

**HOUSE . . . . . No. 3637**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

*David M. Rogers*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to fusion centers.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>David M. Rogers</i>	<i>24th Middlesex</i>	<i>1/13/2023</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>	<i>11/15/2023</i>

**HOUSE . . . . . No. 3637**

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By Representative Rogers of Cambridge, a petition (accompanied by bill, House, No. 3637) of David M. Rogers relative to state police criminal intelligence information fusion centers. Public Safety and Homeland Security.

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**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninety-Third General Court  
(2023-2024)**  
\_\_\_\_\_

An Act relative to fusion centers.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Section 1 of chapter 66A of the General Laws, as appearing in the 2020  
2 Official Edition, is hereby amended by inserting after the definition of “Automated personal data  
3 system,” the following definition:-

4 “Commonwealth fusion center”, an entity established in executive order no. 476 within  
5 the criminal information section of the department of state police, established in section 38 of  
6 chapter 22C, and under the direction of the executive office of public safety and security, or any  
7 successor entity.

8 SECTION 2. Said section 1 of said chapter 66A, as so appearing, is hereby further  
9 amended by inserting after the definition of “Criminal intelligence agency,” the following 2  
10 definitions:-

11 “Criminal intelligence information”, data collected on an individual or organization that  
12 is reasonably suspected of involvement in criminal activity for the purpose of their identification

13 or for acquiring evidence of their criminal activity. Reasonable suspicion is established when  
14 information exists that establishes sufficient facts to give a trained law enforcement or criminal  
15 justice agency officer, investigator or employee a basis to believe that there is a reasonable  
16 possibility that an individual or organization is involved in a definable criminal activity or  
17 enterprise.

18 “Criminal intelligence system”, the arrangements, equipment, facilities and procedures  
19 used for the receipt, storage, interagency exchange or dissemination, and analysis of criminal  
20 intelligence information, including the commonwealth fusion center, the Boston Regional  
21 Intelligence Center, any successor entities and any other entities in the commonwealth bound by  
22 the provisions of 28 CFR Part 23.

23 SECTION 3. Said section 1 of said chapter 66A, as so appearing, is hereby further  
24 amended by striking out the definition of “Personal data,” and inserting in place thereof the  
25 following definition:-

26 “Personal data”, any information concerning an individual that, because of a name,  
27 identifying number, mark or description, can be readily associated with a particular individual;  
28 provided however, that personal data shall not include information that would reasonably be  
29 expected to: (i) interfere with an ongoing criminal investigation or other law enforcement  
30 proceeding; (ii) constitute a clearly unwarranted invasion of personal privacy; (iii) disclose the  
31 identity of a confidential source; or (iv) endanger the life or physical safety of any individual.

32 SECTION 4. Said section 1 of said chapter 66A, as so appearing, is hereby further  
33 amended by adding the following definition:-

34 “Protected information”, information about the political, religious or social views,  
35 associations or activities of any individual, group, association, organization, corporation,  
36 business or partnership or other entity.

37 SECTION 5. Said chapter 66A is hereby further amended by inserting after section 2 the  
38 following 6 sections:-

39 Section 2A. At least once annually, every criminal intelligence system shall conduct an  
40 internal audit and publish a report based on the results. This audit shall include:

41 (i) for each database that contains personal data: (1) the number of authorized users; (2)  
42 each user’s level of access; (3) the quantity of data accessed by each user on a weekly basis; (4)  
43 the number of transactions performed of each specified transaction type for each unique user and  
44 access location; (5) the quantity of data collected and maintained from each unique source; and  
45 (6) the frequency of use in an investigation of data from each source;

46 (ii) the numbers of investigations authorized and denied under paragraph (4) of  
47 subsection (b) of section 2C, and the dates of initiation and closure for each of these  
48 investigations;

49 (iii) the number of investigations authorized under said paragraph (4) of said subsection  
50 (b) that remain open, the date of initiation of the investigation for each open investigation, the  
51 length of time the investigation has remained open and a justification for continued collection or  
52 maintenance of protected information;

53 (iv) the number of investigations authorized under said paragraph (4) of said subsection  
54 (b) that have led to indictments or prosecutions, and the names and docket numbers of resulting  
55 court proceedings; and

56 (v) the number of authorized disseminations under paragraph (3) of said subsection (b),  
57 and to which entity each dissemination was made.

58 Section 2B. Every criminal intelligence system shall provide assistance and unrestricted  
59 access to the office of the inspector general, who shall submit to the clerks of the house of  
60 representatives and the senate, the house and senate committees on post audit and oversight, and  
61 the joint committee on public safety and homeland security a report every 2 years on the  
62 compliance of criminal intelligence systems with section 2C. The report shall include  
63 recommendations for corrective action and shall be a public record.

64 Section 2C. (a) No state or local law enforcement agency, as defined in section 1 of  
65 chapter 6E, prosecutorial office, criminal intelligence system, as defined in section 1, police or  
66 peace officer or agent thereof shall track, collect, maintain or disseminate protected information,  
67 unless such information directly relates to an investigation of criminal activities, and there are  
68 reasonable grounds to suspect the subject of the information is involved in criminal conduct.

69 (b) (1) No protected information obtained in violation of any applicable federal, state or  
70 local law, ordinance or regulation shall be knowingly accessed, received, maintained or  
71 disseminated.

72 (2) All protected information shall be evaluated for the reliability of its source and the  
73 accuracy of its content prior to being included in any investigation file, whether temporary,  
74 interim or permanent in nature.

75 (3) Protected information shall be disseminated only to law enforcement agencies,  
76 contingent upon review and prior written authorization by the head of the originating law  
77 enforcement agency or criminal intelligence system. The originating law enforcement agency  
78 shall maintain a record of any such written authorization, specifying the reasons the  
79 dissemination is necessary, for a minimum of 5 years. The originating entity shall record each  
80 instance of dissemination in a log containing: (i) the method of dissemination; (ii) the name of  
81 the subject; (iii) the name of the entity with whom the information was shared; and (iv) the date  
82 of dissemination.

83 (4) All investigations undertaken on the basis of any protected information shall first be  
84 authorized in writing by the head of the investigating law enforcement agency or criminal  
85 intelligence system. A record of any such written authorization, specifying the reasons for such  
86 investigation, shall be maintained in the corresponding investigation file for a minimum of 5  
87 years.

88 (5) A law enforcement agency or criminal intelligence system shall review all  
89 information included in its investigation files at least once every 5 years, and shall destroy any  
90 information that is not reliable, accurate, relevant and timely; provided, that any documents  
91 related to the authorization for and termination of investigations based in whole or in part on  
92 protected information collected under this section, and any authorization to disseminate such  
93 protected information, shall be retained. Information retained in an investigation file after a  
94 review shall be accompanied by the following documentation: the name of the reviewer, the date  
95 of review and an explanation of the decision to retain the information.

96 (6) Any violation of this section constitutes an injury and any person may institute  
97 proceedings for injunctive relief, declaratory relief or writ of mandamus in the superior court. An  
98 action instituted under this paragraph may be brought against any agency with possession,  
99 custody or control of personal data, and any person whose data is included in the violation may  
100 institute proceedings and shall be entitled to recover actual damages not exceeding \$2,000 or  
101 \$200 per day for each day of violation, whichever is greater. A court shall award costs and  
102 reasonable attorneys' fees to the plaintiff who is the prevailing party in an action brought under  
103 this paragraph. Violations of this section by a government employee shall result in consequences  
104 that may include retraining, suspension or termination, in accordance with any memorandums of  
105 understanding with employee bargaining units.

106 Section 2D. The executive office of public safety and security shall engage an  
107 independent auditor to select and audit a random sample of the suspicious activity reports held  
108 by the Boston Regional Intelligence Center, the commonwealth fusion center and the New  
109 England State Police Information Network, relating to current or former residents of the  
110 commonwealth. If the auditor finds any of these suspicious activity reports to lack indicia of  
111 reasonable suspicion of a crime as outlined in 28 CFR part 23.20, the department of state police  
112 shall suspend cooperation with the entity that produced the report until such time as all records  
113 held by these agencies pertaining to Massachusetts residents have been reviewed for compliance  
114 with 28 CFR part 23.20, and such records purged from these agencies' systems if noncompliant.

115 Section 2E. (a) The commonwealth fusion center shall publish the names of the members  
116 of its privacy oversight committee. The meetings of the privacy oversight committee shall take  
117 place at least quarterly, and shall be open to the public.

118 (b) For entities retaining criminal intelligence information, training manuals related to the  
119 handling of personal data shall be available to the public.

120 Section 2F. Personal data held in a criminal intelligence system shall not be exempt from  
121 disclosure to the individual concerned, or to their attorney or their heirs, by reason of being held  
122 in a criminal intelligence system; provided, that disclosure is otherwise proper.