

**HOUSE . . . . . No. 951**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

***Antonio F. D. Cabral***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to reform title insurance.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Antonio F. D. Cabral</i>	<i>13th Bristol</i>	<i>1/20/2023</i>
<i>Christopher Hendricks</i>	<i>11th Bristol</i>	<i>1/26/2023</i>
<i>Brian W. Murray</i>	<i>10th Worcester</i>	<i>1/29/2023</i>
<i>Paul A. Schmid, III</i>	<i>8th Bristol</i>	<i>2/1/2023</i>
<i>Vanna Howard</i>	<i>17th Middlesex</i>	<i>2/1/2023</i>
<i>Michelle M. DuBois</i>	<i>10th Plymouth</i>	<i>2/7/2023</i>

**HOUSE . . . . . No. 951**

By Representative Cabral of New Bedford, a petition (accompanied by bill, House, No. 951) of Antonio F. D. Cabral and others for legislation to further regulate title insurance. Financial Services.

**The Commonwealth of Massachusetts**

In the One Hundred and Ninety-Third General Court  
(2023-2024)

An Act to reform title insurance.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. The General Laws, as appearing in the 2020 Official Edition, are hereby  
2 amended by inserting after chapter 175M the following chapter:

3 CHAPTER 175N

4 TITLE INSURANCE LAW

5 Section 1. Short Title. This chapter shall be known and may be cited as the Title  
6 Insurance Law.

7 Section 2. Purpose. The purpose of this chapter is to promote the public welfare by  
8 prohibiting lender’s title insurance from being assessed to buyers who refinance the mortgage on  
9 their home. Nothing in this chapter is intended to prohibit or discourage reasonable competition,  
10 or to prohibit, or encourage, except to the extent necessary to accomplish the aforementioned  
11 purpose, uniformity in insurance rates, rating systems, rating plans or practices.

12 Section 3. Definitions. In this chapter—

13 (a) the term “applicant for insurance” shall be deemed to include approved attorneys,  
14 real estate brokers, real estate salesmen, attorneys at law and all others who from time to time  
15 apply to a title insurance company or to an agent of a title insurance company, for title insurance,  
16 and who at the time of such application are not agents for a title insurance company;

17 (b) the term “approved attorney” means an attorney at law in good standing upon  
18 whose examination of title and report of title thereon a title insurance company may issue a  
19 policy of title insurance;

20 (c) the term “refinancing” means the process of paying off an existing home loan by  
21 obtaining a new home loan and using the same property as security;

22 (d) the term “business of title insurance” means—

23 (1) the making as insurer, guarantor or surety, or proposing to make as insurer,  
24 guarantor or surety, of any contract or policy of title insurance;

25 (2) the transacting, or proposing to transact, any phase of title insurance, including  
26 solicitation, negotiation preliminary to execution, execution of a contract of title insurance,  
27 insuring and transacting matters subsequent to the execution of the contract and arising out of it,  
28 including reinsurance; or

29 (3) the doing, or proposing to do, any business in substance equivalent to any of the  
30 foregoing in a manner designed to evade the provisions of this article;

31 (e) the term “commissioner” means the Massachusetts commissioner of insurance;

32 (f) the term “company” means all corporations, associations, partnerships or  
33 individuals engaged as principals in the business of insurance and authorized to transact business  
34 in this commonwealth under clause 11 of section 47 of chapter 175;

35 (g) the term “insurance company” or “insurer” has the same meaning as “company”,  
36 defined in subsection (f);

37 (h) the term “rates”, when referring to title insurance, means the premium, the  
38 examination and settlement or closing fees, and every other charge, whether denominated  
39 premium or otherwise, made by a title insurance company, agent of a title insurance company  
40 and approved attorney of a title insurance company, to an insured or to an applicant for  
41 insurance, for any policy or contract for the issuance of, or an application for any class or kind  
42 of, title insurance. The term “rates” shall not include any charges paid by an insured or by an  
43 applicant for insurance, for any policy or contract, to an attorney at law acting as an independent  
44 contractor and retained by such attorney at law, whether or not he is acting as an agent of or an  
45 approved attorney of a title insurance company, or any charges made for special services not  
46 constituting title insurance, even though performed in connection with a title insurance policy or  
47 contract; and

48 (i) the term “title insurance” means the insuring, guaranteeing or indemnifying  
49 against loss or damage suffered by owners of real property or by others interested therein by  
50 reason of liens, encumbrances upon, defects in or the unmarketability of the title to said real  
51 property; guaranteeing, warranting or otherwise insuring the correctness of searches relating to  
52 the title to real property; and doing any business in substance equivalent to any of the foregoing  
53 in a manner designed to evade the provisions of this article.

54           Section 4.     Title Insurance Requirements.

55           (a)     Any insurance company who engages in the business of title insurance must file  
56 quarterly statements, forms, and endorsements with the commissioner and the attorney general  
57 that details the insurer's rates related to the sale of title insurance in the commonwealth.

58           (b)     The statements set forth in subsection (a) shall be filed by January 1, April 1, July  
59 1, and October 1 of each year.

60           (b)(1) Any insurance company who fails to submit timely quarterly statements, forms,  
61 and endorsements with the commissioner and attorney general may be punished by a fine of not  
62 more than \$500 for each violation by the commissioner.

63           (c)     Within 10 days after each filing period, the commissioner shall post the schedule  
64 of rates for each title insurance company on the division of insurance's website.

65           (d)     All filings and supporting information shall be open to public inspection after the  
66 filing becomes effective.

67           (e)     Any changes by any insurance company to the quarterly statements, forms, and  
68 endorsements must be filed with the commissioner and attorney general within 30 days before  
69 implementation.

70           Section 5.     Insurance Company Groups.

71           (a)     Two or more insurers who, by virtue of their business associations in the United  
72 States, represent themselves to be or are customarily known as an "insurance company group",  
73 or similar insurance trade designation, shall have the right to make the same filings or to use the  
74 same rates for each such insurer. This chapter may not be construed to prohibit an agreement to

75 make the same filings or use the same rates and concerted action in connection with such filings  
76 or rates by such insurers.

77 (b) This section shall not apply to 2 or more insurers who are not under the same  
78 common executive or general management or control and who act in concert in underwriting  
79 groups or pools.

80 Section 6. Except to the extent necessary to satisfy the provisions of section 7,  
81 nothing in this chapter shall abridge or restrict the freedom of contract between insurers and  
82 agents or brokers with respect to commissions or between insurers and their employees with  
83 respect to compensation.

84 Section 7. Written Disclosure. All applicants for insurance, including agents, brokers  
85 attorneys and approved attorneys must provide a written disclosure to every prospective buyer of  
86 a title insurance policy at or prior to closing, which shall be signed by or on behalf of the buyer  
87 of the title insurance policy, and shall include the following disclosures:

88 (a) That the agent, broker, or attorney is an agent of the title insurance company.

89 (b) The total cost to the buyer for a lender's title insurance policy.

90 (c) The total cost to the buyer for an owner's title insurance policy, if applicable.

91 (d) The total amount of the cost that is dedicated to title insurance premiums.

92 (e) The total amount of the cost that is dedicated to commissions or fees paid to the  
93 agent, broker or attorney.

94 (f) The total amount of the cost that is dedicated to any other component of the  
95 transaction and a specification of what those other components are.

96 Section 8. Buyer Provisions.

97 (a) A buyer of a title insurance policy shall be entitled to the basic rate in accordance  
98 with subsection (e) of this section.

99 (b) A buyer of a title insurance policy shall be entitled to the reissue rate, in  
100 accordance with subsection (e), if the real property to be insured is identical to, or is part of, real  
101 property insured within the 15 years immediately prior to the date the insured transaction closes.  
102 Evidence of previous insurance must be considered in order to apply the reissue rate. As  
103 evidence of previous insurance, an insurer shall rely upon—

104 (1) the recording of either—

105 (i) a deed to a bone fide buyer for value; or

106 (ii) an unsatisfied mortgage to an institutional lender; or

107 (2) any of the following documents produced by or on behalf of the purchaser of the  
108 title insurance policy:

109 (i) A copy of the prior policy.

110 (ii) A copy of the marked-up commitment.

111 (iii) A settlement sheet showing payment of a title insurance premium.

112 (iv) Written evidence acceptable to the insurer that title insurance coverage was  
113 purchased for the property.

114 (c) In the event that a current homeowner seeks title insurance at the time of a  
115 refinancing through a different lender than the original lender on a home mortgage, the  
116 homeowner shall be entitled to the reissue rate, in accordance with subsection (e), if evidence of  
117 previous insurance is provided in accordance with the provisions of subsection (b).

118 (d) In the event that a homeowner seeks title insurance at the time of a refinancing of  
119 a home mortgage through the same lender or a successor-in-interest to the original lender on a  
120 home mortgage, the title insurance company shall issue the homeowner a continuation of his title  
121 insurance at no additional cost from the original title insurance payment. The homeowner shall  
122 provide evidence of—

123 (1) previous insurance, in accordance with subsection (b); and

124 (2) a continuous and unbroken chain of ownership.

125 (e) The rate charged to customers who do not qualify for the reissue rate or a  
126 refinance waiver under subsections (b), (c) and (d) shall be charged the insurer's basic rate as  
127 reported to the commissioner. The reissue rate shall be 50 per cent of the basic rate.

128 (f) A clear and conspicuous written notice must be provided to every prospective  
129 buyer of a title insurance policy at or prior to closing that must be signed by or on behalf of the  
130 buyer of the title insurance policy. Said notice shall include the following disclosure:

131 THIS CONVEYANCE OR REFINANCE MAY BE ENTITLED TO A REDUCED  
132 RATE OR WAIVED PURCHASE REQUIREMENT UNDER M.G.L. CHAPTER 174D.



133           Section 9.     No person or organization shall willfully withhold information from, or  
134 knowingly give false or misleading information to, the commissioner, any statistical agency  
135 designated by the commissioner, any rating organization, or any insurer, which will affect the  
136 rates or premiums chargeable under this chapter.

137           Section 10.    Any person or organization willfully violating any provision of this  
138 chapter shall be punished by a fine of not more than \$500 for each violation. Such penalty may  
139 be in addition to any other penalty provided by law.

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