

**SENATE.....No. 3017**

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*The Commonwealth of Massachusetts*

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In the One Hundred and Ninety-Second General Court  
(2021-2022)

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**REPORT OF THE  
PUBLIC EMPLOYEE RETIREMENT  
ADMINISTRATION COMMISSION  
SUBMITTING AMENDMENTS TO THE RULES  
AND REGULATIONS GOVERNING RETIREMENT  
OF PUBLIC EMPLOYEES IN  
MASSACHUSETTS (840 CMR 28.00)**

**(pursuant to Section 50 of  
Chapter 7 of the General Laws)**

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July 18, 2022

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# PERAC

COMMONWEALTH OF MASSACHUSETTS | PUBLIC EMPLOYEE RETIREMENT ADMINISTRATION COMMISSION

PHILIP Y. BROWN, ESQ., *Chairman*

JOHN W. PARSONS, ESQ., *Executive Director*

Auditor SUZANNE M. BUMP | KATHLEEN M. FALLON | KATE FITZPATRICK | JAMES M. MACHADO | RICHARD MACKINNON, JR. | JENNIFER F. SULLIVAN

July 14, 2022

Michael D. Hurley, Senate Clerk  
Office of the Clerk of the Senate  
Senate  
State House, Room 335  
Boston, MA 02133

Dear Mr. Hurley:

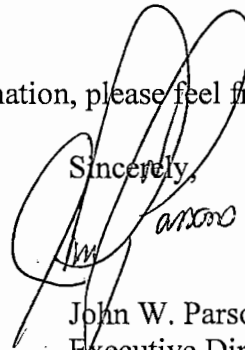
In accordance with the provisions of Chapter 7, Section 50 of the General Laws, I am pleased on behalf of the Public Employee Retirement Administration Commission (PERAC), to file amendments to the rules and regulations governing retirement of public employees in Massachusetts (840 CMR 28.00). This is a new regulation titled Electronic Signatures and will be located at 840 CMR 28.00.

These regulatory amendments are necessary to regulate the use of electronic signatures by the 104 retirement systems. The regulations will allow retirement boards to adopt supplemental regulations regarding the use of electronic signatures by the members of the systems.

Pursuant to the provisions of G.L. c. 7, § 50, the clerks shall refer this matter to the appropriate standing committee of the General Court. If the General Court takes no final action relative to the regulations within forty-five days of the date said regulations are referred to the appropriate committee, the General Court not having prorogued within said forty-five days, the regulations shall be deemed to be approved. Within fifteen days of receipt of any recommendations, the committee shall transmit in writing to PERAC its suggestions, if any, for modifications in recommended regulations. Within fifteen days of receipt of the committee's suggestions, PERAC shall resubmit the regulations to the committee, together with any modifications made to them.

If you have questions or need additional information, please feel free to contact me.

Sincerely,



John W. Parsons, Esq.  
Executive Director

Enclosure

JWP/pmc  
senate transmittal 28.00 elec sig regs.doc

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840 CMR: PUBLIC EMPLOYEE RETIREMENT ADMINISTRATION

840 CMR 28.00: ELECTRONIC SIGNATURES

**840 CMR 28.00 Purpose**

840 CMR 20.00, et seq. addresses the use of any electronic signature created, generated, sent, communicated, received, or stored by any retirement board governed and constituted under Chapter 32 of the Massachusetts General Laws. This section will also cover the use of signatures on scanned or faxed documents in the course of a retirement system's operations.

Statutory and Regulatory Authority:

M.G.L. c. 7, § 50

M.G.L. c. 32, §§ 1, 21

M.G.L. c. 110G

840 CMR: PUBLIC EMPLOYEE RETIREMENT ADMINISTRATION

840 CMR 28.00: ELECTRONIC SIGNATURES

**28.01 Definitions:**

The following words shall have the following meanings:

"Electronic signature":

- (1) an electronic sound, symbol, or process attached to or logically associated with a record and executed or adopted by a person with the intent to sign the record;
- (2) a digital signature that encrypts documents with digital codes that are particularly difficult to duplicate;
- (3) a signature which is received by a retirement board or PERAC via fax, so long as the signature and the document are legible;
- (4) a signature which is received by a retirement board or PERAC as part of a scanned document, so long as the signature and the document are legible.

"Faxed document", an image of a document made by electronic scanning and transmitted as data by telecommunication links.

"Prescribed form", any form promulgated by PERAC, or any form required by any retirement board and subject to the approval of PERAC.

"Record", information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.

"Security procedure", a procedure employed for the purpose of verifying that an electronic signature, digital signature, record, or performance is that of a specific person or for detecting changes or errors in the information in an electronic or digital record. The term includes a procedure that requires the use of algorithms or other codes, identifying words or numbers, encryption, or callback or other acknowledgment procedures.

"Scanned document", a physical document which has been converted into a digital image using a scanner.

"Wet signature", created when a person marks a physical document as evidence of that person's personal witness and certification of the content of all, or a specified part, of the document.

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**28.02 Use of Electronic Signatures**

(1) In addition to the use of wet signatures, a retirement board may make use of electronic signatures, as defined by 840 CMR 20.01, provided the conditions in subsections (2) and (3) are met:

(2) A retirement board must promulgate a supplemental regulation regarding its intent to use the same, to be approved by PERAC pursuant to M.G.L. c, 7, § 50.

(3) As part of its supplemental regulation, the retirement board must state that it will institute and maintain appropriate security procedures.

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**28.03 Legal Effect and Enforceability**

(1) An electronic signature may not be denied legal effect or enforceability under Chapter 32 solely because it is in electronic form if a retirement board has promulgated a supplemental regulation permitting the same.

(2) A prescribed form may not be denied legal effect or enforceability solely because an electronic signature was used in its formation if a retirement board has promulgated a supplemental regulation permitting the same.

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**28.04 Attribution of Electronic Signatures**

(1) An electronic signature is attributable to a person if it was the act of the person. The act of the person may be shown in any manner, including a showing of the efficacy of any security procedure applied to determine the person to which the electronic signature was attributable.

(2) The effect of an electronic record or electronic signature attributed to a person under subsection (1) is determined from the context and surrounding circumstances at the time of its creation, execution, or adoption, including the parties' agreement, if any, and otherwise as provided by law.

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**Section 28.05 Fulfillment of Notarization, Acknowledgement, Verification, or Oath Requirements**

If a law requires a signature or record to be notarized, acknowledged, verified, or made under oath, the requirement is satisfied if the electronic signature of the person authorized to perform those acts, together with all other information required to be included by other applicable law, is attached to or logically associated with the signature or record.



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**28.06 Use of Wet Signatures Still Authorized**

(1) Nothing in these regulations shall preclude a retirement board or PERAC from using physical forms with wet signatures for all or some of its forms and transactions.

(2) A member of a retirement system, or a person becoming a member of a retirement system, or a person who needs to sign a form for a retirement system or PERAC for any reason, retains the right to sign a prescribed form with a wet signature upon his or her request.

(3) If a retirement board has not promulgated a PERAC-approved regulation allowing the use of electronic signatures, the use of wet signatures shall be mandatory.