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## The Commonwealth of Massachusetts

#### PRESENTED BY:

### Julian Cyr

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to the modernization of health-related licensing boards.

#### PETITION OF:

NAME:DISTRICT/ADDRESS:Julian CyrCape and Islands

# SENATE DOCKET, NO. 1444 FILED ON: 2/17/2021 SENATE No. 185

By Mr. Cyr, a petition (accompanied by bill, Senate, No. 185) of Julian Cyr for legislation to modernize health-related licensing boards. Consumer Protection and Professional Licensure.

## The Commonwealth of Massachusetts

In the One Hundred and Ninety-Second General Court (2021-2022)

An Act relative to the modernization of health-related licensing boards.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1	SECTION 1. Section 9 of chapter 13 of the General Laws, as appearing in the 2018
2	Official Edition, is hereby amended by inserting after the word "workers", in line 8, the
3	following words:-, the board of registration in naturopathy, the board of registration of social
4	workers, the board of registration of psychologists, the board of registration of allied mental
5	health and human services professions, the board of allied health professions, the board of
6	registration of dieticians and nutritionists, the board of registration in podiatry, the board of
7	registration in optometry, the board of registration of dispensing opticians, the board of
8	registration of chiropractors, the board of registration of speech-language pathology and
9	audiology, the board of registration of hearing instrument specialists.
10	SECTION 2. Section 11D of said chapter 13, as so appearing, is hereby amended by
11	striking out, in lines 1 and 2, the words "division of professional licensure" and inserting in place
12	thereof, the following words:- department of public health.

13	SECTION 3. Section 79 of said chapter 13, as so appearing, is hereby amended by
14	striking out, in lines 17 and 18 and in line 27, the words "director of consumer affairs and
15	business regulations" and inserting in place thereof, each time they appear, the following words:-
16	commissioner of public health.
17	SECTION 4. Said chapter 13 is hereby further amended by striking out section 80, as so
18	appearing, and inserting in place thereof the following section:-
19	Section 80. There shall be a board of registration of social workers that shall consist of:
20	the commissioner of children and families or a designee who is licensed as either a certified
21	social worker or an independent clinical social worker under sections 130 to 137, inclusive, of
22	chapter 112; the commissioner of mental health or a designee who is licensed as either a certified
23	social worker or an independent clinical social worker under said sections 130 to 137, inclusive,
24	of said chapter 112; and 7 members to be appointed by the governor, 1 of whom shall be a
25	representative of an accredited school of social work, 3 of whom shall be licensed as a certified
26	social worker or an independent clinical social worker under said sections 130 to 137, inclusive,
27	of said chapter 112, 1 of whom shall be licensed under said sections 130 to 137, inclusive, of
28	said chapter 112 and an active member of an organized labor organization representing social
29	workers and 2 of whom shall be members of the general public. At least 1 licensed social work
30	member and at least 1 member from the general public shall represent an underserved
31	population, as defined by the United States Department of Health and Human Services. Not more
32	than 6 members of the board shall belong to any 1 political party.

33	SECTION 5. Section 84 of said chapter 13, as so appearing, is hereby amended by
34	striking out, in lines 8 and 9, the words "division of professional licensure" and inserting in place
35	thereof the following words:- department of public health.
36	SECTION 6. Said section 84 of said chapter 13, as so appearing, is hereby further
37	amended by striking out, in lines 44 and 45, inclusive, the words "Division of Professional
38	Licensure Trust Fund established in section 35V" and inserting in place thereof the following
39	words:- Quality in Health Professions Trust Fund established in section 35X.
40	SECTION 7. Section 88 of said chapter 13, as so appearing, is hereby amended by
41	striking out, in lines 1 and 2, the words "division of professional licensure" and inserting in place
42	thereof the following words:- department of public health.
43	SECTION 8. The first paragraph of section 90 of said chapter 13, as so appearing, is
44	hereby amended by striking out the third sentence.
45	SECTION 9. Said section 90 of said chapter 13, as so appearing, is hereby amended by
46	striking out the third paragraph and inserting in place thereof the following paragraph:- The
47	commissioner of public health shall have authority to review and approve rules and regulations
48	proposed by the board.
49	SECTION 10. Section 94 of said chapter 13, as so appearing, is hereby amended by
50	striking out, in line 13, the words "director of registration" and inserting in place thereof, the
51	following words:- commissioner of public health.
52	SECTION 11. Section 1 of chapter 112 of the General Laws, as appearing in the 2018
52 53	SECTION 11. Section 1 of chapter 112 of the General Laws, as appearing in the 2018 Official Edition, is hereby amended by inserting after the word "dentistry", in line 12, the

54	following words:-, the board of registration of genetic counselors, the board of registration of
55	community health workers, the board of registration in naturopathy, the board of registration of
56	social workers, the board of registration of psychologists, the board of registration of allied
57	mental health and human services professions, the board of allied health professions, the board of
58	registration of dieticians and nutritionists, the board of registration in podiatry, the board of
59	registration in optometry, the board of registration of dispensing opticians, the board of
60	registration of chiropractors, the board of registration of speech-language pathology and
61	audiology, the board of registration of hearing instrument specialists.
62	SECTION 12. Section 16 of said chapter 112, as appearing in the 2018 Official Edition,
63	is hereby amended by adding the following paragraph:- All application fees and civil
64	administrative penalties and fines collected by the board under sections 13 to 23, inclusive, and
65	section 61, shall be deposited into the Quality in Health Professions Trust Fund established in
66	section 35X of chapter 10.
67	SECTION 13. Section 23B of said chapter 112, as so appearing, is hereby amended by
68	adding the following paragraph:- All application fees and civil administrative penalties and fines
69	collected by the board under sections 23A to 23P <sup>1</sup> / <sub>2</sub> , inclusive, and section 61, shall be deposited
70	into the Quality in Health Professions Trust Fund established in section 35X of chapter 10.
71	SECTION 14. Section 23M <sup>1</sup> / <sub>2</sub> of said chapter 112, as so appearing, is hereby amended by
72	striking out, in lines 78 to 79, the words "Division of Professional Licensure Trust Fund
73	established by section 35V" and inserting in place thereof the following words:- Quality in
74	Health Professions Trust Fund established in section 35X of chapter 10.

75	SECTION 15. Section 61 of said chapter 112, as appearing in the 2018 Official Edition,
76	is hereby amended by striking out the words "A board of registration", in line 18, and inserting
77	in place thereof the following words:- each board of registration under the supervision of the
78	department of public health may discipline a holder of a license, certificate, registration or
79	authority issued pursuant to this chapter, and each board of registration.
80	SECTION 16. Said section 61 of said chapter 112, as so appearing, is hereby further
81	amended by striking out the words "a board of registration", in lines 49 through 50, and inserting
82	in place thereof the following words:- Each board of registration under the supervision of the
83	department of public health and each board of registration.
84	SECTION 17. Section 65B of said chapter 112, as so appearing, is hereby amended by
85	striking out the words "a board of registration", in line 1, and inserting in place thereof the
86	following words:- Each board of registration under the supervision of the department of public
87	health and each board of registration.
88	SECTION 18. Section 65F of said chapter 112, as so appearing, is hereby amended by
89	inserting, after the word "licensure" in line 4, the following words:- , or a board of registration
90	under the supervision of the department of public health,.
91	SECTION 19. Section 68 of said chapter 112, as appearing in the 2018 Official Edition,
92	is hereby amended by adding the following paragraph:- All application fees and civil
93	administrative penalties and fines collected by the board under sections 61, 66 to 73B, inclusive,
94	shall be deposited into the Quality in Health Professions Trust Fund established in section 35X
95	of chapter 10.

96	SECTION 20. Section 73E of said chapter 112, as appearing in the 2018 Official Edition,
97	is hereby amended by adding the following paragraph:- All application fees and civil
98	administrative penalties and fines collected by the board under sections 61, and 73C to 73M,
99	inclusive, shall be deposited into the Quality in Health Professions Trust Fund established in
100	section 35X of chapter 10.
101	SECTION 21. Section 91 of said chapter 112, as so appearing, is hereby amended by
102	adding the following paragraph:- All application fees and civil administrative penalties and fines
103	collected by the board under sections 61 and 89 to 97, inclusive, shall be deposited into the
104	Quality in Health Professions Trust Fund established in section 35X of chapter 10.
105	SECTION 22: Section 96 of said chapter 112, as so appearing, is hereby amended by
106	striking out, the words "as conducted by the Massachusetts Chiropractic Society or received
107	instruction equivalent thereof", in lines 11 and 12.
108	SECTION 23. Section 126 of said chapter 112, as so appearing, is hereby amended by
109	adding the following paragraph:- All application fees and civil administrative penalties and fines
110	collected by the board under sections 61 and 118 to 129B, inclusive, shall be deposited into the
111	Quality in Health Professions Trust Fund established in section 35X of chapter 10.
112	SECTION 24. Section 136 of said chapter 112, as so appearing, is hereby amended by
113	adding the following paragraph:- All application fees and civil administrative penalties and fines
114	collected by the board under sections 61 and 130 to 137, inclusive, shall be deposited into the
115	Quality in Health Professions Trust Fund established in section 35X of chapter 10.
116	SECTION 25. Section 140 of said chapter 112, as so appearing, is hereby amended by
117	adding the following paragraph:- All application fees and civil administrative penalties and fines

118	collected by the board under sections 61 and 138 to 147, inclusive, shall be deposited into the
119	Quality in Health Professions Trust Fund established in section 35X of chapter 10.
120	SECTION 26. Section 168 of said chapter 112, as so appearing, is hereby amended by
121	adding the following paragraph:- All application fees and civil administrative penalties and fines
122	collected by the board under sections 61 and 163 to 172, inclusive, shall be deposited into the
123	Quality in Health Professions Trust Fund established in section 35X of chapter 10.
124	SECTION 27. Section 197 of said chapter 112, as so appearing, is hereby amended by
125	adding the following subsection:-
126	(h) All application fees and civil administrative penalties and fines collected by the board
127	under sections 61 and this section to 200, inclusive, shall be deposited into the Quality in Health
128	Professions Trust Fund established in section 35X of chapter 10.
129	SECTION 28. Section 203 of said chapter 112, as so appearing, is hereby amended by
130	adding the following paragraph:- All application fees and civil administrative penalties and fines
131	collected by the board under sections 61 and 201 to 210, inclusive, shall be deposited into the
132	Quality in Health Professions Trust Fund established in section 35X of chapter 10.
133	SECTION 29. (a) As used in this section the following words shall, unless the context
134	clearly requires otherwise, have the following meanings:-
135	"Department", the department of public health.
136	"Division", the division of professional licensure.
137	"Transferring Boards", the board of registration of social workers, the board of
138	registration of psychologists, the board of registration of allied mental health and human services
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professions, the board of allied health professions, the board of registration of dieticians and nutritionists, the board of registration in podiatry, the board of registration in optometry, the board of registration of dispensing opticians, the board of registration of chiropractors, the board of registration of speech-language pathology and audiology, and the board of registration of hearing instrument specialists.

(b) Notwithstanding any general or special law to the contrary, the division and the
department shall develop and implement a transfer agreement providing for the orderly transfer
of personnel, proceeds, rules and regulations, property and legal obligations and functions of the
transferring boards from the division to the department.

(c) All petitions, requests, investigations, filings and other proceedings appropriately and
duly brought before, or pending before, the transferring boards, before the transfer, shall
continue unabated and remain in force, and shall be assumed and completed by the transferring
boards after transfer to the department.

(d) All orders, advisories, findings, rules and regulations duly made and all approvals
duly granted by the transferring boards, which are in force immediately before the transfer, shall
continue in force and shall thereafter be enforced, until superseded, revised, rescinded or
canceled, in accordance with law, by the transferring boards after transfer to the department.

(e) All books, papers, records, documents, equipment, cash and other property, both
personal and real, including all such property held in trust, which immediately before the transfer
are in the custody of the transferring board or the division on behalf of the transferring board,
shall be transferred to the department.

(f) All duly existing contracts, leases and obligations of the transferring boards, shall
continue in effect after transfer to the department. No such existing right or remedy of any
character shall be lost, impaired or affected by this act.

163 (g) In consultation with the secretary of administration and finance, the department and 164 the division, in developing the transfer agreement required under subsection (b), shall identify 165 the portion of unexpended balances of the Division of Professional Licensure Trust Fund 166 established in section 35V of chapter 10 that are allocated to the operations of the transferring 167 boards, including but not limited to payment of salaries, wages, fringe and indirect costs, and all 168 compensation for those employees identified in subsection (i); administrative expenses; 169 information technology expenses; and indirect expenses. Notwithstanding any general or special 170 law to the contrary, upon transfer of the transferring boards, the comptroller shall transfer such 171 portion of the unexpended balances of the Division of Professional Licensure Trust Fund 172 established in section 35V of chapter 10 of the General Laws to the Quality in Health Professions 173 Trust Fund established in section 35X of chapter 10 of the General Laws.

(h) The comptroller shall take the overall cash flow needs of the commonwealth into
consideration in determining the timing of any transfer of funds provided for in subsection (g).
The comptroller shall provide a schedule of transfers to the secretary of administration and
finance and to the chairs of the house and senate committees on ways and means.

(i) The transfer agreement required under subsection (b) shall identify the number of
allocated employees of the division, rounded to the nearest full time employee equivalent, who
are engaged in the work of the transferring boards, in whole or in part, including but not limited
to licensing functions, investigation, prosecution and adjudication. Notwithstanding any general

or special law to the contrary, an equivalent number of division employees shall become employees of the department upon the execution of the transfer agreement required under subsection (b) or 18 months from the effective date of this act, whichever occurs first. The employees selected to transfer from the division to the department shall have been engaged in the work of the transferring boards, in whole or in part, prior to the transfer.

All officers and employees of the division transferred to the department as required under subsection (i) shall be transferred without impairment of seniority, retirement or other statutory rights of employees, without loss of accrued rights to holidays, sick leave, vacation and other benefits, and without change in union representation or certified collective bargaining unit as certified by the state labor relations commission or in local union representation or affiliation, except as otherwise provided in this act. Terms of service of employees of the program shall not be deemed to be interrupted by virtue of transfer to the department.

Nothing in this section shall be construed to confer upon any employee of the division
transferred to the department as required under subsection (i) any right not held immediately
before the date of said transfer or to prohibit any reduction of salary grade, transfer,
reassignment, suspension, discharge, layoff or abolition of position not prohibited before such
date.

(j) Notwithstanding any general or special law to the contrary, the terms and conditions of any collective bargaining agreement that is in effect upon the transfer with respect to employees of the division transferred to the department as required under subsection (i) shall continue in effect until the stated expiration date of such agreement, at which point the agreement shall expire; provided, however, that all such employees shall continue to retain their

- right to collectively bargain under chapter 150E of the General Laws and shall be consideredemployees of the department.
- 206 SECTION 30. Sections 1 through 29, inclusive, shall take effect upon the execution of a
- 207 transfer agreement between the department of public health and the division of professional
- 208 licensure or 18 months after the effective date of this act, whichever occurs first.