

**HOUSE . . . . . No. 1378**

---

**The Commonwealth of Massachusetts**

PRESENTED BY:

***Mike Connolly and Nika C. Elugardo***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act enabling local options for tenant protections.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Mike Connolly</i>	<i>26th Middlesex</i>	<i>2/19/2021</i>
<i>Nika C. Elugardo</i>	<i>15th Suffolk</i>	<i>2/26/2021</i>
<i>Jack Patrick Lewis</i>	<i>7th Middlesex</i>	<i>2/23/2021</i>
<i>Christopher Hendricks</i>	<i>11th Bristol</i>	<i>2/26/2021</i>
<i>Lindsay N. Sabadosa</i>	<i>1st Hampshire</i>	<i>2/26/2021</i>
<i>Liz Miranda</i>	<i>5th Suffolk</i>	<i>3/8/2021</i>
<i>David M. Rogers</i>	<i>24th Middlesex</i>	<i>3/12/2021</i>
<i>Christine P. Barber</i>	<i>34th Middlesex</i>	<i>3/16/2021</i>
<i>Steven C. Owens</i>	<i>29th Middlesex</i>	<i>3/31/2021</i>
<i>Erika Uytterhoeven</i>	<i>27th Middlesex</i>	<i>4/7/2021</i>
<i>Vanna Howard</i>	<i>17th Middlesex</i>	<i>7/29/2021</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>	<i>12/21/2021</i>
<i>Sal N. DiDomenico</i>	<i>Middlesex and Suffolk</i>	<i>12/22/2021</i>
<i>Patricia D. Jehlen</i>	<i>Second Middlesex</i>	<i>12/27/2021</i>
<i>David Henry Argosky LeBoeuf</i>	<i>17th Worcester</i>	<i>12/27/2021</i>
<i>Marcos A. Devers</i>	<i>16th Essex</i>	<i>1/4/2022</i>
<i>James K. Hawkins</i>	<i>2nd Bristol</i>	<i>1/6/2022</i>
<i>Jon Santiago</i>	<i>9th Suffolk</i>	<i>1/7/2022</i>

<i>Danillo A. Sena</i>	<i>37th Middlesex</i>	<i>1/7/2022</i>
<i>Peter Capano</i>	<i>11th Essex</i>	<i>1/10/2022</i>
<i>Tami L. Gouveia</i>	<i>14th Middlesex</i>	<i>1/10/2022</i>
<i>Natalie M. Higgins</i>	<i>4th Worcester</i>	<i>1/10/2022</i>
<i>Kevin G. Honan</i>	<i>17th Suffolk</i>	<i>1/10/2022</i>
<i>Carmine Lawrence Gentile</i>	<i>13th Middlesex</i>	<i>1/10/2022</i>
<i>Adam Gomez</i>	<i>Hampden</i>	<i>1/10/2022</i>
<i>Russell E. Holmes</i>	<i>6th Suffolk</i>	<i>1/10/2022</i>
<i>Carlos González</i>	<i>10th Hampden</i>	<i>1/11/2022</i>
<i>Brandy Fluker Oakley</i>	<i>12th Suffolk</i>	<i>1/11/2022</i>
<i>Adam G. Hinds</i>	<i>Berkshire, Hampshire, Franklin and Hampden</i>	<i>1/13/2022</i>
<i>Adrian C. Madaro</i>	<i>1st Suffolk</i>	<i>1/14/2022</i>
<i>Kay Khan</i>	<i>11th Middlesex</i>	<i>1/19/2022</i>
<i>Patricia A. Duffy</i>	<i>5th Hampden</i>	<i>1/20/2022</i>
<i>Tricia Farley-Bouvier</i>	<i>3rd Berkshire</i>	<i>1/20/2022</i>
<i>Elizabeth A. Malia</i>	<i>11th Suffolk</i>	<i>2/2/2022</i>
<i>Lydia Edwards</i>	<i>First Suffolk and Middlesex</i>	<i>2/1/2022</i>

**HOUSE . . . . . No. 1378**

By Representatives Connolly of Cambridge and Elugardo of Boston, a petition (accompanied by bill, House, No. 1378) of Mike Connolly, Nika C. Elugardo and others for legislation to remove the prohibition on rent control and to provide tenant and foreclosure protections. Housing.

**The Commonwealth of Massachusetts**

**In the One Hundred and Ninety-Second General Court  
(2021-2022)**

An Act enabling local options for tenant protections.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 40P of the General Laws, as appearing in the 2018 Official Edition,  
2 is hereby amended by striking out its title and inserting in place thereof the following title:-

3 TENANT PROTECTION ACT.

4 SECTION 2. Said chapter 40P, as so appearing, is hereby further amended by striking out  
5 sections 1 to 5, inclusive, and inserting in place thereof the following 9 sections:-

6 Section 1. PURPOSE.

7 The purpose of this chapter is to provide municipalities with a variety of flexible options  
8 to help address the housing emergency in a locally appropriate manner.

9 Section 2. GENERAL COURT FINDINGS.

10           The general court hereby finds and declares that homelessness, displacement, foreclosure  
11 and excessive rent burden is commonplace throughout the commonwealth. This housing  
12 emergency impacts all but the wealthiest of the commonwealth’s residents.

13           Section 3. LOCAL ACCEPTANCE OF ANY SECTION.

14           A city or town may accept any of the sections of this chapter in the manner provided in  
15 section 4 of chapter 4 and a city or town that has accepted a section may, in like manner, revoke  
16 its acceptance.

17           Section 4. PLENARY POWER FOR LOCAL RENT AND EVICTION REGULATION.

18           (a) A city or town accepting this section may, by local charter provision, ordinance or by-  
19 law regulate the rent and eviction of tenants in multi-family housing and provide for reasonable  
20 exemptions from such regulation. Such city or town may also provide by local charter provision,  
21 ordinance or by-law for rent and eviction regulation or exemption in distinct anti-displacement  
22 zones, in which it has been determined that residential households of low, moderate or middle  
23 income are at risk of displacement, as further defined by the municipality provided, that a  
24 community organization, as defined by the municipality, may petition for the establishment of an  
25 anti-displacement zone.

26           (b) A city or town may provide for fair return standards for the regulation of rent.

27           (c) For the purposes of this section the term “multi-family housing” shall not include 3 or  
28 less dwelling units in an owner occupied dwelling.

29 (d) Any city or town that adopts this section may ensure that dwelling units governed by  
30 such measures are only eligible for those individuals or households who meet income-based  
31 eligibility requirements as provided for by the city or town.

32 (e) A city or town may establish or designate an administrator, board or committee to  
33 promulgate regulations pursuant to this section and govern local rent and eviction regulation.

34 Section 5. JUST CAUSE EVICTION PROTECTION.

35 (a) The provisions of this section shall be applicable to all housing accommodations in  
36 any city or town of the commonwealth that adopts this section; provided however, that a city or  
37 town may provide for exemptions from the provisions of this section and any such exemption  
38 shall be included in an ordinance or by-law adopted by the municipality. A city or town that  
39 accepts this section, may by ordinance or by-law provide that a lessor shall not recover  
40 possession of a leased unit within multi-family housing or residential dwellings, as otherwise  
41 defined by the municipality, which shall not include 3 or less dwelling units in an owner  
42 occupied dwelling, unless the court finds that:

43 (1) the lessee has failed to pay the rent to which the lessor is entitled;

44 (2) the lessee has violated an obligation or covenant of his or her tenancy not inconsistent  
45 with chapter 93A, or this section, or the regulations issued pursuant thereto, other than the  
46 obligation to surrender possession upon proper notice; and the lessee has failed to cure such  
47 violation after having received written notice thereof from the lessor;

48 (3) the lessee is committing or permitting to exist a nuisance in or is causing substantial  
49 damage to the leased unit, or is creating a substantial interference with the comfort, safety or  
50 enjoyment of the lessor or other occupants of the same or any adjacent accommodations;

51 (4) the lessee has used or permitted a leased unit to be used for any illegal purposes;

52 (5) the lessee, who had a written lease agreement which terminated or is a tenant at will,  
53 has refused, after written request or demand by the lessor, to execute a written extension or  
54 renewal thereof or lease for a further term of like duration, at a rental rate that does not exceed a  
55 certain percentage, set by the municipality, of the consumer price index of the rental rate under  
56 the prior lease agreement or at will tenancy, and on such terms that are not inconsistent with or  
57 violative of any provision of said chapter 93A or of this section; provided, that for purposes of  
58 this clause, the term "consumer price index" refers to the annual 12-month average change in the  
59 Consumer Price Index for All Urban Consumers, New England Division (All Items), as  
60 published by the Bureau of Labor Statistics of the United States Department of Labor in  
61 September of the prior calendar year;

62 (6) the lessee has refused the lessor reasonable access to the unit for the purpose of  
63 making necessary repairs or improvements required by the laws of the commonwealth or any  
64 political subdivision thereof, or for the purpose of inspection as permitted or required by such  
65 lessee's lease agreement or by law, or for the purpose of showing the leased unit to any  
66 prospective purchaser or mortgagee;

67 (7) the person holding at the end of a lease term is a sublessee not approved by the lessor;

68 (8) the lessor seeks in good faith to recover possession of a leased unit for his or her own  
69 use and occupancy or for the use and occupancy by his or her spouse, children, grandchildren,

70 great grandchildren, parents, grandparents, brother, sister, father-in-law, mother-in-law, son-in-  
71 law, or daughter-in-law, and has provided the tenant with 180 days written notice and an offer of  
72 a relocation assistance payment equal to at least 3 months' rent, unless, for example, a  
73 municipality has further provided for a partial or complete exemption to the relocation assistance  
74 payment provision as it applies to low-income or moderate-income landlords; or

75 (9) the lessor seeks to recover possession for any other just cause, provided that his or her  
76 purpose is not in conflict with the provisions and purposes of said chapter 93A or this section.

77 (b) A lessor shall notify the clerk's office of the city or town in which the leased unit is  
78 located prior to initiating judicial proceedings in compliance with this section.

79 (c) A lessor who recovers possession of a leased unit in violation of this section shall be  
80 punished by a fine not less than \$5,000. Each such recovery in violation of this section shall  
81 constitute a separate offense. The housing court shall have jurisdiction over an action arising  
82 from a violation of this section and shall have jurisdiction in equity to restrain any such violation.  
83 It shall be a defense to a lessee in an action pursuant to this section that a lessor attempted to  
84 recover a leased unit in violation of this section.

85 Section 6. TENANCY PRESERVATION NOTICES.

86 (a) Notwithstanding section 11 or section 12 of chapter 186, chapter 239 or any other  
87 general or special law to the contrary, a notice to quit for nonpayment of rent given in writing by  
88 a landlord to a residential tenant pursuant to said section 11 or said section 12 of said chapter 186  
89 shall be accompanied by a form that shall include, but not be limited to: (i) documentation of any  
90 agreements between the tenant and landlord for the tenant to repay the landlord for non-payment  
91 of rent; and (ii) information on: (A) rental assistance programs including, but not limited to, the

92 residential assistance for families in transition program and the emergency rental and mortgage  
93 assistance program; (B) applicable trial court rules, standing orders or emergency administrative  
94 orders pertaining to actions for summary process; and (C) any relevant federal or state legal  
95 restrictions on residential evictions. The form shall also prominently display the following  
96 statement:

97 “THIS NOTICE TO QUIT IS NOT AN EVICTION. YOU DO NOT NEED TO  
98 IMMEDIATELY LEAVE YOUR UNIT. YOU ARE ENTITLED TO A LEGAL PROCEEDING  
99 IN WHICH YOU CAN DEFEND AGAINST THE EVICTION. ONLY A COURT ORDER  
100 CAN FORCE YOU TO LEAVE YOUR UNIT.”

101 The executive office of housing and economic development shall develop the form  
102 required under this subsection and make it publicly available on its website. The information in  
103 clause (ii) shall be made available in the 5 most common languages in the commonwealth, in  
104 addition to English. A court having jurisdiction over an action for summary process pursuant to  
105 said chapter 239, including the Boston municipal court department, shall not, in an eviction for  
106 nonpayment of rent for a residential dwelling unit, accept for filing a writ, summons or  
107 complaint without proof of delivery of the form required under this subsection.

108 (b) Notwithstanding section 11 or section 12 of chapter 186 or any other general or  
109 special law to the contrary, a landlord shall send electronically a copy of any notice to quit for  
110 nonpayment of rent given in writing by the landlord to a residential tenant pursuant to said  
111 section 11 or said section 12 of said chapter 186, to the executive office of housing and economic  
112 development and to the chief executive officer of the municipality in which the premises is  
113 located; provided, however, that personal identifying information in notices to quit received by

114 the executive office of housing and economic development and the municipality shall not be a  
115 public record as defined by clause Twenty-sixth of section 7 of chapter 4 of the General Laws or  
116 chapter 66 of the General Laws. The executive office of housing and economic development and  
117 the chief executive officer of the municipality shall keep any personal identifying information in  
118 a notice to quit confidential; provided, however, that the executive office of housing and  
119 economic development and the chief executive officer of the municipality may share such  
120 information with the individuals named in the notice to quit, the landlord or, to the extent  
121 permitted under federal law, a regional administering agency or housing consumer education  
122 center for the purposes of providing housing stability resources to tenants at risk of eviction.

123 (c) The executive office of housing and economic development shall issue regulations as  
124 necessary to implement this section.

125 Section 7. ROLL BACK PROTECTION FROM IMMEDIATE RENT INCREASES.

126 Unless otherwise provided for in this chapter, the maximum rent of a regulated rental unit  
127 shall be the rent charged the occupant for the month 12 months prior to the acceptance of this  
128 section by a municipality. If the rental unit was unoccupied at that time but was occupied at any  
129 time prior to acceptance of this section, the maximum rent shall be the rent charged therefor for  
130 the month closest to 12 months prior to the effective date of this section. If the maximum rent is  
131 not otherwise established, it shall be established by the city or town as provided for in this  
132 chapter. Any maximum rent may be subsequently adjusted under the provisions of this chapter.

133 Section 8. REGULATION OF TENANT DEPOSITS AND FEES, INCLUDING  
134 BROKERS FEES.

135 (a) A city or town that adopts this section may regulate by ordinance or by-law the  
136 payment of deposits and non-refundable move-in fees paid by a residential tenant or prospective  
137 tenant, notwithstanding any general or special law to the contrary; provided however, that no by-  
138 law or ordinance shall provide that a lessor may require a tenant or prospective tenant to pay any  
139 amount in excess of the amount provided for in section 15B of 186.

140 (b) Such regulation may include installment payment options for a tenant's last month's  
141 rent and security deposit pursuant to this section.

142 (c) A city or town ordinance or by-law may provide that a tenant may elect to pay a  
143 security deposit and last month's rent in installments as follows:

144 (1) for any rental agreement term that establishes a tenancy for 6 months or longer, the  
145 tenant may elect to pay the security deposit and last month's rent in 6 consecutive, equal monthly  
146 installments that begin at the inception of the tenancy or the tenant may propose an alternative  
147 installment schedule. If the landlord agrees to the tenant's alternative installment schedule the  
148 schedule shall be described in the rental agreement;

149 (2) for any other rental agreement term that establishes a tenancy, the tenant may elect to  
150 pay the security deposit and last month's rent in no more than 4 equal amounts that begin at the  
151 inception of the tenancy and are paid in installments of equal duration or the tenant may propose  
152 an alternative installment schedule. If the landlord agrees to the tenant's alternative installment  
153 schedule the schedule shall be described in the rental agreement.

154 (d) Landlords may not impose any fee, charge any interest, or otherwise impose a cost on  
155 a tenant because a tenant elects to pay the last month's rent in installments.

156 (e) A landlord who fails to comply with the requirements of any ordinance or by-law  
157 promulgated pursuant to this section shall be liable to the tenant for \$1,000 plus reasonable  
158 attorney fees and costs in addition to any other remedy available at law.

159 (f) This section shall not apply to a tenant who rents a unit in an owner occupied dwelling  
160 with 3 or less dwelling units.

161 (g) In addition to the powers granted to a city or town in this section and notwithstanding  
162 section 87DDD½ of chapter 112, a city or town may by local charter provision, ordinance or by-  
163 law regulate, limit or prohibit the business of finding dwelling accommodations for a fee.

164 Section 9. MUNICIPAL ANTI-DISPLACEMENT ZONES.

165 (a) A city or town accepting any section in this chapter may, in addition to municipal-  
166 wide implementation of such section, provide for the implementation or exemption of such  
167 section's provisions, in distinct anti-displacement zones, in which it has been determined that  
168 residential households of low, moderate or middle income have been displaced or are at risk of  
169 displacement, as defined by the municipality.

170 (b) A community organization, as defined by the municipality, may petition the  
171 municipality for the establishment of an anti-displacement zone.