

**SENATE . . . . . No. 832**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

***Barry R. Finegold***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to college athlete compensation.

PETITION OF:

NAME:

*Barry R. Finegold*

DISTRICT/ADDRESS:

*Second Essex and Middlesex*

**SENATE . . . . . No. 832**

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By Mr. Finegold, a petition (accompanied by bill, Senate, No. 832) of Barry R. Finegold for legislation relative to college athlete compensation. Higher Education.

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[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE SENATE, NO. 2454 OF 2019-2020.]

**The Commonwealth of Massachusetts**

\_\_\_\_\_  
**In the One Hundred and Ninety-Second General Court  
(2021-2022)**  
\_\_\_\_\_

An Act relative to college athlete compensation.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 15A of the General Laws, as appearing in the 2018 Official  
2 Edition, is hereby amended by adding the following section:-

3 Section 45 (a) A public or private institution of higher education, hereinafter referred to  
4 as an "institution", shall not uphold any rule, requirement, standard or other limitation that  
5 prevents a student of that institution participating in intercollegiate athletics from earning  
6 compensation as a result of the use of the student's name, image or likeness. Earning  
7 compensation from the use of a student's name, image or likeness shall not affect the student's  
8 scholarship eligibility. For the purposes of this section, a public or private institution of higher  
9 education shall include a community college.

10 (b) An athletic association, conference, or other group or organization with authority over  
11 intercollegiate athletics, including, but not limited to, the National Collegiate Athletic  
12 Association, shall not prevent a student-athlete from entering the professional sports draft while  
13 still enrolled in an institution.

14 (c) An athletic association, conference, or other group or organization with authority over  
15 intercollegiate athletics, including, but not limited to, the National Collegiate Athletic  
16 Association, shall not prevent a student-athlete from returning to an institution and playing  
17 intercollegiate athletics once the student-athlete has been drafted to a professional sports team.

18 (d) A student-athlete who has been drafted to a professional sports team shall not lose  
19 their eligibility status with their institution.

20 (e) A scholarship shall not be revoked as a result of earning compensation from a  
21 professional sports team to which the student-athlete was drafted.

22 (f) An athletic association, conference or other group or organization with authority over  
23 intercollegiate athletics, including, but not limited to, the National Collegiate Athletic  
24 Association, shall not prevent a student of an institution participating in intercollegiate athletics  
25 from earning compensation as a result of the use of the student's name, image or likeness.

26 (g) An athletic association, conference or other group or organization with authority over  
27 intercollegiate athletics, including, but not limited to, the National Collegiate Athletic  
28 Association, shall not prevent an institution from participating in intercollegiate athletics.

29 (h) An institution, athletic association, conference or other group or organization with  
30 authority over intercollegiate athletics shall not provide a prospective student-athlete with  
31 compensation in relation to the athlete's name, image or likeness.

32 (i) An institution, athletic association, conference or other group or organization with  
33 authority over intercollegiate athletics shall not prevent a student-athlete participating in  
34 intercollegiate athletics from obtaining professional representation in relation to contracts or  
35 legal matters, including, but not limited to, representation provided by athlete agents or legal  
36 representation provided by attorneys.

37 (j) An institution, athletic association, conference or other group or organization with  
38 authority over intercollegiate athletics cannot prohibit or discourage student-athletes from  
39 wearing footwear of their choice during official, mandatory team activities so long as the  
40 footwear does not have reflective fabric, lights, or pose a health risk to a student-athlete.

41 (k) Professional representation obtained by student-athletes shall be from persons  
42 complying with or registered in the commonwealth pursuant to section 32 of chapter 9.

43 (l) Athlete agents representing student-athletes shall comply with the federal Sports  
44 Agent Responsibility and Trust Act, established in chapter 104 of title 15 of the United States  
45 Code, in their relationships with student-athletes.

46 (m) A scholarship from the institution at which a student is enrolled that provides the  
47 student with the cost of attendance at that institution is not compensation for the purposes of this  
48 section. A scholarship shall not be revoked as a result of earning compensation or obtaining  
49 athlete agent or legal representation pursuant to this section.

50 (n) A student-athlete shall not enter into a contract or agreement providing compensation  
51 to the athlete for use of the athlete's name, image or likeness if a provision of the contract or  
52 agreement is in conflict with a provision of the athlete's team contract. An institution asserting  
53 such a conflict shall disclose to the athlete or the athlete's legal representation the relevant  
54 contractual provisions that are in conflict. A student-athlete who enters into a contract or  
55 agreement providing compensation to the athlete for use of the athlete's name, image or likeness  
56 shall disclose the contract or agreement to an official of the institution, to be designated by the  
57 institution.

58 (o) A team contract of an institution's athletic program shall not prevent a student-athlete  
59 from using the athlete's name, image or likeness for a commercial purpose when the athlete is not  
60 engaged in official team activities. This provision shall apply only to contracts entered into,  
61 modified, or renewed on or after the enactment of this section.

62 (p) Each institution shall establish a catastrophic sports injury fund to provide a student-  
63 athlete who suffers a career ending or long-term catastrophic sports injury during an  
64 intercollegiate athletic competition or practice with compensation upon his or her graduation.  
65 The amount of such compensation and qualifying injuries shall be determined by the Board of  
66 Higher Education. A qualifying injury shall be verified by an independent health care provider  
67 not affiliated with the institution at which the injured student-athlete participated in  
68 intercollegiate athletics.

69 SECTION 2. Chapter 9 of the General Laws, as so appearing, is hereby amended by  
70 adding the following section:-

71 Section 32. (a) For the purposes of this section the following terms shall, unless the  
72 context clearly appears otherwise, have the following meanings: –

73 “Athlete agent”, a person who enters into a contract or agreement with a student-athlete  
74 or, directly or indirectly, recruits or solicits a student-athlete to enter into a contract or  
75 agreement. Such term includes an individual who represents to the public that the individual is an  
76 athlete agent. This term shall not include a spouse, parent, sibling, grandparent or guardian of the  
77 student-athlete, or an individual acting solely on behalf of a professional sports team or  
78 professional sports organization.

79 “Registration”, registration as an athlete agent pursuant to this section.

80 “Student-athlete”, an individual who engages in, is eligible to engage in or may be  
81 eligible in the future to engage in any intercollegiate or interscholastic sport at a public or private  
82 institution of higher education.

83 (b) A person shall not act as an athlete agent in commonwealth without holding a  
84 certificate of registration issued pursuant to this section.

85 (c) Before being issued a certificate of registration, a person may act as an athlete agent  
86 in this state for all purposes except signing a contract or agreement, if: (i) a student-athlete or  
87 another person acting on behalf of the student-athlete initiates communication with such  
88 individual; and (ii) within 7 days after an initial act as an athlete agent, such individual submits  
89 an application for registration as an athlete agent under this section.

90 (d) A contract or agreement resulting from conduct in violation of this section shall be  
91 void. In the event a student-athlete voids such contract or agreement, the student-athlete shall not

92 be required to pay any consideration under such contract or agreement or to return any  
93 consideration received from the athlete agent to induce the student-athlete to enter into the  
94 contract or agreement, and the athlete agent shall be required to return any consideration  
95 received pursuant to such voided contract or agreement. Any contract or agreement under this  
96 section shall be void and unenforceable unless it is in writing.

97 (e) An applicant for registration shall submit an application therefor to the state secretary  
98 in such form as shall be prescribed by the state secretary. An application filed pursuant to this  
99 section shall be a public record. The application shall be in the name of an individual and signed  
100 or otherwise authenticated by the applicant under penalty of perjury, and state or contain the  
101 following:

102 (i) the name of the applicant and the address of the applicant's principal place of  
103 business;

104 (ii) the name of the applicant's business or employer, if applicable;

105 (iii) any business or occupation engaged in by the applicant for the 5 years next preceding  
106 the date of submission of the application;

107 (iv) a description of the applicant's: (1) formal training as an athlete agent; (2) practical  
108 experience as an athlete agent; and (3) educational background relating to the applicant's  
109 activities as an athlete agent;

110 (v) the names and addresses of 3 individuals not related to the applicant who are willing  
111 to serve as references;

112 (vi) the name, sport and last known team for each individual for whom the applicant  
113 acted as an athlete agent during the 5 years next preceding the date of submission of the  
114 application;

115 (vii) the names and addresses of all persons who are: (1) with respect to the athlete  
116 agent's business if it is not a corporation, the partners, members, officers, managers, associates  
117 or profit-sharers having an interest of 5 percent or greater of the business; and (2) with respect to  
118 a corporation employing the athlete agent, the officers, directors and any shareholder of the  
119 corporation having an interest of 5 per cent or greater;

120 (viii) whether the applicant or any person named pursuant to clause (vii) has been  
121 convicted of a crime that, if committed in this state, would be a crime involving moral turpitude  
122 or a felony, and identify the crime;

123 (ix) whether there has been any administrative or judicial determination that the applicant  
124 or any person named pursuant to clause (vii) has made a false, misleading, deceptive or  
125 fraudulent representation;

126 (x) any instance in which the conduct of the applicant or any person named pursuant to  
127 clause (vii) resulted in the imposition of a sanction, suspension or declaration of ineligibility to  
128 participate in an interscholastic or intercollegiate athletic event on a student-athlete or  
129 educational institution;

130 (xi) any sanction, suspension or disciplinary action taken against the applicant or any  
131 person named pursuant to clause (vii) of this subsection by a governmental or quasi-  
132 governmental licensing entity or adjudicatory process arising out of occupational or professional  
133 conduct; and

134 (xii) whether there has been any denial of an application for, suspension or revocation of,  
135 or refusal to renew the registration or licensure of the applicant or any person named pursuant to  
136 clause (vii) as an athlete agent in any state.

137 (f) An individual who has submitted an application for, and holds a certificate of,  
138 registration or licensure as an athlete agent in another state, may submit a copy of the application  
139 and certificate in lieu of submitting an application in the form prescribed by the state secretary.  
140 The state secretary shall accept the application and the certificate from the other state as an  
141 application for registration in this state if the application to the other state:

142 (i) was submitted in the other state within 6 months next preceding the submission of the  
143 application in this state and the applicant certifies that the information contained in the  
144 application is current;

145 (ii) contains information substantially similar to or more comprehensive than that  
146 required in an application submitted in this state; and

147 (iii) was signed by the applicant under penalty of perjury.

148 (g) Except as otherwise provided in this section, the state secretary shall issue a  
149 certificate of registration to an individual who complies the requirements of this section.

150 (h) The state secretary may refuse to issue a certificate of registration if the state secretary  
151 determines that the applicant has engaged in conduct that has an adverse effect on the applicant's  
152 fitness to act as an athlete agent. In making the determination, the state secretary may consider  
153 whether the applicant has:

154 (i) been convicted of a crime that, if committed in this state, would be a crime involving  
155 moral turpitude or a felony;

156 (ii) made a materially false, misleading, deceptive or fraudulent representation in the  
157 application or as an athlete agent;

158 (iii) engaged in conduct that would disqualify the applicant from serving in a fiduciary  
159 capacity;

160 (iv) engaged in conduct prohibited by this section;

161 (v) had a registration or licensure as an athlete agent suspended, revoked or denied, or  
162 been refused renewal of registration or licensure as an athlete agent in any state;

163 (vi) engaged in conduct the consequence of which was that a sanction, suspension or  
164 declaration of ineligibility to participate in an interscholastic or intercollegiate athletic event was  
165 imposed on a student-athlete or educational institution; or

166 (vii) engaged in conduct that significantly adversely reflects on the applicant's credibility,  
167 honesty or integrity.

168 (i) An athlete agent may apply to renew a registration by submitting an application for  
169 renewal in such form as shall be prescribed by the state secretary. An application filed pursuant  
170 to this section shall be a public record. The application for renewal shall be signed by the  
171 applicant under penalty of perjury and shall contain current information on all matters required in  
172 an original registration.

173 (j) An individual who has submitted an application for renewal of registration or  
174 licensure in another state, in lieu of submitting an application for renewal in the form prescribed

175 pursuant to this section, may file a copy of the application for renewal and a valid certificate of  
176 registration or licensure from the other state. The state secretary shall accept the application for  
177 renewal from the other state as an application for renewal in this state if the application to the  
178 other state:

179 (i) was submitted in the other state within 6 months next preceding the filing in this state  
180 and the applicant certifies the information contained in the application for renewal is current;

181 (ii) contains information substantially similar to or more comprehensive than that  
182 required in an application for renewal submitted in this state; and

183 (iii) was signed by the applicant under penalty of perjury.

184 (k) A certificate of registration or a renewal of a registration shall be valid for 2 years.

185 (l) The state secretary may suspend, revoke or refuse to renew a registration for conduct  
186 that would have justified denial of registration under this section.

187 (m) The state secretary may deny, suspend, revoke or refuse to renew a certificate of  
188 registration or licensure only after proper notice and an opportunity for a hearing as provided  
189 pursuant to the provisions of chapter 30A.

190 (n) An application for registration or renewal of registration shall be accompanied by a  
191 fee to be determined by the commissioner of administration pursuant to section 3B of chapter 7.

192 (o) A contract or agreement between an athlete agent and a student athlete shall be in a  
193 record, signed or otherwise authenticated by the parties. Such contract or agreement shall state or  
194 contain:

195 (i) the amount and method of calculating the consideration to be paid by the student-  
196 athlete for services to be provided by the athlete agent under the contract or agreement and any  
197 other consideration the athlete agent has received or will receive from any other source for  
198 entering into the contract or agreement or for providing the services;

199 (ii) the name of any person not listed in the application for registration or renewal of  
200 registration who will be compensated because the student-athlete signed the contract or  
201 agreement;

202 (iii) a description of any expenses that the student athlete agrees to reimburse;

203 (iv) a description of the services to be provided to the student athlete;

204 (v) the duration of the contract or agreement; and

205 (vi) the date of execution.

206 (p) A student athlete may cancel a contract or agreement with an athlete agent by giving  
207 notice of the cancellation to the athlete agent in a record within 10 days after the contract or  
208 agreement is signed.

209 (q) A student athlete may not waive the right to cancel a contract or agreement with an  
210 athlete agent.

211 (r) If a student athlete cancels a contract or agreement with an athlete agent, the student  
212 athlete shall not be required to pay any consideration under such contract or agreement to return  
213 any consideration received from the athlete agent to induce the student-athlete to enter into the  
214 contract or agreement.

215 (s) An athlete agent shall retain the following records for a period of 5 years:  
216 (i) the name and address of each individual represented by the athlete agent;  
217 (ii) any contract or agreement entered into by the athlete agent; and  
218 (iii) any direct costs incurred by the athlete agent in the recruitment or solicitation of a  
219 student-athlete to enter into a contract or agreement.

220 The records required to be retained pursuant this section shall be open to inspection by  
221 the state secretary during normal business hours.

222 The athlete agent shall give a record of the signed or otherwise authenticated contract or  
223 agreement to the student athlete at the time of execution.

224 (t) An athlete agent, with the intent to induce a student-athlete to enter into a contract or  
225 agreement, shall not:

226 (i) give any materially false or misleading information or make a materially false promise  
227 or representation;

228 (ii) furnish anything of value to a student-athlete before the student-athlete enters into the  
229 contract or agreement; or

230 (iii) furnish anything of value to any other individual or another registered athlete agent  
231 before the student-athlete enters into the contract or agreement;

232 (u) An athlete agent shall not willfully:

233 (i) initiate contact with a student-athlete unless registered pursuant to this section;

234 (ii) refuse or fail to retain or permit inspection of the records required to be retained by  
235 this section;

236 (iii) fail to register when required by this section;

237 (iv) provide materially false or misleading information in an application for registration  
238 or renewal of registration; or

239 (v) predate or postdate a contract or agreement with a student athlete.

240 (w) The state secretary may assess a civil penalty against an athlete agent not to exceed  
241 \$25,000 for a violation of the registration provisions of this section.

242 (x) Athlete agents representing student-athletes shall comply with the federal Sports  
243 Agent Responsibility and Trust Act, established in chapter 104 of title 15 of the United States  
244 Code, in their relationships with student-athletes.