

**SENATE . . . . . No. 638**

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**The Commonwealth of Massachusetts**

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PRESENTED BY:

***Cynthia Stone Creem***

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*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

**An Act relative to Holocaust victims insurance relief.**

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PETITION OF:

NAME:

*Cynthia Stone Creem*

DISTRICT/ADDRESS:

*First Middlesex and Norfolk*

**SENATE . . . . . No. 638**

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By Ms. Creem, a petition (accompanied by bill, Senate, No. 638) of Cynthia Stone Creem for legislation relative to Holocaust victims insurance relief. Financial Services.

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[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE SENATE, NO. 557 OF 2019-2020.]

**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninety-Second General Court  
(2021-2022)**  
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An Act relative to Holocaust victims insurance relief.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. The general court hereby finds that:

2 (a) During World War II, untold millions of lives and property were destroyed.

3 (b) In addition to the many atrocities that befell the victims of the Nazi regime, insurance  
4 claims that rightfully should have been paid out to the victims and their families, in many cases,  
5 were not.

6 (c) In many instances, insurance company records are the only proof of insurance policies  
7 held. In some cases, recollection of such policies' very existence may have perished along with  
8 the Holocaust victims.

9 (d) Many documented Holocaust survivors are living in Massachusetts today. Many of  
10 these survivors and their descendants have been fighting for over 60 years to persuade insurance  
11 companies to settle unpaid or wrongfully paid claims. Survivors are asking that insurance  
12 companies come forth with any information they possess that could show proof of insurance  
13 policies held by Holocaust victims and survivors, in order to ensure that closure on this issue is  
14 swiftly brought to pass.

15 (e) Insurance companies doing business in the commonwealth have a responsibility to  
16 ensure that any involvement they or their related companies may have had with insurance  
17 policies of Holocaust victims are disclosed to the commonwealth and to ensure the rapid  
18 resolution of these questions and to eliminate the further victimization of these policyholders and  
19 their families.

20 (f) The international Jewish community is in active negotiations with responsible  
21 insurance companies through the International Commission on Holocaust Era Insurance Claims  
22 to resolve all outstanding insurance claims issues. This chapter is necessary to protect the claims  
23 and interests of Massachusetts residents, as well as to encourage the development of a resolution  
24 to these issues through the international process or through direct action by the commonwealth,  
25 as necessary.

26 SECTION 2. The General Laws, as appearing in the 2016 Official Edition, are hereby  
27 amended by inserting after chapter 175L the following chapter:-

28 Chapter 175M – Holocaust Victim’s Insurance

29 Section 1. For purposes of this chapter, the following words shall, unless the content  
30 clearly requires otherwise, have the following meanings:-

31 “Commissioner”, the commissioner of insurance.

32 “Division”, the division of insurance.

33 "Holocaust victim", any person who was persecuted during the period of 1929 to 1945,  
34 inclusive, by Nazi Germany, its allies, or sympathizers.

35 "Insurer", an insurance company doing business in the commonwealth, or whose contacts  
36 in the commonwealth satisfy the constitutional requirements for jurisdiction, that sold life,  
37 property, liability, health, annuities, dowry, educational, casualty, or any other insurance  
38 covering persons or property to persons in Europe at any time before 1945, directly or through a  
39 related company, whether the sale of the insurance occurred before or after the insurer and the  
40 related company became related.

41 "Proceeds", the face value or other payout value of insurance policies and annuities plus  
42 reasonable interest to date of payment without diminution for wartime or immediate postwar  
43 currency devaluation.

44 "Related company", any parent, subsidiary, successor in interest, managing general agent,  
45 or affiliate company of the insurer.

46 Section 2. (a) The commissioner shall establish and maintain within the division a central  
47 registry containing records and information relating to insurance policies of Holocaust victims,  
48 living and deceased. The registry shall be known as the Holocaust Era Insurance Registry. The  
49 attorney general, in coordination with the division, shall establish appropriate mechanisms to  
50 ensure public access to the registry.

51           Section 3. (a) An insurer doing business in the commonwealth that sold life, property,  
52 liability, health, annuities, dowry, educational, or casualty insurance policies, directly or through  
53 a related company, to persons in Europe, which were in effect between 1920 and 1945, whether  
54 the sale occurred before or after the insurer and the related company became related, shall file or  
55 cause to be filed the following information with the commissioner to be entered into the registry:

56           (1) the number of such insurance policies;

57           (2) the holder, beneficiary, and current status of such policies; and

58           (3) the city of origin, domicile, or address for each policyholder listed in the policies.

59           (b) In addition, each insurer subject to subsection (a) shall certify to any of the following  
60 that:

61           (1) the proceeds of the policies described in subsection (a) have been paid to the  
62 designated beneficiaries or their heirs where such person or persons, after diligent search, could  
63 be located and identified;

64           (2) the proceeds of the policies where the beneficiaries or heirs could not, after diligent  
65 search, be located or identified, have been distributed to Holocaust survivors or to qualified  
66 charitable nonprofit organizations for the purpose of assisting Holocaust survivors;

67           (3) a court of law has certified in a legal proceeding resolving the rights of unpaid  
68 policyholders, their heirs, and beneficiaries, a plan for the distribution of the proceeds;

69           (4) the proceeds have not been distributed.

70 (c) An insurer who certifies as true any material matter pursuant to subsection (b), which  
71 the insurer knows to be false, is guilty of a misdemeanor and shall be subject to the penalty set  
72 forth in section 5.

73 (d) An insurer currently doing business in the commonwealth that did not sell any  
74 insurance policies in Europe prior to 1945, shall not be subject to this section if a related  
75 company, whether or not authorized and currently doing business in the commonwealth, has  
76 made a filing under this section.

77 Section 4. An insurer who knowingly files false information about a policy required by  
78 this chapter shall, with respect to that policy, be liable for a civil penalty not to exceed \$5,000.  
79 Such penalties shall be appropriated to the division to be used by it to aid in the resolution of  
80 Holocaust insurance claims.

81 Section 5. The commissioner shall suspend the license or certificate of authority to  
82 conduct insurance business in the commonwealth of any insurer that fails to comply with the  
83 requirements of this chapter until such time that the insurer complies with this chapter.

84 Section 6. (a) Notwithstanding the provisions of any general or special laws to the  
85 contrary, any Holocaust victim, or heir or beneficiary of a Holocaust victim, who resides in the  
86 commonwealth and has a claim arising out of an insurance policy or policies purchased or in  
87 effect in Europe before 1945 from an insurer may bring a legal action to recover on that claim in  
88 any superior court of the commonwealth for the county in which the plaintiff or one of the  
89 plaintiffs resides, which court shall be vested with jurisdiction over that action until its  
90 completion or resolution. (b) An action brought by a Holocaust victim or the heir or beneficiary  
91 of a Holocaust victim, whether a resident or nonresident of this state, seeking proceeds of the

92 insurance policies issued or in effect before 1945 shall not be dismissed for failure to comply  
93 with the applicable statute of limitation; provided, however, that the action is commenced on or  
94 before December 31, 2022

95 Section 7. The commissioner shall adopt regulations to implement this chapter.

96 SECTION 3. Section 4 of chapter 175M of the General Laws shall take effect 180 days  
97 after the effective date of this act.

98 SECTION 4. Section 6 of chapter 175M of the General Laws shall take effect 210 days  
99 after the effective date of this act.

100 SECTION 5. The commissioner of insurance shall adopt regulations under section 7 of  
101 chapter 175M of the General Laws within 90 days of the effective date of this act.