<i>3rd Essex</i>	<i>2/10/2021</i>
<i>Steven C. Owens</i>	<i>29th Middlesex</i>	<i>2/10/2021</i>
<i>Mindy Domb</i>	<i>3rd Hampshire</i>	<i>2/12/2021</i>
<i>Tram T. Nguyen</i>	<i>18th Essex</i>	<i>2/12/2021</i>
<i>Lindsay N. Sabadosa</i>	<i>1st Hampshire</i>	<i>2/12/2021</i>
<i>Jack Patrick Lewis</i>	<i>7th Middlesex</i>	<i>2/12/2021</i>
<i>Kenneth I. Gordon</i>	<i>21st Middlesex</i>	<i>2/12/2021</i>
<i>Jeffrey N. Roy</i>	<i>10th Norfolk</i>	<i>2/12/2021</i>
<i>Vanna Howard</i>	<i>17th Middlesex</i>	<i>2/15/2021</i>
<i>Kay Khan</i>	<i>11th Middlesex</i>	<i>2/15/2021</i>
<i>Ann-Margaret Ferrante</i>	<i>5th Essex</i>	<i>2/15/2021</i>
<i>Carmine Lawrence Gentile</i>	<i>13th Middlesex</i>	<i>2/15/2021</i>
<i>John Barrett, III</i>	<i>1st Berkshire</i>	<i>2/15/2021</i>
<i>Brian W. Murray</i>	<i>10th Worcester</i>	<i>2/15/2021</i>

<i>Adrian C. Madaro</i>	<i>1st Suffolk</i>	<i>2/15/2021</i>
<i>David Paul Linsky</i>	<i>5th Middlesex</i>	<i>2/17/2021</i>
<i>Angelo J. Puppolo, Jr.</i>	<i>12th Hampden</i>	<i>2/17/2021</i>
<i>Danillo A. Sena</i>	<i>37th Middlesex</i>	<i>2/17/2021</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>	<i>2/17/2021</i>
<i>Rebecca L. Rausch</i>	<i>Norfolk, Bristol and Middlesex</i>	<i>2/17/2021</i>
<i>Adam J. Scanlon</i>	<i>14th Bristol</i>	<i>2/17/2021</i>
<i>Daniel R. Carey</i>	<i>2nd Hampshire</i>	<i>2/17/2021</i>
<i>Michael P. Kushmerek</i>	<i>3rd Worcester</i>	<i>2/17/2021</i>
<i>Alice Hanlon Peisch</i>	<i>14th Norfolk</i>	<i>2/17/2021</i>
<i>Michelle L. Ciccolo</i>	<i>15th Middlesex</i>	<i>2/18/2021</i>
<i>Tami L. Gouveia</i>	<i>14th Middlesex</i>	<i>2/18/2021</i>
<i>Frank A. Moran</i>	<i>17th Essex</i>	<i>2/19/2021</i>
<i>Maria Duaine Robinson</i>	<i>6th Middlesex</i>	<i>2/19/2021</i>
<i>Paul J. Donato</i>	<i>35th Middlesex</i>	<i>2/19/2021</i>
<i>Ruth B. Balsler</i>	<i>12th Middlesex</i>	<i>2/19/2021</i>
<i>Christina A. Minicucci</i>	<i>14th Essex</i>	<i>2/19/2021</i>
<i>Jacob R. Oliveira</i>	<i>7th Hampden</i>	<i>2/20/2021</i>
<i>Carol A. Doherty</i>	<i>3rd Bristol</i>	<i>2/22/2021</i>
<i>Paul W. Mark</i>	<i>2nd Berkshire</i>	<i>2/23/2021</i>
<i>Jay D. Livingstone</i>	<i>8th Suffolk</i>	<i>2/23/2021</i>
<i>Michael J. Barrett</i>	<i>Third Middlesex</i>	<i>2/23/2021</i>
<i>David M. Rogers</i>	<i>24th Middlesex</i>	<i>2/23/2021</i>
<i>Sarah K. Peake</i>	<i>4th Barnstable</i>	<i>2/23/2021</i>
<i>Christine P. Barber</i>	<i>34th Middlesex</i>	<i>2/24/2021</i>
<i>Patricia A. Duffy</i>	<i>5th Hampden</i>	<i>2/24/2021</i>
<i>Paul F. Tucker</i>	<i>7th Essex</i>	<i>2/24/2021</i>
<i>Tricia Farley-Bouvier</i>	<i>3rd Berkshire</i>	<i>2/25/2021</i>
<i>Dylan A. Fernandes</i>	<i>Barnstable, Dukes and Nantucket</i>	<i>2/25/2021</i>
<i>Paul McMurtry</i>	<i>11th Norfolk</i>	<i>2/25/2021</i>
<i>James J. O'Day</i>	<i>14th Worcester</i>	<i>2/25/2021</i>
<i>Thomas P. Walsh</i>	<i>12th Essex</i>	<i>2/25/2021</i>
<i>Antonio F. D. Cabral</i>	<i>13th Bristol</i>	<i>2/25/2021</i>
<i>William C. Galvin</i>	<i>6th Norfolk</i>	<i>2/26/2021</i>
<i>Brandy Fluker Oakley</i>	<i>12th Suffolk</i>	<i>2/26/2021</i>
<i>Josh S. Cutler</i>	<i>6th Plymouth</i>	<i>2/26/2021</i>
<i>Mary S. Keefe</i>	<i>15th Worcester</i>	<i>2/26/2021</i>
<i>James K. Hawkins</i>	<i>2nd Bristol</i>	<i>2/26/2021</i>
<i>Carlos González</i>	<i>10th Hampden</i>	<i>2/26/2021</i>

<i>David Henry Argosky LeBoeuf</i>	<i>17th Worcester</i>	<i>2/26/2021</i>
<i>Natalie M. Higgins</i>	<i>4th Worcester</i>	<i>2/26/2021</i>
<i>Kate Lipper-Garabedian</i>	<i>32nd Middlesex</i>	<i>2/26/2021</i>
<i>James Arciero</i>	<i>2nd Middlesex</i>	<i>3/1/2021</i>
<i>Steven Ultrino</i>	<i>33rd Middlesex</i>	<i>3/1/2021</i>
<i>Erika Uyterhoeven</i>	<i>27th Middlesex</i>	<i>3/1/2021</i>
<i>Michael S. Day</i>	<i>31st Middlesex</i>	<i>3/1/2021</i>
<i>Richard M. Haggerty</i>	<i>30th Middlesex</i>	<i>3/1/2021</i>
<i>Jon Santiago</i>	<i>9th Suffolk</i>	<i>3/1/2021</i>
<i>Peter Capano</i>	<i>11th Essex</i>	<i>3/1/2021</i>
<i>Daniel M. Donahue</i>	<i>16th Worcester</i>	<i>3/1/2021</i>
<i>David Allen Robertson</i>	<i>19th Middlesex</i>	<i>3/1/2021</i>
<i>John J. Mahoney</i>	<i>13th Worcester</i>	<i>3/1/2021</i>
<i>Patricia D. Jehlen</i>	<i>Second Middlesex</i>	<i>3/1/2021</i>
<i>Thomas A. Golden, Jr.</i>	<i>16th Middlesex</i>	<i>3/2/2021</i>
<i>Mike Connolly</i>	<i>26th Middlesex</i>	<i>3/2/2021</i>
<i>Tackey Chan</i>	<i>2nd Norfolk</i>	<i>3/9/2021</i>
<i>Alan Silvia</i>	<i>7th Bristol</i>	<i>3/9/2021</i>
<i>Daniel Cahill</i>	<i>10th Essex</i>	<i>3/9/2021</i>
<i>Edward R. Philips</i>	<i>8th Norfolk</i>	<i>3/9/2021</i>
<i>Lori A. Ehrlich</i>	<i>8th Essex</i>	<i>3/9/2021</i>
<i>Kip A. Diggs</i>	<i>2nd Barnstable</i>	<i>3/11/2021</i>
<i>Rady Mom</i>	<i>18th Middlesex</i>	<i>3/12/2021</i>
<i>William M. Straus</i>	<i>10th Bristol</i>	<i>3/12/2021</i>
<i>Elizabeth A. Malia</i>	<i>11th Suffolk</i>	<i>3/16/2021</i>
<i>Liz Miranda</i>	<i>5th Suffolk</i>	<i>3/19/2021</i>
<i>Edward F. Coppinger</i>	<i>10th Suffolk</i>	<i>3/19/2021</i>
<i>Marjorie C. Decker</i>	<i>25th Middlesex</i>	<i>4/6/2021</i>
<i>Kevin G. Honan</i>	<i>17th Suffolk</i>	<i>4/7/2021</i>
<i>Michelle M. DuBois</i>	<i>10th Plymouth</i>	<i>4/7/2021</i>
<i>Natalie M. Blais</i>	<i>1st Franklin</i>	<i>4/19/2021</i>
<i>Diana DiZoglio</i>	<i>First Essex</i>	<i>5/12/2021</i>
<i>Marcos A. Devers</i>	<i>16th Essex</i>	<i>10/28/2021</i>

**HOUSE . . . . . No. 805**

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By Mr. Lawn of Watertown, a petition (accompanied by bill, House, No. 805) of John J. Lawn, Jr., and others relative to opportunities, trust, equity, and security for voting. Election Laws.

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**The Commonwealth of Massachusetts**

\_\_\_\_\_  
**In the One Hundred and Ninety-Second General Court  
(2021-2022)**  
\_\_\_\_\_

An Act fostering voting opportunities, trust, equity, and security.

*Whereas*, The deferred operation of this act would tend to defeat its purpose, which is to immediately foster voting opportunities trust, equity and security, including for elections occurring in the near future,, therefore it is hereby declared to be an emergency law, necessary for the immediate preservation of the public convenience.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. Section 1F of chapter 51 of the General Laws, as appearing in the 2018  
2 Official Edition, is hereby amended by striking out, in line XX, the word “twentieth” and  
3 inserting in place thereof the following word:- tenth.

4           SECTION 2. Section 22A of said chapter 51 is hereby repealed.

5           SECTION 3. Section 26 of said chapter 51, as appearing in the 2018 Official Edition, is  
6 hereby amended by striking out, in line XX, the words ”twentieth day preceding such election  
7 and no later than eight o'clock in the evening on the tenth day preceding a special town meeting”  
8 and inserting in place thereof the following words:- tenth day before the election.

9           SECTION 4. Said chapter 51 is hereby further amended by inserting after section 34 the  
10 following section:-

11           Section 34A. (a) An individual who is eligible to vote may register as a voter by  
12 appearing in person at the polling place, during the hours it is open for voting, for the precinct in  
13 which the individual is a resident, or by appearing in person at an early voting site for the city or  
14 town in which the individual is a resident during the hours it is open for voting, by completing an  
15 affidavit of registration, by presenting proof of residence, and by making a written oath which  
16 shall be as follows: I certify that I: am a citizen of the United States; am at least 18 years old; am  
17 not under guardianship that prohibits me from voting; am not temporarily or permanently  
18 disqualified by law because of corrupt practices in respect to elections; have not and will not vote  
19 in any other location within the commonwealth or elsewhere; and understand that giving false  
20 information is a felony punishable by not more than 5 years imprisonment or a fine of not more  
21 than \$5,000, or both.

22           (b) As used in this section, the term “proof of residence” means one of the following, so  
23 long as it includes the name of the applicant and the address from which the registrant is  
24 registering:

25           (i) a valid photo identification including, but not limited to, a Massachusetts driver’s  
26 license or other state-issued identification card; or

27           (ii) other documentation demonstrating the name and address where the registrant is a  
28 resident and seeks to register including, but not limited to, a copy of a current utility bill, bank  
29 statement, government check, residential lease agreement, wireless telephone statement,  
30 paycheck, other government document or correspondence, a current student fee statement or

31 other document from a post-secondary educational institution that verifies the student's current  
32 address.

33 (c) Upon compliance with subsection (a), an election officer shall permit the registrant to  
34 vote at that primary or election. Any person who registers to vote under this section shall be  
35 registered as a voter at all later primaries and elections, subject to this chapter.

36 (d) A registrant who fails to present suitable proof of residence shall be permitted to  
37 deposit a provisional ballot under section 76C of chapter 54, but shall within 2 business days  
38 after the primary or within 6 days after the election present sufficient proof of residence to the  
39 city or town clerk.

40 (e) The registrars may correct information supplied by the registrant to the extent  
41 necessary to maintain the integrity of their records. If an affidavit is incomplete or if it appears  
42 from the facts set forth in the affidavit that the registrant is not qualified to register as a voter, the  
43 registrars shall proceed in accordance with section 47 of chapter 51 of the General Laws.

44 (f) As soon as practicable after the election, the registrars shall add the registrant's name,  
45 address and effective date of registration to the annual register of voters.

46 (g) A registered voter shall not change party enrollment at a primary under this section.

47 (h) Upon credible information or allegation of illegal voter registration, or credible  
48 information or allegation of illegal multiple voting, the attorney general or the appropriate  
49 district attorney shall investigate the information or allegation. Nothing in this subsection shall  
50 exclude enforcement by any means otherwise provided by law.

51 (i) Violations of this section shall be punished under sections 8, 26 and 27 of chapter 56.

52 SECTION 5. Section 42G½ of said chapter 51, as appearing in the 2018 Official Edition,  
53 is hereby amended by inserting after the word “vote”, in line 57, the following words:- under  
54 subsection (d) of section 65.

55 SECTION 6. Said section 42G½ of said chapter 51 of the General Laws, as so appearing,  
56 is hereby amended by striking out subsection (d) and inserting in place thereof the following  
57 subsection:-

58 (d) In accordance with the memorandum of understanding required by subsection (b),  
59 each eligible applicant for services at an automatic voter registration agency who meets the  
60 qualifications to register to vote and does not decline to register to vote under subsection (d) of  
61 section 65 shall be registered as a voter under said section 65 as of the date the registrars add the  
62 person’s name and address to the register of voters, pursuant to paragraph (4) of said subsection  
63 (d) of said section 65; provided, however, that an applicant who meets the qualifications to  
64 register to vote, does not decline to register to vote under said subsection (d) of said section 65  
65 and completes a qualifying transaction with an automatic voter registration agency not less than  
66 21 days before an election shall be entitled to vote in that election. If necessary to comply with  
67 federal law, the division of medical assistance and the commonwealth health insurance connector  
68 authority may allow an applicant to decline to register to vote at the time of application.  
69 Otherwise, all automatic voter registration agencies, including the registry of motor vehicles,  
70 shall transmit records of all eligible applicants as provided in subsection (e), and these applicants  
71 may decline to register to vote only after receiving notice from the registrars of voters under  
72 paragraph (3) of said subsection (d) of said section 65.

73 SECTION 7. Chapter 54 of the General Laws is hereby amended by inserting after  
74 section 16A the following section:-

75 Section 16B. Notwithstanding section 29 of chapter 53 and sections 11, 11B, 12 and 13  
76 or any other general or special law to the contrary, for any primary or election, if the city or town  
77 clerk determines in writing that there is a deficiency in the number of required election officers,  
78 then the appointing authority may appoint election officers without regard to political party  
79 membership, voter status, residence in the city or town or inclusion on a list filed by a political  
80 party committee pursuant to said sections 11B and 12. If the position of the warden, clerk or  
81 inspector, or the deputy of any such officer, if any, is vacant within the 3 weeks preceding the  
82 primary or election, the city or town clerk may fill the vacancy by appointing a competent person  
83 willing to serve, without regard to political party membership, voter status, residence in the city  
84 or town or inclusion on a list filed by a political party committee pursuant to said sections 11B  
85 and 12.

86 SECTION 8. Said chapter 54 is hereby further amended by striking out section 25B and  
87 inserting in place thereof the following section:-

88 Section 25B. (a) A voter may vote early in person under this section:

89 (1) from the seventeenth day to the fourth day, inclusive, before a biennial state election,  
90 and any city or town election held on the same day as a biennial state election;

91 (2) from the tenth day to the fourth day, inclusive, before a presidential or state primary  
92 or special state election, and any city or town election held on the same day as a presidential or  
93 state primary or special state election;

94 (3) during the 10 days before any other city or town election, but only if, and on days and  
95 at times, approved by the city or town council or board of selectmen at least 14 days before any  
96 such early voting begins, after consulting the city or town clerk.

97 (b) (1) Early voting shall be conducted during the usual business hours of the city or town  
98 clerk. The registrars may provide for additional early voting hours beyond the hours required by  
99 this section, including weekend hours.

100 (2) In addition, on Saturdays and Sundays during the early voting period before a regular  
101 state primary, a presidential primary and a biennial state election, early voting shall be  
102 conducted: (i) for municipalities with fewer than 5,000 registered voters, for at least 2 hours each  
103 day; (ii) for municipalities with 5,000 or more registered voters but fewer than 20,000 registered  
104 voters, for at least 4 hours each day; (iii) for municipalities with 20,000 or more registered voters  
105 but fewer than 40,000 registered voters, for at least 5 hours each day; (iv) for municipalities with  
106 40,000 or more registered voters but fewer than 75,000 registered voters, for at least 6 hours each  
107 day; and (v) for municipalities with 75,000 or more registered voters, for at least 8 hours each  
108 day.

109 (c) The city or town clerk shall establish an early voting site that shall include the election  
110 office for the city or town; but if the registrars determine that the office is unavailable or  
111 unsuitable for early voting, the registrars shall identify and provide for an alternative centrally-  
112 located, suitable and convenient public building within the city or town as an early voting site.  
113 The registrars may also decide to provide for additional early voting sites. Each early voting site  
114 shall be accessible to persons with disabilities.

115 (d) Even when no other early voting in person is allowed under this section, voters who  
116 state that they will be absent from the city or town throughout the time when polls are open on  
117 the day of a primary or election may vote early in person in the office of the city or town clerk,  
118 during hours when it is open, until noon of the day before the primary or election.

119 (e) At least 21 days before each biennial state election, the state secretary shall deliver to  
120 each city or town clerk, in quantities as the state secretary determines necessary, the following  
121 papers: (1) official early voting ballots, similar to the official ballot to be used at the election; and  
122 (2) envelopes of sufficient size to contain the ballots specified in clause (1) bearing on their  
123 reverse the voter's affidavit in compliance with the requirements of subsection (g).

124 (f) An early voting ballot along with an envelope shall be provided to each voter who  
125 participates in early voting.

126 (g) A voter casting a ballot shall complete an affidavit under the state secretary's  
127 regulations, which shall include a notice of penalties under section 26 of chapter 56.

128 (h) Before the beginning of early voting, the registrars shall prepare a list for each early  
129 voting sites, containing the names and residences of all voters of the city or town, as the names  
130 and residences appear upon the annual register, and shall reasonably transmit this list to the  
131 election officers at each early voting site.

132 (i) The election officers at the early voting site shall cause to be placed on the voting lists  
133 opposite the name of a qualified voter who participates in early voting the letters "EV".

134 (j) The registrars shall prepare lists of all voters casting early voting ballots and update  
135 the voting list in a manner prescribed by the state secretary.

136 (k) The counting of early voting ballots including, but not limited to, informing election  
137 officers and any challengers present under section 85A shall be set by regulations of the state  
138 secretary. All envelopes referred to in this section shall be retained with the ballots cast at the  
139 election and shall be preserved and destroyed in the manner provided by law for the retention,  
140 preservation or destruction of official ballots.

141 (l) The state secretary shall adopt regulations to carry out this section including, but not  
142 limited to, a process for applying for, receiving, separating, compiling, recording and securing  
143 early voting ballots.

144 (m) Section 72 shall not apply to this section; but a city or town may opt to detail a  
145 sufficient number of police officers or constables for each early voting site at the expense of the  
146 city or town to preserve order, protect the election officers and supervisors from any interference  
147 with their duties, and aid in enforcing the laws relating to elections.

148 (n) Except as this section provides otherwise, the laws governing voting on election day  
149 at polling places shall apply to early voting in person.

150 SECTION 9. Section 31 of said chapter 54, as appearing in the 2018 Official Edition, is  
151 hereby amended by striking out the second paragraph.

152 SECTION 10. Section 37 of said chapter 54, as so appearing, is hereby amended by  
153 adding the following paragraph:-

154 The state secretary may adopt regulations to carry out chapters 50 to 54, inclusive.

155 SECTION 11. Section 67 of said chapter 54, as so appearing, is hereby amended by  
156 striking out the first, second, and third sentences and inserting in place thereof the following 3

157 sentences:- One voting list shall be delivered to the ballot clerks and, if the city or town clerk so  
158 decides, another to the officer in charge of the ballot box. When a ballot is delivered to a voter,  
159 the voter's name shall be checked on the first voting list and on any second list when the voter  
160 deposits the ballot. If there is a second voting list, the officer in charge of the ballot box and the  
161 officer in charge of the voting list shall be of different political parties.

162 SECTION 12. Section 83 of said chapter 54, as so appearing, is hereby amended by  
163 striking out, in line 1, the words "Except where voting machines are used" and inserting in place  
164 thereof the following words:- Where a voting list at the ballot box is used under section 67.

165 SECTION 13. Said chapter 54 is hereby further amended by striking out section 86 and  
166 inserting in place thereof the following section:-

167 Section 86. A voter or a specially qualified voter may vote by mail ballot in any primary or  
168 election in accordance with sections 87 to 103, inclusive.

169 SECTION 14. Said chapter 54 is hereby further amended by striking out section 89, as  
170 amended by section 3 of chapter 115 of the acts of 2020, and inserting in place thereof the  
171 following 2 sections:-

172 Section 89. (a) Any form of written communication evidencing a desire to have a mail  
173 ballot be sent for use for voting at an election shall be given the same effect as an application  
174 made in the form prescribed by the state secretary. An application may be submitted  
175 electronically, but an electronic signature shall be written in substantially the same manner as a  
176 handwritten signature. An application under this section may request a mail ballot for all  
177 primaries and elections in the calendar year, or may request a mail ballot for all primaries and  
178 elections indefinitely until the voter cancels the request or ceases to be an active or inactive voter

179 at the address of residence, and the secretary's forms shall include these options. No application  
180 for a mail ballot shall be deemed to be seasonably filed unless it is received in the office of the  
181 city or town clerk or registrars of voters on or before the fourth business day preceding the  
182 election for which the ballot is being requested. An application by a voter admitted to a health  
183 care facility after noon of the seventh day before the relevant election, as provided in subsection  
184 (c) of section 91B, may be received until the time the polls close.

185 (b) Section 81 relative to spoiled ballots shall apply to mail ballots; but no request for a  
186 substitute ballot from a voter who has received a ballot by mail shall be valid unless it is  
187 accompanied by the spoiled ballot and received in the office of the city or town clerk before  
188 noon on the day before the election for which the substitute mail ballot is requested.

189 (c) No ballot shall be mailed or delivered, as provided in section 91B, until an application  
190 has first been filed and certified by the registrars and returned to the clerk, as provided in section  
191 91.

192 (d) A family member of a person qualified to vote by mail ballot may apply in the same  
193 manner on behalf of that person. The applicant shall state the applicant's relationship to the  
194 absent voter, shall sign the application under the penalties of perjury, and shall transmit the  
195 application to the clerk of the city or town of the mail voter's residence.

196 (e) The state secretary shall, not later than July 15 of every even-numbered year, mail to  
197 all registered voters who registered to vote before July 1 at their residential addresses or mailing  
198 addresses if different from their residential addresses listed in the central registry an application  
199 for a mail ballot. The state secretary need not mail an application to a voter whose previous  
200 application for a mail ballot for all elections in the calendar year has been accepted.

201 (f) The registrars of every city or town shall include an application for a mail ballot with  
202 the acknowledgement notice sent to persons registering to vote or changing their voter  
203 registration address on or after July 1 of every even-numbered year.

204 (g) Every application mailed under subsection (e) or (f) shall be pre-addressed to the city  
205 or town clerk with return postage guaranteed. Every such application shall be provided in any  
206 language required by the bilingual election requirements of the federal Voting Rights Act, 52  
207 U.S.C. section 10503. Every such application mailed to a voter in the city of Boston shall  
208 include an option, which shall appear prominently on the application, to request a ballot printed  
209 in any language available at the voter's polling location pursuant to chapter 166 of the acts of  
210 2014.

211 (h) Forms for the applications required by this section shall be made available on the  
212 websites of the state secretary and the clerk or registrars of every city or town.

213 (i) A voter wishing to apply to vote by mail in a presidential or state primary or state  
214 election and who needs accommodation by reason of disability may request such accommodation  
215 from the state secretary. Upon receiving information from the voter pursuant to the application in  
216 this subsection either by phone or electronically, the state secretary shall grant accommodations  
217 to the voter. Accommodations shall include, but not be limited to: (i) clear and electronic  
218 accessible instructions for completion, printing and returning of the ballot; (ii) an authorized  
219 accessible blank electronic ballot that can be filled out electronically, printed and signed; but the  
220 accessible electronic ballot marking system the voter utilizes to access their blank electronic  
221 ballot shall not collect or store any personally identifying information obtained in the process of  
222 filling out the ballot; (iii) an envelope to return the ballot to the voter's town or city clerk; and

223 (iv) hole punched markers in place of a wet signature required for certification. The electronic  
224 instructions and accommodations in this section shall comply with requirements contained in  
225 Title II of the federal Americans with Disabilities Act and shall conform to the Web Content  
226 Accessibility Guidelines (WCAG) 2.1 AA and the National Institute of Standards and  
227 Technology report titled “Principles and guidelines for remote ballot marking systems.” Upon  
228 printing the ballot, the voter shall place the ballot in the envelope provided by the state secretary.  
229 A voter with accommodations in receipt of a ballot pursuant to this section may complete and  
230 return the ballot by delivering it, in person or by a family member, to the office of the  
231 appropriate city or town clerk or a secured municipal drop box, or by mailing it to the  
232 appropriate city or town clerk.

233 (j) The state secretary shall establish, maintain, and implement an internet portal on the  
234 secretary’s website to allow a qualified voter to request a mail ballot for presidential and state  
235 primaries and state elections, to be mailed to the qualified voter’s home address or a different  
236 mailing address as designated by the voter. The portal shall electronically update the central  
237 registry of voters, notify the city or town clerk electronically, and eliminate multiple requests by  
238 the same voter. Any request under this subsection shall not require the voter’s signature.

239 Section 89A. The officer in charge of a correctional facility, house of correction, or jail,  
240 in this section called a facility, shall:

241 (a) not later than July 15 of an even-numbered year, display in prominent locations  
242 visible to inmates of the facility, a poster of voting rights and procedures, prepared by the state  
243 secretary;

244 (b) not later than July 15 of an even-numbered year, distribute to all inmates who may be  
245 eligible to vote, written information about voting rights and procedures, prepared by the state  
246 secretary;

247 (c) for all primaries and elections, assist inmates who may be eligible in registering as  
248 voters and in applying for mail ballots, including as specially qualified voters, and distribute  
249 forms for those purposes prepared by the state secretary;

250 (d) ensure the receipt, private voting, and return of mail ballots by eligible inmates;

251 (e) appoint a subordinate officer at the facility to supervise the actions required by this  
252 section; and

253 (f) not later than 14 days before every presidential and regular state primary and biennial  
254 state election, file a written report with the state secretary, detailing the actions taken under this  
255 section, in a form prescribed by the state secretary. The report shall be a public record.

256 SECTION 15. Said chapter 54 is hereby further amended by striking out section 91 and  
257 inserting in place thereof the following section:-

258 Section 91. When an application for a mail ballot is received by the clerk of a city or  
259 town, the clerk shall transmit it to the registrars, who shall examine it and, if they find it to be  
260 genuine and the applicant to be a duly registered voter or a family member of a duly registered  
261 voter, shall execute the certificate thereon and return the application to the clerk. The clerk shall  
262 cause to be placed on the voting lists prepared as required by section 60 of chapter 51, opposite  
263 the name of each voter on whose application such certificate has been so executed, the letter M.  
264 If the registrars do not execute the certificate, they shall immediately send the applicant written

265 notice to that effect, stating the reason,if possible by email, text, or telephone, and shall preserve  
266 the application during the time fixed by law for the preservation of ballots cast in the coming  
267 election, after which time the application shall be destroyed. The clerk shall prepare lists,  
268 arranged by voting precincts, of the names and addresses of all voters on whose applications for  
269 mail ballots the certificate has been executed as provided in this section, and shall post copies of  
270 such lists for public inspection. An applicant for a mail ballot who has been furnished a  
271 certificate of supplementary registration, as authorized by section 51 of chapter 51, shall submit  
272 the certificate with the application, and the clerk shall cause to be placed on such certificate  
273 opposite the name of the applicant the letter M. Every such certificate shall be securely affixed to  
274 the voting lists required by section 60 of chapter 51 to be transmitted to the polling place for the  
275 precinct where the applicant claims the right to vote and shall be considered a part thereof.

276           Section 59 of chapter 51 shall apply to applications for mail ballots, but the certificate  
277 shall be issued by the city or town clerk.

278           SECTION 16. Section 91B of said chapter 54, as so appearing, is hereby amended by  
279 inserting after the word "prepaid", in line XX, the following words:- and with return postage  
280 guaranteed.

281           SECTION 17. Subsection (a) of section 92 of said chapter 54is hereby further amended  
282 by striking out the first sentence, as amended by section 5 of chapter 115 of the acts of 2020, and  
283 inserting in place thereof the following sentence:- A voter who receives the ballot by mail, as  
284 provided in subsection (a) of section 91B, may return it by mail to the city or town clerk in the  
285 envelope provided pursuant to subsection (d) of section 87, or the voter or a family member may

286 deliver it in person to the office of the city or town clerk, to a secured municipal drop box, or to  
287 an early voting site during the hours the site is open for voting under section 25B.

288 SECTION 18. Said chapter 54 is hereby further amended by striking out section 93 and  
289 inserting in place thereof the following section:-

290 Section 93. All voted mail ballots shall be received by the city or town clerk before the  
291 hour fixed for closing the polls. But ballots mailed on or before the day of a biennial state  
292 election shall be received until 5:00 P.M. of the third day after that election. A postmark, if  
293 legible, shall be evidence of the time of mailing.

294 SECTION 19. Section 94 of said chapter 54, as so appearing, is hereby amended by  
295 striking out the first paragraph and inserting in place thereof the following paragraph:-

296 The city or town clerk, including a person designated by the clerk, shall open each  
297 envelope purporting to contain a mail ballot as soon as possible after receiving it, in the view of  
298 any persons who may be present. The clerk shall remove therefrom the inner envelope provided  
299 for in clause (c) of the first paragraph of section 87 and, without opening the inner envelope,  
300 compare the signature thereon with the signature on the application therefor, except if a family  
301 member signed the application or if the voter applied through the portal provided by subsection  
302 (j) of section 89 or if the voter received assistance in signing the application or the envelope, and  
303 examine the affidavit on each such envelope. If the clerk finds that the affidavit has been  
304 improperly executed, or does not sufficiently indicate that the ballot was marked and mailed or  
305 delivered as required by sections 92 and 93, or except as provided in the preceding sentence was  
306 not signed by the person who signed the application therefor, the clerk shall mark across the face  
307 thereof "Rejected as defective", and shall place on the mail voting disposition list required by

308 section 91 or 91A, as the case may be, opposite the name of the voter the capital letter R. Each  
309 envelope, so marked, all applications for mail ballots and all lists referred to in this section shall  
310 be preserved and destroyed in the manner provided by law for the retention, preservation or  
311 destruction of official ballots. If the clerk does not mark the envelope "Rejected as defective", the  
312 clerk shall mark a check against the name of the voter on the mail voting disposition list required  
313 by section 91 or 91A, as the case may be. The clerk shall record on tally sheets prepared and  
314 furnished by the state secretary all envelopes, as well as accepted or rejected ballots of mail  
315 voters; and, in cities and towns divided into voting precincts, a separate record shall be made for  
316 each precinct.

317 SECTION 20. Said chapter 54 is hereby further amended by inserting after said section  
318 94 the following section:-

319 Section 94A. Inner envelopes received by the clerk, and not marked "Rejected as  
320 Defective" under section 94 or "Rejected as Voted in Person" under section 100, and envelopes  
321 containing an early voting ballot under section 25B, may be opened before the day of the  
322 primary or election, and the enclosed ballot immediately deposited into a tabulator, or into a  
323 ballot box where paper ballots are used, according to the state secretary's regulations. Such  
324 ballots shall be kept secured, locked and unexamined, and no results shall be determined or  
325 announced until after the time the polls close on the day of the primary or election. Disclosing  
326 any such result before that time shall be punished as a violation of the first sentence of section 14  
327 of chapter 56.

328 SECTION 21. The first paragraph of section 95 of said chapter 54, as so appearing, is  
329 hereby amended by striking out the first sentence and inserting in place thereof the following

330 sentence:- The city or town clerk, on the day of the election but no later than one hour after the  
331 hour for the closing of the polls, shall transmit all envelopes purporting to contain mail ballots  
332 received on or before the close of business on the day before the day of the election and which  
333 have not been opened under section 94A or marked "Rejected as Defective" under section 94 or  
334 "Rejected as Voted in Person" under section 100, to the election officers in the several precincts  
335 where the voters whose names appear on such envelopes assert the right to vote.

336 SECTION 22. Section 96 of said chapter 54, as so appearing, is hereby amended by  
337 striking out, in line XX, the words “, including that the voter was not unable by reason of  
338 physical disability to cast his vote in person at the polling place on the day of the election”.

339 SECTION 23. Section 99 of said chapter 54, as so appearing, is hereby amended by  
340 inserting after the words “such ballots”, in line XX, the following words:-mailed on or before the  
341 day of a biennial state election and received not later than 5:00 P.M. of the third day after that  
342 election, or”.

343 SECTION 24. Said chapter 54 is hereby further amended by striking out section 100 and  
344 inserting in place thereof the following section:-

345 Section 100. (a) A voter whose mail ballot the city or town clerk has received, and which  
346 has not been marked “Rejected as Defective” under section 94, may not vote in person. A voter  
347 who has applied for a mail ballot which the clerk has not yet received, or which has been so  
348 marked “Rejected as Defective”, may vote in person at an early voting site or at a polling place  
349 on election day. If, after such a voter has voted in person, the clerk receives from that voter an  
350 envelope purporting to contain a mail ballot, the clerk shall mark across the face of that envelope  
351 "Rejected as Voted in Person", and that envelope shall be preserved and destroyed in the manner

352 provided by law for the retention, preservation and destruction of official ballots. The state  
353 secretary shall adopt regulations to carry out this subsection.

354 (b) A mail ballot cast within the time required by sections 93 and 99 shall be processed as  
355 provided in sections 94 to 95, inclusive, although the city or town clerk knows that the voter has  
356 died after casting the ballot. For the purpose of this subsection, a voter casts a ballot when: (i) the  
357 voter deposits the ballot in the mail; or (ii) the voter or a family member returns the mail ballot to  
358 the clerk's office, a municipal drop box, or an early voting site while open for voting.

359 SECTION 25. Said chapter 54 is hereby further amended by striking out section 109A and  
360 inserting in place thereof the following section:-

361 Section 109A.(a) As used in this section, the following terms shall have the following  
362 meanings:

363 "Audit unit", a precinct, a set of ballots, or a single ballot. A precinct, a set of ballots, or a  
364 single ballot may be used as an audit unit for purposes of this section only if:

365 (i) the relevant vote tabulating device is able to produce a report of the votes cast in the  
366 precinct, set of ballots, or single ballot; and

367 (ii) each ballot is assigned to not more than 1 audit unit.

368 "Contest", an election for an office or for a ballot question.

369 "Risk-limiting audit", a manual tally employing a statistical method that ensures a large,  
370 predetermined minimum chance of requiring a full manual tally whenever a full manual tally  
371 would show an electoral outcome that differs from the outcome reported by the vote tabulating  
372 system for the audited contest. A risk-limiting audit shall begin with a hand tally of the votes in 1

373 or more audit units and shall continue to hand tally votes in additional audit units until there is  
374 strong statistical evidence that the electoral outcome is correct. If counting additional audit units  
375 does not provide statistical evidence to 95 per cent certainty that the electoral outcome is correct,  
376 the audit shall continue until there has been a full manual tally to determine the correct electoral  
377 outcome of the audited contest.

378 "Unofficial final results", election results determined under sections 105 and 105A.

379 (b)The state secretary, in conjunction with the registrars,shall conduct risk-limiting audits  
380 after every regularstate primary and biennial state election under this section.

381 (c) The audit program shall be conducted as follows:

382 (1) The following contests are subject to a risk-limiting audit if more than 1 candidate's  
383 name appears on the ballot: (i) president and vice president, representative in congress, senator in  
384 congress, governor, representative in the general court and senator in the general court; and (ii) 1  
385 statewide ballot question, if any appear on the ballot, chosen by random drawing. The state  
386 secretary may include other contests if the secretary determines there is a substantial public  
387 interest in doing so.

388 (2) The state secretary shall audit units selected in a random, publicly verifiable, non-  
389 computerized drawing supervised by the state secretary within 48 hours after polls are closed.  
390 The drawing shall be fully observable to the public and representatives of each political party  
391 and shall use a procedure that can be easily understood to be random by members of the public.  
392 Notice of the time and place of the drawing shall be given at least 10 days before the election on  
393 the website of the state secretary.

394 (3) The state secretary shall make available to the public a report of the vote tabulating  
395 device results for the contest, including the results for each audit unit in the contest, before the  
396 random selection of audit units to be manually tallied and before the commencement of the audit.

397 (4) The state secretary in conjunction with the registrars shall conduct the audit upon  
398 tabulation of the unofficial final results.

399 (5) The state secretary in conjunction with the registrars shall conduct the audit in public  
400 view by manually counting the ballots according to regulations adopted by the state secretary.

401 (d) If a risk-limiting audit of a contest leads to a full manual tally of the ballots cast using  
402 the voting system, the vote counts according to that manual tally shall replace the vote counts  
403 reported for the purpose of determining the official contest results.

404 (e) The results of any audits conducted under this section shall be published on the  
405 website of the state secretary within 48 hours of being completed. If the audit involved a manual  
406 tally of 1 or more entire precincts, then the names and numbers of all precincts audited and a  
407 comparison of the vote tabulator results with the hand counts for each precinct shall be published  
408 with the audit results on the website.

409 (f) Any audit required under this section shall not commence for an election subject to a  
410 recount under section 135.

411 (g) The state secretary shall prepare and publish on the secretary's website a  
412 comprehensive report of the results of audits under this section, not later than January 15 after a  
413 biennial state election.

414 (h) The state secretary shall adopt regulations and procedures to carry out this section.

415 SECTION 26. Section 51 of chapter 51, section 34A of chapter 53, sections 87, 88, 91A,  
416 91B, 91C, 92, 103 and 135 of chapter 54, and sections 21, 27 and 27A of chapter 56 of the  
417 General Laws are hereby amended by striking out the words “absent voter”, “absent voting”,  
418 “absentee” or “absent” (with respect to a voter or ballot) wherever they appear and inserting in  
419 place thereof, in each instance, the following word:- mail.

420 SECTION 27. Whenever the term “absent voting”, “absentee voting” or the like appears  
421 in any statute, charter, regulation, contract, or other document, that term shall be taken to mean  
422 voting by mail ballot as provided in this act, unless the context clearly requires otherwise.

423 SECTION 28. A claim that a provision of this act providing for voting by mail ballot  
424 violates the constitution of the commonwealth may be brought only within 180 days after  
425 passage and only in the supreme judicial court, and shall be barred by laches to the extent that it  
426 seeks to affect the outcome of a primary or election in which any voter has cast a ballot before  
427 the claim was brought.

428 SECTION 29. Not later than June 30, 2022, the state secretary shall implement the portal  
429 required by subsection (j) of section 89 of the General Laws, as appearing in section 14 of this  
430 act, and shall enter into the agreement with the Electronic Registration Information Center, Inc.  
431 required by section 47C of chapter 51 of the General Laws.

432 SECTION 30. Sections 4, 5 and 6 shall take effect 90 days after passage.