# **SENATE . . . . . . . . . . . . . . . . . . No. 147**

# The Commonwealth of Massachusetts

#### PRESENTED BY:

### Diana DiZoglio

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to support MassMakers.

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:	
Diana DiZoglio	First Essex	
Adam J. Scanlon	14th Bristol	1/27/2022

SENATE DOCKET, NO. 1961 FILED ON: 2/18/2021

## 

By Ms. DiZoglio, a petition (accompanied by bill, Senate, No. 147) of Diana DiZoglio for legislation to support MassMakers. Community Development and Small Businesses.

# [SIMILAR MATTER FILED IN PREVIOUS SESSION SEE SENATE, NO. 2564 OF 2019-2020.]

## The Commonwealth of Massachusetts

In the One Hundred and Ninety-Second General Court (2021-2022)

An Act to support MassMakers.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:* 

1 SECTION 1. This Act may be known as the MassMakers Act. For purposes of this

2 Act, the following terms shall have the following meanings unless the context clearly requires

3 otherwise:

4	"HîRE MASS", the entrepreneurial and business skills program established pursuant
5	to Section 7 of this Act, designed to provide skills to aspiring entrepreneurs and microbusinesses,
6	as defined in this Act, to start up, scale up, and become the next generation's employers.
7	"Mass Main Streets", the office of Massachusetts main streets established pursuant to
8	Section 5 of this Act, for the purpose of protecting, coordinating, promoting, and revitalizing
9	downtowns and commercial districts of the commonwealth's cities and towns.

10	"MassMade business", an enterprise which (i) has its principal place of business in the
11	commonwealth; (ii) is in good standing with the department of revenue; (iii) is registered with
12	Supply Mass/Buy Mass, as defined in this Act; and (iv) produces raw materials, including
13	agricultural items, in the commonwealth, or manufactures products or goods in the
14	commonwealth.
15	"MassMakers Portal", the one-stop shop interactive web portal established pursuant to
16	Section 3 of this Act for prospective and established businesses in the commonwealth, to serve as
17	the single, unified entry point for business information and statutory and regulatory compliance.
18	"Massport Model", the bidder selection model implemented by the port authority
19	which, in the port authority's requests for proposals, requires bidders to incorporate diversity and
20	inclusion plans into their bids, such plans to be considered alongside traditional criteria when
21	evaluating bids and given a weight of 25%.
22	"Microbusiness", an enterprise which has its principal place of business in the
23	commonwealth, is independently owned and operated, and (i) if a manufacturing firm, has 25 or
24	fewer employees, or (ii) if a service, construction or non-manufacturing firm, has 25 or fewer
25	employees and average annual gross receipts over the 3 previous years not exceeding
26	\$3,500,000, indexed for inflation.
27	"Minority business", an enterprise which has its principal place of business in the
28	commonwealth, is independently owned and operated, and at least 51% of which is owned and
29	dominantly controlled by adult minority principals as defined in 425 CMR 2.02(1), or any
30	successor regulation thereto.

31	"Small business", a business entity, including its affiliates, that: (i) is independently
32	owned and operated; (ii) has a principal place of business in the commonwealth; and (iii) would
33	be defined as a "small business" under applicable federal law, as established in the United States
34	Code and promulgated from time to time by the United States Small Business Administration.
35	"Supply Mass/Buy Mass", the program established pursuant to Section 4 of this Act
36	for the purpose of connecting local suppliers with local purchasers.
37	SECTION 2. Section 57 of chapter 7 of the General Laws is hereby amended by
38	adding the following paragraphs:-
39	In order to fulfill the commitment embodied in the foregoing policy, it is not sufficient
40	that the state government see that all available services and programs are put to the best use. The
41	state government has an affirmative duty to advance diversity and equity in all of its own rules,
42	regulations and practices. It is therefore incorporated into the policy of the commonwealth that
43	all agencies of the commonwealth, when procuring supplies or services via requests for
44	proposals from private businesses, include diversity and inclusion plan requirements in all such
45	requests and consider those plans alongside traditional criteria when evaluating bids. The weight
46	given to diversity and inclusion plans when evaluating bids shall be determined by each agency
47	of the commonwealth in collaboration with the executive office of housing and economic
48	development, the executive office of labor and workforce development, the executive office for
49	administration and finance, the commission against discrimination, the supplier diversity office,
50	the vendor advisory team formed by the gaming commission, and the port authority. Agencies
51	may seek guidance from the Massport Model in determining the weight to be given to diversity
52	and inclusion plans when evaluating bids.

- 53 The secretary of each executive office is hereby authorized to promulgate regulations
  54 to assure the timely and effective implementation of this section.
- SECTION 3. Chapter 9 of the General Laws is hereby amended by inserting after
   section 31 the following section:-
- 57 Section 32: MassMakers Portal

58 Section 32. (a) There is hereby established a one-stop shop interactive web portal to be 59 known as the MassMakers Portal for prospective and established businesses in the 60 commonwealth. The state secretary, the executive office for administration and finance, the 61 executive offices of education, energy and environmental affairs, health and human services, 62 housing and economic development, labor and workforce development, public safety and 63 security, and technology services and security, and the department of revenue shall jointly 64 develop and implement the MassMakers Portal, which shall serve as a single, unified entry point 65 for prospective and established businesses to obtain local business information and execute all 66 statutory and regulatory compliance tasks required by the commonwealth in connection with the 67 creation, continuing operation, or upscaling of business.

(b) In order to develop and implement the MassMakers Portal, the agencies identified in subsection (a) shall assemble a task force which shall consist of the state secretary, ex officio, or a designee, the secretaries of administration and finance, education, energy and environmental affairs, health and human services, housing and economic development, labor and workforce development, public safety and security, and technology services and security, ex officio, or their designees, the commissioner of revenue, ex officio, or a designee; 7 persons appointed by the attorney general, 1 of whom shall be from each of the 7 regions of the commonwealth: the

75 western region, the central region, the northeast region, the Merrimack Valley, the metro west 76 region, the Greater Boston region, and the southeast region; and 7 persons appointed by the 77 governor, 1 of whom shall be from each of the 7 identified regions of the commonwealth. The 78 governor, attorney general, state treasurer, and co-chairs of the task force shall have the 79 discretion to appoint other members to the task force by majority vote. Persons appointed to the 80 task force shall be members or representatives of the business community, including 81 entrepreneurs, microbusiness owners, minority business owners and small business owners, 82 and/or have demonstrated interests and experience in state agency processes, business 83 regulations, web portal design and implementation, and/or other qualifications and experience that the appointing authorities determine are necessary to fulfilling the mission of the task force. 84 85 Members shall be selected without regard to political affiliation, shall as fully as possible 86 represent a diverse and equitable array of stakeholders, and shall serve without compensation. 87 The state secretary, or a designee from among the members of the task force, and the secretary of 88 housing and economic development, or a designee from among the members of the task force, 89 shall serve as co-chairs.

90 (c) The task force shall perform a needs and cost assessment and may, subject to
91 appropriation and the laws and regulations pertaining to the employment of consultants, employ
92 such consultants as the task force deems necessary to assist in the execution of said assessment.
93 Said assessment shall be completed and the results thereof shall be presented to the governor and
94 the general court by March 1, 2022, to inform the budget of the next legislative annual session.
95 The assessment shall include, but not be limited to, the following:

96 (1) recommendations on the location, design, functionality and scope of services of the
97 MassMakers Portal, which at a minimum shall include:

98	(i) online account services through which businesses can monitor deadlines for
99	submission of forms, documents and payments, as well as compliance status and standing with
100	each state agency;
101	(ii) electronic applications for licenses and renewals thereof;
102	(iii) electronic payment options for fees and taxes incident to the creation, continuing
103	operation or upscaling of business;
104	(iv) compliance alerts in connection with new or revised state statutes, regulations and
105	procedures;
106	(v) toolkits and video tutorials on all aspects of starting a business in the
107	commonwealth, operating a business, upscaling a business, completing forms and complying
108	with state statutory and regulatory requirements in connection therewith;
109	(vi) Supply Mass/Buy Mass information, and coordination with Supply Mass/Buy
110	Mass online services;
111	(vii) Mass Main Streets information, and coordination with Mass Main Streets online
112	services;
113	(viii) H <sup>1</sup> / <sub>1</sub> RE MASS information, and coordination with H <sup>1</sup> / <sub>1</sub> RE MASS online services;
114	and
115	(ix) technical assistance resources;

116 (2) an estimate of the costs of full implementation of the MassMakers Portal, 117 including, but not limited to, those associated with technology, infrastructure, operations and 118 maintenance, sharing and coordination of agency data, and security; 119 (3) recommendations for and an estimate of the costs of establishing and maintaining a 120 help center staffed with persons trained to answer questions and assist with navigation of the 121 MassMakers Portal; 122 (4) recommendations on the time-line for designing, developing and testing the 123 MassMakers Portal, which at the latest shall have its first testing phase for the state secretary's 124 office to process new business registrations and associated fee payments by December 31, 2022, 125 and shall have its second testing phase to submit tax payments with the department of revenue by 126 December 31, 2023; 127 (5) recommendations as to the roles of the agencies identified in subsection (a) 128 regarding ongoing operational management of the MassMakers Portal; 129 (6) a comprehensive analysis of the processes of all state agencies with respect to the 130 creation, continued operation or upscaling of businesses located in the commonwealth, with a 131 goal of simplifying and streamlining regulatory tasks and forms required by said agencies and 132 strengthening the delivery of services provided by said agencies to entrepreneurs, 133 microbusinesses, small businesses, and other businesses in the commonwealth; 134 (7) identification of any state statutory, regulatory or procedural changes that need to 135 be made to effectuate the functionality of the MassMakers Portal;

(8) identification of existing entrepreneurial, microbusiness, small business, and other
business assets, resources, web content and functions provided by state agencies to coordinate
and incorporate such assets, resources, web content and functions into the MassMakers Portal;

- (9) identification of potential impediments to functionality posed by federal law, if any,and recommendations for work-arounds or solutions to such impediments;
- 141 (10) the impact of prioritizing microbusiness applications and account services; and

(11) recommendations on potential incentives to encourage municipalities or regional
planning authorities to create local portals for similar purposes or committed to similar mission
outcomes as the MassMakers Portal, with the option of linking to or being incorporated into the
MassMakers Portal.

# (d) The task force may, subject to appropriation, appoint and may remove all such employees as may be necessary to carry out the work of designing and implementing the MassMakers Portal based on the results of the needs and cost assessment. Unless otherwise provided by law, all such appointments and removals of employees shall be made under chapter 31.

(e) The state secretary shall hold as a separate fund and may expend such sums as may be appropriated for the MassMakers Portal by the general court, and may accept gifts, donations, grants or bequests or any federal funds for any of the purposes set forth in this section, which shall be credited to the fund. All available money in the fund that is unexpended at the end of each fiscal year shall not revert to the General Fund and shall be available for expenditure by the task force in the subsequent fiscal year.

157	(f) The state secretary is hereby authorized to promulgate regulations to assure the
158	timely and effective implementation of this section.
159	SECTION 4. Chapter 23A of the General Laws is hereby amended by striking out
160	section 10A and inserting the following section:-
161	Section 10A: Supply Mass/Buy Mass; MassMade
162	Section 10A. (a) In order for the commonwealth to execute on its responsibility of
163	facilitating expansion of the local economy, MOBD shall establish a program to be known as
164	Supply Mass/Buy Mass for the purpose of connecting local suppliers with local purchasers,
165	whether public or private, institutional, commercial or individual. In implementing said program,
166	MOBD shall:
167	(1) establish requirements for local suppliers to register as MassMade businesses with
168	Supply Mass/Buy Mass;
169	(2) design and implement a Supply Mass/Buy Mass interactive web portal through
170	which local suppliers can register as MassMade businesses and create MassMade business
171	profiles with industry-specific information;
172	(3) assemble a searchable database of MassMade businesses through the portal by
173	industry, raw materials produced or products or goods manufactured, and other identifying
174	characteristics, with specific search features independently tailored toward local institutional
175	purchasers, commercial purchasers, and individual purchasers;

176	(4) develop toolkits and training videos available through the portal to guide
177	MassMade businesses to better understand the needs and procurement processes of local
178	institutional and commercial purchasers;
179	(5) enable local institutional and commercial purchasers to issue requests for proposals
180	through the portal and MassMade businesses to respond to such requests through the portal;
181	(6) promote live networking events through the portal to connect MassMade
182	businesses with local institutional and commercial purchasers;
183	(7) determine those raw materials, products or goods needed by local institutional and
184	commercial purchasers currently purchased outside the commonwealth or from foreign
185	countries, especially raw materials, products or goods required for the first time; inquire whether
186	other local institutional or commercial purchasers are in need of such raw materials, products or
187	goods; assess whether any MassMade businesses are capable of producing or manufacturing the
188	needed raw materials, products or goods with additional capital or retooling;
189	(8) coordinate and connect the portal with the MassMakers Portal;
190	(9) identify other obstacles to conducting business in the commonwealth and advance
191	resources through the portal to address those obstacles to the extent possible;
192	(10) promote public-private partnerships;
193	(11) develop, evaluate and recommend policies, initiatives and incentives to prevent
194	consumer flight from local suppliers in the cities and towns of the Merrimack Valley and other
195	border municipalities to suppliers in New Hampshire or other tax advantaged states or from other
196	sources; and

197

(12) undertake any other activities necessary to implement the purposes of this section.

198 Dedicated effort shall be made to encourage diversity and advance equity based on 199 race, color, religious creed, national origin, sex, gender identity, sexual orientation, genetic 200 information, ancestry, disability, and language in implementing Supply Mass/Buy Mass.

(b) MOBD may consult with and seek input from interested stakeholders and shall
work with entities including MassMade businesses, regional economic development
organizations, microbusiness and small business associations, chambers of commerce, the
supplier diversity office, the Massachusetts marketing partnership and the office of consumer
affairs and business regulations in order to collect and provide business and product information
related to MassMade businesses. All Supply Mass/Buy Mass information shall be readily
accessible and free to the public.

(c) MOBD shall hold as a separate fund and may expend such sums as may be
appropriated for Supply Mass/Buy Mass by the general court, and may accept gifts, donations,
grants or bequests or any federal funds for any of the purposes set forth in this section, which
shall be credited to the fund. All available money in the fund that is unexpended at the end of
each fiscal year shall not revert to the General Fund and shall be available for expenditure by
MOBD for Supply Mass/Buy Mass in the subsequent fiscal year.

- (d) MOBD is hereby authorized to promulgate regulations to assure the timely andeffective implementation of this section.
- SECTION 5. Chapter 23A of the General Laws is hereby amended by inserting after
   section 13 the following section:-

218 Section 13 <sup>1</sup>/<sub>2</sub>: Mass Main Streets; executive director; function; employees; advisory 219 commission; industrial mill buildings; gifts and grants; trust fund 220 Section 13 <sup>1</sup>/<sub>2</sub>. (a) There shall be within MOBD an office of Massachusetts main streets 221 to be known as Mass Main Streets, in this section referred to as MMS, which shall be under the 222 supervision and control of an executive director. The powers and duties given to the executive 223 director of MMS in this section and in any other general or special law shall be exercised and 224 discharged subject to the direction, control and supervision of MOBD. 225 (b)(1) The executive director of MMS shall be appointed by the governor, and serve at 226 the pleasure of the governor. The position of executive director of MMS shall be classified under 227 section 45 of chapter 30 and the executive director of MMS shall devote full time during 228 business hours to the duties of MMS.

(2) The executive director of MMS shall be the executive and administrative head of
MMS and shall be responsible for administering and enforcing the laws relative to MMS, any
administrative unit of MMS, and the policies, programs and initiatives enacted to fulfill the
mission of MMS pursuant to this section. Powers and duties given to an administrative unit of
MMS by a general or special law shall be exercised subject to the direction, control and
supervision of the executive director of MMS.

(c) MMS shall serve as the principal agency for protecting, coordinating, promoting
and revitalizing downtowns and commercial districts of the commonwealth's cities and towns,
advancing economic and community development within the context of historic preservation,
and advocating public-private partnerships to ensure continuing progress and enduring success,
by providing strategic, organizational, informational, marketing and technical assistance and

resources to the commonwealth's cities and towns and to public and private entities organized for similar purposes or committed to similar mission outcomes. Dedicated effort shall be made to encourage diversity and advance equity based on race, color, religious creed, national origin, sex, gender identity, sexual orientation, genetic information, ancestry, disability, and language in any recommendations, policies, programs and initiatives developed to fulfill the mission of MMS pursuant to this section.

(d) The executive director of MMS may, subject to appropriation and with the approval
of MOBD, appoint and may, with like approval, remove all such employees as may be necessary
to carry out the work of MMS. Unless otherwise provided by law, all such appointments and
removals shall be made under chapter 31. The executive director may, subject to appropriation
and the laws and regulations pertaining to the employment of consultants, employ such
consultants as the executive director may deem necessary.

252 (e)(1) MMS shall establish an advisory commission to develop budget 253 recommendations and strategies for the development of policies, programs and initiatives to 254 fulfill the mission of MMS pursuant to this section, including, but not limited to, the design and 255 implementation of an MMS interactive web portal, coordination of such portal with the 256 MassMakers Portal, and qualification of MMS for Main Street America Certification in order to 257 be eligible for programs, tools and resources provided by Main Street America. The executive 258 director of MMS shall convene the advisory commission quarterly. The advisory commission 259 shall annually report its recommendations to MOBD not later than November 1. The advisory 260 commission shall annually file its recommendations with the clerks of the senate and house of 261 representatives not later than November 1. The membership of the commission shall annually 262 elect a chairperson.

263 (2) The advisory commission shall have 32 members: 1 representative from the 264 Massachusetts cultural council; 1 representative from the Massachusetts historical commission; 1 265 representative from the community economic development assistance corporation; 1 266 representative from Boston Main Streets Foundation; the executive director or the executor 267 director's designee of each of the commonwealth's 14 regional planning agencies: Berkshire 268 Regional Planning Commission, Boston Region Metropolitan Planning Organization, Cape Cod 269 Commission, Central Massachusetts Regional Planning Commission, Franklin Regional Council 270 of Governments, Martha's Vineyard Commission, Merrimack Valley Planning Commission, 271 Metropolitan Area Planning Council, Montachusett Regional Planning Commission, Nantucket 272 Planning and Economic Development Commission, Northern Middlesex Council of 273 Governments, Old Colony Planning Council, Pioneer Valley Planning Commission, and 274 Southeastern Regional Planning and Economic Development District; and 14 persons appointed 275 by the governor, 2 of whom shall be from each of the 7 regions of the commonwealth: the 276 western region, the central region, the northeast region, the Merrimack Valley, the metro west 277 region, the Greater Boston region, and the southeast region. Commission members shall be 278 persons with demonstrated interests and experience in advancing the cultural, historical and/or 279 economic vitality of downtowns and commercial districts of the commonwealth's cities and 280 towns. All persons appointed to the commission shall be selected without regard to political 281 affiliation and solely on the basis of the qualifications and experience that the appointing 282 authorities determine are necessary to fulfilling the mission of the commission, and shall as fully 283 as possible represent a diverse and equitable array of stakeholders. Each member appointed by 284 the governor shall serve at the pleasure of the governor.

(3) The members of the commission shall receive no compensation for their services but shall be reimbursed for any usual and customary expenses incurred in the performance of their duties. This commission shall annually, not later than November 1, make a report to the executive director and the secretary of housing and economic development, and may make such special reports as the commission or the executive director of MMS may deem desirable.

(f)(1) MMS shall establish a subcommittee of the advisory commission to develop
strategies to stimulate the redevelopment, rehabilitation and revitalization of industrial mill
buildings and their environs in the commonwealth. Recommendations of the subcommittee shall
be incorporated into the annual report filed by the advisory commission with the clerks of the
senate and house of representatives pursuant to paragraph 1 of subsection (e).

295 (2) The subcommittee shall serve as a research body for issues critical to the 296 redevelopment, rehabilitation and revitalization of industrial mill buildings and their environs in 297 the commonwealth and shall: (i) create a database and study, review and report on the status of 298 industrial mill buildings and their environs in the commonwealth; (ii) assess market conditions 299 relative to the economic robusticity of each active industrial mill building in its current use; (iii) 300 identify measures to improve industrial mill building energy efficiency and prevent further 301 structural and environmental degradation; (iv) investigate potential short-term and long-term 302 uses or development solutions for vacant or underutilized industrial mill buildings; (v) review 303 and advise the general court and the executive branch on the impact of existing and proposed 304 state laws, policies and regulations on the potential redevelopment, rehabilitation or 305 revitalization of industrial mill buildings and their environs, including, but not limited to, tax 306 incentives and renewable energy initiatives; (vi) explore innovative permitting processes, zoning 307 regulations and building codes to encourage the redevelopment, rehabilitation or revitalization of industrial mill buildings and their environs; (vii) advance legislative and policy solutions to
effectuate the foregoing; (viii) advocate public-private partnership opportunities; and (ix) take
such other actions as deemed necessary in furtherance of its purposes.

311 (3) The subcommittee shall consist of those members of the advisory commission 312 representing jurisdictions containing industrial mill buildings, and 1 industrial mill building 313 owner from each region of the 7 regions identified in paragraph (2) of subsection (e) which 314 contains an industrial mill building appointed by the governor. Subcommittee members shall be 315 persons with demonstrated interests and experience in the redevelopment, rehabilitation and/or 316 revitalization of industrial mill buildings and their environs in the commonwealth. All persons 317 appointed to the subcommittee shall be selected without regard to political affiliation and solely 318 on the basis of the qualifications and experience that the appointing authorities determine are 319 necessary to fulfilling the mission of the subcommittee, and shall as fully as possible represent a 320 diverse and equitable array of stakeholders. Each member appointed by the governor shall serve 321 at the pleasure of the governor. The members of the subcommittee shall receive no compensation 322 for their services but shall be reimbursed for any usual and customary expenses incurred in the 323 performance of their duties.

(g) MMS may accept and solicit funds, including any gifts, donations, grants or
bequests or any federal funds for any of the purposes set forth in this section, which shall be
credited to the Mass Main Streets Trust Fund established pursuant to subsection (h).

327 (h)(1) There shall be a Mass Main Streets Trust Fund which shall be administered by
 328 MOBD as custodian for MMS and held by MOBD separate and apart from its other funds. There

shall be credited to the fund such sums received pursuant to subsection (g) and such sums as maybe appropriated for MMS by the general court.

331 (2) All available money in the fund that is unexpended at the end of each fiscal year
332 shall not revert to the General Fund and shall be available for expenditure by MMS in the
333 subsequent fiscal year.

(3) MMS shall submit an annual report to MOBD, the clerks of the senate and house of
representatives and the joint committee on community development and small businesses not
later than December 31 on the cost-effectiveness of the fund. The report shall be made available
on the MMS website. The report shall include: (i) expenditures made by MMS from money out
of the fund to promote the revitalization of downtowns and commercial districts of the
commonwealth's cities and towns and to otherwise fulfill the mission of MMS pursuant to this
section; and (ii) expenditures made by MMS for administrative costs.

341 SECTION 6. Chapter 23A of the General Laws is hereby amended by inserting after
 342 section 66 the following section:-

343 Section 66A: Microbusiness and minority business strategy commission; members;
344 powers and duties; meetings; annual report

Section 66A. (a) There shall be a microbusiness and minority business strategy commission within, but not subject to the supervision or control of, the executive office of housing and economic development. The mission of the commission shall be to enhance the economic vitality of the commonwealth's microbusinesses and minority businesses, recognizing the fundamental role that microbusinesses and minority businesses play in the economy and the contributions made by microbusinesses and minority businesses to the general welfare of thecommonwealth.

352 (b) The commission shall consist of the following 18 members: the secretary of 353 housing and economic development, ex officio, or a designee; the secretary of administration and 354 finance, ex officio, or a designee; the chair of the commission against discrimination, ex officio, 355 or a designee; the director of the supplier diversity office, ex officio, or a designee, and 14 356 persons appointed by the governor, 2 of whom shall be from each of the 7 regions of the 357 commonwealth: the western region, the central region, the northeast region, the Merrimack 358 Valley, the metro west region, the Greater Boston region, and the southeast region. Of those 14 359 appointees, at least 3 shall be microbusiness owners or representatives of microbusiness owners 360 in underserved communities or communities with a high percentage of low-income households, 361 at least 3 shall be minority business owners or representatives of minority business owners in 362 underserved communities or communities with a high percentage of low-income households, and 363 at least 3 shall be founders or organizers of platforms, pop-up markets, or other vendor 364 collaboratives serving microbusinesses organized for similar purposes or committed to similar 365 mission outcomes as, for example, CI Works, WeWork, and Top Knots CoWorking, and/or 366 minority businesses organized for similar purposes or committed to similar mission outcomes for 367 advancing equity based on race, color, religious creed, national origin, sex, gender identity, 368 sexual orientation, genetic information, ancestry, disability, or language as, for example, 369 BLK+GRN, the e-commerce platform We Buy Black, and the Black-Owned Market. 370 Commission members shall be persons with demonstrated interests and experience in advancing 371 the interests of microbusinesses and/or minority businesses, and their owners. All persons 372 appointed to the commission shall be selected without regard to political affiliation and solely on

373 the basis of the qualifications and experience that the appointing authorities determine are 374 necessary to fulfilling the mission of the commission, and shall as fully as possible represent a 375 diverse and equitable array of stakeholders.

376 (c) Members of the commission may serve a maximum of 3 consecutive 3-year terms. 377 A vacancy occurring on the commission shall be filled within 90 days by the original appointing 378 authority. A person appointed to fill a vacancy shall serve initially only for the balance of the 379 unexpired term. The commission shall annually elect from among its members a chair, a vice 380 chair, and any other officers it considers necessary. The members of the commission shall 381 receive no compensation for their services but shall be reimbursed for any usual and customary 382 expenses incurred in the performance of their duties. Members shall be considered special state 383 employees for the purposes of chapter 268A. Each member of the commission shall be a resident 384 of the commonwealth.

385 (d) The commission shall serve as a research body for issues critical to the welfare and 386 vitality of the commonwealth's microbusinesses and minority businesses and shall: (i) study, 387 review and report on the status of microbusinesses and minority businesses in the 388 commonwealth; (ii) advise the general court and the executive branch of the impact of existing 389 and proposed state laws, policies and regulations on the commonwealth's microbusinesses and 390 minority businesses; (iii) advance legislative and policy solutions that address the needs of the 391 commonwealth's microbusinesses and minority businesses; (iv) advocate to ensure that the 392 commonwealth's microbusinesses and minority businesses receive a fair share of state 393 investment; (v) work with lending institutions, insurance companies, and other private businesses 394 in the commonwealth to encourage formation of seed money and microcredit opportunities for 395 facilitating the starting up and upscaling of microbusinesses and minority businesses in their

efforts to obtain loan money and operating capital from private and public lenders; (vi) promote
collaboration among the commonwealth's microbusinesses and minority businesses to improve
efficiency in delivery of services and other cost efficiencies; and (vii) develop and support access
to state resources for the commonwealth's microbusinesses and minority businesses. The
executive office shall provide the commission with adequate office space and any research,
analysis or other staff support that the commission reasonably requires.

402 (e) The commission shall meet on a quarterly basis at the discretion of the chair.
403 Meeting locations shall rotate between the 7 regions of the commonwealth identified in
404 subsection (b). Meetings shall be open to the public pursuant to sections 18 to 25, inclusive, of
405 chapter 30A.

406 (f) The commission may accept and solicit funds, including any gifts, donations, grants
407 or bequests or any federal funds for any of the purposes of this section. The funds shall be
408 deposited in a separate account with the state treasurer, shall be received by the state treasurer on
409 behalf of the commonwealth and shall be expended by the commission under the law.

(g) The commission shall annually, not later than June 2, report the results of its findings and activities of the preceding year and its recommendations to the governor and to the clerks of the senate and the house of representatives who shall forward the same to the joint committee on economic development and emerging technologies.

(h) Notwithstanding any general or special law, regulation, policy or procedure to the contrary, microbusinesses shall be exempt from the annual report fees imposed by the state secretary's office, and minority businesses that qualify as microbusinesses shall be exempt from the diversity certification and third-party certification application fees imposed by the supplier 418 diversity office. The state secretary is hereby authorized to promulgate regulations to assure the419 timely and effective implementation of this subsection.

420 SECTION 7. Chapter 23A of the General Laws is hereby amended by inserting after
421 section 68 the following section:-

422

Section 69: H<sup>1</sup>RE MASS

423 Section 69. (a) MOBD shall establish an entrepreneurial and business skills program to 424 be known as HTRE MASS, designed to provide entrepreneurial and business skills to residents 425 of the commonwealth who are in the process of acquiring or who possess valuable saleable trade 426 skills, including, but not limited to, hairstylists and barbers, manicurists, aestheticians, massage 427 therapists, electricians, plumbers, and gas fitters, but who lack the knowledge to start or expand 428 their own businesses, in order to raise them to the level where they can start their own 429 businesses, become microbusinesses and eventually scale up to become small businesses and the 430 next generation's employers. Dedicated effort shall be made to encourage diversity and advance 431 equity based on race, color, religious creed, national origin, sex, gender identity, sexual 432 orientation, genetic information, ancestry, disability, and language in the program developed 433 pursuant to the authority conferred in this section, and any successor policies, programs and 434 initiatives related to said program.

(b) MOBD shall consult with and engage relevant stakeholders in the commonwealth,
including, but not limited to, students, educators and administrators of vocational and technical
schools, community colleges, public colleges and universities, and private colleges and
universities, participants and administrators of other trade, certification and apprenticeship
programs, microbusiness and small business associations and owners, minority business

440	associations and owners, and trade and labor associations, to assist in the development and
441	periodic review of the program and its implementation, including, but not limited to:
442	(1) determining the criteria and processes for participation in HîRE MASS, whether as
443	a student or educator, to maximize the number and diversity of people served;
444	(2) identifying entrepreneurial and microbusiness development needs and existing
445	resources and services;
446	(3) addressing obstacles for aspiring entrepreneurs and upscaling microbusiness
447	owners in utilizing existing resources and services and exploring methods to simplify, streamline
448	and strengthen the delivery of such resources and services;
449	(4) establishing curricula for HîRE MASS, with special attention paid to the needs of
450	aspiring entrepreneurs and microbusiness owners for off-hour and accelerated programming,
451	including variants for entrepreneurial and business skills weekend "bootcamps", to maximize the
452	skills gained and quality of outcomes achieved;
453	(5) engaging voluntary uncompensated and, subject to appropriation, compensated
454	educators and administrators to implement HîRE MASS;
455	(6) cultivating and promoting public-private partnerships to ensure an enduring H <sup>①</sup> RE
456	MASS program;
457	(7) generating toolkits and training videos to be made available through the
458	MassMakers Portal; and
459	(8) developing budget recommendations.

MOBD shall hold its first public outreach not more than 60 days after the effective
date of this act and shall, to the extent possible, ensure fair representation and input from a
diverse and equitable array of stakeholders. MOBD may assemble a task force to effectuate the
foregoing, whose members shall serve without compensation.

(c) MOBD shall hold as a separate fund and may expend such sums as may be
appropriated for HûRE MASS by the general court, and may accept gifts, donations, grants or
bequests or any federal funds for any of the purposes set forth in this section, which shall be
credited to the fund. All available money in the fund that is unexpended at the end of each fiscal
year shall not revert to the General Fund and shall be available for expenditure by MOBD for
HûRE MASS in the subsequent fiscal year.

(d) MOBD shall annually, on or before December 31, file a report with the clerks of
the house of representatives and the senate, the house and senate committees on ways and means,
the joint committee on economic development and emerging technologies, the joint committee
on community development and small businesses, the joint committee on labor and workforce
development, and the joint committee on education.

475 (e) MOBD is hereby authorized to promulgate regulations to assure the timely and476 effective implementation of this section.

- 477 SECTION 8. Chapter 30A of the General Laws is hereby amended by striking out
  478 section 5A and inserting in place thereof the following section:-
- 479 Section 5A: Review of rules and regulations regarding economic impact on480 microbusinesses and small businesses

481	Section 5A. Existing rules and regulations shall be reviewed by each agency
482	contemporaneously with the development of the written comprehensive economic development
483	policy for the commonwealth and the strategic plan for implementing the policy during the first
484	year of each new gubernatorial administration required pursuant to subsection (l) of section 16G
485	of chapter 6A, which review shall be completed no later than June 30 of that year in order to
486	inform said economic development policy, or 5 years from the date last reviewed, whichever
487	occurs first, to ensure that those rules and regulations minimize economic impact on
488	microbusinesses and small businesses in a manner consistent with the stated objectives of
489	applicable statutes.
490	In reviewing a rule or regulation to minimize economic impact of the rule or regulation
491	on microbusinesses and small businesses, the agency shall file a business impact statement which
492	considers the following factors and any impact differentials between microbusinesses and small
493	businesses that are not microbusinesses:
494	(1) the continuing need for the rule or regulation;
495	(2) the nature of complaints or comments received concerning the rule or regulation
496	from the public;
497	(3) the complexity of the rule or regulation;
498	(4) the extent to which the rule or regulation overlaps, duplicates or conflicts with
499	other federal, state and local governmental rules and regulations;
500	(5) the length of time since the rule or regulation has been enacted, changed, amended
501	or modified; and

- 502 (6) the degree to which technology, economic conditions or other factors have changed503 in the subject areas affected by the rule or regulation.
- 504 SECTION 9. Section 6 of chapter 30B of the General Laws is hereby amended by 505 striking out subsection (b) and inserting the following subsection:-
- 506 (b) The chief procurement officer shall solicit proposals through a request for507 proposals. The request for proposals shall include:
- (1) the time and date for receipt of proposals, the address of the office to which the
  proposals are to be delivered, the maximum time for proposal acceptance by the governmental
  body;
- 511 (2) the purchase description and all evaluation criteria that will be utilized pursuant to512 paragraph (e);
- 513 (3) a requirement for a diversity and inclusion plan which shall be considered514 alongside traditional criteria when evaluating bids; and
- (4) all contractual terms and conditions applicable to the procurement provided that the contract may incorporate by reference a plan submitted by the selected offeror for providing the required supplies or services.
- The request for proposals may incorporate documents by reference; provided, however, that the request for proposals specifies where prospective offerors may obtain the documents. The request for proposals shall provide for the separate submission of price, and shall indicate when and how the offerors shall submit the price. The chief procurement officer shall make copies of the request for proposals available to all persons on an equal basis.

- 523 SECTION 10. This Act shall take effect on January 1, 2022.
- 524 SECTION 11. Sections 3 and 9 shall only apply to requests for proposals proffered on 525 or after the effective date of this Act.