HOUSE No. 5154

The Commonwealth of Massachusetts

HOUSE OF REPRESENTATIVES, December 26, 2024.

The committee on Ways and Means, to whom was referred the Senate Bill relative to bus lane enforcement (Senate, No. 2884), reports recommending that the same ought to pass with an amendment striking all after the enacting clause and inserting in place thereof the text contained in House document numbered 5154.

For the committee,

AARON MICHLEWITZ.

HOUSE No. 5154

Text of an amendment, recommended by the committee on Ways and Means, to the Senate Bill relative to bus lane enforcement (Senate, No. 2884). December 26, 2024.

The Commonwealth of Massachusetts

In the One Hundred and Ninety-Third General Court (2023-2024)

By striking out all after the enacting clause and inserting in place thereof the following:-1 SECTION 1. Clause Twenty-sixth of section 7 of chapter 4 of the General Laws, as 2 appearing the 2022 Official Edition, is hereby amended by inserting after subclause (v) the 3 following subclause:-4 (w) photographs and other personal identifying information collected under chapter 90K. 5 SECTION 2. Chapter 89 of the General Laws is hereby amended by inserting after section 4D the following section:-6 7 Section 4E. No motor vehicle shall be parked, stood or caused to stand in a lane 8 designated for the exclusive use of buses unless otherwise regulated or posted by an official 9 traffic signal, sign or marking or at the direction of an authorized police officer. A violation of 10 this section shall be punishable by a fine as established in section 2 of chapter 90K. 11 SECTION 3. The General Laws are hereby amended by inserting after chapter 90J the 12 following chapter:-

CHAPTER 90K. AUTOMATED ENFORCEMENT OF BUS STOPS AND BUS

LANES

Section 1. As used in this chapter, the following words shall, unless the context clearly requires otherwise, have the following meanings:

"Authority", as defined in section 1 of chapter 161A.

"Bus mounted camera system", a motor vehicle sensor device, which produces digital photographs or video recordings of a motor vehicle that commits a camera enforceable violation, installed on a bus owned or operated by the authority or by a regional transit authority established pursuant to chapter 161B that adopts this chapter; provided, however, that the device may be automated or operated manually.

"Bus stop camera system", a motor vehicle sensor device, which produces digital photographs or video recordings of a motor vehicle that commits a camera enforceable violation, installed in proximity to a posted bus stop by an enforcing authority.

"Camera enforceable violation", (i) parking in a posted bus stop; or (ii) parking, standing or causing a motor vehicle to stand in a lane designated for the exclusive use of buses unless otherwise regulated or posted by an official traffic signal, sign or marking or at the direction of an authorized police officer in violation of section 4E of chapter 89.

"Enforcing authority", the authority or a regional transit authority established pursuant to chapter 161B that adopts this chapter; provided, however, that a city or town served by the authority or the regional transit authority shall be the enforcing authority for bus stop camera systems.

"Registrar", the registrar of motor vehicles.

Section 2. (a) The authority and any regional transit authority established pursuant to chapter 161B that adopts this chapter may deploy bus mounted camera systems to enforce the priority of buses on roadways in lanes designated for the exclusive use of buses and bus stop violations pursuant to this chapter; provided, however, that an enforcing authority may deploy bus stop camera systems to enforce bus stop violations.

- (b) Fines imposed pursuant to this chapter shall be: (i) not less than \$25 and not more than \$125 for a camera enforceable violation involving parking, standing or causing a motor vehicle to stand in a lane designated for the exclusive use of buses, as established by the authority; provided, however, the authority shall establish separate fines for such violations for passenger and commercial vehicles; and (ii) \$100 for a camera enforceable violation involving parking a motor vehicle in a posted bus stop.
 - (c) The registered owner of a motor vehicle shall be liable for any fine unless the:
 - (i) violation was necessary to allow the passage of an emergency vehicle;
- 48 (ii) violation was incurred while participating in a funeral procession;
 - (iii) violation was incurred during a period of time in which the motor vehicle was reported to the police department of any state, city or town as having been stolen and had not been recovered before the time the violation occurred;
 - (iv) operator of the motor vehicle was operating the motor vehicle under a rental or lease agreement and the registered owner of the motor vehicle is a rental or leasing company and has complied with section 3;

- (v) operator of the motor vehicle was issued a citation for the violation in accordance with section 2 of chapter 90C;
 - (vi) violation was necessary for the safety of passengers or pedestrians; or

- (vii) violation was necessary to comply with any other law or regulation governing the operation of a motor vehicle.
 - (d) An enforcing authority may send a written warning to the registered owner of a motor vehicle in lieu of enforcement through a fine; provided, however, that a written warning shall only be issued pursuant to objective and consistent criteria in a written policy established by the enforcing authority; provided further, that the authority shall provide guidance for establishing such objective and consistent criteria.
 - (e) A certificate, or other written attestation, based upon inspection of photographs and data produced by a bus mounted or bus stop camera system and sworn to or affirmed by a representative of the enforcing authority shall be prima facie evidence of the facts contained therein.
 - (f) A camera enforceable violation issued pursuant to this chapter shall not be: (i) made part of the driving record of the person upon whom such liability is imposed; or (ii) a conviction of a moving violation of the motor vehicle laws for the purpose of determining a surcharge on a motor vehicle premium pursuant to section 113B of chapter 175.
 - (g) An enforcing authority that deploys a camera system pursuant to this chapter may hire and designate personnel as necessary or contract for services to implement this chapter.
 - Notwithstanding any general or special law to the contrary, personnel designated to review and

issue citations pursuant to this chapter may be civilians and shall not be required to be a member of any police force.

(h)(1) Subject to regulations promulgated by the authority, the enforcing authority shall provide a notice of violation to the registered owner of a motor vehicle that is identified in photographs or recordings produced by a bus mounted or bus stop camera system as evidence of a camera enforceable violation pursuant to this chapter; provided, however, that the notice shall include, but not be limited to: (i) a copy of the photographs produced by the camera system showing the vehicle in the process of a camera enforceable violation; (ii) the registration number and state of issuance of the vehicle; (iii) the date, time and location of the alleged camera enforceable violation; (iv) the specific camera enforceable violation charged; (v) instructions for payment of the fine imposed pursuant to subsection (b); (vi) instructions on how to appeal the camera enforceable violation in writing and to obtain a hearing; and (vii) an affidavit form approved by the enforcing authority for the purposes of making a written appeal pursuant to subsection (i).

(2) In the case of a violation involving a motor vehicle registered in the commonwealth, the notice of violation shall be mailed to the address of the registered owner of the motor vehicle as listed in the records of the registrar. If a motor vehicle is registered under the laws of another state or county, the notice of violation shall be mailed to the address of the registered owner as listed in the records of the official in the state or county that has charge of the registration of the motor vehicle. If the address is unavailable, it shall be sufficient for the enforcing authority to mail a notice of violation to the official in the state or county that has charge of the registration of the motor vehicle.

(i)(1) A registered owner of a motor vehicle to whom a notice of violation has been issued pursuant to this chapter shall pay the fine or contest responsibility for the violation in a manner prescribed by the authority; provided, however, that the authority shall allow a fine to be contested in writing by mail or online. Payment of the established fine shall operate as the final disposition of a camera enforceable violation; provided, however, that payment by a registered owner of a motor vehicle shall operate as the final disposition of the violation as to any other registered owner of the same motor vehicle for the same violation.

- (2) Not more than 60 days after a camera enforceable violation under this chapter, a registered owner of a motor vehicle may contest responsibility for the violation in writing by mail or online. The registered owner shall provide the enforcing authority with a signed affidavit, in a form approved by the enforcing authority, stating the: (i) reason for disputing the violation; (ii) full legal name and address of the registered owner of the motor vehicle; and (iii) full legal name and address of the operator of the motor vehicle at the time the violation occurred. The registered owner may include signed statements from witnesses, including the names and addresses of witnesses, supporting the registered owner's defense. Not more than 21 days after receipt of the signed affidavit, the enforcing authority or the hearing officer shall send the decision of the hearing officer, including the reasons for the outcome, by first class mail to the registered owner. If the registered owner is found responsible for the violation, the registered owner shall pay the fine in the manner described in paragraph (1) not more than 14 days after the issuance of the decision or request further judicial review pursuant to section 14 of chapter 30A.
- (3) In lieu of contesting responsibility for a violation in writing or online pursuant to paragraph (2) and not more than 60 days after a violation under this chapter, a registered owner of the motor vehicle may request a hearing to contest responsibility for a camera enforceable

violation. A hearing request shall be made in writing by mail or online. Upon receipt of a hearing request, the enforcing authority shall schedule the matter before a hearing officer. The hearing officer may be an employee of the enforcing authority or such other person as the enforcing authority may designate. Written notice of the date, time and place of the hearing shall be sent by first class mail to each registered owner of the motor vehicle. The hearing shall be informal, the rules of evidence shall not apply and the decision of the hearing officer shall be final subject to judicial review pursuant to section 14 of chapter 30A. Not more than 21 days after the hearing, the enforcing authority or the hearing officer shall send the decision of the hearing officer, including the reason for the outcome, by first class mail to the registered owner. If the registered owner is found to be responsible for the camera enforceable violation, the registered owner shall pay the fine in the manner described in this subsection not more than 14 days after the issuance of the decision or request further judicial review pursuant to said section 14 of said chapter 30A.

(j) When a registered owner of a motor vehicle accrues not less than 3 unresolved violation notices from an enforcing authority pursuant to this chapter, such enforcing authority shall notify the registrar who shall not issue or renew the registered owner's motor vehicle registration until after notification from the enforcing authority from whom the registrar received notification that all fines owed pursuant to this chapter have been paid.

Section 3. (a) Notwithstanding section 2, if the registered owner of a motor vehicle is a person or entity engaged in the business of leasing or renting motor vehicles, and the motor vehicle was operated under a rental or lease agreement at the time of the camera enforceable violation, this section shall be applicable and the registered owner shall not be liable for any unpaid fines, except as provided in this section, if the registered owner has complied with the requirements of this section.

(b) An enforcing authority shall provide notice in writing of each camera enforceable violation to the registered owner of a motor vehicle if a motor vehicle owned by the registered owner is involved in a camera enforceable violation.

- (c) Not more than 45 days after the violation, the registered owner shall furnish to the enforcing authority, in writing, the name and address of the lessee or rentee of the motor vehicle at the time of the camera enforceable violation, the lessee's or rentee's driver's license number, the state that issued such license and the lessee's or rentee's date of birth.
- (d) Upon receipt of the information required under subsection (c), the enforcing authority shall issue a notice of a camera enforceable violation to the lessee or rentee in the form prescribed by section 2, and the lessee or rentee shall be liable for the violation.
- (e) An enforcing authority shall notify the registrar if a lessee or rentee has accrued not less than 5 unresolved violation notices with the enforcing authority pursuant to this chapter.

 Upon receipt by the registrar of such notice under this section, the registrar shall: (i) suspend and not renew the license of the lessee or rentee to operate a motor vehicle in the commonwealth; or (ii) suspend the right to operate of a lessee or rentee not licensed in the commonwealth until the registrar receives notification from each applicable enforcing authority that all fines owed by the lessee or rentee pursuant to this chapter have been paid.
- Section 4. (a) An enforcing authority shall post on any vehicle equipped with a bus mounted camera system and in the location of any bus stop camera system an unobstructed sign notifying the public that such camera system is in use.
- (b) The enforcing authority shall make a public announcement and conduct a public awareness campaign of its use of bus mounted and bus stop camera systems beginning not less

than 60 days before the enforcing authority issues a citation for any camera enforceable violation pursuant to this chapter.

Section 5. (a) A photograph or other recorded evidence taken pursuant to this chapter shall not be discoverable in any judicial or administrative proceeding, other than a proceeding held pursuant to this chapter, without a court order. A photograph or other recorded evidence taken pursuant to this chapter shall not be admissible in any judicial or administrative proceeding, other than in a proceeding to adjudicate liability for a violation of this chapter, without a court order. A court shall not order a release of a photograph or other recorded evidence taken pursuant to this chapter unless the photograph or other recorded evidence establishes or undermines a finding of a camera enforceable violation and the camera enforceable violation is material as to a finding of civil or criminal liability.

- (b) Photographs and other recorded data collected by an enforcing authority pursuant to this chapter shall not be a public record under clause Twenty-sixth of section 7 of chapter 4 or chapter 66.
- (c) Photographs produced by a bus mounted or bus stop camera system shall not be used by an enforcing authority to identify the vehicle operator, the passengers or the contents of the vehicle. If a photograph taken pursuant to this chapter captures the vehicle operator, the passengers or the contents of the vehicle, the enforcing authority shall redact the photograph to remove or obscure the vehicle operator, passengers or contents of the vehicle before issuing a notice of violation under this chapter. An un-redacted photograph that includes the vehicle operator, passengers or contents of a motor vehicle committing a camera enforceable violation taken by a bus mounted or bus stop camera system shall not be discoverable or admissible in any

judicial or administrative proceeding except by the registered owner of the vehicle and shall not be used as the basis for a camera enforceable violation under this chapter.

(d) An enforcing authority or a manufacturer, servicer or vendor of a bus mounted or bus stop camera system shall maintain the confidentiality of and may not use, disclose, sell or permit access to data collected by such camera system except as such use, disclosure or access may be necessary to process camera enforceable violations in accordance with this chapter.

Section 6. An enforcing authority may only recover costs reasonably related to the implementation and operation of any bus mounted or bus stop camera system, including, but not limited to, costs associated with: (i) installing, maintaining and operating the bus mounted safety camera system; (ii) issuing notices of camera enforceable violations; (iii) holding hearings for appeals of camera enforceable violations; (iv) notifying the registrar of a failure to pay a fine under this chapter; and (v) collecting a fine; provided, however, that net revenues collected by an enforcing authority pursuant to this chapter shall be deposited in the Massachusetts

Transportation Trust Fund established in section 4 of chapter 6C.

Section 7. The operation of emergency vehicles shall be subject to this chapter except that a driver of fire apparatus while going to a fire or responding to an alarm, the driver of a vehicle of a police or recognized protective department or the driver of an ambulance, in an emergency and while in performance of a public duty or while transporting a sick or injured person to a hospital or other destination where professional medical services are available, shall not be liable for a camera enforceable violation pursuant to this chapter.

Section 8. Annually, not later than March 1, each enforcing authority that adopts this chapter shall publish and submit a report to the clerks of the house of representatives and senate,

the house and senate committees on ways and means and the joint committee on transportation.

The report shall include, but not be limited to, data on the number and location of fines issued for camera enforceable violations pursuant to this chapter. Such report shall also include consideration of the social and racial equity impacts of the implementation of this chapter over the preceding year.

Section 9. The authority shall promulgate rules and regulations necessary to implement this chapter.

SECTION 4. Not later than 90 days after the effective date of this act, the Massachusetts Bay Transportation Authority shall promulgate regulations to implement chapter 90K of the General Laws. The regulations shall include, but not be limited to: (i) establishing violations pursuant to section 2 of said chapter 90K; (ii) establishing standardized forms for notices of violations and written warnings; (iii) establishing the notice and hearing requirements for camera enforceable violations; (iv) developing uniform signage requirements for the purpose of complying with subsection (a) of section 4 of said chapter 90K; and (v) developing standards for issuing an annual report pursuant to section 8 of said chapter 90K.